# **INTER-OFFICE MEMORANDUM**

TO: Elected Officials

FROM: Daniel C. Miller City Controller

# **SUBJECT:** 2013 Residency Report

The 2012 Harrisburg City Code stated that annually in July every employee of the city shall file with the City Controller a certificate stating the employee's name and place of residence. Such residence certificate shall be signed under penalty of un-sworn falsification to authorities. The City Controller may also from time to time require proof of the bona fide residence of any employee to determine said employee's eligibility to receive financial compensation from the City.

The residency ordinance was significantly amended during 2013 as part of the Receiver's financial recovery plan and the related contract negotiations with the city's three unions. As part of those negotiations, the Receiver and the Fraternal Order of Police (FOP) and the American Federation of State, County and Municipal Employees (AFSCME) both agreed to eliminate the residency requirement as part of their collective bargaining agreements. The Receiver and the city's Administration also recommended that management employees be exempted. City Council passed the amended residency ordinance on September 16, 2013, and the Mayor signed the ordinance on September 18, 2013 (see attached Bill 23 of 2013). As of the date of this report, the city's remaining union, the International Association of Fire Fighters (IAFF), has not agreed to amend their labor contract. Therefore, the attached report represents Fire Bureau employees only.

2013 residency certificates were distributed by the Controller's Office on July 17, 2013. A transmittal memo was included along with the certificate requesting each employee return the signed certificate along with two forms of documentation supporting their residency. The certification forms and documentation were originally due back to the Controller's Office by August 9, 2013. Due to the changes in the residency ordinance, the deadline was extended through October 18, 2013.

The Controller's Office distributed approximately 65 residency certificates to Fire Bureau employees and received 54 signed certificates back. Approximately 11 employees did not return the certification form, resulting in a compliance rate of 83%.

Of the 54 Fire Bureau employees who returned the signed residency certification form, 28 employees indicated they were "grandfathered" out of the residency ordinance by having been hired prior to the effective date of the legislation. This was verified by our office. One employee was on extended leave and did not participate.

The attached reports detail the employee response to the 2013 residency certification. Attachment A lists all Fire Bureau employees sorted by their last name. The report details if the certification form was completed and returned (Y, N), and the type of supporting documentation returned. A legend of the document types is on the following page.

Attachment B details those individuals who either did not return the certification form or did not include documentation to support their residency.

We encourage the Administration to implement measures to achieve 100% compliance with the reporting of annual residency documentation. The employees listed on Attachment B are required to submit documentation to verify their compliance.

Please feel free to contact the Controller's Office if you have any questions. Thank you.

cc: City Council Members, via Kirk Petroski, City Clerk Mayor Linda Thompson, via Lisa Blackston Robert Philbin, Chief of Staff/Business Administrator Deb Felker, Human Resources Director

