

# **City of Harrisburg, Pennsylvania**

## Comprehensive Annual Financial Report

Year Ended December 31, 2011 with  
Independent Auditor's Reports



**CITY OF HARRISBURG, PENNSYLVANIA**  
**COMPREHENSIVE ANNUAL FINANCIAL REPORT**  
**FISCAL YEAR ENDED DECEMBER 31, 2011**

**MAYOR**

Linda D. Thompson

**CITY COUNCIL**

Wanda R. D. Williams, President  
Eugenia Smith, Vice President  
Susan C. Brown-Wilson  
Brad Koplinski  
Kelly Summerford  
Sandra Reid  
Bruce Weber

**CITY CONTROLLER**

Daniel C. Miller, CPA

**CITY TREASURER**

John R. Campbell

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**Linda D. Thompson**  
Mayor

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### **Foreword**

*I am pleased to report that the City's Bureau of Financial Management, supplemented by resources provided by the Pennsylvania Department of Community & Economic Development (DCED), has completed the 2011 Comprehensive Annual Financial Report (CAFR). I have directed staff to immediately prepare for the 2012 Audit and have developed a time line that provides for its completion by mid-fall 2013.*

*It has been the goal of this Administration to assess the financial challenges facing the City and develop and implement a recovery strategy and work cooperatively with DCED, the Office of the Receiver, and all stakeholders to return the City of Harrisburg to fiscal solvency and financial stability as rapidly as possible.*

*We continued to make steady progress toward that goal, both in terms of incinerator debt resolution and balancing the City's long-standing structural deficit.*

*As I write, the structural or operating deficit is about \$3.5 million per year, not including carry-over deficits from previous years, missed general obligation debt payments, or The Harrisburg Authority-related incinerator debt for which the City, and the County, assumed liability.*

*The information contained in the following 2011 CAFR further clarifies the findings in the 2009 and 2010 CAFR's which are fundamental to accurately assessing the full extent of those financial and systemic challenges the City faced then and which the current administration continues to address presently.*

*The City's 2011 CAFR underlines and reflects the actions taken throughout 2010 and 2011, and subsequently in 2012 and 2013, to address the dire financial situation first described in the 2009 CAFR.*

*This sequence of events will be discussed further in this Foreword. Suffice it to say here, that 2010 was the year in which my Administration assessed the City's financial challenges and, as a result, reached out to the Governor and DCED to successfully apply for assistance under the Act 47 process. Pursuant to a petition I filed in September 2010, the City was designated as distressed under the provisions of Act 47 on December 15, 2010.*

*For perspective, 2009 was the year the City went from a 2008 statement of net assets position, where assets exceeded liabilities by \$46,178,883, to a deficit in 2009 of \$227,092,975. It was the year in which the contingent liability for The Harrisburg Authority Resource Recovery Facility debt guarantees of approximately \$264 million would be recorded on the City's financial statements due to payment defaults on that debt.*

*As of December 31, 2011, the City's liabilities exceeded its assets by \$249,169,792, representing a further decrease of net assets of \$21,520,685. As of December 31, 2011, the City's governmental funds (General Fund, Grant Programs, Debt Service and other Non-Business Type Funds) reported combined ending fund balances of (\$52,993,537), a decrease of \$11,252,984 from 2010.*

*The General Fund is the City's primary operating fund and the largest source of day-to-day service delivery. The Fund Balance of the General Fund decreased by \$10,386,175 for the year ending December 31, 2011, from the prior year, due to significant increases in both Public Safety and Public Works expenditures, in addition to a decrease in departmental earnings.*

*2010 was the year structural deficits, hidden carried-over unpaid receivables, became known; the year when the full scope of the precipitous Harrisburg Incinerator debt transactions became public knowledge; and the year the City's long standing structural deficit would be exposed; the year SEC violations would become known; the year I entered office and my administration would take immediate action to remedy the City's fiscal situation.*

*2011 was the year the State declared a fiscal emergency in Harrisburg; and the year a receiver was appointed to develop a Recovery Plan and take control of the City's finances.*

*Let me say that my Administration and I fully recognize and accept responsibility for managing the recovery from the mistakes of the past. We also recognize and accept the full responsibility, without reservation, for resolving the many challenges those mistakes created and returning the City of Harrisburg to financial solvency and structural balance.*

2.

*Immediately upon entering office in January of 2010, and without preparation work or reports from the previous administration on the status of the 2009 Audit, I put together a team, under the Finance Director, to complete the 2009 Audit. In addition, key internal and external stakeholders were identified and a team assembled to indentify and consider options to contend with the "incinerator debt" crisis, including requesting assistance from DCED under the ACT 47 recovery process.*

*After reviewing several recovery options, at times in consultation with then Governor Rendell, my Administration filed a request with the then Secretary of DCED on October, 1, 2010, requesting the City of Harrisburg be designated as a financially distressed municipality under ACT 47.*

*DCED investigated the financial affairs of the City and on December 15, 2010, following public hearings at the City's request, Secretary Burke issued a determination of municipal financial distress for the City of Harrisburg. On January 12, 2011, the former Secretary appointed the Novak Consulting Group as the Recovery Plan Coordinator for the City of Harrisburg.*

*The Coordinator filed Harrisburg's Act 47 Recovery Plan with the City Clerk on June 13, 2011 and, following a public hearing, filed a revised Recovery Plan with the Clerk on July 8, 2011.*

*On July 19, 2011, a majority of the Harrisburg City Council rejected the Coordinator's Act 47 Recovery Plan and following that rejection, I was tasked with developing and filing an alternate Recovery Plan pursuant to provisions of Act 47.*

*I filed a Recovery Plan on August 22, 2011 and on August 31, 2011 a majority of Harrisburg City Council rejected the Mayor's Financial Recovery Plan and subsequently rejected a second, modified plan, on September 13, 2011.*

*On September 20, 2011, Governor Tom Corbett signed into law Senate Bill 1151, amending Act 47 and providing for a Declaration of Fiscal Emergency in circumstances in which a financially distressed city of the third class fails*

*to adopt a financial recovery plan. Additionally, the law provides for the appointment and confirmation of a receiver should the distressed city fail to enact a consent agreement to adopt and implement a recovery plan.*

*Pursuant to the new legislation, Governor Corbett declared a fiscal emergency on October 24, 2011, and directed DCED to develop an Emergency Action Plan to ensure that necessary and vital services are provided to City residents. The Emergency Action Plan was filed by DCED with the City on November 3, 2011 and was subsequently incorporated into the City's Recovery Plan. Further the new legislation charged the City and DCED to immediately work to achieve a consent agreement that would address the City's worsening fiscal conditions.*

*Following the failure to reach a consent agreement, on November 18, 2011, under the direction of the Governor, DCED Secretary Walker filed a petition with the Commonwealth Court to appoint a receiver for Harrisburg, and Senior Judge James R. Kelley subsequently appointed Mr. David Unkovic, DCED legal counsel, Harrisburg City Receiver on December 2nd.*

*In accordance with Act 47, the determination on the appointment was based on three main criteria: 30 days had passed since the declaration of fiscal emergency; City Council had failed to adopt an ordinance to enact an acceptable fiscal recovery plan; and a fiscal emergency continues to exist in the City of Harrisburg.*

*The receiver's fiscal recovery plan was presented to the Commonwealth Court, the DCED Secretary, the Office of the Mayor and City Council on Monday, February 6, 2012. A public hearing was subsequently held and the plan was confirmed by the Commonwealth Court on March 9, 2012.*

*Following the resignation of Mr. Unkovic in March 2012 and at the direction of Governor Corbett, DCED Secretary Walker filed a petition with the Commonwealth Court to appoint Retired Major General William B. Lynch as Harrisburg City Receiver and Judge Bonnie Brigance Leadbetter subsequently confirmed the appointment on May 24, 2012.*

*On Tuesday, July 10, 2012, Receiver Lynch petitioned Commonwealth Court Judge Bonnie Brigance Leadbetter for issuance of a writ of mandamus upon each member of City Council ordering them to comply with the previously Court-confirmed City of Harrisburg Recovery Plan. On October 23, 2012, a majority of City Council, with the support of the Mayor, voted to implement this provision of the Plan by passing the required increase in the Earned Income Tax.*

*The PA Senate Local Government Committee held public hearings on October 4 and November 13, 2012 on issues related to the Local Government Unit Debt Act, the debt structure of the distressed Harrisburg incinerator and the debt of The Harrisburg Authority.*

*My Administration continues to make progress with the implementation of the Receiver's confirmed Recovery Plan and has completed about 33% of the Plan's initiatives related to the City's structural deficit across all City departments. My Administration has been and continues to work closely with City Council, the Office of the Receiver and DCED, as well as advisors and stakeholders involved in the Act 47 recovery process, to expediently implement the Court directed City of Harrisburg Financial Recovery Plan.*

*The information contained in the attached 2011 CAFR, as well as subsequent audits and resultant CAFRs, are fundamental to the success of that recovery effort.*

*3.*

*While the recovery process is still underway, and despite a 23% reduction in personnel, as well as reductions in non-essential operational costs since January 2010, my administration continues to manage the fiscal realities as well as improve government services and advance economic development and revenue sources in the City.*

*Since 2010, we have added 1,917 new business licenses to the tax roles in the City and created 901 full time and 626 part time new jobs in our community. Over the same period, the City has issued residential and commercial construction permits for a total construction value of approximately \$160,000,000. These include a variety of commercial, retail and housing projects around the City, including the Vartan new Midtown nine-story condominium building; WCI Partners six-story mixed use Downtown commercial facility; and Landex Corporation's 69 new townhouses in the Uptown area of the City as well as Tri-County, Habitat for Humanity and HOP housing improvements.*

*We have saved the City's 400 jobs and reduced City guaranteed debt by \$17.6 million by helping facilitate the sale of the Harrisburg Hilton. We have also initiated action to redirect approximately \$275,000 per year in municipal fees from The Harrisburg Authority and back to City coffers. Additionally, the City has reduced City government benefit payments in the amount of approximately \$500,000 per year. We are optimistic that the liquidation of the City's Historic Artifact Collection will significantly reduce the City's loan burden yet this year.*

*The City expanded the Fire contingent; and budgeted to increase the City Police contingent in 2013 by at least 16 new officers, with another 16 to be requested in the 2014 budget.*

*While City non-union employees and City taxpayers have taken the first wave of so-called "shared recovery pain" in the form of benefit and wage reductions and freezes, as well as a 0.8-mill (8%) property tax increase and 1% EIT increase, it is my resolute objective to assure that all creditors, including AGM and the County, in addition to all three unions, continue to work cooperatively, within the financial recovery process, to eliminate The Harrisburg Authority Resource Recovery Facility-related stranded debt.*

*I am also part of a coalition of Mayors which is seeking reform legislation to aid third class cities with optional revenue enhancement, such as a 1% County-wide sales tax and a 10% drink tax. The liquidation of City assets to eliminate this stranded debt is now proceeding through the Office of the Receiver and under the authority of the Court.*

*According to discussions with the Office of the Receiver, we can reasonably anticipate the satisfactory completion of these asset transactions by the third quarter of 2013. We anticipate entering 2014 with the incinerator debt eliminated from the City's contingent liabilities. We expect PILOTs, and a variety of fee increases, and shared revenues and to increase City revenues to help balance the City's structural deficit.*

*We are also working closely with surrounding municipalities, as well as federal and state regulatory agencies through the Office of the Receiver to address some of the looming environmental, legal and future infrastructure regulatory concerns facing the City.*

*At the same time, the Administration, in conjunction with City unions and other parties, continues to work diligently and cooperatively to reduce the longer term City structural deficit and return City operations to fiscal solvency.*

*As stated, my Administration has completed about 33% of the Recovery Plan recommendations, including major revenue and cost containment initiatives which fall under my authority, and I will continue to regularly update the citizens of Harrisburg concerning the progress made toward fiscal solvency. The auction of the Harrisburg Historic Artifact collection has been scheduled and it is estimated revenues of several million dollars will accrue to the City.*

*Finally, as the 2011 CAFR reiterates, we will remain focused on the two underlying challenges to long-term recovery for our City which must be recognized and reconciled:*

*First, the extent of unfunded federal and state mandates must be addressed as stated above; and second, the full extent and negative impact of tax-exempt City real estate must be recognized and rectified through PILOTs to assure long-term recovery.*

*Approximately 49% of all real estate in the City is exempt from taxation under current state law. Some tax-exempt properties require a high demand for City services, while contributing nothing to the cost for those services.*

*Considered in total, the financial situation facing the City, as further clarified in the 2011 CAFR, creates a demanding task for any City government; however, we remain steadfast that, step by step, we are overcoming the greatest fiscal challenges to the financial stability of the City of Harrisburg.*

*We do face challenges that are well known, but from these challenges grow opportunities. As we look to our future, our City will be more competitive and attractive so that we retain and grow our population, private investment and jobs. We are at the perfect point in time to build on our current strengths by launching our City's first Green Economic Development Plan that will work synergistically with our other efforts to make Harrisburg an exciting beautiful place to play, work and live.*

*The Green Economic Development Plan that I unveiled this year begins with a powerful, practical tool that can benefit right now every resident and business of Harrisburg. That tool is a One-Stop Listing of Energy Programs that are run by utilities like PPL and UGI as well as various government agencies. These programs provide a variety of services and financial assistance that can help consumers to invest in energy conservation and alternative energy or to help pay for utility bills.*

*In addition to the One-Stop Listing, the Green Economic Development Plan is a 62-page report that is divided into 3 primary sections: Energy, Water, and Greening. The Report was drafted by former Department of Environmental Protection Secretary John Hanger, who lives in Dauphin County and works in Harrisburg.*

*One common theme ties together most of the recommendations in this report. That theme is that it is possible to cut costs for the City, its residents, and businesses, while cutting pollution, greening the City, and slashing energy waste.*

*I would like to highlight three recommendations:*

*First, the City will issue a Request For Proposal to convert its street lighting to more efficient technologies that can cut costs and cut pollution.*

*Second, I am also eager to make Harrisburg a showcase for alternative transportation fueling infrastructure like Compressed Natural Gas (CNG) and electricity charging. I will explore partnerships with the gas and electricity industries to make this possible and to cut the fuel costs of the City's vehicle fleet. Some of our current fleet are energy efficient.*

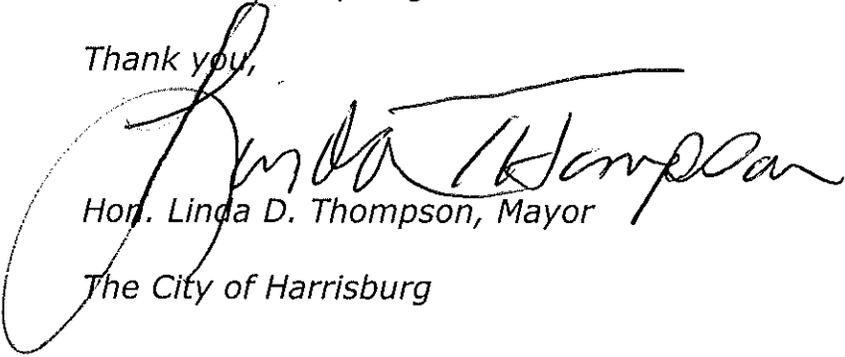
*Third, the City is working with other key stakeholders to encourage the adoption of green infrastructure practices to help manage stormwater. The City is presently working to Green itself by encouraging tree planting, green roofs, and other greening ideas in the Report.*

*Implementing this Green Economic Development Plan can help Harrisburg to become a premier location once again for people to live and for investment.*

*I assure you that the City of Harrisburg, the Office of the Mayor and City Council, are progressing toward complete recovery on a daily basis. We are a resilient City filled with a strong and resourceful citizenry, as well as a vibrant and City-oriented business community.*

*Working together, with optimism and resilience, we remain confident that we shall indeed overcome the challenges facing the City of Harrisburg and return our community to financial solvency, while providing for the public health, safety and welfare, as we continue to build a stronger, more viable, and economically brighter future for all of our citizens.*

*Thank you,*

  
*Hon. Linda D. Thompson, Mayor*

*The City of Harrisburg*

**CITY OF HARRISBURG, PENNSYLVANIA**  
**COMPREHENSIVE ANNUAL FINANCIAL REPORT**

**Fiscal year ended December 31, 2011**

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**CITY OF HARRISBURG, PENNSYLVANIA**  
**COMPREHENSIVE ANNUAL FINANCIAL REPORT**

**Fiscal year ended December 31, 2011**

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# The City of

Department of Administration



# Harrisburg

Bureau of Financial Management

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May 10, 2013

To The Honorable Linda D. Thompson, Mayor,  
Honorable Members of City Council, and  
Citizens of the City of Harrisburg, Pennsylvania

The Comprehensive Annual Financial Report (CAFR) of the City of Harrisburg (City), Pennsylvania, for the year ending December 31, 2011, is submitted herewith. This report is prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) and audited in accordance with auditing standards generally accepted in the United States by a firm of licensed certified public accountants.

The financial statements herein were prepared by the City's management, which is responsible for both the accuracy of the data presentation and the completeness and fairness of this report taken as a whole. To provide a reasonable basis for making these representations, management of the City has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with GAAP. Because internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free of material misstatement. The data presented, we believe, is accurate in all material aspects; and all disclosures necessary to enable the reader to acquire the maximum understanding of the City's financial activity have been provided.

The City's financial statements have been audited by Maher Duessel, a firm of licensed certified public accountants. The goal of the independent audit is to provide reasonable assurance that the financial statements of the City for the year ended December 31, 2011, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that the City's financial statements for the year ended December 31, 2011, are fairly presented, in all material respects, in conformity with GAAP. The auditor's opinion for December 31, 2011 includes emphasis of matter paragraphs regarding going concern and debt related issues. The independent auditor's report is presented as the first component of the financial section of this report.

GAAP require that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditor.

As recipient of federal and state financial assistance, the City is required to undergo an annual single audit in conformity with the provisions of the Single Audit Act of 1984, as amended, and U.S. Office of Management and Budget Circular A-133, *Audits of State and Local Governments*. Information related to this single audit, including the schedule of expenditures of federal awards, findings and recommendations, and independent auditors' reports on the internal control structure and compliance with applicable laws and regulations for the year ended December 31, 2011, will be included in a separately issued document.

**Rev. Dr. Martin Luther King, Jr. City Government Center**  
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## ***PROFILE OF THE GOVERNMENT***

The City provides a full range of services which include police and fire protection; codes enforcement; water supply and distribution; sewage collection, conveyance and treatment; trash collection; parks maintenance; streets and infrastructure construction and maintenance; community and economic development programs; and recreational, enrichment activities and cultural events. In addition to general governmental activities, City officials appoint voting board members and have other financial accountability for the City of Harrisburg Leasing Authority, The Harrisburg Authority (THA), the Harrisburg Parking Authority (HPA), the Coordinated Parking Fund (CPF), and the Harrisburg Redevelopment Authority (HRA); therefore, these activities are included in the financial reporting entity. However, the City of Harrisburg Housing Authority and Harrisburg Development Corporation have not met the established criteria of GASB Statement No. 14 for inclusion in the financial reporting entity and accordingly are excluded from this report. Additionally, the City is a participant with other municipalities in a joint venture with the Cumberland-Dauphin-Harrisburg Transit Authority that provides bus services to all its participants.

The City has been the capital of the Commonwealth of Pennsylvania since 1812, as well as the County Seat of Dauphin County since the County's creation in 1785. It is the center of the Harrisburg-Carlisle Metropolitan Statistical Area (MSA), which is composed of the three Central Pennsylvania counties of Dauphin, Cumberland, and Perry. The MSA has grown approximately twice the rate of Pennsylvania as a whole.

The Harrisburg area has a diverse economic base. During 2011, 19.9% of the labor force was employed in the wholesale, retail and transportation trades, 19.2% in government, 15.4% in education and health services, 13.0% in professional and business services, 9.4% in leisure and hospitality services, 6.2% in manufacturing, 6.8% in financial activities, 5.2% in other services, 3.3% in construction, and 1.6% in information. For the MSA as a whole, the trend has been a shift from good producing to service producing jobs, with an overall employment increase of 2,000 jobs, or 0.6%, from 2010.

Harrisburg continues to experience sustained economic growth despite a lagging national economy. In 2011 alone, the City issued 1,274 building permits totaling over \$47.1 million in construction value. Some of the major new construction projects recently completed or underway and their corresponding estimated costs include: Bell Atlantic \$2.9 million; HACC \$7.3 million; Hamilton Health Center \$9.5 million; Harrisburg School District \$2.1 million; Pinnacle Health Systems \$1.3 million; Harrisburg Housing Authority \$1 million; Allegheny Electric Corp. \$1.6 million; Cumberland Court Associates \$1 million; Penn Central \$920,000; Strawberry Square Associates \$500,000; Sutliff Enterprises \$600,000 and Keystone Storage \$600,000.

In 2001, the County of Dauphin completed a court ordered reassessment on all property county-wide. This reassessment resulted in nearly a 100% increase on the appraised value of taxable property effective January 1, 2002. The financial impact of this property reassessment is discussed throughout this letter and has impacted positively on the financial statements. However, there has been no reassessment since.

Harrisburg has become the region's center for commerce, transportation, finance, special events, public recreation, the arts, and government. The City's resurgence since the 1980's has reversed nearly three decades of previous decline and produced a vitality that can still be seen in the spirit, amenities, and growth spreading throughout this metropolitan center in Central Pennsylvania despite the lagging national economy.

Looking ahead, the City faces significant economic challenges as more fully described later in this letter. However, a more efficient City government, Commonwealth support, continued increases in business, housing and educational activity; and the financial commitment of the private sector to commercial and residential revitalization indicate long-term growth, viability, and continued resolve for a better Harrisburg.

### ***Budgeting Controls***

The City maintains budgetary controls to ensure compliance with legal provisions embodied in the annual appropriated budget approved by City Council. Activities of the General Fund, State Liquid Fuels Tax Fund (a non-major governmental fund), Debt Service Fund, and the Sewer and Sanitation enterprise funds are included in the annual appropriated budget. Grant programs, accounted for in the Grant Programs Fund, are administered

under project budgets which are determined by contracts with federal and state grant agencies. Appropriations are authorized by ordinance at the fund level, with the exception of the General Fund, which is appropriated at the functional office or department level, except for the Department of Administration, which has separate budgets for administration and general expenditures. Appropriations are further defined through the establishment of more detailed line-item budgets. These are the legal levels of budgetary control. Budgetary transfers and supplemental appropriations occurred during 2011. This process is described in Note 1U to the financial statements.

Fiscal control is achieved in the Capital Projects Fund through provisions of bond indentures and ordinances authorizing appropriations at the project level. Control over expenditures in the Parks and Property Improvement Fund is achieved by the use of internal spending limits. The City also maintains an encumbrance accounting system as one technique of accomplishing budgetary control. Most encumbered amounts lapse at year-end. However, encumbrances generally are re-appropriated as part of the following year's budget.

## **Debt Administration**

At December 31, 2011, the City had a number of debt issues outstanding. Debt of the primary government totaling \$94,246,110 included \$42,678,048 of general obligation and revenue bonds, \$39,175,372 of General Obligation Refunding Notes, \$1,914,723 of Pennsylvania Infrastructure Bank loans, \$5,395,000 of promissory notes, \$3,401,840 of Capital Leases, and \$1,681,127 of Lease Rental debt. Revenue bonds and notes, net of deferred gains (losses) and bond premiums (discounts), totaling \$515,893,968, construction loans of \$19,823,500 and capital leases of \$15 million made up the debt of the component units.

The City has guaranteed the payment of debt service on a majority of the components unit's bonds and notes pursuant to certain Guarantee Agreements. Concurrent with the execution of the Guarantee Agreements, the component units also executed certain Reimbursement Agreements with the City, whereby the component units agree to reimburse the City for any payments made by the City under the aforementioned Guarantee Agreements. During 2009 and early 2010, the City honored its guarantee obligations on certain debt service payments of THA/Resource Recovery Facility (RRF) Revenue Bonds and Notes. On October 28, 2009, the City received notice that Moody's downgraded its rating on Harrisburg's general obligation bonds from Baa2 to Ba2. On February 11, 2010, Moody's downgraded the City's general obligation bonds again to a rating of B2, with a negative outlook. For the second time, Moody's cited the difficulties Harrisburg faced in paying its RRF debt as the primary reason for the downgrade. Subsequent to January 2010, the City has not honored its guarantee obligations on THA/RRF debt due to severe financial constraints. The financial impact of this is more fully described in the "Factors Affecting Financial Condition" portion of this transmittal.

Under current state statutes, the City's debt limitation is based on a percentage of average total revenues for the past three years. As of December 31, 2011, the City's net bonded debt outstanding of \$306,402,282 was above the legal limit of \$197.3 million. This occurred in 2009 when approximately \$272 million of THA/RRF Guaranteed Revenue Bonds and Notes no longer met the definition of self-liquidating debt under the Commonwealth's Local Government Unit Debt Act.

The ratio of net general bonded debt to assessed property valuations and the net general bonded debt per capita are useful indicators of the City's debt position. As of December 31, 2011, the ratio of net general bonded debt to assessed property valuations decreased from 19.60 to 19.17. The net general bonded debt per capita was \$6,026.49, a decrease of \$316.81 from 2010.

On December 30, 1997, the City issued various new bond issues in order to reduce interest expense on outstanding debt and to fund additional capital projects. During July 1997, the General Obligation Bonds, Series B1, were issued to fully repay the 1995 \$15,000,000 General Obligation Note. On December 30, 1997, \$24,891,772 General Obligation Refunding Bonds, Series D, were issued to advance refund the Series B1 Bonds for the entire \$22,195,000 in principal. Also, \$12,840,000 General Obligation Refunding Bonds, Series E, were issued to advance refund a portion of the Federally Taxable Series A Bonds of 1995 (Pension Bonds). The Series E Bonds were paid off in 2004.

Also on December 30, 1997, the City issued General Obligation Refunding Notes, Series F of 1997, in the amount of \$26,632,303. The Notes were issued to refund all of the City's \$25,000,000 General Obligation

Bonds, Series of 1995, and provide funding for certain capital projects such as the building of the National Civil War Museum, street and alley repaving, and additional parks/playground improvements throughout the City.

On June 10, 2003, the City issued Pennsylvania Infrastructure Bank Loans, Series A, B and C of 2003, in the amount of \$627,800. These Loans were issued for the purpose of providing funds to apply for and towards various transportation infrastructure improvement projects including the Hamilton Street Intersection Project at Sixth Street, the State Street Intersection Project at Reservoir Park, and the purchase and installation of energy-saving LED traffic signal lenses for approximately 24 intersections in the City. These Loans have a term of 10 years and are being paid from General Fund revenues.

On February 2008, the City issued Pennsylvania Infrastructure Bank Loans in the amount of \$2.4 million. These loans were used to resurface various streets throughout the City. These Loans have a term of 10 years and are being paid from General Fund revenues.

On January 7, 2005, HRA, on behalf of the City, issued Federally Taxable Guaranteed Revenue Bonds, Series A-1 of 2005, in the amount of \$9,000,000 to provide funding for the renovation of the ballpark for the Harrisburg Senators baseball team. An additional \$9,000,000 of Federally Taxable Guaranteed Revenue Bonds was issued by HRA, on behalf of the City, as Series A-2 of 2005 for this renovation. The City is the Guarantor of both the Series A-1 and A-2 Bonds. The Series A-1 Bonds were paid off during 2007 from proceeds of the sale of the City's Harrisburg Senators minor league baseball franchise. The City is responsible to pay the debt service on the A-2 Bonds. Stadium lease revenues, City Island special parking fees and General Fund revenues are being used to pay the debt service on the bonds.

On December 15, 2006, HRA, on behalf of the City, issued Lease Revenue Bonds, Series of 2006, in the amount of \$7,200,000. The bonds were used to finance the leasing of the McCormick Public Service Center from the City and then subleasing of the building back to the City. The funds from the issuance of the bonds were turned over to the City. The City is responsible to pay the debt service on the bonds. Proceeds from the sale of various City-owned artifacts and General Fund revenues are being used to pay the debt service on the bonds.

During 1992, THA issued \$25,310,000 Sewer Revenue Refunding Bonds to fund for future refunding of a portion of the 1988 Series A and B Sewer Revenue Bonds.

THA issued \$1,515,173 Guaranteed Sewer Revenue Notes, Series A, B and C of 1998 to finance sewage collection system and related sewage infrastructure project. In 1999, additional funds were drawn totaling \$1,812,086, to finance further collection system projects. The Series C Notes have since been paid off.

On August 1, 1998, THA issued Guaranteed RRF Refunding Revenue Bonds A, B and C of 1998 and Guaranteed Taxable RRF Refunding Revenue Bonds Series D of 1998 for a total of \$55,765,000. The purpose of the refunding was to advance refund the 1993 Bonds, prepay the Authority's Pennsylvania Pool Financing Loan of \$7,943,274, refund the \$3,000,000 Revenue Note of 1997 and to provide for the reserves under the Indenture. A portion of the 1998 A Bonds, and all of the 1998 B, C and D Bonds, have since been advance refunded or otherwise retired.

In May 2001, THA issued Series A of 2001, Water Revenue Bonds, which totaled \$7,400,000. The proceeds were used for and toward capital additions to the water system, consisting of two 5 million gallon concrete water storage tanks, repair or replacement of raw water valve stems and valve stem guides within the intake tower at the Authority's DeHart Dam facility, repair or replacement of the concrete floor slabs and expansion joints constituting the DeHart Dam spillway and certain other miscellaneous capital projects; provision of funding for completion of the 1999 capital project, consisting of the acquisition and installation of new meters equipped with radio transmitters and installation of radio-frequency, drive-by meter reading system; the establishment of necessary reserves under the Trust Indenture; and the payment of costs and expenses associated with the issuance of the 2001 Bonds.

On July 3, 2002, THA issued Series A, B, C and D, Water Revenue Bonds which totaled \$48,825,000. The proceeds of these 2002 Bonds were used to advance refund the outstanding Water Revenue Bonds, Series A of 1999; to purchase from the owner, all of the outstanding Water Revenue Refunding Bonds, Series B of 1999; to purchase from the owner, all of the Federally Taxable Water Revenue Refunding Bonds, Series C of 1999; to

refund debt service of the 1994 Bonds due and payable in 2002; to refund the debt service on the outstanding 1994 Bonds due and payable in 2003; to fund the 2002 debt service reserve fund account for the 2002 Bonds; and to pay issuance costs. Of the remaining proceeds, \$7.3 million was placed in irrevocable trusts with an escrow agent to provide for future debt service on the Series A of 1999 Bonds and a portion of the 1994 Bonds with maturities through 2003. The Series D Bonds have since been paid off.

In August 2002, THA issued Series A, Guaranteed Resource Recovery Notes which totaled \$17,000,000. The proceeds of the Notes were used to fund the acquisition of equipment for the Waste Management Facility, engineering studies, and working capital.

On December 30, 2003, THA issued Series A, D, E and F of 2003, Guaranteed RRF Revenue Bonds in the amount of \$147,555,000. The Series A Bonds, which totaled \$22,555,000, were issued to advance refund or otherwise retire all of the outstanding 1998 D Bonds and all of the outstanding 2000 Notes; and to fund working capital to assist in paying costs of compliance with the Derating Agreements and of maintaining the site of the Waste Management Facility. The Series D Bonds, which totaled \$96,480,000, were issued to financing the cost of the retrofit of the facility. The Series E Bonds, which totaled \$14,500,000, were issued to pay transition cost to operate the Transfer Station and maintain the Facility during the shut-down of the RRF during the construction period for the retrofit. The Series F Bonds, which totaled \$14,020,000, were issued to provide working capital to THA to pay estimated interest on outstanding 1998 A Bonds, 2002 Notes, and 2003 Notes during the construction period for the retrofit.

In 2003, THA issued Series B and C of 2003, Guaranteed Resource Recovery Notes in the amount of \$53,370,000. The Series B notes, which totaled \$29,085,000, were issued to advance refund or otherwise retire a portion of the 1998 A Bonds and a portion of the outstanding 2000 A Notes. The Series C Notes, which totaled \$24,285,000, were issued to advance refund or otherwise retire a portion of the 1998 A Bonds, all of the outstanding 1998 B Bonds and 1998 C Bonds, a portion of the 2000 A Notes, and all of the outstanding 2000 B Notes.

In August 2004, THA issued Series A of 2004, Water Revenue Refunding Bonds, in the principal amount of \$37,455,000. The 2004 Bonds were issued to refund the remaining outstanding balance of the Authority's Water Revenue Refunding Bonds, Series A of 1994, to fund a swap termination payment, to fund a deposit to the 2004 debt service reserve fund account, and to pay the costs of issuance.

On August 22, 2008, THA issued Series of 2008, Water Revenue Refunding Bonds, in the principal amount of \$69,420,000. The proceeds of the 2008 Bonds, together with available monies, were used to refund the outstanding balance of the Authority's Variable Rate Water Revenue Refunding Bonds, Series A of 2003, fund a swap termination payment payable to Societe Generale pursuant to an outstanding interest rate swap agreement on the 2003 Water Revenue bonds, fund a deposit to the 2008 Debt Service Reserve Fund Account, and pay for issuance costs.

During 2007, THA entered into a First Amendment and Management and Professional Services Agreement with a waste management facility operator (operator). As part of that agreement, the operator agreed to advance the costs incurred in the retrofit completion up to \$25,500,000 beginning in 2008. At December 31, 2011, the Authority had drawn down \$19,823,500.

In 2009, THA issued Guaranteed Sewer Revenue Notes in the principal amount of \$1,880,000 to finance capital improvements and replacements to THA's wastewater treatment facility.

On December 22, 2000, HPA issued Guaranteed Parking Revenue Bonds, Series K of 2000, in the aggregate principal amount of \$11,800,000 with a variable interest rate to provide funding for the costs of completing the construction of three new parking garages in the Downtown area.

On September 19, 2001, HPA issued \$29,400,000 Guaranteed Parking Revenue Bonds, Series J of 2001, to advance refund \$25,785,000 of outstanding Series I Bonds of 1998.

In 2003, HPA issued \$7,905,000 Guaranteed Parking Revenue Refunding Bonds, Series N of 2003, to advance refund \$7,400,000 of outstanding Series F Bonds. Also in 2003, HPA issued \$ 17,780,000 Guaranteed Parking Revenue Refunding Bonds, Series O of 2003. The O Series were issued to purchase U.S. Government

securities. These securities were deposited into an irrevocable trust with an escrow agent to provide for all debt service payments on the Series H Bonds.

In 2005, HPA issued \$16,630,000 Guaranteed Parking Revenue Bonds, Series P of 2005 to provide for the acquisition and construction of the South Street Garage, funding a debt service reserve fund under the HPA indenture, and the payment of costs of issuing the Bonds.

On January 11, 2007, HPA issued \$16,965,000 Guaranteed Parking Revenue Bonds, Series R of 2007, to provide for the acquisition of a parking condominium; funding of a debt service reserve fund under the Authority's indenture; and the payment of the costs of issuing the Bonds.

On December 15, 2007, HPA issued \$19,890,000 Guaranteed Parking Revenue Bonds, Series T of 2007, to defease the Series of 2001 Bonds, which bond proceeds provided for the acquisition of the Seventh Street Garage, funding of a debt service reserve fund, and payment of the cost of issuing the bonds.

In September 2011, HPA issued Tax Convertible Parking Revenue Bonds, Series U of 2011 principal amount of \$10,645,000 to provide for the financing of certain improvements to the Walnut Street Garage, including reimbursement of certain costs paid by HPA; financing of certain change orders to the Harrisburg University Garage; prepaying of rent for an extension of the lease for the Walnut Street Garage, Chestnut Street Garage, and Fifth Street Garage; and paying the costs of issuing the bonds.

On December 19, 1998, HRA issued Federally Taxable Guaranteed Revenue Bonds, Series A of 1998 in the principal amount of \$6,920,525 and Series B of 1998 in the principal amount of \$16,716,758. The proceeds of both issues were used to finance the acquisition of the City's right, title and interest in and to portions of the Strawberry Square site.

HRA entered into an agreement with the Commonwealth of Pennsylvania's Department of Transportation for an Infrastructure Bank Loan in 2000. This loan was used to rehabilitate the Harrisburg Transportation Center. The loan has a maximum amount of \$1,400,000 and through 2011, \$500,000 has been drawn on the loan.

In 2008, HRA entered into two loan agreements for financing construction of Susquehanna Harbor Safe Haven, \$500,000 of which is to be forgiven over a 15-year period given that certain compliance requirements are met, and \$650,000 which is payable through 2029.

### ***Cash Management***

The City's current investment policy is to minimize credit and market risks while maintaining a competitive yield on its portfolio. All cash that is temporarily idle is invested in interest bearing demand deposits or in a state-wide money market fund, thereby increasing the average yield on idle funds. A portion of the City's cash and investments are maintained in bank trust accounts under the management of trustees. This cash is classified under "Restricted Assets" in the financial statements.

The City had \$602,387 of unrestricted investment earnings in 2011, which represented earnings of \$586,976 for the governmental activities and \$15,411 for the business-type activities.

Investment income of the component units totaled \$4,991,945, which represented earnings of THA, HPA, and HRA of \$4,570,570, \$269,718 and \$151,657, respectively. These accounts are primarily restricted trust accounts, made up of mostly money market funds, U.S. agency obligations, commercial paper, guaranteed investment contracts, and municipal bonds.

An ordinance of City Council requires that all deposits be held in insured, federally regulated banks or financial institutions and that all amounts in excess of federal insurance be fully collateralized in accordance with state statute, which requires banks to pledge a pool of eligible assets against the total of its public funds on deposit. Although such pooled collateral does not constitute a multiple financial institution collateral pool as defined in GASB Statement No. 3, City management believes collateralization in accordance with state statute adequately protects the City's deposits.

## ***Risk Management***

The Bureau of Financial Management is responsible for the evaluation and acquisition of appropriate insurance coverage for the City. This involves the negotiation and procurement of all insurance coverage agreements and third-party insurance adjusters for traditional insurance and self-insurance programs including general liability, public officials liability, workers' compensation, law enforcement liability, employee benefits liability, liquor liability, excess liability, fidelity-crime, cyber risk liability, public entity management liability, public entity employment practices liability, garagekeepers legal liability, automobile, property, fire, flood, earthquake, TRIA, business interruption, fine arts and boiler and machinery coverage. This bureau, in conjunction with the City Solicitor's Office on litigation cases, processes all insurance claims and submits them to the appropriate insurance companies for consideration. Additional program responsibilities include risk financing, special risk administration, employee health and safety matters, and workplace injury issues.

An important mission of this bureau is to provide a loss control strategy so as to limit potential hazards or damages by allowing elected and administrative officials of the City to gain greater control over financial losses caused by these circumstances. This strategy includes the examination, inspection, and evaluation of all City facilities, activities, procedures and policies. The City contracts with its insurance broker and third-party administrators to assist the bureau in executing this strategy.

The Bureau of Human Resources is responsible for the management and administration of all facets of the workers' compensation program including report preparation, claims processing, and medical service monitoring. In fact, the City has an aggressive citywide program earmarked to lower workers' compensation costs. The program, which has significantly lowered costs, brings employees who have been on long-term disability leave back to gainful employment positions. These employees, who have been released by their primary physician, perform light-duty assignments for different departments within the City. This not only cuts back on the costs associated with idle workers, but also contributes to the productive operations of the City.

## ***Pension Plans***

The City contributes to the Pennsylvania Municipal Retirement System (PMRS), an agent multiple-employer public employee retirement system, and to the combined Police Pension Plan, a single-employer pension plan. Three pension plans have been established covering substantially all full-time employees. During 2011, the contribution to these plans by the Commonwealth of Pennsylvania amounted to \$4,510,723. As of January 1, 2011, the date of the most recent actuarial valuation, the Non-Uniformed Employees and Firefighters pension plans are fully funded, with the Police Pension Plan 88.2% funded.

## ***Other Post-Employment Benefits***

In addition to the pension benefits noted above, the City provides certain post-employment life insurance and healthcare benefits to its retirees through one single-employer, defined benefit other post-employment benefit (OPEB) plan. However, within this one plan, there are four groups of employees with different types of benefits; Police, Firefighters, Non-uniformed Management and Non-uniformed Union employees. A separate financial statement is not issued for the plan.

The City's contribution is based on projected pay-as-you-go financing requirements. For the year ended December 31, 2011, the City contributed \$4,697,333 to the OPEB Plan. The City has opted to not fully fund the OPEB contributions and will continue to fund the annual OPEB costs on a pay-as-you-go basis.

The City's annual OPEB costs are calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and to amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. For 2011, the annual OPEB costs totaled \$15.8 million, increasing the net OPEB obligation to \$48.9 million as of December 31, 2011. As of January 1, 2010, the date of the latest actuarial valuation, the City's unfunded actuarial accrued OPEB liability totaled \$177.8 million.

## ***Compliance***

As an issuer or guarantor of municipal debt securities, the City has continuing disclosure obligations to file its secondary market disclosures within 270 days of the end of its fiscal year on the Electronic Municipal Market Access System (EMMA) of the Municipal Securities Rulemaking Board (MSRB). Additionally, various bond trust indentures require the City to submit its audited financial statements to the trustee within 180 days. Due to severe budgetary constraints and lack of professional staff, the 2009, 2010 and 2011 financial statements were not completed by either date. Also, the City did not submit material event notices to EMMA regarding its failure to submit 2009 annual financial information, or its October 2009 credit rating downgrade, until March 2011. However, the City has complied with all disclosure obligations since that time. Also, there is ongoing litigation regarding the City's obligation under certain guarantees of THA's debt, as discussed in Note 22.

The City did not have a policy and procedures in place to ensure that the information it was releasing to the public was accurate in all material respects and that it was complying with its Continuing Disclosure Certificates. With the assistance of counsel, the City enhanced its disclosure process by drafting a formal written policy, and it implemented related procedures with respect to public statements regarding financial information made by the City and its compliance with its Continuing Disclosure Certificates.

Additionally, as the recipient of federal grant awards in excess of \$500,000, the City is required to file its annual Single Audit with the Federal Single Audit Clearing House by each September 30, following its year-end. For the reasons noted above, the City was not able to file its Single Audit for the years ended December 31, 2009, 2010 and 2011 by the required dates, causing the City to become a high-risk auditee for federal grants management purposes.

Further, as noted earlier in this letter, the City's legal debt limit was exceeded by \$109.1 million during 2011 when, in 2009, approximately \$272 million of THA/RRF guaranteed revenue bonds and notes no longer met the definition of self-liquidating debt under the Debt Act because of THA's inability to pay such obligations with the revenues generated from the RRF.

Also, the City did not make its scheduled 1997 General Obligation, Series D Bonds and F Notes debt service payments of \$5,265,000, \$3,400,000 and \$5,205,000 due March 15, 2012, September 15, 2012 and March 15, 2013, respectively, as instructed by the City Receiver. These bonds and notes are insured by municipal bond insurance policies.

On April 17, 2013, the Commonwealth's Auditor General issued pension plan compliance audit reports for the period January 1, 2009 to December 31, 2011, for each of the City's three pension plans. Two of the four total findings were significant, both involving the Police Pension Plan. Pursuant to instructions from the Harrisburg Receiver, the City withheld pension system state aid totaling \$1,880,796 in 2011, and \$1,006,983 in 2012. The state aid was to be deposited to the Police Pension Plan within 30 days of receipt. Subsequently, the City paid the principal amounts withheld in 2011 and 2012 to the Police Pension Plan in March 2012 and 2013, respectively, as real estate tax discount period revenues became available. Accrued interest of \$18,797 on the 2012 principal amount withheld was deposited to the Plan in April 2013. The City will endeavor to calculate and pay the accrued interest on the 2011 principal amount withheld later in 2013.

### ***FACTORS AFFECTING FINANCIAL CONDITION***

There are two primary factors affecting the City's financial condition: first, the tremendous debt load brought on by the Resource Recovery Facility debt guarantee obligations previously discussed; and second, the City's structural budget deficit.

Four issues contribute greatly to the City's structural deficit. First, 49% of all property in Harrisburg is exempt from real estate taxes. Second, because of the large amount of tax exempt property and average lower per capita income of our residents, the City's taxing capacity is limited. Third, the Commonwealth has afforded strong bargaining rights to uniformed employees via Act 111, severely restricting the City's ability to control Police and Firefighters labor costs. Fourth is the issue of legacy costs, including pension benefits and OPEB which was previously noted.

Following two successive years of budgetary surpluses, the City's General Fund had accumulated an unrestricted cash balance of \$4.7 million as of December 31, 2008. Since then, the City's General Fund has had four successive budget deficits and a fifth is projected for 2013, as operating expenditures continue to outpace revenues.

Also, as noted earlier, the City was required to honor its guarantee obligations on certain THA RRF Bonds and Notes, and funded for debt service deficiencies totaling \$5.5 million from 2009 through January 2010 until the City's unrestricted cash balance was nearly depleted. The City has not been able to honor any further guarantee payments since due to its poor financial condition.

The new Administration acknowledged early on the significant budget challenges it would face in 2010 and beyond. In response to this challenge, an aggressive expenditure reduction strategy was developed and immediately implemented. The strategy included hiring restrictions, personnel attrition and consolidation of duties; realignment and reorganization of personnel and operations; reduction in bargaining unit overtime; elimination of management compensatory leave earning capability; a Mayoral Executive Order to reduce operating expenses by 20%; vehicle use restrictions, re-negotiating of all procurement contract and legal settlements; and deferral of capital expenditures, to name some. As a result of these actions, the City has cut its full-time personnel compliment by approximately 23% from January 2010 to December 2012, and has delayed hiring of currently appropriated positions. Additionally, only those expenditures for core services have been permitted.

Unfortunately, expenditure reductions alone are not enough to address the City's structural budget deficit. As such, major revenue enhancements have occurred, including increasing the City's real estate tax rate by .8 mills, or 8%, the City's parking tax rate from 15% to 20%, both effective January 1, 2012; and the City's earned income tax rate from 1% to 2% effective January 1, 2013. These actions alone will increase revenues annually by approximately \$1.1 million, \$800,000, and \$6.8 million, respectively. Additionally, the Administration has submitted a proposed increase in the parking meter rates to City Council for their consideration, but these increases have not been adopted as of the printing of this document. Should Council approve the increased rates, an additional \$700,000 could be generated from the meter rate increases annually.

As previously noted, the City's taxable assessed valuation has increased significantly over the years. However, these increases lag other economic development indicators such as building permit revenues. This is attributable to a tax abatement ordinance in effect since 1980, which is considered to be the centerpiece of the City's long-term economic development plan, as well as constraints imposed by ineffective state assessment laws that are badly in need of reform. As previously mentioned, in 2001, the County of Dauphin completed the first county-wide reassessment since 1972, and the new values became effective with the 2002 tax year. These reassessed values total over \$3.1 billion and more accurately reflect market values of all properties within the City. However, there has been no reassessment since.

### ***Major Initiatives/Challenges for the Future***

For several years, the City has been exploring various options to close its structural budget gap and address its RRF debt issue. In 2008, the City applied for and was awarded a \$100,000 PA DCED ACT 47 Early Intervention Program Grant to develop a Management and Financial Audit and Five-Year Financial Plan. During 2009, the City hired a national management consulting firm to conduct a thorough review of the City's finances and operations and to develop the Plan. An Emergency Financial Plan and Five-Year Plan were issued in March 2010 and implementation immediately began. Due to City Council's failure to adopt the Plan, the Administration filed a Petition for Determination of Municipal Financial Distress on October 1, 2010 under Pennsylvania's Municipalities Financial Recovery Act of 1987 (Act 47). The City was accepted into the Act 47 program on December 15, 2010. The Act 47 program allowed the City to obtain assistance from the Commonwealth of Pennsylvania in developing a new financial recovery plan. A Municipal Financial Recovery Act Recovery Plan (Recovery Plan) was submitted by the Act 47 coordinator to the City on June 13, 2011. City Council rejected the Recovery Plan in July 2011. Immediately thereafter, and pursuant to Act 47, the Mayor became the Act 47 coordinator. As such, she developed her own Recovery Plan and submitted it to City Council on August 2, 2011. City Council rejected this second Recovery Plan on August 31, 2011. The Mayor submitted an amended version of her Recovery Plan to City Council, but Council rejected this amended version on September 13, 2011.

On March 29, 2011, the City published a material event notice on EMMA (March 29<sup>th</sup> Notice). In the March 29<sup>th</sup> Notice, the City disclosed, among other things, (1) its rating change by Moody's; (2) the unscheduled debt service draws on the RRF bonds; (3) its failure to fulfill its RRF guarantee obligations; and (4) its Act 47 petition.

On October 11, 2011, City Council filed a voluntary Chapter 9 bankruptcy petition. The bankruptcy petition was dismissed by the bankruptcy court on November 23, 2011, on the basis that the bankruptcy was barred by Pennsylvania state law and had not been authorized by the Mayor.

On October 20, 2011, Pennsylvania's governor signed legislation authorizing the State to declare a fiscal emergency in Harrisburg. On November 18, 2011, a receiver was appointed under this legislation to implement a Recovery Plan and take control of the City's finances. The Receiver unveiled his Recovery Plan (Plan) for the City on February 6, 2012. The Plan was approved by the Commonwealth Court on March 9, 2012. On March 27, 2012, a Dauphin County court appointed a second receiver to oversee the day-to-day operations of the RRF. The State-appointed Harrisburg receiver resigned on March 30, 2012. On May 24, 2012, the Commonwealth Court approved a new State-appointed Harrisburg receiver.

In his Plan, the Receiver indicated that the City's financial distress is a very complicated problem. He further indicated that it cannot be solved easily or quickly. He identified three primary challenges to be addressed in connection with the fiscal recovery of the City: first, the extraordinary amount of debt related to the THA/RRF which the City guarantees; second, the City's structural budget deficit (the amount by which the City's operating expenditures consistently exceed its revenues); and third, filling of the Business Administrator/Chief of Staff position (termed Chief Operating Officer in the Plan) which had been vacant since January 2011, to lead and manage the entire staff and oversee the implementation of the Receiver's Plan Initiatives. The full plan can be reviewed at the Receiver's website at [www.pa.gov/harrisburgreceiver](http://www.pa.gov/harrisburgreceiver).

On March 9 and September 14, 2012, and March 11, 2013, Harrisburg published material event notices on EMMA indicating that it would not be making its general obligation debt service payments due March 15 and September 15, 2012, and March 15, 2013, in the amounts of \$5,265,000, \$3,400,000 and \$5,205,000, for its General Obligation Series D Bonds and Series F Notes of 1997, respectively, pursuant to the Receiver's instructions.

New construction in the City continues at a slow but steady pace with private and public sector developers investing millions of dollars in a variety of projects currently underway. These projects, when completed, will provide new tax revenues, housing, jobs, office space, retail and entertainment.

A major new construction project is underway at 1518 N 6<sup>th</sup> Street by the Vartan Group. When completed, the project will entail a 5-story building of condominiums including retail, office space and a restaurant at an approximate cost of \$10 million.

Another one of these projects includes the Landex Capital Heights Project representing 69 new residential housing units in the City's Midtown area at an approximate cost of \$4.9 million. Also, the Harrisburg Housing Authority remodeled 93 of their residential housing units at Howard Day Homes as well as provided exterior enhancements for its residents at an approximate cost of \$3.7 million.

The City is a guarantor of bonds of the HRA which are secured by a lease with Verizon related to the Verizon office building in the Strawberry Square complex. These bonds are the Federally Taxable Guaranteed Revenue Bonds, Series A of 1998. The lease with Verizon expires in 2016 and it may not be renewed. Approximately \$42 million in debt service is due on the bonds between 2016 and 2033, including \$930,000 in 2016. If the building is not leased in 2016 to tenants who can pay amounts sufficient to pay the debt service on the bonds, then the City will be obligated to pay debt service and potentially other amounts under its guaranty. This is a problem which is difficult to solve three years in advance of the lease terminating. The Receiver intends to continue to work on this problem in cooperation with HRA and the City.

The United States Environmental Protection Agency (EPA) is currently focusing on deficiencies in the water and sewer systems. It is important that the City and THA continue their current efforts to improve these systems and also take further important steps over time. The Receiver believes a proposal process to outsource the management of the water and sewer systems may provide additional opportunities to address this issue. The

Receiver, THA and the City realize the importance of close communication with the EPA and the Pennsylvania Department of Environmental Protection on this issue.

During 2012, an attorney was retained by the municipalities with whom the City has an agreement to transport and treat sewage, and from whom the City collects fees for such transportation and treatment. The municipalities allege that the City has overcharged them for at least 10 years as evidenced by alleged excessive transfer of “administrative fees” from the Sewer Fund to the General Fund. Recently, the municipalities have begun to submit fees at the previous lower rate, impacting Sewer Fund revenues by about \$945,000 for 2012. The City expects resolution of these possible claims will be incorporated into the Receiver’s Recovery Plan. In the mean time, the Receiver instructed that the City shall only charge for administrative services up to the amount set forth in the most recent Central Services Full Cost Allocation Plan.

As indicated earlier, in addition to pension benefits, the City provides certain post-employment life insurance and healthcare benefits to its retirees. While the most recent actuarial valuation indicates that the City has an unfunded actuarial accrued OPEB liability of \$177.8 million, the City currently only funds for its annual OPEB cost on a pay-as-you-go basis, therefore accruing a net OPEB obligation of \$ 48.9 million as of December 31, 2011. In the future, the City may be required to begin funding its accrued net OPEB obligation.

### ***Major Initiatives - Departmental Focus – Primary Government***

The Department of Administration’s (DOA) Bureau of Financial Management is responsible for the overall fiscal management of the City. Fiscal management functions include: accounting and financial reporting; cash flow and accounts payable management; budget development, management and analysis; procurement oversight; debt administration; grants administration; insurance and risk management; and pension plan reporting requirements. Major annual reports produced include the development and issuance of the City’s Comprehensive Annual Financial Report (CAFR), Mid-Year Fiscal Report, and Annual Budget document.

In 2010, DOA was the recipient of both the Certificate of Achievement for Excellence in Financial Reporting and the Distinguished Budget Presentation Award from the Government Finance Officers Association (GFOA) of the United States and Canada for the City’s 2008 CAFR and 2009 Budget document, respectively. These awards are the highest forms of recognition in governmental financial reporting and budgeting. Unfortunately, due to severe professional staff shortages in the Bureau from April 2010 through October 2012, the City could not complete its annual audits/CAFR’s and Comprehensive Budget documents on a timely basis, making the City ineligible for these two awards in 2011 and 2012.

The Bureau of Information Technology (IT), in tandem with the Bureau of Police, Technical Service Unit, worked on the transition of the City’s Police E-911 Communications Center to Dauphin County Emergency Management Agency (DEMA). This project spanned the first 6 months of 2011 and will generate savings of approximately \$800,000 per year. A phone tree system was also set-up for non-emergency calls to different City departments. Also, phone mail boxes and the e-mail accounts were set up for all police uniform patrol officers to make the transition to Dauphin County easier for the dispatching of police.

The Dispatch Police/Fire daily roster screen view was modified to print the daily rosters at the Dauphin County Communication Center. IT also changed the METRO Officer/Car sign-on to remove the mileage being required and will allow the officer to reduce the time requirements to complete their sign-on procedure. Software was installed on Bureau of Police internal computers so that the officers can use their JNET tokens to access JNET to do state lookups of information and warrants. All the above items had been done to prepare for the Communications center transition to Dauphin County EMA.

Programming changes were made for Parking Ticket Citations to comply with state statute/filing time lines.

The Digital Information Management Solution (DIMS) application and archive servers as well as three workstations were setup in the Bureau of Police. DIMS collects and manages digital photo, audio, and video evidence to simplify the acquisition and archiving of field and lab gathered digital evidence. This system also provides access security, and logs an audit trail for the chain of custody. DIMS was designed specifically to meet the needs of Public Safety and of First Responders.

IT attended meetings with the new payroll provider Paychex to integrate our payroll timesheet data into their application. Also, we developed a database to house the pension information supplied by Paychex.

IT also installed Secure FTP Software on the Benefits Administrator's PC to receive prescription files which can be imported into a spreadsheet, sorted anyway needed and easily searched for data.

IT produced numerous reports for the ACT 47 Team for periods spanning 2006-2010 for overtime, employee leave carry over (vacation, sick, personal, comp-time, etc.).

For the Office of Tax and Enforcement, IT changed the program that prints the Parking Tax forms to show the change in the percentage from 15% to 20% per Bill #31 of 2010, ordinance Chapter 5-703 that was passed in October 2011 to comply with another ACT 47 Initiative.

IT also worked with Operations & Revenue, Codes Enforcement and the Parking Ticket office to have their payment listing processed through the Office of the City Treasurer, converted into PDF's, and placed in their respective folders on the server. This eliminates the need for the reports to be printed on paper, and the PDF's can be easily searched if needed. The changes are estimated to save at least 800 pages of printed paper per month.

Through the State EIP grant, IT was able to replace its old Core Switch, which was over 9 years old, and numerous other switches, to comply with ACT 47 Initiative IT01 (Replace out dated mission critical equipment).

The Bureau of Human Resources is comprised of three primary functions: Human Resources Administration, Payroll, and Affirmative Action.

Human Resources Administration oversees and administers a wide range of centralized personnel services for City Government including, but not limited to: recruitment for management positions; testing, screening, hiring and processing individuals to fill vacant positions; enforces civil service rules and regulations and administers the promotional processes, where applicable, for the Harrisburg Police, Fire and Non-Uniform Civil Service Commission; unemployment compensation matters; new hire orientations and exit interview process; benefits administration including management of health care for active employees and retirees, pension plans, and leave benefits; worker's compensation program; and drug and alcohol testing. The Bureau assists the Chief of Staff/Business Administrator and the department directors in developing job descriptions for management and bargaining unit positions.

Payroll is responsible for processing the City's biweekly payroll, maintaining payroll records and managing federal, state and local tax deductions as well as other mandatory payroll deductions and voluntary contributions. Staff is also responsible for ensuring all withholding reporting requirements are met. Staff works closely with all timekeepers to ensure smooth and accurate payroll processing. Staff also effectuates scheduled salary increases for bargaining unit employees and merit pay increases based on performance evaluations for management personnel. The City converted to a new payroll processing vendor in July, 2011 as a result of a successful request for proposal process.

An Affirmative Action Officer (AAO) was hired in 2011. The AAO is charged with the monitoring of City Government services and business practices to ensure that the City of Harrisburg is in compliance with federal and state anti-discrimination laws and regulations relating to equal opportunity and affirmative action programs. This office executes and assesses the City of Harrisburg's affirmative action/equal opportunity program to increase the participation of minorities, women, people with disabilities and other protected classes; monitors recruitment and employment practices; investigates and resolves complaints of workplace violence, discrimination and/or harassment and recommends corrective actions; develops, organizes and administers a plan to recruit public safety personnel to more effectively reflect the demographics of the City of Harrisburg; and provides administrative leadership for programs which advance the understanding of how workforce diversity ensures excellence.

As a result of the Secretary of Pennsylvania's Department of Community and Economic Development's determination that the City of Harrisburg is financially distressed under Act 47, the Bureau of Human Resources

was instrumental in assisting the Act 47 Coordinator, led by The Novak Consulting Group, with providing information for the development of the Act 47 Recovery Plan in 2011.

Once the Act 47 Recovery Plan was drafted, the Bureau of Human Resources assisted in the review of the Initiatives of the Act 47 Recovery Plan regarding the Workforce and Collective Bargaining Agreements, Wages, Leave Accrual, Health Benefits, and Retirement Benefits, along with reviewing the Initiatives throughout the plan in order to identify which initiatives would need to be successfully negotiated with each of the three (3) unions prior to implementing the Initiatives outlined in the Plan, and submitted our commentary to the Director of Finance in July, 2011.

The Bureau of Human Resources also worked closely with the Pennsylvania Economy League, an Act 47 Team member, by providing information, including: current active employee listing, 2011 earnings report, 2011 overtime report, and healthcare claims costs for active employee and retirees in 2011.

The Bureau of Human Resources also coordinated with an outside Labor Attorney, regarding the City's benefit plans, by providing cost-savings recommendations, pension plan proposals, and overtime costs, to assist with union contract negotiations as part of the Act 47 Recovery Plan process.

The following Cost Savings Measures were implemented in 2011:

- The Communications Center was transitioned to Dauphin County's control in June, 2011. This resulted in the elimination of nineteen (19) positions for a total estimated annual savings of \$800,000.
- Pursuant to Mayoral Executive Order 4-2011 issued on December 30, 2011, effective January 1, 2012, the monthly payment that had been issued to management employees in-lieu-of electing medical coverage through the City of Harrisburg was eliminated. This was done as a means to help reduce benefit costs due to budget deficits.
- Pursuant to Mayoral Executive Order 5-2011 issued on December 30, 2011, effective January 1, 2012, any newly-elected part-time City Official of the City of Harrisburg shall be ineligible to receive the health care benefits heretofore offered to part-time City Officials. This has been ordered as a means to help reduce the City's benefits costs due to budget deficits.
- Pursuant to the attached Mayoral Executive Order 6-2011 issued on December 30, 2011, the deposit of additional days in management employees' sick leave banks for unused sick days during the previous calendar year was abolished effective for the calendar year commencing January 1, 2012. This was done to fulfill the initiative within the DCED appointed Act 47 Coordinator's Financial Recovery Plan and the Mayor's Financial Recovery Plan as a necessary cost-savings measure.
- Received a total reimbursement amount of \$216,128.14, as a result of the City's Stop Loss insurance contract with HM Life Insurance Company, to help offset payment of high medical claims incurred in 2011.
- The Centers for Medicare and Medicaid Services (CMS) sent a total reimbursement amount of \$64,029.54, in calendar year 2011, due to the City's participation in the Retiree Drug Subsidy program.

The Bureau of Operations and Revenue (O&R) is responsible for the billing and collection of various taxes, utilities, licenses and fees. O&R targeted 9,480 delinquent accounts for the Water Shut-Off Program which generated \$5,105,546 in revenue during 2011. The Tax and Enforcement Office collected a total of \$3,455,105. This office also issued 555 new Business Licenses generating \$22,200 in revenue.

Department of Building and Housing Development's Bureau of Codes accomplished the following results in 2011: building permits issued-1053; zoning permits issued-1,244; Buyer Notifications-1,563, Rental Inspections-2,586; complaints brought into compliance-748; citations issued-483; condemnations issued-89; building permit revenue-\$364,636; electrical permit revenue-\$64,960 and electrical and plumbing license revenues-\$56,095. The Bureau of Housing accomplished the following results in 2011: sale of 4 rehabilitated housing units (HOP); rehabilitation of 9 housing units (HIP); assisted 20 homeowners with various housing repairs (HELP); provided partial funding for the rehabilitation of 2 housing units in the Capital Corridors project

(HOME funded); provided partial funding for the construction of 2 housing units for the Habitat for Humanity program (CDBG) and provided \$91,233 in ESG funds to 3 homeless and transitional housing providers (serving 406 homeless individuals). The Bureau of Economic Development assisted in developing the first annual Small Business/Minority and Women Business Expo as well as assisted in developing the Mayor's MBE and WBE work shop. The Bureau of Planning accomplished the following results in 2011: attended to 26 Planning Commission cases, attended to 23 Zoning Hearing Board cases, attended to 44 Harrisburg Architectural Review cases, reviewed 45 Mercantile Permits and provided 40 maps to various City departments and the public. In 2011 DBHD Bureaus were awarded the following grants: Bureau of Planning: \$15,000 Certified Local Government Program grant. Bureau of Housing: HUD CDBG: \$2,305,395, HUD HOME: \$573,299, HUD ESG: \$126,746. While the above HUD grants were awarded in the name of the City of Harrisburg, DBHD is charged with administering the HUD grants.

The Department of Public Safety includes the Bureaus of Police and Fire. The Bureau of Police has held National accreditation since 1989 (CALEA), and also attained Pennsylvania state accreditation (PLEAC) in 2003 and is reassessed every three (3) years. As of 2011, the Bureau held a dual-accredited status and was one of the few police agencies in Pennsylvania to hold both. In the current era, Part I crimes are down 46% and are at one of the lowest levels in over three decades. In 1998, the Harrisburg Bureau of Police adopted a Bureau-wide Community Policing Program, which is geared to fostering a closer working relationship between police and the citizens of Harrisburg. The Bureau currently operates three community-policing stations located throughout Harrisburg as well as maintaining its core operations at Police Headquarters. The Bureau will continue to develop and upgrade plans in their community-policing efforts, with officers participating in a variety of programs such as Weed and Seed, School Resource Officer program, community crime watch groups, and crime prevention. It is the Bureau's intent to continue to utilize federal and state grants to assist with the goals and objectives of the Police Bureau. All Divisions, Platoons, Units, and sections within the Police Bureau work together in a concerted effort to provide the citizens of Harrisburg quality law enforcement service and protection.