# CITY OF HARRISBURG 2013 RESIDENCY RESULTS FIRE BUREAU EMPLOYEES-SORTED BY LAST NAME

					RESIDENCE	CERT	DOC 1	DOC 2	
<b>BUREAU</b>	<u>DEPT</u>	<b>BUREAU-NAME</b>	<u>FIRST</u>	LAST	REQUIRED	FORM	<u>TYPE</u>	<u>TYPE</u>	<u>NOTES</u>
0151	PSAF	FIRE	DAVID	AGUAYO	01/01/02	Ν			
0151	PSAF	FIRE	BRIAN	BASTINELLI		Y			GRANDFATHERED-EXEMPT
0151	PSAF	FIRE	HADIEL	BEY	01/01/02	Y	U	Е	
0151	PSAF	FIRE	RICHARD	BISTLINE JR		Y			GRANDFATHERED-EXEMPT
0151	PSAF	FIRE	NICKY	BIXLER		Y			GRANDFATHERED-EXEMPT
0151	PSAF	FIRE	BRENDON	BOOZ	01/01/02	Y	Ν	MD	
0151	PSAF	FIRE	ROBERT	BRACKBILL, JR	01/01/02	Y	U	Е	
0151	PSAF	FIRE	CORNELL	BRADFORD		Y			GRANDFATHERED-EXEMPT
0151	PSAF	FIRE	JARED	BRIGGS	01/01/02	Y	D	CATB	
0151	PSAF	FIRE	LEON	CLIATT		Y			GRANDFATHERED-EXEMPT
0151	PSAF	FIRE	SHANE	CONRAD	01/01/02	Y	D	V	
0151	PSAF	FIRE	DESHAWN	DENNIS		Y			GRANDFATHERED-EXEMPT
0151	PSAF	FIRE	DENNIS	DEVOE		Y			GRANDFATHERED-EXEMPT
0151	PSAF	FIRE	MATTHEW	DUVALL		Y			GRANDFATHERED-EXEMPT
0151	PSAF	FIRE	BRIAN	ENTERLINE		Y			GRANDFATHERED-EXEMPT
0151	PSAF	FIRE	MICHAEL	FELDMAN	01/01/02	Y	D	U	
0151	PSAF	FIRE	PATRICK	FULLER		Y			GRANDFATHERED-EXEMPT
0151	PSAF	FIRE	RONALD	GALLATIN JR		Y			GRANDFATHERED-EXEMPT
0151	PSAF	FIRE	DAVID	GILKEY	01/01/02	Y	D	G	
0151	PSAF	FIRE	SHAKUR	HAKEEM EL	01/01/02	Ν			
0151	PSAF	FIRE	MICHAEL	HARRIS		Ν			GRANDFATHERED-EXEMPT
0151	PSAF	FIRE	MARTY	HENDERSON		Y			GRANDFATHERED-EXEMPT
0151	PSAF	FIRE	ANDREW	HENRY		Ν	*	*	GRANDFATHERED-EXEMPT
0151	PSAF	FIRE	BILLY-BOB	HOLTZMAN	01/01/02	Y	D	U	
0151	PSAF	FIRE	MICHAEL	HORST		Y			GRANDFATHERED-EXEMPT
0151	PSAF	FIRE	JOSHUA	HULL	01/01/02	Y	G	VR	
0151	PSAF	FIRE	ERIC	JENKINS		Ν			GRANDFATHERED-EXEMPT
0151	PSAF	FIRE	BOBBY	JONES SR	01/01/02	Y	D	VR	
0151	PSAF	FIRE	WILLIAM	JUNKIN III	01/01/02	Ν			
0151	PSAF	FIRE	MATTHEW	KUNTZ	01/01/02	Y	D	VR	
0151	PSAF	FIRE	JONATHAN	LITTLE	01/01/02	Y	G	D	

# CITY OF HARRISBURG 2013 RESIDENCY RESULTS FIRE BUREAU EMPLOYEES-SORTED BY LAST NAME

					RESIDENCE	CERT	DOC 1	DOC 2	
<u>BUREAU</u>	<u>DEPT</u>		<u>FIRST</u>	LAST	REQUIRED	FORM	<u>TYPE</u>	<u>TYPE</u>	<u>NOTES</u>
0151	PSAF	FIRE	JASON	LLOYD	01/01/02	Y	D	Е	
0151	PSAF	FIRE	ROBERT	LOHIN		Y			GRANDFATHERED-EXEMPT
0151	PSAF	FIRE	NATHAN	MARTIN	01/01/02	Y	D	С	
0151	PSAF	FIRE	JOHN	MATSON	01/01/02	Y	D	V	
0151	PSAF	FIRE	DANIEL	MILLAN		Y			GRANDFATHERED-EXEMPT
0151	PSAF	FIRE	JEFFREY	MILLER		Y			GRANDFATHERED-EXEMPT
0151	PSAF	FIRE	ZACHARY	MILLER	01/01/02	Y	Е	Ι	
0151	PSAF	FIRE	STEPHEN	MILLER II		Y			GRANDFATHERED-EXEMPT
0151	PSAF	FIRE	ALDO	MORELLI	01/01/02	Y	D	Е	
0151	PSAF	FIRE	JONATHAN	MORROW	01/01/02	Ν			
0151	PSAF	FIRE	ERIQ	NOWLIN	01/01/02	Ν			
0151	PSAF	FIRE	CONSTANCE	OWEN		Y			GRANDFATHERED-EXEMPT
0151	PSAF	FIRE	JOHN	PESKIE	01/01/02	Y	D	V	
0151	PSAF	FIRE	JOHN	PRITCHETT		Y			GRANDFATHERED-EXEMPT
0151	PSAF	FIRE	WILLIAM	RUSSO		Y			GRANDFATHERED-EXEMPT
0151	PSAF	FIRE	GLENN	SATTIZAHN	01/01/02	Y	D	Е	
0151	PSAF	FIRE	JEREMY	SAUL	01/01/02	Y	D	S	
0151	PSAF	FIRE	DAVID	SCHOCK	01/01/02	Y	L	D	
0151	PSAF	FIRE	WILLIAM	SKINNER		Ν			GRANDFATHERED-EXEMPT
0151	PSAF	FIRE	MICHAEL	SOUDER		Y			GRANDFATHERED-EXEMPT
0151	PSAF	FIRE	MICHAEL	STENDER, JR	01/01/02	Y			PROBATIONARY PERIOD
0151	PSAF	FIRE	COREY	STONE	01/01/02	Ν			
0151	PSAF	FIRE	EMANUEL	STOUTE		Y			GRANDFATHERED-EXEMPT
0151	PSAF	FIRE	ROBERT	STRASBAUGH		Y			GRANDFATHERED-EXEMPT
0151	PSAF	FIRE	WILBERT	TURNER II	01/01/02	Y	U	D	
0151	PSAF	FIRE	SHEAN	WILSON		Y			GRANDFATHERED-EXEMPT
0151	PSAF	FIRE	JOSHUA	WINTERS	01/01/02	Y	Е	D	
0151	PSAF	FIRE	FLOYD	WISE III		Y			GRANDFATHERED-EXEMPT
0151	PSAF	FIRE	DANIEL	WOLFE		Y			GRANDFATHERED-EXEMPT
0151	PSAF	FIRE	BYRON	WORNER		Y			GRANDFATHERED-EXEMPT
0151	PSAF	FIRE	CEDRIC	YATES III		Y			GRANDFATHERED-EXEMPT