In 2011, the Bureau of Fire experienced a number of noteworthy events and significant changes. The Bureau assisted in implementing the Act 47 Recovery Plan. Guidance with cost saving initiatives were identified and implemented.

Tumultuous weather seemed to govern the forecast in 2011. Our Emergency Operations Center (EOC) was opened and put into action for Hurricane Irene, Tropical Storm Lee, and Tornado Warnings. These incidents resulted in major flooding of City streets and the Susquehanna River. Another notable event was a thirty-six inch water main break that closed the Capital Complex and numerous businesses for several days.

The Fire Bureau also led EOC Operations in a mandated FEMA Radiological Emergency Preparedness Program Exercise. Three Mile Island (TMI) Nuclear Generating Station Disaster was the focus and the Final Report published July 27, 2011 evaluated our performance with "zero deficiencies."

During 2011, the Department of Public Works, Bureau of Neighborhood Services – Demolition Crew razed 11 condemned properties. The Traffic Crew replaced hundreds of street signs, maintained 94 signalized intersections, and made several hundred repairs to traffic signals. The Highway Crew collected 605 tons of bulk items, of which an estimated 85% was illegally dumped. In addition, 1,627 miles of streets were cleaned and 785 tons of street cleaning debris, including leaves, were removed from the streets. The Bureau repaired over 250 potholes, cleaned approximately 50 storm inlets as well as 438 sanitary sewers, and maintained 156 linear miles of sewer lines. The Bureau also televised 11 sanitary sewers and repaired 11 sinkholes in 2011. Barricades are distributed throughout the City for various social events and special City events. In 2011, a total of 1,051 barricades were distributed for 120 different events. The Bureau of Neighborhood Services - Sanitation collected 28,922 tons of residential waste and 1,225 tons of recyclables in 2011.

The only significant snow event of the year came in late January 2011. Salt and plow trucks were busy in the street cleaning areas trying to stay ahead of the storm. Men worked regular shifts through the storm in an effort to keep the roads clear. Clean-up and damage repairs resulting from Hurricane Irene and Tropical Storm Lee was a primary focus of the City's entire Neighborhood Services Bureau in latter 2011.

The Bureau of Vehicle Management continued to provide fleet services and maintenance to the City's equipment fleet in excess of 425 units. The services within the Bureau includes providing a total management

program for all equipment, and providing the Commonwealth of Pennsylvania Safety and Emission Inspections Programs. The Bureau services the fleet by performing the necessary preventive maintenance and mechanical/sheet metal repairs. In addition to supporting the City's operations, the Bureau also provides 24/7 fuel and lubricant services to seven outside agencies which include the Commonwealth, Dauphin County, Borough of Steelton, Harrisburg School District, Harrisburg School District transportation subcontractor, and all local authorities.

The Water Bureau replaced or repaired and flushed numerous hydrants; and repaired several water mains. There were thousands of locations marked by Public Works personnel in response to the Pennsylvania One Call System, commonly known as the "Call Before You Dig" program. There were 326 water meters replaced, repaired, or installed in 2011 that can be read remotely through the City's meter reading system. The Water Treatment Facility processes an average of \$8.8 million gallons per day.

The Advanced Wastewater Treatment Facility (AWTF) processed 11.4 billion gallons of wastewater during 2011. There were 1.9 million kWh of electricity produced at the AWTF, co-generated from combusting the by-product, methane gas. Also, 17,724,900 gallons of sludge were accepted at the AWTF through the City's Contract Waste Hauling Program resulting in \$580,200 in revenue.

Throughout 2011, the AWTF met all National Pollutant Discharge Elimination System (NPDES) requirements with 12 exceptions. Exceptions were related to total suspended solids excursions correlated to detrimental affects of the biological treatment process from winter road maintenance run off. The situation was rectified early in the year and measures have been implemented to ensure no reoccurrences. The permit requirements address hydraulic loading and organic and nutrient discharges established by the United States Environmental Protection Agency and the Pennsylvania Department of Environmental Protection. The resulting overall compliance with the NPDES permit limits was 97 percent.

Biosolids handling and processing consists of a variety of operations that incorporate concentration, stabilization, dewatering, and landfiling. Using a general permit for Beneficial Reutilization of Biosolids, the AWTF continued an aggressive agricultural use program through 2011. Sixty-nine percent of the facility's annual production of 13,300 tons was recycled. Relationships with additional farms were secured that may lead to acreage to use nearly one hundred percent of the AWTF annual biosolids production, a significant long-term cost savings over landfiling.

The Office of City Engineer managed the design and construction of the following projects:

- Construction of the Seventh street widening project began in July 2011, which widens Seventh Street between Reily and Maclay Streets from two lanes to four travel lanes, a distance totaling 0.52 miles; improves the intersections for safer travel along the Seventh Street corridor on both Reily and Maclay Streets as well as the 10 intersections in between, totaling an additional 2,100 feet of street improvements; and lastly, includes improvements to the 480 foot long Maclay Street Bridge over the Norfolk-Southern rail lines. Completion is scheduled for late 2012.
- Clean Energy Retrofit Project; improving the heating and cooling system in the Rev. Dr. Martin Luther King, Jr., City Government Center to achieve energy savings by replacing the chiller, adding VFD circulating fans and digital control system. Completion of preliminary and final design was achieved and the construction phase was initiated in 2011. Project was completed in 2012.
- Asylum Run – Initiated planning, permitting and design phase of stormwater management Best Management Practices facilities along the Asylum Run in Susquehanna Township to promote water quality enhancement. Construction is anticipated in 2013.
- Safe Route to School Project; upgrading neighborhood crosswalks along school routes. Design was completed and modified to meet PennDOT, ADA sidewalk ramp standards. Construction to begin spring 2012.
- Wildwood Lake Morning Glory Spillway; construction phase of a project to raise the outflow elevation of the spillway to reduce the effects of flooding in the Paxton Creek was completed this year.

- Route 22 Interconnector; an inter-municipal project, designed and funded by PennDOT that times the traffic signals together from I-83 into the City primarily along SR 0022. A Maintenance Inter-municipal Agreement was completed for construction in 2012.

The Office of the City Engineer assisted the Public Works Department in consulting, designing, staffing and coordinating the following emergency operations and drills:

- Walnut St. & Jonestown Rd. Sewer Repair – Failure of an 18-inch combined sewer along Walnut Street between Jonestown and Hancock Street. Established bypass pumping replaced pipe on a 2:1 slope and rebuilt manhole.
- Harsco Water Main Break – the break resulted when a demolition contractor that was attempting to remove a fire hydrant on the Harsco property, near a 36-inch municipal water main. The hydrant was connected to the main at the low point, presumably as a line blow-off device. Shutoff of water to the damaged main was hampered both by several non functioning valves and the necessity to maintain water service to the River and Hill Districts of the City that were located on both sides of the break. A line stop system was installed to temporarily bypass water around the break and repair the main. With the assistance of numerous state and local agencies and contractors, the City was able to restore service and maintain flow to the service area.
- Catherine Street Sewer Repair – repair of an 18-inch combined sewer pipe connected to the Mish Run Interceptor line immediately upstream to a point where the interceptor is constructed under two occupied dwellings, near 1493 Catherine Street. The void created by the break reached the street surface that first required retrieving a parked car. Bypass pumping was provided, and the collector was repaired without damaging the interceptor and before a storm event struck the area.
- 1497 S. 12th Street – repair of a collapsed combined sewer, and related curb, and sidewalk relocation of gas main.
- 17th & Walnut Streets – replacement of a collapsed brick manhole, 16-foot depth, and sewer main. Project included bypass pumping and traffic control.
- 18th & Walnut Streets – replacement of a collapsed brick drop manhole, 19-foot depth, and repair of both main and inlet lateral pipes. Project included bypass pumping and traffic control.
- Memorial Day Wind Storm – coordination of cleanup operations entailing the removal of 40 trees many of which were 30 to 36 inches in diameter.
- Hurricane Irene & Tropical Storm Lee – monitoring of the storm and flooding prediction from the EOC, assisted with the evacuation of the Shipoke neighborhood and coordinating the cleanup operations for both events.
- Front & Locust Streets – project entailed repair of a 24 inch Combined Sewer Outfall and the removal of a double wide set of concrete stairs 35 feet in length.
- Boas Street Susquehanna to 3rd Streets – project entailed replacement of 200 LF of 30-inch combined sewer system procurement review, and coordination of design and construction phase professional services, contract procurement and inspection.

In 2010, the Department of Parks and Recreation’s name was changed to Department of Parks, Recreation & Enrichment to embrace the Mayor’s vision of expanding programs beyond recreational activities to providing and collaborating enrichment learning opportunities. Introducing the Mayor’s Health, Wellness & Recreation initiative provided collaborative corporate partnerships with the City of Harrisburg and improving the quality of life for youth and families. The City is the only community in Central Pennsylvania that has offered year-round recreation programs, free of charge.

Increased positive activity in the City parks and playgrounds resounded again this year. Programs in the park extended to Hub sites placed around the City of Harrisburg. The Hub sites are where the day begins and ends. When inclement weather occurs, park programs are not cancelled but moved indoors to these Hub sites, causing a significant increase in consistency in participation.

2011 Summer Enrichment programs were placed strategically within the City to serve the registered youth and families. The Summer Enrichment programs had seven sites with 5,670 in attendance. The Afterschool program operated in two sites serving 1,300 students and provided over 6,970 free lunches and snacks. Summer camp attendance was 590 with sports leagues hosting 502 participants. Youth As Restorers totaled 80 in attendance.

The City of Harrisburg continued to provide quality of life events through Special Events, even with a strained economy. The list of events included Armed Forces Day, Patriot-News Artfest, Shakespeare in the Park, the Harrisburg Jazz and Multi-Cultural Festival, Kipona Artfest, MLK Pillars of the Community Awards Gala, and the Holiday Parade. These events occurred through sponsorship dollars.

The Bureau of Parks Maintenance continued to maintain 27 playgrounds plus 20 open space areas totaling more than 450+ acres.

### ***Major Initiatives – Enterprise Operations - Component Units***

Beginning with 1993, the City discretely presented financial data related to the enterprise operations of three entities considered to be component units of the City's overall financial reporting entity pursuant to GASB Statement No. 14. The THA component unit is used to account for operations of a water system, which provides a service to the City and several surrounding municipalities; and for the operations of the Harrisburg RRF, which THA purchased from the City on December 23, 1993. The HPA component unit accounts for the operations of ten parking garages, on-street parking, and four open lots, all within the City. The CPF accounts for the net operating revenues and transfers from the components of the Coordinated Parking System. As noted earlier, the City guarantees a majority of THA's and HPA's bonds and notes.

In 2005, HRA became a discretely presented component unit of the City's overall financial reporting entity pursuant to GASB Statement No. 14, as amended by GASB Statement No. 39 *The Reporting Entity*. HRA was established in 1949 as a result of the Urban Redevelopment Act of 1945. HRA is administered by a five-member Board, all of whom are appointed by the Mayor. HRA provides a broad range of urban renewal and maintenance programs within the City. The City guarantees some debt of HRA projects.

The 2011 operating results for THA reflected operating income of \$8,929,003. This is in contrast to the prior year's operating income of \$4,915,231. This was primarily attributed to increases in user charge revenues of \$1.2 million, offset by decreased operating expenses of \$3.2 million. User charges of the Resource Recovery Fund increased approximately \$1.1 million, or 4%, due to the facility running at an increased capacity from the previous year. The Water Fund's user charge revenues decreased \$105,723, or 0.6%, from the prior year.

The Water Fund experienced a favorable increase in the change of net assets by approximately \$7.2 million during 2011. This increase is mostly attributable to investment income being \$3 million stronger and total operating expenses declining by \$4.5 million. The Resource Recovery Facility was closed during all of 2004 and 2005 and operated at reduced capacity during 2006 and 2007 due to continued construction. While the facility was closed for trash incineration, revenues continued to be collected from trash transfer and disposal charges and related fees. Operational capacity increased during 2010 and 2011 as construction was completed during 2009.

In 2011, the net assets of THA decreased by \$12.6 million. This decrease was primarily caused by interest expense of \$24.3 million; offset by a \$1.1 million increase in Resource Recovery Fund user charge revenue and \$3.2 million decrease in operating expenses. THA anticipates that deficits will be reduced in the Water Fund through future profitability improvements and in the Resource Recovery Fund by increased operational capacity.

For 2011, the net assets of HPA decreased by \$1.5 million, primarily due to decreased operating income of \$302,633, increased interest expenses of \$259,119 and a transfer to the CPF of \$82,670.

The CPF realized an increase in net assets of \$2,063,405 in 2011. This is primarily due to increase operating revenue of \$481,591 and decreased distribution to the City of \$1,414,000.

The net assets of the HRA decreased by \$1.3 million in 2011 compared to 2010, primarily due to an increase of \$0.8 million in community development expenses from 2010 levels.

## ***AWARDS AND ACKNOWLEDGEMENTS***

### ***National Recognitions 2002-2011***

For 2002, 2005 and 2008, the City's Police Bureau was approved as a national accredited law enforcement agency by the National Commission on Accreditation for Law Enforcement Agencies. This is the highest national recognition that can be awarded to a police agency. Out of over 21,000 law enforcement agencies on a federal, state, county, regional, and municipal level, less than 746 hold national accreditation as of 2009. Re-accreditation now occurs every three years.

In 2002, Harrisburg's Bureau of Vehicle Management, was awarded the National Association of Fleet Administrator's "2002 Larry Goill Award" for an innovative idea that eliminated the need for the public sector to separately bid for vehicles and other equipment each time new vehicles were needed. This new process has saved the City, the Commonwealth, and other participating municipalities' time and money.

In 2004, Speerling's Best Places named the Harrisburg-Lebanon-Carlisle metropolitan statistical area as the second least stressful city (area) in the nation, based upon low unemployment rates, shorter commute times, and low crime rates.

In 2005, the Harrisburg's WHBG Cable Channel 20 was awarded the Award of Distinction by the International Communicator Awards – 2004 Video Competition. The Harrisburg Broadcast Network received this honor for a telemarketing fraud episode of the City produced series, "The Smart Consumer".

In 2005, the City was named one of 100 Best Communities for Young People, from the America's Promise – The Alliance for Youth. The City received this honor in part because its service system that offers support for each of its children as they develop. The City provides health centers onsite at elementary schools, low-income dental services for children, and free inoculation programs as well as full-day kindergarten, after-school programs, summer camps, youth councils, peer education programs, and leadership programs.

In 2005, the City's Vehicle Purchasing Program was recognized as a best practice by the American Public Works Association. Since its implementation, this program has saved its participants over \$10 million.

The City's Bureau of Water received the Director's Award from the Partnership for Safe Water, in 2005 and 2011. This award was given the bureau because of its ability to provide quality water to its community and the continued effort to achieve less than .01 NTU year round.

The City's aggressive flood control and emergency management system, named as a model by the Pennsylvania Emergency Management Agency, resulted in Harrisburg being the only community in the state to be upgraded in 2006 by the Federal Emergency Management Agency. This produces an overall 20% reduction in base flood insurance premiums for all City-based property owners annually.

The National Arbor Day Foundation, has for twenty-three consecutive years, including 2010, designated Harrisburg as a "Tree City U.S.A."

### ***State Recognitions 2002-2011***

Harrisburg's park system won two Centennial Medallion Awards from the American Society of Landscape Architects for both Riverfront Park and Reservoir Park.

For 2002, the Harrisburg Department of Parks and Recreation won a state award from PRPS for Excellence in Programming for the City Fishing Derby.

In 2002, the Pennsylvania Section – American Water Works Association and the nationally based Partnership for Safe Water presented the Harrisburg Bureau of Water with the prestigious 2002 Partnership for Safe Water Achievement Award, the highest honor for water system operations in the state and the nation.

In 2003, the Skyline Sports Complex field earned the coveted Fields of Distinction Award from the Keystone Athletic Field Managers Organization.

The City was awarded the Cecil C. Furer, Friend of Rural Water Award by the Pennsylvania Rural Water Association in 2003. This was presented to the City for its ability to help smaller water systems in their times of difficulty.

In July 2007, the Harrisburg Police Bureau attained Pennsylvania Law Enforcement Accreditation. The Bureau was one of only nine law enforcement agencies in the state of Pennsylvania to have the distinction of holding both national and state accreditation. Re-accreditation occurs every three years.

The Advanced Wastewater Treatment Facility has received several recognitions for safe working conditions in recent years. The Pennsylvania Water Environment Association awarded the facility with the 2007 and 2010 Collection System Safety Award. In 2008, the Central Pennsylvania Water Quality Association presented the AWTF with both the Facility Safety Award and the Collection Systems Safety Award, and its Operator Excellence Award for large wastewater facilities in 2010.

#### ***Additional Recognitions 2002-2011***

In 2002, the International Festival and Events Association honored Harrisburg with four top international awards for its special events programs and promotions.

In 2003, the International Festival and Events Association honored the City with seven awards for its special events programs and promotions.

In 2004, the Pennsylvania League of Cities and Municipalities awarded the City with the Intergovernmental Cooperation award.

The Government Finance Officers Association of the United States and Canada (GFOA) awarded the “Distinguished Budget Presentation Award” to the City in 2010 for its 2009 Budget document, which marks the twentieth consecutive year the City received this recognition. This award is the highest form of recognition in governmental budgeting.

GFOA also awarded a “Certificate of Achievement for Excellence in Financial Reporting” to the City in 2010, for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended December 31, 2008. The Certificate of Achievement is a prestigious national award, recognizing conformance with the highest standards for preparation of state and local government financial reports. In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conform to program standards. Such a CAFR must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. As of 2011, the City has received a Certificate of Achievement for twenty-two consecutive years (1987 – 2008). We believe our 2009, 2010 and 2011 CAFR’s continued to conform to the Certificate of Achievement program requirements had we been able to submit them to GFOA to determine their eligibility for another certificate in a timely manner.

On April 12, 2011 the City of Harrisburg participated in a FEMA Radiological Emergency Preparedness Exercise. This evaluation is for municipalities located within the ten mile radius of the Three Mile Island

Nuclear Generating Station. A FEMA After Action Report/Improvement Plan, was published on July 27, 2011. The report identified the City's Emergency Operation Center met all objectives and demonstrated no deficiencies.

### *Acknowledgements*

The preparation of this report and related documents would not have been possible without the efficient and dedicated services of the limited staff of the Bureaus of Financial Management and Human Resources. I would especially like to express my sincere appreciation to Bryan McCutcheon, Accounting Manager; Yanxia Liu, Staff Accountant/Financial Analyst; Joseph Bream, Budget Manager; Errol Newark, Grants Manager; Keisha George-Williams, Auditor; Joni R. Willingham, Human Resources Generalist and Donnie Hunsicker, Special Assistant to the BA, who contributed so significantly to its preparation.

Assistance was also provided by the Bureau of Information Technology, Bureau of Operations and Revenue, Law Bureau, Departments of Building and Housing Development, Public Safety, Public Works, Parks Recreation and Enrichment; City Controller's Office, and City Treasurer's Office. Their assistance made possible the development and/or adaptation of information necessary for financial statement and/or statistical information presentation. In addition, the accounting firm of Maher Duessel made substantial contributions by way of financial statement presentation, proofing, research and interpretation of recent reporting guidelines.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Robert F. Kroboth", written in a cursive style.

Robert F. Kroboth, CGFM, Director  
Bureau of Financial Management

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Harrisburg  
Pennsylvania

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended  
December 31, 2008

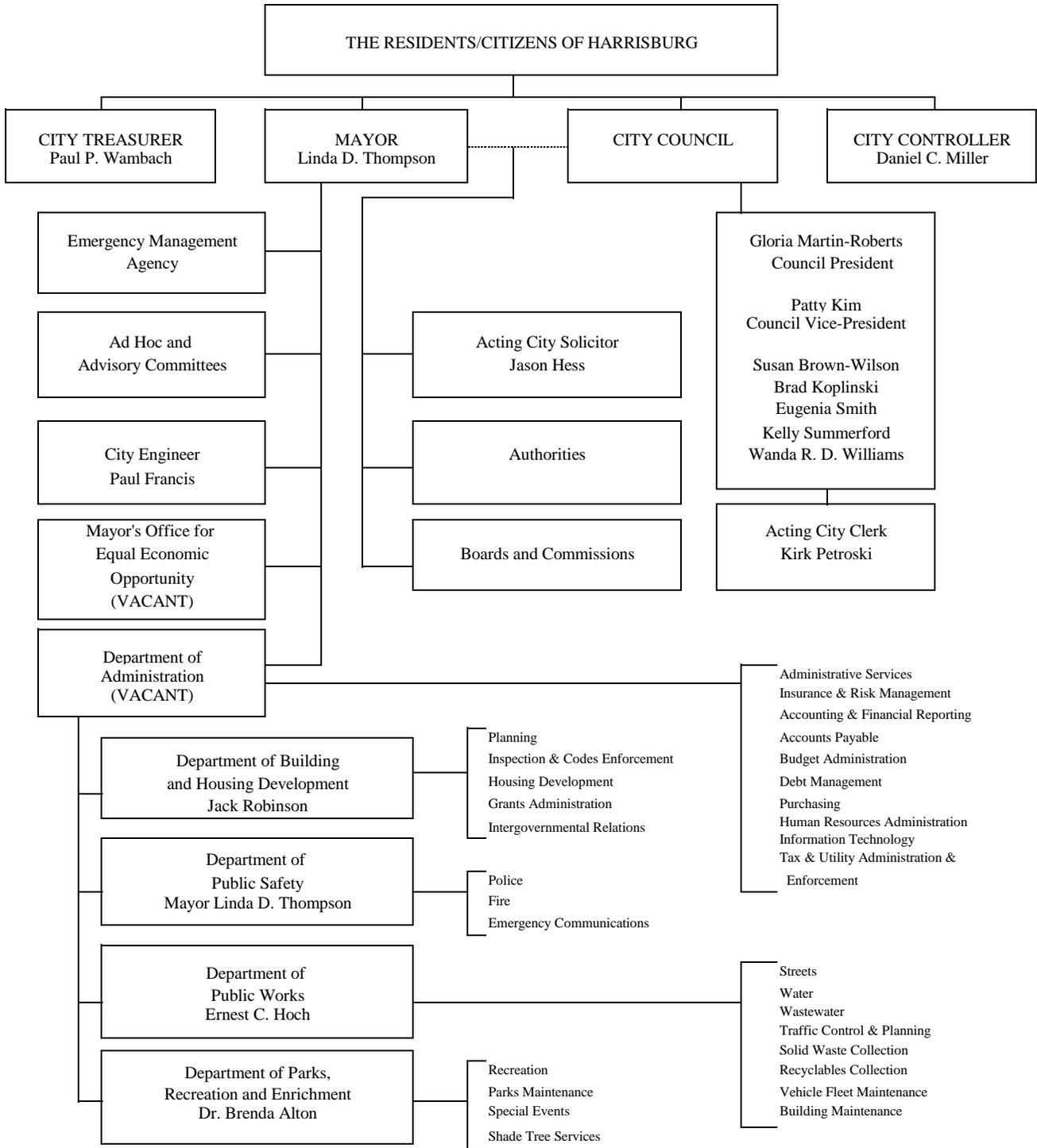
A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



President

Executive Director

**CITY OF HARRISBURG  
2011 ORGANIZATIONAL CHART**



CITY OF HARRISBURG, PENNSYLVANIA

LIST OF ELECTED OFFICIALS

The City is an Optional Third Class City and is governed by a Plan A, Mayor - Council form of government. The elected officials of the City for the calendar-year 2011 are shown in the table below:

	<u>First Sworn In</u>	<u>Term Expires</u>
<u>Mayor</u>		
Linda D. Thompson	January 2010	January 2014
<u>City Council Members</u>		
Gloria E. Martin-Roberts, President	January 2004	January 2012
Patty Kim, Vice President	January 2006	January 2014
Susan C. Brown-Wilson	January 2004	January 2012
Brad Koplinski	January 2008	January 2012
Eugenia Smith	January 2010	January 2014
Kelly Summerford	January 2010	January 2014
Wanda R. D. Williams	January 2006	January 2014
<u>City Controller</u>		
Daniel C. Miller, CPA	January 2010	January 2014
<u>City Treasurer</u>		
Paul P. Wambach	January 1992	January 2012



## INDEPENDENT AUDITOR'S REPORT

The Honorable Linda D. Thompson, Mayor  
and Honorable Members of City Council  
City of Harrisburg, Pennsylvania

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Harrisburg, Pennsylvania (City), as of and for the year ended December 31, 2011, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. The financial statements of The Harrisburg Authority, the Harrisburg Parking Authority, and the Coordinated Parking Fund were not audited in accordance with *Government Auditing Standards*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City, as of December 31, 2011, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

The accompanying financial statements have been prepared assuming that the City will continue as a going concern. As discussed in Notes 21 and 22 to the financial statements, the City has suffered ongoing structural deficits, has been unable to fulfill its debt obligations and its obligations as guarantor of component unit debt, and has a net asset deficiency that raises substantial doubt about its ability to continue as a going concern. During the year ended December 31, 2010, the City applied for and was granted status as "fiscally distressed" under the Commonwealth of Pennsylvania's Municipalities Financial Recovery Act of 1987 (Act 47). The City's Act 47 petition states that defaults by the City on future bond and note guaranty obligations are imminent and inevitable. During the year ended December 31, 2011, as a result of the City's fiscal circumstances, the Governor of the Commonwealth of Pennsylvania declared a fiscal emergency and, through the Commonwealth of Pennsylvania's Department of Community and Economic Development and the Commonwealth Court, appointed a receiver to develop and submit a fiscal recovery plan. Management's plans in regard to these matters are described in Note 20. The financial statements do not include any adjustments that might result from the outcome of this uncertainty.

The accompanying financial statements have been prepared assuming that The Harrisburg Authority, a discretely presented component unit of the City, will continue as a going concern. The Harrisburg Authority incurred significant financings in December 2003 and, again, in December 2007 (subsequently paid by the County of Dauphin under the related guaranty agreement), to fund the costs of the modernization project related to The Harrisburg Authority's Resource Recovery Facility. Additionally, The Harrisburg Authority's Resource Recovery Segment has experienced significant operating losses, has an accumulated deficit of approximately \$187 million at December 31, 2011, and is in violation of certain covenants under its trust indentures. Additionally, as discussed further in Note 22 to the financial statements, The Harrisburg Authority has issued multiple notices of material events, including, but not limited to, non-payment of required debt service with respect to certain of the Resource Recovery Facility bonds, which are guaranteed by the City.

The Harrisburg Authority's Water Segment has an accumulated deficit of approximately \$35 million at December 31, 2011, and is in violation of the annual reporting requirement under its trust indentures. Management of The Harrisburg Authority's plans in regard to these matters are described in Note 19. The Harrisburg Authority's financial statements do not include any adjustments that might result from the outcome of these uncertainties.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 10, 2013, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and important for assessing the results of our audit.

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis (MD&A), budgetary comparison information, and pension plan information on pages 3 through 13, 146 through 148, and 149 through 152, respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's financial statements as a whole. The supplementary information, as listed in the accompanying table of contents, is presented for purposes of additional analysis and is not a required part of the financial statements. The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole. The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

*Maher Duessel*

Harrisburg, Pennsylvania  
May 10, 2013

This section of the City of Harrisburg's Comprehensive Annual Financial Report (CAFR) presents Management's Discussion and Analysis of the City's financial performance during the year ending December 31, 2011. Readers are encouraged to consider the information within the context of the preceding Transmittal Letter and the following financial statements. The discussion also focuses on the **primary government** and unless otherwise noted, component units are not included.

### **Financial Highlights**

- The City of Harrisburg's liabilities as of December 31, 2011 exceeded assets by \$249,169,792. In 2010, liabilities exceeded its assets by \$227,649,107, representing a decrease of net assets of \$21,520,685. Factors comprising this decrease include the City receiving total state grant funds of \$19.5 million during 2010 for improvements and upgrades to the Harrisburg Senators baseball stadium, whereas no such similar funding occurred in 2011, and an \$11.1 million increase in 2011 for the noncurrent liability of Other post-employment benefits.
  - Invested in capital assets, net of related debt, in the amount of \$97,903,038 and \$95,099,359 as of December 31, 2011 and 2010, respectively, includes all capital assets including infrastructure.
  - Restricted net assets with external restrictions imposed by creditors or laws or regulations of other governments amounted to \$3,748,473 and \$1,298,359 as of December 31, 2011 and 2010, respectively.
  - Unrestricted net assets, which are assets not restricted for any particular purpose, were (\$350,821,303) and (\$324,046,825) as of December 31, 2011 and 2010, respectively.
- As of December 31, 2011 and 2010, the fund balance of the City of Harrisburg's governmental funds was (\$52,993,537) and (\$41,740,553), respectively. This negative net fund balance condition was produced in 2010, with the accrual of approximately \$44.6 million in reimbursements due to The Harrisburg Authority bond insurer and Dauphin County pursuant to the City's guarantee obligations under The Harrisburg Authority Resource Recovery Facility debt. The additional decrease of \$11,252,984 in fund balance during the year ended December 31, 2011 is attributed to notable increases in Public safety and Public works expenditures and a decrease in Department earnings and program revenue. Specifically, the lower revenue resulted from a \$4.3 million decrease in administrative service charges collected from the Water Fund due to this fund experiencing greater debt service payments in fiscal year 2011; the higher expenditures of approximately \$6 million are comprised of increases of \$2.4 million in Public works, due to medical costs increasing more than \$1 million, over \$400,000 in expenses materializing from the reclassification of Operations and Revenue departmental positions to the Public Works line item, and occurrences of several sewer main collapses requiring repairs in 2011; and \$3.5 million in Public safety, due to medical costs increasing more than \$1 million and the effect of the City contributing 2011 pension system state aid revenue to the Police Pension Plan in excess of the required minimum municipal obligation.

### **Overview of the Financial Statements**

The financial section of the CAFR consists of five parts in the following order: the independent auditor's report on the financial statement audit, Management's Discussion and Analysis (MD&A), the basic financial statements, required supplementary information (RSI), and other supplementary information. The basic financial statements can be further classified into the following three types: government-wide financial statements, fund financial statements, and notes to the financial statements.

1. **Government-Wide Financial Statements** The government-wide financial statements provide a summary of the City of Harrisburg's financial condition in a similar fashion to the private business sector. The focus of these statements is the economic resources measurement and full accrual basis of accounting.

All of the City of Harrisburg's net assets are reported as the difference between the assets and liabilities. Increases and decreases in net assets serve as a good indicator of the financial condition improving or deteriorating.

The Statement of Activities presents information on how net assets changed during the year. All changes are recorded as soon as the change occurs even though cash may not be received yet; cash flow may even occur in a later fiscal year, such as uncollected taxes and vacation leave earned, but not used. The Statement of Net Assets and the Statement of Activities distinguish between functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The City of Harrisburg's governmental activities are comprised of general government, building and housing development, public safety (police and fire), public works, parks and recreation, incinerator, tourism, and interest on long-term debt. The business-type activities of the City include Sewer, Sanitation, Harrisburg Senators, and Incinerator.

2. **Fund Financial Statements** A fund is a grouping of related accounts used to control resources that are separated by activity. Fund accounting is used by the City of Harrisburg to monitor and show compliance with budgetary requirements. Funds are either governmental, proprietary, or fiduciary funds.

- a. **Governmental Funds** Governmental funds are used to account for the functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Since the focus of governmental fund financial statements is narrower than that of the government-wide financial statements, it is useful to compare the information presented by the two in order to better understand the long-term impact of near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide reconciliation to facilitate the comparison between governmental funds and governmental activities.

The City of Harrisburg reports three major governmental funds: (1) the General Fund, which accounts for all financial resources of the general government except those accounted for in another fund; (2) the Grants Programs Fund, which accounts for the revenues and expenditures of federal, state, and other grant programs including the Community Development Block Grant Entitlement Program; and (3) the Debt Service Fund, which accounts for the accumulation of resources, which are principally transfers from other funds, for the payment of general long-term obligation principal, interest, and related costs. Data from all the other governmental funds are combined into a single aggregated presentation. Individual fund data for each of these non-

major governmental funds is provided in the form of combining statements in supplementary information.

- b. **Proprietary Funds** The City's proprietary funds are all classified as enterprise funds. They are used to account for the operations that are financed and operated in a manner similar to private business enterprises. The intent of the governing body is that the expenses of providing goods and services to the general public on a continuing basis be financed or recovered primarily through user charges or when the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, and/or other purposes.

The City of Harrisburg reports three major enterprise funds: (1) the Sewer Fund, which accounts for the revenues and expenses associated with the provision of sewage service to the residents and commercial and industrial establishments of the City as well as six municipalities surrounding the City; (2) the Harrisburg Senators Fund, which accounts for the revenues and expenses associated with the payment of debt on the financing of a new stadium of the Harrisburg Senators, a AA minor league baseball franchise formerly owned by the City; and (3) the Incinerator Fund, which accounts for the collection and remittance of incinerator/resource recovery disposal fees billed by the City of Harrisburg and remitted to The Harrisburg Authority for their provision of solid waste incineration services to the residents and commercial and industrial establishments of the City.

The City does present one non-major enterprise fund, the Sanitation Fund, which accounts for the revenues and expenses associated with the provision of refuse collection and disposal services to the residents and commercial and industrial establishments of the City.

- c. **Fiduciary Funds** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The City's fiduciary funds are all classified as trust and agency funds. Fiduciary fund financial statements report similarly to proprietary funds.
3. **Notes to the Financial Statements** The Notes give additional information that is necessary to understand fully the data provided in the government-wide and fund financial statements. The notes to the financial statements begin immediately following the basic financial statements.
  4. **Other Information** The City adopts an annual appropriated budget for its General Fund. A budgetary comparison schedule has been provided for the General Fund, in required supplementary information, to demonstrate compliance with this budget. In addition, this report also presents certain required supplementary information concerning the City's progress in funding its obligation to provide pension and other post-employment benefits to its employees. The combining statements referred to earlier in connection with non-major governmental funds and agency funds are presented immediately following the required supplementary information.

**CITY OF HARRISBURG, PENNSYLVANIA**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**DECEMBER 31, 2011**

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**Government-wide Financial Analysis**

**CITY OF HARRISBURG**  
**CONDENSED STATEMENT OF NET ASSETS**  
**DECEMBER 31, 2011 AND 2010**

	Governmental Activities		Business-type Activities		Totals	
	2011	2010	2011	2010	2011	2010
Current and other assets	\$ 28,682,329	\$ 26,837,693	\$ 13,310,410	\$ 16,399,736	\$ 41,992,739	\$ 43,237,429
Capital assets	103,962,710	108,938,365	78,103,505	78,364,733	182,066,215	187,303,098
Total assets	132,645,039	135,776,058	91,413,915	94,764,469	224,058,954	230,540,527
Current and other liabilities	82,798,900	65,741,999	3,648,668	4,254,552	86,447,568	69,996,551
Noncurrent liabilities	374,063,031	373,767,535	12,718,147	14,425,548	386,781,178	388,193,083
Total liabilities	456,861,931	439,509,534	16,366,815	18,680,100	473,228,746	458,189,634
Net assets:						
Invested in capital assets, net of related debt	29,241,273	26,965,615	68,661,765	68,133,744	97,903,038	95,099,359
Restricted	3,090,228	640,116	658,245	658,243	3,748,473	1,298,359
Unrestricted	(356,548,393)	(331,339,207)	5,727,090	7,292,382	(350,821,303)	(324,046,825)
Total net assets	\$ (324,216,892)	\$ (303,733,476)	\$ 75,047,100	\$ 76,084,369	\$ (249,169,792)	\$ (227,649,107)

As noted earlier, net assets may serve over time as a useful indicator of the government's financial position. As of December 31, 2011, the City's liabilities exceeded its assets by \$249,169,792. As of December 31, 2010, the City's liabilities exceeded its assets by \$227,649,107.

The largest portion of City of Harrisburg's net assets (-39% for 2011 and -42% for 2010) is the City's investment in capital assets (i.e., land, archives, building, land and building improvements, equipment and furniture, infrastructure); less any related outstanding debt used to acquire those assets. These capital assets are used by the City of Harrisburg to provide services to its citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must come from other sources, since the assets cannot be used to liquidate these liabilities.

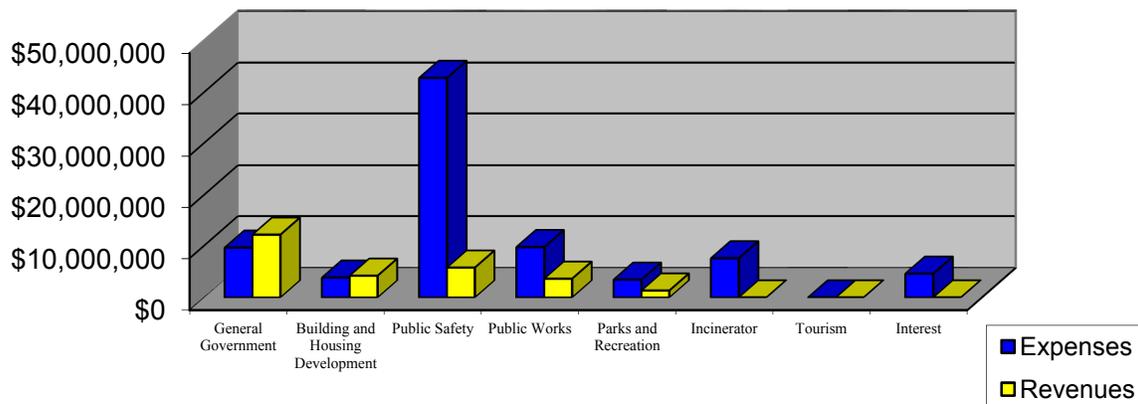
The City of Harrisburg's unrestricted net asset balances were (\$350,821,303) and (\$324,046,825), respectively, as of December 31, 2011 and 2010. This negative net asset balance began in 2009 and continues to remain in effect, resulting from the recording of the remaining Resource Recovery Facility guaranteed debt for which the City is contingently liable.

**CITY OF HARRISBURG, PENNSYLVANIA**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**DECEMBER 31, 2011**

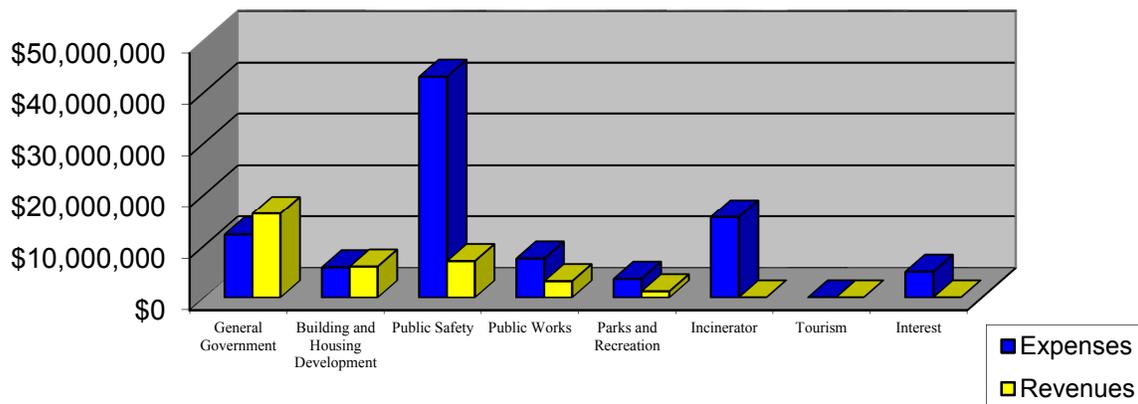
**CITY OF HARRISBURG**  
**CHANGES IN NET ASSETS**  
**YEARS ENDED DECEMBER 31, 2011 AND 2010**

	Governmental Activities		Business-type Activities		Totals	
	2011	2010	2011	2010	2011	2010
<b>Revenues</b>						
Program revenues:						
Charges for services	\$ 18,156,090	\$ 23,610,785	\$ 25,923,963	\$ 26,905,884	\$ 44,080,053	\$ 50,516,669
Operating grants and contributions	7,854,858	9,531,510	36,337	312,997	7,891,195	9,844,507
Capital grants and contributions	990,057	436,474	1,400,791	23,962,564	2,390,848	24,399,038
General revenues:						
Taxes	25,993,809	27,812,327	-	-	25,993,809	27,812,327
Grants and contributions not restricted to specific functions	5,780,373	5,315,339	-	-	5,780,373	5,315,339
Other	586,976	591,632	15,411	5,303	602,387	596,935
Total revenues	<u>59,362,163</u>	<u>67,298,067</u>	<u>27,376,502</u>	<u>51,186,748</u>	<u>86,738,665</u>	<u>118,484,815</u>
<b>Expenses</b>						
General government	9,610,524	12,176,174	-	-	9,610,524	12,176,174
Building and housing development	3,822,733	5,828,521	-	-	3,822,733	5,828,521
Public safety	42,751,189	42,992,219	-	-	42,751,189	42,992,219
Public works	9,723,212	7,530,749	-	-	9,723,212	7,530,749
Parks and recreation	3,432,543	3,605,131	-	-	3,432,543	3,605,131
Incinerator	7,554,484	15,597,533	-	-	7,554,484	15,597,533
Tourism	1,084	14,055	-	-	1,084	14,055
Interest on long-term debt	4,588,166	4,977,654	-	-	4,588,166	4,977,654
Sewer	-	-	16,482,029	15,774,669	16,482,029	15,774,669
Sanitation	-	-	2,683,966	3,271,570	2,683,966	3,271,570
Harrisburg Senators	-	-	1,374,984	1,172,073	1,374,984	1,172,073
Incinerator	-	-	6,234,436	6,100,599	6,234,436	6,100,599
Total expenses	<u>81,483,935</u>	<u>92,722,036</u>	<u>26,775,415</u>	<u>26,318,911</u>	<u>108,259,350</u>	<u>119,040,947</u>
Change in net assets before transfers	(22,121,772)	(25,423,969)	601,087	24,867,837	(21,520,685)	(556,132)
Transfers	<u>1,638,356</u>	<u>1,091,656</u>	<u>(1,638,356)</u>	<u>(1,091,656)</u>	<u>-</u>	<u>-</u>
Change in net assets	(20,483,416)	(24,332,313)	(1,037,269)	23,776,181	(21,520,685)	(556,132)
Net assets January 1,	<u>(303,733,476)</u>	<u>(279,401,163)</u>	<u>76,084,369</u>	<u>52,308,188</u>	<u>(227,649,107)</u>	<u>(227,092,975)</u>
Net assets, December 31	<u>\$ (324,216,892)</u>	<u>\$ (303,733,476)</u>	<u>\$ 75,047,100</u>	<u>\$ 76,084,369</u>	<u>\$ (249,169,792)</u>	<u>\$ (227,649,107)</u>

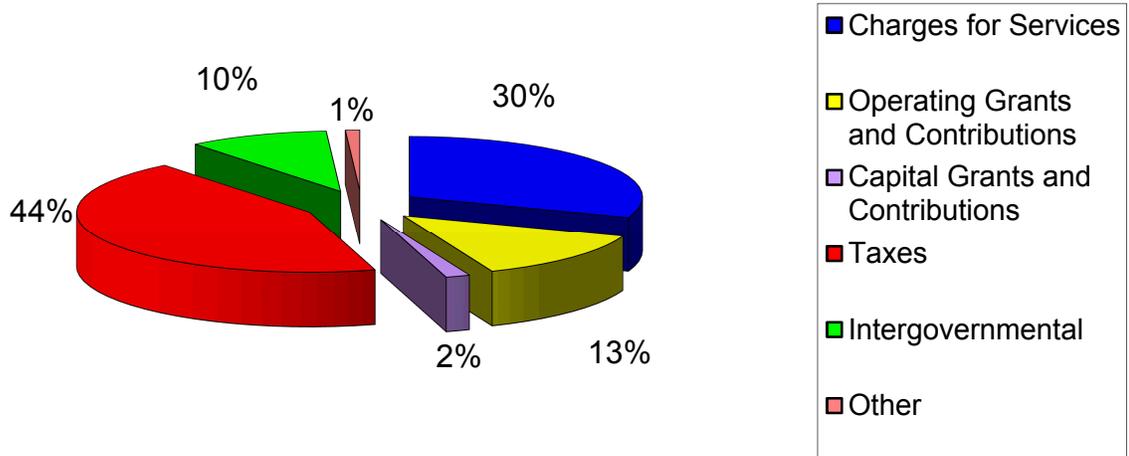
### Expenses and Program Revenues - Governmental Activities - 2011



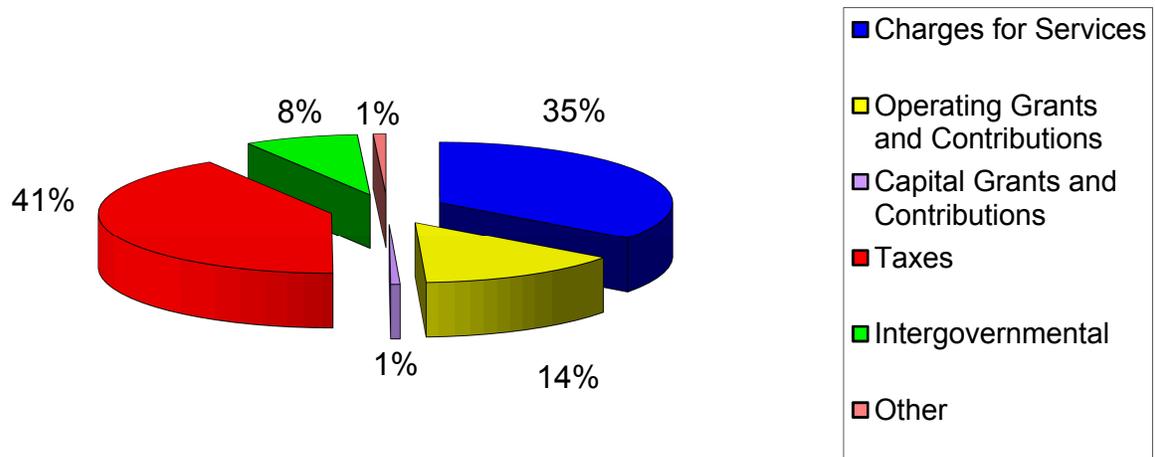
### Expenses and Program Revenues - Governmental Activities - 2010



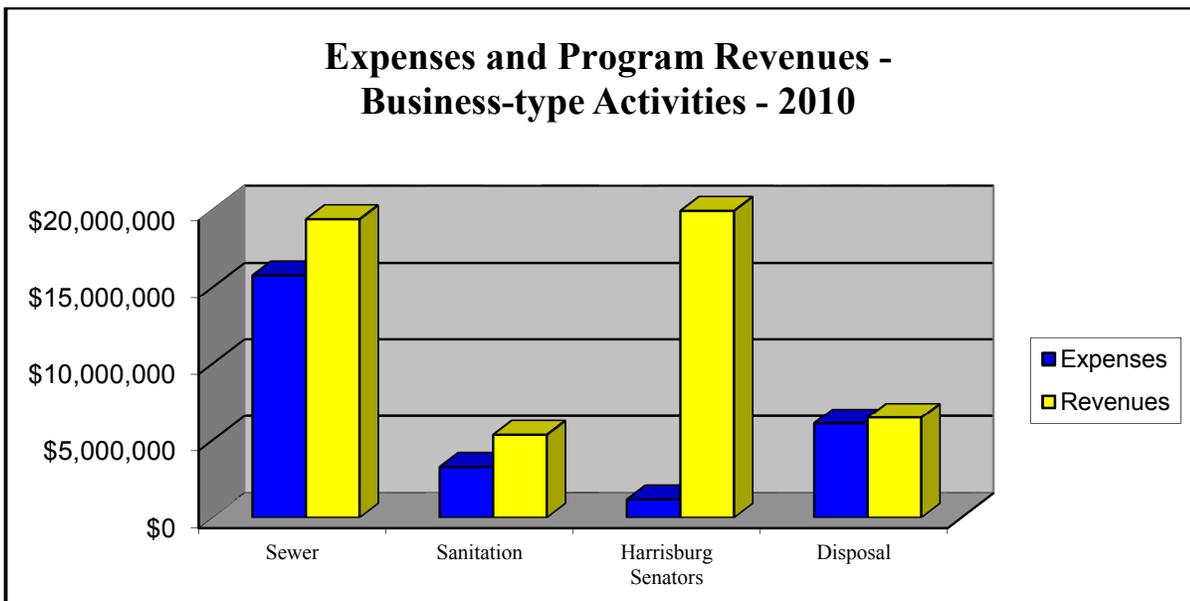
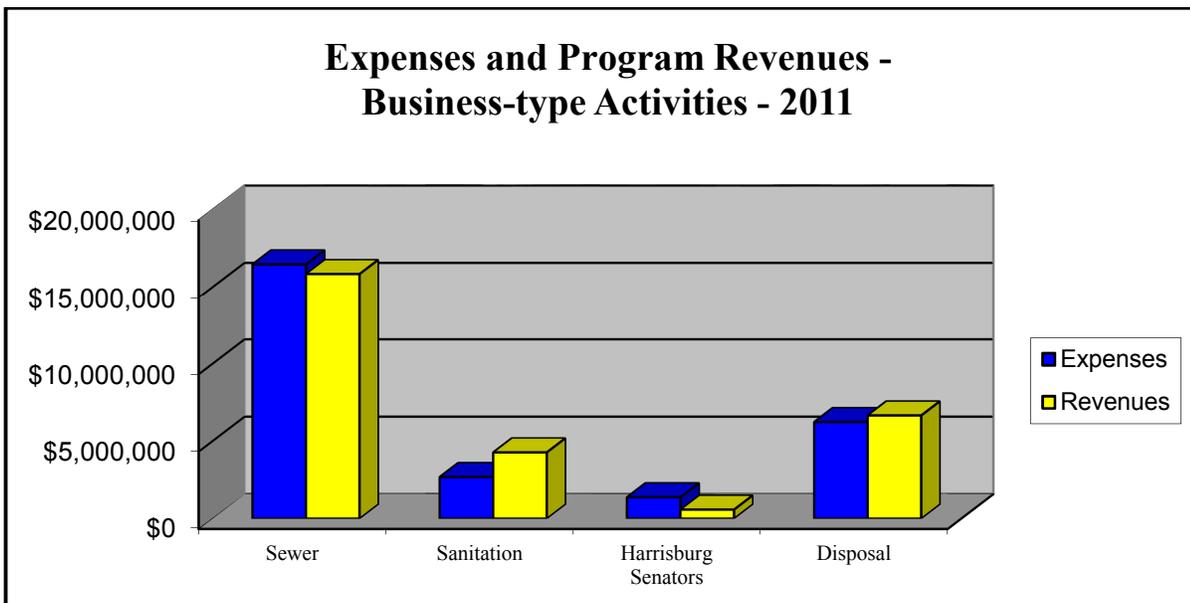
### Revenues by Source - Governmental Activities - 2011



### Revenues by Source - Governmental Activities - 2010



**Governmental Activities:** Net assets for governmental activities decreased by \$20,483,416 and \$24,332,313 for the years ending December 31, 2011 and 2010, respectively. This \$3,848,897 improvement in the change in net assets during the year ending December 31, 2011 is related to lower charges for services revenue by approximately \$5 million being offset with lower incinerator expenses by approximately \$8 million. For fiscal year 2010, the change in net assets was primarily attributable to decreased revenue from charges for services of nearly \$2 million, a \$3.4 million decrease in capital grants and contributions program revenue, and \$1.2 million decrease in grants general revenue. Additionally, expenses increased in General Government, Building and Housing Development, and Incinerator by \$891,214, \$998,141, and nearly \$7.6 million, respectively.



**Business-Type Activities:** Net assets for business-type activities decreased by \$1,037,269 and increased by \$23,776,181 for the years ending December 31, 2011 and 2010, respectively. This significant change of over \$24 million from 2010 to 2011 is mostly comprised of not receiving similar state grant funding as described in the following sentence and charges for services revenue being approximately \$1 million lower. The basic factor for the change in net assets during the year ending December 31, 2010, was primarily due to receiving a state grant for the improvements and upgrades to the Harrisburg Senators baseball stadium in the sum of \$19.5 million.

### **Financial Analysis of the City's Funds**

1. **Governmental Funds** The focus of the City of Harrisburg's governmental funds is to provide information on near term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City of Harrisburg's financing requirements. In particular, unreserved fund balance may serve as a useful measure of government's net resources available for spending at the end of the fiscal year.

As of the end of 2011, the City of Harrisburg's governmental funds reported combined ending fund balances of (\$52,993,537), a decrease of \$11,252,984 compared to 2010.

The General Fund is the City's primary operating fund and the largest source of day-to-day service delivery. The Fund Balance of the General Fund decreased by \$10,386,175 for the year ending December 31, 2011 from the prior year. As described in more detail under Financial Highlights on page 3, this decrease is attributed to significant increases in both Public safety and Public works expenditures and a decrease in the Department earnings and program revenue line item.

The Grant Programs Fund does not report a fund balance, because revenue equals expenditures. In this fund, revenue is recognized only when allowable expenditures are incurred and the legal and contractual requirements of the individual programs are met. The Fund Balance of the Debt Service Fund decreased by \$435,715 for the year ending December 31, 2011 over the prior year. Reasonableness is noted here in that this decrease essentially offsets the described increase identified below for fiscal year 2010. The Fund Balance of Other Governmental funds experienced a decrease of \$431,094 during fiscal year 2011 due to a notable increase in Public works expenditures by approximately one-third of the prior year total.

The Fund Balance of the General Fund decreased by \$47,854,391 for the year ending December 31, 2010 from the prior year, due to the accrual of a liability in the amount of approximately \$44.6 million to the secondary guarantor and the bond issuer of The Harrisburg Authority Resource Recovery Facility debt.

The Fund Balance of the Debt Service Fund increased by \$449,630 for the year ending December 31, 2010 over the prior year. This occurrence is primarily due to receipt near the end of year on settlement of artifacts in the amount of \$450,000. The Fund Balance of Other Governmental funds decreased by \$51,535 for the year ending December 31, 2010, or 3.0% lower than the prior year.

### **General Fund Budgetary Highlights**

On a budgetary basis, the General Fund's actual revenues were \$2,478,104 less than the final budgeted amounts. This total revenue variance was attributed to property real estate taxes and business privilege/mercantile taxes being under budget by approximately \$2,000,000 and \$422,000, respectively. The General Fund's actual expenditures were approximately \$2,000,000 less than the final budgeted amounts. This favorable variance is attributed to City-wide budgetary savings occurring across all offices and departments, and of this \$2 million, 8.75%, 21.25%, and 70% apply to elected/appointed offices, Department of Administration, and various other departments, respectively.

### **Capital Asset and Debt Administration**

1. **Capital assets** The City's investment in capital assets for its governmental activities and business-type activities as of December 31, 2011 amounts to \$103,962,710 and \$78,103,505 (net of accumulated depreciation), respectively. This investment in capital assets includes land, archives, buildings, land and building improvements, equipment and furniture, and infrastructure.

Major capital asset events during the current year for governmental activities included the following:

- Additions to Construction-in-Progress of \$740,211 occurred, related primarily to the Federally funded Seventh Street Widening project.
- Additions to Improvements, Equipment and Furniture, and Infrastructure of \$810,289 occurred, related to various projects and purchases in 2011.

Major capital asset events during the current year for business-type activities included the following:

- Construction-in-progress increased by approximately \$2,137,738 related to Sewer Projects.
- Buildings increased \$615,585 related to the Harrisburg Senators Stadium project.

Additional information on the City's capital assets can be found beginning on page 63 of this report.

2. **Long-term debt** The only debt activity in the City's governmental or business-type activities was the required principal and interest payments under existing debt arrangements.

Additional information on the City's long-term debt can be found beginning on page 66 of this report.

## **Economic Factors**

Arguably, the two most significant factors affecting the City's financial position are the extent of the City's debt load due to the assumption of the Resource Recovery Facility's guaranteed debt obligations and the City's structural budget deficit discussed at length throughout this CAFR.

Additionally, the most significant unfunded mandate affecting us is the liberal allowance for tax-exemption that exists in Pennsylvania. What was already a broadly-accommodating state law was further loosened several years ago by additional state legislative action. Today, approximately 49% of all real estate in the City is exempt from paying any type of taxes under state law. The number of properties achieving tax-exemption increases by the year. Some of the tax exempt-properties are amongst the greatest generators of demand for City services, for which they do not pay a dime. This is a continuing inequitable and unfair burden on Harrisburg and one that places a higher tax rate on those who pay taxes on their real estate.

Some of the factors that affect our costs are matters over which a local government has little control. Others are only marginally controllable. The following are a number of circumstances that will impact future costs:

- (a) Health care costs have been on the rise and each year the City projects increased costs; however due to turnover and vacant positions the City has been able to see these costs been the same or lower in recent years. If the City is back at full staffing, there will be a significant increase shown.
- (b) 2012 salaries for the City's Police, Firefighter, and Non-Uniformed unions were negotiated to increase 3%, 4%, and 3%, respectively.
- (c) The Harrisburg Authority (THA), a component unit of The City of Harrisburg, has various debt issues outstanding that the City guarantees. There is a high degree of uncertainty regarding THA's ability to operate at a capacity in order to sustain THA's debt service obligations. The City honored those guarantees at various times during 2009 and January 2010.
- (d) Pension benefits and OPEB obligations of the primary government are also considered here, as these liabilities have experienced continuous increases in recent years.

## **Requests for Information**

This financial report is designed for those who have an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to Finance Director, The Rev. Dr. Martin Luther King Jr., City Government Center, 10 North Second Street, Suite 303, Harrisburg, PA 17101. You may also find more information regarding the City of Harrisburg at our website [www.harrisburgpa.gov](http://www.harrisburgpa.gov).

**CITY OF HARRISBURG, PENNSYLVANIA**  
**STATEMENT OF NET ASSETS**  
**DECEMBER 31, 2011**

	Primary Government			Component Units	Total
	Governmental Activities	Business-type Activities	Total		
<b>Assets</b>					
Cash and cash equivalents	\$ 7,607,550	\$ 1,778,187	\$ 9,385,737	\$ 21,103,223	\$ 30,488,960
Investments, at fair value	313,211	1,021,786	1,334,997	118,769	1,453,766
Receivables, net of allowance for uncollectible accounts					
Taxes	9,685,482	-	9,685,482	-	9,685,482
Accounts	141,020	5,323,663	5,464,683	6,352,687	11,817,370
Loans	4,989,139	-	4,989,139	350,775	5,339,914
Grants	-	-	-	398,372	398,372
Other	325,395	-	325,395	1,284	326,679
Internal balances	(1,064,361)	1,064,361	-	-	-
Due from City's agency fund	189,778	-	189,778	-	189,778
Due from component unit	757,723	2,106,053	2,863,776	-	2,863,776
Due from primary government	-	-	-	3,211,438	3,211,438
Assets held for sale	1,727,384	-	1,727,384	-	1,727,384
Other assets	499,317	1,268,123	1,767,440	737,867	2,505,307
Restricted assets					
Cash and cash equivalents	551,547	2,159	553,706	-	553,706
Cash with fiscal agents	-	-	-	7,096,922	7,096,922
Investments, at fair value	-	746,796	746,796	59,265,369	60,012,165
Future lease rentals receivable from primary government	-	-	-	1,681,127	1,681,127
Prepaid lease payment to primary government	-	-	-	7,400,000	7,400,000
Direct financing lease proceeds receivable from component unit	-	(718)	(718)	-	(718)
Equitable ownership interest	-	-	-	13,440,480	13,440,480
Deferred charges, net of accumulated amortization	-	-	-	15,774,899	15,774,899
Right to building	-	-	-	20,369,411	20,369,411
Net pension asset	2,959,144	-	2,959,144	-	2,959,144
Capital assets, not being depreciated	26,799,562	3,833,769	30,633,331	10,756,710	41,390,041
Capital assets, less accumulated depreciation and amortization	77,163,148	74,269,736	151,432,884	226,989,802	378,422,686
Deposits	-	-	-	350	350
Derivative asset	-	-	-	3,767,316	3,767,316
<b>Total assets</b>	<b>132,645,039</b>	<b>91,413,915</b>	<b>224,058,954</b>	<b>398,816,801</b>	<b>622,875,755</b>

(continued)

	Primary Government			Component Units	Total
	Governmental Activities	Business-type Activities	Total		
<b>Liabilities</b>					
Accounts payable and other current liabilities	5,090,765	1,167,504	6,258,269	2,153,248	8,411,517
Matured bond coupons	20,097	-	20,097	-	20,097
Due to City Police Pension Plan	1,880,796	-	1,880,796	-	1,880,796
Accrued liabilities	2,669,454	50,351	2,719,805	4,310,045	7,029,850
Due to primary government	-	-	-	65,595,609	65,595,609
Due to bond insurer	7,746,010	-	7,746,010	-	7,746,010
Due to County of Dauphin	47,989,556	-	47,989,556	-	47,989,556
Due to component unit	359,849	2,430,813	2,790,662	-	2,790,662
Unearned revenue	17,042,373	-	17,042,373	790,696	17,833,069
Liabilities payable from restricted assets	-	-	-	11,543,960	11,543,960
<b>Noncurrent liabilities:</b>					
Due within one year	12,638,736	609,052	13,247,788	34,941,842	48,189,630
Due in more than one year	81,503,617	10,048,964	91,552,581	515,946,458	607,499,039
Other post-employment benefits	46,808,858	2,060,131	48,868,989	540,541	49,409,530
Contingent liability for component unit debt	233,111,820	-	233,111,820	-	233,111,820
Derivative liabilities	-	-	-	4,498,150	4,498,150
Unearned revenue	-	-	-	3,366,199	3,366,199
Environmental remediation liability	-	-	-	123,829	123,829
Accrued landfill closure and post-closure liability	-	-	-	2,265,336	2,265,336
Liability for obligations to construct assets under direct financing leases	-	-	-	(718)	(718)
<b>Total liabilities</b>	<b>456,861,931</b>	<b>16,366,815</b>	<b>473,228,746</b>	<b>646,075,195</b>	<b>1,119,303,941</b>
<b>Net assets</b>					
Invested in capital assets, net of related debt	29,241,273	68,661,765	97,903,038	(182,643,793)	(84,740,755)
<b>Restricted for:</b>					
Revolving loan program	2,379,864	-	2,379,864	-	2,379,864
Public works	265,999	-	265,999	-	265,999
Parks and recreation	114,972	-	114,972	-	114,972
Tourism	232,919	-	232,919	-	232,919
Debt service	-	658,245	658,245	6,642,115	7,300,360
Capital projects	-	-	-	1,425,395	1,425,395
Other	96,474	-	96,474	-	96,474
Landfill closure	-	-	-	1,117,491	1,117,491
Guarantee agreement	-	-	-	250,000	250,000
Water operations	-	-	-	10,522,701	10,522,701
Unrestricted	(356,548,393)	5,727,090	(350,821,303)	(84,572,303)	(435,393,606)
<b>Total net assets</b>	<b>\$(324,216,892)</b>	<b>\$ 75,047,100</b>	<b>\$(249,169,792)</b>	<b>\$(247,258,394)</b>	<b>\$(496,428,186)</b>

The accompanying notes are an integral part of these financial statements.

**CITY OF HARRISBURG, PENNSYLVANIA**  
**STATEMENT OF ACTIVITIES**  
**YEAR ENDED DECEMBER 31, 2011**

Functions/Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Primary government				
Governmental activities				
General government	\$ 9,610,524	\$ 11,836,225	\$ 117,408	\$ 150,751
Building and housing development	3,822,733	1,189,218	3,004,650	-
Public safety	42,751,189	3,067,837	2,618,299	71,182
Public works	9,723,212	1,933,490	912,637	768,124
Parks and recreation	3,432,543	129,320	1,201,864	-
Incinerator	7,554,484	-	-	-
Tourism	1,084	-	-	-
Interest on long-term debt	4,588,166	-	-	-
Total governmental activities	<u>81,483,935</u>	<u>18,156,090</u>	<u>7,854,858</u>	<u>990,057</u>
Business-type activities				
Sewer	16,482,029	14,591,775	-	1,265,920
Sanitation	2,683,966	4,235,209	36,337	-
Harrisburg Senators	1,374,984	438,539	-	134,871
Incinerator	6,234,436	6,658,440	-	-
Total business-type activities	<u>26,775,415</u>	<u>25,923,963</u>	<u>36,337</u>	<u>1,400,791</u>
Total primary government	<u>\$ 108,259,350</u>	<u>\$ 44,080,053</u>	<u>\$ 7,891,195</u>	<u>\$ 2,390,848</u>
Component units				
The Harrisburg Authority	\$ 63,131,033	\$ 45,918,691	\$ -	\$ -
Harrisburg Parking Authority	16,552,718	14,322,898	-	14,700
Coordinated Parking Fund	4,918,627	6,982,032	-	-
Redevelopment Authority	5,393,770	231,577	1,162,187	1,300,552
Total component units	<u>\$ 89,996,148</u>	<u>\$ 67,455,198</u>	<u>\$ 1,162,187</u>	<u>\$ 1,315,252</u>

General revenues  
Property taxes  
Real estate transfer taxes  
Local services taxes  
Earned income taxes  
Business privilege taxes  
Franchise taxes  
Public utility realty taxes  
Payments in lieu of taxes  
Grants and contributions not restricted to specific functions  
Other income  
Unrestricted investment earnings  
Transfers - internal activities  
Total general revenues and transfers  
Change in net assets  
Net assets - January 1, 2011  
Net assets - December 31, 2011

Net (Expense) Revenue and Changes in Net Assets				
Primary Government			Component Units	Total
Governmental Activities	Business-type Activities	Total		
\$ 2,493,860	\$ -	\$ 2,493,860	\$ -	\$ 2,493,860
371,135	-	371,135	-	371,135
(36,993,871)	-	(36,993,871)	-	(36,993,871)
(6,108,961)	-	(6,108,961)	-	(6,108,961)
(2,101,359)	-	(2,101,359)	-	(2,101,359)
(7,554,484)	-	(7,554,484)	-	(7,554,484)
(1,084)	-	(1,084)	-	(1,084)
(4,588,166)	-	(4,588,166)	-	(4,588,166)
<u>(54,482,930)</u>	<u>-</u>	<u>(54,482,930)</u>	<u>-</u>	<u>(54,482,930)</u>
-	(624,334)	(624,334)	-	(624,334)
-	1,587,580	1,587,580	-	1,587,580
-	(801,574)	(801,574)	-	(801,574)
-	424,004	424,004	-	424,004
<u>-</u>	<u>585,676</u>	<u>585,676</u>	<u>-</u>	<u>585,676</u>
<u>(54,482,930)</u>	<u>585,676</u>	<u>(53,897,254)</u>	<u>-</u>	<u>(53,897,254)</u>
-	-	-	(17,212,342)	(17,212,342)
-	-	-	(2,215,120)	(2,215,120)
-	-	-	2,063,405	2,063,405
-	-	-	(2,699,454)	(2,699,454)
<u>-</u>	<u>-</u>	<u>-</u>	<u>(20,063,511)</u>	<u>(20,063,511)</u>
15,872,051	-	15,872,051	-	15,872,051
307,406	-	307,406	-	307,406
2,163,391	-	2,163,391	-	2,163,391
3,330,468	-	3,330,468	-	3,330,468
3,324,267	-	3,324,267	-	3,324,267
539,612	-	539,612	-	539,612
36,328	-	36,328	-	36,328
420,286	-	420,286	-	420,286
5,780,373	-	5,780,373	-	5,780,373
-	-	-	1,609,338	1,609,338
586,976	15,411	602,387	4,991,945	5,594,332
1,638,356	(1,638,356)	-	-	-
<u>33,999,514</u>	<u>(1,622,945)</u>	<u>32,376,569</u>	<u>6,601,283</u>	<u>38,977,852</u>
(20,483,416)	(1,037,269)	(21,520,685)	(13,462,228)	(34,982,913)
<u>(303,733,476)</u>	<u>76,084,369</u>	<u>(227,649,107)</u>	<u>(233,796,166)</u>	<u>(461,445,273)</u>
<u>\$ (324,216,892)</u>	<u>\$ 75,047,100</u>	<u>\$ (249,169,792)</u>	<u>\$ (247,258,394)</u>	<u>\$ (496,428,186)</u>

The accompanying notes are an integral part of these financial statements.

**CITY OF HARRISBURG, PENNSYLVANIA**  
**BALANCE SHEET - GOVERNMENTAL FUNDS**  
**DECEMBER 31, 2011**

	General	Grant Programs	Debt Service	Other Governmental Funds	Total Governmental Funds
<b>ASSETS</b>					
Assets					
Cash and cash equivalents	\$ 2,892,749	\$ 2,929,317	\$ 17,516	\$ 1,767,968	\$ 7,607,550
Investments, at fair value	197,210	275	-	115,726	313,211
Receivables, net of allowance for uncollectible accounts					
Taxes	9,629,837	-	-	55,645	9,685,482
Accounts receivable	141,020	-	-	-	141,020
Loans receivable	2,379,864	2,609,275	-	-	4,989,139
Other receivable	325,395	-	-	-	325,395
Due from other funds	1,519,897	769,976	-	185,998	2,475,871
Advances and amounts due from component units	560,636	-	-	197,087	757,723
Other assets	474,352	135	-	-	474,487
Restricted assets					
Cash and cash equivalents	96,474	-	-	455,073	551,547
Total assets	<u>\$ 18,217,434</u>	<u>\$ 6,308,978</u>	<u>\$ 17,516</u>	<u>\$ 2,777,497</u>	<u>\$ 27,321,425</u>
<b>LIABILITIES AND FUND BALANCE</b>					
Liabilities					
Accounts payable	\$ 3,510,464	\$ 1,120,340	\$ -	\$ 459,961	\$ 5,090,765
Accrued liabilities	1,266,303	-	-	-	1,266,303
Due to bond insurer	7,746,010	-	-	-	7,746,010
Due to County of Dauphin	47,989,556	-	-	-	47,989,556
Matured bond coupons payable	-	-	20,097	-	20,097
Due to other funds	2,246,540	335,422	-	768,492	3,350,454
Due to City Police Pension Plan	1,880,796	-	-	-	1,880,796
Advances and amounts due to component units	271,598	-	-	88,251	359,849
Deferred revenue	7,532,916	4,853,216	-	225,000	12,611,132
Total liabilities	<u>72,444,183</u>	<u>6,308,978</u>	<u>20,097</u>	<u>1,541,704</u>	<u>80,314,962</u>
Fund balance					
Nonspendable	474,352	-	-	-	474,352
Restricted for					
Revolving loan program	2,379,864	-	-	-	2,379,864
Public works	-	-	-	265,999	265,999
Parks and recreation	-	-	-	114,972	114,972
Tourism	-	-	-	232,919	232,919
Other	96,474	-	-	-	96,474
Capital projects	-	-	-	621,903	621,903
Unassigned	<u>(57,177,439)</u>	<u>-</u>	<u>(2,581)</u>	<u>-</u>	<u>(57,180,020)</u>
Total fund balance	<u>(54,226,749)</u>	<u>-</u>	<u>(2,581)</u>	<u>1,235,793</u>	<u>(52,993,537)</u>
Total liabilities and fund balance	<u>\$ 18,217,434</u>	<u>\$ 6,308,978</u>	<u>\$ 17,516</u>	<u>\$ 2,777,497</u>	<u>\$ 27,321,425</u>

The accompanying notes are an integral part of these financial statements.

**CITY OF HARRISBURG, PENNSYLVANIA**  
**RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET ASSETS**  
**DECEMBER 31, 2011**

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Fund balance - total governmental funds \$ (52,993,537)

Amounts reported for governmental activities in the statement  
of net assets are different because:

Capital assets used in governmental activities are not financial  
resources and, therefore, are not reported in the governmental funds.

Governmental capital assets	238,559,071	
Less accumulated depreciation	<u>(134,596,361)</u>	103,962,710

Artifacts held for sale by the City are not financial resources and, therefore, are not reported in the governmental funds.		1,727,384
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Other assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds.		7,345,827
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Net pension asset		2,959,144
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Guarantee and swap fees and bond issuance costs are deferred and amortized over the life of the guarantee, swap or bond period, but are available to pay current-period expenditures and, therefore, are not reported in the funds.		(4,352,238)
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Certain lease payments received in advance are deferred and amortized over the life of the lease agreement, but are available to pay current- period expenditures and, therefore, are not reported in the funds as unearned revenue.		(7,400,000)
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Long-term liabilities, including bonds payable, are not due and payable  
in the current period and, therefore, are not reported in the funds.

Workers' compensation	(3,373,410)	
Bonds payable	(34,858,781)	
Notes payable	(46,485,095)	
Capital leases payable	(3,179,449)	
Claims and settlements	(110,000)	
Compensated absences	(6,245,618)	
Other post-employment benefits	(46,808,858)	
Contingent liability for component unit debt	(233,111,820)	
Accrued interest payable	<u>(1,293,151)</u>	<u>(375,466,182)</u>

Net assets of governmental activities		<u><u>\$ (324,216,892)</u></u>
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The accompanying notes are an integral  
part of these financial statements.

**CITY OF HARRISBURG, PENNSYLVANIA**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -**  
**GOVERNMENTAL FUNDS**  
**YEAR ENDED DECEMBER 31, 2011**

	General	Grant Programs	Debt Service	Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>					
Taxes	\$ 25,707,066	\$ -	\$ -	\$ -	\$ 25,707,066
Licenses and permits	571,412	-	-	-	571,412
Intergovernmental revenue	6,312,701	6,225,101	-	912,637	13,450,439
Department earnings and program revenue	14,831,491	55,998	-	659,963	15,547,452
Fines and forfeits	1,668,694	-	-	-	1,668,694
Investment income	8,033,451	3,683	172	1,270	8,038,576
Miscellaneous	1,624,659	22,348	3,808	-	1,650,815
<b>Total revenues</b>	<b>58,749,474</b>	<b>6,307,130</b>	<b>3,980</b>	<b>1,573,870</b>	<b>66,634,454</b>
<b>Expenditures</b>					
<b>Current</b>					
General government	9,022,017	1,036,283	-	-	10,058,300
Building and housing development	1,142,423	2,301,754	-	16,800	3,460,977
Public safety	33,648,025	1,593,635	-	-	35,241,660
Public works	6,214,739	-	-	976,408	7,191,147
Parks and recreation	2,371,843	-	-	-	2,371,843
Tourism	-	-	-	1,084	1,084
Incinerator	8,719,710	-	-	-	8,719,710
<b>Debt service</b>					
Principal retirements	257,866	430,000	10,951,552	169,317	11,808,735
Interest and fiscal charges	17,859	335,332	319,147	-	672,338
<b>Total expenditures</b>	<b>61,394,482</b>	<b>5,697,004</b>	<b>11,270,699</b>	<b>1,163,609</b>	<b>79,525,794</b>
Excess of revenues over (under) expenditures	(2,645,008)	610,126	(11,266,719)	410,261	(12,891,340)
<b>Other financing sources (uses)</b>					
Transfers in	3,327,735	23,156	11,045,746	-	14,396,637
Transfers out	(11,068,902)	(633,282)	(214,742)	(841,355)	(12,758,281)
<b>Total other financing sources (uses)</b>	<b>(7,741,167)</b>	<b>(610,126)</b>	<b>10,831,004</b>	<b>(841,355)</b>	<b>1,638,356</b>
Net change in fund balances	(10,386,175)	-	(435,715)	(431,094)	(11,252,984)
Fund balances - beginning of year	(43,840,574)	-	433,134	1,666,887	(41,740,553)
Fund balances - end of year	\$ (54,226,749)	\$ -	\$ (2,581)	\$ 1,235,793	\$ (52,993,537)

The accompanying notes are an integral part of these financial statements.

**CITY OF HARRISBURG, PENNSYLVANIA**  
**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,**  
**AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO**  
**THE STATEMENT OF ACTIVITIES**  
**YEAR ENDED DECEMBER 31, 2011**

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Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balance - total governmental funds		\$ (11,252,984)
<p>Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.</p>		
Capital outlays	1,550,500	
Depreciation expense	<u>(6,526,155)</u>	(4,975,655)
Change in net pension asset		2,959,144
<p>Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.</p>		
		(7,819,092)
<p>Governmental funds report guarantee fees and swap fees as revenues when received. However, in the statement of activities, the fees are amortized over the guarantee or swap period and reported as investment income.</p>		
Amortization		546,801
<p>The issuance of long-term debt (i.e., bonds, leases) provides current financial resources to governmental funds, while the repayment of principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets.</p>		
Principal repayments		11,808,735
<p>Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.</p>		
Workers' compensation	129,296	
Claims and settlements	261,295	
Compensated absences	1,307,477	
Other post-employment benefits	(10,697,831)	
Contingent liability for component unit debt	1,165,226	
Accrued interest	(103,497)	
Amortization of bond issuance costs	(10,926)	
Amortization of bond discounts	<u>(3,801,405)</u>	<u>(11,750,365)</u>
Change in net assets of governmental activities		<u>\$ (20,483,416)</u>

The accompanying notes are an integral part of these financial statements.

**CITY OF HARRISBURG, PENNSYLVANIA**  
**STATEMENT OF FUND NET ASSETS - PROPRIETARY FUNDS**  
**DECEMBER 31, 2011**

	Sewer Fund	Harrisburg Senators Fund	Incinerator Fund	Other Proprietary Fund Sanitation Fund	Total Proprietary Funds
<b>ASSETS</b>					
Current assets					
Cash and cash equivalents	\$ 1,348,619	\$ -	\$ 22	\$ 429,546	\$ 1,778,187
Investments, at fair value	736,864	-	-	284,922	1,021,786
Receivables, net of allowance for uncollectible accounts					
Accounts receivable	2,979,966	-	1,891,496	452,201	5,323,663
Due from other funds	1,393,804	78,386	486,302	147,255	2,105,747
Due from component unit	388,980	283,388	512,996	920,689	2,106,053
Prepaid expenses and other assets	1,046,458	207,268	-	14,397	1,268,123
Total current assets	<u>7,894,691</u>	<u>569,042</u>	<u>2,890,816</u>	<u>2,249,010</u>	<u>13,603,559</u>
Long-term assets					
Restricted assets					
Cash and cash equivalents	-	2,159	-	-	2,159
Investments, at fair value	-	746,796	-	-	746,796
Direct financing lease proceeds receivable from component unit	(718)	-	-	-	(718)
Capital assets, not being depreciated	3,833,769	-	-	-	3,833,769
Capital assets, less accumulated depreciation and amortization	38,498,368	35,399,820	-	371,548	74,269,736
Total long-term assets	<u>42,331,419</u>	<u>36,148,775</u>	<u>-</u>	<u>371,548</u>	<u>78,851,742</u>
Total assets	<u>50,226,110</u>	<u>36,717,817</u>	<u>2,890,816</u>	<u>2,620,558</u>	<u>92,455,301</u>
<b>LIABILITIES</b>					
Current liabilities					
Accounts payable	697,489	111,766	301,598	56,651	1,167,504
Accrued expenses	-	50,351	-	-	50,351
Due to other funds	232,588	-	-	808,798	1,041,386
Amounts due to component units	1,451,614	-	979,199	-	2,430,813
Current portion of future lease rentals payable to component unit	79,366	-	-	-	79,366
Current portion of workers' compensation	7,960	-	-	116,351	124,311
Current portion of lease rental bonds payable	-	260,000	-	-	260,000
Current portion of capitalized lease obligations	-	-	-	123,675	123,675
Current portion of vested compensated absences	14,327	-	-	7,373	21,700
Total current liabilities	<u>2,483,344</u>	<u>422,117</u>	<u>1,280,797</u>	<u>1,112,848</u>	<u>5,299,106</u>
Long-term liabilities					
Workers' compensation	27,370	-	-	400,077	427,447
Lease rental bonds payable	-	7,559,267	-	-	7,559,267
Capitalized lease obligations	-	-	-	98,716	98,716
Vested compensated absences	238,849	-	-	122,924	361,773
Other post-employment benefits	1,209,847	-	-	850,284	2,060,131
Future lease rentals payable to component unit	1,601,761	-	-	-	1,601,761
Total long-term liabilities	<u>3,077,827</u>	<u>7,559,267</u>	<u>-</u>	<u>1,472,001</u>	<u>12,109,095</u>
Total liabilities	<u>5,561,171</u>	<u>7,981,384</u>	<u>1,280,797</u>	<u>2,584,849</u>	<u>17,408,201</u>
<b>NET ASSETS</b>					
Invested in capital assets, net of related debt	40,650,292	28,128,539	-	(117,066)	68,661,765
Restricted					
Debt service	-	658,245	-	-	658,245
Unrestricted	4,014,647	(50,351)	1,610,019	152,775	5,727,090
Total net assets	<u>\$ 44,664,939</u>	<u>\$ 28,736,433</u>	<u>\$ 1,610,019</u>	<u>\$ 35,709</u>	<u>\$ 75,047,100</u>

The accompanying notes are an integral part of these financial statements.

**CITY OF HARRISBURG, PENNSYLVANIA**  
**STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS -**  
**PROPRIETARY FUNDS**  
**YEAR ENDED DECEMBER 31, 2011**

	Sewer Fund	Harrisburg Senators Fund	Incinerator Fund	Other Proprietary Fund Sanitation Fund	Total Proprietary Funds
Operating revenues					
Charges for service	\$ 14,591,775	\$ 438,539	\$ 6,658,440	\$ 4,235,209	\$ 25,923,963
Operating expenses					
Salaries and wages	1,795,561	-	-	803,139	2,598,700
Fringe benefits	864,702	-	-	400,465	1,265,167
Communications	19,237	-	-	2,160	21,397
Professional fees	126,365	-	-	600	126,965
Utilities	2,418,490	-	-	-	2,418,490
Insurance	381,829	-	-	25,171	407,000
Maintenance and repairs	388,860	-	-	138,648	527,508
Contracted services	7,308,864	-	6,224,335	982,668	14,515,867
Supplies	713,566	-	10,101	170,125	893,792
Depreciation	1,972,109	945,098	-	148,694	3,065,901
Total operating expenses	15,989,583	945,098	6,234,436	2,671,670	25,840,787
Operating income (loss)	(1,397,808)	(506,559)	424,004	1,563,539	83,176
Nonoperating revenues (expenses)					
State subsidy	651,473	134,871	-	36,337	822,681
Investment income	12,556	49	22	2,784	15,411
Interest expense	(492,446)	(411,095)	-	(12,296)	(915,837)
Amortization of bond issue costs	-	(18,791)	-	-	(18,791)
Total nonoperating revenues (expenses)	171,583	(294,966)	22	26,825	(96,536)
Income (loss) before contributions and transfers	(1,226,225)	(801,525)	424,026	1,590,364	(13,360)
Capital contribution	614,447	-	-	-	614,447
Transfers in	-	214,742	-	-	214,742
Transfers out	-	-	-	(1,853,098)	(1,853,098)
Change in net assets	(611,778)	(586,783)	424,026	(262,734)	(1,037,269)
Net assets - beginning of year	45,276,717	29,323,216	1,185,993	298,443	76,084,369
Net assets - end of year	\$ 44,664,939	\$ 28,736,433	\$ 1,610,019	\$ 35,709	\$ 75,047,100

The accompanying notes are an integral part of these financial statements.

**CITY OF HARRISBURG, PENNSYLVANIA**  
**STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS**  
**YEAR ENDED DECEMBER 31, 2011**

	Sewer Fund	Harrisburg Senators Fund	Incinerator Fund	Other Proprietary Fund Sanitation Fund	Total Proprietary Funds
Cash flows from operating activities					
Received from user charges	\$14,531,223	\$ 438,539	\$ 6,160,706	\$ 4,055,369	\$25,185,837
Payments to employees for services	(1,823,240)	-	-	(802,424)	(2,625,664)
Payments for fringe benefits	(600,989)	-	-	(230,328)	(831,317)
Payments to suppliers for goods and services	(11,422,804)	-	(6,160,728)	(1,670,373)	(19,253,905)
Net cash provided by (used in) operating activities	684,190	438,539	(22)	1,352,244	2,474,951
Cash flows from noncapital financing activities					
Transfers in	-	214,742	-	-	214,742
Transfers out	-	-	-	(1,853,098)	(1,853,098)
State subsidy	-	-	-	36,337	36,337
Proceeds from (repayment of) amounts due to other funds	(789,460)	-	-	140,201	(649,259)
Net cash provided by (used in) noncapital financing activities	(789,460)	214,742	-	(1,676,560)	(2,251,278)
Cash flows from capital and related financing activities					
Acquisition and construction of capital assets	(51,350)	(1,466,650)	-	-	(1,518,000)
State subsidy	-	1,553,182	-	-	1,553,182
Interest paid	-	(408,330)	-	(12,296)	(420,626)
Lease, bond and note payments	(2,469,009)	(245,000)	-	(134,125)	(2,848,134)
Net cash used in capital and related financing activities	(2,520,359)	(566,798)	-	(146,421)	(3,233,578)
Cash flows from investing activities					
Purchases of investments	(3,693)	(86,536)	-	(2,132)	(92,361)
Investment income received	12,556	53	22	2,784	15,415
Net cash provided by (used in) investing activities	8,863	(86,483)	22	652	(76,946)
Net decrease in cash and cash equivalents	(2,616,766)	-	-	(470,085)	(3,086,851)
Cash and cash equivalents (including restricted cash) - beginning of year	3,965,385	2,159	22	899,631	4,867,197
Cash and cash equivalents (including restricted assets) - end of year	<u>\$ 1,348,619</u>	<u>\$ 2,159</u>	<u>\$ 22</u>	<u>\$ 429,546</u>	<u>\$ 1,780,346</u>

(continued)

**CITY OF HARRISBURG, PENNSYLVANIA**  
**STATEMENT OF CASH FLOWS - ALL PROPRIETARY FUNDS (CONT'D)**  
**YEAR ENDED DECEMBER 31, 2011**

	Sewer Fund	Harrisburg Senators Fund	Incinerator Fund	Other Proprietary Fund Sanitation Fund	Total Proprietary Funds
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities					
Operating income (loss)	\$ (1,397,808)	\$ (506,559)	\$ 424,004	\$ 1,563,539	\$ 83,176
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities					
Depreciation and amortization	1,972,109	945,098	-	148,694	3,065,901
Provision for uncollectible accounts	52,944	-	373,991	66,219	493,154
Changes in assets and liabilities					
Accounts receivable	(113,496)	-	(564,326)	(98,804)	(776,626)
Due from other funds	-	-	(176,428)	(147,255)	(323,683)
Due from component unit	-	-	(130,971)	-	(130,971)
Other assets	(391,658)	-	-	(13,592)	(405,250)
Direct financing lease	9,176	-	-	-	9,176
Vested compensated absences	(27,679)	-	-	715	(26,964)
Other post-employment benefits	263,713	-	-	170,137	433,850
Workers' compensation	(107,528)	-	-	(267,638)	(375,166)
Accounts payable and other accrued costs	424,417	-	73,708	(69,771)	428,354
Net cash provided by (used in) operating activities	<u>\$ 684,190</u>	<u>\$ 438,539</u>	<u>\$ (22)</u>	<u>\$ 1,352,244</u>	<u>\$ 2,474,951</u>
Noncash investing, capital, and financing activities					
Amortization of deferred bond issuance costs and bond discount	<u>\$ -</u>	<u>\$ 18,791</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 18,791</u>
Capital assets purchased by The Harrisburg Authority on behalf of the Sewer Fund	<u>\$ 2,137,738</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 2,137,738</u>

The accompanying notes are an integral part of these financial statements.

**CITY OF HARRISBURG, PENNSYLVANIA**  
**STATEMENT OF FIDUCIARY NET ASSETS**  
**DECEMBER 31, 2011**

	<u>Police Pension Trust Fund</u>	<u>Agency Funds</u>
<b>ASSETS</b>		
Cash and cash equivalents	\$ -	\$ 2,560,162
Receivables		
Due from City of Harrisburg	1,880,796	-
Interest and dividends	<u>62,340</u>	<u>-</u>
Total receivables	<u>1,943,136</u>	<u>-</u>
Investments, at fair value		
Money market funds	1,682,482	-
Fixed income funds	14,256,180	-
U.S. Government obligations	2,141,268	-
U.S. Government agency obligations	3,184,294	-
Corporate bonds	3,039,937	-
Equity funds	32,896,385	-
Common stocks	1,269,392	-
U.S. Government agency obligations - STRIPS	<u>-</u>	<u>324,973</u>
Total investments	<u>58,469,938</u>	<u>324,973</u>
Total assets	<u>60,413,074</u>	<u>2,885,135</u>
<b>LIABILITIES</b>		
Due to other governments	-	573,142
Payments due to members	346,465	-
Due to City's General Fund	-	189,778
Due to others	-	1,181,292
Escrow liabilities	<u>-</u>	<u>940,923</u>
Total liabilities	<u>346,465</u>	<u>\$ 2,885,135</u>
<b>NET ASSETS</b>		
Net assets held in trust for police pension benefits	<u>\$ 60,066,609</u>	

The accompanying notes are an integral part of these financial statements.

**CITY OF HARRISBURG, PENNSYLVANIA**  
**STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS - POLICE PENSION TRUST FUND**  
**YEAR ENDED DECEMBER 31, 2011**

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Additions	
Contributions	
Employee	\$ 530,855
Employer	4,510,723
	<hr/>
Total contributions	5,041,578
	<hr/>
Investment income (loss)	
Interest and dividend income	1,848,216
Net depreciation in fair value of investments	(2,190,573)
	<hr/>
Total investment losses	(342,357)
	<hr/>
Less investment expense	(228,239)
	<hr/>
Net investment loss	(570,596)
	<hr/>
Total additions	4,470,982
	<hr/>
Deductions	
Pension benefits	4,073,115
Administrative expenses	65,536
	<hr/>
Total deductions	4,138,651
	<hr/>
Change in net assets	332,331
	<hr/>
Net assets held in trust for pension benefits - January 1	59,734,278
	<hr/>
Net assets held in trust for pension benefits - December 31	\$ 60,066,609
	<hr/> <hr/>

The accompanying notes are an integral part of the these financial statements.



**CITY OF HARRISBURG, PENNSYLVANIA**  
**DESCRIPTION OF COMPONENT UNITS**  
**YEAR ENDED DECEMBER 31, 2011**

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**The Harrisburg Authority**

The Harrisburg Authority Component Unit is used to account for the revenues and expenses associated with providing water service to residents and commercial and industrial establishments of the City of Harrisburg, Pennsylvania, (City) and several surrounding municipalities; providing municipal solid waste disposal, subsequent sale of incinerator generated steam to local utility, and the production of electricity for in-house use and sale to a public utility.

**Harrisburg Parking Authority**

The Harrisburg Parking Authority Component Unit is used to account for the revenues and expenses associated with the ownership and operation of ten parking garages containing approximately 7,813 spaces in the central business district of the City, in addition to funds it receives from on-street parking meter charges and four open lots.

**Coordinated Parking Fund**

The Coordinated Parking Fund Component Unit is used to account for the net operating revenues from the components of the coordinated parking system. The components of the coordinated parking system include ten parking garages owned by the Harrisburg Parking Authority, two of the City's surface lots, the City's parking meters, and a portion of the parking tax collected by the City.

**Redevelopment Authority of the City of Harrisburg (Redevelopment Authority)**

The Redevelopment Authority of the City of Harrisburg Component Unit is incorporated under the provisions of the Commonwealth of Pennsylvania Urban Development Act Number 385 of May 24, 1945, as amended, for the purpose of providing redevelopment and other related activities within the City.

**CITY OF HARRISBURG, PENNSYLVANIA**  
**STATEMENT OF NET ASSETS - COMPONENT UNITS**  
**DECEMBER 31, 2011**

	The Harrisburg Authority	Harrisburg Parking Authority	Coordinated Parking Fund	Redevelopment Authority	Total Component Units
<b>ASSETS</b>					
Current assets					
Cash and cash equivalents	\$ 15,609,796	\$ 3,517,973	\$ 765,141	\$ 1,210,313	\$ 21,103,223
Investments	-	-	-	118,769	118,769
Accounts receivable, net of allowance for uncollectible	5,285,329	894,699	-	172,659	6,352,687
Loans receivable	-	-	-	350,775	350,775
Grants receivable	-	-	-	398,372	398,372
Other receivables	1,284	-	-	-	1,284
Advances and amounts due from primary government	1,177,935	10,000	770,625	-	1,958,560
Prepaid expenses and other assets	600,000	137,867	-	-	737,867
Current portion of direct financing lease	79,366	-	-	-	79,366
<b>Total current assets</b>	<b>22,753,710</b>	<b>4,560,539</b>	<b>1,535,766</b>	<b>2,250,888</b>	<b>31,100,903</b>
Restricted assets					
Cash with fiscal agents	7,096,910	12	-	-	7,096,922
Investments	42,258,007	14,127,559	-	2,879,803	59,265,369
<b>Total restricted assets</b>	<b>49,354,917</b>	<b>14,127,571</b>	<b>-</b>	<b>2,879,803</b>	<b>66,362,291</b>
Advances to primary government	1,252,878	-	-	-	1,252,878
Future lease rentals receivable from primary government	1,601,761	-	-	-	1,601,761
Prepaid lease payment to primary government	-	7,400,000	-	-	7,400,000
Equitable ownership interest	-	13,440,480	-	-	13,440,480
Deferred charges, net of accumulated amortization	10,619,534	5,155,365	-	-	15,774,899
Right to building	-	-	-	20,369,411	20,369,411
Capital assets, not being depreciated	602,309	7,425,702	-	2,728,699	10,756,710
Capital assets, less accumulated depreciation	172,578,165	48,716,259	-	5,695,378	226,989,802
Deposits	350	-	-	-	350
Derivative assets	3,767,316	-	-	-	3,767,316
<b>Total assets</b>	<b>262,530,940</b>	<b>100,825,916</b>	<b>1,535,766</b>	<b>33,924,179</b>	<b>398,816,801</b>

(continued)

	The Harrisburg Authority	Harrisburg Parking Authority	Coordinated Parking Fund	Redevelopment Authority	Total Component Units
<b>LIABILITIES</b>					
Current liabilities (payable from current assets)					
Accounts payable and accrued liabilities	66,283	1,585,032	5,889	496,044	2,153,248
Advances and amounts due to primary government	64,696,858	509,027	-	283,388	65,489,273
Current portion of capital lease	15,000,000	-	-	-	15,000,000
Accrued interest payable	4,280,301	-	-	29,744	4,310,045
Advances and amounts due to component unit	-	1,167,065	(1,167,065)	-	-
Unearned revenue	-	665,696	-	125,000	790,696
Current portion of bonds payable	-	3,665,000	-	-	3,665,000
Total current liabilities (payable from current assets)	84,043,442	7,591,820	(1,161,176)	934,176	91,408,262
Current liabilities (payable from restricted assets)					
Accounts payable	4,629,400	-	-	-	4,629,400
Accrued interest payable	5,381,331	1,533,229	-	-	6,914,560
Current portion of loan payable	6,642,286	-	-	-	6,642,286
Current portion of revenue bonds payable	8,145,000	-	-	-	8,145,000
Current portion of revenue notes payable	1,153,102	-	-	336,454	1,489,556
Total current liabilities (payable from restricted assets)	25,951,119	1,533,229	-	336,454	27,820,802
Noncurrent liabilities					
Loans payable	13,181,214	-	-	-	13,181,214
Revenue bonds payable, net of discount	278,483,201	104,726,109	-	49,077,888	432,287,198
Revenue notes payable, net of discount	69,353,016	-	-	954,198	70,307,214
Due to other governments	-	-	-	170,832	170,832
Due to primary government	106,336	-	-	-	106,336
Derivative liabilities	4,498,150	-	-	-	4,498,150
Unearned revenue	3,201,084	165,115	-	-	3,366,199
Net other post-employment liability	-	540,541	-	-	540,541
Environmental remediation liability	-	-	-	123,829	123,829
Accrued landfill closure and post-closure care liability	2,265,336	-	-	-	2,265,336
Liability for obligations to construct assets under direct financing leases	(718)	-	-	-	(718)
Total liabilities	481,082,180	114,556,814	(1,161,176)	51,597,377	646,075,195
<b>NET ASSETS</b>					
Net assets					
Invested in capital asset, net of related debt	(174,990,100)	(14,787,963)	-	7,134,270	(182,643,793)
Restricted:					
Debt service	3,763,157	-	-	2,878,958	6,642,115
Construction	1,425,395	-	-	-	1,425,395
Landfill closure	1,117,491	-	-	-	1,117,491
Guarantee agreement	250,000	-	-	-	250,000
Water operations	10,522,701	-	-	-	10,522,701
Unrestricted	(60,639,884)	1,057,065	2,696,942	(27,686,426)	(84,572,303)
Total net assets	<u>\$ (218,551,240)</u>	<u>\$ (13,730,898)</u>	<u>\$ 2,696,942</u>	<u>\$ (17,673,198)</u>	<u>\$ (247,258,394)</u>

The accompanying notes are an integral part of these financial statements.

**CITY OF HARRISBURG**  
**STATEMENT OF ACTIVITIES - COMPONENT UNITS**  
**YEAR ENDED DECEMBER 31, 2011**

	Expenses	Program Revenues		
		Charges for Services	Operating Contributions and Grants	Capital Contributions and Grants
The Harrisburg Authority	\$ 63,131,033	\$ 45,918,691	\$ -	\$ -
Harrisburg Parking Authority	16,552,718	14,322,898	-	14,700
Coordinated Parking Fund	4,918,627	6,982,032	-	-
Redevelopment Authority	5,393,770	231,577	1,162,187	1,300,552
<b>Total component units</b>	<b>\$ 89,996,148</b>	<b>\$ 67,455,198</b>	<b>\$ 1,162,187</b>	<b>\$ 1,315,252</b>

General revenues  
 Space rental income  
 Miscellaneous income  
 Unrestricted investment earnings  
 Gain on sale of assets

Total general revenues

Change in net assets

Net assets - January 1, 2011

Net assets - December 31, 2011

Net (Expense) Revenue and  
Changes in Net Assets

The Harrisburg Authority	Harrisburg Parking Authority	Coordinated Parking Fund	Redevelopment Authority	Total
\$ (17,212,342)	\$ -	\$ -	\$ -	\$ (17,212,342)
-	(2,215,120)	-	-	(2,215,120)
-	-	2,063,405	-	2,063,405
-	-	-	(2,699,454)	(2,699,454)
<u>(17,212,342)</u>	<u>(2,215,120)</u>	<u>2,063,405</u>	<u>(2,699,454)</u>	<u>(20,063,511)</u>
-	-	-	895,623	895,623
-	375,900	-	101,815	477,715
4,570,570	269,718	-	151,657	4,991,945
-	-	-	236,000	236,000
<u>4,570,570</u>	<u>645,618</u>	<u>-</u>	<u>1,385,095</u>	<u>6,601,283</u>
(12,641,772)	(1,569,502)	2,063,405	(1,314,359)	(13,462,228)
<u>(205,909,468)</u>	<u>(12,161,396)</u>	<u>633,537</u>	<u>(16,358,839)</u>	<u>(233,796,166)</u>
<u>\$ (218,551,240)</u>	<u>\$ (13,730,898)</u>	<u>\$ 2,696,942</u>	<u>\$ (17,673,198)</u>	<u>\$ (247,258,394)</u>

The accompanying notes are an integral  
part of these financial statements.

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Harrisburg, Pennsylvania (City) was founded by John Harris II in 1785, established as a borough in 1791 and incorporated as a City on March 19, 1860. The City operates as a Mayor-Council form of government and provides all municipal services to its residents.

The accounting policies of the City conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The following is a summary of the significant policies:

### A. *Reporting Entity*

The City used guidance contained in Governmental Accounting Standards Board (GASB) Statement No. 14, as amended by GASB Statement No. 39, *The Financial Reporting Entity*, to evaluate the possible inclusion of related entities (Authorities, Boards, Councils, etc.) within its reporting entity. The criteria used by the City for inclusion are financial accountability and the nature and significance of the relationships. In determining financial accountability in a given case, the City reviews the applicability of the following criteria. The City is financially accountable for:

- Organizations that make up the legal City entity.
- Legally separate organizations if City officials appoint a voting majority of the organization's governing body and the City is able to impose its will on the organization or if there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the City, as defined below:
  - **Impose its Will** – If the City can significantly influence the programs, projects, or activities of, or the level of services performed or provided by, the organization.
  - **Financial Benefit or Burden** – Exists if the City (1) is entitled to the organization's resources or (2) is legally obligated or has otherwise assumed the obligation to finance the deficits of, or provide support to, the organization or (3) is obligated in some manner for the debt of the organization.
- Organizations that are fiscally dependent on the City. Fiscal dependency is established if the organization is unable to adopt its budget, levy taxes, set rates or charges, or issue bonded debt without approval by the City.

Based on the foregoing criteria, the reporting entity has been defined to include all the entities for which the City is financially accountable or for which there is another significant relationship. Specific information on the nature of the various potential component units and a description of how the aforementioned criteria have been considered in determining whether or not to include or exclude such units in the City's financial statements are provided in the following paragraphs. Separately published audit reports of the component units and joint venture are available for public inspection in the City's Finance Office.

#### *Blended Component Units*

Some component units, despite being legally separate from the primary government (City), are so intertwined with the primary government that they are, in substance, the same as the primary

government and are reported as part of the primary government. The component unit reported in this way is the City of Harrisburg Leasing Authority.

**City of Harrisburg Leasing Authority**

The City of Harrisburg Leasing Authority was formed pursuant to the Municipal Authority Act in 1986 for the purpose of acquiring and leasing facilities and equipment to the City. The five-member Board of Directors is appointed by the Mayor. The City of Harrisburg Leasing Authority's only financial transaction is the financing of City projects. There was no activity during the year ended December 31, 2011.

*Discretely Presented Component Units*

Component units which are not blended as part of the primary government are discretely presented, which entails reporting component unit financial data in a column separate from the financial data of the primary government. The component units presented in this way are the following:

- The Harrisburg Authority
- Harrisburg Parking Authority
- Coordinated Parking Fund
- Redevelopment Authority of the City of Harrisburg

**The Harrisburg Authority**

The Harrisburg Authority was incorporated in 1957 under the provisions of the Municipal Authority Act. The entire five-member Board of Directors is appointed by the Mayor and confirmed by City Council. The Harrisburg Authority has purchased the water system and incinerator facility from the City and contracts with the City to manage the water system. With respect to the water system, the contract requires that the Mayor prepare an operating expense budget for adoption by the City Council, with final approval by The Harrisburg Authority with the inclusion of such operating expenses in The Harrisburg Authority's annual budget. The Harrisburg Authority incurred \$5,445,692 in expenses under this agreement in 2011. Additionally, The Harrisburg Authority has agreed to adopt rates sufficient to pay the operating expenses budget, as approved, plus administrative and debt service expenses. The Harrisburg Authority has contracted with an outside vendor to manage the incinerator facility. The Harrisburg Authority has financed the sewer system for the City with lease revenue bonds and notes for which the City pledged all sewer system revenues to secure The Harrisburg Authority's bonds and notes.

**Harrisburg Parking Authority**

The Harrisburg Parking Authority (Authority) was incorporated in 1972 under the Pennsylvania Parking Authority Law of 1947. The five-member Board of Directors is appointed by the Mayor and members can be removed from the Board at will. The Authority owns and operates ten parking garages containing approximately 7,813 spaces in the central business district of the City.

In addition to parking charges, the Authority receives funds from on-street parking meter charges and four open lots. The City receives the benefit of excess parking revenues through a Cooperation Agreement with the Authority and the City has guaranteed a majority of the Authority's outstanding debt.

**Coordinated Parking Fund**

The Coordinated Parking Fund (Fund) was established in 1984 through a Cooperation Agreement for the Downtown Coordinated Parking System entered into by the City of Harrisburg, the Redevelopment Authority of the City of Harrisburg, Harristown Development Corporation, the Authority, the Mayor of Harrisburg, and the Harrisburg City Council. The Authority Board, which is appointed by the Mayor and whose members can be removed from the Board at will, administers the Fund on behalf of the City.

**Redevelopment Authority of the City of Harrisburg**

The Redevelopment Authority of the City of Harrisburg (Redevelopment Authority) was established in 1949 pursuant to the Urban Redevelopment Act of 1945 (Public Law – 991). The Redevelopment Authority is administered by a five-member Board of Directors, all of whom are appointed by the Mayor. The Redevelopment Authority provides a broad range of urban renewal and maintenance programs within the City. The Redevelopment Authority also coordinates efforts to improve the economic vitality, the housing stock, and overall living conditions within the City. The City guarantees some debt of the Redevelopment Authority projects.

*Potential Component Units Excluded*

**City of Harrisburg Housing Authority**

The City of Harrisburg Housing Authority (Housing Authority) was established in 1937 pursuant to the Housing Authorities Law to promote the availability of safe and sanitary dwelling accommodations at affordable rents to families of low income. The Housing Authority is administered by a five-member Board of Directors, all of whom are appointed by the Mayor.

The Housing Authority operates low rent subsidized housing projects established within the City. The Housing Authority manages the acquisition of federal and state funds for the construction of and/or improvements to low income properties and reviews programs with the landlords to ensure compliance with various rules and regulations. The City has no financial accountability over the Housing Authority's operations.

The Housing Authority operates and reports on a calendar year.

**Harristown Development Corporation**

The Harristown Development Corporation (HDC) was incorporated under the Nonprofit Corporation Law of Pennsylvania in 1974, and owns and operates several facilities within the City. HDC is governed by a 17-member Board of Directors (Board) selected by a nominating committee of the Board. City officials do not serve on the Board or nominating committee. The City does guarantee the debt of an HDC project, but there is no indication of financial accountability.

The HDC operates and reports on a calendar year.

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**Joint Venture**

The City is a participant with other municipalities in a joint venture that provides services to the constituents of all the participants. The City has no financial or equity interest in the joint venture. The following is a summary of the significant facts and circumstances for the joint venture for the year ended June 30, 2011:

Name of Organization	Cumberland-Dauphin-Harrisburg Transit Authority
Services Provided	Bus Service
City Board representation	Two of seven members
Fiscal Year	June 30
Current Assets	\$ 6,410,225
Capital Assets, Net	\$ 30,245,249
Total Assets	\$ 36,731,389
Net Assets	\$ 30,361,226
Operating Revenue	\$ 7,027,064
Operating Loss	\$ (14,927,223)
Change in Net Assets	\$ 6,014,326
City Contribution to Operations	\$ 407,890

**Related Organizations**

The City Council and Mayor are also responsible for appointing the members of several boards, but the City's accountability for these organizations does not extend beyond making appointments. These boards include:

Broad Street Market Authority	Harrisburg Human Relations Commission
Planning Commission	License and Tax Appeals
Private Industry Council	Electrical Code Advisory and Licensing
Tri-County Regional Planning Commission	Building Code Board of Appeals
Emergency Planning Committee	Housing Code Board of Appeals
Board of Health	Civil Service Board
Historical and Architectural Review Board	Zoning Hearing Board
Plumbing Board	Revolving Loan Review Committee
Downtown Improvement District, Inc.	Harrisburg SusqueCentennial Commission
Susquehanna Area Regional Airport Authority	

The amounts the City appropriated to these organizations during the year ended December 31, 2011 were immaterial to the basic financial statements.

The City owns the National Civil War Museum and the related artifacts (collectively, the facilities). During 2001, the City entered into an agreement to lease the facilities to a not-for-profit organization (organization) for \$1 per year. After five years, the City can notify the organization that it would like to renegotiate the rent payment based on the organization's ability to pay. As of December 31, 2011, there has been no further negotiation and the organization continues to pay rent of \$1 per year.

**B. *Government-Wide and Fund Financial Statements***

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely, to a significant extent on fees and charges to external parties for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

**C. *Measurement Focus, Basis of Accounting, and Financial Statement Presentation***

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and pension trust fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered available when they are collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Real estate, mercantile, franchise and hotel taxes, intergovernmental revenue, departmental earnings, and investment income are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. All other governmental fund revenues are recorded as cash is received because they are generally not measurable until actually received. In determining when to recognize intergovernmental revenues (grants and entitlements), the legal and contractual requirements of the individual programs are used as guidance.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on general long-term obligations are recognized when due. Prepaid items and inventory purchases are reported as expenditures in the year when the items are purchased. Expenditures for claims, judgments, compensated absences, contingent liabilities, and employer

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pension and other post-employment benefit contributions are reported to the extent that they mature each period.

The City reports deferred revenue on its governmental fund balance sheet. Deferred revenues arise when a potential revenue does not meet the “measurable” and “available” criteria for recognition in the current period. Deferred revenues also arise when resources are received by the government before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the government has a legal claim to the resources, the liability for deferred revenue is removed from the governmental fund balance sheet and revenue is recognized.

The City reports the following major governmental funds:

**General Fund** – Accounts for all financial resources except those accounted for in another fund. The General Fund is the general operating fund of the City.

**Grant Programs Fund** – Accounts for the revenues and expenditures of federal, state, and other grant programs including the Community Development Block Grant Entitlement Program.

**Debt Service Fund** – Accounts for the accumulation of resources, which are principally transfers from other funds, for the payment of general long-term obligation principal, interest, and related costs.

The City reports the following major proprietary funds:

**Sewer Fund** - Accounts for the revenues and expenses associated with the provision of sewage service to the residents and commercial and industrial establishments of the City as well as six municipalities surrounding the City.

**Harrisburg Senators Fund** - Accounts for the revenues and expenses associated with the payment of debt on the financing of a new stadium of the Harrisburg Senators, a minor league franchise formerly owned by the City.

**Incinerator Fund** - Accounts for the collection and remittance of incinerator/resource recovery disposal fees billed by the City and remitted to The Harrisburg Authority for their provision of solid waste incineration services to the residents and commercial and industrial establishments of the City.

In addition, the City reports the following fund types:

**Pension Trust Fund** – Accounts for the accumulation of resources for pension benefit payments and the withdrawals of qualified distributions of police personnel.

**Agency Funds** – Account for situations where the City’s role is purely custodial in nature (assets equal liabilities) and do not involve the measurement of results of operations and do not have a measurement focus. The City’s agency funds include the school tax collection fund, which is used to account for the collection and payment to the school district of property taxes billed and collected on its behalf, the payroll and other escrow liabilities fund, which is used to account for the collection and payment of miscellaneous escrow liabilities, and the pass-through grant fund, which is used to account for the temporary collection and disbursement of pass-through grants.

Component units are accounted for as follows:

The discretely presented component units are accounted for as enterprise funds. As such, they account for the activities similar to those found in the private sector, where the determination of net income is necessary or useful for sound financial administration. Services from such activities are provided to outside parties.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the GASB. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The City and its discretely presented component units have elected not to apply subsequent private-sector guidance.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the enterprise funds and other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City and its component units practice to use restricted resources first, then unrestricted resources as they are needed.

**D. *Cash and Cash Equivalents***

For the purpose of the statement of cash flows, highly liquid investments (including restricted assets) with a maturity of three months or less when purchased are considered to be cash equivalents.

**E. *Investments***

The City and its component units carry their investments at fair value. The fair value of the investments is based upon values provided by external investment managers and quoted market price.

**F. *Allowance for Uncollectible Accounts***

The allowance for uncollectible accounts is based upon historical ratios established according to experience and other factors which in the judgment of City officials deserve recognition in estimating possible losses. Management believes that they have adequately provided for future probable losses.

**G. *Loans Receivable***

The City has loans receivable issued from the City's Department of Building and Housing Development in the amount of \$11,205,581 and the Mayor's Office of Equal Economic Opportunity

(MOEEO) in the amount of \$2,927,636, net of allowances for uncollectible accounts of \$8,652,206 and \$491,872, respectively. The balance of loans receivable that is reported in the General Fund, net of allowance for uncollectible accounts, is presented as restricted fund balance. The balance of the loans receivable that is reported in the Grant Programs Fund, net of allowance for uncollectible accounts, is presented as deferred revenue, because this fund does not report fund balance. No loans were written off during the year ended December 31, 2011. Write-offs are determined based on events of loan default or bankruptcy.

In June 2003, the Redevelopment Authority received two Up-Front Grants in the amount of \$10.6 million from the United States Department of Housing and Urban Development for the Governor's Square (formerly McClay Street) redevelopment project within the City. The grant funds were loaned to developers for use in connection with a low-income housing project. The loans vary in term and require full payment of principal and interest at the end of the loan term. By their nature, the likelihood that these loans will be collected is remote and, as a result, the loans are completely offset with an allowance for doubtful accounts at December 31, 2011.

**H. *Interfund Receivables and Payables***

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due to/from other funds" on the balance sheet or statement of net assets. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

**I. *Advances to Primary Government***

Advances to the primary government from The Harrisburg Authority represent construction in progress for sewer system improvements.

**J. *Assets Held for Sale***

Assets held for sale consist of certain historical artifacts which City Council has authorized to be sold. The City carries its assets held for sale at estimated fair value. The fair value of the City's assets held for sale is valued at extrapolated appraisal cost, actual sales values, and estimated realizable values.

**K. *Prepaid Expenses***

For the Authority, certain payments to vendors reflect costs applicable to future accounting periods. These payments are classified as prepaid expenses when made and expensed in future periods. The prepaid lease payment to the City will be expensed monthly from March 2, 2016 to March 1, 2026 in accordance with the amended lease agreement. The City has recognized the full payment from the Authority as revenue in the General Fund during the year ended December 31, 2011. The City has deferred revenue recognition in the governmental activities and will recognize the revenue over the life of the lease agreement.

**L. *Right to Building***

In 1998, the Redevelopment Authority purchased the right, title, and interest in and to certain portions of the Strawberry Square Site located in the City. The Redevelopment Authority is not entitled to any ownership of the buildings until 2016. The future right to the building is valued on the statement of net assets at amortized cost. No amortization was required to be recorded through December 31, 2011.

**M. *Capital Assets***

*Primary Government*

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, dams, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if historical cost is not available. Assets acquired prior to 1982 have been valued by applying an inflation index to current replacement cost to determine estimated historical costs. The cost of such assets amounted to \$2,447,811 at December 31, 2011. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend lives are not capitalized.

Artifacts, totaling \$18,649,000, have been recorded at cost in the governmental activities column of the government-wide financial statements and are not being depreciated.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Capital assets of the primary government, as well as the component units, are depreciated using the straight line method over the following estimated useful lives:

Buildings and improvements	5 to 100 years
Equipment and furniture	5 to 20 years
Infrastructure	50 to 150 years

*Component units*

*The Harrisburg Authority*

The Harrisburg Authority's capital assets in service and construction in progress are carried at cost, if purchased or constructed. Assets acquired through contributions from developers or other customers are capitalized at their estimated fair value, if available, or at engineers' estimated fair market value or cost to construct at the date of the contribution. Utility systems acquired from other governmental service providers are recorded at the purchase price, limited to fair value. Costs of studies that directly result in specific projects are capitalized. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year.

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Maintenance and repairs, which do not significantly extend the value or life of property, plant, and equipment, are expensed as incurred.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets is included as part of the capitalized value of the asset constructed.

Depreciation expense for the Water Segment assets acquired prior to 1992 and for Resource Recovery Segment assets acquired prior to 1997 are calculated using a 2% annual rate. For acquisitions subsequent to these dates, capital assets are depreciated using the straight-line method, over the estimated useful lives, as follows:

Land improvements	25 years
Water mains and related accessories	75 years
Water meter equipment	25 years
Buildings (including Resource Recovery Facility)	50 years
Office equipment	5-15 years
Office furnishings	15 years
Operating equipment	10-50 years
Vehicles	7 years

*Harrisburg Parking Authority*

The Authority's capital assets in service and construction in progress are stated on the basis of cost. Capital assets are defined by the Authority as assets with an initial, individual cost of \$10,000 for land, buildings, and related improvements, or \$1,000 for furniture and equipment purposes, and an estimated useful life in excess of three years. Maintenance and repairs, which do not significantly extend the value or life of capital assets, are expensed as incurred.

The Authority's depreciation expense is computed using the straight-line method over the estimated useful asset lives ranging from three to thirty years. Interest is capitalized on assets acquired with tax-exempt debt. The amount of interest to be capitalized is calculated by offsetting interest costs incurred from the date of the borrowing until completion of the project with interest earned on invested proceeds over the same period.

*Redevelopment Authority of the City of Harrisburg*

All capital assets are capitalized at historical cost at the acquisition date. Donated fixed assets are reported at their fair market value as of the date received. The Redevelopment Authority maintains a capitalization threshold of \$5,000 for vehicles, equipment, and furniture and fixtures. Leasehold improvements, land improvements, buildings, and building improvements have a capitalization threshold of \$25,000. All capital assets are depreciated, except for land, land improvements (excavation, fill, grading, landscaping), construction in progress, easements, and rights of way.

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Depreciation is computed using the straight-line method over the following useful lives:

Buildings and building improvements	40 years
Land improvements	20 years
Furniture and fixtures	10 years
Leasehold improvements	7-10 years
Vehicles	7-10 years
Equipment	5 years

**N. *Amount Due to Primary Government/Bond Insurer/County of Dauphin***

As further discussed in Note 22, during the years ended December 31, 2009, 2010, and 2011, the City, bond insurer, and County of Dauphin (County) were required to make certain debt service payments on behalf of The Harrisburg Authority under various guarantee/insurance agreements. These amounts are presented as due to the primary government on The Harrisburg Authority's statement of net assets and as due to the various entities on the General Fund balance sheet and the governmental activities statement of net assets at December 31, 2011. In addition, the amounts due to the various entities include accrued interest at various interest rates, dependent upon the applicable agreement.

**O. *Unearned Revenue***

The Harrisburg Authority's unearned revenue, consisting of monies received from debt service forward delivery agreements, is being amortized to interest income over the respective life of each of the agreements using a method that approximates the interest rate method.

**P. *Vested Compensated Absences***

*Primary Government*

Vested compensated absences represent vested portions of accumulated unpaid vacation, sick pay and other employee benefit amounts. It is the City's policy to permit employees to accumulate a limited amount of earned but unused vacation, sick pay and other employee benefit amounts, which will be paid to employees upon separation from City service. All vested compensated absences are accrued when incurred in the government-wide, proprietary, and fiduciary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

*Component unit*

*Redevelopment Authority of the City of Harrisburg*

The Redevelopment Authority's employees are granted vacation benefits in varying amounts depending on the number of years of service. Employees may accumulate up to 37.5 hours of vacation leave, which may be carried over to subsequent years. Sick leave benefits accrue up to a maximum of 675 hours, but can only be used as sick time and not taken in pay. Sick leave accumulated in excess of 675 hours may be converted, at the discretion of the Executive Director, to vacation time. The conversion of sick leave to vacation leave will occur on the ratio of three (3) hours excess sick leave to one (1) hour vacation leave. The vacation leave accrued in this manner may be carried over to the new

calendar year in addition to the maximum vacation leave carryover otherwise permitted. The liability related to compensated absences is reported in the statement of net assets.

**Q. *Long-term Obligations***

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the related obligation using the effective interest method. Debt is reported net of the applicable bond premium or discount. Issuance costs are reported as deferred charges and amortized over the term of the related obligation.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

The Harrisburg Authority, the Authority, and the Redevelopment Authority follow accounting standards that require the difference between the reacquisition price and the net carrying amount of the defeased debt be deferred and amortized as a component of interest expense over the remaining life of the old debt or the life of the new debt, whichever is shorter. On the statement of net assets, the amount of the unamortized deferred costs of refunding is reported as a deduction from the new liability. As of December 31, 2011, the unamortized deferred costs of refunding recorded by The Harrisburg Authority, the Authority, and the Redevelopment Authority were \$24,443,365, \$3,027,063, and \$0, respectively.

**R. *Fund Equity and Net Assets***

In the government-wide financial statements and the proprietary fund types in the fund financial statements, net assets are classified in the following categories:

***Invested in Capital Assets, Net of Related Debt*** – This category groups all capital assets, including infrastructure, into one component of net assets. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction, or improvement of these assets reduces this category.

***Restricted Net Assets*** – This category presents external restrictions imposed by creditors, grantors, contributors or laws or regulations of other governments, and restrictions imposed by law through constitutional provisions or enabling legislation.

***Unrestricted Net Assets*** – This category represents the net assets of the City, which are not restricted for any project or other purpose.

In the fund financial statements, governmental funds report fund balance in categories based on the level of constraints placed upon the funds. The levels are as follows:

***Nonspendable*** – This category represents funds that are not in spendable form and includes such items as prepaid expenditures.

***Restricted*** – This category represents funds that are limited in use due to constraints on purpose and circumstances of spending that are legally enforceable by outside parties.

***Unassigned*** – This category represents all other funds not otherwise defined.

The City's policy is to use funds in the order of the most restrictive to the least restrictive.

**S. *Pensions***

All full-time employees of the City, with the exception of police officers, are covered by an agent-multiple employer public employee retirement system, the Pennsylvania Municipal Retirement System (PMRS). Police officers are covered by the Combined Police Pension Plan, a single-employer pension plan. Contributions to the plans are made in amounts sufficient to fund current service costs and to fund prior and past service costs over a forty-year period. Member employees contribute amounts to the plans based on a percentage of salary. The City funds its pension plans on the basis of normal cost plus the amortization of prior service cost over thirty years in accordance with Act 205 - 1984 of the Pennsylvania legislature. Pension expense is based upon normal cost plus the equivalent to interest on the unfunded prior service costs. As of January 1, 2011, the date of the most recent actuarial valuation, the actuarial accrued pension liability exceeded the actuarial value of assets in the Combined Police Pension Plan in the amount of \$8,543,570. However, the actuarial value of assets exceeded the actuarial accrued pension liability in the Non-uniformed and Fire Pension Plans in the amounts of \$21,568,647 and \$13,201,626, respectively.

**T. *Risk Management***

*Primary Government*

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City purchases commercial insurance for all risks of loss including workers' compensation excess coverage for those risks related to injuries of employees. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

The City is self-insured for workers' compensation. As a self-insurer, the City is required to fund an already established trust fund, dollar for dollar, once the City has passed a total liability threshold of \$3,594,887, as established by the Commonwealth of Pennsylvania. Accordingly, the City has established a trust fund for workers' compensation claims. The City provides coverage for up to a maximum of \$500,000 for each workers' compensation claim and has purchased commercial coverage for claims in excess of coverage.

In the government-wide financial statements and proprietary fund types in the fund financial statements, the liability for outstanding claims is reported in the applicable statement of net assets. A liability for these amounts is reported in governmental funds only if they have matured. The accrued cost for unpaid claims was \$3,373,410 and \$551,758 in the governmental activities and business-type activities, respectively, at December 31, 2011. These claims liabilities are discounted to present value at a discount rate of 5% and are based on the requirements of governmental accounting standards, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated.

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Change in the claims' liability amounts were as follows:

	Governmental Activities	Business-type Activities	2011	2010
Beginning - January 1	\$ 3,502,706	\$ 926,924	\$ 4,429,630	\$ 4,027,015
Current year claims and changes in estimates	906,700	(271,740)	634,960	1,615,133
Claim payments	(1,035,996)	(103,426)	(1,139,422)	(1,212,518)
Ending - December 31	<u>\$ 3,373,410</u>	<u>\$ 551,758</u>	<u>\$ 3,925,168</u>	<u>\$ 4,429,630</u>

*Component units*

The City's discretely presented component units are exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. Significant losses are covered by commercial insurance. There were no significant reductions in insurance coverages in 2011. Settlement amounts have not exceeded insurance coverages for the current year or three prior years.

**U. *Budgets and Budgetary Accounting***

Formal budgetary integration is employed as a management control device during the year for the General Fund, Debt Service Fund, State Liquid Fuels Tax Fund (nonmajor governmental fund), Sewer, and Sanitation Funds. Annual budgets are adopted by ordinances passed by City Council. The City has established the following procedures relating to the preparation and adoption of the annual budget.

1. During August, budget preparation packages are prepared and submitted to the department heads/bureau chiefs for use in developing financial projections for their expenditures for the ensuing year.
2. The budget staff reviews the department heads'/bureau chiefs' expenditure projections and submits a first draft to the Business Administrator. Subsequent to the Business Administrator's review, the draft and recommendations are forwarded to the Mayor.
3. During September, departmental review forms are prepared and submitted to all department heads/bureau chiefs for use in developing financial projections for anticipated revenues for the ensuing year. The Budget staff conducts public hearings to review the department's budget requests.
4. Mayoral hearings are then held during October with each department to discuss their budgets as submitted and allow them to substantiate projected expenditures.
5. After hearings, the budget staff again reviews the projections and presents to the Business Administrator options as to the most viable method of financing them.
6. A second draft is then given to the Mayor with the balanced budget prepared as a result of meetings held between the Mayor, the Business Administrator, and the budget staff.
7. On the fourth Tuesday of November, the final Mayoral recommended budget is presented to City Council.

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8. Council holds Budget and Finance Committee meetings to substantiate the proposed budget and arrive at any amendments to the budget.
9. By December 31, the budget, as amended by Council, is legally enacted through the passage of an ordinance.

Appropriations are authorized by ordinance at the fund level with the exception of the General Fund, which is appropriated at the functional office or department level except for the Office of Administration, which has separate budgets for administration and general expenditures. Appropriations are further defined through the establishment of more detailed line-item budgets. These are the legal levels of budgetary control.

The Business Administrator may authorize transfers up to \$20,000 between line-items within a department or office. However, no transfers shall be permitted into or within any personnel line-items to augment any individual wage or salary allocation previously established by City Council for any position without City Council approval, except to accommodate payments to employees as required under applicable laws or collective bargaining agreements. City Council approval is required for transfers in excess of \$20,000 along budget line-items. In the absence of budgeted financing, City Council may approve a supplemental appropriation from unappropriated fund balances; or from a new, unanticipated and unbudgeted revenue source(s) received during the course of the budget year. Therefore, the legal level of control is the line-item level. There were supplemental appropriations enacted during 2011.

Budget to actual comparison by department for the City's general fund is included in required supplementary information.

**V. *Encumbrances***

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the governmental and proprietary fund types. Encumbrances outstanding at year-end do not constitute expenditures or liabilities. Encumbrances outstanding at year-end for unfilled obligations of the current year budget are reappropriated in the succeeding year. The City records encumbrances as assignments of fund balance in all governmental funds, except grant funds, at year-end. Encumbrance accounting is used in proprietary fund types as a tool for budgetary control, but assignments are not reported. There were no encumbrances outstanding at December 31, 2011 in the proprietary funds. The subsequent year's appropriations provide authority to complete the transactions as expenditures. Encumbrances outstanding at December 31, 2011 consisted of \$3,005,869 in the Grant Programs Fund and are not reflected on the governmental funds balance sheet, because they relate to funds which have zero fund balances at year-end. Encumbrances outstanding at December 31, 2011 consisted of \$736,542 in the General Fund and are not reflected on the governmental funds balance sheet, because governments are not permitted to show assigned fund balance to the extent that unassigned fund balance is negative.

**W. *Use of Estimates***

Management of the City and its discretely presented component units have made a number of estimates and assumptions relating to the reporting of assets and liabilities and the disclosure of contingent liabilities to prepare the financial statements in conformity with accounting principles generally

accepted in the United States of America. Estimates also affect the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**X. *Non-Recourse Debt Issue***

The Harrisburg Authority and the Redevelopment Authority participate in various bond issues for which they have limited liability. Acting solely in an agency capacity, the Authorities serve as a financing conduit, bringing the ultimate borrower and the ultimate lender together to do business. Although the Authorities are a party to the trust indentures with the trustees, the agreements are structured such that there is no recourse against the Authorities in the case of default. As such, the corresponding debt is not reflected on the balance sheet of the Authorities. As of December 31, 2011, non-recourse debt issues outstanding of The Harrisburg Authority totaled \$89,680,000. As of December 31, 2011, non-recourse debt issues of the Redevelopment Authority totaled approximately \$46,427,000 including approximately \$11,081,000 on behalf of the City. See Note 22 regarding a material event notice issued by an entity for which The Harrisburg Authority issued non-recourse debt.