# CITY OF HARRISBURG 2013 RESIDENCY RESULTS FIRE BUREAU EMPLOYEES-SORTED BY LAST NAME

					RESIDENCE	CERT	DOC 1	DOC 2	
<b>BUREAU</b>	<u>DEPT</u>	<b>BUREAU-NAME</b>	<u>FIRST</u>	LAST	<u>REQUIRED</u>	FORM	<u>TYPE</u>	<u>TYPE</u>	<u>NOTES</u>
0151	PSAF	FIRE	BRIAN	YONKIN	01/01/02	Y	Е	D	
0151	PSAF	FIRE	SCOTT	YOUNG		Ν			GRANDFATHERED-EXEMPT
0151	PSAF	FIRE	JUSTIN	ZIMMERMAN	01/01/02	Y	D	Е	

\* IOD

## CITY OF HARRISBURG 2013 RESIDENCY RESULTS

### NON-RESPONDERS AND RESPONDERS WITH INCOMPLETE DOCUMENTATION - SORTED BY LAST NAME

					RESIDENCE	CERT	DOC 1	DOC 2	
<u>BUREAU</u> D	DEPT	<b>BUREAU-NAME</b>	<u>FIRST</u>	LAST	<u>REQUIRED</u>	FORM	<u>TYPE</u>	<u>TYPE</u>	NOTES
0151 PS	SAF	FIRE	DAVID	AGUAYO	01/01/02	Ν			
0151 PS	SAF	FIRE	SHAKUR	HAKEEM EL	01/01/02	Ν			
0151 PS	SAF	FIRE	MICHAEL	HARRIS		Ν			GRANDFATHERED-EXEMPT
0151 PS	SAF	FIRE	ANDREW	HENRY		Ν	*	*	GRANDFATHERED-EXEMPT
0151 PS	SAF	FIRE	ERIC	JENKINS		Ν			GRANDFATHERED-EXEMPT
0151 PS	SAF	FIRE	WILLIAM	JUNKIN III	01/01/02	Ν			
0151 PS	SAF	FIRE	JONATHAN	MORROW	01/01/02	Ν			
0151 PS	SAF	FIRE	ERIQ	NOWLIN	01/01/02	Ν			
0151 PS	SAF	FIRE	WILLIAM	SKINNER		Ν			GRANDFATHERED-EXEMPT
0151 PS	SAF	FIRE	COREY	STONE	01/01/02	Ν			
0151 PS	SAF	FIRE	SCOTT	YOUNG		Ν			GRANDFATHERED-EXEMPT

\* IOD

# CITY OF HARRISBURG 2013 Residency Results Document Type Abbreviations

### Document Type Abbreviations

	Beedimont Type / test
В	Bank Statement
С	Cable Bill

- CATB Capital Area Tax Bureau Bill CC Credit Card Bill
- D Drivers License
- E Electric Bill
- G Gas Bill
- I Insurance Bill
- L Lease
- M Mortgage
- MD Medical Invoice
- N City Notification Letter
- R Real Estate Tax Bill
- S Shipped Product
- T Telephone Bill
- U City Utility Bill
- V Voter Registration
- VR Vehicle Registration