**Y. *Adoption of Accounting Principles***

The City has adopted GASB Statement No. 54, "*Fund Balance Reporting and Governmental Fund Type Definitions.*" This Statement's objective is to clarify fund definitions and to enhance the usefulness of fund balance information. As a result of this Statement, the titles and definitions of governmental fund balances have changed.

**Z. *Pending Changes in Accounting Principles***

In November 2010, GASB issued Statement No. 60, "*Accounting and Financial Reporting for Service Concession Arrangements.*" This Statement improves financial reporting by addressing issues related to service concession arrangements (SCAs), which are a type of public-private or public-public partnership. As used in this Statement, an SCA is an arrangement between a transferor (a government) and an operator (governmental or nongovernmental entity) in which (1) the transferor conveys to an operator the right and related obligation to provide services through the use of infrastructure or another public asset in exchange for significant consideration and (2) the operator collects and is compensated by fees from third parties. The provisions of this Statement are effective for the City's December 31, 2012 financial statements.

In June 2011, GASB issued Statement No. 61, "*The Financial Reporting Entity.*" The objective of this Statement is to have financial reporting entity financial statements be more relevant by improving guidance for including, presenting, and disclosing information about component units and equity interest transactions of a financial reporting entity. The provisions of this Statement are effective for the City's December 31, 2013 financial statements.

In June 2011, GASB issued Statement No. 63, "*Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position.*" Statement No. 63 provides guidance on reporting deferred inflows and outflows of resources which are distinctly different from assets and liabilities. As a result of reporting these additional elements, the residual balances will be considered as net position, rather than net assets. The provisions of this Statement are effective for the City's December 31, 2012 financial statements.

In June 2011, GASB issued Statement No. 64, *“Derivative Instruments: Application of Hedge Accounting Termination Provisions – an Amendment of GASB Statement No. 53.”* Statement No. 64 clarifies whether an effective hedging relationship continues after the replacement of a swap counterparty or a swap counterparty’s credit support provider. The provisions of this Statement are effective for the City’s December 31, 2012 financial statements.

In March 2012, GASB issued Statement No. 65, *“Items Previously Reported as Assets and Liabilities.”* Statement No. 65 clarifies the appropriate reporting of deferred outflows of resources and deferred inflows of resources to ensure consistency in financial reporting. The provisions of this Statement are effective for the City’s December 31, 2013 financial statements.

In March 2012, GASB issued Statement No. 66, *“Technical Corrections – 2012 – an amendment of GASB Statements No. 10 and No. 62.”* The objective of this Statement is to improve accounting and financial reporting for a governmental financial reporting entity by resolving conflicting guidance that resulted from the issuance of two pronouncements, Statement No. 54, *“Fund Balance Reporting and Governmental Fund Type Definitions,”* and Statement No. 62, *“Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements.”* The provisions of this Statement are effective for the City’s December 31, 2013 financial statements.

In June 2012, GASB issued Statements No. 67 and 68, *“Financial Reporting for Pension Plans”* and *“Accounting and Financial Reporting for Pensions.”* These Statements revise and establish reporting requirements for most governments that provide their employees with pension benefits. The provisions of these Statements are effective for the City’s December 31, 2014 and 2015 financial statements.

In January 2013, GASB issued Statement No. 69, *“Government Combinations and Disposals of Government Operations.”* Statement No. 69 establishes accounting and reporting standards related to government combinations and disposals of government operations. The provisions of this Statement are effective for the City’s December 31, 2014 financial statements.

In April 2013, GASB issued Statement No. 70, *“Accounting and Financial Reporting for Nonexchange Financial Guarantees.”* Statement No. 70 improves accounting and financial reporting by governments that extend and receive nonexchange financial guarantees. The provisions of this Statement are effective for the City’s December 31, 2014 financial statements.

The effect of implementation of these Statements has not yet been determined.

## **2. DEPOSITS AND INVESTMENTS**

### *Primary Government*

The deposit and investment policy of the City adheres to state statutes and prudent business practices. City deposits must be held in insured, federally regulated banks or financial institutions and must be fully collateralized in accordance with state statutes. Permissible investments include direct obligations of the U.S. Treasury and U.S. Governmental agencies; certificates of deposit issued by insured banks, bank and trust companies, and savings and loan associations; repurchase agreements not to exceed 30 days, secured by U.S. Government obligations with collateral to be delivered to a third-party custodian; shares of registered investment companies whose portfolios consist solely of government securities; general obligation bonds of any state, Pennsylvania subdivisions, or any of its agencies or

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instrumentalities backed by the full faith and credit of the issuing entity and having the highest rating of a recognized bond rating agency; and pooled funds of public agencies of the Commonwealth of Pennsylvania. Any investment authorized by 20 Pa. C.S. Ch. 73 (relating to fiduciary investments) is an authorized investment for any pension or retirement fund. This policy is in accordance with applicable Pennsylvania statutes. There were no deposit or investment transactions that were in violation of either state statutes or the policy of the City at December 31, 2011, nor during the year then ended.

Proceeds from debt and other funds, which are held in bank trust accounts in the City's name and administered by trustees for payment of revenue bonds and the enterprise fund portion of general long-term debt, are classified as restricted assets since their use is limited by applicable bond indentures.

***Deposits***

At December 31, 2011, the deposits of the City of Harrisburg, including component units were as follows:

Reconciliation to statement of net assets:	
Governmental activities	
Unrestricted	\$ 7,607,550
Restricted	551,547
Business-type activities	
Unrestricted	1,778,187
Restricted	2,159
Fiduciary funds - agency fund	<u>2,560,162</u>
Total primary government	<u><u>\$ 12,499,605</u></u>
Component units	
Unrestricted	\$ 21,103,223
Restricted	<u>7,096,922</u>
Total component units	<u><u>\$ 28,200,145</u></u>

***Custodial Credit Risk.*** Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The City has no policy, other than as presented above, that further limits its custodial credit deposit risk. As of December 31, 2011, the City's book balance was \$12,499,605 and the bank balance was \$13,074,783. Of the bank balance, \$932,310 was covered by federal depository insurance and \$12,003,993 was collateralized under Act No. 72 of the 1971 Session of the Pennsylvania General Assembly (Act), in which financial institutions were granted the authority to secure deposits of public bodies by pledging a pool of assets, as defined in the Act, to cover all public funds deposited in excess of Federal Depository Insurance limits. The remaining bank balance of \$138,480 was invested in an external investment pool with the Pennsylvania Local Government Investment Trust (PLGIT). PLGIT separately issues audited financial statements which are available to the public. The fair value of the City's position in the external investment pool is equivalent to the value of the pool shares. The Commonwealth of Pennsylvania is the formal external regulatory oversight for the external investment pool. At December 31, 2011, PLGIT carried a AAA rating and had an average maturity of less than one year.

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*Component units*

*The Harrisburg Authority*

The deposit and investment policy of The Harrisburg Authority adheres to state statutes, prudent business practices, and the applicable trust indentures, which are more restrictive than existing state statutes. Deposits are maintained in demand deposits and certificates of deposit.

The deposits of The Harrisburg Authority at December 31, 2011 were as follows:

Cash and cash equivalents	
Unrestricted	\$ 15,609,796
Restricted under trust indentures and guarantee agreement	<u>7,096,910</u>
	<u>\$ 22,706,706</u>

***Custodial Credit Risk.*** Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The Harrisburg Authority does not have a deposit policy for custodial credit risk. As of December 31, 2011, The Harrisburg Authority's book balance was \$22,706,706 and the bank balance was \$22,847,924. Of the bank balance, \$515,954 was covered by federal depository insurance and \$22,331,970 was collateralized under Act No. 72 of the 1971 Session of the Pennsylvania General Assembly (Act), in which financial institutions were granted the authority to secure deposits of public bodies by pledging a pool of assets, as defined in the Act, to cover all public funds deposited in excess of federal depository insurance limits.

*Harrisburg Parking Authority and Coordinated Parking Fund*

The Parking Authority Law limits the Authority to the type of deposits it may make. Allowable deposits include deposits with banks or savings associations that, to the extent not insured, are secured by a pledge of direct obligations of the U.S. Government, Commonwealth of Pennsylvania, or the City having an aggregate market value at least equal to the balance of such deposits. The Authority has elected to apply this law to the Fund's deposits.

The Authority maintains a separate operating account for each component of the coordinated parking system and for the Fund. Amounts deposited into these accounts are combined into one account for investment by the Authority. Interest earned from the investment account is allocated to the operating accounts, including the Fund's operating account, based on the monthly investment balance.

***Custodial credit risk.*** The Authority pools certain of its deposits with the Fund. At December 31, 2011, the pooled account had a book and bank balance of \$4,283,126 and \$3,916,740, respectively. Of the pooled bank balance, \$250,000 was covered by federal depository insurance and \$1,346,764 was collateralized under Act No. 72 (Act) of the 1971 Session of the Pennsylvania General Assembly, in which financial institutions were granted the authority to secure deposits of public bodies by pledging a pool of assets, as defined in the Act, to cover all public funds deposited in excess of federal depository insurance limits. The remaining \$2,319,976 was invested in the Pennsylvania Treasurer's INVEST Program for Local Governments and Nonprofits (INVEST). INVEST issues audited financial statements that are available to the public. The fair value of the Authority's and the Fund's position in

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the external investment pool is equivalent to the value of the pool shares. The Commonwealth of Pennsylvania provides external regulatory oversight for the external investment pool. At December 31, 2011, INVEST carried a AAA rating and had an average weighted maturity of less than one year. At December 31, 2011, the Authority's position in the pool was \$3,517,985, and the Fund's position in the pool was \$765,141.

*Redevelopment Authority of the City of Harrisburg*

**Custodial Credit Risk.** As of December 31, 2011, the Redevelopment Authority's book balance was \$1,210,313 and the bank balance was \$1,216,677. Of the bank balance, \$1,199,900 was covered by federal depository insurance. The remaining balance of \$16,777 was collateralized under Act No. 72 of the 1971 Session of the Pennsylvania General Assembly (Act), in which financial institutions were granted the authority to secure deposits of public bodies by pledging a pool of assets, as defined in the Act, to cover all public funds deposited in excess of federal depository insurance limits.

**Investments**

At December 31, 2011, the investments of the City of Harrisburg were as follows:

Primary Government	
Unrestricted investments	
Money market funds	\$ 1,174,063
External investment pool	<u>160,934</u>
Total unrestricted investments	<u>1,334,997</u>
Restricted investments	
Money market funds	<u>746,796</u>
Total restricted investments	<u>746,796</u>
Fiduciary funds	
Money market funds	1,682,482
Fixed income funds	14,256,180
U.S. Government obligations	2,141,268
U.S. Government agency obligations	3,509,267
Corporate bonds	3,039,937
Equity funds	32,896,385
Common stocks	<u>1,269,392</u>
Total fiduciary funds	<u>58,794,911</u>
Total primary government	<u><u>\$ 60,876,704</u></u>

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Component Units	
Unrestricted investments	
Money market funds	\$ 118,769
Total unrestricted investments	<u>118,769</u>
Restricted investments	
Money market funds	35,074,373
External investment pool	845
U.S. Government agency obligations	8,539,625
Commercial paper	4,813,094
Guaranteed investment contracts	2,845,486
Municipal bonds	<u>7,991,946</u>
Total restricted investments	<u>59,265,369</u>
Total component units	<u><u>\$ 59,384,138</u></u>

For financial statement purposes, the City's balance held in INVEST, an external investment pool, is disclosed as a deposit.

*Primary Government*

**Custodial credit risk.** Custodial credit risk is the risk that the counterparty to an investment transaction will fail and the government will not recover the value of the investment or collateral securities that are in possession of an outside party. The City has no policy, other than as presented above, that further limits its custodial credit investment risk. Of the City's total investments of \$60,876,704, \$2,081,793 was held by the counterparty's trust department or agent not in the City's name.

The City uses an external investment pool to ensure safety and maximize efficiency, liquidity, and yield for the City's funds. These funds are invested in the Pennsylvania Treasurer's INVEST Program for Local Governments and Nonprofits (INVEST) which separately issues audited financial statements which are available to the public. The fair value of the City's position in the external investment pool is equivalent to the value of the pool shares. The Commonwealth of Pennsylvania provides external regulatory oversight of the pool.

**Concentration of credit risk.** The City places no limit on the amount the City may invest in any one issuer. At December 31, 2011, there were no investments that represent more than five percent of the City's total investments.

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**Credit risk.** The City does not have a formal policy relating to credit risk of investments. The City's money market, external investment pool, and fixed income investments had the following level of exposure to credit risk as of December 31, 2011:

	<u>Fair Value</u>	<u>Rating</u>
Money market funds	\$ 2,429,278	AAA
Money market funds	\$ 1,174,063	Unrated
External investment pools	\$ 160,934	AAA
Fixed income funds	\$ 4,307,716	AA
Fixed income funds	\$ 8,339,065	A
Fixed income funds	\$ 1,609,399	B
U.S. Government agency obligations	\$ 3,509,267	AA+
Corporate bonds	\$ 88,388	Unrated
Corporate bonds	\$ 265,559	AAA
Corporate bonds	\$ 224,775	AA+
Corporate bonds	\$ 126,957	AA-
Corporate bonds	\$ 251,517	AA
Corporate bonds	\$ 403,301	A+
Corporate bonds	\$ 828,227	A
Corporate bonds	\$ 702,290	A-
Corporate bonds	\$ 148,923	BBB+

**Interest rate risk.** The City does not have a formal policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The following is a list of the City's money market, external investment pool, and fixed income investments and their related average maturities:

<u>Investment Type</u>	<u>Fair Value</u>	<u>Investment Maturities</u>			
		<u>2012</u>	<u>2013-2017</u>	<u>2018-2022</u>	<u>2023 and beyond</u>
Money market funds	\$ 3,603,341	\$ 3,603,341	\$ -	\$ -	\$ -
External investment pool	160,934	160,934	-	-	-
Fixed income funds	14,256,180	-	4,307,716	9,948,464	-
U.S. Government obligations	2,141,268	418,777	1,190,782	81,363	450,346
U.S. Government agency obligations	3,509,267	324,973	113,349	744,854	2,326,091
Corporate bonds	3,039,937	-	871,544	1,129,099	1,039,294
Total	<u>\$ 26,710,927</u>	<u>\$ 4,508,025</u>	<u>\$ 6,483,391</u>	<u>\$ 11,903,780</u>	<u>\$ 3,815,731</u>

**Workers' Compensation**

In accordance with the provisions of the Pennsylvania Workers' Compensation Act, the City has secured an exemption from the necessity of insuring its workers' compensation liability and has elected to maintain a separate fund to provide a reserve for claimants entitled to benefits. Since inception, a total of \$600,000 has been deposited in a bank trust account through December 31, 2011. Interest of \$1,524,063 has been earned on the deposits and claims of \$700,000 have been paid from the trust account from inception through December 31, 2011. During 2006, the City withdrew \$1,300,000 to fund operating deficits of the General Fund. At December 31, 2006, the City had deposited \$1,050,000

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back into the fund, giving the City total assets held as reserves of \$1,174,063 at December 31, 2011, of which \$157,220 is included in the General Fund, \$736,523 is included in the Sewer Fund and \$280,320 is included in the Sanitation Fund as investments at December 31, 2011.

*Component Units*

*The Harrisburg Authority*

The restricted investments of The Harrisburg Authority at December 31, 2011 were as follows:

Money market funds	\$ 25,353,273
U.S. Government agency obligations	8,539,625
Municipal bonds	7,991,946
Commercial paper	<u>373,163</u>
Total	<u>\$ 42,258,007</u>

Certain proceeds of revenue bonds, as well as certain resources set aside for their repayment, are classified as restricted assets on the statement of net assets, because their use is limited by applicable trust indentures or other agreements.

***Custodial Credit Risk.*** The Harrisburg Authority does not have a formal investment policy for custodial credit risk. All of The Harrisburg Authority's investments are held by the counterparty's trust department or agent not in The Harrisburg Authority's name.

***Concentration of Credit Risk.*** The Harrisburg Authority places no limit on the amount The Harrisburg Authority may invest in any one issuer. More than five percent of The Harrisburg Authority's investments are held as follows:

	<u>Fair Value</u>	<u>% of Total</u>
Federal National Mortgage Association	\$ 6,660,633	15.76%
General Obligation Pension Bonds - Illinois State	5,718,132	13.53%
Taxable Pension Bonds - Scranton, PA	2,273,814	5.38%

***Credit Risk.*** The Harrisburg Authority does not have a formal policy that would limit its investment choices with regard to credit risk. The Harrisburg Authority's money market funds and fixed income investments had the following level of exposure to credit risk as of December 31, 2011:

	<u>Fair Value</u>	<u>Rating</u>
Money market funds	\$ 25,353,273	AAA
U.S. Government agency obligations	8,539,625	AA+
Municipal bonds	5,718,132	A+
Municipal bonds	2,273,814	BBB-
Commercial paper	373,163	AA+

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**Interest Rate Risk.** The Harrisburg Authority does not have a formal policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The following is a list of The Harrisburg Authority's money market and fixed income investments and their related average maturities:

	Fair Value	Investment Maturities			
		2012	2013-2017	2018-2022	2023 and beyond
Money market funds	\$ 25,353,273	\$ 25,353,273	\$ -	\$ -	\$ -
U.S. government agency obligations	8,539,625	1,878,992	-	-	6,660,633
Municipal bonds	7,991,946	-	-	-	7,991,946
Commercial paper	373,163	373,163	-	-	-
Total	<u>\$ 42,258,007</u>	<u>\$ 27,605,428</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 14,652,579</u>

Harrisburg Parking Authority

The bond indentures related to the Authority's parking revenue bonds required the establishment of various funds and accounts. The unexpended amounts in these funds and accounts as of December 31, 2011 and the related interest receivable are restricted for designated purposes under the bond indentures.

Allowable investments as outlined in the Authority's internal investment policy include certificates of deposit, repurchase agreements with financial institutions having assets in excess of \$500,000,000, direct obligations of the U.S. Government, or as permitted in the individual trust indentures.

The restricted investments of the Authority at December 31, 2011 were as follows:

Money market funds	\$ 9,687,628
Commercial paper	<u>4,439,931</u>
Total	<u>\$ 14,127,559</u>

**Custodial Credit Risk.** The Authority does not have a formal investment policy for custodial credit risk. The securities are held by the counterparty, not in the Authority's name.

**Concentration of credit risk.** The Authority places no limit on the amount the Authority may invest in any one issuer. More than 5% of the Authority's investments were held with the following issuers:

	Fair Value	Percent of Investments
Restricted:		
Commercial paper:		
Abbey National North America LLC	\$ 2,633,707	18.64%
Intesa Funding LLC	\$ 1,806,224	12.79%

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**Credit risk.** The Authority does not have a formal policy that would limit its investment choices with regard to credit risk. The Authority’s money market funds and fixed income investments had the following level of exposure to credit risk as of December 31, 2011:

	<u>Fair Value</u>	<u>Rating</u>
Restricted:		
Money market funds	\$ 9,687,628	AAA
Commercial paper	\$ 4,439,931	A1

**Interest rate risk.** The Authority does not have a formal policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. At December 31, 2011, the Authority’s money market and fixed income investments have an average maturity of less than one year.

Redevelopment Authority of the City of Harrisburg

Restricted investments represent resources set aside for liquidation of specific obligations.

The fair value of the investments of the Redevelopment Authority at December 31, 2011 was as follows:

<u>Investments</u>	<u>Fair (Contract) Value</u>
Money market funds	\$ 152,241
External investment pool	845
Guaranteed investment contracts	<u>2,845,486</u>
Total investments	<u>\$ 2,998,572</u>
<u>Investments</u>	
Unrestricted	\$ 118,769
Restricted	<u>2,879,803</u>
Total investments	<u>\$ 2,998,572</u>

The Redevelopment Authority uses an external investment pool to ensure safety and maximize efficiency, liquidity, and yield for the Redevelopment Authority’s funds. These funds are invested in the Pennsylvania Treasurer’s INVEST Program for Local Governments and Nonprofits (INVEST), which separately issues audited financial statements that are available to the public. The fair value of the Redevelopment Authority’s position in the external investment pool is equivalent to the value of the pool shares. The Commonwealth of Pennsylvania provides external regulatory oversight of the pool.

**Custodial Credit Risk.** The Redevelopment Authority does not have an investment policy for custodial credit risk. At December 31, 2011, the Redevelopment Authority was not exposed to custodial credit risk, because the investments held by the Redevelopment Authority are not evidenced by securities in book entry or paper form.

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**Concentration of Credit Risk.** The Redevelopment Authority places no limit on the amount the Redevelopment Authority may invest in any one issuer. At December 31, 2011, more than 5 percent of the Redevelopment Authority's investments were held with the following issuer:

<u>Issuer</u>	<u>Contract Value</u>	<u>Percentage</u>
Guaranteed investment contracts		
Bank of America - 5.3%	\$ 2,845,486	94.89%

**Credit Risk.** The Redevelopment Authority does not have a formal policy that would limit its investment choices with regard to credit risk. The Redevelopment Authority's investments had the following level of exposure to credit risk as of December 31, 2011:

	Fair <u>(Contract) Value</u>	<u>Rating</u>
Money market funds	\$ 152,241	AAA
External investment pool	845	AAA
Guaranteed investment contracts	2,845,486	Unrated

**Interest Rate Risk.** The Redevelopment Authority does not have a formal policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The following is a list of the Redevelopment Authority's investments and their related average maturities as of December 31, 2011:

	Fair <u>(Contract) Value</u>	<u>Investment Maturities</u>			
		<u>2012</u>	<u>2013-2017</u>	<u>2018-2022</u>	<u>2023 and beyond</u>
Money market funds	\$ 152,241	\$ 152,241	\$ -	\$ -	\$ -
External investment pool	845	845	-	-	-
Guaranteed investment contracts	2,845,486	-	1,270,473	-	1,575,013
Total	<u>\$ 2,998,572</u>	<u>\$ 153,086</u>	<u>\$ 1,270,473</u>	<u>\$ -</u>	<u>\$ 1,575,013</u>

### 3. PROPERTY TAXES

Based upon assessed valuations provided by the County, the City bills and collects its own property taxes. Delinquent accounts are turned over to the County, which collects the taxes on behalf of the City. The schedule for property taxes levied for 2011 is as follows:

January 1, 2011	- lien date
January 31, 2011	- original levy date
January 31 – March 31, 2011	- 2% discount period
April 1 – May 31, 2011	- face payment period
June 1 – December 31, 2011	- 10% penalty period
January 1, 2012	- turned over to County for collection

The City is permitted by the Third Class City Code to levy real estate taxes up to 25 mills on every dollar of assessed valuation for general City purposes. However, under an order of court dated December 20, 1982, the City was authorized to exceed the statutory general millage rate, up to a maximum of 30 mills.

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The real property tax imposed by the City in 2011 was 4.78 mills on improvements and 28.67 mills on land. Both land and improvements are assessed at 100% of market value, with an effective combined equivalent single millage rate of 10.0408 mills.

Property taxes are recorded as of the date levied. Amounts not collected within sixty days after the end of the year are deferred in the governmental funds.

In addition, City taxes may be paid in four installments due on or before January 31, March 31, May 31, and July 31 of the tax year with no discount period allowed. Any delinquent installment is subject to a penalty of 10%.

**4. INTERFUND BALANCES AND TRANSFERS**

The composition of interfund balances at December 31, 2011 is as follows:

<u>Primary Government</u>	<u>Due from Other Funds</u>	<u>Due to Other Funds</u>
General Fund	\$ 1,519,897	\$ 2,246,540
Grant Programs Fund	769,976	335,422
Nonmajor governmental funds	185,998	768,492
Total governmental funds	<u>2,475,871</u>	<u>3,350,454</u>
Sewer Fund	1,393,804	232,588
Harrisburg Senators Fund	78,386	-
Incinerator Fund	486,302	-
Sanitation Fund	147,255	808,798
Total proprietary funds	<u>2,105,747</u>	<u>1,041,386</u>
Agency Fund	-	189,778
Total primary government	<u><u>\$ 4,581,618</u></u>	<u><u>\$ 4,581,618</u></u>

These amounts represent short-term receivables and payables for unsettled transactions and short-term borrowings between funds for the purposes of cash flow.

<u>Component Units</u>	<u>Due from Component Units</u>	<u>Due to Primary Government</u>	<u>Advances to Primary Government</u>	<u>Advances from Component Units</u>
Primary Government				
General Fund	\$ 560,636	\$ -	\$ -	\$ 271,598
Nonmajor governmental funds	197,087	-	-	88,251
Sewer Fund	388,980	-	-	1,451,614
Harrisburg Senators Fund	283,388	-	-	-
Incinerator Fund	512,996	-	-	979,199
Sanitation Fund	920,689	-	-	-
Component Units	<u>-</u>	<u>58,122,195</u>	<u>2,790,662</u>	<u>-</u>
Total	<u><u>\$ 2,863,776</u></u>	<u><u>\$ 58,122,195</u></u>	<u><u>\$ 2,790,662</u></u>	<u><u>\$ 2,790,662</u></u>

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Amounts due to the City do not equal amounts receivable from component units. There are amounts due from component unit, specifically The Harrisburg Authority, for debt service paid by the City under the guarantee of The Harrisburg Authority Resource Recovery Facility debt as discussed further in Note 22. At the time of the various guarantees, the City and The Harrisburg Authority entered into reimbursement agreements, requiring repayment by The Harrisburg Authority in the event that the City had to pay under the guarantees. However, while the City maintains that there is a legal claim against The Harrisburg Authority for the approximately \$6 million in debt service payments made by the City under the guarantees, the approximately \$53 million paid by the second guarantor and the bond insurer, and the related accrued interest, the City has deemed the likelihood of collection as remote and a full allowance has been established. The City continues to anticipate continued pursuit of collection against The Harrisburg Authority in the event of available excess revenues or through sale of the facility.

Under the Third Amendment to the Municipal Waste Disposal Agreement with the City, the City waived the requirement that The Harrisburg Authority pay a host municipality benefit fee to the City of \$1 for every ton of waste delivered to the Resource Recovery Facility. In lieu of paying a host municipality benefit fee, The Harrisburg Authority had agreed to allow the City to occupy and/or access the Public Works Complex Facilities and the Dewatering & Drying Building (D & D Building) on the Resource Recovery Facility site and provide heat to these buildings at no cost to the City. During the year ended December 31, 2012, the City rescinded the third amendment to the Municipal Waste Disposal Agreement via Resolution No. 24-2012. The Harrisburg Authority at its November 28, 2012 meeting approved Resolution 2012-009: Authorization of Rescission of Third Amendment to the Municipal Waste Disposal Agreement between The Harrisburg Authority and the City (re: Reinstatement of host municipality benefit fees to be paid to the City by the Operator of the Harrisburg Resource Recovery Facility). The Harrisburg Authority Board authorized the approval and execution of the Rescission of Third Amendment to the Municipal Waste Disposal Agreement between The Harrisburg Authority and the City, contingent upon the City's proper approval and execution of the Commercial Lease Agreements relative to the Public Works Complex Facility and the D & D Building for the period July 1, 2012 through December 31, 2012 located at the Harrisburg Resource Recovery Facility. Execution of the Rescission Agreement will reinstate the host municipality benefit fee payable to the City by the operator of the Harrisburg Resource Recovery Facility. Authorization and approval of execution of the Rescission of Third Amendment Agreement as stated above was previously approved by the City via Resolution No. 24-2012. The Harrisburg Authority has not received properly approved and executed Commercial Lease Agreements from the City and, consequently, The Harrisburg Authority has not issued host municipality benefit fee payments to the City.

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The composition of interfund transfers for the year ended December 31, 2011 is as follows:

<u>Primary Government</u>	<u>Transfers In</u>	<u>Transfers Out</u>
General Fund	\$ 3,327,735	\$ 11,068,902
Grants Programs Fund	23,156	633,282
Debt Service Fund	11,045,746	214,742
Nonmajor governmental funds	-	841,355
Total governmental funds	<u>14,396,637</u>	<u>12,758,281</u>
Harrisburg Senators Fund	214,742	-
Sanitation Fund	-	1,853,098
Total proprietary funds	<u>214,742</u>	<u>1,853,098</u>
Total primary government	<u><u>\$ 14,611,379</u></u>	<u><u>\$ 14,611,379</u></u>

Interfund transfers were made primarily to fund debt service and to move excess cash, per budgeted transfers, to provide for capital project fund expenditures.

**5. INTERGOVERNMENTAL REVENUE, RECEIVABLES, AND PAYABLES**

The General Fund intergovernmental revenue for the year ended December 31, 2011 is as follows:

Commonwealth of Pennsylvania, Pension System Aid	\$ 4,530,373
Harrisburg Parking Authority, excess parking revenue	1,250,000
Commonwealth of Pennsylvania, Capital fire protection	496,000
Utilities payments in lieu of taxes from other governments	36,328
	<u><u>\$ 6,312,701</u></u>

The City also participates in a number of state and federal grant programs. Revenues from these programs are as follows:

Grant Programs Fund	
Community Development Block Grant	\$ 1,481,478
Lead Based Paint Grant	289,974
HOME Program	332,793
Section 108 Program	466,216
Federal Emergency Management Agency grants	1,424,869
Federal and state capital projects	1,035,171
Justice Assistance Grant	167,129
Homelessness Prevention and Rapid Re-housing Program	338,597
COPS grant	340,308
Emergency Shelter Grant	95,592
Other state/federal grants	252,974
	<u><u>\$ 6,225,101</u></u>

The Grant Programs Fund had deferred revenue of \$2,243,941 at December 31, 2011, representing payments received in advance for various grant programs. The remaining deferred revenues of \$2,609,275 represent deferred loans receivable.

**6. RESTRICTED ASSETS**

*Revenue Bond and General Obligation Note Proceeds*

Proceeds from debt and other funds, which are held in bank trust accounts and administered by trustees, are classified as restricted assets in the enterprise funds since their use is limited by applicable bond indentures or contractual obligations.

**7. ASSETS HELD FOR SALE**

City Council passed a resolution requiring the administration to develop a plan by February 2007, to sell certain historical artifacts owned by the City. At a minimum, the plan was to include a timeframe for the sale of the artifacts, all of which were to be liquidated no later than December 15, 2008; the process used by the administration to determine the value and accomplish the sale of the artifacts; provide for quarterly reporting by the City Treasurer of the artifacts sold, original purchase price, and the amounts received from the sale of the artifacts; ensure that all funds received from the sale of the artifacts were deposited with a local financial institution and used to pay off the interest and principal of the City's Revenue Bonds, Series of 2006; and provide a detailed listing of all costs and expenses associated with the sale of the artifacts.

The cost of the artifacts to be sold amounted to \$7,843,648. As of December 31, 2011, the City has sold artifacts with an approximate cost of \$2.1 million. The proceeds of the sale, through December 31, 2011, amounted to approximately \$1.7 million.

Additionally, artifacts bought by the City from a certain vendor have been deemed to be inauthentic. Such artifacts had a cost value of approximately \$2.1 million. An appraisal of a portion of the artifacts was extrapolated to the entire population purchased from this vendor. This extrapolation resulted in decreasing the estimated fair value of these artifacts to \$73,000. During the year ended December 31, 2010, the City entered into an agreement with the aforementioned vendor's estate, which resulted in a \$450,000 settlement to the City.

Finally, during the year ended December 31, 2008, the City had determined, through consultation with industry experts, that the remaining artifacts have a value of approximately 40% of the remaining cost. This valuation resulted in a decrease in the estimated fair value of the remaining artifacts in the amount of approximately \$2 million during the year ended December 31, 2008. No revaluation has been performed through the date of this report.

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**8. CAPITAL ASSETS**

Capital asset activity for the year ended December 31, 2011 is as follows:

*Primary Government*

	Beginning of Year	Additions/ Transfers In	Retirements and Dispositions/ Transfers Out	End of Year
Governmental activities				
Capital assets, not being depreciated				
Land	\$ 7,144,863	\$ -	\$ -	\$ 7,144,863
Construction in progress	957,435	740,211	(691,947)	1,005,699
Artifacts	18,649,000	-	-	18,649,000
Total capital assets, not being depreciated	<u>26,751,298</u>	<u>740,211</u>	<u>(691,947)</u>	<u>26,799,562</u>
Capital assets, being depreciated				
Buildings	64,022,367	691,947	-	64,714,314
Improvements	16,649,343	102,277	-	16,751,620
Equipment and furniture	32,953,996	169,872	-	33,123,868
Infrastructure	96,631,567	538,140	-	97,169,707
Total capital assets, being depreciated	<u>210,257,273</u>	<u>1,502,236</u>	<u>-</u>	<u>211,759,509</u>
Less accumulated depreciation for				
Buildings	(29,909,169)	(1,587,067)	-	(31,496,236)
Improvements	(6,506,385)	(378,038)	-	(6,884,423)
Equipment and furniture	(27,811,540)	(1,799,150)	-	(29,610,690)
Infrastructure	(63,843,112)	(2,761,900)	-	(66,605,012)
Total accumulated depreciation	<u>(128,070,206)</u>	<u>(6,526,155)</u>	<u>-</u>	<u>(134,596,361)</u>
Total capital assets, being depreciated, net	<u>82,187,067</u>	<u>(5,023,919)</u>	<u>-</u>	<u>77,163,148</u>
Governmental activities, capital assets, net	<u>\$ 108,938,365</u>	<u>\$ (4,283,708)</u>	<u>\$ (691,947)</u>	<u>\$ 103,962,710</u>

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	Beginning of Year	Additions	Retirements and Dispositions	End of Year
Business-type activities				
Capital assets, not being depreciated				
Land	\$ 361,421	\$ -	\$ -	\$ 361,421
Construction in progress	1,334,610	2,137,738	-	3,472,348
Total capital assets, not being depreciated	<u>1,696,031</u>	<u>2,137,738</u>	<u>-</u>	<u>3,833,769</u>
Capital assets, being depreciated				
Buildings	71,570,821	615,585	-	72,186,406
Improvements	2,685,962	-	-	2,685,962
Equipment and furniture	47,340,874	51,350	-	47,392,224
Infrastructure	13,790,448	-	-	13,790,448
Total capital assets, being depreciated	<u>135,388,105</u>	<u>666,935</u>	<u>-</u>	<u>136,055,040</u>
Less accumulated depreciation for				
Buildings	(20,288,635)	(1,555,219)	-	(21,843,854)
Improvements	(808,137)	(28,286)	-	(836,423)
Equipment and furniture	(31,157,278)	(1,348,252)	-	(32,505,530)
Infrastructure	(6,465,353)	(134,144)	-	(6,599,497)
Total accumulated depreciation	<u>(58,719,403)</u>	<u>(3,065,901)</u>	<u>-</u>	<u>(61,785,304)</u>
Total capital assets, being depreciated, net	<u>76,668,702</u>	<u>(2,398,966)</u>	<u>-</u>	<u>74,269,736</u>
Business-type activities, capital assets, net	<u>\$ 78,364,733</u>	<u>\$ (261,228)</u>	<u>\$ -</u>	<u>\$ 78,103,505</u>

Depreciation and amortization expense was charged to functions/programs as follows:

Governmental activities:	
General government	\$ 1,711,801
Building and housing development	144,378
Public safety	1,108,401
Public works	2,721,851
Parks and recreation	839,724
Total depreciation expense - governmental activities	<u>\$ 6,526,155</u>
Business-type activities:	
Sewer	\$ 1,972,109
Harrisburg Senators	945,098
Sanitation	148,694
Total depreciation expense - business-type activities	<u>\$ 3,065,901</u>

**CITY OF HARRISBURG, PENNSYLVANIA**  
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*Component Units*

	Beginning of Year	Additions	Retirements	End of Year
<b>The Harrisburg Authority</b>				
Capital assets, not being depreciated				
Artifacts	\$ 351,865	\$ -	\$ -	\$ 351,865
Construction in progress	-	250,444	-	250,444
Total capital assets, not being depreciated	<u>351,865</u>	<u>250,444</u>	<u>-</u>	<u>602,309</u>
Capital assets, being depreciated				
Land improvements	2,847,743	-	-	2,847,743
Buildings and improvements	130,277,114	-	-	130,277,114
Furniture and fixtures	663,695	-	-	663,695
Machinery and equipment	111,247,867	453,226	-	111,701,093
Total capital assets being depreciated	<u>245,036,419</u>	<u>453,226</u>	<u>-</u>	<u>245,489,645</u>
Less accumulated depreciation	<u>(65,409,810)</u>	<u>(7,501,670)</u>	<u>-</u>	<u>(72,911,480)</u>
Total accumulated depreciation	<u>(65,409,810)</u>	<u>(7,501,670)</u>	<u>-</u>	<u>(72,911,480)</u>
Total capital assets being depreciated, net	<u>179,626,609</u>	<u>(7,048,444)</u>	<u>-</u>	<u>172,578,165</u>
<b>The Harrisburg Authority, capital assets, net</b>	<u><u>\$ 179,978,474</u></u>	<u><u>\$ (6,798,000)</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 173,180,474</u></u>
	Beginning of Year	Additions/ Transfers In	Retirements/ Transfers Out	End of Year
<b>Harrisburg Parking Authority</b>				
Capital assets, not being depreciated				
Land	\$ 6,939,212	\$ -	\$ -	\$ 6,939,212
Construction in progress	931,559	60,893	(505,962)	486,490
Total capital assets, not being depreciated	<u>7,870,771</u>	<u>60,893</u>	<u>(505,962)</u>	<u>7,425,702</u>
Capital assets, being depreciated				
Land improvements	127,922	-	-	127,922
Buildings and improvements	85,615,077	739,342	-	86,354,419
Furniture and fixtures	329,882	-	-	329,882
Machinery and equipment	2,347,332	63,161	-	2,410,493
Total capital assets being depreciated	<u>88,420,213</u>	<u>802,503</u>	<u>-</u>	<u>89,222,716</u>
Less accumulated depreciation	<u>(37,088,539)</u>	<u>(3,417,918)</u>	<u>-</u>	<u>(40,506,457)</u>
Total accumulated depreciation	<u>(37,088,539)</u>	<u>(3,417,918)</u>	<u>-</u>	<u>(40,506,457)</u>
Total capital assets being depreciated, net	<u>51,331,674</u>	<u>(2,615,415)</u>	<u>-</u>	<u>48,716,259</u>
<b>Harrisburg Parking Authority, capital assets, net</b>	<u><u>\$ 59,202,445</u></u>	<u><u>\$ (2,554,522)</u></u>	<u><u>\$ (505,962)</u></u>	<u><u>\$ 56,141,961</u></u>

**CITY OF HARRISBURG, PENNSYLVANIA**  
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	Beginning of Year	Additions/ Transfers In	Retirements/ Transfers Out	End of Year
Redevelopment Authority of the City of Harrisburg				
Capital assets, not being depreciated				
Construction in progress	\$ 1,446,005	\$ 1,252,694	\$ -	\$ 2,698,699
Land	30,000	-	-	30,000
Total capital assets, not being depreciated	1,476,005	1,252,694	-	2,728,699
Capital assets, being depreciated				
Buildings	2,093,040	-	-	2,093,040
Leasehold improvements	4,147,949	-	-	4,147,949
Total capital assets being depreciated	6,240,989	-	-	6,240,989
Less accumulated depreciation for				
Buildings	(78,489)	(52,326)	-	(130,815)
Leasehold improvements	(311,097)	(103,699)	-	(414,796)
Total accumulated depreciation	(389,586)	(156,025)	-	(545,611)
Total capital assets being depreciated, net	5,851,403	(156,025)	-	5,695,378
Redevelopment Authority of the City of Harrisburg, capital assets, net	\$ 7,327,408	\$ 1,096,669	\$ -	\$ 8,424,077

**9. LONG-TERM LIABILITIES**

Long-term liability activity for the year ended December 31, 2011 is as follows:

*Primary Government*

	Beginning of Year	Additions	Accretion/ Amortization	Retirements	End of Year	Current Portion
Governmental activities:						
Workers' compensation claims	\$ 3,502,706	\$ 906,700	\$ -	\$ (1,035,996)	\$ 3,373,410	\$ 760,029
Bonds payable (Note 10)	38,273,980	-	1,809,801	(5,225,000)	34,858,781	5,123,856
Notes payable (Note 12)	49,172,908	-	2,198,598	(4,886,411)	46,485,095	4,747,446
Capital lease obligations (Note 14)	4,876,773	-	-	(1,697,324)	3,179,449	1,465,323
Vested compensated absences	7,553,095	3,962,724	-	(5,270,201)	6,245,618	542,082
Contingent liability for component unit debt	234,277,046	-	-	(1,165,226)	233,111,820	-
Governmental activities Long-term liabilities	\$ 337,656,508	\$ 4,869,424	\$ 4,008,399	\$ (19,280,158)	\$ 327,254,173	\$ 12,638,736

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	Beginning of Year	Additions	Accretion/ Amortization	Retirements	End of Year	Current Portion
Business-type activities:						
Workers' compensation claims	\$ 926,924	\$ (271,740)	\$ -	\$ (103,426)	\$ 551,758	\$ 124,311
Bonds payable (Note 10)	8,060,121	-	4,146	(245,000)	7,819,267	260,000
Capital lease obligations (Note 14)	356,516	-	-	(134,125)	222,391	123,675
Vested compensated absences	410,437	296,163	-	(323,127)	383,473	21,700
Lease rental payable (Note 14)	3,045,269	-	-	(1,364,142)	1,681,127	79,366
	<u>\$ 12,799,267</u>	<u>\$ 24,423</u>	<u>\$ 4,146</u>	<u>\$ (2,169,820)</u>	<u>\$ 10,658,016</u>	<u>\$ 609,052</u>

Workers' compensation claims and compensated absences typically have been liquidated by the general fund and the enterprise funds.

*Component Units*

	Beginning of Year	Additions	Amortization	Retirements	End of Year	Current Portion
The Harrisburg Authority:						
Loans payable (Note 13)	\$ 19,823,500	\$ -	\$ -	\$ -	\$ 19,823,500	\$ 6,642,286
Bonds payable (Note 10)	313,180,000	-	-	(7,760,000)	305,420,000	8,145,000
Notes payable (Note 12)	70,384,349	430,629	-	(1,077,057)	69,737,921	1,153,102
Capital lease obligation (Note 14)	15,000,000	-	-	-	15,000,000	15,000,000
Total long-term liabilities	418,387,849	430,629	-	(8,837,057)	409,981,421	30,940,388
Less:						
Deferred loss on refunding	(27,252,412)	-	2,809,047	-	(24,443,365)	-
Unamortized premium	6,821,505	-	(401,742)	-	6,419,763	-
The Harrisburg Authority Long-term liabilities	<u>\$ 397,956,942</u>	<u>\$ 430,629</u>	<u>\$ 2,407,305</u>	<u>\$ (8,837,057)</u>	<u>\$ 391,957,819</u>	<u>\$ 30,940,388</u>

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	Beginning of Year	Additions	Accretion/ Amortization	Retirements	End of Year	Current Portion
Harrisburg Parking Authority:						
Bonds payable (Note 12)	\$ 104,080,000	\$ 10,645,000	\$ -	\$ (3,525,000)	\$ 111,200,000	\$ 3,665,000
Less:						
Deferred loss on refunding	(3,419,641)	-	392,578	-	(3,027,063)	-
Unamortized premium	504,790	(212,900)	(73,718)	-	218,172	-
Harrisburg Parking Authority Long-term liabilities	<u>\$ 101,165,149</u>	<u>\$ 10,432,100</u>	<u>\$ 318,860</u>	<u>\$ (3,525,000)</u>	<u>\$ 108,391,109</u>	<u>\$ 3,665,000</u>
	Beginning of Year	Additions	Accretion/ Amortization	Retirements	End of Year	Current Portion
Redevelopment Authority of the City of Harrisburg:						
Bonds payable (Note 10)	\$ 93,590,000	\$ -	\$ -	\$ -	\$ 93,590,000	\$ -
Notes payable (Note 12)	1,345,301	-	-	(54,649)	1,290,652	336,454
Due to other governments	170,832	-	-	-	170,832	-
Total long-term liabilities	95,106,133	-	-	(54,649)	95,051,484	336,454
Less:						
Unamortized discount	(47,209,340)	-	2,697,228	-	(44,512,112)	-
Redevelopment Authority of the City of Harrisburg Long-term liabilities	<u>\$ 47,896,793</u>	<u>\$ -</u>	<u>\$ 2,697,228</u>	<u>\$ (54,649)</u>	<u>\$ 50,539,372</u>	<u>\$ 336,454</u>

**10. BONDS PAYABLE**

Bonds payable at December 31, 2011 are as follows:

	Primary Government		Total Primary Government	Total Component Units
	Governmental Activities	Business-type Activities		
Bonds payable	\$ 34,858,781	\$ 7,865,000	\$ 42,723,781	
Unamortized discount	-	(45,733)	(45,733)	
Total bonds payable	<u>\$ 34,858,781</u>	<u>\$ 7,819,267</u>	<u>\$ 42,678,048</u>	
	The Harrisburg Authority	Harrisburg Parking Authority	Redevelopment Authority	Total Component Units
Bonds payable	\$ 305,420,000	\$ 111,200,000	\$ 93,590,000	\$ 510,210,000
Deferred loss on refunding	(24,443,365)	(3,027,063)	-	(27,470,428)
Unamortized premium (discount)	5,651,566	218,172	(44,512,112)	(38,642,374)
Total bonds payable	<u>\$ 286,628,201</u>	<u>\$ 108,391,109</u>	<u>\$ 49,077,888</u>	<u>\$ 444,097,198</u>

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Bonds payable are accounted for in the following activities:

	<u>Governmental Activities</u>	<u>Business-type Activities</u>	<u>Total Primary Government</u>
General Obligation Bonds			
Series D of 1997	\$ 31,642,633	\$ -	\$ 31,642,633
Total general obligation bonds	<u>31,642,633</u>	<u>-</u>	<u>31,642,633</u>
Revenue Bonds			
Senators Revenue Bonds			
Series A-2 of 2005	-	7,865,000	7,865,000
Less: Unamortized discount	-	(45,733)	(45,733)
Lease Revenue Bonds			
Series of 2006	<u>3,216,148</u>	<u>-</u>	<u>3,216,148</u>
Total revenue bonds	<u>3,216,148</u>	<u>7,819,267</u>	<u>11,035,415</u>
Total bonds payable	<u>\$ 34,858,781</u>	<u>\$ 7,819,267</u>	<u>\$ 42,678,048</u>

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Bonds payable are accounted for in the following component units:

	The Harrisburg Authority	Harrisburg Parking Authority	Redevelopment Authority	Total Component Units
Revenue Bonds:				
Water Revenue Bonds, Series of 2008	\$ 69,420,000	\$ -	\$ -	\$ 69,420,000
Water Revenue Bonds, Series A of 2004	36,670,000	-	-	36,670,000
Water Revenue Bonds, Series A, B, and C of 2002	44,205,000	-	-	44,205,000
Water Revenue Bonds, Series A of 2001	3,245,000	-	-	3,245,000
Sewer Revenue Refunding Bonds, Series of 1992	1,730,000	-	-	1,730,000
Resource Recovery Facility Revenue Bonds, Series of A, D, E, and F of 2003	138,985,000	-	-	138,985,000
Resource Recovery Facility Revenue Bonds, Series of A of 1998	11,165,000	-	-	11,165,000
Office and Parking Revenue Bonds:				
Series K of 2000	-	11,800,000	-	11,800,000
Series J of 2001	-	26,660,000	-	26,660,000
Series N of 2003	-	3,470,000	-	3,470,000
Series O of 2003	-	7,865,000	-	7,865,000
Series P of 2005	-	16,510,000	-	16,510,000
Series R of 2007	-	16,270,000	-	16,270,000
Series T of 2007	-	17,980,000	-	17,980,000
Series U of 2011	-	10,645,000	-	10,645,000
Guaranteed Revenue Bonds, Series A and B of 1998	-	-	93,590,000	93,590,000
Less: Deferred loss on refunding and unamortized premium (discount)	<u>(18,791,799)</u>	<u>(2,808,891)</u>	<u>(44,512,112)</u>	<u>(66,112,802)</u>
Total bonds payable	<u>\$ 286,628,201</u>	<u>\$ 108,391,109</u>	<u>\$ 49,077,888</u>	<u>\$ 444,097,198</u>

Under the terms of its respective debt agreements, the City is required to maintain certain balances in restricted trust accounts, to make timely payments to the trustee or to a sinking fund for principal and interest, and to insure and maintain assets acquired with the proceeds of the debt.

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The composition of bonds outstanding included in the primary government at December 31, 2011 is as follows:

General Obligation Bonds

5.30%-5.52%, General Obligation Refunding Bonds, Series D of 1997, dated December 30, 1997, principal payable in semi-annual installments of \$920,205 to \$4,338,856 through September 15, 2022, to be serviced through general revenues of the City, issued to advance refund the City's General Obligation Bonds, Series B-1 of 1997, which was originally issued to fund certain capital projects of the City. \$ 31,642,633

Revenue Bonds

4.60%-5.29%, Senators Revenue Bonds, Series A-2 of 2005, dated January 2005 Series A-2 matures at various amounts from 2006 through 2030, issued to renovate the baseball stadium. 7,865,000

2.25%, Lease Revenue Bonds, Series of 2006, dated December 2006, principal payable in various installments through May 2015, to be serviced through general revenues of the City and proceeds from the sale of historic artifacts, issued to finance the lease payments of the McCormick Public Service Center. 3,216,148

Total primary government bonds payable 42,723,781

Less: unamortized discount (45,733)

Net primary government bonds payable \$ 42,678,048

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The composition of bonds outstanding included in the component units at December 31, 2011 is as follows:

The Harrisburg Authority	
Revenue Bonds	
4.88%-5.25%, Water Revenue Bonds, Series of 2008 dated August 2008. Series of 2008 matures at various amounts from 2024 through 2031.	\$ 69,420,000
1.5%-5.0%, Water Revenue Bonds, Series A of 2004 dated August 2004. Series A matures at various amounts from 2005 through 2023.	36,670,000
3.25%-5.00%, Water Revenue Bonds, Series A, B, and C of 2002 dated July 3, 2002. Series A matures at various amounts from 2023 through 2029. Series B matures at various amounts from 2011 through 2017. Series C matures in 2029.	44,205,000
3.40%-5.75%, Water Revenue Bonds, Series A of 2001, dated May 2001. The bonds mature at various amounts from 2002 through 2015.	3,245,000
6.0%-6.8%, Sewer Revenue Refunding Bonds, Series of 1992 dated March 3, 1992, principal payable in various amounts through 2012 and are collateralized by lease rentals paid by the City to the Authority.	1,730,000
4.45%-6.25%, Resource Recovery Facility Revenue Bonds, Series A, D, E, and F of 2003. Series A matures at various amounts from 2018 through 2034. Series D matures at various amounts from 2017 to 2033. Series E and F mature at various amounts from 2009 to 2017. Series D and E have the secondary guarantee by the County.	138,985,000
4.45%-5.00%, Resource Recovery Facility Revenue Bonds, Series A of 1998. Series A matures at various amounts from 2006 through 2021.	<u>11,165,000</u>
Total The Harrisburg Authority	305,420,000
Less: deferred loss on refunding and unamortized premium	<u>(18,791,799)</u>
Net The Harrisburg Authority	<u><u>\$ 286,628,201</u></u>

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Harrisburg Parking Authority  
Revenue Bonds

Variable rate, Series K Bonds, dated June 1, 2000, consisting of term bonds maturing December 2023 and December 2024. The interest rate varies approximately at BMA and was .14% at December 31, 2011.	\$ 11,800,000
2.8%-5.125%, Series J Bonds, dated September 1, 2001, consisting of serial bonds maturing from September 1, 2003 to September 1, 2022 in annual installments of various amounts.	26,660,000
2.5%-4.3%, Series N Bonds, dated October 28, 2003, consisting of serial bonds maturing from November 15, 2004 to November 15, 2016 in annual installments of various amounts.	3,470,000
1.5%-5.25%, Series O Bonds, dated November 18, 2003, consisting of serial bonds maturing from August 1, 2004 to August 1, 2016 in annual installments of various amounts.	7,865,000
3.30%-5.70%, Series P Bonds, dated July 15, 2005, consisting of serial bonds maturing from September 1, 2007 to September 1, 2027 in annual installments of various amounts.	16,510,000
3.60%-5.00%, Series R Bonds, dated January 11, 2007, consisting of serial bonds maturing from May 15, 2010 to May 15, 2036 in annual installments of various amounts.	16,270,000
3.50%-4.50%, Series T Bonds, dated December 15, 2007, consisting of serial bonds maturing from May 15, 2009 to May 15, 2030 in annual installments of various amounts.	17,980,000
8.5%-10.75%, Series U Bonds, dated September 14, 2011, consisting of serial bonds maturing from March 1, 2016 to March 1, 2026 in annual installments of various amounts.	<u>10,645,000</u>
Total Harrisburg Parking Authority	111,200,000
Less: deferred loss on refunding and unamortized premium	<u>(2,808,891)</u>
Net Harrisburg Parking Authority	<u><u>\$ 108,391,109</u></u>

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Redevelopment Authority of the City of Harrisburg	
Revenue Bonds	
Series A and B Bonds, dated December 19, 1998, consisting of term bonds maturing from 2016 to 2033 in annual installments of various amounts.	\$ 93,590,000
Less: unamortized discount	<u>(44,512,112)</u>
Net Redevelopment Authority of the City of Harrisburg	<u>\$ 49,077,888</u>
Total component unit bonds payable	<u><u>\$ 444,097,198</u></u>

*The Harrisburg Authority*

The Harrisburg Authority has entered into five derivative product agreements, which consist of debt service forward delivery agreements with a financial intermediary that result in a forward swap of interest earned on amounts placed in debt service sinking fund and swap agreements. In exchange for cash payments to The Harrisburg Authority at the inception of the agreements totaling approximately \$3,278,698, at December 31, 2011, the financial intermediary has the right, under the debt service forward delivery agreement, to invest the funds on hand in the sinking fund and retain the investment earnings. The amounts received were recorded as unearned revenue in The Harrisburg Authority's financial statements because the substance of these agreements effectively is to pay The Harrisburg Authority currently for interest that normally would be earned in later years. The unearned revenue resulting from these transactions of \$1,687,022 at December 31, 2011, is being amortized over the respective life of each agreement under a method that approximates the interest method.

The Harrisburg Authority is still a party to several debt service forward delivery agreements with Lehman Brothers Special Financing, Inc. (Lehman Special Financing) in connection with certain bonds or notes relating to The Harrisburg Authority's Water System and The Harrisburg Authority's Resource Recovery Facility. In the fall of 2008, Lehman Special Financing filed for bankruptcy protection under the U. S. Bankruptcy Code. As of the date hereof, neither The Harrisburg Authority nor Lehman Special Financing has terminated the outstanding debt service forward delivery agreements, with the exception of the agreement on the Series A-1 of 1994 Water Bonds, which was terminated on March 31, 2011 and resulted in The Harrisburg Authority paying \$173,300 to Lehman Special Financing.

Because debt service is not being paid by The Harrisburg Authority on certain Resource Recovery Facility obligations, there are limited funds to purchase securities under these agreements. Certain of the Resource Recovery Facility forward debt service delivery agreements give the provider the right, upon default, to terminate such agreements. If the provider determines to terminate the agreement, it must first give notice of such termination in accordance with the agreement. Upon termination, The Harrisburg Authority could owe an amount of money to the provider equal to the termination value which would be calculated in accordance with the agreement. The calculation would yield the present value at the time of termination of the amounts to be earned through the investment of the future remaining deposits. No such notice of termination has been given.

*Harrisburg Parking Authority*

In February 2000, the Authority entered into (i) a debt service reserve fund forward purchase agreement with Lehman for investment of monies in the Series F Debt Service Reserve Account

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securing the Series F Bonds, (ii) a debt service reserve forward delivery agreement with Bank of America, N.A. (BofA) for the investment of monies in the Series G and H Debt Service Reserve Fund securing the Authority's Series G Bonds and Series H Bonds, and (iii) a debt service reserve forward delivery agreement with BofA for the Series I Debt Service Reserve Fund securing the Series I Bonds. The Authority received fees of \$68,584, \$280,000, and \$210,000, respectively, when it entered into the agreements. In September 2001, the Authority refunded the Series I Bonds with its Series J Bonds, and the Series I debt reserve fund agreement was amended to apply to the Series J Debt Service Reserve Account securing the Authority's Series J Bonds. Similarly, the Series G and H debt reserve fund agreement was amended to apply to the Series O Bonds issued to refund or otherwise retire the Series G and H Bonds. In connection with that November 2003 amendment, BofA paid the Authority an additional fee of \$252,000. The Series F debt reserve fund agreement was amended in February 2004 to apply to the debt service reserve fund securing the Series N Bonds issued to refund the Series F Bonds. The unearned revenue is being amortized over the respective life of the agreement under a method that approximates the interest method. Amortization for the year ended December 31, 2011 totaled \$40,329.

The debt service requirements for Series F Bonds were payable solely from and are secured by a pledge of (1) all the right, title, and interest of the Authority in and to the Fund, (2) all amounts on deposit and investment securities in any fund or account established under the related bond indenture, (3) a guaranty by the City, and (4) a municipal bond insurance policy. Amounts on deposit in the Fund are to be transferred to the Debt Service Fund created under the bond indenture and used to make required debt service payments on the Series F Bonds. These Bonds have been defeased through the issuance of "Harrisburg Parking Authority Guaranteed Parking Revenue Refunding Bonds, Series N of 2003."

Debt service on the Series G and Series H Bonds was payable from certain Capital Replacement Reserve Funds held by the Authority established under the Cooperation Agreement.

The Series G and Series H Bonds were also secured by a pledge of (1) all amounts on deposit and investment securities in any fund established under the related bond indenture, (2) the City's guaranty, and (3) a municipal bond insurance policy. The annual payment of debt service on the Series G and Series H Bonds is subordinated to provision of funds to cover 130% of the debt service on the Authority Series F Bonds. The Series H Bonds have been defeased through the issuance of the Authority "Guaranteed Parking Revenue Bonds, Series O of 2003."

The City has guaranteed the payment of debt service on a majority of the Authority's bonds and notes pursuant to certain Guaranty Agreements. Concurrent with the execution of the Guaranty Agreements, the Authority also executed certain Reimbursement Agreements with the City whereby the Authority agreed to reimburse the City for any payments made by the City under the aforementioned Guaranty Agreements.

The Authority bond indentures contain certain financial and reporting covenants. At December 31, 2011, the Authority was in not in compliance with such covenants. See Note 22 for information on further information on the Authority's compliance.

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The annual requirements to amortize all bonds outstanding as of December 31, 2011, using interest rates in effect at December 31, 2011 for variable rate issues, are as follows:

	General Obligation		Revenue		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
Primary Government						
2012	\$ 4,338,856	\$ 161,144	\$ 1,045,000	\$ 461,367	\$ 5,383,856	\$ 622,511
2013	4,114,044	385,956	1,115,000	430,256	5,229,044	816,212
2014	3,892,281	602,719	1,190,000	397,237	5,082,281	999,956
2015	3,682,903	812,097	971,148	365,379	4,654,051	1,177,476
2016	3,489,270	1,005,730	310,000	343,026	3,799,270	1,348,756
2017-2021	11,205,074	5,334,926	1,795,000	1,461,134	13,000,074	6,796,060
2022-2026	920,205	754,795	2,315,000	933,645	3,235,205	1,688,440
2027-2030	-	-	2,340,000	255,507	2,340,000	255,507
	31,642,633	9,057,367	11,081,148	4,647,551	42,723,781	13,704,918
Less unamortized discount	-	-	(45,733)	-	(45,733)	-
Primary Government, net	\$ 31,642,633	\$ 9,057,367	\$ 11,035,415	\$ 4,647,551	\$ 42,678,048	\$ 13,704,918

	General Obligation		Revenue		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
Harrisburg Authority						
2012	\$ -	\$ -	\$ 8,145,000	\$ 12,891,866	\$ 8,145,000	\$ 12,891,866
2013	-	-	6,865,000	12,611,765	6,865,000	12,611,765
2014	-	-	7,355,000	14,607,284	7,355,000	14,607,284
2015	-	-	8,735,000	14,290,370	8,735,000	14,290,370
2016	-	-	9,960,000	13,912,328	9,960,000	13,912,328
2017-2021	-	-	66,435,000	61,606,724	66,435,000	61,606,724
2022-2026	-	-	81,005,000	42,283,500	81,005,000	42,283,500
2027-2031	-	-	94,360,000	21,465,414	94,360,000	21,465,414
2032-2034	-	-	22,560,000	2,568,788	22,560,000	2,568,788
	-	-	305,420,000	196,238,039	305,420,000	196,238,039
Less deferred loss on refunding and unamortized premium	-	-	(18,791,799)	-	(18,791,799)	-
The Harrisburg Authority, net	\$ -	\$ -	\$ 286,628,201	\$ 196,238,039	\$ 286,628,201	\$ 196,238,039

	General Obligation		Revenue		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
Harrisburg Parking Authority						
2012	\$ -	\$ -	\$ 3,665,000	\$ 5,119,367	\$ 3,665,000	\$ 5,119,367
2013	-	-	3,805,000	5,016,522	3,805,000	5,016,522
2014	-	-	3,975,000	4,848,719	3,975,000	4,848,719
2015	-	-	4,185,000	4,673,731	4,185,000	4,673,731
2016	-	-	6,250,000	4,461,304	6,250,000	4,461,304
2017-2021	-	-	28,785,000	17,805,135	28,785,000	17,805,135
2022-2026	-	-	42,525,000	9,580,076	42,525,000	9,580,076
2027-2031	-	-	13,130,000	2,150,302	13,130,000	2,150,302
2032-2036	-	-	4,880,000	568,800	4,880,000	568,800
	-	-	111,200,000	54,223,956	111,200,000	54,223,956
Less deferred loss on refunding and unamortized premium	-	-	(2,808,891)	-	(2,808,891)	-
Harrisburg Parking Authority, net	\$ -	\$ -	\$ 108,391,109	\$ 54,223,956	\$ 108,391,109	\$ 54,223,956

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	General Obligation		Revenue		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
Redevelopment Authority of the City of Harrisburg						
2016	\$ -	\$ -	\$ 3,680,000	\$ -	\$ 3,680,000	\$ -
2017-2021	-	-	37,170,000	-	37,170,000	-
2022-2026	-	-	31,990,000	-	31,990,000	-
2027-2031	-	-	11,080,000	-	11,080,000	-
2032-2033	-	-	9,670,000	-	9,670,000	-
	-	-	93,590,000	-	93,590,000	-
Less unamortized discount	-	-	(44,512,112)	-	(44,512,112)	-
Redevelopment Authority of the City of Harrisburg, net	\$ -	\$ -	\$ 49,077,888	\$ -	\$ 49,077,888	\$ -
Total	\$ 31,642,633	\$ 9,057,367	\$ 455,132,613	\$ 255,109,546	\$ 486,775,246	\$ 264,166,913

**11. DEFEASANCE OF DEBT**

The City and its component units defeased general obligation and other bonds in prior years by placing the proceeds of net bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liabilities for the defeased bonds are not included in the City's financial statements. At December 31, 2011, the following bonds outstanding are considered defeased:

City of Harrisburg	
General Obligation Bonds, Series A of 1995	\$ 31,480,000
The Harrisburg Authority	
Resource Recovery Revenue Bonds, Series A of 1998	12,355,000
Resource Recovery Revenue Bonds, Series B of 1998	6,095,000
Resource Recovery Revenue Bonds, Series C of 1998	2,725,000
Seventh Street Office & Parking Revenue Bonds, Series A of 1998	9,925,000
Seventh Street Office & Parking Revenue Bonds, Series B of 1998	6,185,000
Resource Recovery Revenue Notes, Series B of 2000	540,000
Harrisburg Parking Authority	
Guaranteed Parking Revenue Bonds, Series 2001 Bonds	14,725,000
Redevelopment Authority of the City of Harrisburg	
First Mortgage Office Building Revenue Bonds, Series of 2002	4,110,000
	<u>\$ 88,140,000</u>

**12. NOTES PAYABLE**

The City entered into various promissory notes under Section 108 of the Housing and Community Development Act of 1974 (Public Law 93-383), as amended. The proceeds from the notes were to administer acquisition, relocation, and clearance of City properties. These notes do not have continuing compliance requirements.