	1 2	BILL NO 2013
)	2 3 4 5	Moved by: Ulanh L. Williams
	6 7 8	
	9 10	An Ordinance amending Chapter 2-711, entitled "Residency," of the Codified Ordinances of the City of Harrisburg, to eliminate the residency requirement for certain employees covered
	11 12 13	under Act 195 of 1970 (AFSCME), certain employees covered under Act 111 of 1968 (Fraternal Order of Police), and employees designated as management-level.
	14 15	WHEREAS, the City of Harrisburg requires certain employees to reside within the
	16 17	corporate limits of the City; and
	18	WHEREAS, the City of Harrisburg and Local Union No. 521, American Federation of
	19	State, County and Municipal Employees (AFSCME), are parties to a Collective Bargaining
	20 21	Agreement (CBA1) effective January 1, 2013 through December 31, 2016; and
	22	WHEREAS, the City of Harrisburg and the Fraternal Order of Police, Capital City
	23	Lodge No. 12 (FOP), are parties to a Collective Bargaining Agreement (CBA2) effective January
	24	1, 2004 through December 31, 2016; and
	25 26	WHEREAS, under CBA1, the City and AFSCME have agreed that AFSCME employees
	20	will be exempt from the residency requirement set forth in Chapter 2-711 of the Codified
	28	Ordinances of the City of Harrisburg; and
	29	

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30	WHEREAS, under CBA2, the City and FOP have agreed that FOP employees will be
31	exempt from the residency requirement set forth in Chapter 2-711 of the Codified Ordinances of
32	the City of Harrisburg; and
33	
34	WHEREAS, the Codified Ordinances of the City of Harrisburg must be amended to
35	reflect this change and comport with the terms of the aforementioned Collective Bargaining
36	Agreements; and
37	
38	WHEREAS, the court-appointed Receiver as well as the administration for the City of
39	Harrisburg have recommended that management-level employees be exempt from the residency
40	requirement set forth in Chapter 2-711 of the Codified Ordinances of the City of Harrisburg;
41	
42	WHEREAS, in furtherance of the Receiver's financial recovery plan, exempting
43	management-level employees from the residency requirement widens the pool of qualified
44	candidates for such positions and permits the City to retain valuable and qualified employees
45	who do not live within the corporate limits of the City; and
46	
47	WHEREAS, the Codified Ordinances of the City of Harrisburg must be amended to
48	reflect these changes regarding AFSCME, FOP, and management-level employees.
49	

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50	NOW, THEREFORE, BE IT ORDAINED BY THE COUNCIL OF THE CITY OF
51	HARRISBURG, AND IT IS HEREBY ENACTED BY AUTHORITY OF THE SAME, as
52	follows:
53	
54	<b>SECTION 1.</b> Chapter 2-711 of the Codified Ordinances is hereby amended as follows:
55	Amendments indicated by underlining, deletions indicated by [bracketing]. Any portion of the
56	Ordinance not listed shall remain unchanged.
57	
58 59	Section 2-711.1. DEFINITIONS
60 61	As used in this chapter, unless otherwise expressly stated or clearly indicated by the context, the following terms shall have the meanings indicated:
62 63	[A. Any person not covered by Act 111 of 1968 or Act 195 of 1970 who is
64 65	employed or appointed on or after June 29, 1982, to any full-time position of employment within the City, including management-level positions under
66 67	contract terms governed by Acts 195 of 1970 and 111 of 1968, provided that such person receives financial compensation from the City subject to withholding taxes
68 69	by the state or federal government.]
· 70 71	[B. Any person appointed to any full-time position of employment by the City which is designated as management level under contract terms governed by
72 73	Pennsylvania Acts 195 of 1970 and 111 of 1968, and provided that such person receives financial compensation from the City subject to withholding taxes by the
74 75	state or federal government.]
76 77	[C. Any person covered by Act 195 of 1970 who is employed or appointed on or after March 1, 1999, to any permanent full-time position of employment within
78 79	the City, provided that such person receives financial compensation from the City subject to withholding taxes by the state or federal government.]
80 81 82 82	[D. Any police officer covered by Act 111 of 1968 hired on or after March 27, 2001.]
83 84 85	[E.] Any firefighter covered by Act 111 of 1968 hired on or after January 1, 2002.