As collateral, the City pledged all grants approved or for which the City may become eligible under Title I of the Housing and Community Development Act of 1974, as amended, and program income derived from disposition by sale or lease of any real property to the extent acquired or rehabilitated with the guaranteed loan funds, including any interest earned on such disposition proceeds.

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Interest payments are required to be made to the Federal Financing Bank on the daily unpaid principal balances.

The composition of promissory notes outstanding under Section 108 (included in governmental activities) at December 31, 2011 is as follows:

5.75%-6.56%, Section 108 Note, dated May 13, 2000, interest payable semiannually and principal payable in annual installments of \$230,000 to \$335,000, through August 1, 2019, to be serviced through general revenues of the City.	\$ 2,230,000
4.99%-5.77%, Section 108 Note, dated September 14, 2006, interest payable semiannually and principal payable in annual installments of \$210,000 to \$225,000, through August 1, 2026, to be serviced through general revenues of the City.	<u>3,165,000</u>
	<u>5,395,000</u>

The composition of notes payable included in the primary government at December 31, 2011 is as follows:

5.30%-5.52%, General Obligation Refunding Notes, Series F of 1997, dated December 31, 1997, principal payable in annual installments of \$2,739,015 to \$4,414,978 beginning September 15, 1999 through September 15, 2022, to be serviced through general revenues of the City, issued to currently refund the City's General Obligation Bonds, Series of 1995, which was originally issued to pay for certain capital projects of the City.	39,175,372
1.59%-4.13%, Pennsylvania Infrastructure bank loans, principal payable through March 26, 2018, to be serviced through general revenues of the City, used to fund City street resurfacing projects.	<u>1,914,723</u>
	<u>41,090,095</u>
Total primary government notes payable	<u><u>\$ 46,485,095</u></u>

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The composition of notes payable included in the component units at December 31, 2011 is as follows:

5.72%, The Harrisburg Authority, 2002 Guaranteed Resource Recovery Notes, Series A payable through 2022, to fund acquisition of equipment and engineering studies and working capital.	13,240,000
1.045%-5.0%, The Harrisburg Authority, 2003 Guaranteed Resource Recovery Notes, Series B and C payable beginning 2025 through 2034, to advance refund a portion of the 1998 Series A Bonds, all of the outstanding 1998 Series B and C Bonds, all of the outstanding 2000 Series A and B Notes.	53,370,000
1.27%-2.55%, The Harrisburg Authority, 2009 Guaranteed Sewer Revenue Note, payable through 2031, to finance capital improvements and replacements to the wastewater treatment facility.	<u>1,695,017</u>
Total The Harrisburg Authority	69,737,921
Plus: unamortized premium	<u>768,197</u>
Net The Harrisburg Authority	<u><u>\$ 70,506,118</u></u>

Redevelopment Authority of the City of Harrisburg

3.75%, 2000 Infrastructure Bank Loan, for bridge financing of the Transportation Center improvements until grant money is received and is payable in annual installments through December 31, 2009. However, the final principal payment has not been paid as of December 31, 2011, as the Redevelopment Authority is seeking loan forgiveness.	\$ 271,427
2008 loan agreement, for financing construction of Susquehanna Harbor Safe Haven and is to be forgiven over a fifteen-year period, given that certain compliance requirements are met.	416,665
4.83% for the first three years and variable based on the prime rate thereafter (3.25% at December 31, 2011), 2008 loan agreement, for financing construction of Susquehanna Harbor Safe Haven and is payable through December 10, 2026.	<u>602,560</u>
Total Redevelopment Authority of the City of Harrisburg	<u><u>\$ 1,290,652</u></u>
Total component units notes payable	<u><u>\$ 71,796,770</u></u>

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The annual requirements to amortize all notes payable outstanding as of December 31, 2011, using interest rates in effect at December 31, 2011 for variable rate issues, are as follows:

<u>Year Ending December 31,</u>	<u>Governmental Activities</u>	
	<u>Principal</u>	<u>Interest</u>
Primary Government		
2012	\$ 4,747,446	\$ 544,731
2013	4,564,658	715,474
2014	4,323,439	878,725
2015	4,153,947	1,034,158
2016	3,999,595	1,173,353
2017-2021	19,795,319	10,138,888
2022-2026	4,900,691	3,323,919
	<u>\$ 46,485,095</u>	<u>\$ 17,809,248</u>
Component Units:		
	<u>The Harrisburg Authority</u>	
<u>Year Ending December 31,</u>	<u>Principal</u>	<u>Interest</u>
2012	\$ 1,153,102	\$ 2,351,628
2013	1,219,886	2,285,358
2014	1,291,487	2,224,294
2015	1,355,304	2,177,570
2016	1,428,956	2,109,577
2017-2021	7,454,483	9,399,204
2022-2026	9,759,068	7,735,378
2027-2031	27,035,635	6,676,112
2032-2034	19,040,000	1,935,000
	<u>69,737,921</u>	<u>36,894,121</u>
Plus: unamortized premium	768,197	-
	<u>\$ 70,506,118</u>	<u>\$ 36,894,121</u>
	<u>Redevelopment Authority of the City of Harrisburg</u>	
<u>Year Ending December 31,</u>	<u>Principal</u>	<u>Interest</u>
2012	\$ 336,454	\$ 48,858
2013	66,073	18,068
2014	67,153	16,988
2015	68,268	15,873
2016	69,421	14,720
2017-2021	365,768	54,938
2022-2026	317,515	19,859
	<u>\$ 1,290,652</u>	<u>\$ 189,304</u>

**13. LOANS PAYABLE**

The composition of loans payable included in the component units at December 31, 2011 is as follows:

The Harrisburg Authority

4.00%-8.00%, The Harrisburg Authority, 2008 Covanta Construction Loan, payable through 2018, to perform the Retrofit completion work at the Resource Recovery Facility \$ 19,823,500

During 2007, The Harrisburg Authority entered into a First Amendment and Management and Professional Services Agreement with a waste management facility operator (operator). As part of that agreement, the operator agreed to advance the costs incurred in the retrofit completion up to \$25,500,000. At December 31, 2011, The Harrisburg Authority had drawn down \$20,461,000. This loan constitutes subordinate debt of The Harrisburg Authority pursuant to the provisions of The Harrisburg Authority's various debt indentures. No interest accrued until July 1, 2011, at which time simple interest began to accrue at the rate of 4% per annum until July 1, 2012 and at a rate of 8% per annum thereafter. Interest was payable beginning October 1, 2011 and continuing thereafter in quarterly installments due and payable on the first day of each calendar quarter. Principal was to be paid beginning on July 1, 2009 in quarterly installments due and payable on the first day of each calendar quarter based on a 10-year, mortgage-style amortization schedule. This loan is guaranteed by the City. Refer to Note 22 for information on payments made by the City under the guarantee.

The annual requirements to amortize all loans payable outstanding as of December 31, 2011 are as follows:

Component Unit:

<u>Year Ending December 31,</u>	<u>The Harrisburg Authority</u>	
	<u>Principal</u>	<u>Interest</u>
2012	\$ 6,642,286	\$ 1,236,037
2013	1,975,334	999,925
2014	2,138,165	837,094
2015	2,314,418	660,841
2016	2,505,201	470,058
2017-2018	4,248,096	315,500
	<u>\$ 19,823,500</u>	<u>\$ 4,519,455</u>

**14. LEASES**

***Future Lease Rentals Payable to Component Unit***

On December 23, 2009, the City entered into a Fourth Supplemental Agreement of Lease pursuant to the issuance of The Harrisburg Authority's 2009 Guaranteed Sewer Revenue Note (2009 Note). The Fourth Supplemental Agreement of Lease was entered into providing for rental payments in an amount sufficient to provide for the principal and interest on the 2009 Note issued to finance the construction and acquisition of certain alterations, additions, improvements and extensions to the sewage conveyance and treatment system.

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In accordance with the lease agreements, the City is required to make the following minimum annual lease rental payments:

<u>Lease year ending December 31,</u>	<u>Basic Lease Rental</u>
2012	\$ 82,728
2013	100,481
2014	100,482
2015	110,714
2016	110,713
2017 - 2021	553,568
2022 - 2026	553,567
2027 - 2030	<u>442,854</u>
Total minimum lease payments	2,055,107
Less amount representing interest	<u>(373,980)</u>
Present value of net minimum lease payments	1,681,127
Current portion	<u>79,366</u>
Long-term portion	<u>\$ 1,601,761</u>

The net book value of equipment held under capital leases included in capital assets was \$19,403,745 at December 31, 2011. Capital improvements to these systems under the lease agreements were \$2,137,738 during 2011. Capital assets under the lease agreement have been treated as noncash transactions in the statement of cash flows.

The City is required under the terms of the Second, Third, and Fourth Supplemental Agreement of Lease and Collection System Lease to make additional rental payments within 190 days after the end of each year, equal to excess funds in the Sewer Fund as defined in the respective lease agreements. Funds available were approximately \$4.6 million less than the reserve requirement at December 31, 2011 and, accordingly, no additional payment was due.

***Capitalized Lease Obligations***

*Primary Government*

The City leased certain equipment under long-term lease agreements which were classified as capital leases. During the year ended December 31, 2004, the City refinanced all of the then existing capital leases into a consolidated master capital lease. Additional capital leases were issued during the years ended December 31, 2005, 2007, and 2009. As of December 31, 2011, the governmental activities and the business-type activities included equipment and furniture under capital leases with a net book value of \$4,618,051 and \$378,987, respectively.

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The future minimum payments under capital leases and the present value of the minimum lease payments at December 31, 2011 are as follows:

Year ending December 31,	Governmental Activities	Business-type Activities	Total
2012	\$ 1,573,039	\$ 130,792	\$ 1,703,831
2013	728,182	41,786	769,968
2014	728,183	41,785	769,968
2015	125,545	7,205	132,750
2016	125,546	7,204	132,750
2017	120,334	7,223	127,557
Total minimum lease payments	3,400,829	235,995	3,636,824
Less amount representing interest	(221,380)	(13,604)	(234,984)
Present value of future minimum lease payments	\$ 3,179,449	\$ 222,391	\$ 3,401,840

*Component Units*

***Non-Exclusive Technology Sub-Licensing Agreement and Technology Purchase Agreement***

On December 31, 2003, The Harrisburg Authority entered into the Non-Exclusive Technology Sub-Licensing Agreement and Technology Purchase Agreement with the original contractor of the Resource Recovery Retrofit. The original contractor granted The Harrisburg Authority a license to utilize the Combustion Technology at the Facility. The Sub-License Agreement is to continue in effect until the date on which the Combustion Technology is no longer used at the Facility.

To raise the funds necessary to complete the project, the original contractor sold its Technology License to CIT - Newcourt Capital for \$25 million. In turn, the Authority and original contractor entered into a First Amended and Restated Nonexclusive Technology Sublicensing Agreement and Technology Purchase Agreement (Amended Purchase Agreement) granting continued right to the The Harrisburg Authority to make full use of the Combustion Technology for all intended purposes under the Equipment Agreement, and for no other purpose; provided, that The Harrisburg Authority may expand or increase the number of units at the Facility without the consent of the Licensor and without payment of any additional fees. This Amended Purchase Agreement has since been assigned to CIT.

Under the sublicense, The Harrisburg Authority will pay to CIT the following fees:

Base Fee - For each calendar quarter ending prior to January 1, 2026, The Harrisburg Authority will pay to Licensor/Seller, on or prior to the first business day of the immediately following calendar quarter (base fee) an amount equal to:

- For calendar quarters ending March 31, 2006 and June 30, 2006, \$500,000;
- For each calendar quarter thereafter prior to the calendar quarter during which the \$25 million is repaid, \$750,000; and

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- For each calendar quarter following the calendar quarter during which the \$25 million has been repaid occurs and prior to the calendar quarter in which the Purchase Date occurs, \$.50 per ton of waste processed through each Combustion Unit during the applicable calendar quarter.

Supplemental Fee - For each calendar year ending on or after December 31, 2006 and prior to the repayment of the \$25 million, The Harrisburg Authority will pay to CIT, an amount equal to 95% of the excess revenues (defined as funds available after the payment of facility expenses defined as actual expenses incurred by The Harrisburg Authority in the operation, maintenance and ownership of the Facility: such expenses to include all operating and debt service expenses and mandated governmental fees and costs, and payments required to be made from the revenue fund into the following trust funds: the debt service fund, the debt service reserve fund, the operating reserve fund, the renewal and replacement fund and any other specified funds into which mandatory deposits or transfers are required under the terms of the existing authority indenture documents, but excluding the surplus fund and the redemption fund and disregarding amounts paid into and disbursed out of the purchase and remarketing fund).

During the year ended December 31, 2006, The Harrisburg Authority paid the base fee of \$2.5 million to CIT under the Amended Purchase Agreement. There were no supplemental fees due for the year ended December 31, 2006. There were no payments made under this agreement from the year ended December 31, 2007 through December 31, 2011. At December 31, 2011, The Harrisburg Authority's statement of net assets reflects the remaining balance due under this capital lease in the amount of \$15,000,000, in addition to accrued interest of \$4,280,301.

CIT asserts that, pursuant to one of the many agreements signed on or about January 11, 2006, The Harrisburg Authority is required to repay this obligation because of the ensuing bankruptcy of Barlow, the original designer and contractor of the Resource Recovery Facility's retrofit project. CIT further argues that The Harrisburg Authority's obligation is an "operating expense" and that it should be given priority in payment ahead of The Harrisburg Authority's debt service obligations. The District Court entered judgment against The Harrisburg Authority in the amount of \$19.3 million as of January 2012. The case is presently on appeal with the Circuit Court of Appeals. The Harrisburg Authority has defended against the claim by asserting that the agreements upon which CIT was basing its claims are unenforceable and ultra vires acts, and, among other arguments, that there was a lack of consideration for the agreements. The Harrisburg Authority will continue to pursue its position on appeal. The loss may be handled through payment via a plan under Act 47 (Municipalities Financial Recovery Act), as amended.

***Transportation Center Lease Income***

The Redevelopment Authority, through the Transportation Center Fund, leases space to a commercial rail company and other tenants with lease ending dates varying through 2016. Additionally, the Redevelopment Authority leases space to a non-profit corporation with a lease ending date of 2012. These leases are noncancellable operating leases. Minimum rentals on noncancellable leases through 2016 are as follows:

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<u>Lease year ending December 31,</u>	
2012	\$ 767,183
2013	417,596
2014	121,009
2015	59,307
2016	<u>19,949</u>
Total minimum lease payments	<u>\$ 1,385,044</u>

***Operating Lease***

The Redevelopment Authority leases space from the National Railroad Passenger Corporation (Amtrak) through 2013. The minimum lease payments for the term of the lease are as follows:

<u>Lease year ending December 31,</u>	
2012	\$ 127,447
2013	<u>127,447</u>
Total minimum lease payments	<u>\$ 254,894</u>

The lease is adjusted annually on January 1 for the National Consumer Price Index. The above amounts do not reflect the annual CPI increase. Management does not anticipate a significant increase in the above amounts. Total rental expenses for the year ended December 31, 2011 approximated \$127,447.

**15. INTEREST RATE SWAPS**

***Component Units***

***The Harrisburg Authority***

***Variable Rate Issues and Interest Rate Swaps***

**Derivative Financial Instruments - 2003 Guaranteed Resource Recovery Revenue Bonds, Series D1 and D2**

***Objective of the interest rate swaps.*** The Harrisburg Authority's asset/liability strategy is to have a combination of fixed and variable-rate debt. On December 30, 2003, The Harrisburg Authority issued its \$96,480,000 Guaranteed Resource Recovery Facility Revenue Bonds, Series D of 2003 (2003 Resource Recovery Bonds, Series D) consisting of \$31,480,000 Subseries D-1 (2003 D-1 Bonds) and \$65,000,000 Subseries D-2 (2003 D-2 Bonds). The 2003 D-1 Bonds initially bore interest at a fixed rate of 4.00% to December 1, 2008, and the 2003 D-2 Bonds at a 5.00% fixed rate to December 1, 2013. After the expiration of these respective initial rate periods, the 2003 D-1 and D-2 Bonds are subject to conversion to different interest rates for different interest rate periods. On December 1, 2008, The Harrisburg Authority remarketed and converted \$31,280,000 Guaranteed Resource Recovery Facility Revenue Bonds, Subseries D-1 of 2003, to a long-term rate period of December 1, 2008 to December 1, 2010 with a coupon rate of 6.75%. On December 1, 2010, the Subseries D-1 of 2003

Bonds were remarketed to a fixed rate of 5.25% through December 1, 2013. To convert the interest rate on the 2003 D-1 and 2003 D-2 Bonds to a synthetic variable rate at the time of their issuance in 2003, The Harrisburg Authority entered into fixed-to-floating interest rate swaps, thereby achieving a variable rate while eliminating the need for a liquidity facility and annual remarketing services, and avoiding basis risk associated with the weekly remarketing of its variable rate debt, had it issued the 2003 D-1 Bonds and 2003 D-2 Bonds as weekly floating rate bonds.

**Terms.** With respect to its 2003 Resource Recovery Bonds, Series D, The Harrisburg Authority entered into an interest rate swap agreement with Royal Bank of Canada (RBC), which swap agreement consists of two components: (i) a swap with the outstanding principal amount of the 2003 D-1 Bonds to December 1, 2008 as the notional amount (D-1 Swap) and (ii) a swap with the outstanding principal amount of the 2003 D-2 Bonds to December 1, 2013 as the notional amount (D-2 Swap). Under the D-1 Swap, which terminated on December 1, 2008, The Harrisburg Authority paid RBC floating amounts calculated by applying a floating rate per annum determined by reference to the SIFMA Index, and The Harrisburg Authority received fixed amounts calculated by applying a fixed rate of 2.66% per annum on the notional amount under the D-1 Swap. Under the D-2 Swap, scheduled to terminate on December 1, 2013, The Harrisburg Authority pays interest on the notional amount under the D-2 Swap at a floating rate determined by reference to the SIFMA Index, and receives interest on such notional amount at a rate of 3.37% per annum.

The D-1 Swap contained an embedded interest rate cap, providing that the floating rate to be paid by The Harrisburg Authority shall not exceed 12% to June 1, 2006, and shall not exceed 6% from June 1, 2006 to the D-1 Swap termination date of December 1, 2008. The D-2 Swap contains a similar embedded cap, capping at 12% the floating rate to be paid by The Harrisburg Authority to June 1, 2006, and providing a 6% cap from June 1, 2006 to December 1, 2013, the termination date of the D-2 Swap. The Harrisburg Authority also entered into an interest rate cap agreement (D-1/D-2 Cap) with RBC, which was to become effective on December 1, 2008. The D-1/D-2 Cap provided that RBC would pay the excess, if any, between the SIFMA Index and 6% on a notional amount equal to the scheduled principal amount of the D-1 Bonds and the D-2 Bonds outstanding after December 1, 2008 and December 1, 2013, respectively. In May 2004, The Harrisburg Authority and RBC amended the D-1/D-2 Cap to provide for RBC to pay the excess between 68% of LIBOR and 6%, rather than the excess between SIFMA and 6%. The Harrisburg Authority received \$1,106,000 as a result of this amendment.

On August 31, 2005, The Harrisburg Authority elected to supplement the D-1 and D-2 Swaps in order to effectively fix the interest rate on its obligations through the final maturity date of the 2003D Bonds scheduled to be outstanding from time to time (initially \$96,480,000). The new agreement (2005 Swap), which The Harrisburg Authority entered into with RBC, with a notional amount equal to the principal amount of the 2003D Bonds, \$96,480,000, consists of a variable to fixed interest rate swap. The 2005 Swap provides, effective June 1, 2006 and continuing until December 1, 2033, for The Harrisburg Authority to pay a fixed rate not exceeding 3.35% and (i) to receive from June 1, 2006 to May 31, 2008 a SIFMA-based variable rate and (ii) to receive from June 1, 2008 to December 1, 2033 a LIBOR-based variable rate equal to 68% of one month LIBOR.

On April 28, 2006, The Harrisburg Authority terminated the portion of the 2005 Swap from June 1, 2011 through December 1, 2033. Under the revised agreement, effective June 1, 2006, The Harrisburg Authority pays a fixed rate not exceeding 3.35% through June 1, 2011 and (i) receives SIFMA-based variable rate through June 1, 2008 and (ii) receives 68% of one-month LIBOR from June 1, 2008 to June 1, 2011. As a result of the partial termination, The Harrisburg Authority received \$4,027,000.

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Pursuant to the agreements, The Harrisburg Authority pays to or receives from the counterparty a net swap payment. For the year ended December 31, 2011, The Harrisburg Authority received \$2,061,568 with respect to the D-2 Swap and the embedded D-2 Cap and paid \$1,533,549 with respect to the 2005 Swap. For the year ended December 31, 2011, The Harrisburg Authority paid \$569,232 for the D-1/D-2 Cap, as noted below.

**Fair value.** As of December 31, 2011, it would cost the Counterparty \$3,767,316 to terminate the D-2 Swap and the embedded D-2 Cap and this amount is presented as a derivative asset on the statement of net assets. The fair values take into consideration the prevailing interest rate environment and the specific terms and conditions of each swap. All fair values were estimated using the zero-coupon discounting method. This method calculates the future payments required by the swap, assuming that the current forward rates implied by the yield curve are the market's best estimate of future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for a hypothetical zero-coupon rate bond due on the date of each future net settlement payment on the swaps.

As of December 31, 2011, it would cost The Harrisburg Authority \$4,498,150 to terminate the D-1/D-2 Cap and this amount is presented as a derivative liability on the statement of net assets. The Harrisburg Authority is obligated to make semi-annual payments of \$284,616 beginning December 1, 2006 to and including December 1, 2033 for a total obligation of \$11,707,282 as payment for the D-1/D-2 Cap. These payments are included as a component of interest expense as paid.

As of December 31, 2011, the 2005 Swap had expired.

Changes in fair value for the year ended December 31, 2011 of (\$782,917), \$173,280, and \$1,522,956 for the D-2 Swap and the embedded D-2 Cap, D-1/D-2 Cap, and 2005 Swap, respectively, are recorded as a component of investment income on the statement of activities.

**Credit risk.** As of December 31, 2011, The Harrisburg Authority was not exposed to credit risk on the D-1/D-2 Cap because it had a negative fair value. However, should interest rates change and the fair value of the swaps become positive, The Harrisburg Authority would be exposed to credit risk in the amount of the swap agreement's fair value. The Harrisburg Authority is exposed to credit risk on the D-2 Swap and the embedded D-2 Cap in the amount of the swap agreement's fair value. As of December 31, 2011, RBC was rated Aa1 by Moody's Investors Service and AA- by Standard & Poor's. If RBC's rating falls below A3 by Moody's Investors Service or A- by Standard & Poor's, and if the fair value of the swaps become positive for The Harrisburg Authority, then the Authority may choose to terminate the D-2 Swap to mitigate credit risk.

**Interest rate risk.** The Harrisburg Authority entered into the 2005 Swap and the D-1/D-2 Cap to fix the interest rate as noted above and to limit their exposure to changes in interest rates. However, the D-2 Swap exposes The Harrisburg Authority to interest rate risk, as it is highly sensitive to changes in interest rates and the changes will have a material impact on the valuation of the Swap.

**Subsequent Event.** As of March 26, 2013, it would cost the Counterparty \$2,078,383 to terminate the D-2 Swap and the embedded D-2 Cap. As of March 26, 2013, it would cost The Harrisburg Authority \$5,856,776 to terminate the D-1/D-2 Cap.

RBC was rated AA- by Standard & Poor's, Aa3 by Moody's Investor Service, and AA by Fitch as of March 2013.

**2003 Guaranteed Resource Recovery Revenue Notes, Series B**

These Notes bear interest at a tax-exempt weekly rate equal to the SIFMA index plus 75 basis points on each date of determination, 1.045 percent at December 31, 2011.

**2002 Water Revenue Bonds, Series B**

These Bonds bear interest at a tax-exempt weekly rate, 3.25 percent at December 31, 2011.

**2002 Water Revenue Bonds, Series C**

These Bonds bear interest at a taxable weekly rate, 3.25 percent at December 31, 2011.

**1998 Guaranteed Sewer Revenue Notes, Series A**

These Notes bear interest at a variable rate, 2.4375 percent at December 31, 2011.

**16. PENSION PLAN**

*Plan Description*

The City has four defined benefit pension plans. Two of the plans, Non-uniformed Employees' Plans A and B, are controlled by provisions of Ordinance-Bill No. 49-1984, adopted pursuant to Act 15. On January 2, 2002, the assets of Plans A and B were combined, but the requirements for eligibility and benefits remain separate. The Combined Firefighters' Plan is controlled by provisions of Ordinance-Bill No. 44-2002. For these plans, the City contributes to the Pennsylvania Municipal Retirement System (PMRS), an agent multiple-employer Public Employees Retirement System (PERS). The remaining plan, the Combined Police Pension Plan, was established January 1, 1999 under Ordinance-Ordinance No. 21 of 1998 and is controlled by the provisions of Ordinance No. 5 of 2001, as amended. This ordinance withdrew the Police Officers' Plan A and Police Officers' Plan B from PMRS, and established an amended and restated pension plan for police officers of the City. The combined Police Pension Plan is a single-employer pension plan and is controlled by a separate independent board of trustees.

The plans have been established to cover substantially all full-time employees. Employees become eligible for participation in a plan immediately upon employment and become fully vested after 20 years of service for City A plans, 10 years for City B and Combined Firefighters' Plans and 20 years for the Combined Police Pension Plan. The plans have been established by City ordinance in accordance with the authority for municipal contributions required by Act 205-1984 (Act 205) of the Pennsylvania legislature, as amended by Act 189-1990. The plans require covered employees to contribute a percentage of total compensation.

PMRS issues publicly available financial reports that include financial statements and required supplementary information. The PMRS report may be obtained by writing to Pennsylvania Municipal Retirement System, P.O. Box 1165, Harrisburg, PA 17108-1165 or by calling 1-800-622-7968.

In addition, the City of Harrisburg Police Pension Board issues a separate publicly available financial report that includes financial statements and required supplementary information for the Combined Police Pension Fund. That report may be obtained by writing to the City of Harrisburg Police Pension

Board, The Reverend Dr. Martin Luther King, Jr. City Government Center, 10 North Second Street, Harrisburg PA 17101 or by calling 717-255-6507.

The benefits provided by the plans differ by employment group and are based upon average compensation and length of service. Normal benefits are calculated at 2.5% per year of credited service multiplied by the final average annual salary for the Non-uniformed Employees' A and Combined Firefighters' plan. In no case may the benefit exceed 50% of the final average annual salary. The benefits provided by the Non-uniformed Employees' B plan are calculated at 2.0% per year of credited service multiplied by the final average annual salary. In no case may the benefit exceed 75% of the final average annual salary. For members who complete 20 or more years of service, the benefits provided by the Combined Police Pension plan are calculated at 50% of the participant's average monthly compensation, plus an incremental pension equal to 2.5% of the average monthly compensation for each complete year of service in excess of 20 years, up to a maximum of 65% of average monthly compensation for participants who complete 26 years of service. An additional 5% of average compensation is added to participants who complete 27 years of service, up to a maximum monthly pension of 70% of average monthly compensation. The Combined Police Pension plan defines average monthly compensation as the final annualized basic compensation rate, including longevity payments, or the average monthly compensation, including longevity payments, received during the last five years of employment, if higher.

The plans provide retirement, disability, and death benefits to plan members and their beneficiaries. Cost-of-living allowances are provided at the discretion of the plans.

In addition, Non-uniformed Employees' Plan A is closed to new entrants.

#### ***Funding Policy***

Act 205 requires that annual contributions be based upon the plan's minimum municipal obligation (MMO). The MMO is based upon the plan's bi-annual actuarial valuation.

Contributions by the City are determined under the entry age normal method. Unfunded past service liability is amortized over the average future service of active participants.

Employee contributions to the plan are based on a percentage of compensation. Non-uniformed employees are required to contribute 4.0-6.0% and 5.0% of annual compensation for plans A and B, respectively. Fire employees contribute 5% of annual compensation, while police employees contribute 5% of annual compensation plus \$1 per month. An interest rate of 6.0% is applied to the non-uniformed and fire employees accounts. Employees' accumulated contributions plus interest (if applicable) will be returned upon termination or death if no other benefits are payable under the plan. The plans are also eligible to receive an allocation of state aid from the General Municipal Pension System State Aid Program, which must be used for pension funding. Any funding requirements established by the MMO in excess of employee contributions and state aid must be paid by the City in accordance with Act 205.

The Commonwealth of Pennsylvania allocates foreign fire and casualty insurance premium collections to aid individual municipalities. The monies received must be contributed to the pension plans or used to pay debt service on unfunded pension liability bonds. Significant actuarial assumptions used to compute the actuarially determined contribution requirements are the same as those used to compute the annually required contribution. State aid received in excess of the City's statutory funding

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requirement was not deposited to the pension plans but was utilized to fund debt service on the City's unfunded pension liability general obligation bonds issued in 1995 in accordance with Act 205 as amended.

Administrative costs, including the investment manager, custodial trustee, and actuarial services, are charged to the plan and funded through investment earnings. Benefits and refunds of the defined benefit pension plan are recognized when due and payable in accordance with the terms of the plan.

***Funded Status and Funding Progress***

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) - Entry Age (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll (b-a/c)
<b>Non-Uniformed Employees':</b>						
1/1/2011	\$ 77,363,937	\$ 55,795,290	\$ (21,568,647)	138.66%	\$ 12,786,819	-168.68%
<b>Firefighters'</b>						
1/1/2011	\$ 68,266,174	\$ 55,064,548	\$ (13,201,626)	123.97%	\$ 5,279,457	-250.06%
<b>Police Officers':</b>						
1/1/2011	\$ 63,759,040	\$ 72,302,610	\$ 8,543,570	88.18%	\$ 10,398,023	82.17%

The schedule of funding progress, presented as required supplementary information following the notes to financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

***Actuarial Assumptions***

The information presented was determined as part of the actuarial valuation at the date indicated. Additional information as of the latest actuarial valuation date follows:

	Non-Uniformed Employees'		Firefighters'	Police Officers'
	Plan A	Plan B	Combined	Combined
Actuarial valuation date	1/1/11	1/1/11	1/1/11	1/1/11
Actuarial cost method	Entry age normal	Entry age normal	Entry age normal	Entry age normal
Amortization method	Level dollar, closed	Level dollar, closed	Level dollar, closed	Level dollar, closed
Remaining amortization period	14 years	14 years	4 years	13 years
Asset valuation method	Fair value	Fair value	Fair value	*
Actuarial assumptions				
Investment rate of return	6.0% net of expenses	6.0% net of expenses	6.0% net of expenses	8.0% net of expenses
Projected salary increases	Salary scale	Salary scale	Salary scale	5.0%

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\* - Each year, the investment gain (excess of actual investment income including realized and unrealized appreciation over expected investment income) or loss is recognized over a five-year period. In no event is the actuarial value of assets allowed to be greater than 120% or less than 80% of market value.

***Annual Required Contribution and Net Pension Obligation***

The City's annual pension cost and net pension obligation to the Plans at December 31, 2011 are as follows:

	Non-Uniformed Employees'		Firefighters'	Police Officers'
	Plan A	Plan B	Combined	Combined
Annual required contribution	\$ -	\$ -	\$ -	\$ 1,551,579
Contributions made	-	-	-	4,510,723
Change in net pension obligation	-	-	-	(2,959,144)
Net pension obligation – beginning of year	-	-	834	-
Net pension obligation (asset) – end of year	\$ -	\$ -	\$ 834	\$(2,959,144)

***Three-Year Trend Information***

Non-Uniformed Employees' – Plan A	Annual Pension Cost (APC)	Percentage of APC Contributed	Net Pension Obligation
December 31, 2009	\$ -	- %	\$ -
December 31, 2010	-	-	-
December 31, 2011	-	-	-
Non-Uniformed Employees' – Plan B	Annual Pension Cost (APC)	Percentage of APC Contributed	Net Pension Obligation
December 31, 2009	\$ -	- %	\$ -
December 31, 2010	-	-	-
December 31, 2011	-	-	-
Firefighters' Combined	Annual Pension Cost (APC)	Percentage of APC Contributed	Net Pension Obligation
December 31, 2009	\$ 834	- %	\$ 834
December 31, 2010	-	-	834
December 31, 2011	-	-	834

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Police Officers' – Combined	Annual Pension Cost (APC)	Percentage of APC Contributed	Net Pension Obligation (Asset)
December 31, 2009	\$ 275,869	100 %	\$ -
December 31, 2010	314,094	100	-
December 31, 2011	1,551,579	100+	(2,959,144)

The annual required contribution for the current year was determined as part of the January 1, 2009 actuarial valuation using the entry age normal actuarial cost method. The actuarial assumptions for the Non-Uniformed Employees' Plan and Combined Firefighters' Plan include (a) a 6.00% investment rate of return (net of administrative expenses) and (b) projected salary increases on a salary scale. The actuarial assumptions for the combined Police Pension Fund include (a) an 8% investment rate of return (net of administrative expenses) and (b) projected salary increases of 5% per year. The assumptions do not include postretirement benefit increases, which are funded by State appropriation when granted. The actuarial value is determined using market values determined by the trustee.

The Combined Police Pension Plan, through the City, is involved in litigation with the Fraternal Order of Police (FOP). The FOP has alleged that the City committed unfair labor practices when it failed to enact an amendment to the Police Pension Plan Ordinance that was agreed to in an amendment to the Basic Labor Agreement between the former mayor and the FOP. The proposed amendment would increase the maximum benefit incrementally to 80% of average monthly compensation for Plan members who retire with 21 to 27 years of credited service. The cost to the Combined Police Pension Plan would be \$514,000 per year, as estimated by the actuarial cost study.

On September 17, 2010, the unfair labor practices charges were dismissed. The FOP appealed the ruling to the Commonwealth Court, who affirmed the ruling on November 1, 2011. The FOP has since filed a Petition for Allowance of Appeal to the Pennsylvania Supreme Court, who denied the appeal on May 14, 2012.

**17. OTHER POST-EMPLOYMENT BENEFITS**

***Plan Descriptions***

In addition to the pension benefits described in Note 16, the City provides certain post-employment healthcare benefits to its retirees through one single-employer, defined benefit other post-employment benefit (OPEB) plan. However, within this one plan, there are four groups of employees with different types of benefits. A separate financial statement is not issued for the plan.

Police

Section 9 of the Basic Labor Agreement between the City of Harrisburg and the Fraternal Order of Police, Capital City Lodge No. 12, effective January 1, 2004, establishes retiree's eligibility for post-retirement life insurance and medical benefits.

*Retired prior to December 31, 1991:*

Benefits: The health care coverage currently includes medical, prescription drugs, dental and vision. The City would pay the cost of coverage for the retiree, including spouse and dependents, from retirement until the retiree's Medicare eligibility. If retiree dies, coverage for

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spouse and dependents continues until the spouse reaches Medicare eligibility. Currently, two retirees have been “grandfathered” and the City continues to pay for coverage after Medicare age.

*Retire after January 1, 1992:*

Eligibility: Any officer that is eligible for the Police Pension Plan benefits

Benefits: The health care coverage currently includes medical, prescription drugs, dental, vision and life insurance. The City would pay the full premium for paid-up life insurance in the amount of \$5,000 for the retiree only. The City would pay the cost of coverage for medical, prescription drug, dental, and vision for the retiree, including spouse and dependents.

All police officers hired prior to January 1, 1987, and retiring subsequent to January 1, 1987, who have completed twenty (20) years of actual service may continue to participate in the City’s group health insurance (including family coverage) in effect at the time of retirement as noted above provided that the retired employee or his/her spouse does not have alternative health care coverage in the following six areas: (a) physician services, (b) hospital services, (c) major medical, (d) dental, (e) vision, (f) prescription. In those areas where alternative health care coverage is available, the City is not required to provide coverage in that area.

Firefighters

Article 14, Section 2a and 2b and Article 15 of the Collective Bargaining Agreement between Local Union No. 428 of the International Association of Firefighters (AFL-CIO), effective January 1, 2006, establishes retiree’s eligible for post-retirement medical and life insurance benefits, respectively.

*Retired prior to December 31, 1986:*

Benefits: The health care coverage currently includes medical, prescription drugs, dental and vision. The retiree would pay the cost of coverage for the retiree and his or her spouse. If the retiree dies, the spouse may continue coverage. In such case, the spouse would pay for the full cost of coverage.

*Retired between January 1, 1987 and December 31, 1992:*

Benefits: The health care coverage currently includes medical, prescription drugs, dental and vision. The City would pay the cost of coverage for the retiree. The retiree must pay for any additional coverage for his or her spouse and dependents. . If the retiree dies, the spouse may continue coverage, in which case the spouse would pay for the full cost of coverage.

*Retire after January 1, 1993:*

Eligibility: Any firefighter that is eligible for the Fire Pension Plan A or Plan B benefits

Benefits: The health care coverage currently includes medical, prescription drugs, dental, vision and life insurance. The City would pay the full premium for paid-up life insurance in the amount of \$5,000 for the retiree only. The City would pay the cost of coverage for medical, prescription drug, dental, and vision for the retiree, including spouse through Medicare eligibility. Once Medicare eligible, the City will reimburse the retiree for the Medicare Part B premium. If the retiree dies, the City continues full coverage for the spouse and eligible

dependents. If the firefighter dies in the line of duty, the City continues full coverage for the spouse and eligible dependents.

For firefighters retiring after January 1, 1987, when the firefighter is collecting a City pension under the City's fire pension plan, if prescription is provided by another agency, the City is not required to provide coverage in that area.

Non-uniformed management employees:

An inter-office memo, distributed by the Mayor to City management employees, establishes retirees' eligibility for post-employment medical benefits.

*Retire prior to August 4, 2002:*

Benefits: The health care coverage currently includes medical, prescription drugs, dental and vision. The retiree would pay the full cost of coverage for the retiree and his or her spouse. If the retiree dies, the spouse may continue coverage. In such case the spouse and any eligible dependents would pay for the full cost of coverage. Currently, four retirees have been "grandfathered" and the City continues to pay the cost of full coverage.

*Retire after August 5, 2002 and hired prior to January 31, 2008:*

Eligibility: Any non-uniformed management employee who is eligible for the Non-uniform Pension Plan benefits.

Benefits: The health care coverage currently includes medical, prescription drugs, dental, vision, and life insurance. The City would pay the full premium for paid-up life insurance in the amount of \$5,000 for the retiree only. The City would pay the cost of coverage for medical and prescription drug for the retiree and spouse. The retiree would pay for any additional coverage for eligible dependents. Retiree would pay for dental and vision coverage. If retiree dies, full coverage for spouse and eligible dependents continues. In such case, the City would pay the full medical and prescription drug premium for the spouse and the spouse would pay for coverage for any eligible dependents.

*Retire after August 5, 2002 and hired after February 1, 2008:*

Eligibility: Any non-uniformed management employee who is eligible for the Non-uniform Pension Plan benefits.

Benefits: The health care coverage currently includes medical, prescription drugs, dental, vision, and life insurance. The City would pay the full premium for paid-up life insurance in the amount of \$5,000 for the retiree only. The City would pay the cost of coverage for medical coverage for the retiree. The retiree would pay for any additional coverage for spouse and any eligible dependents. Retiree would pay for prescription drug, dental, and vision coverage. If retiree dies, full coverage for spouse and eligible dependents continues. In such case, the spouse and eligible dependents would pay the full cost of coverage.

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Non-uniformed union employees:

Articles X, XI, and XII of the Collective Bargaining Agreement between the City and the Local 521 American Federation of State, County and Municipal Employees District Council 90, effective January 1, 2007, establish retirees' eligibility for post-retirement life insurance and medical benefits.

*Retire prior to December 31, 1996:*

Benefits: The health care coverage currently includes medical, prescription drugs, dental, and vision. The retiree would pay the cost of coverage for the retiree and his or her spouse and eligible dependents. If the retiree dies, the spouse may continue coverage. In such case, the spouse and any eligible dependents would pay for the full cost of coverage.

*Retire between January 1, 1997 and December 31, 2001:*

Benefits: The health care coverage currently includes medical, prescription drugs, dental, and vision. The City would pay fifty percent of the medical premium for single coverage. The retiree would pay the remaining fifty percent of the premium for single coverage. For any coverage other than single coverage, the retiree would pay the difference. Retiree would pay full premiums for prescription drug, dental, and vision. If retiree dies, full coverage for spouse and eligible dependents continues. In such case, the spouse and eligible dependents would pay for the full cost of coverage.

*Retired between January 1, 2002 and May 30 2007, except between January 1, 2004 and April 30, 2004:*

Benefits: The health care coverage currently includes medical, prescription drugs, dental, and vision. The City would pay sixty percent of the medical premium for single coverage. The retiree would pay the remaining forty percent of the premium for single coverage. For any coverage other than single coverage, the retiree would pay the difference. Retiree would pay full premiums for prescription drug, dental, and vision. If retiree dies, full coverage for spouse and eligible dependents continues. In such case, the spouse and eligible dependents would pay for the full cost of coverage.

*Retired between January 1, 2004 and April 30, 2004:*

Benefits: The health care coverage currently includes medical, prescription drugs, dental, and vision. The City would pay the cost of the medical coverage for the retiree. Retiree would pay for additional premiums for coverage for his or her spouse and eligible dependents. The City would pay for seventy-five percent of the coverage for prescription drug for the retiree. Retiree would pay for the remaining twenty-five percent of the coverage for prescription drug and for any additional coverage for his or her spouse and any eligible dependents. Retiree must pay for full coverage for dental and vision coverage. If retiree dies, full coverage for spouse and eligible dependents continues. In such case, the spouse and eligible dependents would pay for the full cost of coverage.

*Retire after June 1, 2007:*

Eligibility: Non-uniformed union employee must be eligible for the Non-Uniform Pension Plan benefits.

Benefits: The health care coverage currently includes medical, prescription drugs, dental, vision, and life insurance. The City would pay the full premium for paid-up life insurance in the amount of \$5,000 for the retiree only. The City would pay the full cost single coverage for medical or a percentage thereof based on the retiree's age and years of service. Otherwise, the retiree would pay the full cost of coverage. For any coverage other than single, the retiree would pay the difference in the premiums. Retirees would pay for prescription drug, dental, and vision coverage. If retiree dies, full coverage for spouse and eligible dependents continues. In such case, the spouse and eligible dependents would pay for the full cost of coverage.

A retiree may suspend coverage under the plan if the retiree and/or spouse become covered under the plan of another employer. Coverage may be reinstated only upon proof of the termination of coverage under the other employer's plan.

#### ***Funding Policy and Annual OPEB Costs***

The City's contribution is based on projected pay-as-you-go financing requirements. For the year ended December 31, 2011, the City contributed \$4,697,333 to the OPEB Plan.

The City has opted to not fully fund the OPEB contributions and will continue to fund the annual OPEB costs on a pay-as-you-go basis.

The City pays the cost of coverage for the police, fire, non-uniform management and non-uniform union retirees (including dependents) based on the various criteria described above.

The City's annual OPEB costs are calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and to amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the ARC are subject to continual revision as actual results are compared to past expectations and new estimate are made about the future. The schedule of funding progress presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

#### ***Actuarial Methods and Assumptions***

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of benefits provided at the time of the valuation and on the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities consistent with the long-term perspective of the calculation. The projections of benefits for financial reporting purposes do not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future.

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Information as of the latest actuarial valuation follows:

Valuation date	1/1/2010
Actuarial cost method	Entry age normal, level dollar
Actuarial assumptions	
Interest rate	4.5%
Salary increases	5.0%
Amortization period	30 year open period
Healthcare cost trend rate	7.5% in 2010, decreasing by .05% per year to 5.5% in 2014, rates gradually decrease from 5.3% in 2015 to 4.2% in 2099

***Annual OPEB Cost and Net OPEB Obligation***

The City's annual OPEB costs and net OPEB obligations to the Plan for the year ended December 31, 2011 were as follows:

	Governmental Activities	Business-type Activities	Total
Annual required contribution	\$ 15,848,879	\$ 596,739	\$ 16,445,618
Interest on net OPEB obligation	1,613,500	79,275	1,692,775
Adjustment to ARC	<u>(2,201,228)</u>	<u>(108,151)</u>	<u>(2,309,379)</u>
Annual OPEB cost	15,261,151	567,863	15,829,014
Contribution made	<u>(4,563,320)</u>	<u>(134,013)</u>	<u>(4,697,333)</u>
Change in Net OPEB Obligation	10,697,831	433,850	11,131,681
Net OPEB Obligation, beginning	<u>36,111,027</u>	<u>1,626,281</u>	<u>37,737,308</u>
Net OPEB Obligation, ending	<u>\$ 46,808,858</u>	<u>\$ 2,060,131</u>	<u>\$ 48,868,989</u>

***Three-Year Trend Information***

Year	Annual OPEB Cost (AOC)	Percentage of AOC Contributed	Net OPEB Obligation
2011	\$ 15,829,014	29.68%	\$ 48,868,989
2010	16,051,136	26.52%	37,737,308
2009	17,622,295	28.27%	25,943,266

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***Funded Status and Schedule of Funding Progress***

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) - Entry Age (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll (b-a/c)
1/1/2010	\$ -	\$ 177,796,013	\$ 177,796,013	0.00%	\$ 28,435,550	625.26%

The schedule of funding progress, presented as required supplementary information following the notes to financial statements, presents multi-year trend information about whether the actuarial value of plan assets are increasing or decreasing over time relative to the actuarial accrued liability for benefits.

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**18. SEGMENT INFORMATION**

The Harrisburg Authority supports three separate segments. The Water Segment accounts for the provision of basic water service to customers of the Harrisburg Water System. The Sewer Segment accounts for the leasing of the wastewater conveyance and treatment system to the City under a direct financing lease. The Resource Recovery Segment accounts for the activities at the Harrisburg Resource Recovery and Steam Generating Facility (Resource Recovery Facility), which converts waste into energy. Selected segment information as of and for the year ended December 31, 2011 is as follows:

<b>CONDENSED STATEMENT OF NET ASSETS</b>	<b>Water Segment</b>	<b>Sewer Segment</b>	<b>Resource Recovery Segment</b>
<b>Assets</b>			
Current assets			
Other current assets	\$ 10,506,642	\$ 80,650	\$ 9,782,650
Due from (to) other funds	706,449	129,000	(516,771)
Due from the City	-	198,736	979,199
Total current assets	11,213,091	408,386	10,245,078
Restricted assets	32,373,931	5,188,552	11,542,434
Capital assets	62,812,703	-	110,015,906
Advances to the City	-	1,252,878	-
Other noncurrent assets	4,007,285	1,605,077	10,376,599
Total assets	110,407,010	8,454,893	142,180,017
<b>Liabilities</b>			
Current liabilities			
Other current liabilities	50,910	-	19,280,301
Due to the City	1,854,000	-	62,842,858
Total current liabilities	1,904,910	-	82,123,159
Liabilities payable from restricted assets	6,531,548	2,317,761	17,101,810
Noncurrent liabilities	136,368,288	2,752,187	230,346,746
Due to the City	106,336	-	-
Total liabilities	144,911,082	5,069,948	329,571,715
<b>Net assets</b>			
Invested in capital assets, net of related debt	(45,026,773)	-	(130,315,192)
Restricted	2,446,886	5,188,552	1,117,491
Unrestricted	8,075,815	(1,803,607)	(58,193,997)
Total net assets	\$ (34,504,072)	\$ 3,384,945	\$ (187,391,698)

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**CONDENSED STATEMENT OF REVENUES,  
EXPENSES AND CHANGES IN FUND NET ASSETS**

	Water Segment	Sewer Segment	Resource Recovery Segment
Operating revenues	\$ 16,483,386	\$ 302,000	\$ 28,104,958
Operating expenses			
Operating	5,210,370	-	22,019,834
Administration	235,322	302,000	300,000
Depreciation	2,184,872	-	5,316,798
Total operating expenses	7,630,564	302,000	27,636,632
Operating income	8,852,822	-	468,326
Nonoperating revenues (expenses)			
Investment income	3,538,045	643	1,023,579
Lease rental income	-	191,025	-
Miscellaneous income (expense)	(168,548)	1,381	(153,709)
Transfers to the City sewer operating fund	-	(614,447)	-
Interest expense	(9,133,907)	(280,329)	(14,863,749)
Amortization of deferred financing costs	(420,787)	(6,416)	(811,209)
Total nonoperating revenues (expenses)	(6,185,197)	(708,143)	(14,805,088)
Change in net assets	2,667,625	(708,143)	(14,336,762)
Net assets - January 1, 2011	(37,171,697)	4,093,088	(173,054,936)
Net assets - December 31, 2011	\$ (34,504,072)	\$ 3,384,945	\$ (187,391,698)

**CONDENSED STATEMENT OF CASH FLOWS**

Net cash provided by (used in) operating activities	\$ 10,430,385	\$ (127,619)	\$ 8,109,725
Net cash provided by investing activities	5,461,686	2,588,028	2,620,146
Net cash used in capital and related financing activities	(11,003,999)	(2,192,957)	(10,520,603)
Net increase in cash and cash equivalents	4,888,072	267,452	209,268
Cash and cash equivalents, January 1, 2011	5,178,047	749,745	9,960,110
Cash and cash equivalents, December 31, 2011	\$ 10,066,119	\$ 1,017,197	\$ 10,169,378

**19. ACCUMULATED DEFICITS**

*Harrisburg Parking Authority*

The Authority has an accumulated deficit of \$13,730,898. The deficit resulted from losses on the extinguishment of debt in the amount of approximately \$3 million and the rate of depreciation exceeding the long-term debt maturities.

*The Harrisburg Authority*

The rate covenant calculation required under applicable trust indentures pertaining to The Harrisburg Authority's Resource Recovery Facility financing has not been met for the year ended December 31, 2011. If the facility fails to generate sufficient revenues to pay debt service on the Resource Recovery Facility Revenue Bonds, Series A, D, E, and F of 2003, the Resource Recovery Facility Revenue Notes, Series B and C of 2003, the Resource Recovery Facility Subordinate Variable Rate Revenue Notes, Series A of 2002, or the Resource Recovery Facility Revenue Bonds, Series A of 1998, or ceases revenue generating operations, or if other monies set aside for such purposes are insufficient, the City will be required to pay principal of and interest on such bonds and notes when due pursuant to respective Guaranty Agreements among the City, The Harrisburg Authority, and the respective trustees for the bonds and notes. The County has provided a secondary guarantee of the Resource Recovery Facility Revenue Bonds, Series D and E of 2003 collectively in the maximum aggregate principal amount not to exceed \$113,000,000 by entering into a County Bond Guaranty Agreement with The Harrisburg Authority and the trustee for such bonds. The Resource Recovery segment has incurred substantial accumulated losses, which have caused the segment to experience cash flow difficulties.

The Water and Resource Recovery segments of The Harrisburg Authority have accumulated deficits at December 31, 2011 of \$34,504,072 and \$187,391,698, respectively. The deficits are primarily due to The Harrisburg Authority not charging enough to cover depreciation expense incurred since acquisition and not funding amortization of bond discounts, deferred bond issuance costs, and deferred losses on refundings. Management anticipates that the deficits will be reduced in the Water segment through future profitability improvements.

The Harrisburg Authority's Resource Recovery Facility, as required by the Environmental Protection Agency, was temporarily closed so that The Harrisburg Authority could undertake a modernization program. A significant financing was completed in December 2003 to fund the costs of the project. The contractor defaulted and was terminated as of December 31, 2006. In 2007, Covanta was retained to complete the project and take over management responsibilities. The Resource Recovery Segment has experienced significant operating losses, has an accumulated deficit of approximately \$187 million at December 31, 2011, is in violation of certain covenants under the trust indentures, and payment defaults have occurred. The Harrisburg Authority has issued multiple notices of material events with respect to certain bonds of the Resource Recovery Facility. Many of the above items were due to delays and significant cost overruns.

In the fall of 2007, The Harrisburg Authority developed a recovery plan for the Resource Recovery Facility to complete construction and bring the three burners on line. The Harrisburg Authority engaged Covanta to manage and operate the Facility and to provide professional services. Included in Covanta's Agreement with The Harrisburg Authority was a construction management agreement to

oversee the completion of construction. The recovery plan also included increased disposal fees and tipping fees and infusion of capital for construction and working capital.

The completion of the retrofit project and correction of design flaws caused by the original contractor were funded by a loan from Covanta to pay for such work. Payment of the debt service on the Covanta loan was subordinate in payment to The Harrisburg Authority's prior debt relating to the Resource Recovery Facility. Repayment of the debt service on the Covanta loan began prior to completion of the construction project. The Harrisburg Authority's revenues were insufficient to make payment on the loan and the City guarantee was called upon. The City made payments to Covanta until their financial situation precluded such payments in April 2010. Covanta has sued the Authority and the City for amounts that remain unpaid to Covanta under the loan. Additionally, approximately \$2.0 million is owed to vendors on the retrofit completion project due to Covanta failing to release advance funds once The Harrisburg Authority and City were unable to make reimbursement payments.

The Harrisburg Authority also obtained funding for a working capital loan to cover costs and debt service during the expected time period for completion of the retrofit project by the issuance of capital appreciation notes. Such notes for the working capital loan were issued in December of 2007 and matured on December of 2010. Revenues from the Resource Recovery Facility were not pledged as security for the working capital loan. The working capital loan was guaranteed by the City and the County on the assumption that the working capital loan would be refinanced into long-term debt on or prior to December 2010. Only the County had the ability to refinance the working capital loan upon its maturity and did such at that time.

Since 2008, the Resource Recovery Facility has been able to cover operating expenses but unable to generate sufficient revenue to cover debt service and amounts due under the interest rate cap with RBC. As such, The Harrisburg Authority has drawn on debt service reserves, called upon guarantors, and insurance policies in order to make sure that bondholders were paid. Claims for fees associated with the guaranty and insurance agreements continue to accrue.

The Harrisburg Authority continues to pursue revenue enhancing and expense reducing activities, but will continue to rely upon reserves, guarantors and insurance until a coordinated solution is accomplished. To this end, The Harrisburg Authority is participating in the City's Act 47 process that seeks to provide a plan to eliminate the financial burden of the Resource Recovery Facility on the revenues, guarantors, and insurance providers.

The Financially Distressed Municipalities Act, also known as Act 47, empowers the Pennsylvania Department of Community and Economic Development (DCED) to declare certain municipalities as financially distressed. On October, 1, 2010, Mayor Linda D. Thompson filed a request asking for the City to be designated a financially distressed municipality. DCED investigated the financial affairs of the City and, on December 15, 2010, following public hearings on the City's request, DCED issued a determination of municipal financial distress for the City.

A recovery plan (Coordinator's Act 47 Recovery Plan) was developed. However, on July 19, 2011, a majority of the Harrisburg City Council rejected the Coordinator's Act 47 Recovery Plan. Following the City Council's rejection of the Act 47 Recovery Plan, Mayor Thompson was tasked with developing and filing an alternate Recovery Plan pursuant the provisions of Act 47. The Mayor filed a Recovery Plan on August 22, 2011 and on August 31, 2011, a majority of Harrisburg City Council rejected Mayor Thompson's Recovery Plan and again rejected a modified plan on September 13, 2011.

On September 20, 2011, Governor Tom Corbett signed into law Senate Bill 1151, amending Act 47 and providing for a Declaration of Fiscal Emergency in circumstances in which a financially distressed city of the third class fails to adopt a financial recovery plan. Additionally, the law provides for the appointment and confirmation of a receiver if the distressed city fails to enact a consent agreement to adopt and implement a recovery plan.

As a result of the fiscal circumstances existing in the City, Governor Corbett declared a fiscal emergency on October 24, 2011. As part of the Emergency Declaration, Governor Corbett directed the Secretary of DCED, C. Alan Walker, to develop an Emergency Action Plan to ensure all vital and necessary services are maintained in the City until a fiscal recovery plan is enacted.

On November 18, 2011, a Receiver was appointed, who is tasked with developing and submitting a fiscal recovery plan to the Commonwealth Court, DCED Secretary, City Council and the Mayor.

The Receiver's recovery plan was submitted, the Commonwealth Court held a hearing and the Court confirmed the Receiver's Recovery Plan.

At this time, the Office of the Receiver is pursuing implementation of the Receiver's Recovery Plan and actively negotiating resolution of the City's fiscal crisis and seeking resolution with creditors of the City and the Authority relating to the outstanding Resource Recovery Facility debt.

In 1993, The Harrisburg Authority purchased the Resource Recovery Facility from the City. In consideration, The Harrisburg Authority paid the City approximately \$30 million. The Agreement of Sale allows for a maximum purchase price of \$55 million, with the final purchase price to be based on the financial capability of the Resource Recovery Facility. The balance of the purchase price is to be paid to the City only after The Harrisburg Authority completes financing of the improvements to the Facility described earlier, in such amount as is set forth in a report of The Harrisburg Authority's consulting engineer certifying that facility revenues upon completion of such improvements is sufficient to pay all operating expenses, debt service, and any other facility funding requirements. There were no additional payments required during the year ended December 31, 2011.

#### ***Redevelopment Authority of the City of Harrisburg***

The Redevelopment Authority net asset (deficit) at December 31, 2011 is related to the 1998 Series A and B bond issuances. Since the right to building is recorded at amortized cost and the debt includes appreciation, the total debt outstanding, less the asset's amortized cost, reduces net assets. The outstanding debt on these issuances is \$49,077,888 and the amortized cost of the right to building is \$20,369,411. These balances reduced the Redevelopment Authority's net assets from a positive \$11,035,279 to the deficit balance of \$17,673,198. The City guarantees the payment of those bond issuances. In addition, the Redevelopment Authority will gain title to certain buildings in the year 2016 in relation to the issuance of these bonds.

## **20. FINANCIAL RECOVERY PLAN**

For several years, the City has been exploring various options to close its structural budget gap and address its Resource Recovery Facility debt issue. In 2008, the City applied for and was awarded a \$100,000 Pennsylvania Department of Community and Economic Development Act 47 Early Intervention Program Grant to develop a Management and Financial Audit and Five-Year Financial Plan. During 2009, the City hired a national management consulting firm to conduct a thorough review

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of the City's finances and operations and to develop the Plan. An Emergency Financial Plan and Five-Year Plan (Plan) was issued in March 2010 and implementation immediately began. Due to City Council's failure to adopt the Plan, the Administration filed a Petition for Determination of Municipal Financial Distress on October 1, 2010 under Pennsylvania's Municipalities Financial Recovery Act of 1987 (Act 47). The City was accepted into the Act 47 program on December 15, 2010. The Act 47 program allowed the City to obtain assistance from the Commonwealth of Pennsylvania in developing a new financial recovery plan. A Municipal Financial Recovery Act Recovery Plan (Recovery Plan) was submitted by the Act 47 coordinator to the City on June 13, 2011. City Council rejected the Recovery Plan in July 2011. Immediately thereafter, and pursuant to Act 47, the Mayor became the Act 47 coordinator. As such, she developed her own Plan and submitted it to City Council on August 2, 2011. City Council rejected this second Plan on August 31, 2011. The Mayor submitted an amended version of her Plan to City Council, but Council rejected this amended Plan on September 13, 2011.

Pennsylvania's governor signed legislation on October 20, 2011 authorizing the State to declare a fiscal emergency in Harrisburg. On November 18, 2011, a receiver was appointed under this legislation to implement a Recovery Plan and take control of the City's finances. The Receiver unveiled his Recovery Plan for the City on February 6, 2012. The full Recovery Plan can be viewed at the Receiver's website at "[www.pa.gov/harrisburgreceiver](http://www.pa.gov/harrisburgreceiver)". The Recovery Plan was approved by the Commonwealth Court on March 9, 2012.

In the Recovery Plan, the Receiver indicated that the City's financial distress is a very complicated problem. He further indicated that it cannot be solved easily or quickly. He identified three primary challenges to be addressed in connection with the fiscal recovery of the City: first, the extraordinary amount of debt related to The Harrisburg Authority's Resource Recovery Facility (Incinerator) which the City guarantees; second, the City's structural budget deficit (the amount by which the City's operating expenditures consistently exceed its revenues); and third, filling of the Business Administrator/Chief of Staff position (termed Chief Operating Officer in the Plan) which had been vacant since January 2011, to lead and manage the entire staff and oversee the implementation of the Receiver's Recovery Plan Initiatives.

To address the burden of the Incinerator debt, the Receiver called for the possible sale and/or long-term lease of the Incinerator and separate parking facilities owned and operated by the Authority. The Recovery Plan also assumed the potential for so called "stranded debt" (the amount of debt remaining after the proceeds of the sale or lease of assets is applied to the Incinerator debt) and set forth contributions to be made by various stakeholders. Since the contributions required from stakeholders cannot be determined until the value of the assets is known, the Harrisburg Authority and the Authority were directed to participate in a Request for Qualifications and Proposals (RFQ&P) process to determine interested parties with respect to two sets of assets: the Incinerator and parking facilities. Unrelated to the Incinerator debt problem, The Harrisburg Authority was also directed to undertake an RFQ&P process for management and operation of its water and wastewater assets.

With these processes, the Receiver, with the advice of the relevant Authority, would then be in a position to negotiate with one or more offerors, and ultimately with the various stakeholders regarding any stranded debt or other issues related to the asset transactions. Both Authorities have since undertaken these processes. The Receiver is authorized under Act 47 to proceed with all transactions related to the assets of the City and the Authorities, and to cause the sale, lease, conveyance, assignment or other use or disposition of those assets.

Assuming that a comprehensive solution is achieved, the Receiver will file an amendment to this Recovery Plan with the Commonwealth Court indicating consensual agreements with stakeholders. If a

comprehensive solution is not agreed upon, the Receiver indicated he is prepared to file for bankruptcy under Chapter 9 of the Bankruptcy Code in order to protect the ability of the City to perform its vital and necessary services.

To address the City's structural budget deficit, an annual gap in excess of \$11 million as estimated by the Receiver, the Recovery Plan calls for a combination of concessions from the labor unions, an increase in the resident Earned income Tax (EIT), service efficiencies, and additional revenues from fees and outside sources. During October 2012, City Council approved a 1% increase in the EIT effective January 1, 2013, and an Act 47 grant funded fee study was completed, with certain of the study's proposed fee increases being considered for approval by City Council in 2013.

As for the third primary challenge, the City hired a Chief Operating Officer on April 18, 2012. His primary focus has been to see to the coordination and implementation of the Plan Initiatives.

The ultimate outcome of the City's Recovery Plan is subject to significant uncertainty.

## **21. COMMITMENTS AND CONTINGENCIES**

In the normal course of business, there are outstanding various commitments and contingent liabilities in addition to the normal encumbrances for the purchase of goods and services.

### **Federal and State**

Under the terms of federal and state grants, periodic audits and compliance reviews are required and certain costs may be questioned as not being appropriate expenditures under the terms of the grants. Such audits and compliance reviews could lead to reimbursement to the grantor agencies. The City believes the following disallowances, and others if any, will be immaterial, but wishes to disclose the following:

The United States Department of Energy (DOE) conducted an on-site monitoring of the City's \$256,200 EECBG grant program (8/21/2009-8/20/2012) in November 2011 and forwarded a Notice of Non-Compliance dated April 4, 2012. In both the monitoring report (dated November 22, 2011) and Notice of Non-Compliance, DOE outlined several items requiring corrective action. Specifically, the DOE found that the City had not properly requested an amendment to the scope of work of the grant and had not adequately documented the use of grant funds for administrative purposes. Amongst the corrective actions called for the City to undertake were a return of advanced funds of \$180,150 to the United States Treasury with interest and submission of delinquent 2009 and 2010 A-133 (Single) Audits. The City has responded to the monitoring report and Notice of Non-Compliance offering a work-out plan in response to DOE's prescribed Corrective Action Plan, but was unsuccessful in obtaining a waiver of the requirement to return the advanced grant funds. The advanced grant funds of \$180,150 were returned in August 2012 to the United States Treasury with interest of \$452. In exchange, the DOE approved the workout plan in September 2012 allowing the grant funds to be used to complete the scope of the work.

The City received a Notice of Rejected Audit Report from PA DCED dated January 3, 2012, and has been unsuccessful in closing out this \$100,000 Economic Advancement Program – SusqueCentennial Celebration Grant Contract (7/1/2007-6/30/2011). At issue were several unsubstantiated expenditures totaling \$50,000 for which PA DCED has stated that the City would either have to identify and document eligible expenditures of a like amount or repay the amount to PA DCED. The City responded to the Audit Report and provided documentation to substantiate a number of the

expenditures, however, there were numerous documents missing from the grant files maintained by the Harrisburg SusqueCentennial Commission's Executive Director. The City attempted to reconcile the \$50,000 discrepancy. However, PA DCED opted to lessen a subsequent \$2 million Financial Assistance Grant by the \$50,000, closing the matter in 2012.

**Construction Commitments**

***Primary Government***

The City has contractual commitments for construction, engineering, and licensing related to the City properties of approximately \$2,558,559.

***Component Units***

***The Harrisburg Authority***

Many of The Harrisburg Authority's financings are insured by a bond insurance policy. On January 17, 2013, Moody's Investor Services downgraded the insurance financial strength rating of The Harrisburg Authority's bond insurer from Aa3 to A2.

The Harrisburg Authority entered into an Administrative Services and Interim Operation and Maintenance Agreement (Interim Agreement) with Covanta for operation and management of the Resource Recovery Facility effective January 2, 2007 through March 31, 2007. During the interim agreement period, Covanta provided all day-to-day administrative services, provided a Construction Plan and coordinated all construction, start-up performance testing, operation and maintenance services for the Facility. The Harrisburg Authority deposited \$100,000 with Covanta, which was used to pay for the first arising reimbursable expenses under the Agreement. On the 15th and 30th day of each month, The Harrisburg Authority paid Covanta 1/24th of the annual amount set forth in the estimated operating budget. Each month, Covanta reconciled the actual reimburseable expenses to the payments made by The Harrisburg Authority. For all reimbursable expenses incurred during the month in excess of such payments, Covanta submitted an invoice for such excess by the 10th day of the following month, which was to be paid by The Harrisburg Authority within 30 days. Reimbursable expenses are defined in the agreement. The Harrisburg Authority also paid an administrative service charge to Covanta in the amount of 11% of reimbursable expenses. The Interim Agreement was extended, on a month-to-month basis, through January 31, 2008.

The Harrisburg Authority then entered into a Management and Professional Services Agreement with Covanta to provide construction and operations management services for a period of ten years and the Retrofit Completion work. The terms and conditions of this agreement are substantially the same as the Interim Agreement, except that the management fee is \$875,000 per month, escalated annually each calendar year.

The Harrisburg Authority has entered into various construction contracts related to the construction of the various facilities. The outstanding commitment under these contracts at December 31, 2011, excluding amounts in accounts payable, was approximately \$3.9 million.

In June 2010, The Harrisburg Authority entered into a Consent Order and Agreement (COA) with the Pennsylvania Department of Environmental Protection (DEP) relative to the Resource Recovery Facility for violations of air quality-related emissions limits as of January 2007. In lieu of paying the total fine for the violations, the COA established the following:

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- Civil penalty of \$125,000 due at execution of COA (paid in 2010).
- Additional civil penalty of \$100,000 due no later than December 31, 2011, December 31, 2012, and December 31, 2013.

In lieu of paying civil penalties for the period of 2011 – 2013, The Harrisburg Authority may perform certain projects for the benefit of the residents of the City and/or the Borough of Steelton. In order for the funds expended on the projects to qualify as Project Credits under the COA, the Projects must be certain projects and meet certain conditions:

- Asthma Education Program for Community School Children – implement the American Lung Association’s Open Airways for Schools Program. The Harrisburg Authority will provide funds to the Project Administrator (Hamilton Health Center).
- South Allison Hill Weed and Seed Revitalization Plan – bulk trash cleanup, cameras to monitor illegal dumping, and vacant lot cleanup. The Harrisburg Authority will participate by providing funds to Project Administrator (YMCA Weed and Seed).

For payments to qualify for the Project Credits, The Harrisburg Authority must:

- Receive written approval from the DEP for the draft contract between The Harrisburg Authority and the Project Administrators.
- Execute the DEP approved contract with the Project Administrator.
- Provide DEP with copy of executed contract with first quarterly report.
- Provide DEP with quarterly reports (within 30 days of the end of the quarter).

The \$100,000 penalty for period of 2011 – 2013 will not be due for each year if The Harrisburg Authority demonstrates at least \$50,000 of Project Credits pursuant to the Final Completion Reports submitted during each calendar year. If The Harrisburg Authority demonstrates any Project Credits pursuant to the Final Completion Reports submitted during the 2010 calendar year, the 2010 Project Credits shall be applied as Project Credits to the 2011 calendar year. If The Harrisburg Authority demonstrates more than \$50,000 of Project Credits pursuant to Final Completion Reports submitted during 2011 and 2012 calendar years, the Project Credits exceeding \$50,000 in any given year may be applied as Project Credits in the next calendar year.

The project requirements were met and the Project Credits applied for the year ended December 31, 2011.

On August 19, 2009, The Harrisburg Authority received the H2O Pennsylvania Act Grant in the sum of \$5,520,000 from the Commonwealth Financing Authority for construction and improvements to the wastewater treatment plant located in Swatara Township. In accordance with the grant agreement, the project was completed prior to June 30, 2012. To receive payments under this grant, The Harrisburg Authority must submit requests for payment based on the estimate of expenditures. Total costs drawn down under the grant were \$4,635,332 at December 31, 2011.

On December 23, 2009, The Harrisburg Authority entered into a loan agreement with the Pennsylvania Infrastructure Investment Authority (Penn Vest) in an amount not to exceed \$1,880,000 for capital improvements of the wastewater treatment facility. The loan is guaranteed by the City. As of December 31, 2011, \$1,695,017 has been drawn down on the loan.

The Harrisburg Authority Resource Recovery Facility Forensic Investigation, which reviews matters concerning the financing of the Resource Recovery Facility, was issued on January 12, 2012, and can

be found at <http://www.hbgauthority.com/news/Forensic%20Investigation/Harrisburg%20Report.pdf>. During October and November 2012, the PA Senate Local Government Committee held two public hearings to interview parties named in the forensic investigation to gain a better understanding of the details disclosed therein.

***Harrisburg Parking Authority***

During 2011, the Authority entered into two construction contracts in the amount of \$2,067,280 for the Walnut Street Garage maintenance project and modernization of the Seventh Street Garage elevators. As of December 31, 2011, the full amount of \$2,067,280 is the commitment remaining on these construction contracts.

***Redevelopment Authority of the City of Harrisburg***

The Redevelopment Authority is committed for capital projects disbursements in the approximate amount of \$93,977 as of December 31, 2011.

***Downtown Coordinated Parking Fund***

On June 27, 1984, the City, the Redevelopment Authority, Harristown Development Corporation, the Authority, the Mayor of Harrisburg, and Harrisburg City Council entered into the Cooperation Agreement for a Downtown Coordinated Parking System (Cooperation Agreement). The Cooperation Agreement has been amended ten times, with the most recent amendment (confusingly titled the Eleventh Amendment) dated September 14, 2011. All of the amendments coincide with an Authority financing transaction.

The Cooperation Agreement established a coordinated parking system that is managed and operated by the Authority. The components of the coordinated parking system include ten parking garages owned and operated by the Authority (four of the garages are located on land leased by the Authority from the City, and one of the garages is equitably owned by the Authority), two City-owned lots, the parking meters within the City, and a portion of the parking tax collected by the City. The revenues from each component are placed into separate operational accounts established by the Cooperation Agreement, and the operational costs of each component are paid out of the respective account. Additionally, the Reserve Fund is funded from the operational accounts. The Reserve Fund may be used for replacements or other improvements in any of the Authority garages in accordance with and as identified in the Authority's annual budget.

Following the payment of operational expenses and the funding of the Reserve Fund by the Authority, several subaccounts are funded for the payment of the debt service for the outstanding bonds. Out of the Walnut, Fifth and Chestnut Street Garages Operating Account, the Replacement Reserve Subaccount is funded to pay the debt service of the Series O Bonds; however, the Replacement Reserve Subaccount may only be funded upon receipt of a certificate from an independent parking consultant confirming that the funds generated or anticipated to be generated by the Authority's garages and other parking facilities will meet at least 130% of the debt service requirements of the Series N Bonds. Out of the 2000 Garages/Series I Operating Account, which receives the revenue from the River Street Garage and the City Island Garage, the Series I Subaccount is funded to pay the debt service for the Series J, P and R Bonds; however, the Series I Subaccount may only be funded upon receipt of a certificate from an independent parking consultant confirming that the funds generated or anticipated to be generated by the Authority's garages and other parking facilities will meet at least 130% of the debt service requirements of the Series N Bonds and funding requirements of

the Replacement Reserve Subaccount. Also, out of the 2000 Garages/Series I Operating Account, the Series K and L Subaccount is funded to pay the debt service for the Series K Bonds; however, the Series K and L Subaccount may only be funded upon receipt of a certificate from an independent parking consultant confirming that the funds generated or anticipated to be generated by the Authority's garages and other parking facilities will meet at least 130% of the debt service requirements of the Series N Bonds and the funding requirements of the Replacement Reserve Subaccount and the Series I Subaccount. Out of the Seventh Street Garage Operating Account the Series T Subaccount is funded to pay the debt service for the Series T and Series U Bonds; however the Series T Subaccount may only be funded upon receipt of a certificate from an independent parking consultant confirming that the funds generated or anticipated to be generated by the Authority's garages and other parking facilities will meet at least 130% of the debt service requirements of the Series N Bonds and the funding requirements of the Replacement Reserve Subaccount, the Series I Subaccount, and the Series K and L Subaccount.

Following the funding of the aforementioned subaccounts, to the extent possible from their respective operating accounts, all of the net revenue from the coordinated parking system is deposited into the Fund. To the extent that any subaccount is deficient to pay its debt service obligations, such deficiency is cured by funds from the Fund upon receipt of a certificate from an independent parking consultant confirming that the funds generated or anticipated to be generated by the Authority's garages and other parking facilities will meet at least 130% of the debt service requirements of the Series N Bonds, and the deficiencies are covered in the following priority: (1) Replacement Reserve Subaccount, (2) Series I Subaccount, (3) Series K and L Subaccount, and (4) Series T Subaccount. The debt service for the Series N Bonds is also paid out of the Fund. When the Fund's balance together with amounts expected to be deposited therein is equal to or greater than 130% of the next debt payment for the Series N Bonds, and all other payments are made pursuant to the Cooperation Agreement (including specifically the funding of the subaccounts), the remaining balance, no less than annually, is to be paid to the City.

During the year, the City received a refund of \$1,250,000 representing excess amounts deposited into the system for 2011.

### **Guarantees**

The City is contingently liable under various agreements which guarantee debt of entities not included in the primary government's financial statements aggregating \$422,345,067 at December 31, 2011, and maturing at various dates through 2036. Of the \$422,345,067, \$417,799,309 is for guarantees of component unit debt. See Notes 23 and 24 on the recording of the City's contingent liability with respect to the City's guarantee of The Harrisburg Authority's debt. Additionally, City Council failed to adopt funding appropriations in the 2010, 2011, and 2012 proposed Debt Service Fund budgets to honor these guarantees. The City has filed a notice of material event stating that the City does not expect to be able to fulfill its guarantee obligations with respect to the bonds for which the City is guarantor.

During July 2012, the City was released from approximately \$17 million of component unit conduit debt guarantees, because the related debt was extinguished.

The Harrisburg Authority guaranteed a line-of-credit on behalf of the National Civil War Museum. The maximum amount available under the line-of-credit is \$500,000. As required by the agreement, The Harrisburg Authority has placed \$250,000 in a separate account and this amount is included on the statement of net assets as restricted cash and cash equivalents.

**Landfill Closure and Post-closure Care Costs**

State and federal laws and regulations require The Harrisburg Authority to properly close and place a final impermeable cover on its Ash Residue Disposal Landfills when they no longer accept waste and to perform certain ongoing maintenance and monitoring activities at the site for up to thirty years after closure. The original estimated total cost of closure and post-closure care costs was \$1,670,206, based on an agreement with the Commonwealth of Pennsylvania pursuant to state regulations and was subject to change with inflation, deflation, technology, or applicable laws and regulations. During 2007, under the original closure and post closure agreement, The Harrisburg Authority was required by state regulations and its permit to make quarterly payments of \$30,014 to the Consolidated Closure Trust.

On December 31, 2007, the original consolidated trust was terminated and a new account was established. At that time, The Harrisburg Authority estimated the closure and post-closure costs to be \$1,442,617. A variable rate promissory note (Line of Credit) was entered into with a financial institution for \$1,442,617. The Line of Credit supports the Letter of Credit #1805 issued to the Pennsylvania Department of Environmental Protection. On May 5, 2008, this Line of Credit was amended to \$2,355,713 based on a revised closure and post-closure cost estimate.

In an effort to extend the life of the landfill, in April 2008, The Harrisburg Authority began mining the ash to recover ferrous and nonferrous metals contained in the ash residue. Beginning in August 2008, the ash from the processed metal was removed from the landfill and taken offsite. This resulted in reduced ash volume, thereby further extending the life of the landfill area. To maintain continued ash disposal operations, a plan was prepared to extend the site life of the landfill until an expansion can be permitted and constructed. It is expected to take four years to complete the permitting and initial construction process. During that four-year period, mining and off-site disposal of processed ash will continue. During 2009, The Harrisburg Authority received a landfill permit extension for another four years. The capacity will last that long, if The Harrisburg Authority continues to remove ash from the landfill for disposal/beneficial use at another landfill, as fast as it is generated at the Harrisburg Resource Recovery Facility.

The Harrisburg Authority has accrued \$2,265,336 for landfill closure and post-closure care costs as of December 31, 2011, which represents the use of 96.16% of the estimated capacity of the disposal area. Based on the annual usage at December 31, 2011, the estimated remaining life of the landfill is approximately one year. Under the new closure and post-closure agreement, The Harrisburg Authority is required by state regulations and its permit to make quarterly payments of \$170,000 to the Consolidated Closure Trust until fully funded. The Harrisburg Authority is in compliance with those requirements at December 31, 2011.

As of December 31, 2011, cash and investments of \$3,382,827 are held for closure and post-closure care expenses. Those funds are reported as restricted assets on the statement of net assets.

**Environmental Remediation Liability**

The Redevelopment Authority assumed and acquired title to several properties which required environmental remediation. These properties were acquired for redevelopment. After the projects are complete, the properties will be acquired by a local educational institution and/or a nonprofit healthcare organization.

The Redevelopment Authority is required to remediate these properties. The Redevelopment Authority has estimated that total project costs will amount to \$961,000 and \$120,500. These estimates are based

on projected remediation costs. The estimates are included in grant proposals, which were approved by the Department of Environmental Protection.

The \$123,829 ending balance of the contamination liability is based on the total estimated project cost, less costs incurred to date. The Redevelopment Authority does not expect to receive insurance recoveries that have the potential to reduce the recorded liability. The estimated liability may potentially change, due to factors such as price increases or changes in technology. The Redevelopment Authority has made significant progress on the projects to date and continues work subsequent to year-end.

## **22. COMPLIANCE**

### *Primary Government*

Management of the City believes that the City has complied, in all material respects, with all applicable finance related legal and contractual provisions including applicable covenants of bond indentures, except as noted throughout Notes 22 and 23.

Under the continuing disclosure undertaking, the City has covenanted to file its secondary market disclosures within 270 days of the end of their fiscal year. Additionally, the various trust indentures require the City to submit its audited financial statements to the trustee within 180 days. The financial statements were not completed by either date. In addition, there is ongoing litigation regarding the City's obligation under certain guarantees of The Harrisburg Authority's debt, as discussed in Note 23.

On February 11, 2010, Moody's downgraded its rating on the City's general obligation bonds to a rating of B2, with a negative outlook. Through its notice of failure to provide annual financial information as required, filed on October 12, 2012, the City stated that it had not filed its comprehensive annual financial report for the fiscal years ended December 31, 2010 and 2011. However, the City filed its 2010 comprehensive annual financial report (CAFR) on December 20, 2012.

On March 9, 2012, the City issued a notice of material event with respect to the City's General Obligation Refunding Bonds and Notes, Series D and F of 1997. The notice stated that the City would not be making its scheduled debt service payments with respect to the City's General Obligation Refunding Bonds and Notes, Series D and F of 1997 of \$2,735,000 and \$2,530,000, respectively, due on March 15, 2012. These bonds and notes are insured by municipal bond insurance policies.

On September 14, 2012, the City issued a notice of material event with respect to the City's General Obligation Refunding Bonds and Notes, Series D and F of 1997. The notice stated that the City would not be making its scheduled debt service payments with respect to the City's General Obligation Refunding Bonds and Notes, Series D and F of 1997 of \$1,765,000 and \$1,635,000, respectively, due on September 15, 2012. These bonds and notes are insured by municipal bond insurance policies.

On March 11, 2013, the City issued a notice of material event with respect to the City's General Obligation Refunding Bonds and Notes, Series D and F of 1997. The notice stated that the City would not be making its scheduled debt service payments with respect to the City's General Obligation Refunding Bonds and Notes, Series D and F of 1997 of \$2,700,000 and \$2,505,000, respectively, due on March 15, 2013. These bonds and notes are insured by municipal bond insurance policies.

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The City's single audit is required to be filed with the Federal Audit Clearinghouse by each September 30, following their year-end. The City has not filed its single audit for the years ended December 31, 2010 and 2011 by the required dates.

The City is required under the Debt Act to maintain certain of their debt obligations below a specified legal debt limit. Because certain of City guaranteed The Harrisburg Authority Resource Recovery Facility debt are no longer considered self-liquidating, the City has exceeded its legal debt limit at December 31, 2011 by approximately \$109.1 million.

The City receives State Aid from the Commonwealth of Pennsylvania in accordance with the Municipal Pension Plan Funding and Recovery Act (Act 205 of 1984). The City received \$1,880,796 of State Aid on September 30, 2011; however, these funds were not deposited to the Plan until March 29, 2012. This has been recorded as a receivable by the Pension Trust Fund and a payable by the General Fund on the statement of plan net assets and balance sheet, respectively, as of December 31, 2011 and as employer contributions on the statement of changes in plan net assets for the year ended December 31, 2011.

***Component Units***

***The Harrisburg Authority***

***Resource Recovery Facility***

Under the continuing disclosure undertaking, The Harrisburg Authority has covenanted to file its secondary market disclosures within 270 days of the end of their fiscal year. Additionally, the various trust indentures require The Harrisburg Authority to submit its audited financial statements to the trustee within 180 days. On September 29, 2011 and October 4, 2012, The Harrisburg Authority issued notices of material events with respect to the failure of The Harrisburg Authority to issue financial statements for the years ended December 31, 2010 and 2011, stating that neither were completed by the required dates.

Under the trust indentures, The Harrisburg Authority is required to maintain certain minimum balances in the Resource Recovery operating reserve fund. At December 31, 2011, The Harrisburg Authority's balance in the Resource Recovery operating reserve fund was \$2,937,025 and the reserve requirement was \$3,214,767. The trust indenture states that if the balance in the Resource Recovery operating reserve fund becomes deficient, The Harrisburg Authority is to restore the balance with twelve substantially equal monthly installments. The Resource Recovery operating reserve was replenished through transfers from the revenue fund in the amount of approximately \$147,000 and \$450,000 in January and February 2012, respectively.

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Under the trust indentures, The Harrisburg Authority is required to maintain certain minimum balances in the Resource Recovery debt service reserve funds. At December 31, 2011, The Harrisburg Authority's balances in the debt service reserve funds and the related reserve requirements are as follows:

Bond Series	Balance at December 31, 2011	Reserve Requirement
1998	\$ 3,471,670	\$ 3,900,215
2002	-	800,000
2003A - C	10	7,200,000
2003D	-	8,000,000
2003E	-	1,000,000
2003F	-	1,000,000

Deficiencies in the Debt Service Reserve Accounts are to be repaid in not more than 12 substantially equal monthly payments on the first day of the month after the occurrence of such deficiency. As of April 2013, The Harrisburg Authority has not replenished the Debt Service Reserve Accounts.

The Harrisburg Authority's management has not instituted a system to calculate the rate covenant requirement noted earlier with respect to the Resource Recovery Facility debt.

1998 Series A, B, and C

On March 20, 2009, The Harrisburg Authority issued a notice of material event with respect to The Harrisburg Authority's Series A Bonds of 1998. The 1998 Series A, B, and C Debt Service Account did not have sufficient funds to pay the scheduled interest payment of \$280,908 due on the 1998 Series A Bonds on March 1, 2009. The amount of \$86,662 was on deposit with the Trustee with respect to the 1998 Series A Bonds, resulting in a deficiency of \$195,346. Pursuant to terms of the trust indenture and the City Bond Guaranty, the Trustee notified The Harrisburg Authority and the City of such deficiency in the 1998 Series A, B, and C Debt Service Account. Accordingly, the City transferred monies to the Trustee to address the deficiency.

On March 5, 2010, The Harrisburg Authority and the City issued a joint notice of material event with respect to The Harrisburg Authority's Series A Bonds of 1998. The 1998 Series A, B, and C Debt Service Account did not have sufficient funds to pay the scheduled interest payment of \$315,908 due on the 1998 Series A Bonds on September 1, 2009. There were no funds on deposit with the Trustee with respect to the 1998 Series A Bonds, resulting in a deficiency of \$315,908. In accordance with the terms of the 1998 Indenture, the Trustee transferred funds from the 1998 Series Debt Service Reserve Account to the 1998 Series A, B, and C Debt Service Account in an amount sufficient to satisfy the deficiency and to enable the Trustee to make the necessary payment of interest on the 1998 Series A Bonds on September 1, 2009.

On March 8, 2010, The Harrisburg Authority and the City issued a joint notice of material event with respect to The Harrisburg Authority's Series A Bonds of 1998. The 1998 Series A, B, and C Debt Service Account did not have sufficient funds to pay the scheduled interest payment of \$280,085 due on the 1998 Series A Bonds on March 1, 2010. There were no funds on deposit with the Trustee with

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respect to the 1998 Series A Bonds, resulting in a deficiency of \$280,085. In accordance with the terms of the 1998 Indenture, the Trustee transferred funds from the 1998 Series Debt Service Reserve Account to the 1998 Series A, B, and C Debt Service Account in an amount sufficient to satisfy the deficiency and to enable the Trustee to make the necessary payment of interest on the 1998 Series A Bonds on March 1, 2010.

On September 14, 2010, The Harrisburg Authority and the City issued a joint notice of material event with respect to The Harrisburg Authority's Series A Bonds of 1998. The 1998 Series A, B, and C Debt Service Account did not have sufficient funds to pay the scheduled principal and interest payment of \$320,085 due on the 1998 Series A Bonds on September 1, 2010. There were no funds on deposit with the Trustee with respect to the 1998 Series A Bonds, resulting in a deficiency of \$320,085. In accordance with the terms of the 1998 Indenture, the Trustee transferred funds from the 1998 Series Debt Service Reserve Account to the 1998 Series A, B, and C Debt Service Account in an amount sufficient to satisfy the deficiency and to enable the Trustee to make the necessary payment of interest on the 1998 Series A Bonds on September 1, 2010.

On September 14, 2012, The Harrisburg Authority and the City issued a joint notice of material event with respect to The Harrisburg Authority's Series A Bonds of 1998. The 1998 Series A, B, and C Debt Service Account did not have sufficient funds to pay the scheduled principal and interest payment of \$279,125 due on the 1998 Series A Bonds on September 1, 2012 resulting in a deficiency of \$46,520. In accordance with the terms of the 1998 Indenture, the Trustee transferred funds from the 1998 Series Debt Service Reserve Account to the 1998 Series A, B, and C Debt Service Account in an amount sufficient to satisfy the deficiency and to enable the Trustee to make the necessary payment of interest on the 1998 Series A Bonds on September 1, 2012.

On March 4, 2013, The Harrisburg Authority and the City issued a joint notice of material event with respect to The Harrisburg Authority's Series A Bonds of 1998. The 1998 Series A, B, and C Debt Service Account did not have sufficient funds to pay the scheduled interest payment of \$279,125 due on the 1998 Series A Bonds on March 1, 2013 resulting in a deficiency of \$279,125. In accordance with the terms of the 1998 Indenture, the Trustee transferred funds from the 1998 Series Debt Service Reserve Account to the 1998 Series A, B, and C Debt Service Account in an amount sufficient to satisfy the deficiency and to enable the Trustee to make the necessary payment of interest on the 1998 Series A Bonds on March 1, 2013.

*Series A Notes of 2002*

On June 22, 2009, The Harrisburg Authority issued a notice of material event with respect to The Harrisburg Authority's Series A Notes of 2002. The 2002 Debt Service Account did not have sufficient funds to pay the scheduled interest payment of \$446,732 due on the 2002 Series A Notes on May 1, 2009. The amount of \$5,749 was on deposit with the Trustee with respect to the 2002 Series A Notes, resulting in a deficiency of \$440,983. Pursuant to terms of the trust indenture and the City Note Guaranty, the Trustee notified The Harrisburg Authority and the City of such deficiency in the 2002 Debt Service Account. Accordingly, the City transferred monies to the Trustee to address the deficiency.

On March 8, 2010, The Harrisburg Authority and the City issued a joint notice of material event with respect to The Harrisburg Authority's Series A Notes of 2002. The 2002 Debt Service Account did not have sufficient funds to pay the scheduled debt service payment of \$1,196,732 due on the 2002 Series A Notes on November 1, 2009. The amount of \$88 was on deposit with the Trustee with respect to the

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2002 Series A Notes, resulting in a deficiency of \$1,196,644. Pursuant to terms of the trust indenture and the City Note Guaranty, the Trustee notified The Harrisburg Authority and the City of such deficiency in the 2002 Debt Service Account. Under the terms of the City Note Guaranty, the City, as guarantor, was required to fund any deficiency in the 2002 Debt Service Account. The City notified the Trustee that the City was only able to transfer \$396,732, which amount representing a portion of the funds required for the debt service payment due on the 2002 Series A Notes on November 1, 2009. Upon the failure of the City to advance sufficient monies as required under the City Note Guaranty, the Trustee then transferred funds from the 2002 Debt Service Reserve Account of the Debt Service Reserve Fund in the amount of \$799,912 to the 2002 Debt Service Account in order to satisfy the remaining deficiency therein and to enable the Trustee to make the necessary debt service payment the 2002 Series A Notes on November 1, 2009.

On May 4, 2010, The Harrisburg Authority and the City issued a joint notice of material event with respect to The Harrisburg Authority's Series A Notes of 2002. The 2002 Debt Service Account did not have sufficient funds to pay the scheduled debt service payment of \$425,282 due on the 2002 Series A Notes on May 1, 2010. On April 25, 2010, there were no funds on deposit with the Trustee with respect to the 2002 Series A Notes resulting in a deficiency of \$425,282. Pursuant to terms of the trust indenture and the City Note Guaranty, the Trustee notified The Harrisburg Authority and the City of such deficiency in the 2002 Debt Service Account. Under the terms of the City Note Guaranty, the City, as guarantor, was required to fund any deficiency in the 2002 Debt Service Account. The City notified the Trustee that the City was not able to provide any funds under the City Note Guaranty in order to make the May 1, 2010 payment. Upon the failure of the City to advance funds as required under the City Note Guaranty, the Trustee then transferred funds from the 2002 Debt Service Reserve Account of the Debt Service Reserve Fund in the amount of \$88 to the 2002 Debt Service Account. After transferring funds from the 2002 Debt Service Reserve Fund, the 2002 Debt Service Account was deficient in the amount of \$425,194. In accordance with the 2002 Indenture, the Trustee then notified the 2002 Bond Insurer of the deficiency of funds on deposit in the 2002 Debt Service Account required to make the May 1, 2010 payment and requested that such shortfall be paid under the bond insurance policy. The 2002 Bond Insurer paid the amount \$425,194 to the Trustee under the bond insurance policy, which amount, together with other funds on deposit in the 2002 Debt Service Account, was sufficient to pay the scheduled debt service payment on May 1, 2010.

On November 3, 2010, The Harrisburg Authority and the City issued a joint notice of material event with respect to The Harrisburg Authority's Series A Notes of 2002. The 2002 Debt Service Account did not have sufficient funds to pay the scheduled debt service payment of \$1,215,282 due on the 2002 Series A Notes on November 1, 2010. On October 25, 2010, there were no funds on deposit with the Trustee with respect to the 2002 Series A Notes resulting in a deficiency of \$1,215,282. Pursuant to terms of the trust indenture and the City Note Guaranty, the Trustee notified The Harrisburg Authority and the City of such deficiency in the 2002 Debt Service Account. Under the terms of the City Note Guaranty, the City, as guarantor, was required to fund any deficiency in the 2002 Debt Service Account. The City notified the Trustee that the City was not able to provide any funds under the City Note Guaranty in order to make the November 1, 2010 payment. Upon the failure of the City to advance funds as required under the City Note Guaranty, the Trustee was required to transfer any funds on deposit in the 2002 Debt Service Reserve Account of the Debt Service Reserve Fund to the 2002 Debt Service Account of the Debt Service Fund. There were no funds on deposit in the 2002 Debt Service Reserve Account of the Debt Service Reserve Fund, resulting in a deficiency in the amount of \$1,215,282. In accordance with the 2002 Indenture, the Trustee then notified the 2002 Bond Insurer of the deficiency of funds on deposit in the 2002 Debt Service Account required to make the November 1, 2010 payment and requested that such shortfall be paid under the bond insurance policy. The 2002

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Bond Insurer paid the amount \$1,215,282 to the Trustee under the bond insurance policy, which amount was sufficient to pay the scheduled debt service payment on November 1, 2010.

On May 2, 2011, The Harrisburg Authority and the City issued a joint notice of material event with respect to The Harrisburg Authority's Series A Notes of 2002. The 2002 Debt Service Account did not have sufficient funds to pay the scheduled debt service payment of \$402,688 due on the 2002 Series A Notes on May 1, 2011. On April 25, 2011, there were no funds on deposit with the Trustee with respect to the 2002 Series A Notes resulting in a deficiency of \$402,688. Pursuant to terms of the trust indenture and the City Note Guaranty, the Trustee notified The Harrisburg Authority and the City of such deficiency in the 2002 Debt Service Account. Under the terms of the City Note Guaranty, the City, as guarantor, was required to fund any deficiency in the 2002 Debt Service Account. The City notified the Trustee that the City was not able to provide any funds under the City Note Guaranty in order to make the May 1, 2011 payment. Upon the failure of the City to advance funds as required under the City Note Guaranty, the Trustee was required to transfer any funds on deposit in the 2002 Debt Service Reserve Account of the Debt Service Reserve Fund to the 2002 Debt Service Account of the Debt Service Fund. There were no funds on deposit in the 2002 Debt Service Reserve Account of the Debt Service Reserve Fund, resulting in a deficiency in the amount of \$402,688. In accordance with the 2002 Indenture, the Trustee then notified the 2002 Bond Insurer of the deficiency of funds on deposit in the 2002 Debt Service Account required to make the May 1, 2011 payment and requested that such shortfall be paid under the bond insurance policy. The 2002 Bond Insurer paid the amount \$402,688 to the Trustee under the bond insurance policy, which amount was sufficient to pay the scheduled debt service payment on May 1, 2011.

On November 1, 2011, The Harrisburg Authority and the City issued a joint notice of material event with respect to The Harrisburg Authority's Series A Notes of 2002. The 2002 Debt Service Account did not have sufficient funds to pay the scheduled debt service payment of \$1,242,688 due on the 2002 Series A Notes on November 1, 2011. On October 25, 2011, there were no funds on deposit with the Trustee with respect to the 2002 Series A Notes resulting in a deficiency of \$1,242,688. Pursuant to terms of the trust indenture and the City Note Guaranty, the Trustee notified The Harrisburg Authority and the City of such deficiency in the 2002 Debt Service Account. Under the terms of the City Note Guaranty, the City, as guarantor, was required to fund any deficiency in the 2002 Debt Service Account. The City notified the Trustee that the City was not able to provide any funds under the City Note Guaranty in order to make the November 1, 2011 payment. Upon the failure of the City to advance funds as required under the City Note Guaranty, the Trustee was required to transfer any funds on deposit in the 2002 Debt Service Reserve Account of the Debt Service Reserve Fund to the 2002 Debt Service Account of the Debt Service Fund. There were no funds on deposit in the 2002 Debt Service Reserve Account of the Debt Service Reserve Fund, resulting in a deficiency in the amount of \$1,242,688. In accordance with the 2002 Indenture, the Trustee then notified the 2002 Bond Insurer of the deficiency of funds on deposit in the 2002 Debt Service Account required to make the November 1, 2011 payment and requested that such shortfall be paid under the bond insurance policy. The 2002 Bond Insurer paid the amount \$1,242,688 to the Trustee under the bond insurance policy, which amount was sufficient to pay the scheduled debt service payment on November 1, 2011.

On May 1, 2012, The Harrisburg Authority and the City issued a joint notice of material event with respect to The Harrisburg Authority's Series A Notes of 2002. The 2002 Debt Service Account did not have sufficient funds to pay the scheduled debt service payment of \$378,664 due on the 2002 Series A Notes on May 1, 2012. On May 1, 2012, there were no funds on deposit with the Trustee with respect to the 2002 Series A Notes, resulting in a deficiency of \$378,664. Pursuant to terms of the trust indenture and the City Note Guaranty, the Trustee notified The Harrisburg Authority and the City of

such deficiency in the 2002 Debt Service Account. Under the terms of the City Note Guaranty, the City, as guarantor, was required to fund any deficiency in the 2002 Debt Service Account. The City notified the Trustee that the City was not able to provide any funds under the City Note Guaranty in order to make the May 1, 2012 payment. Upon the failure of the City to advance funds as required under the City Note Guaranty, the Trustee was required to transfer any funds on deposit in the 2002 Debt Service Reserve Account of the Debt Service Reserve Fund to the 2002 Debt Service Account of the Debt Service Fund. There were no funds on deposit in the 2002 Debt Service Reserve Account of the Debt Service Reserve Fund, resulting in a deficiency in the amount of \$378,664. In accordance with the 2002 Indenture, the Trustee then notified the 2002 Bond Insurer of the deficiency of funds on deposit in the 2002 Debt Service Account required to make the May 1, 2012 payment and requested that such shortfall be paid under the bond insurance policy. The 2002 Bond Insurer paid the amount \$378,664 to the Trustee under the bond insurance policy, which amount was sufficient to pay the scheduled debt service payment on May 1, 2012.

On November 5, 2012, The Harrisburg Authority and the City issued a joint notice of material event with respect to The Harrisburg Authority's Series A Notes of 2002. The 2002 Debt Service Account did not have sufficient funds to pay the scheduled debt service payment of \$1,268,664 due on the 2002 Series A Notes on November 1, 2012. Under the terms of the City Note Guaranty, the City, as guarantor, was required to fund any deficiency in the 2002 Debt Service Account. The City notified the Trustee that the City was not able to provide any funds under the City Note Guaranty in order to make the November 1, 2012 payment. Upon the failure of the City to advance funds as required under the City Note Guaranty, the Trustee was required to transfer any funds on deposit in the 2002 Debt Service Reserve Account of the Debt Service Reserve Fund to the 2002 Debt Service Account of the Debt Service Fund. There were no funds on deposit in the 2002 Debt Service Reserve Account of the Debt Service Reserve Fund resulting in a deficiency in the amount of \$1,268,664. In accordance with the 2002 Indenture, the Trustee then notified the 2002 Bond Insurer of the deficiency of funds on deposit in the 2002 Debt Service Account required to make the November 1, 2012 payment and requested that such shortfall be paid under the bond insurance policy. The 2002 Bond Insurer paid the amount \$1,268,664 to the Trustee under the bond insurance policy, which amount was sufficient to pay the scheduled debt service payment on November 1, 2012.

On May 2, 2013, The Harrisburg Authority and the City issued a joint notice of material event with respect to The Harrisburg Authority's Series A Notes of 2002. The 2002 Debt Service Account did not have sufficient funds to pay the scheduled debt service payment of \$353,210 due on the 2002 Series A Notes on May 1, 2013. On May 1, 2013, there were no funds on deposit with the Trustee with respect to the 2002 Series A Notes, resulting in a deficiency of \$353,210. Pursuant to terms of the trust indenture and the City Note Guaranty, the Trustee notified The Harrisburg Authority and the City of such deficiency in the 2002 Debt Service Account. Under the terms of the City Note Guaranty, the City, as guarantor, was required to fund any deficiency in the 2002 Debt Service Account. The City notified the Trustee that the City was not able to provide any funds under the City Note Guaranty in order to make the May 1, 2013 payment. Upon the failure of the City to advance funds as required under the City Note Guaranty, the Trustee was required to transfer any funds on deposit in the 2002 Debt Service Reserve Account of the Debt Service Reserve Fund to the 2002 Debt Service Account of the Debt Service Fund. There were no funds on deposit in the 2002 Debt Service Reserve Account of the Debt Service Reserve Fund, resulting in a deficiency in the amount of \$353,210. In accordance with the 2002 Indenture, the Trustee then notified the 2002 Bond Insurer of the deficiency of funds on deposit in the 2002 Debt Service Account required to make the May 1, 2013 payment and requested that such shortfall be paid under the bond insurance policy. The 2002 Bond Insurer paid the amount

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\$353,210 to the Trustee under the bond insurance policy, which amount was sufficient to pay the scheduled debt service payment on May 1, 2013.

*Series A, B, and C Bonds of 2003*

On March 20, 2009, The Harrisburg Authority issued a notice of material event with respect to The Harrisburg Authority's Series A, B, and C Bonds of 2003. The Series of 2003 Debt Service Accounts did not have sufficient funds to pay the scheduled interest payments in the amount of \$647,262, \$538,073, and \$607,125 due on the Series A, B, and C of 2003 Bonds, respectively, on March 1, 2009. The amount of \$16,612, \$16,581, and \$16,596 was on deposit with the Trustee with respect to the Series A, B, and C of 2003 Bonds, respectively, resulting in a deficiency of \$630,650, \$521,492, and \$590,529, respectively. Pursuant to terms of the trust indenture and the City Bond Guaranty, the Trustee notified The Harrisburg Authority and the City of such deficiency in the Series of 2003 Debt Service Accounts. Accordingly, the City transferred monies to the Trustee to address the deficiency.

On March 8, 2010, The Harrisburg Authority and the City issued a joint notice of material event with respect to The Harrisburg Authority's Series A, B, and C Bonds of 2003. The Series of 2003 Debt Service Accounts did not have sufficient funds to pay the scheduled interest payments in the amount of \$647,262, \$538,073, and \$607,120 due on the Series A, B, and C of 2003 Bonds, respectively, on September 1, 2009. Pursuant to the terms of the Series 2003 A, B, and C Indenture and the City Bond Guaranty, the Trustee notified The Harrisburg Authority and the City of such deficiencies in the Series of 2003 Debt Service Accounts. The Series 2003 A, B, and C Indenture and the City Bond Guaranty provide that if there are insufficient revenues available from the operation of The Harrisburg Authority's Resource Recovery Facility to pay debt service on the Series 2003 A, B, and C Obligations, then the Trustee is to draw upon the City Bond Guaranty for the monies for debt service. The Trustee so notified the City of the respective deficiencies in the Series of 2003 Debt Service Accounts for the September 1, 2009 debt service payment. However, the City notified the Trustee on August 25, 2009 that the City was not able to transfer funds for the debt service payment due on the Series 2003 A, B, and C Obligations on September 1, 2009. Upon the failure of the City to advance monies as required under the City Bond Guaranty, the Trustee then transferred funds from the 2003 Debt Service Reserve Account of the Debt Service Reserve Fund to the Series of 2003 Debt Service Accounts in amounts sufficient to satisfy the respective deficiencies therein and to enable the Trustee to make the necessary payments of interest on the Series 2003 A, B, and C Obligations on September 1, 2009.

On March 9, 2010, The Harrisburg Authority and the City issued a joint notice of material event with respect to The Harrisburg Authority's Series A, B, and C Bonds of 2003. The Series of 2003 Debt Service Accounts did not have sufficient funds to pay the scheduled interest payments in the amount of \$647,262, \$538,073, and \$607,120 due on the Series A, B, and C of 2003 Bonds, respectively, on March 1, 2010. Pursuant to the terms of the Series 2003 A, B, and C Indenture and the City Bond Guaranty, the Trustee notified The Harrisburg Authority and the City of such deficiencies in the Series of 2003 Debt Service Accounts. The Series 2003 A, B, and C Indenture and the City Bond Guaranty provide that if there are insufficient revenues available from the operation of The Harrisburg Authority's Resource Recovery Facility to pay debt service on the Series 2003 A, B, and C Obligations, then the Trustee is to draw upon the City Bond Guaranty for the monies for debt service. The Trustee so notified the City of the respective deficiencies in the Series of 2003 Debt Service Accounts for the March 1, 2010 debt service payment. However, the City notified the Trustee on February 23, 2010 that the City was not able to transfer funds for the debt service payment due on the Series 2003 A, B, and C Obligations on March 1, 2010. Upon the failure of the City to advance monies as required under the City Bond Guaranty, the Trustee then transferred funds from the 2003 Debt Service Reserve Account

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of the Debt Service Reserve Fund to the Series of 2003 Debt Service Accounts in amounts sufficient to satisfy the respective deficiencies therein and to enable the Trustee to make the necessary payments of interest on the Series 2003 A, B, and C Obligations on March 1, 2010.

On September 2, 2010, The Harrisburg Authority and the City issued a joint notice of material event with respect to The Harrisburg Authority's Series A, B, and C Bonds of 2003. The Series of 2003 Debt Service Accounts did not have sufficient funds to pay the scheduled interest payments in the amount of \$647,262, \$378,898, and \$607,120 due on the Series A, B, and C of 2003 Bonds, respectively, on September 1, 2010. Pursuant to the terms of the Series 2003 A, B, and C Indenture and the City Bond Guaranty, the Trustee notified The Harrisburg Authority and the City of such deficiencies in the Series of 2003 Debt Service Accounts. The Series 2003 A, B, and C Indenture and the City Bond Guaranty provide that if there are insufficient revenues available from the operation of The Harrisburg Authority's Resource Recovery Facility to pay debt service on the Series 2003 A, B, and C Obligations, then the Trustee is to draw upon the City Bond Guaranty for the monies for debt service. The Trustee so notified the City of the respective deficiencies in the Series of 2003 Debt Service Accounts for the September 1, 2010 debt service payment. However, the City notified the Trustee that the City was not able to transfer funds for the debt service payment due on the Series 2003 A, B, and C Obligations on September 1, 2010. Upon the failure of the City to advance monies as required under the City Bond Guaranty, the Trustee then transferred funds from the 2003 Debt Service Reserve Account of the Debt Service Reserve Fund to the Series of 2003 Debt Service Accounts in amounts sufficient to satisfy the respective deficiencies therein and to enable the Trustee to make the necessary payments of interest on the Series 2003 A, B, and C Obligations on September 1, 2010.

On March 1, 2011, The Harrisburg Authority and the City issued a joint notice of material event with respect to The Harrisburg Authority's Series A, B, and C Bonds of 2003. The Series of 2003 Debt Service Accounts did not have sufficient funds to pay the scheduled interest payments in the amount of \$647,262, \$147,612, and \$607,120 due on the Series A, B, and C of 2003 Bonds, respectively, on March 1, 2011. Pursuant to the terms of the Series 2003 A, B, and C Indenture and the City Bond Guaranty, the Trustee notified The Harrisburg Authority and the City of such deficiencies in the Series of 2003 Debt Service Accounts. The Series 2003 A, B, and C Indenture and the City Bond Guaranty provide that if there are insufficient revenues available from the operation of The Harrisburg Authority's Resource Recovery Facility to pay debt service on the Series 2003 A, B, and C Obligations, then the Trustee is to draw upon the City Bond Guaranty for the monies for debt service. The Trustee so notified the City of the respective deficiencies in the Series of 2003 Debt Service Accounts for the March 1, 2011 debt service payment. However, the City notified the Trustee that the City was not able to transfer funds for the debt service payment due on the Series 2003 A, B, and C Obligations on March 1, 2011. Upon the failure of the City to advance monies as required under the City Bond Guaranty, the Trustee then transferred funds from the 2003 Debt Service Reserve Account of the Debt Service Reserve Fund to the Series of 2003 Debt Service Accounts in amounts sufficient to satisfy the respective deficiencies therein and to enable the Trustee to make the necessary payments of interest on the Series 2003 A, B, and C Obligations on March 1, 2011.

On September 1, 2011, The Harrisburg Authority and the City issued a joint notice of material event with respect to The Harrisburg Authority's Series A, B, and C Bonds of 2003. The Series of 2003 Debt Service Accounts did not have sufficient funds to pay the scheduled interest payments in the amount of \$647,262, \$143,034, and \$607,125 due on the Series A, B, and C of 2003 Bonds, respectively, on September 1, 2011. Pursuant to the terms of the Series 2003 A, B, and C Indenture and the City Bond Guaranty, the Trustee notified The Harrisburg Authority and the City of such deficiencies in the Series of 2003 Debt Service Accounts. The Series 2003 A, B, and C Indenture and the City Bond Guaranty

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provide that if there are insufficient revenues available from the operation of The Harrisburg Authority's Resource Recovery Facility to pay debt service on the Series 2003 A, B, and C Obligations, then the Trustee is to draw upon the City Bond Guaranty for the monies for debt service. The Trustee so notified the City of the respective deficiencies in the Series of 2003 Debt Service Accounts for the September 1, 2011 debt service payment. However, the City notified the Trustee that the City was not able to transfer funds for the debt service payment due on the Series 2003 A, B, and C Obligations on September 1, 2011. Upon the failure of the City to advance monies as required under the City Bond Guaranty, the Trustee then transferred \$580,868 consisting of all remaining funds on deposit in the 2003 Debt Service Reserve Account of the Debt Service Reserve Fund to the Series of 2003 Debt Service Accounts. In accordance with the Series 2003 A, B, and C Indenture, the Trustee then notified the Bond Insurer of the deficiency of funds on deposit in the Series of 2003 Debt Service Accounts required to make the September 1, 2011 payment and requested that such shortfall be paid under the bond insurance policy. The Bond Insurer paid the amount \$816,551 to the Trustee under the bond insurance policy, which amount, together with the funds transferred from the 2003 Debt Service Reserve Account of the Debt Service Reserve Fund, was sufficient to pay the scheduled debt service payment on September 1, 2011.

On March 1, 2012, The Harrisburg Authority and the City issued a joint notice of material event with respect to The Harrisburg Authority's Series A, B, and C Bonds of 2003. The Series of 2003 Debt Service Accounts did not have sufficient funds to pay the scheduled interest payments in the amount of \$647,262, \$147,572, and \$607,125 due on the Series A, B, and C of 2003 Bonds, respectively, on March 1, 2012. Pursuant to the terms of the Series 2003 A, B, and C Indenture and the City Bond Guaranty, the Trustee notified The Harrisburg Authority and the City of such deficiencies in the Series of 2003 Debt Service Accounts. The Series 2003 A, B, and C Indenture and the City Bond Guaranty provide that if there are insufficient revenues available from the operation of The Harrisburg Authority's Resource Recovery Facility to pay debt service on the Series 2003 A, B, and C Obligations, then the Trustee is to draw upon the City Bond Guaranty for the monies for debt service. The Trustee so notified the City of the respective deficiencies in the Series of 2003 Debt Service Accounts for the March 1, 2012 debt service payment. However, the City notified the Trustee that the City was not able to transfer funds for the debt service payment due on the Series 2003 A, B, and C Obligations on March 1, 2012. Upon the failure of the City to advance monies as required under the City Bond Guaranty, the Trustee then transferred \$10 consisting of all remaining funds on deposit in the 2003 Debt Service Reserve Account of the Debt Service Reserve Fund to the Series of 2003 Debt Service Accounts. In accordance with the Series 2003 A, B, and C Indenture, the Trustee then notified the Bond Insurer of the deficiency of funds on deposit in the Series of 2003 Debt Service Accounts required to make the March 1, 2012 payment and requested that such shortfall be paid under the bond insurance policy. The Bond Insurer paid the amount \$1,401,950 to the Trustee under the bond insurance policy, which amount, together with the funds transferred from the 2003 Debt Service Reserve Account of the Debt Service Reserve Fund, was sufficient to pay the scheduled debt service payment on March 1, 2012.

On September 10, 2012, The Harrisburg Authority and the City issued a joint notice of material event with respect to The Harrisburg Authority's Series A, B, and C Bonds of 2003. The Series of 2003 Debt Service Accounts did not have sufficient funds to pay the scheduled interest payments in the amount of \$647,262, \$147,502, and \$607,125 due on the Series A, B, and C of 2003 Bonds, respectively, on September 1, 2012. Pursuant to the terms of the Series 2003 A, B, and C Indenture and the City Bond Guaranty, the Trustee notified The Harrisburg Authority and the City of such deficiencies in the Series of 2003 Debt Service Accounts. The Series 2003 A, B, and C Indenture and the City Bond Guaranty provide that if there are insufficient revenues available from the operation of The Harrisburg

Authority's Resource Recovery Facility to pay debt service on the Series 2003 A, B, and C Obligations, then the Trustee is to draw upon the City Bond Guaranty for the monies for debt service. The Trustee so notified the City of the respective deficiencies in the Series of 2003 Debt Service Accounts for the September 1, 2012 debt service payment. However, the City notified the Trustee that the City was not able to transfer funds for the debt service payment due on the Series 2003 A, B, and C Obligations on September 1, 2012. There being no funds on deposit in the Series of 2003 Debt Service Reserve Account of the Debt Service Reserve Fund, the Trustee then notified the Bond Insurer of the deficiency of funds on deposit in the Series of 2003 Debt Service Accounts required to make the September 1, 2012 payment and requested that such shortfall be paid under the bond insurance policy. The Bond Insurer paid the amount \$1,401,889 to the Trustee under the bond insurance policy, which amount was sufficient to pay the scheduled debt service payment on September 1, 2012.

On March 4, 2013, The Harrisburg Authority and the City issued a joint notice of material event with respect to The Harrisburg Authority's Series A, B, and C Bonds of 2003. The Series of 2003 Debt Service Accounts did not have sufficient funds to pay the scheduled interest payments in the amount of \$647,262, \$140,791, and \$607,125 due on the Series A, B, and C of 2003 Bonds, respectively, on March 1, 2013. Pursuant to the terms of the Series 2003 A, B, and C Indenture and the City Bond Guaranty, the Trustee notified The Harrisburg Authority and the City of such deficiencies in the Series of 2003 Debt Service Accounts. The Series 2003 A, B, and C Indenture and the City Bond Guaranty provide that if there are insufficient revenues available from the operation of The Harrisburg Authority's Resource Recovery Facility to pay debt service on the Series 2003 A, B, and C Obligations, then the Trustee is to draw upon the City Bond Guaranty for the monies for debt service. The Trustee so notified the City of the respective deficiencies in the Series of 2003 Debt Service Accounts for the March 1, 2013 debt service payment. However, the City notified the Trustee that the City was not able to transfer funds for the debt service payment due on the Series 2003 A, B, and C Obligations on March 1, 2013. There being no funds on deposit in the 2003 Debt Service Reserve Account of the Debt Service Reserve Fund, the Trustee then notified the Bond Insurer of the deficiency of funds on deposit in the Series of 2003 Debt Service Accounts required to make the March 1, 2013 payment and requested that such shortfall be paid under the bond insurance policy. The Bond Insurer paid the amount \$1,395,178 to the Trustee under the bond insurance policy, which amount was sufficient to pay the scheduled debt service payment on March 1, 2013.

*Series D-1, D-2, E, and F Bonds of 2003*

On June 29, July 16 and July 22, 2009, The Harrisburg Authority and the City issued joint notices of material events with respect to The Harrisburg Authority's Series D-1, D-2, E, and F Bonds of 2003. The Series of 2003 D-1, D-2, E, and F Retrofit Debt Service Accounts did not have sufficient funds to pay the scheduled interest payments in the amount of \$1,062,450, \$1,625,000, \$353,030, and \$344,895 due on the Series D-1, D-2, E, and F of 2003 Bonds, respectively, on June 1, 2009. The amount of \$200,982, \$34, \$3, and \$72,636 was on deposit with the Trustee with respect to the Series D-1, D-2, E, and F Bonds of 2003, respectively, resulting in a deficiency of \$861,468, \$1,624,966, \$353,027, and \$272,259, respectively. The trust indenture and the City Bond Guaranty Agreement provide that if there are insufficient revenues available from the operation of The Harrisburg Authority's Resource Recovery Facility to pay debt service on the Series D-1, D-2, E, and F Bonds, then the Trustee is to draw upon the City Bond Guaranty as such term is defined in the City Bond Guaranty Agreement for the monies for debt service. Pursuant to terms of the trust indenture and the City Bond Guaranty, the Trustee notified The Harrisburg Authority and the City of such deficiency in the Series of 2003 D-1, D-2, E, and F Retrofit Debt Service Accounts. However, the City notified the Trustee that the City was not able to transfer funds for the debt service payment due on the Series D-1, D-2, E, and F Bonds on

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June 1, 2009. Upon the failure of the City to advance monies as required under the City Bond Guaranty Agreement, the Trustee then withdrew \$861,468, \$1,624,966, \$353,027, and \$272,259, respectively, from the 2003D, E and F Bonds Subaccount of the Retrofit Debt Service Reserve Account of the Debt Service Reserve Fund in May 2009 in accordance with the trust indenture and transferred such amount to the Retrofit Debt Service Account to address the deficiency in such account for the payment of interest on the Series D-1, D-2, E, and F Bonds on June 1, 2009.

On March 8 and March 9, 2010, The Harrisburg Authority and the City issued joint notices of material events with respect to The Harrisburg Authority's Series D-1, D-2, E and F Bonds of 2003. The Series of 2003 D-1, D-2, E, and F Retrofit Debt Service Accounts did not have sufficient funds to pay the scheduled debt service payments in the amount of \$1,062,450, \$1,625,000, \$1,743,030, and \$1,684,895 due on the Series D-1, D-2, E, and F of 2003 Bonds, respectively, on December 1, 2009. There were no funds on deposit in the 2003 Retrofit Debt Services Accounts, resulting in a deficiency of \$1,062,450, \$1,625,000, \$1,743,030, and \$1,684,895, respectively. The trust indenture and the City Bond Guaranty Agreement provide that if there are insufficient revenues available from the operation of The Harrisburg Authority's Resource Recovery Facility to pay debt service on the Series D-1, D-2, E, and F Bonds, then the Trustee is to draw upon the City Bond Guaranty as such term is defined in the City Bond Guaranty Agreement for the monies for debt service. Pursuant to terms of the trust indenture and the City Bond Guaranty, the Trustee notified The Harrisburg Authority and the City of such deficiency in the Series of 2003 D-1, D-2, E, and F Retrofit Debt Service Accounts. However, the City notified the Trustee that the City could only able to transfer \$127,613, \$195,181, \$209,358, and \$202,376, respectively, for the Series D-1, D-2, E, and F Bonds of 2003, which amount represented a portion of the funds required for the debt service payment due on the Series D-1, D-2, E, and F Bonds on December 1, 2009. Upon the failure of the City to advance sufficient monies as required under the City Bond Guaranty Agreement, the Trustee then withdrew \$2,364,656, \$746,468, and \$1,482,519, respectively, from the 2003D, E and F Bonds Subaccount of the Retrofit Debt Service Reserve Account of the Debt Service Reserve Fund in order to satisfy the remaining deficiency therein and to enable the Trustee to make the necessary debt service payment on December 1, 2009. However, after transferring funds from the 2003 E Bonds Subaccount of the Retrofit Debt Service Reserve Account, the 2003E Bonds Subaccount of the Retrofit Debt Service Account was still deficient in the amount of \$787,204. Under the terms of the Indenture and the County Guaranty Agreement, dated as of December 1, 2003 (County Guaranty Agreement), among the County, The Harrisburg Authority and the Trustee, the County, as guarantor, was required to fund any deficiency in the 2003E Bonds Subaccount of the Retrofit Debt Service Account after deposits therein from the City under the City Bond Guaranty Agreement and from the 2003E Bonds Subaccount of the Retrofit Debt Service Reserve Account. Pursuant to the terms of the Indenture and the County Bond Guaranty Agreement, the Trustee notified The Harrisburg Authority and the County of such deficiency in the 2003 E Bonds Subaccount of the Retrofit Debt Service Account. The County, as guarantor, in accordance with the County Guaranty Agreement, transferred funds in the amount of \$787,204 to the Trustee for deposit into the 2003E Bonds Subaccount of the Retrofit Debt Service Account in order to satisfy the remaining deficiency therein and to enable the Trustee to make the necessary debt service payment the Series E Bonds on December 1, 2009. In addition, the Series F Bonds Subaccount of the Retrofit Debt Service Reserve Account was deficient in the amount of \$630,474, which required The Harrisburg Authority to draw on its debt service reserve fund surety policy. Such amount is presented as due to bond insurer on the face of the financial statement.

On June 1, 2010, The Harrisburg Authority and the City issued joint notices of material events with respect to The Harrisburg Authority's Series D-1, D-2, E, and F Bonds of 2003. The Series of 2003 D-1, D-2, E, and F Retrofit Debt Service Accounts did not have sufficient funds to pay the scheduled debt

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service payments in the amount of \$1,062,450, \$1,625,000, \$322,103, and \$314,745 due on the Series D-1, D-2, E, and F of 2003 Bonds, respectively, on June 1, 2010. The amount of \$2, \$3, \$0, and \$2 was on deposit with the Trustee with respect to the Series D-1, D-2, E, and F Bonds of 2003, respectively, resulting in a deficiency of \$1,062,448, \$1,624,997, \$322,103, and \$314,743, respectively. The trust indenture and the City Bond Guaranty Agreement provide that if there are insufficient revenues available from the operation of The Harrisburg Authority's Resource Recovery Facility to pay debt service on the Series D-1, D-2, E, and F Bonds, then the Trustee is to draw upon the City Bond Guaranty as such term is defined in the City Bond Guaranty Agreement for the monies for debt service. Pursuant to terms of the trust indenture and the City Bond Guaranty, the Trustee notified The Harrisburg Authority and the City of such deficiency in the Series of 2003 D-1, D-2, E, and F Retrofit Debt Service Accounts. However, the City notified the Trustee that the City was not able to provide any funds under the City Bond Guaranty in order to make the debt service payment due on the Series D-1, D-2, E, and F Bonds on June 1, 2010. Upon the failure of the City to advance sufficient monies as required under the City Bond Guaranty Agreement, the Trustee then withdrew \$2,687,445, \$322,103, and \$314,743, respectively, from the 2003D, E and F Bonds Subaccount of the Retrofit Debt Service Reserve Account of the Debt Service Reserve Fund in order to satisfy the remaining deficiency therein and to enable the Trustee to make the necessary debt service payment on June 1, 2010. The funds on deposit in the 2003E Bonds Subaccount of the Retrofit Debt Service Reserve Account were derived from monthly deposits required to be made by the County under the terms of the County Guaranty Agreement.

On December 10, 2010, The Harrisburg Authority and the City issued joint notices of material events with respect to The Harrisburg Authority's Series D-1, D-2, E, and F Bonds of 2003. The Series of 2003 D-1, D-2, E, and F Retrofit Debt Service Accounts did not have sufficient funds to pay the scheduled debt service payments in the amount of \$1,062,450, \$1,625,000, \$1,777,103, and \$1,714,745 due on the Series D-1, D-2, E, and F of 2003 Bonds, respectively, on December 1, 2010. The amount of \$161,436, \$246,913, \$270,025, and \$260,550 was on deposit with the Trustee with respect to the Series D-1, D-2, E, and F Bonds of 2003, respectively, resulting in a deficiency of \$901,014, \$1,378,087, \$1,507,078, and \$1,454,195, respectively. The trust indenture and the City Bond Guaranty Agreement provide that if there are insufficient revenues available from the operation of The Harrisburg Authority's Resource Recovery Facility to pay debt service on the Series D-1, D-2, E, and F Bonds, then the Trustee is to draw upon the City Bond Guaranty as such term is defined in the City Bond Guaranty Agreement for the monies for debt service. Pursuant to terms of the trust indenture and the City Bond Guaranty, the Trustee notified The Harrisburg Authority and the City of such deficiency in the Series of 2003 D-1, D-2, E, and F Retrofit Debt Service Accounts. However, the City notified the Trustee that the City was not able to provide any funds under the City Bond Guaranty in order to make the debt service payment due on the Series D-1, D-2, E, and F Bonds on December 1, 2010. Upon the failure of the City to advance sufficient monies as required under the City Bond Guaranty Agreement, the Trustee then withdrew \$2,279,101, \$1,507,078, and \$54,784, respectively, from the 2003D, E, and F Bonds Subaccount of the Retrofit Debt Service Reserve Account of the Debt Service Reserve Fund in order to satisfy the remaining deficiency therein and to enable the Trustee to make the necessary debt service payment on December 1, 2010. However, withdraw from the 2003 F Bonds Subaccount of the Retrofit Debt Service Reserve account was not sufficient to make the December 1, 2010 payment, in the amount of \$1,399,411. The Trustee then notified the Bond Insurer of the deficiency of funds on deposit in the 2003F Bonds Subaccount of the Retrofit Debt Service Account required to make the December 1, 2010 payment and requested that such shortfall be paid under the bond insurance policy. The Bond Insurer paid the amount \$1,399,411 to the Trustee under the bond insurance policy, which amount, together with funds on deposit in the 2003F Bonds Subaccount of the Retrofit Debt Service Account, was sufficient to pay the scheduled debt service payment on December

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1, 2010. The funds on deposit in the 2003D and E Bonds Subaccount of the Retrofit Debt Service Reserve Account were derived from monthly deposits required to be made by the County under the terms of the County Guaranty Agreement.

On June 2, 2011, The Harrisburg Authority and the City issued joint notices of material events with respect to The Harrisburg Authority's Series D-1, D-2, E, and F Bonds of 2003. The Series of 2003 D-1, D-2, E, and F Retrofit Debt Service Accounts did not have sufficient funds to pay the scheduled debt service payments in the amount of \$826,350, \$1,625,000, \$289,729, and \$283,245 due on the Series D-1, D-2, E, and F of 2003 Bonds, respectively, on June 1, 2011. The amount of \$339,151, \$502,022, \$89,508, and \$87,505 was on deposit with the Trustee with respect to the Series D-1, D-2, E, and F Bonds of 2003, respectively, resulting in a deficiency of \$487,199, \$1,122,978, \$200,221, and \$195,740, respectively. The trust indenture and the City Bond Guaranty Agreement provide that if there are insufficient revenues available from the operation of The Harrisburg Authority's Resource Recovery Facility to pay debt service on the Series D-1, D-2, E, and F Bonds, then the Trustee is to draw upon the City Bond Guaranty as such term is defined in the City Bond Guaranty Agreement for the monies for debt service. Pursuant to terms of the trust indenture and the City Bond Guaranty, the Trustee notified The Harrisburg Authority and the City of such deficiency in the Series of 2003 D-1, D-2, E, and F Retrofit Debt Service Accounts. However, the City notified the Trustee that the City was not able to provide any funds under the City Bond Guaranty in order to make the debt service payment due on the Series D-1, D-2, E, and F Bonds on June 1, 2011. Upon the failure of the City to advance sufficient monies as required under the City Bond Guaranty Agreement, the Trustee then withdrew \$1,610,177 and \$200,221, respectively, from the 2003D and E Bonds Subaccount of the Retrofit Debt Service Reserve Account of the Debt Service Reserve Fund in order to satisfy the remaining deficiency therein and to enable the Trustee to make the necessary debt service payment on June 1, 2011. However, the Series F Bonds Subaccount of the Retrofit Debt Service Reserve Account did not have any funds on deposit therein. In accordance with the Indenture, the Trustee then notified the Bond Insurer of the deficiency of funds on deposit in the 2003F Bonds Subaccount of the Retrofit Debt Service Account required to make the June 1, 2011 payment and requested that such shortfall be paid under the bond insurance policy. The Bond Insurer paid the amount \$195,740 to the Trustee under the bond insurance policy, which amount, together with funds on deposit in the 2003F Bonds Subaccount of the Retrofit Debt Service Account, was sufficient to pay the scheduled debt service payment on June 1, 2011. The funds on deposit in the 2003D and E Bonds Subaccount of the Retrofit Debt Service Reserve Account were derived from monthly deposits required to be made by the County under the terms of the County Guaranty Agreement.