86	
87	[F. Any person covered by Act 195 of 1970 who is employed or appointed on
88	or after January 1, 2005, to any permanent part-time position of employment
89	within the City, provided that such person receives financial compensation
90	from the City subject to withholding taxes by the state or federal government.]
91	from the only subject to maintening takes by the state of federal governmental
92	
93	Section 2-711.2 RESIDENCY REQUIRED
94	Stellon 2-711.2 RESIDENCE I REQUIRED
95	[A. All persons who are or shall become employees of the City as defined in §
96	2-711.1, Subsections A and B of the definition of "employee," shall be or shall
97	become residents of the City within a period of one year from the date of
98	employment.]
99	employment.]
100	[B. All persons who are or shall become employees of the City as defined in $\S$
100	2-711.1, Subsection C of the definition of "employee," on or after September
101	1, 2007, shall become residents of the City within 12 months of completion of
102	their probationary period.]
103	then probationary period.]
104	[C.] <u>A.</u> All persons who are or shall become employees of the City as defined in §
105	2-711.1[, Subsections D, E, and F] of the definition of "employee," shall
100	become residents of the City within six months of completion of their
107	probationary period.
100	probationary period.
110	[D.]B. Failure to do so shall be determined to be a voluntary termination of
111	employment, and the employee shall be terminated as provided by law by the
112	appropriate City officials.
112	appropriate only officials.
114	****
115	
116	Section 2-711.5 RESIDENCE CERTIFICATION
117	
118	Annually, in July, [every management-level employee of the City and] all
119	employees defined in § 2-711.1[, Subsections C, D and E of the definition of
120	"employee,"] shall file with the City Controller a certificate stating the
121	employee's name and place of residence. Such residence certificate shall be
122	signed under penalty of unsworn falsification to authorities. The City Controller
123	may also, from time to time, require proof of the bona fide residence of any
124	employee to determine said employee's eligibility to receive financial
125	compensation from the City. Furthermore, when an employee fails to comply
126	with the provisions of this chapter, the City Controller shall initiate that procedure
120	necessary to effect the immediate termination of said employee.
128	

129

## SECTION 2. DELEGATION.

Appropriate City officials are authorized and directed to take such actions as arenecessary to effectuate this ordinance.

132

# 133 <u>SECTION 3.</u> <u>SEVERABILITY</u>.

134 If any provision, sentence, clause, section, or part of this ordinance or the application 135 thereof to any person or circumstance is for any reason found to be unconstitutional, illegal or 136 invalid by a court of competent jurisdiction, such unconstitutionality, illegality or invalidity shall 137 not affect or impair any of the remaining provisions, sentences, clauses, sections or parts of this 138 ordinance. It is hereby declared as the intent of the Council of the City of Harrisburg that this 139 ordinance would have been adopted had such unconstitutional, illegal or invalid provision, 140 sentence, clause, section or part not been included herein.

141

142 SECTION 4. REPEALER.

All ordinances or parts of ordinances in conflict herewith be and the same are herebyrepealed.

- 145

# 146 <u>SECTION 5.</u> <u>EFFECTIVE DATE</u>.

- 147 This ordinance shall take effect in accordance with the law.
- 148

Seconded by: An UM 149 150

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	kround the City Council	optemby 16,2013 D. William
YEAS	Attost City Clork	t of City Council
KOPLINSKI REID SMITH SUMMERFORD	Approved	
WEBER WILSON WILLIAMS	Returned to City Council	to Ittimpton
Yeas		Mayor 9-18-13 Date

# INTER

OFFICE

MEMO

To: HARRISBURG CITY COUNCIL

From: Kirk Petroski, City Clerk LEGISLATIVE APPROVAL FORM

Date: August 26 2013

LEGISLATIVE APPROVAL FORM/CERTIFICATE OF ACCEPTANCE

BILL NO. -2013

RESOLUTION NO. -2013

THE ABOVE LISTED ITEM WAS WRITTEN AND PREPARED FOR FINAL INTRODUCTION AT THE HARRISBURG CITY SOLICITOR'S OFFICE ON:

Assistant City Solicitor

8/26/13 Date

Requested by Department/Bureau: Admini Stratun / Office of Mayor Receives Department/Bureau Contact Person: Bob Phillin / Lisa Alachstone Department/Bureau Contact Person: Bob Phill

For Action on or before:

The attached was received in the Office of the City Clerk for introduction on

**Received by:** 

Date: 8-16-13