On December 2, 2011, The Harrisburg Authority and the City issued joint notices of material events with respect to The Harrisburg Authority's Series D-1, D-2, E, and F Bonds of 2003. The Series of 2003 D-1, D-2, E, and F Retrofit Debt Service Accounts did not have sufficient funds to pay the scheduled debt service payments in the amount of \$826,350, \$1,625,000, \$1,809,729, and \$1,748,245 due on the Series D-1, D-2, E, and F of 2003 Bonds, respectively, on December 1, 2011. The amount of \$523,217, \$1,028,596, \$1,145,495, and \$1,106,575 was on deposit with the Trustee with respect to the Series D-1, D-2, E, and F Bonds of 2003, respectively, resulting in a deficiency of \$303,133, \$569,404, \$664,234, and \$641,670, respectively. The trust indenture and the City Bond Guaranty Agreement provide that if there are insufficient revenues available from the operation of The Harrisburg Authority's Resource Recovery Facility to pay debt service on the Series D-1, D-2, E, and F Bonds, then the Trustee is to draw upon the City Bond Guaranty as such term is defined in the City Bond Guaranty Agreement for the monies for debt service. Pursuant to terms of the trust indenture and the City Bond Guaranty, the Trustee notified The Harrisburg Authority and the City of such deficiency in the Series of 2003 D-1, D-2, E, and F Retrofit Debt Service Accounts. However, the City notified

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the Trustee that the City was not able to provide any funds under the City Bond Guaranty in order to make the debt service payment due on the Series D-1, D-2, E, and F Bonds on December 1, 2011. Upon the failure of the City to advance sufficient monies as required under the City Bond Guaranty Agreement, the Trustee then withdrew \$899,537 and \$664,234, respectively, from the 2003D and E Bonds Subaccount of the Retrofit Debt Service Reserve Account of the Debt Service Reserve Fund in order to satisfy the remaining deficiency therein and to enable the Trustee to make the necessary debt service payment on December 1, 2011. However, the Series F Bonds Subaccount of the Retrofit Debt Service Reserve Account did not have any funds on deposit therein. In accordance with the Indenture, the Trustee then notified the Bond Insurer of the deficiency of funds on deposit in the 2003F Bonds Subaccount of the Retrofit Debt Service Account required to make the December 1, 2011 payment and requested that such shortfall be paid under the bond insurance policy. The Bond Insurer paid the amount \$664,670 to the Trustee under the bond insurance policy, which amount, together with funds on deposit in the 2003F Bonds Subaccount of the Retrofit Debt Service Account, was sufficient to pay the scheduled debt service payment on December 1, 2011. The funds on deposit in the 2003D and E Bonds Subaccount of the Retrofit Debt Service Reserve Account were derived from monthly deposits required to be made by the County under the terms of the County Guaranty Agreement.

On June 4, 2012, The Harrisburg Authority and the City issued joint notices of material events with respect to The Harrisburg Authority's Series D-1, D-2, E, and F Bonds of 2003. The Series of 2003 D-1, D-2, E, and F Retrofit Debt Service Accounts did not have sufficient funds to pay the scheduled debt service payments in the amount of \$826,350, \$1,625,000, \$255,909, and \$250,283 due on the Series D-1, D-2, E, and F of 2003 Bonds, respectively, on June 1, 2012. The amount of \$4, \$28, \$8, and \$8 was on deposit with the Trustee with respect to the Series D-1, D-2, E, and F Bonds of 2003, respectively, resulting in a deficiency of \$826,346, \$1,624,972, \$255,901, and \$250,275, respectively. The trust indenture and the City Bond Guaranty Agreement provide that if there are insufficient revenues available from the operation of The Harrisburg Authority's Resource Recovery Facility to pay debt service on the Series D-1, D-2, E, and F Bonds, then the Trustee is to draw upon the City Bond Guaranty as such term is defined in the City Bond Guaranty Agreement for the monies for debt service. Pursuant to terms of the trust indenture and the City Bond Guaranty, the Trustee notified The Harrisburg Authority and the City of such deficiency in the Series of 2003 D-1, D-2, E, and F Retrofit Debt Service Accounts. However, the City notified the Trustee that the City was not able to provide any funds under the City Bond Guaranty in order to make the debt service payment due on the Series D-1, D-2, E, and F Bonds on June 1, 2012. Upon the failure of the City to advance sufficient monies as required under the City Bond Guaranty Agreement, the Trustee then withdrew \$1,707,606 and \$255,901, respectively, from the 2003D and E Bonds Subaccount of the Retrofit Debt Service Reserve Account of the Debt Service Reserve Fund in order to satisfy the remaining deficiency therein and to enable the Trustee to make the necessary debt service payment on June 1, 2012. However, the Series F Bonds Subaccount of the Retrofit Debt Service Reserve Account did not have any funds on deposit therein. In accordance with the Indenture, the Trustee then notified the Bond Insurer of the deficiency of funds on deposit in the 2003F Bonds Subaccount of the Retrofit Debt Service Account required to make the June 1, 2012 payment and requested that such shortfall be paid under the bond insurance policy. The Bond Insurer paid the amount \$250,275 to the Trustee under the bond insurance policy, which amount, together with funds on deposit in the 2003F Bonds Subaccount of the Retrofit Debt Service Account, was sufficient to pay the scheduled debt service payment on June 1, 2012. The funds on deposit in the 2003D and E Bonds Subaccount of the Retrofit Debt Service Reserve Account were derived from monthly deposits required to be made by the County under the terms of the County Guaranty Agreement.

On December 4, 2012, The Harrisburg Authority and the City issued joint notices of material events with respect to The Harrisburg Authority's Series D-1, D-2, E, and F Bonds of 2003. The Series of 2003 D-1, D-2, E, and F Retrofit Debt Service Accounts did not have sufficient funds to pay the scheduled debt service payments in the amount of \$826,350, \$1,625,000, \$1,840,909, and \$1,780,283 due on the Series D-1, D-2, E, and F of 2003 Bonds, respectively, on December 1, 2012. There were no amounts on deposit with the Trustee with respect to the Series D-1, D-2, E, and F Bonds of 2003, resulting in a deficiency of \$826,350, \$1,625,000, \$1,840,909, and \$1,780,283, respectively. The trust indenture and the City Bond Guaranty Agreement provide that if there are insufficient revenues available from the operation of The Harrisburg Authority's Resource Recovery Facility to pay debt service on the Series D-1, D-2, E, and F Bonds, then the Trustee is to draw upon the City Bond Guaranty as such term is defined in the City Bond Guaranty Agreement for the monies for debt service. Pursuant to terms of the trust indenture and the City Bond Guaranty, the Trustee notified The Harrisburg Authority and the City of such deficiency in the Series of 2003 D-1, D-2, E, and F Retrofit Debt Service Accounts. However, the City notified the Trustee that the City was not able to provide any funds under the City Bond Guaranty in order to make the debt service payment due on the Series D-1, D-2, E, and F Bonds on December 1, 2012. Upon the failure of the City to advance sufficient monies as required under the City Bond Guaranty Agreement, the Trustee then withdrew \$2,451,350 and \$1,840,909, respectively, from the 2003D and E Bonds Subaccount of the Retrofit Debt Service Reserve Account of the Debt Service Reserve Fund in order to satisfy the remaining deficiency therein and to enable the Trustee to make the necessary debt service payment on December 1, 2012. However, the Series F Bonds Subaccount of the Retrofit Debt Service Reserve Account did not have any funds on deposit therein. In accordance with the Indenture, the Trustee then notified the Bond Insurer of the deficiency of funds on deposit in the 2003F Bonds Subaccount of the Retrofit Debt Service Account required to make the December 1, 2012 payment and requested that such shortfall be paid under the bond insurance policy. The Bond Insurer paid the amount \$1,780,283 to the Trustee under the bond insurance policy, which amount, together with funds on deposit in the 2003F Bonds Subaccount of the Retrofit Debt Service Account, was sufficient to pay the scheduled debt service payment on December 1, 2012. The funds on deposit in the 2003D and E Bonds Subaccount of the Retrofit Debt Service Reserve Account were derived from monthly deposits required to be made by the County under the terms of the County Guaranty Agreement.

*Series C and D Notes of 2007*

On August 23, 2010, The Harrisburg Authority and the City issued a joint notice of material event with respect to The Harrisburg Authority's Series C and D Notes of 2007. The Trustee was required to notify the City and the County by August 1, 2010 of the amounts on deposit in the Series C Debt Service Account and the Series D Debt Service Account and the amount of the Stated Value at Maturity of the Series C Notes and the Series D Notes. In the event that the respective Stated Value at Maturity of the Series C Notes or the Series D Notes exceeded the respective amounts on deposit in the Series C Debt Service Account or the Series D Debt Service Account, the Trustee was required to instruct the City to transfer to the Trustee on or before August 15, 2010 amounts sufficient to cure such deficiency or deficiencies.

On July 30, 2010, the Trustee provided notice to the City and the County indicating that there was \$0 on deposit in the Series C Debt Service Account and the Series D Debt Service Account and further instructing the City to transfer \$23,920,000 to the Series C Debt Service Account and \$10,764,999 to the Series D Debt Service Account by August 15, 2010 in order to cure the deficiency. Upon receipt of such notice by the Trustee, the City was to transfer the required amounts to the Series C Debt Service Account or the Series D Debt Service Account by August 15, 2010.

On August 13, 2010, the City notified the Trustee that its current financial condition precluded the City from making the required transfers under the Guaranty Agreement. Upon such failure by the City under the Guaranty Agreement, the Trustee was required under the Indenture to notify the County by August 20, 2010 of the amounts on deposit in the Series C Debt Service Account, the Series D Debt Service Account, the Series C City Guaranty Subaccount and the Series D City Guaranty Subaccount. In the event that the Stated Value at Maturity of the Series C Notes or the Series D Notes exceeded the aggregate amounts on deposit in the corresponding aforementioned Accounts and Subaccounts, the Trustee was required to instruct the County to transfer to the Trustee on or before December 1, 2010 amounts to cure such deficiency or deficiencies. In accordance with the provisions of the County Guaranty Agreement, dated as of December 15, 2007 (County Guaranty Agreement), among the County, The Harrisburg Authority and the Trustee, the County agreed to transfer the required amounts to the Series C Debt Service Account and the Series D Debt Service Account by December 1, 2010.

On August 20, 2010, the Trustee provided notice to the County indicating that there was a deficiency in the Series C Debt Service Account and the Series C City Guaranty Subaccount in the amount of \$23,920,000 and a deficiency in the Series D Debt Service Account and the Series D City Guaranty Subaccount in the amount of \$10,765,000 and requesting a transfer of funds sufficient to cure such deficiencies by December 1, 2010. Upon receipt of such notice by the Trustee, the County pursuant to the County Guaranty Agreement agreed to transfer the required amounts to the Series C Debt Service Account and the Series D Debt Service Account by December 1, 2010.

On December 17, 2010, The Harrisburg Authority and the City issued a joint notice of material event with respect to The Harrisburg Authority's Series C and D Notes of 2007. The Series C Debt Service Account and the Series D Debt Service Account did not have sufficient funds on deposit on November 30, 2010 to pay the Stated Value at Maturity of the Series C Notes or the Series D Notes on December 15, 2010. In accordance with the provisions of the Indenture and the County Guaranty Agreement, dated as of December 15, 2007 (County Guaranty Agreement), among the County, The Harrisburg Authority and the Trustee, the County transferred the required amounts to the Series C Debt Service Account and the Series D Debt Service Account on or about December 1, 2010. The Trustee applied such amounts deposited by the County to the Series C Debt Service Account and the Series D Debt Service Account to pay the Stated Value at Maturity of the Series C Notes and the Series D Notes on December 15, 2010. The Series C Notes and the Series D Notes are no longer outstanding.

Other

Additionally, the County made payments in the amount of \$284,195 and \$491,458 on June 1, 2009 under the County Guaranty with respect to the Series D-1 and D-2 Cap agreement and the Series D-1 and D-2 Swap agreement, respectively. The County also made payments in the amount of \$250,430 and \$469,833 on November 27, 2009 under the County Guaranty with respect to the Series D-1 and D-2 Cap agreement and the Series D-1 and D-2 Swap agreement, respectively. The City also made a payment in the amount of \$98,322 on December 1, 2009 under the City Guaranty with respect to the Series D-1 and D-2 Swap agreement. On June 1, 2010, December 1, 2010, and June 1, 2011, the County made payments in the amount of \$804,152, \$675,762, and \$541,090, respectively, under the Swap/Cap agreements. Beginning in October 2010, the County began making monthly deposits into the Series D, E and F Debt Service Reserve Funds. These deposits have been used to make subsequent Swap/Cap payments.

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The City made payments in the amount of \$637,500 during July 2009, October 2009, and January 2010 under the guaranty with respect to a construction loan from Covanta. There have been no subsequent payments to Covanta with respect to the construction loan.

*Water Fund*

The Harrisburg Authority's management has not instituted a system to calculate the rate covenant requirement with respect to the Water debt.

Under the continuing disclosure undertaking, The Harrisburg Authority has covenanted to file its secondary market disclosures within 270 days of the end of their fiscal year. Additionally, the various trust indentures require The Harrisburg Authority to submit its audited financial statements to the trustee within 180 days. On September 29, 2011 and October 4, 2012, The Harrisburg Authority issued a notice of material event with respect to the failure of The Harrisburg Authority to issue financial statements for the years ended December 31, 2010 and 2011, stating that neither were completed by the required dates.

On January 18, 2011, The Harrisburg Authority issued a notice of material event with respect to the Moody's Investor Service (Moody's) downgrade to Ba1 from A1 of The Harrisburg Authority's 2008 Water Revenue Bonds. In addition, Moody's has removed The Harrisburg Authority's 2008 Water Revenue Bonds from watchlist and a negative outlook has been assigned. On November 15, 2011, Moody's downgraded to Ba3 with negative outlook from Ba1 the rating on The Harrisburg Authority's 2008 Water Revenue Bonds and then withdrew the rating. Accordingly, The Harrisburg Authority's 2008 Water Revenue Bonds are no longer rated by Moody's.

On June 7, 2012, The Harrisburg Authority issued a notice of expiration of liquidity facility without replacement. The standby bond purchase agreement (liquidity facility), dated July 18, 2002, was due to expire on July 18, 2012. The liquidity facility provides liquidity for The Harrisburg Authority's Variable Rate Water Revenue Refunding Bonds, Series B of 2002 The Harrisburg Authority's Variable Rate Water Revenue Refunding Bonds, Series C of 2002. The Harrisburg Authority was notified that the liquidity facility would not be extended beyond the expiration date. As a result, The Harrisburg Authority issued a request for proposal dated April 12, 2012 seeking a replacement facility or a direct loan to replace the liquidity facility. Responses to the request for proposal were due on or before May 16, 2012. The Harrisburg Authority received no responses to this request for proposal.

On July 11, 2012, The Harrisburg Authority's Variable Rate Water Revenue Refunding Bonds, Series B of 2002 were purchased by Dexia, the liquidity facility provider, prior to the expiration of the standby bond purchase agreement, which was not extended. The Harrisburg Authority's Variable Rate Water Revenue Refunding Bonds, Series B of 2002 will be subject to special mandatory sinking fund redemption on a level principal basis beginning on January 15, 2013 and on each January 15 and July 15 thereafter until July 15, 2017 and bear interest at Dexia's prime rate, plus 1%.

On July 11, 2012, The Harrisburg Authority's Variable Rate Water Revenue Refunding Bonds, Series C of 2002 were purchased by Dexia, the liquidity facility provider, prior to the expiration of the standby bond purchase agreement, which was not extended. The Harrisburg Authority's Variable Rate Water Revenue Refunding Bonds, Series C of 2002 will be subject to special mandatory sinking fund redemption on a level principal basis beginning on January 15, 2013 and on each January 15 and July 15 thereafter until July 15, 2019 and bear interest at Dexia's prime rate, plus 1%.

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Under the 2008 Water Revenue Bond trust indenture, The Harrisburg Authority is required to maintain certain minimum balances in the 2008 Water Debt Service Reserve Fund. At December 31, 2010, The Harrisburg Authority's balance in the 2008 Water Debt Service Reserve Fund was \$6,554,589 and the required balance was \$6,942,000. The trust indenture states that if the balance in the Water operating reserve fund becomes deficient, The Harrisburg Authority is to restore the balance with twelve substantially equal monthly installments. The Water Debt Service Reserve Fund was replenished through increases in the fair value of investments.

The Harrisburg Authority was to transfer 1/12 of the next principal payment due and 1/6 of the next interest payment due, from the Water Revenue Fund to the 2001 Water Debt Service Fund, for the 2001 Water Revenue Bonds. These transfers did not occur for August through December of 2010. However, there were sufficient funds in the 2001 Water Debt Service Fund to pay the January 15, 2011 interest payment.

The Harrisburg Authority was to transfer 1/12 of the next principal payment due, from the Water Revenue Fund to the 2002 Water Debt Service Fund, for the 2002 Water Revenue Bonds, Series A. These transfers did not occur in November or December of 2010. However, there were sufficient funds in the 2002 Water Debt Service Fund to pay the January 15, 2011 interest payment.

The Harrisburg Authority was to transfer 1/12 of the next principal payment due, from the Water Revenue Fund to the 2002 Water Debt Service Fund, for the 2002 Water Revenue Bonds, Series D. These transfers did not occur in November or December of 2010. However, there were sufficient funds in the 2002 Water Debt Service Fund to pay the February 15, 2011 interest payment.

The Harrisburg Authority was to transfer 1/12 of the next principal payment due and 1/6 of the next interest payment due, from the Water Revenue Fund to the 2004 Water Debt Service Fund, for the 2004 Water Revenue Bonds. These transfers did not occur in November or December of 2010. However, there were sufficient funds in the 2004 Water Debt Service Fund to pay the January 15, 2011 interest payment.

The Harrisburg Authority was to transfer 1/12 of the next principal payment due and 1/6 of the next interest payment due, from the Water Revenue Fund to the 2008 Water Debt Service Fund, for the 2008 Water Revenue Bonds. These transfers did not occur in November or December of 2010. Additional transfers were required in January 2011 to provide sufficient funds to pay the January 15, 2011 interest payment.

*Sewer Fund*

The various trust indentures require The Harrisburg Authority to submit its audited financial statements to the Trustee within 180 days. The Harrisburg Authority's financial statements for the year ended December 31, 2011 were not completed by the required date.

*Harrisburg University*

Pursuant to a Trust Indenture dated as of January 1, 2007 (Indenture), The Harrisburg Authority issued its University Revenue Bonds, Series of 2007 (The Harrisburg University of Science and Technology Project) in the aggregate principal amount of \$87,915,000, comprised of its University Revenue Bonds, Series A of 2007 (The Harrisburg University of Science and Technology Project) in the aggregate principal amount of \$27,690,000 (Series A Bonds) and its University Revenue Bonds, Series B of 2007

(The Harrisburg University of Science and Technology Project) in the aggregate principal amount of \$60,225,000 (Series B Bonds, and together with the Harrisburg University Series A Bonds, the Bonds). The Series A Bonds have been paid and are no longer outstanding under the Indenture.

In order to secure the Bonds, The Harrisburg Authority assigned to the trustee under the Indenture all of its right, title and interest in and to all funds and accounts established under the Indenture (other than the rebate fund created thereunder) and the pledged revenues, as defined in the Indenture. Further, the performance of the obligations of The Harrisburg University of Science and Technology (University) under a certain Loan Agreement dated as of January 1, 2007 (Loan Agreement) by and between The Harrisburg Authority and the University is secured by a certain Open-End Mortgage and Security Agreement dated as of January 1, 2007 (Mortgage). Capitalized terms not defined herein shall have the meanings ascribed to them in the Indenture and Loan Agreement, as applicable.

The Series B Bonds are also secured by the provisions of a certain credit support agreement (Credit Support Agreement) and a guaranty agreement (Guaranty), whereby the County will undertake for a ten-year period (commencing January 1, 2010 and subject to certain earlier rights of termination) to guarantee payment of a portion of the debt service on the Series B Bonds in the maximum amount of \$1,500,000 each year over such ten-year period, for a total maximum amount of \$15,000,000.

The Series B Bonds were also secured by a certain Standby Letter of Credit issued by Metro Bank, successor to Commerce Bank/Harrisburg, National Association (Letter of Credit Bank), as of January 1, 2007 (Standby Letter of Credit) under and pursuant to a Reimbursement Agreement dated as of January 1, 2007, by and among The Harrisburg Authority, the Harrisburg University and the Letter of Credit Bank (Reimbursement Agreement). The Standby Letter of Credit was initially issued in the amount of \$3,300,000. The Standby Letter of Credit expired as of September 1, 2011. The Standby Letter of Credit has not been replaced.

The Loan Agreement provides that the University is required to make, as Loan Payments, payments which correspond, as to amounts and due dates, to the Bonds Debt Service, at least seventy-five (75) Business Days (or earlier if required by the Indenture) prior to the date when such principal, premium, if any, and interest is due and payable. By written notice dated December 5, 2011, the Trustee notified the University of its failure to make the required Loan Payment, in anticipation of the Bonds Debt Service payment due on March 1, 2012. The amount due on March 1, 2012 equaled \$1,806,650 (calculated as the amount due of \$1,806,750 minus the amount of \$100 currently on deposit in the Series B Bonds Debt Service Fund of the Indenture).

The Indenture requires that if on the sixty-fifth (65th) Business Day prior to any principal or interest payment date there are not sufficient moneys in the Series B Bonds Debt Service Fund on such date to pay principal of and interest on the Series B Bonds to become due and owing on such date, the trustee shall immediately notify the County of such shortfall, not less than sixty (60) days prior to such principal or interest payment date pursuant to the terms of the Guaranty, and moneys will be transferred to the Series B Bonds Debt Service Fund from the sources described in the Indenture in an amount which, together with the amount then on deposit in the Series B Bonds Debt Service Fund, will result in the Series B Bonds Debt Service Fund having the balance required to be on deposit therein in order to pay interest and principal to become due and payable on such date. As the Standby Letter of Credit has expired, the first source available to the trustee to undertake the required transfer is the Guaranty. The trustee notified the County and the University of such deficiency by letter dated December 6, 2011.

Pursuant to the Loan Agreement, the University's failure to observe and perform a term or condition of the Loan Agreement, including its requirements as stated in the immediately preceding paragraph, for a period of 30 days after notice thereof, or such longer period as The Harrisburg Authority and the trustee may agree to in writing but in no event longer than one hundred twenty (120) days, would constitute an Event of Default. By letter agreement dated February 26, 2012, the trustee and The Harrisburg Authority agreed to extend the thirty (30) day cure period provided in the Loan Agreement by one hundred twenty (120) days, or to April 3, 2012.

Under the Credit Support Agreement, the County is required to transfer to the trustee not later than three (3) days prior to March 1, 2012, an amount equal to the amount as requested by the trustee, and in this case, \$1,500,000.

The University was not able to accomplish, in full, the Loan Payment due on March 1, 2012. As a result of such failure, and in order to satisfy the Bonds Debt Service payment due on March 1, 2012, the trustee has drawn on the Guaranty in the amount of \$1,500,000. The remainder due of \$306,650 was paid from funds of the University.

The draw on the Guaranty does not constitute an event of default under the Indenture, the Loan Agreement, the Guaranty, the Credit Support Agreement or any of the other finance documents relative to the Bonds.

Under the Credit Support Agreement, in the event that any funds paid by the County to the trustee are not returned to the County by close of business on the third business day following the debt service payment date for which such sums were advanced, the University is required to pay to the County interest on such funds, payable on demand and in any event on the date on which such funds are returned to the County, at a default rate of six (6%) percent, subject, however, to such different or additional terms as may be mutually acceptable to the University and the County.

The Loan Agreement provides that the University is required to make, as Loan Payments, payments which correspond, as to amounts and due dates, to the Bonds Debt Service, at least seventy-five (75) Business Days (or earlier if required by the Indenture) prior to the date when such principal, premium, if any, and interest is due and payable. By Notice of Default dated August 3, 2012, the Trustee notified the University of its failure to make the required Loan Payment, in anticipation of the Bonds Debt Service payment due on September 1, 2012. The amount due on September 1, 2012 equals \$1,806,750. In its Notice of Default, the Trustee asserted that such failure constitutes an Event of Default under the Loan Agreement and under the Indenture.

The Indenture requires that if on the sixty-fifth (65th) Business Day prior to any principal or interest payment date there are not sufficient moneys in the Series B Bonds Debt Service Fund on such date to pay principal of and interest on the Series B Bonds to become due and owing on such date, the Trustee shall immediately notify the County of such shortfall, not less than sixty (60) days prior to such principal or interest payment date pursuant to the terms of the Guaranty, and moneys will be transferred to the Series B Bonds Debt Service Fund from the sources described in the Indenture in an amount which, together with the amount then on deposit in the Series B Bonds Debt Service Fund, will result in the Series B Bonds Debt Service Fund having the balance required to be on deposit therein in order to pay interest and principal to become due and payable on such date. As the Standby Letter of Credit has expired and the Guaranty was drawn upon in the maximum amount available in this year to accomplish the March 1, 2012 Bonds Debt Service payment, the final source of funds available to the Trustee to undertake the required transfer is the Series B Bonds Debt Service Reserve Fund. As of

September 1, 2012, the University failed to make the required bond debt service payment on the Series B Bonds in the amount of \$1,806,750. As of March 26, 2013, the University has not made any payments towards this debt service requirement due September 1, 2012.

The Loan Agreement provides that the University is required to make, as Loan Payments, payments which correspond, as to amounts and due dates, to the Bonds Debt Service, at least seventy-five (75) Business Days (or earlier if required by the Indenture) prior to the date when such principal, premium, if any, and interest is due and payable. By Notice of Default dated December 7, 2012 (the "Notice of Default"), the Trustee notified the University of its failure to make the required Loan Payment, in anticipation of the Bonds Debt Service payment due on March 1, 2013. The amount due on March 1, 2013 equals \$1,806,750. In its Notice of Default, the Trustee asserted that such failure constitutes an Event of Default under the Loan Agreement and under the Indenture.

The Indenture requires that if on the sixty-fifth (65th) Business Day prior to any principal or interest payment date there are not sufficient moneys in the Series B Bonds Debt Service Fund on such date to pay principal of and interest on the Series B Bonds to become due and owing on such date, the Trustee shall immediately notify the County of such shortfall, not less than sixty (60) days prior to such principal or interest payment date pursuant to the terms of the Guaranty, and moneys will be transferred to the Series B Bonds Debt Service Fund from the sources described in the Indenture in an amount which, together with the amount then on deposit in the Series B Bonds Debt Service Fund, will result in the Series B Bonds Debt Service Fund having the balance required to be on deposit therein in order to pay interest and principal to become due and payable on such date. As the Standby Letter of Credit has expired, and as there are no funds in the Series B Bonds Debt Service Fund, the Trustee has advised in its Notice of Default that the Guaranty will be drawn upon in the maximum amount available to accomplish the March 1, 2013 Bonds Debt Service payment, or \$1,500,000. On February 28, 2013, the University used the County guarantee in the amount of \$1,500,000. These funds, along with \$306,750 of University funds, were used to make the bond debt service payment on the Series B Bonds due March 1, 2013.

Although The Harrisburg Authority is a party to the trust indenture with the University and the Trustee, such agreements are structured such that there is no recourse against The Harrisburg Authority in the case of default.

#### ***Harrisburg Parking Authority***

The Authority bond indentures contain financial and reporting covenants. During the year ended December 31, 2010, the Authority was unable to meet Series R Bonds debt covenant requirement 6.05, which states that the Authority shall maintain in the Series R Debt Service Reserve Fund moneys and investments with a value equal to the Debt Service Reserve Requirement with respect to the Series R Bonds. The covenant also requires any deficiency in the Series R Debt Service Reserve Fund to be replenished within 12 months of the Authority's receipt of the notification of the deficiency. On May 17, 2010, \$547,494 was withdrawn from the Debt Service Reserve Fund in order to meet the May 2010 debt service payment. Beginning in June 2010, the Authority made monthly transfers of \$45,625, in an effort to replenish the Debt Service Reserve Fund within the required 12 months. The replenishments for the months of November 2010 through March 2011 were made in March 2011. As of December 31, 2010, \$319,369 of the May 2010 transfer remained due to the Debt Service Reserve Fund. On November 15, 2010, \$371,388 was withdrawn from the Debt Service Reserve Fund in order to meet the November 2010 debt service payment. As of December 31, 2010, the full balance of \$371,388

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remained due to the Debt Service Reserve Fund. The replenishments for the months of December 2010 through March 2011 were made in March 2011.

At December 31, 2011, the Authority was unable to meet Series R Bonds debt covenant requirement 6.05, which states that the Authority shall maintain in the Series R Debt Service Reserve Fund moneys and investments with a value equal to the Debt Service Reserve Requirement with respect to the Series R Bonds. The covenant also requires any deficiency in the Series R Debt Service Reserve Fund to be replenished within 12 months of the Authority's receipt of the notification of the deficiency. On May 16, 2011, \$523,464 was withdrawn from the Debt Service Reserve Fund in order to meet the May 2011 debt service payment. Beginning in June 2011, the Authority made monthly transfers of \$74,572, in an effort to replenish the Debt Service Reserve Fund within the required 12 months. As of December 31, 2011, \$217,979 of the May 2011 transfer remained due to the Debt Service Reserve Fund. As a result of the deficiency in the Debt Service Reserve Fund, the Authority was unable to withdraw funds for the November 2011 debt service payment. On November 14, 2011, \$574,454 was transferred from the Authority's other available funds in order to meet the November 2011 debt service payment.

In November 2010, the Authority received notice that, based upon the City's statements in the Act 47 Petition, the bond insurer concluded that an Event of Default occurred under Section 10.01(c)(ii) of the Indenture as of October 1, 2010 (the date the Act 47 Petition was filed by the City) by declaring in writing its inability to pay when due its debts generally as they become due. The bond insurer informed the trustee that under Section 7.03 of the Indenture, such Event of Default allows the insurer to control all available remedies with respect to the Series J Bonds and directs the trustee to refrain from exercising any remedies or taking any other actions with respect to the Series J Bonds unless and until directed in writing by the insurer.

On July 20, 2012, the Authority issued a material event notice stating that on July 10, 2012, The Bank of New York Mellon Trust Company, N.A. (Trustee), as successor trustee with respect to the Authority's Series J Bonds, the Series O Bonds, the Series P Bonds and the Series R Bonds, provided notice to holders of the Series J Bonds, the Series O Bonds, the Series P Bonds and the Series R Bonds, of the occurrence of an Event of Default. The Trustee found that an Event of Default has occurred by reason of the City's admitting in writing that it is unable to pay its debts as they generally become due as evidenced by, inter alia, the City's admission that it was unable to pay, on March 15, 2012, the debt service payment due on certain of its general obligation debt issues which became due and payable on that date. The Trustee notified the holders that the bond insurance policies guaranteeing the scheduled payment of principal of and interest on the Series J Bonds, the Series O Bonds, the Series P Bonds and the Series R Bonds remain in full force and effect, and that, as long as each bond insurance policy remains in effect with respect to a series of Bonds, and the bond insurer for such series is not in default thereunder, neither the Trustee nor the Registered Owners have any rights to exercise any remedies respecting the series of Bonds upon the occurrence of an Event of Default, and the bond insurer has the right to direct the Trustee to exercise such remedies as it may deem appropriate and are otherwise permitted under the indenture governing the bonds.

Further notice is given that National Public Finance Guarantee Corporation (National), as bond insurer for the Authority's Series J Bonds, has asserted in a letter to the Trustee that National will control all available remedies with respect to the Series J Bonds and directed the Trustee to refrain from exercising any remedies or taking other actions with respect to the Series J Bonds unless and until directed in writing by National. The bond insurers for the Series O Bonds, the Series P Bonds and the Series R Bonds have not communicated with the Authority or, to the Authority's knowledge, with the Trustee with respect to the Event of Default.

To date, there has been no default by the Authority on the payment of principal of or interest on the Series J Bonds, the Series O Bonds, the Series P Bonds or the Series R Bonds when due; consequently, the Trustee has not been required to notify the City of any payment to be made by the City under the City's guaranty. The Authority does not expect that the City's financial difficulties will negatively impact its ability to meet its obligations. Because National has not disclosed what remedies, if any, it will direct, however, no assurances can be given that such remedies will not prevent the Authority from paying its debt obligations in the future.

***Redevelopment Authority of the City of Harrisburg***

On March 15 2012, the Redevelopment Authority was given notice of an event of default which occurred under a trust indenture, dated as of December 1, 2001 between the Redevelopment Authority and the trustee related to the Taxable Guaranteed Revenue Bonds, Series of 2001. Pursuant to a guarantee agreement dated December 1, 2001, among the issuer, the trustee and the City, the City has guaranteed the payment of principal and interest on the bonds when due. To date, there has been no default on the payment of principal or interest on the bonds when due; consequently, the trustee has not been required to notify the City of any payment to be made by the City under the guarantee.

The event of default has occurred under Section 7.01(g)(ii) of the indenture by reason of the City admitting in writing, that it is unable to pay its debts as they generally become due, as evidenced by the City's admission that it is unable to pay, on March 15, 2012, debt service on certain of its general obligation debt which became due and payable on that date.

The financial statements do not include any adjustments that might result from the outcome of this contingency.

**23. LITIGATION**

***Primary Government***

The City and its component units are involved in several lawsuits. Management of each entity believes that none of the litigation outstanding against the City or its component units will have a material adverse effect on the financial position of the City or its component units at December 31, 2011, except for The Harrisburg Authority guarantees as noted below.

***Guarantees***

The principal and interest on The Harrisburg Authority's Resource Recovery Facility debt is to be paid from revenue generated by the upgraded Incinerator. However, if the revenue generated proves insufficient to make the payments due, then the City, as first guarantor, and the County, as second guarantor of certain debt issuances, have agreed to pay any amounts which the Authority fails to pay. If the City and the County fail to make payments pursuant to their respective guaranties, then payment of the amounts due are insured by a municipal bond insurer.

With respect to certain Resource Recovery Facility debt in the combined principal amount of approximately \$218 million, certain plaintiffs claim that the City has not paid more than \$30 million dollars which it should have paid pursuant to the City's guaranties of the Resource Recovery Facility debt. The plaintiffs seek: (a) judgment against the City for the amounts which they assert that the City should have paid, plus interest, costs of suit and attorneys' fees; (b) an order of mandamus, directing

the City to pay all of the revenue which it receives to the plaintiffs until the full amount owed under the City's guaranties of the Resource Recovery Facility debt is paid; (c) an order under the Debt Act directing the City to include in its annual budget amounts due on the Resource Recovery Facility debt; and (d) an order under the Debt Act directing the City to levy taxes in an amount sufficient to pay all amounts due under its guaranties of the Resource Recovery Facility debt.

On or about November 9, 2010, the plaintiffs filed a motion for an order of mandamus and other relief under the Debt Act. The Court held a hearing on plaintiffs' motion on September 22, 2011. The parties subsequently briefed the motion and it is pending with the Court. The City has responded aggressively to the plaintiffs' complaint and to the plaintiffs' request for an order of mandamus.

The City has asserted substantial defenses to the mandamus request. In addition, the Receiver for the City has intervened in this matter and has opposed plaintiffs' request for mandamus relief. The City believes that the request for mandamus relief should be denied. If the Court grants the mandamus relief requested by the plaintiffs, then all of the City's revenue would have to be applied first to the payment of any amount due and outstanding on the Bonds.

In a separate action, with respect to certain Resource Recovery Facility debt with a maturity value of approximately \$35 million, a certain plaintiff claims the City should have deposited approximately \$35 million into the debt service account on or before August 15, 2010. When the City did not deposit these funds, a complaint was filed by the plaintiff. When such debt matured on December 15, 2010, the County paid the debt in full. The plaintiff seeks: (a) an order of mandamus, pursuant to the Debt Act, directing the City to pay all of the revenue which it receives to the plaintiff until the full amount that was due at maturity is paid; and (b) an order under the Debt Act directing the City to levy taxes in an amount sufficient to pay all amounts that were due at maturity.

On or about December 2, 2010, the plaintiff filed a motion for an order of mandamus under the Debt Act. The Court held a hearing on plaintiff's motion on September 22, 2011. The parties subsequently briefed the motion and it is pending with the Court. The City has responded aggressively to the plaintiff's complaint and to the plaintiff's request for an order of mandamus.

The City has asserted substantial defenses to the mandamus request. In addition, the Receiver for the City has intervened in this matter and has opposed plaintiffs' request for mandamus relief. The City believes that the request for mandamus relief should be denied. Further, the City believes the plaintiff's complaint should be dismissed, and to the extent that a claim against the City for failure to make payments due on such debt exists, that the claim must be brought by the County under the related reimbursement agreement, entered into between the City and the County.

In another action, the City guaranteed the repayment of a loan made by Covanta to The Harrisburg Authority. The Harrisburg Authority and Covanta entered into a Management and Professional Services Agreement, to which Covanta agreed to help The Harrisburg Authority finish constructing the improvements to the Resource Recovery Facility and to loan The Harrisburg Authority up to \$25.5 million to be applied to the cost of the improvements' completion. The City guaranteed the repayment to Covanta of any amount which Covanta advanced to The Harrisburg Authority. Covanta alleges that it loaned The Harrisburg Authority \$21,736,000. The Harrisburg Authority then failed to make payments due on the loan on April 1, July 1, and October 1, 2010. Together, these missed payments totaled \$1,980,117. When the City also failed to make the payments pursuant to its guaranty of Covanta's loan to The Harrisburg Authority, Covanta filed a complaint against the City on October 5, 2010. In its complaint, Covanta seeks: (a) judgment against the City in the amount of \$1,912,500, plus

interest, costs and attorneys' fees; (b) an order of mandamus pursuant to the Debt Act directing the City to pay all of the revenue which it receives to Covanta until the full amount due to Covanta has been paid; and (c) an order rendering any judgment obtained by Covanta a priority judgment under the Debt Act.

On or about July 19, 2011, Covanta filed a motion for summary judgment. The parties have briefed the motion, but the Court has not yet heard argument or entered a decision. The Receiver for the City sought and was granted permission by the Court to intervene in this matter. The Receiver has also asked to be allowed to file a brief in opposition to Covanta's motion for summary judgment, but the Court has not yet ruled on the Receiver's request.

The City intends to continue to respond aggressively to Covanta's claims.

The City and its elected officials, including the Mayor, members of City Council, Treasurer, and Controller, have been named in the following 2009 suit. In this litigation, the County and two individual taxpayers are seeking to enforce certain agreements entered into by the City in connection with what is known as the 2003 Retrofit Financing, including the City's guarantee agreement as well as a reimbursement agreement among the County, City, and The Harrisburg Authority. Plaintiffs' claims are premised on the City's alleged defaults in both current and prospective obligations arising under these agreements. The Court granted in part the preliminary objections of the City, permitting only the taxpayers' claim for mandamus against the Treasurer to go forward. The taxpayers sought a hearing on this claim. However, prior to such hearing, the parties agreed to continue the litigation, pending application of the Commonwealth's Act 47 recovery plan for the City. The County sought reconsideration of the Court's order granting in-part the preliminary objections. The motion for reconsideration has been briefed and argued to the Court, which has not indicated when it will render a decision. At this point, the City is unable to state whether an outcome unfavorable to the City is either probable or remote, nor is the City able to estimate the amount or range of loss, if any, in the event of an unfavorable outcome.

The City and its elected officials, including the Mayor, members of City Council, Treasurer, and Controller, have been named in the following 2009 suit. In this litigation, the County and two individual taxpayers are seeking to enforce certain agreements entered into by the City in connection with what is known as the 2007 Retrofit Financing, including the City's guarantee agreement as well as a reimbursement agreement between the County and the City. Plaintiffs' claims are premised on the City's alleged defaults in both current and prospective obligations arising under these agreements. The Court granted in total the preliminary objections of the City, dismissing the County and taxpayers' claims. However, plaintiffs appealed to the Commonwealth Court, which reversed in part the trial court's dismissal, reinstating only the County's claim for specific performance against the City, and the taxpayers' claim for mandamus against the Treasurer. The Supreme Court has since denied the City's request to consider these issues. The City as answered the complaint, setting forth its defenses. At this point, the City is unable to state whether an outcome unfavorable to the City is either probable or remote, nor is the City able to estimate the amount or range of loss, if any, in the event of an unfavorable outcome.

The City has been named as a defendant in another suit filed in 2010 by the County. Following dismissal of its equitable claims in the 2009 case mentioned above, the County brought this suit at law, seeking damages for breach of certain obligations in connection with what is known as the 2003 Retrofit Financing, including the City bond guaranty agreement, the City swap guaranty agreement, and the reimbursement agreement. The County has demanded damages in the amount of \$6,743,197,

plus costs, fees, expenses, and interest. The City has answered the complaint, setting forth its defenses. At this point, the City is unable to state whether an outcome unfavorable to the City is either probable or remote, nor is the City able to estimate the amount or range of loss, if any, in the event of an unfavorable outcome.

The City has been named as a defendant in an additional suit filed in 2011. Following dismissal of its equitable claims in the 2009 case mentioned above, the County brought this suit at law, seeking damages for breach of certain obligations in connection with what is known as the 2003 Retrofit Financing, including the retrofit indenture, the City swap guaranty agreement, and the reimbursement agreement. The County has demanded damages in the amount of \$675,762 plus costs, fees, expenses, and interest. The City has answered the complaint; setting forth its defenses. At this point, the City is unable to state whether an outcome unfavorable to the City is either probable or remote, nor is the City able to estimate the amount or range of loss, if any, in the event of an unfavorable outcome.

If these matters are not resolved, then the City may face a substantial financial loss. At December 31, 2011, amounts paid by the second guarantor and bond insurer through December 31, 2011 are presented on the statement of net assets and the balance sheet as due to the respective organizations. In addition, approximately \$233 million, the principal amount of the guaranteed Resource Recovery Facility debt outstanding at December 31, 2011, net of applicable debt service reserve funds, has been accrued as a contingent liability.

#### *Debt*

A municipal bond insurer insures the bondholders of general obligation bonds issued by the City in 1997, to which the City is in the process of repayment. In March 2012, the City missed its scheduled debt service payment on the bonds in the amount of \$5,265,000 at the direction of the former Receiver for the City, and subsequently the insurer proceeded pursuant to its subrogation rights against the City to recover amounts that were due under the bonds and remedies under the Debt Act including mandamus. The insurer filed its complaint on April 6, 2012. The insurer has granted several extensions to the City to file a responsive pleading. Presently, the City has a deadline of the end of June 6, 2013 to file a responsive pleading.

The City will assert a vigorous defense against the effort of the plaintiff to obtain a mandamus order against the City as such an order would disable the City from being able to provide essential services and seriously compromise the Recovery Plan, which the Receiver is attempting to implement.

Although there is little likelihood, if any, that the City can prevent judgment from being entered against the City, the City remains hopeful that the Court will not order mandamus against the City. The City also expects the Receiver's Office to intervene and argue that mandamus relief would interfere with their attempts to effectuate an economic recovery plan for the City.

#### *Other*

On December 7, 2010, certain plaintiffs filed a complaint against numerous defendants, including the City's Mayor, regarding the alleged "rescission" of their employment contracts with the School District. With regard to the City's Mayor, the complaint alleged that the Mayor had violated the plaintiff's due process rights.

On January 14, 2011, the named defendants jointly removed the case to the United States District Court for the Middle District of Pennsylvania. On February 11, 2011, the Mayor filed a motion to dismiss the plaintiff's due process claim for failure to state a claim for which relief could be granted. On March 8, 2011, the Mayor filed a subsequent motion to dismiss the plaintiff's amended complaint again for failure to state a claim for which relief could be granted. On September 22, 2011, the court dismissed the plaintiff's claim against the Mayor and also dismissed the Mayor from the action entirely.

On January 27, 2012, the School District filed a joinder complaint against third-party defendants, including the City's Mayor under the same matter. The joinder complaint alleged a civil conspiracy claim and a tortious interference with contract claim against the Mayor and another of the defendants. Essentially, the theory of the joinder complaint was that if the School District were found to be liable to the plaintiffs, it would only be because of alleged wrongdoing on the part of the third-party defendants. Thus, the School District argued that any potential liability should shift to the third-party defendants, including the Mayor.

On February 28, 2012, the Mayor filed a motion to dismiss the joinder complaint for failure to state a claim for which relief could be granted. On May 7, 2012, the court dismissed the tortious interference with contract claim against the Mayor, but did not dismiss the civil conspiracy claim. Thus, the only pending litigation regarding the Mayor was the third-party civil conspiracy claim filed by the School District.

This case has been settled and all counts against the Mayor were dismissed per the settlement agreement. In addition, the City did not contribute any settlement funds.

In another matter, a number of contractors that provided construction services to the developer of the Capital View Commerce Center (CVCC Project) have asserted claims against the City and a financial institution (Bank), both of which were involved in financing for the CVCC Project. Plaintiff contractors claim that they have not been paid by the developer of the CVCC Project and that, on a variety of legal theories, they are entitled to payment directly by the City and the Bank. The City has asserted preliminary objections to the contractors' claims, including that the Court lacks jurisdiction and that the claims asserted by the plaintiff contractors have no legal merit. The City's preliminary objections have been briefed and argued to the Court, which has not indicated when it will render its decision. At this point, the City is unable to state whether an outcome unfavorable to the City is either probable or remote, nor is the City able to estimate the amount or range of loss, if any, in the event of an unfavorable outcome.

On November 3, 2010, the United States Securities and Exchange Commission (SEC) issued a formal order of investigation in the matter of City municipal bonds. This "Order Directing Private Investigation and Designating Officers to Take Testimony" (Formal Order) stated that the SEC has information regarding possible violations, including securities fraud, by certain persons "from at least January 2008 to the present," of Section 17(a) of the Securities Act and Section 10(b) of the Securities Exchange Act, and Rule 10b-5 thereunder, in connection with the offer, purchase or sale of securities. The effect of the Formal Order was to initiate a "private investigation" under Section 20(a) of the Securities Act and Section 21(a) of the Exchange Act "to determine whether any persons or entities have engaged in, or are about to engage in, any of the reported acts or practices or any acts or practices of similar purport or object" to those reported in the Formal Order. The SEC commenced this private investigation shortly thereafter and has subpoenaed documents from the City and third parties, and has taken the testimony of current and former City officials and employees, and of third parties.

On May 6, 2013, the SEC reported that they accepted a settlement of the charges against the City, which involved the issuance of a cease and desist order, but no financial sanctions against the City. The cease and desist order included disclosure requirements that must be followed going forward. The City has already begun compliance with the Order by enactment of a "Continuing Disclosure Policy Concerning Securities Issued or Guaranteed by the City of Harrisburg." As long as the City complies with the requirements imposed under the cease and desist order, there will be no penalties as a result of this investigation that materially impact the City's financial position.

A paving contractor that performed a major street paving project for the City in 2008 is seeking damages in the form of a price escalation clause that they allege was incorporated into the contract. The City has taken the position that the contractor was bound to the prices included in their bid, and that there was no price escalation clause in the contract. The City has responded to the plaintiff's requests for discovery. The plaintiff filed a motion for summary judgment, to which the City filed a response. The Court ruled in the City's favor denying the plaintiff's motion for summary judgment by Order of Court dated May 19, 2011. Because of the bankruptcy filing of City Council in October 2011, and subsequently due to the confirmation of a Receiver, the contractor and the City agreed to a temporary stay in this case until September 2012. Since September, the plaintiff has made no attempt to lift the stay. The City has and will continue to vigorously defend this lawsuit and believes it is reasonably possible that the City will prevail. This case amounts to approximately \$250,000.

The United States Environmental Protection Agency (EPA) and Commonwealth of Pennsylvania Department of Environmental Protection have asserted that the City and The Harrisburg Authority may be in violation of certain environmental laws, including the federal Clean Water Act and the Pennsylvania Clean Streams Law. The alleged violations, among other things, relate to The Harrisburg Authority's ownership and the City's operation of a waste water treatment plan, combined sewer overflow structures, and related operations (collectively, the sewer system). As a result of such alleged violations, the City, along with The Harrisburg Authority, may be liable for penalties and/or obligated to undertake improvements to the sewer system. At this time, it is not possible to ascertain the costs associated with any such improvements, the scope, if any, of penalties and the breakdown of responsibility for any required improvements between The Harrisburg Authority and the City.

An attorney has been retained by the municipalities with whom the City has an agreement to transport and treat sewage, and from whom the City collects fees for such transportation and treatment. The municipalities allege that the City has overcharged for at least 10 years evidenced by the alleged excessive transfer of "administrative fees" from the sewer fund into the City's general fund. The municipalities claim they are owed approximately \$15 million in reimbursement. Recently, the municipalities have begun to submit fees that are at the previous lower rate. The City expects that resolution of these possible claims will be incorporated into the recovery plan and has not accrued amounts due back to the sewer fund or to the surrounding municipalities for the alleged overcharge. At this point, the City is unable to state whether an outcome unfavorable to the City is either probable or remote, nor is the City able to estimate the amount or range of loss, if any, in the event of an unfavorable outcome.

### ***Component Units***

#### ***The Harrisburg Authority***

The Harrisburg Authority had contractual relations with several vendors who completed the Resource Recovery Facility. These vendors were to be paid through a draw down from a construction advance

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provided by Covanta. Covanta failed to advance funds to pay these vendors when The Harrisburg Authority failed to reimburse Covanta on the advance, and the City failed under its guaranty of The Harrisburg Authority reimbursement. The Harrisburg Authority has been unable to pay the vendors since it does not believe the vendors costs are properly termed "operating expenses" and thus cannot be paid prior to debt service. The Harrisburg Authority has no defense to the claims as the work was approved by Covanta, The Harrisburg Authority, and The Harrisburg Authority's consulting engineer on the job. All have, at some point, demanded payment. One vendor has initiated a lawsuit, which has been stayed due to an agreement to arbitrate all disputes. The Harrisburg Authority has stipulated to judgments of three vendors in the principal amount of \$1,021,985 plus interest and court costs. Only one of the three vendors has sought payment through mandamus at this point. This vendor seeks an order that The Harrisburg Authority pay immediately. While not contesting the work or the right of each vendor to be paid, The Harrisburg Authority believes the vendors should be paid by Covanta through draw downs from the Covanta construction advance. Furthermore, The Harrisburg Authority recognizes the rights of the bond trustees, which hold security interests in the Resource Recovery Facility revenues and has resisted paying the vendors ahead of debt service obligations. The Harrisburg Authority has involved the trustees in discussions and litigation at this point. The Harrisburg Authority seeks to have the Court consider the equities and all interested parties and set forth a plan to get all vendors paid the amounts due. The Harrisburg Authority believes the law supports such an outcome. The Harrisburg Authority has a reasonable and valid basis for the positions it has taken. The principal amount due is accrued on The Harrisburg Authority's December 31, 2011 financial statements and may be handled through payment via a plan under Act 47, as amended.

There is one pending case in which a subcontractor of Barlow, unable to collect from Barlow for work performed at the Resource Recovery Facility, has sued The Harrisburg Authority, in the amount of \$529,550 plus interest, costs, etc. The Harrisburg Authority has no contractual privity with this subcontractor. The Harrisburg Authority does not believe it is liable under the law and is defending this case vigorously. The Harrisburg Authority believes it has a reasonable and valid basis for the positions it has taken. As such, no liability for this case is reported in The Harrisburg Authority's December 31, 2011 financial statements.

During the years ended December 31, 2011 and 2012, The Harrisburg Authority conducted a forensic audit of the debt financings related to the Resource Recovery Facility. The Harrisburg Authority and other parties are evaluating the results of the forensic audit and any related outcome is subject to significant uncertainty.

In August of 2012, the Internal Revenue Service began conducting an examination of The Harrisburg Authority Resource Recovery Facility Revenue Bonds, Series D of 2003 by submitting an Information Document Request. The Harrisburg Authority has been providing the requested documentation.

The County is seeking \$6,743,197 as of October 26, 2010 for reimbursement of payments it made as guarantor of Swap Payments in June and December of 2009, June 2010, and payments under Retrofit Indentures, Series D and E of 2003. The County also demands interest and costs. On February 15, 2011, the County is seeking \$675,762 for reimbursement of payments made as guarantor of Swap Payments made in December 2010. The pleadings are closed and the case has been inactive. No trial date has been set. The Harrisburg Authority has defended by asserting that the County has frustrated The Harrisburg Authority's ability to charge rates that would have allowed it to meet its debt service. The Harrisburg Authority has also raised that the County has not been diligent in enforcing flow control ordinance, thus costing The Harrisburg Authority tipping fees, that otherwise would have been recovered. The Harrisburg Authority will defend itself vigorously. The Harrisburg Authority believes

that it has a reasonable and valid basis for its position. The loss may be handled through payment via a plan under Act 47, as amended.

The Trustees of bondholders and bond insurer have made a claim against The Harrisburg Authority to recover amounts The Harrisburg Authority has not paid by under its various debt service obligations. Plaintiffs further seek all costs and attorneys fees associated with The Harrisburg Authority default and that these costs and fees be a "first draw" on Resource Recovery Facility revenues. The Lower Court granted the request for a receiver which The Harrisburg Authority appealed and which is pending before the Commonwealth Court. Plaintiffs may seek payment of its costs and fees if a receiver is appointed. The portion of the claim requesting monetary relief has been inactive and no trial date has been set. The Harrisburg Authority has responded to the claim for monetary relief in two ways. First, for the claims of the bond trustees, The Harrisburg Authority has defended that any amounts paid by the County cannot be recovered, and that the only rights to reimbursement are the County's under its Reimbursement Agreement. There does not appear to be a dispute that the bond insurer paid under its bond insurance policy, thus there is a likelihood that the insurer's claim for reimbursement will be successful. The potential loss is in excess of \$9 million. The Harrisburg Authority believes there is a reasonable and valid basis for its position as to the Trustee/Plaintiffs' claim for payment. The Harrisburg Authority believes Plaintiffs' claims for costs and fees to be excessive and may challenge certain portions of the claim for costs. The amount due may be handled through payment via a plan under Act 47, as amended.

Unless resolved through a plan under Act 47, it is likely that for each payment the County or the bond insurer make as guarantor and insurer, respectively, they will make a claim against The Harrisburg Authority for the amounts paid as well as costs and attorneys. As of March 2013, the County and bond insurer have made payments to cover The Harrisburg Authority's debt service (including swap payments) of \$52,967,968 and \$15,151,006, respectively.

#### ***Harrisburg Parking Authority***

On January 11, 2007, the Authority entered into an agreement with Harrisburg University of Science and Technology (University), whereby the Authority intends to purchase a condominium unit in a building to be constructed by the University. The condominium unit consists of seven floors of parking facilities which will include approximately 392 parking spaces. The total purchase price of this unit is \$14,000,000, which was financed through the issuance of the Guaranteed Parking Revenue Bonds, Series R of 2007. The agreement required an earnest money deposit in the amount of \$100,000 payable upon execution of the agreement and twenty-four equal monthly payments of \$579,167, commencing January 2007. As of December 31, 2011, \$13,440,480 represents the Authority's portion of equitable ownership interest in the property. All required payments have been made as of December 31, 2011. The equitable ownership interest is being amortized over the remaining life of the Series R of 2007 Bonds.

In addition to the aforementioned agreement, the Authority also entered into an Option to Purchase agreement with the University on January 11, 2007, whereby the Authority agrees to lease three hundred parking permits to the University for the right to park in the condominium unit. The agreement commences when the construction of the garage is complete and when the legal title to the parking units has been conveyed to the Authority. The first year's rent for the leased spaces will be the fair market rate, multiplied by 300 for parking spaces located within the central business district parking garages owned and operated in the City by the Authority. The Authority also grants the University a total of five options to purchase the parking units, the first option commencing on January 11, 2017,

and the remaining options commencing on each succeeding five-year anniversary date. The options shall be exercisable with at least six months' advance written notice by the University to the Authority. The period of this agreement is thirty years.

On, January 27, 2010, the Authority filed a material event notice. A portion of the funds derived from the Series R Bonds are being used by the Authority to acquire a condominium unit in a building constructed by the University. The condominium unit consists of seven floors of parking facilities which will include approximately 392 parking spaces. Under the parking license, in any year in which revenues from operation of the parking facility fail to meet the Authority's debt service requirements on the Series R Bonds and the operation and maintenance costs of the parking facility, the University is required to pay the difference up to an annual cap (HU Subsidy) to the Authority.

Under the Indenture, the Authority agreed to pay debt service on the Series R Bonds from a debt service account funded, in part, with revenues of the parking facility, including the HU Subsidy and other payments to be made by the University under the parking license. In the event of a shortfall in the debt service account, the Authority agreed to pay debt service from a debt service reserve account.

Despite demand, the University failed to make the first payment of the HU Subsidy on or before November 10, 2009, as required by the parking license. To avoid a draw on the debt service reserve account to make the debt service payment on November 15, 2009, the Authority deposited money from its general fund into the debt service account. During the years ended December 31, 2011 and 2010, the University failed to make any payments of the HU Subsidy, as required by the parking license. As mentioned previously, the Authority withdrew a total of \$523,464 from the Debt Service Reserve Account during the year ended December 31, 2011 in order to make the debt service payments on May 15, 2011. The Authority transferred \$574,454 from other available funds in order to make the debt service payment on November 15, 2011. During the year ended December 31, 2012, the University failed to make the payment of the HU Subsidy on or before May 10, 2012, as required by the parking license. As a result, there were insufficient funds in the debt service account to make the debt service payment due May 15, 2012. A total payment of \$729,954 was due to the bondholders on May 15, 2012, and such amount was transferred by the Trustee to the debt service account from other available funds of the Authority. The University failed to make the payment of the HU Subsidy on or before November 10, 2012, as required by the parking license. As a result, there were insufficient funds in the debt service account to make the debt service payment due November 15, 2012. A total payment of \$358,293 was due to the bondholders on November 15, 2012, and such amount was transferred by the Trustee to the debt service account from other available funds of the Authority. The University failed to make the payment of the HU Subsidy on or before May 10, 2013, as required by the parking license. As a result HPA believes there will be insufficient funds in the debt service account to make the debt service payment due May 15, 2013. If the University fails to make future debt service payments on the Series R Bonds, the debt service payments will continue to be paid from the Debt Service Reserve Fund or other available funds. As of December 31, 2012, settlement regarding the amount of the HU Subsidy is pending.

On March 3, 2010, the Authority commenced a civil action against the University in the Court of Common Pleas of Dauphin County, Pennsylvania. The Authority sought specific performance of an agreement to purchase a parking garage from the University. The Authority also sought reformation of a related contract with the University to which a mistaken exhibit had been attached. The Authority also sued the University for nonpayment of a contractual subsidy obligation in the amount of \$778,919, and a rent obligation in the amount of \$39,000, both of which obligations continued to accrue. The University countersued the Authority for nonpayment of change orders in the amount of \$723,026 and

for failing to use its best efforts to lease unused University parking spaces. The pleadings are closed and no significant discovery has been conducted. The University has paid rent since the lawsuit was commenced and is currently approximately one month in arrears. The parties have conducted settlement negotiations as to the other claims. During the pendency of the lawsuit and the conduct of the settlement negotiations, the Authority has operated the garage substantially as if it were the legal owner of the garage. At this point, no determination can be made whether an unfavorable outcome is either probable or remote to the Authority, nor can an estimate of the possible loss in the event of an unfavorable outcome be determined.

In January 2011, the Authority received notice that the rating of Series T Bonds has been downgraded to “Ba3” from “Baa2” by Moody’s Investors Service. Per Moody’s disclosure, such rating downgrade was due to the City filing for Act 47, as mentioned previously.

In February 2012, the Authority issued a notice of mandatory tender for exchange, stating that the Authority called for mandatory tender for exchange on March 8, 2012 all of the outstanding principal amount of the Series U-1 Bonds. Pursuant to the terms of the Series U-1 Bonds and the indenture, the federally taxable period for the Series U-1 Bonds terminated as of March 1, 2012. The federally taxable Series U-1 Bonds were to be exchanged on the mandatory tender date for federally tax-exempt Series U-1 Bonds, which bear interest at a rate of 8.5%, pursuant to the terms of the indenture.

#### **24. TRANSACTIONS WITH COMPONENT UNIT**

In accordance with the respective Articles 5 of the Second Supplemental Agreement of Lease, as amended by the Third and Fourth Supplemental Agreement of Lease and the Collection System Lease between The Harrisburg Authority and the City of Harrisburg, Pennsylvania, the City is, at the end of each lease year, required to accumulate amounts in the sewer revenue accounts, after withdrawals for operating expense obligations, until the balance is such that the reserve shall equal the sum of (1) one-half of the lease rental due under the next lease year, and (2) one-half of the annual operating expenses as estimated by the consulting engineers, for the next succeeding lease year. Additionally, after the required reserve balance is attained, the City is required to pay any excess funds to The Harrisburg Authority within 190 days after the end of the year. The City may withdraw funds from the reserve account to satisfy lease payments as required by the Collection System Lease agreement. The City’s required reserves in excess of funds available at December 31, 2011 were \$4,589,058.

#### **25. SUBSEQUENT EVENTS**

The Combined Police Pension Plan’s funds are invested in various types of financial instruments. This diversification of the investment portfolio serves to assist in mitigating the various types of risks associated with different types of financial instruments. Due to the level of risk associated with certain investments, it is at least reasonably possible that changes in the values of investments could occur in the near-term and that such a change could materially affect the amount reported on the statement of fiduciary net assets.

Subsequent events with respect to material event notices, debt related items, and receivership and financial recovery plan are included in the respective notes.

In April 2011, The Harrisburg Authority applied for a PennVest loan, in the amount not to exceed \$5.7 million for the purpose of financing The Harrisburg Authority’s water system improvements. As April 11, 2013, this loan has not settled.

**CITY OF HARRISBURG, PENNSYLVANIA**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**DECEMBER 31, 2011**

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In March 2012, The Harrisburg Authority entered into a second professional services agreement with respect to The Harrisburg Authority's sewer facility, for technical services related to Phase 2 design, in the amount of \$937,000.

In March 2012, The Harrisburg Authority entered into an agreement with respect to the Resource Recovery Facility for sitework for the ash disposal landfill interim grading plan project, in an amount not to exceed \$3,906,630.

In October 2012, the City was awarded and received a \$1.95 million PA DCED Financial Assistance Grant to fund for: Police and Fire protection services salaries, wages, FICA, and health benefits totaling \$1.75 million; and for 2010 and 2011 audit preparation professional consulting support totaling \$200,000.

In January of 2013, City Council approved an inter-fund and revenue anticipation borrowing in the amount of \$4,000,000, bearing interest at an annual rate of 0.50% annually, and maturing on June 20, 2013. The City has not drawn against this loan as of the date of this report.



**REQUIRED SUPPLEMENTARY INFORMATION**

**CITY OF HARRISBURG, PENNSYLVANIA**  
**BUDGETARY COMPARISON SCHEDULE**  
**BUDGETARY (NON-GAAP) BASIS - GENERAL FUND**  
**YEAR ENDED DECEMBER 31, 2011**  
**REQUIRED SUPPLEMENTARY INFORMATION**

	Budget		Variance of Original with Final Budget Positive (Negative)	Actual Amounts	Variance of Actual with Final Budget Positive (Negative)
	Original Amounts	Final Amounts			
Revenues					
Taxes	\$ 27,778,572	\$ 27,778,572	\$ -	\$ 25,345,241	\$ (2,433,331)
Licenses and permits	577,000	577,000	-	570,107	(6,893)
Intergovernmental revenue	6,576,579	9,535,723	2,959,144	6,318,406	(3,217,317)
Departmental earnings	15,678,417	15,678,417	-	17,145,908	1,467,491
Fines and forfeits	2,430,400	2,430,400	-	1,639,625	(790,775)
Investment income	133,388	5,280,502	5,147,114	7,541,926	2,261,424
Miscellaneous	915,703	915,703	-	1,157,000	241,297
Total revenues	54,090,059	62,196,317	8,106,258	59,718,213	(2,478,104)
Expenditures					
General government					
Elected and appointed offices					
City Council	328,357	366,645	(38,288)	304,451	62,194
Mayor	362,624	336,624	26,000	319,013	17,611
City Controller	156,420	176,420	(20,000)	168,919	7,501
City Treasurer	539,009	559,009	(20,000)	537,996	21,013
City Solicitor	416,158	668,158	(252,000)	603,357	64,801
Total elected and appointed offices	1,802,568	2,106,856	(304,288)	1,933,736	173,120
Office of administration					
Administration	2,372,474	2,265,384	107,090	2,074,190	191,194
General expenditures	10,222,030	12,680,998	(2,458,968)	12,437,223	243,775
Total general government	14,397,072	17,053,238	(2,656,166)	16,445,149	608,089
Building and housing development	929,957	908,957	21,000	835,402	73,555
Public safety	23,175,907	27,765,620	(4,589,713)	27,067,764	697,856
Public works	4,698,689	5,729,567	(1,030,878)	5,300,610	428,957
Parks and recreation	1,583,403	1,585,403	(2,000)	1,394,740	190,663
Total expenditures	44,785,028	53,042,785	(8,257,757)	51,043,665	1,999,120
Excess of revenues over (under) expenditures before other financing sources (uses)	9,305,031	9,153,532	(151,499)	8,674,548	(478,984)
Other financing sources (uses)					
Proceeds from the sale of capital assets	50,000	50,000	-	-	(50,000)
Transfers in	1,853,098	1,853,098	-	1,853,098	-
Transfers out	(11,208,129)	(11,056,630)	(151,499)	(11,045,746)	10,884
Total other financing sources (uses)	(9,305,031)	(9,153,532)	(151,499)	(9,192,648)	(39,116)
Net change in fund balance	-	-	-	(518,100)	(518,100)
Fund balance - beginning of year, budgetary basis	-	-	-	3,754,704	3,754,704
Fund balance - end of year, budgetary basis	\$ -	\$ -	\$ -	\$ 3,236,604	\$ 3,236,604

**CITY OF HARRISBURG, PENNSYLVANIA**  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – BUDGETARY COMPARISON  
SCHEDULE  
YEAR ENDED DECEMBER 31, 2011  
REQUIRED SUPPLEMENTARY INFORMATION

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**1. BUDGETARY DATA**

Annual budgets are legally adopted for the General Fund, Debt Service Fund, State Liquid Fuels Tax Fund (nonmajor governmental fund), and for the Sewer (net of applicable activity of The Harrisburg Authority), and Sanitation Funds. Budgets for governmental funds are prepared on a cash basis with respect to revenues and on an item voucher basis with respect to expenditures. Specific funds exempted from legally adopted budgetary requirements include:

- Grant Programs Fund
- Capital Projects Fund
- Parks and Property Improvement Fund (nonmajor governmental fund)
- Harrisburg Senators Fund
- Incinerator Fund

Over 30 different grant programs, which are accounted for in the grant programs fund, are administered under project budgets determined by contracts with state and federal grantor agencies. Effective expenditure control is achieved in the Capital Projects Fund through debt provisions and supplemental appropriations of City Council. Controls over spending in the Parks and Property Improvement Fund (a nonmajor fund) is achieved by the use of internal spending limits.

The actual results of operations presented in accordance with accounting principles generally accepted in the United States of America differ from the budgetary basis used in preparation of the 2011 budget for governmental funds. The budget for the General Fund was prepared on a cash basis with respect to revenues and on an item voucher basis with respect to expenditures. For the purpose of preparing the Budgetary Comparison Schedule – Budgetary (Non-GAAP) Basis – General Fund, the actual results of operations have been presented on a budgetary basis consistent with the City's budgeted revenues and expenditures.

**CITY OF HARRISBURG, PENNSYLVANIA**  
**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – BUDGETARY COMPARISON**  
**SCHEDULE**  
**YEAR ENDED DECEMBER 31, 2011**  
**REQUIRED SUPPLEMENTARY INFORMATION**

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A reconciliation of the differences between the budgetary basis and GAAP basis financial statements of the General Fund is as follows:

	Fund Balance, Beginning of Year	Revenues	Expenditures	Financing Sources (Uses) and Equity Transfer	Fund Balance, End of Year
Budgetary basis	\$ 3,754,704	\$ 59,718,213	\$ (51,043,665)	\$ (9,192,648)	\$ 3,236,604
Taxes receivable	9,666,167	(36,330)	-	-	9,629,837
Accounts receivable	147,967	(6,947)	-	-	141,020
Other assets	47,047	-	315,700	-	362,747
Accounts payable, net of items vouchered	(1,365,977)	31,624	(1,072,288)	-	(2,406,641)
Accrued liabilities	(48,500,694)	487,073	(7,735,183)	-	(55,748,804)
Advances and amounts due to other funds and component units	1,383,883	(762,389)	(1,060,046)	10,947	(427,605)
Deferred revenue	(11,723,957)	263,454	-	-	(11,460,503)
Other	2,750,286	(945,224)	(799,000)	1,440,534	2,446,596
GAAP basis	<u>\$ (43,840,574)</u>	<u>\$ 58,749,474</u>	<u>\$ (61,394,482)</u>	<u>\$ (7,741,167)</u>	<u>\$ (54,226,749)</u>

**2. BUDGET TO ACTUAL COMPARISONS**

The General Fund's budget comparison is presented in the Other Required Supplementary Information section. The State Liquid Fuels Tax Fund (a nonmajor fund) and major debt service fund budget comparisons are presented in the combining section. On the bottom of these comparisons is a demonstration of the adjustments necessary to reconcile to the GAAP change in fund balance/net assets.

**3. COMPLIANCE**

Because the legal level of budgetary control is so detailed that it is not practical to demonstrate compliance within this document, the City has prepared a separate budgetary report to demonstrate compliance at the line item level. The City has not exceeded the budgeted expenditure amount on a line item level.

**CITY OF HARRISBURG, PENNSYLVANIA**  
**COMBINED NON-UNIFORMED EMPLOYEES' PENSION PLAN**  
**REQUIRED SUPPLEMENTARY INFORMATION**

Schedule of Funding Progress 01/01/98-01/01/11

Actuarial Valuation Date	(a) Actuarial Value of Assets	(b) Actuarial Accrued Liability (AAL)	(c) Unfunded AAL (FAAL) (b-a)	(d) Funded Ratio (a/b)	(e) Covered Payroll	UAAAL as a Percentage of covered Payroll (c/e)
01/01/98	\$34,019,246	\$28,867,727	\$ (5,151,519)	117.85 %	\$ 15,636,652	(32.95) %
01/01/99	39,353,200	29,978,847	(9,374,353)	131.27	16,583,243	(56.53)
01/01/00	45,531,632	32,927,232	(12,604,400)	138.28	17,016,237	(74.07)
01/01/01	51,841,303	36,252,370	(15,588,933)	143.00	18,441,260	(84.53)
01/01/02	54,063,426	37,487,414	(16,576,012)	144.22	18,399,410	(90.09)
01/01/03	56,946,711	44,367,335	(12,579,376)	128.35	19,970,077	(62.99)
01/01/05	63,053,150	52,154,704	(10,898,446)	120.90	17,639,572	(61.78)
01/01/07	67,814,104	55,904,700	(11,909,404)	121.30	16,465,482	(72.33)
01/01/09	72,842,581	53,764,888	(19,077,693)	135.48	14,132,981	(134.99)
01/01/11	77,363,937	55,795,290	(21,568,647)	138.66	12,786,819	(168.68)

Schedule of Required Employer Contributions and Other Contributing Entities 2002-2011

Year Ended December 31	(f) Annual Required Contribution (ARC) (1)	Actuarial Valuation Date Basis for ARC	(g) Employer Contribution	(h) State Aid	Percentage Contribution [(g+h)/f]
2002	\$ -	01/01/00	\$ -	\$ -	- %
2003	-	01/01/01	-	-	-
2004	-	01/01/02	-	-	-
2005	-	01/01/03	-	-	-
2006	-	01/01/03	-	-	-
2007	-	01/01/05	-	-	-
2008	-	01/01/05	-	-	-
2009	-	01/01/07	-	-	-
2010	-	01/01/07	-	-	-
2011	-	01/01/09	-	-	-

(1) 2002-2011 – Total contributions were made in accordance with funding requirements established by Act 205 as amended by Act 1990-189, enacted on December 18, 1990, with implementation effective January 1, 1992.

**CITY OF HARRISBURG, PENNSYLVANIA**  
**COMBINED FIREFIGHTERS' PENSION PLAN**  
**REQUIRED SUPPLEMENTARY INFORMATION**

Schedule of Funding Progress 01/01/98-01/01/11

Actuarial Valuation Date	(a) Actuarial Value of Assets	(b) Actuarial Accrued Liability (AAL)	(c) Unfunded AAL (FAAL) (b-a)	(d) Funded Ratio (a/b)	(e) Covered Payroll	UAAAL as a Percentage of covered Payroll (c/e)
01/01/98	\$31,292,069	\$25,039,429	\$ (6,252,640)	124.97 %	\$ 3,979,412	(157.12) %
01/01/99	35,998,739	27,297,560	(8,701,179)	131.88	4,246,322	(204.91)
01/01/00	41,417,147	27,847,384	(13,569,763)	148.73	4,223,595	(321.28)
01/01/01	46,998,856	30,136,310	(16,862,546)	155.95	4,711,683	(357.89)
01/01/02	49,385,139	37,980,915	(11,404,224)	130.03	5,001,240	(228.03)
01/01/03	52,137,632	39,968,500	(12,169,132)	130.45	4,898,162	(248.44)
01/01/05	61,270,530	50,101,540	(11,168,990)	122.29	5,251,910	(212.67)
01/01/07	60,115,728	50,833,300	(9,282,428)	118.26	5,091,469	(182.31)
01/01/09	65,332,550	53,322,794	(12,009,756)	122.52	5,691,628	(211.01)
01/01/11	68,266,174	55,064,548	(13,201,626)	123.97	5,279,457	(250.06)

Schedule of Required Employer Contributions and Other Contributing Entities 2002-2011

Year Ended December 31	(f) Annual Required Contribution (ARC) (1)	Actuarial Valuation Date Basis for ARC	(g) Employer Contribution	(h) State Aid	Percentage Contribution [(g+h)/f]
2002	\$ 145,716	01/01/00	\$ - (2)	\$ 145,716	100.00 %
2003	107,728	01/01/01	-	107,728	100.00
2004	-	01/01/02	-	-	-
2005	-	01/01/03	-	-	-
2006	-	01/01/03	-	-	-
2007	-	01/01/05	-	-	-
2008	-	01/01/05	-	-	-
2009	834	01/01/07	-	-	-
2010	-	01/01/07	-	-	-
2011	-	01/01/09	-	-	-

(1) 2002-2011 – Total contributions were made in accordance with funding requirements established by Act 205 as amended by Act 1990-189, enacted on December 18, 1990, with implementation effective January 1, 1992.

(2) 2002-2003 – State aid was sufficient to meet the City's annual required contribution. Therefore, no employer contribution is reflected here.

**CITY OF HARRISBURG, PENNSYLVANIA**  
**COMBINED POLICE OFFICERS' PENSION PLAN**  
**REQUIRED SUPPLEMENTARY INFORMATION**

Schedule of Funding Progress 01/01/98-01/01/11

Actuarial Valuation Date	(a) Actuarial Value of Assets	(b) Actuarial Accrued Liability (AAL)	(c) Unfunded AAL (FAAL) (b-a)	(d) Funded Ratio (a/b)	(e) Covered Payroll	UAAAL as a Percentage of covered Payroll (c/e)
01/01/98	\$43,280,978	\$36,683,332	\$ (6,597,646)	117.99 %	\$ 7,889,242	(83.63) %
01/01/99	49,828,312	39,413,195	(10,415,117)	126.43	8,272,417	(125.90)
01/01/00	57,143,147	36,876,195	(20,266,952)	154.96	7,968,452	(254.34)
01/01/01	57,189,470	39,086,593	(18,102,877)	146.31	8,008,858	(226.04)
01/01/02	55,690,061	47,122,954	(8,567,107)	118.18	8,210,921	(104.34)
01/01/03	48,588,557	50,541,728	1,953,171	96.14	9,007,242	21.68
01/01/05	61,438,353	55,244,375	(6,193,978)	111.21	9,206,031	(67.28)
01/01/07	68,875,536	59,874,001	(9,001,535)	115.03	9,138,604	(98.50)
01/01/09	63,959,386	65,951,752	1,992,366	96.98	9,626,150	20.70
01/01/11	63,759,040	72,302,610	8,543,570	88.18	10,398,023	82.17

Schedule of Required Employer Contributions and Other Contributing Entities 2002-2011

Year Ended December 31	(f) Annual Required Contribution (ARC) (1)	Actuarial Valuation Date Basis for ARC	(g) Employer Contribution	(h) State Aid	Percentage Contribution [(g+h)/f]
2002	\$ -	01/01/00	\$ - (2)	\$ -	- %
2003	-	01/01/01	-	-	-
2004	285,823	01/01/02	-	285,823	100.00
2005	1,303,069	01/01/03	-	1,303,069	100.00
2006	512,593	01/01/05	-	512,593	100.00
2007	523,803	01/01/05	523,803	-	100.00
2008	285,274	01/01/07	285,274	-	100.00
2009	275,869	01/01/07	275,869	-	100.00
2010	314,094	01/01/07	314,094	-	100.00
2011	1,551,579	01/01/09	-	4,510,723	100.00

(1) 2002-2011 – Total contributions were made in accordance with funding requirements established by Act 205 as amended by Act 1990-189, enacted on December 18, 1990, with implementation effective January 1, 1992.

(2) 2004-2006 and 2011 – State aid was sufficient to meet the City's annual required contribution. Therefore, no employer contribution is reflected here.

**CITY OF HARRISBURG, PENNSYLVANIA**  
**OTHER POST-EMPLOYMENT BENEFITS**  
**REQUIRED SUPPLEMENTARY INFORMATION**

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Schedule of Funding Progress 01/01/08-01/01/10

Actuarial Valuation Date	(a) Actuarial Value of Assets	(b) Actuarial Accrued Liability (AAL)	(c) Unfunded AAL (FAAL) (b-a)	(d) Funded Ratio (a/b)	(e) Covered Payroll	UAAL as a Percentage of covered Payroll (c/e)
01/01/08	\$ -	\$ 184,123,955	\$ 184,123,955	0.00 %	\$ 29,200,000	630.56 %
01/01/10	-	177,796,013	177,796,013	0.00	28,435,550	625.26

Schedule of Required Employer Contributions 2008-2011

Year Ended December 31	(f) Annual Required Contribution (ARC)	Actuarial Valuation Date Basis for ARC	(g) Employer Contribution	Percentage Contribution (g/f)
2008	\$ 17,836,610	01/01/08	\$ 4,533,440	25.42%
2009	17,840,403	01/01/08	4,982,199	27.93%
2010	16,475,883	01/01/10	4,257,094	25.84%
2011	16,445,618	01/01/10	4,697,333	28.56%

**SUPPLEMENTARY INFORMATION  
COMBINING AND INDIVIDUAL NONMAJOR FUND  
FINANCIAL STATEMENTS AND SCHEDULES**

**CITY OF HARRISBURG, PENNSYLVANIA**  
DESCRIPTION OF FUNDS  
NONMAJOR GOVERNMENTAL FUNDS

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**State Liquid Fuels Tax Fund**

The State Liquid Fuels Tax Fund is used to account for state aid revenue used primarily for building and improving City roads and bridges in accordance with policies and procedures of the County Liquid Fuels Tax Act of 1981 and Liquid Fuels Act 655.

**Parks and Property Improvement Fund**

The Parks and Property Improvement Fund is used to account for contributions that have been designated for improvements to specific parks and properties in the City.

**Capital Projects Fund**

The Capital Projects Fund is used to account for financial resources to be used for the acquisition, construction, or improvement of major capital facilities (other than those financed by proprietary funds).

**CITY OF HARRISBURG, PENNSYLVANIA**  
**COMBINING BALANCE SHEET - NONMAJOR GOVERNMENTAL FUNDS**  
**DECEMBER 31, 2011**

	Special Revenue			Total Nonmajor Governmental Funds
	State Liquid Fuels Tax Fund	Parks and Property Improvement Fund	Capital Projects	
<b>ASSETS</b>				
Cash	\$ 583,871	\$ 914,521	\$ 269,576	\$ 1,767,968
Investments, at fair value	12,335	98,697	4,694	115,726
Receivables, net of allowance for uncollectible accounts				
Taxes	-	-	55,645	55,645
Due from other funds	-	-	185,998	185,998
Advances and amounts due from component units	-	-	197,087	197,087
Restricted assets				
Cash and cash equivalents	-	-	455,073	455,073
Total assets	<u>\$ 596,206</u>	<u>\$ 1,013,218</u>	<u>\$ 1,168,073</u>	<u>\$ 2,777,497</u>
<b>LIABILITIES AND FUND BALANCE</b>				
Liabilities				
Accounts payable	\$ 330,207	\$ 129,754	\$ -	\$ 459,961
Due to other funds	-	768,492	-	768,492
Advances and amounts due to component units	-	-	88,251	88,251
Deferred revenue	-	-	225,000	225,000
Total liabilities	<u>330,207</u>	<u>898,246</u>	<u>313,251</u>	<u>1,541,704</u>
Fund balance				
Restricted for				
Public works	265,999	-	-	265,999
Parks and recreation	-	114,972	-	114,972
Tourism	-	-	232,919	232,919
Capital projects	-	-	621,903	621,903
Total fund balance	<u>265,999</u>	<u>114,972</u>	<u>854,822</u>	<u>1,235,793</u>
Total liabilities and fund balance	<u>\$ 596,206</u>	<u>\$ 1,013,218</u>	<u>\$ 1,168,073</u>	<u>\$ 2,777,497</u>

**CITY OF HARRISBURG, PENNSYLVANIA**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES**  
**IN FUND BALANCE - NONMAJOR GOVERNMENTAL FUNDS**  
**YEAR ENDED DECEMBER 31, 2011**

	<u>Special Revenue</u>			Total Nonmajor Governmental Funds
	State Liquid Fuels Tax Fund	Parks and Property Improvement Fund	Capital Projects	
Revenues				
Intergovernmental revenue	\$ 912,637	\$ -	\$ -	\$ 912,637
Department earnings and program revenue	-	-	659,963	659,963
Investment income	479	-	791	1,270
Total revenues	<u>913,116</u>	<u>-</u>	<u>660,754</u>	<u>1,573,870</u>
Expenditures				
Current				
Building and housing development	-	-	16,800	16,800
Public works	976,408	-	-	976,408
Tourism	-	-	1,084	1,084
Debt service				
Principal retirements	-	-	169,317	169,317
Total expenditures	<u>976,408</u>	<u>-</u>	<u>187,201</u>	<u>1,163,609</u>
Excess of revenues over (under) expenditures	<u>(63,292)</u>	<u>-</u>	<u>473,553</u>	<u>410,261</u>
Other financing sources (uses)				
Transfers out	-	-	(841,355)	(841,355)
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>(841,355)</u>	<u>(841,355)</u>
Net change in fund balance	(63,292)	-	(367,802)	(431,094)
Fund balance - beginning of year	<u>329,291</u>	<u>114,972</u>	<u>1,222,624</u>	<u>1,666,887</u>
Fund balance - end of year	<u>\$ 265,999</u>	<u>\$ 114,972</u>	<u>\$ 854,822</u>	<u>\$ 1,235,793</u>

**CITY OF HARRISBURG, PENNSYLVANIA**  
**BUDGETARY COMPARISON SCHEDULES**  
**BUDGETARY (NON-GAAP) BASIS - GOVERNMENTAL FUNDS**  
**YEAR ENDED DECEMBER 31, 2011**

	Nonmajor Fund					Major Fund				
	State Liquid Fuels Tax Fund					Debt Service Fund				
	Original Budget	Final Budget	Variance of Original with Final Budget Positive (Negative)	Actual	Variance of Actual with Final Budget Positive (Negative)	Original Budget	Final Budget	Variance of Original with Final Budget Positive (Negative)	Actual	Variance of Actual with Final Budget Positive (Negative)
Revenues										
Intergovernmental revenue	\$ 889,896	\$ 889,896	\$ -	\$ 912,637	\$ 22,741	\$ -	\$ -	\$ -	\$ -	\$ -
Investment income	930	930	-	479	(451)	510,100	510,100	-	442,518	(67,582)
Total revenues	890,826	890,826	-	913,116	22,290	510,100	510,100	-	442,518	(67,582)
Expenditures										
Public works	890,826	965,826	(75,000)	660,673	305,153	-	-	-	-	-
Debt service	-	-	-	-	-	12,218,229	12,218,229	-	11,923,979	294,250
Total expenditures	890,826	965,826	(75,000)	660,673	305,153	12,218,229	12,218,229	-	11,923,979	294,250
Excess of revenues over (under) expenditures before other financing sources (uses)	-	(75,000)	(75,000)	252,443	327,443	(11,708,129)	(11,708,129)	-	(11,481,461)	226,668
Other financing sources (uses)										
Proceeds from the sale of capital assets	-	-	-	-	-	500,000	500,000	-	-	(500,000)
Transfers in	-	-	-	-	-	11,208,129	11,208,129	-	11,045,746	(162,383)
Total other financing sources (uses)	-	-	-	-	-	11,708,129	11,708,129	-	11,045,746	(662,383)
Net change in fund balance	-	(75,000)	(75,000)	252,443	327,443	-	-	-	(435,715)	(435,715)
Fund balance - beginning of year, budgetary basis	-	75,000	75,000	357,090	282,090	-	450,000	450,000	436,370	(13,630)
Fund balance - end of year, budgetary basis	\$ -	\$ -	\$ -	\$ 609,533	\$ 609,533	\$ -	\$ 450,000	\$ 450,000	\$ 655	\$ (449,345)
Explanation of differences between budget basis and GAAP:										
Net change in fund balance - budgetary basis				\$ 252,443					\$ (435,715)	
Accrued expenditures - December 31, 2010				6,718					-	
Accrued expenditures - December 31, 2011				(322,453)					-	
Net change in fund balance - GAAP basis				\$ (63,292)					\$ (435,715)	

**CITY OF HARRISBURG, PENNSYLVANIA**  
DESCRIPTION OF FUNDS  
AGENCY FUNDS

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**Agency Funds**

The School Tax Collection Fund is used to account for the collection and payment to the school district of property taxes billed and collected on its behalf.

The Payroll and Other Escrow Liabilities Fund is used to account for the collection and payment of miscellaneous escrow liabilities.

The Pass-Through Grant Fund is used to account for the temporary collection and disbursement of pass-through grants.

**CITY OF HARRISBURG, PENNSYLVANIA**  
**COMBINING STATEMENT OF FIDUCIARY NET ASSETS - AGENCY FUNDS**  
**DECEMBER 31, 2011**

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	<u>School Tax Collection</u>	<u>Payroll and Other Escrow Liabilities</u>	<u>Pass- Through Grants</u>	<u>Total Agency Funds</u>
<b>ASSETS</b>				
Cash	\$ 573,142	\$ 1,877,140	\$ 109,880	\$ 2,560,162
Investments, at fair value	-	-	324,973	324,973
	<u>573,142</u>	<u>1,877,140</u>	<u>434,853</u>	<u>2,885,135</u>
Total assets	<u>573,142</u>	<u>1,877,140</u>	<u>434,853</u>	<u>2,885,135</u>
<b>LIABILITIES</b>				
Due to other governments	573,142	-	-	573,142
Due to City's General Fund	-	189,778	-	189,778
Due to others	-	1,181,292	-	1,181,292
Escrow liabilities	-	506,070	434,853	940,923
	<u>573,142</u>	<u>1,877,140</u>	<u>434,853</u>	<u>2,885,135</u>
Total liabilities	<u>\$ 573,142</u>	<u>\$ 1,877,140</u>	<u>\$ 434,853</u>	<u>\$ 2,885,135</u>

**CITY OF HARRISBURG, PENNSYLVANIA**  
**COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES -**  
**AGENCY FUNDS**  
**YEAR ENDED DECEMBER 31, 2011**

	Beginning of Year	Additions	Deductions	End of Year
<b>School Tax Collection</b>				
Assets				
Cash	\$ 720,011	\$ 36,786,786	\$ 36,933,655	\$ 573,142
Liabilities				
Due to other governments	\$ 720,011	\$ 36,786,786	\$ 36,933,655	\$ 573,142
<b>Payroll and Other Escrow Liabilities</b>				
Assets				
Cash	\$ 720,338	\$ 38,387,110	\$ 37,230,308	\$ 1,877,140
Liabilities				
Due to City's General Fund	\$ 315,928	\$ -	\$ 126,150	\$ 189,778
Due to others	-	1,181,292	-	1,181,292
Escrow liabilities	404,410	37,205,818	37,104,158	506,070
Total liabilities	\$ 720,338	\$ 38,387,110	\$ 37,230,308	\$ 1,877,140
<b>Pass-Through Grants</b>				
Assets				
Cash	\$ 422,606	\$ 320,000	\$ 632,726	\$ 109,880
Investments, at fair value	640,296	4,677	320,000	324,973
Total assets	\$ 1,062,902	\$ 324,677	\$ 952,726	\$ 434,853
Liabilities				
Escrow liabilities	\$ 1,062,902	\$ 324,677	\$ 952,726	\$ 434,853
<b>Total Agency Funds</b>				
Assets				
Cash	\$ 1,862,955	\$ 75,493,896	\$ 74,796,689	\$ 2,560,162
Investments, at fair value	640,296	4,677	320,000	324,973
Total assets	\$ 2,503,251	\$ 75,498,573	\$ 75,116,689	\$ 2,885,135
Liabilities				
Due to other governments	\$ 720,011	\$ 36,786,786	\$ 36,933,655	\$ 573,142
Due to City's General Fund	315,928	-	126,150	189,778
Due to others	-	1,181,292	-	1,181,292
Escrow liabilities	1,467,312	37,530,495	38,056,884	940,923
Total liabilities	\$ 2,503,251	\$ 75,498,573	\$ 75,116,689	\$ 2,885,135

## Statistical Section

This section of the City of Harrisburg's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

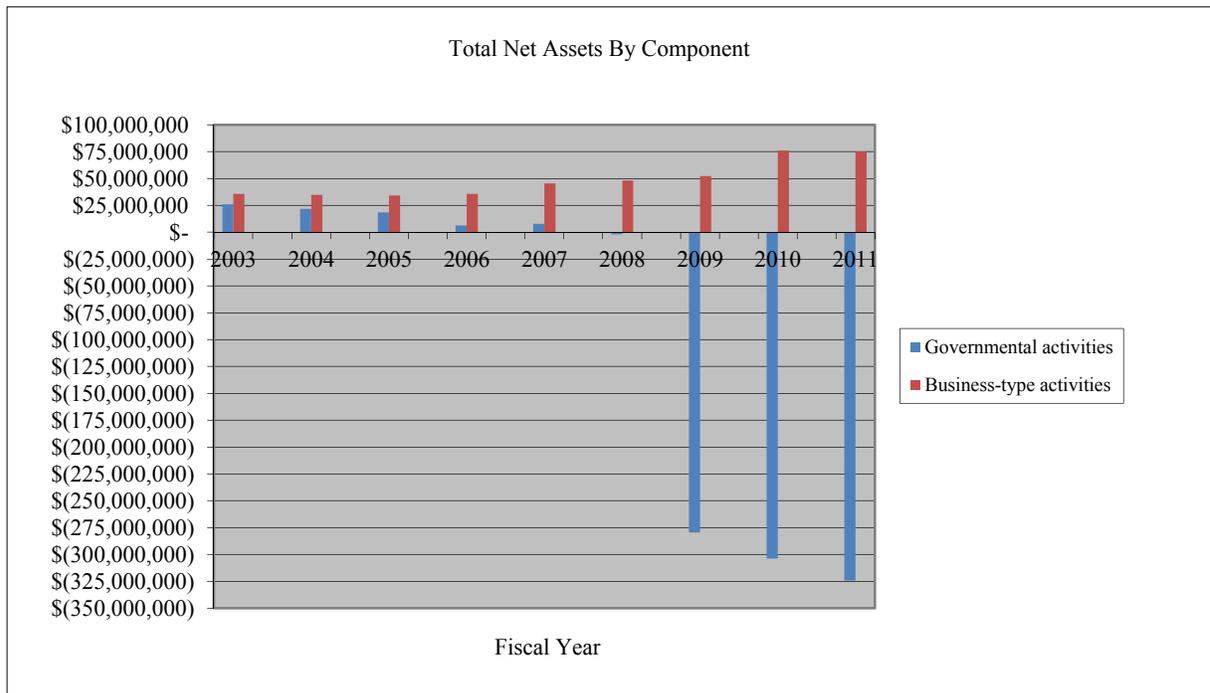
<u>Contents</u>	<u>Page(s)</u>
<b>Financial Trends</b>	
These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	162 - 171
<b>Revenue Capacity</b>	
These schedules contain information to help the reader assess the City's most significant revenue sources.	172 - 177
<b>Debt Capacity</b>	
The schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	178 - 187
<b>Demographic and Economic Information</b>	
These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place and to help make comparisons over time and with other governments.	188 - 189
<b>Operating Information</b>	
These schedules contain information about the City's operations and resources to help the reader understand how the City's financial information relates to the services the City provides and the activities it performs.	191 - 196

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The City implemented GASB Statement 34 in 2003; schedules presenting government-wide information include information beginning in that year.

**City of Harrisburg, Pennsylvania**  
**Net Assets by Component, Last Nine Fiscal Years**  
*(accrual basis of accounting)*

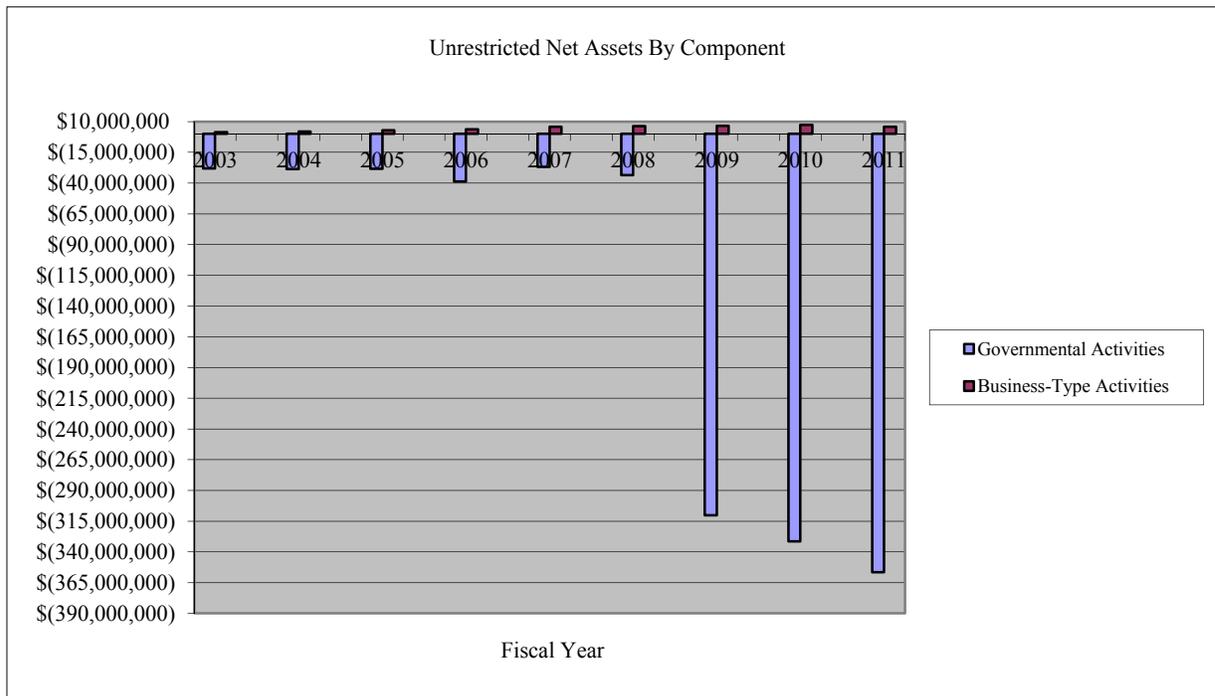
	Fiscal Year <sup>(1)</sup>			
	2003	2004	2005	2006
<b>Governmental activities</b>				
Invested in capital assets, net of related debt	\$ 52,642,998	\$ 49,149,879	\$ 46,519,502	\$ 44,681,389
Restricted	1,285,912	1,046,429	298,844	464,077
Unrestricted	(28,143,689)	(28,512,094)	(28,462,588)	(38,673,374)
<b>Total governmental activities net assets</b>	<b>\$ 25,785,221</b>	<b>\$ 21,684,214</b>	<b>\$ 18,355,758</b>	<b>\$ 6,472,092</b>
<b>Business-type activities</b>				
Invested in capital assets, net of related debt	\$ 33,299,154	\$ 32,108,971	\$ 29,337,050	\$ 30,474,403
Restricted	712,076	721,131	1,958,134	1,674,844
Unrestricted	1,528,654	1,964,593	2,891,358	3,654,178
<b>Total business-type activities net assets</b>	<b>\$ 35,539,884</b>	<b>\$ 34,794,695</b>	<b>\$ 34,186,542</b>	<b>\$ 35,803,425</b>
<b>Primary government</b>				
Invested in capital assets, net of related debt	\$ 85,942,152	\$ 81,258,850	\$ 75,856,552	\$ 75,155,792
Restricted	1,997,988	1,767,560	2,256,978	2,138,921
Unrestricted	(26,615,035)	(26,547,501)	(25,571,230)	(35,019,196)
<b>Total primary government net assets</b>	<b>\$ 61,325,105</b>	<b>\$ 56,478,909</b>	<b>\$ 52,542,300</b>	<b>\$ 42,275,517</b>

- (1) The City began to report accrual information when it implemented GASB Statement 34 in fiscal year 2003.
- (2) Invested in capital assets, net of related debt was reduced by the cost of certain artifacts held for sale by the City, in the amount of \$7.4 million. In addition, invested in capital assets, net of related debt was reduced by \$5.9 million in depreciation expense, net of \$3.6 million in capital asset additions.
- (3) Implemented Governmental Accounting Standards Board Statement Number 45, which required the City to record approximately \$12.7 million of post-employment benefits annually.
- (4) Increased due to the City having to honor its guarantee obligations on The Harrisburg Authority Resource Recovery Facility debt.
- (5) \$2.4 million increase is attributed to current year financial statement reclassification of revolving loan program's net assets.



Source: City's audited basic financial statements

Fiscal Year <sup>(1)</sup>				
2007	2008	2009	2010	2011
\$ 34,134,373 <sup>(2)</sup>	\$ 30,518,850	\$ 29,652,340	\$ 26,965,615	\$ 29,241,273
545,748	1,130,021	1,069,700	640,116	3,090,228 <sup>(5)</sup>
(26,863,204) <sup>(2)</sup>	(33,523,545) <sup>(3)</sup>	(310,123,203) <sup>(3)</sup>	(331,339,207) <sup>(3)</sup>	(356,548,393) <sup>(3)</sup>
<u>\$ 7,816,917</u>	<u>\$ (1,874,674)</u>	<u>\$ (279,401,163)<sup>(4)</sup></u>	<u>\$ (303,733,476)</u>	<u>\$ (324,216,892)</u>
\$ 34,656,628	\$ 34,753,854	\$ 45,126,740	\$ 68,133,744	\$ 68,661,765
5,140,351	7,044,942	658,387	658,243	658,245
5,705,108	6,254,761	6,523,061	7,292,382	5,727,090
<u>\$ 45,502,087</u>	<u>\$ 48,053,557</u>	<u>\$ 52,308,188</u>	<u>\$ 76,084,369</u>	<u>\$ 75,047,100</u>
\$ 68,791,001	\$ 65,272,704	\$ 74,779,080	\$ 95,099,359	\$ 97,903,038
5,686,099	8,174,963	1,728,087	1,298,359	3,748,473
(21,158,096)	(27,268,784)	(303,600,142)	(324,046,825)	(350,821,303)
<u>\$ 53,319,004</u>	<u>\$ 46,178,883</u>	<u>\$ (227,092,975)</u>	<u>\$ (227,649,107)</u>	<u>\$ (249,169,792)</u>



**City of Harrisburg, Pennsylvania**  
**Changes in Net Assets, Last Nine Fiscal Years**

(accrual basis of accounting)

	Fiscal Year <sup>(1)</sup>				
	2003	2004	2005	2006	2007
<b>Expenses</b>					
Governmental activities:					
General government	\$ 11,590,561	\$ 12,534,250	\$ 14,140,790	\$ 13,031,646	\$ 12,673,605
Building and housing development	8,194,518	6,916,005	6,889,200	6,882,911	8,549,637
Public safety	28,410,183	29,450,765	33,096,267	32,619,877	29,181,612
Public works	8,902,217	8,458,043	8,409,045	8,909,731	8,952,746
Parks and recreation	4,470,303	4,153,782	4,269,849	4,324,052	5,797,490
Incinerator	-	-	-	6,119,838 <sup>(2)</sup>	714,171 <sup>(2)</sup>
Tourism	-	-	-	-	4,835,059 <sup>(3)</sup>
Interest on long-term debt	5,868,613	5,949,891	5,352,500	5,333,204	5,682,610
<b>Total governmental activities expenses</b>	<b>67,436,395</b>	<b>67,462,736</b>	<b>72,157,651</b>	<b>77,221,259</b>	<b>76,386,930</b>
Business-type activities:					
Sewer	14,106,106	12,925,132	14,400,217	13,835,359	13,532,864
Sanitation	3,062,737	2,660,599	3,068,741	2,917,043	3,085,391
Harrisburg Senators	1,003,847	1,004,283	1,636,709	1,914,398	1,571,502
Incinerator	-	-	-	-	-
<b>Total business-type activities expenses</b>	<b>18,172,690</b>	<b>16,590,014</b>	<b>19,105,667</b>	<b>18,666,800</b>	<b>18,189,757</b>
<b>Total primary government expenses</b>	<b>\$ 85,609,085</b>	<b>\$ 84,052,750</b>	<b>\$ 91,263,318</b>	<b>\$ 95,888,059</b>	<b>\$ 94,576,687</b>
<b>Program Revenues</b>					
Governmental activities:					
Charges for services:					
General government	\$ 16,692,904	\$ 11,883,953	\$ 15,282,154	\$ 14,612,126	\$ 14,153,412
Building and housing development	2,149,472	3,716,510	1,402,181	1,796,060	2,191,924
Public safety	3,997,442	4,401,341	4,466,370	4,786,780	4,635,158
Public works	1,885,880	1,799,188	2,214,138	1,996,113	2,295,614
Parks and recreation	247,300	218,669	291,885	181,071	181,970
Incinerator	-	-	-	-	2,042,696
Operating grants and contributions	14,237,111	10,888,006	11,990,054	7,199,902	11,837,574
Capital grants and contributions	1,691,550	-	2,165,159	3,329,257	2,368,927
<b>Total governmental activities program revenue</b>	<b>40,901,659</b>	<b>32,907,667</b>	<b>37,811,941</b>	<b>33,901,309</b>	<b>39,707,275</b>
Business-type activities:					
Charges for services:					
Sewer	12,028,851	12,200,820	12,995,888	13,151,051	14,359,821
Sanitation	3,791,582	3,829,365	3,798,436	4,007,812	4,103,601
Harrisburg Senators	287,281	224,973	236,912	424,279	8,703,664 <sup>(4)</sup>
Incinerator	-	-	-	-	-
Operating grants and contributions	-	101,955	111,640	86,856	104,607
Capital grants and contributions	-	-	-	657,537	1,665,268
<b>Total business-type activities program revenue</b>	<b>16,107,714</b>	<b>16,357,113</b>	<b>17,142,876</b>	<b>18,327,535</b>	<b>28,936,961</b>
<b>Total primary government program revenues</b>	<b>\$ 57,009,373</b>	<b>\$ 49,264,780</b>	<b>\$ 54,954,817</b>	<b>\$ 52,228,844</b>	<b>\$ 68,644,236</b>

(1) The City began to report accrual information when it implemented GASB Statement 34 in fiscal year 2003.

(2) Includes amounts due from the City's Resource Recovery Facility that do not meet the available criteria.

(3) Valuation adjustments related to certain City artifacts.

(4) The City sold the Harrisburg Senators minor league baseball franchise.

(5) Attributed to current year implementation of Governmental Accounting Standards Board Statement No. 45.

(6) Attributed to increased administrative service charges of \$831,370 and current year implementation of Governmental Accounting Standards Board Statement No. 45.

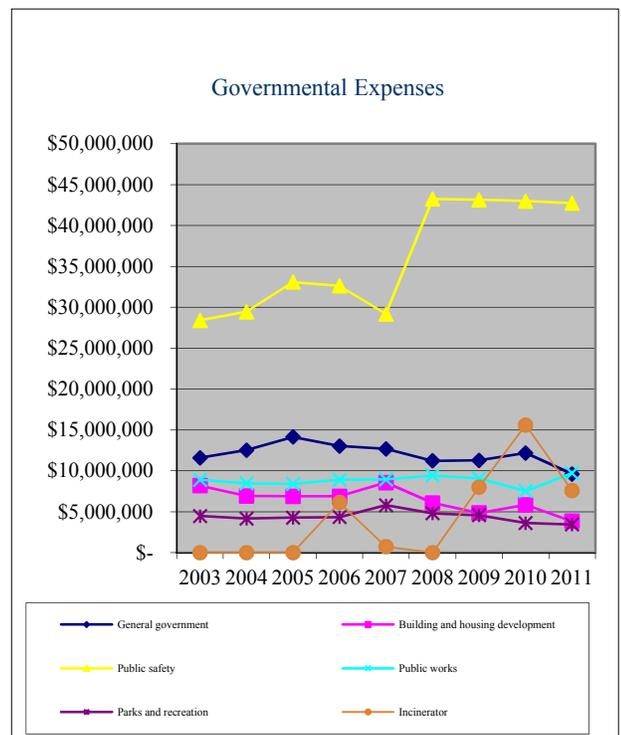
(7) This amount represents the City's portion of The Harrisburg Authority Resource Recovery Facility debt guarantee obligations paid or accrued during the year.

(8) This change accounts for the collection and remittance of incinerator/resource recovery disposal fees billed by the City and remitted to The Harrisburg Authority for its provisions of solid waste incineration services.

Source: City audited basic financial statements

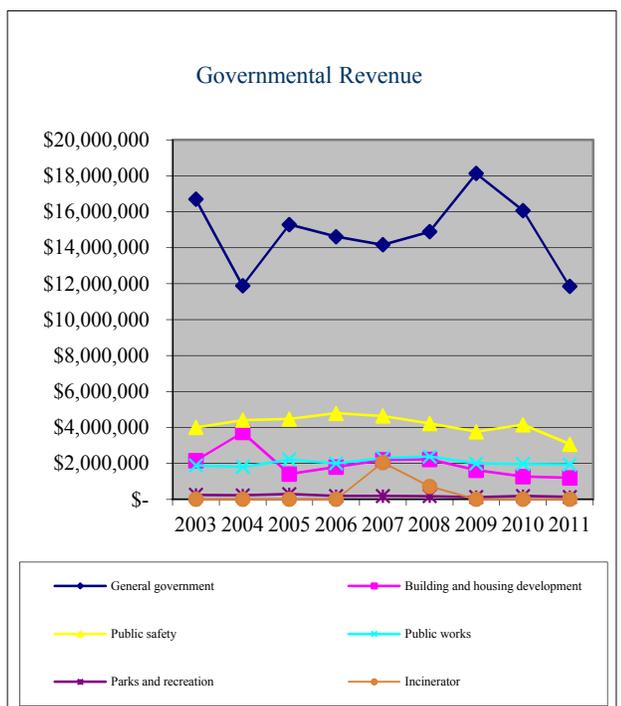
Fiscal Year <sup>(1)</sup>			
2008	2009	2010	2011
\$ 11,227,267	\$ 11,284,960	\$ 12,176,174	\$ 9,610,524
6,074,003	4,830,380	5,828,521	3,822,733
43,249,161 <sup>(5)</sup>	43,145,655	42,992,219	42,751,189
9,439,071	9,053,138	7,530,749	9,723,212
4,797,981	4,569,158	3,605,131	3,432,543
-	8,006,987 <sup>(7)</sup>	15,597,533 <sup>(7)</sup>	7,554,484 <sup>(7)</sup>
280,072	139,027	14,055	1,084
5,859,272	5,413,550	4,977,654	4,588,166
<u>80,926,827</u>	<u>86,442,855</u>	<u>92,722,036</u>	<u>81,483,935</u>
15,093,480 <sup>(6)</sup>	18,523,561	15,774,669	16,482,029
3,380,182	3,026,609	3,271,570	2,683,966
677,038	623,263	1,172,073	1,374,984
-	6,306,580 <sup>(8)</sup>	6,100,599	6,234,436
<u>19,150,700</u>	<u>28,480,013</u>	<u>26,318,911</u>	<u>26,775,415</u>
<u>\$ 100,077,527</u>	<u>\$ 114,922,868</u>	<u>\$ 119,040,947</u>	<u>\$ 108,259,350</u>

(12)



\$ 14,879,393	\$ 18,120,575 <sup>(9)</sup>	\$ 16,059,751	\$ 11,836,225 <sup>(13)</sup>
2,214,519	1,616,505	1,259,402	1,189,218
4,215,536	3,758,960	4,149,302	3,067,837
2,375,503	1,991,260	1,961,451	1,933,490
175,629	118,749	180,879	129,320
714,171	-	-	-
9,387,069	8,540,464	9,531,510	7,854,858
2,163,278	3,903,498	436,474	990,057
<u>36,125,098</u>	<u>38,050,011</u>	<u>33,578,769</u>	<u>27,001,005</u>
15,054,421	14,272,553	14,945,166	14,591,775
4,204,769	4,205,746	5,033,905	4,235,209
715,113	450,386	449,886	438,539
-	7,115,890 <sup>(8)</sup>	6,476,927	6,658,440
137,294	3,214,952 <sup>(9)</sup>	312,997	36,337
1,025,582	3,633,962 <sup>(10)</sup>	23,962,564 <sup>(11)</sup>	1,400,791
<u>21,137,179</u>	<u>32,893,489</u>	<u>51,181,445</u>	<u>27,361,091</u>
<u>\$ 57,262,277</u>	<u>\$ 70,943,500</u>	<u>\$ 84,760,214</u>	<u>\$ 54,362,096</u>

(13)



<sup>(9)</sup> This change represents \$3,200,000 of Operating Transfers In from The Harrisburg Authority into the Sewer Fund and subsequent remittance to the General Fund as administrative service charges.

<sup>(10)</sup> This change represents \$2,000,000 from State Grants occurring in the Harrisburg Senators Fund.

<sup>(11)</sup> This change represents \$17.5 million in state grants for the improvements and upgrades to the Harrisburg Senators baseball stadium.

<sup>(12)</sup> Decrease of approximately \$2.5 million from the prior year is attributed to lower City engineering costs and Operations and Revenue expenses occurring by \$750,000 and \$979,000, respectively, and lower depreciation and compensated absences occurring by \$509,000 and \$560,000, respectively.

<sup>(13)</sup> Difference is attributed to a \$4.3 million decrease in administrative service charges collected from the Water Fund due to its increased debt service payments.

# City of Harrisburg, Pennsylvania

## Changes in Net Assets, Last Nine Fiscal Years (Continued)

(accrual basis of accounting)

	Fiscal Year <sup>(1)</sup>			
	2003	2004	2005	2006
<b>Net (Expense)/Revenue</b>				
Governmental activities	\$ (26,534,736)	\$ (34,555,069)	\$ (34,345,710)	\$ (43,319,950)
Business-type activities	(2,064,976)	(232,901)	(1,962,791)	(339,265)
Total primary government net expense	<u>\$ (28,599,712)</u>	<u>\$ (34,787,970)</u>	<u>\$ (36,308,501)</u>	<u>\$ (43,659,215)</u>
<b>General Revenues and Other Changes in Net Assets</b>				
Governmental activities:				
Taxes				
Property taxes	\$ 13,638,868	\$ 13,703,997	\$ 13,103,137	\$ 13,981,639
Real estate transfer taxes	850,269	885,956	1,101,829	818,858
Local services taxes	-	-	2,755,773	3,016,240
Occupational privilege taxes	332,578	336,509	26,623	6,311
Earned income taxes	3,235,092	3,111,689	3,346,735	3,390,099
Business privilege taxes	3,214,854	3,543,414	3,478,057	3,497,175
Franchise taxes	393,646	460,819	451,881	474,849
Public utility realty taxes	37,343	28,848	38,868	39,536
Payments in lieu of taxes	99,442	353,793	403,920	422,799
Grants and contributions	6,142,461	6,993,887	6,616,045	6,354,219
Litigation settlement	-	-	-	-
Other income	-	-	-	-
Unrestricted investment earnings	78,620	486,598	634,910	584,035
Gain (loss) on sale of capital assets	(25,239)	-	-	-
Transfers - internal activities	192,236	548,552	(940,524)	(1,149,476)
Extraordinary Item:				
Contingent liability for component unit debt	-	-	-	-
Total governmental activities	<u>28,190,170</u>	<u>30,454,062</u>	<u>31,017,254</u>	<u>31,436,284</u>
Business-type activities				
Investment earnings	39,986	36,264	414,114	806,672
Gain (loss) on sale of capital assets	14,706	-	-	-
Transfers - internal activities	(192,236)	(548,552)	940,524	1,149,476
Total business-type activities	<u>(137,544)</u>	<u>(512,288)</u>	<u>1,354,638</u>	<u>1,956,148</u>
Total primary government general revenues	<u>\$ 28,052,626</u>	<u>\$ 29,941,774</u>	<u>\$ 32,371,892</u>	<u>\$ 33,392,432</u>
<b>Change in Net Assets</b>				
Governmental activities	\$ 1,655,434	\$ (4,101,007)	\$ (3,328,456)	\$ (11,883,666)
Business-type activities	(2,202,520)	(745,189)	(608,153)	1,616,883
Total primary government change in net assets	<u>\$ (547,086)</u>	<u>\$ (4,846,196)</u>	<u>\$ (3,936,609)</u>	<u>\$ (10,266,783)</u>

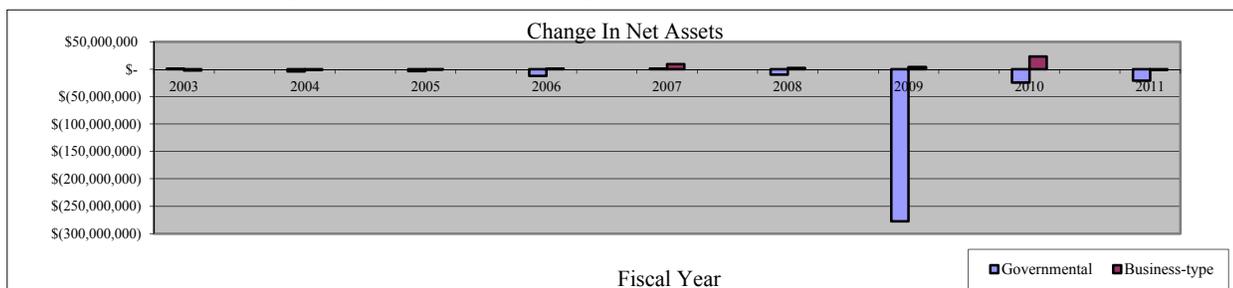
<sup>(13)</sup> Includes a 1.5 mill real estate tax increase.

<sup>(14)</sup> Declined to poor economy and decline in housing market.

<sup>(15)</sup> Litigation settlement.

<sup>(16)</sup> Due to the City having to honor its Guarantee Obligations on The Harrisburg Authority Resource Recovery debt.

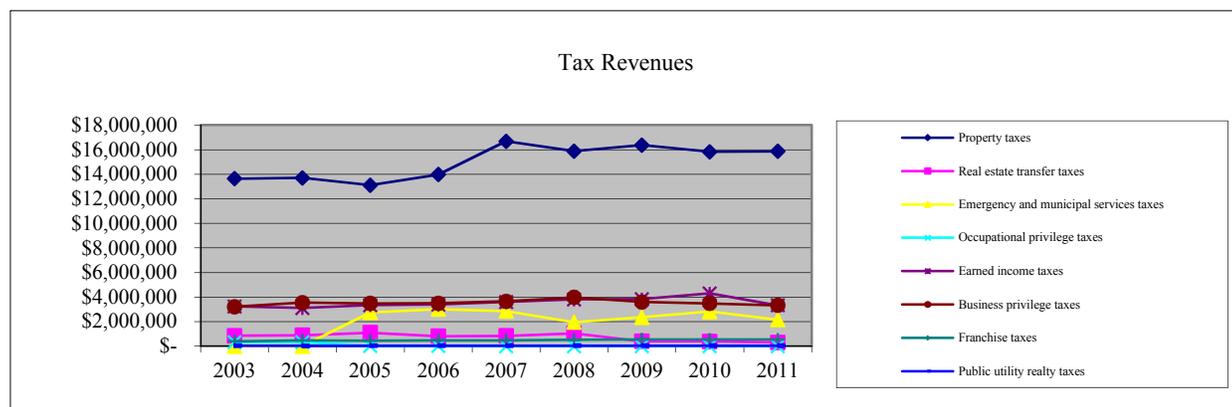
<sup>(17)</sup> In 2010, \$19.5 million in state grant for upgrades to the Harrisburg Senators baseball stadium was received.



(Continued)

Fiscal Year <sup>(1)</sup>				
2007	2008	2009	2010	2011
\$ (36,679,655)	\$ (44,801,729)	\$ (48,392,844)	\$ (59,143,267)	\$ (54,482,930)
10,747,204	1,986,479	4,413,476	24,862,534	585,676
\$ (25,932,451)	\$ (42,815,250)	\$ (43,979,368)	\$ (34,280,733)	\$ (53,897,254)

\$ 16,684,189 <sup>(13)</sup>	\$ 15,879,973	\$ 16,378,324	\$ 15,828,894	\$ 15,872,051
843,295	1,044,116	404,348 <sup>(14)</sup>	382,718	307,406
2,865,835	1,950,258	2,353,229	2,821,776	2,163,391
1,557	85	469	-	-
3,605,141	3,810,889	3,831,531	4,297,332	3,330,468
3,653,993	3,980,739	3,594,777	3,486,359	3,324,267
476,585	510,448	551,253	546,911	539,612
35,585	36,288	37,641	38,093	36,328
484,975	429,151	420,839	410,244	420,286
6,886,276	7,340,486	6,561,795	5,315,339	5,780,373
-	-	450,000 <sup>(15)</sup>	-	-
-	-	-	87,173	-
750,284	477,404	363,094	504,459	586,976
-	-	-	-	-
1,736,765	(349,699)	191,086	1,091,656	1,638,356
-	-	(264,272,031) <sup>(16)</sup>	-	-
38,024,480	35,110,138	(229,133,645)	34,810,954	33,999,514
688,223	215,292	32,241	5,303	15,411
-	-	-	-	-
(1,736,765)	349,699	(191,086)	(1,091,656)	(1,638,356)
(1,048,542)	564,991	(158,845)	(1,086,353)	(1,622,945)
\$ 36,975,938	\$ 35,675,129	\$ (229,292,490)	\$ 33,724,601	\$ 32,376,569
\$ 1,344,825	\$ (9,691,591)	\$ (277,526,489)	\$ (24,332,313)	\$ (20,483,416)
9,698,662	2,551,470	4,254,631	23,776,181 <sup>(17)</sup>	(1,037,269)
\$ 11,043,487	\$ (7,140,121)	\$ (273,271,858)	\$ (556,132)	\$ (21,520,685)



**City of Harrisburg, Pennsylvania**  
**Fund Balances, Governmental Funds, Last Ten Fiscal Years**  
*(modified accrual basis of accounting)*

	Fiscal Year			
	2002	2003 <sup>(1)</sup>	2004	2005
General Fund				
Nonspendable	\$ 1,098,102	\$ 947,763	\$ 193,409	\$ 139,708
Restricted	2,614,216	2,812,550	2,644,191	2,716,687
Unassigned	2,800,254	4,814,680	4,015,163	882,880
Total General Fund	<u>\$ 6,512,572</u>	<u>\$ 8,574,993</u>	<u>\$ 6,852,763</u>	<u>\$ 3,739,275</u>
Other Governmental Funds				
Restricted	\$ 4,776,655	\$ 5,164,878	\$ 4,226,867	\$ 4,019,165
Unassigned	-	-	-	-
Total Other Governmental Funds	<u>\$ 4,776,655</u>	<u>\$ 5,164,878</u>	<u>\$ 4,226,867</u>	<u>\$ 4,019,165</u>
Total Governmental Funds	<u>\$ 11,289,227</u>	<u>\$ 13,739,871</u>	<u>\$ 11,079,630</u>	<u>\$ 7,758,440</u>

(1) There was a restatement of fund balance to record receivables in accordance with GASB 33 in the amount of \$1,125,838 and change the presentation of the expendable trust fund to a governmental fund in accordance with GASB 34 in the amount of \$128,807.

(2) Proceeds from \$8.3 million capital lease.

(3) Proceeds from \$1.3 million sale of City artifacts and 1.5 mill real estate tax increase.

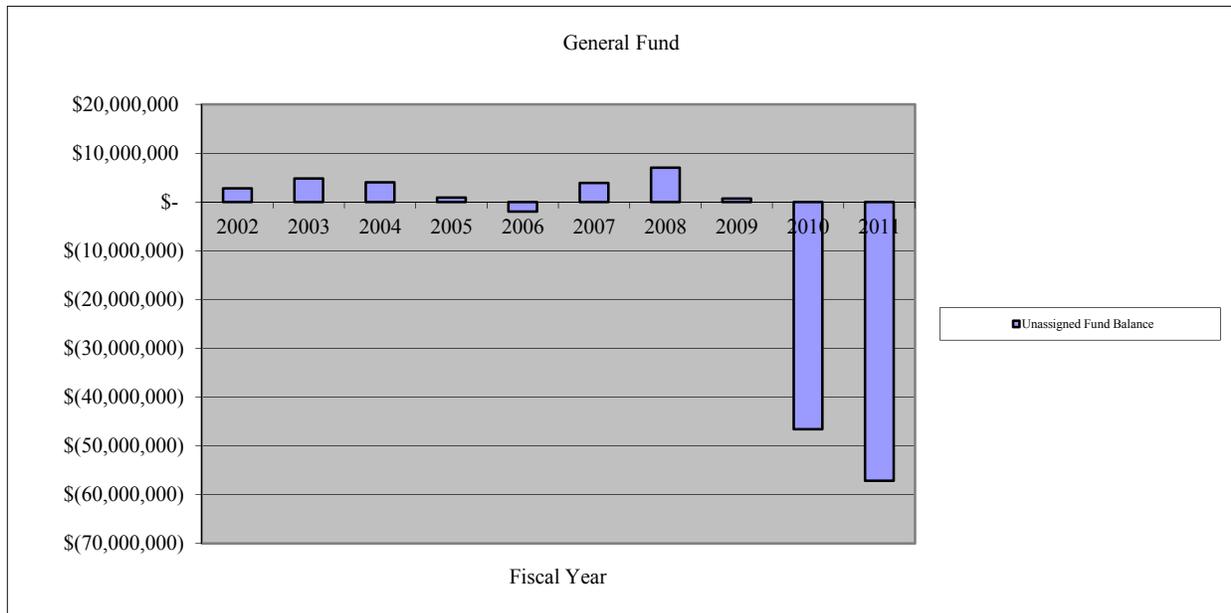
(4) Proceeds received in 2007 from the sale of assets were utilized to fund a \$1.9 million principal payment on the Revenue Bonds, Series of 2006 in January, 2008; no such similar significant proceeds materialized in 2008.

(5) Use of the majority of the Capital Lease proceeds (see note 3) and \$4.8 million dollars the City paid honoring its guarantee obligations on The Harrisburg Authority Resource Recovery Facility debt.

(6) Accrual of approximately \$44.6 million and \$10.4 million in 2010 and 2011, respectively, for reimbursements due to The Harrisburg Authority bond insurer and Dauphin County, pursuant to the City's guarantee obligations under The Harrisburg Authority Resource Recovery Facility debt.

Source: City's audited basic financial statements

Fiscal Year					
2006	2007	2008	2009	2010	2011
\$ 106,929	\$ 107,951	\$ 75,791	\$ 53,306	\$ 47,047	\$ 474,352
2,569,019	10,280,014 <sup>(2)</sup>	6,499,564	3,262,015 <sup>(5)</sup>	2,717,083	2,476,338
(1,970,092)	3,884,092 <sup>(3)</sup>	7,018,632	698,496 <sup>(5)</sup>	(46,604,704) <sup>(6)</sup>	(57,177,439) <sup>(6)</sup>
<u>\$ 705,856</u>	<u>\$ 14,272,057</u>	<u>\$ 13,593,987</u>	<u>\$ 4,013,817</u>	<u>\$ (43,840,574)</u>	<u>\$ (54,226,749)</u>
\$ 3,984,833	\$ 3,788,171	\$ 2,640,194 <sup>(4)</sup>	\$ 1,718,422	\$ 2,100,021	\$ 1,235,793
-	-	-	(16,496)	-	(2,581)
<u>\$ 3,984,833</u>	<u>\$ 3,788,171</u>	<u>\$ 2,640,194</u>	<u>\$ 1,701,926</u>	<u>\$ 2,100,021</u>	<u>\$ 1,233,212</u>
<u>\$ 4,690,689</u>	<u>\$ 18,060,228</u>	<u>\$ 16,234,181</u>	<u>\$ 5,715,743</u>	<u>\$ (41,740,553)</u>	<u>\$ (52,993,537)</u>



**City of Harrisburg, Pennsylvania**  
**Changes in Fund Balances, Governmental Funds, Last Ten Fiscal Years**  
*(modified accrual basis of accounting)*

	Fiscal Year			
	2002	2003	2004	2005
<b>Revenues</b>				
Taxes	\$ 20,712,704	\$ 21,363,287	\$ 23,370,790	\$ 24,246,730
Licenses and permits	497,777	423,696	490,719	483,281
Intergovernmental revenues	15,299,379	20,170,175	16,703,296	20,023,430
Department earnings and program revenue	17,823,989	21,933,561	18,445,931	20,045,806
Fines and forfeits	1,448,632	1,697,651	1,811,458	1,752,381
Investment income	197,297	68,877	340,138	482,026
Miscellaneous	2,046,823	3,833,537	2,345,679	1,668,796
<b>Total revenues</b>	<b>\$ 58,026,601</b>	<b>\$ 69,490,784</b>	<b>\$ 63,508,011</b>	<b>\$ 68,702,450</b>
<b>Expenditures</b>				
Current				
General government	\$ 12,496,619	\$ 11,548,582	\$ 12,343,903	\$ 15,436,778
Building & housing development	7,527,264	8,057,397	6,740,051	6,068,648
Public safety	25,611,221	29,474,614	29,115,507	32,493,418
Public works	4,535,518	5,176,582	5,404,400	5,338,939
Parks and recreation	3,709,992	4,141,567	3,651,103	3,871,001
Incinerator	-	-	-	-
Tourism	-	-	-	-
Capital outlay				
Infrastructure	799,693	78,956	(19,931)	17,140
Other	4,638,181	304,522	685,053	11,947
Debt service				
Principal retirements	7,866,445	9,322,572	15,290,392	8,282,138
Interest and fiscal charges	860,632	1,010,029	1,079,473	440,827
<b>Total expenditures</b>	<b>\$ 68,045,565</b>	<b>\$ 69,114,821</b>	<b>\$ 74,289,951</b>	<b>\$ 71,960,836</b>
Excess of revenues over (under) expenditures	\$ (10,018,964)	\$ 375,963	\$ (10,781,940)	\$ (3,258,386)
Other financing sources (uses)				
Proceeds from debt	\$ 749,327	\$ 627,800	\$ 6,540,147	\$ 251,687
Proceeds from sale of assets	-	-	1,033,000	626,033
Transfers in-component unit	3,878,282	-	-	-
Transfers in	9,556,698	8,852,997	10,437,623	8,707,948
Transfers out	(9,148,558)	(8,660,761)	(9,889,071)	(9,648,472)
<b>Total other financing sources (uses)</b>	<b>\$ 5,035,749</b>	<b>\$ 820,036</b>	<b>\$ 8,121,699</b>	<b>\$ (62,804)</b>
<b>Net change in fund balances</b>	<b>\$ (4,983,215)</b>	<b>\$ 1,195,999</b>	<b>\$ (2,660,241)</b>	<b>\$ (3,321,190)</b>
Debt service as a percentage of noncapital expenditures	13.9%	16.6%	23.0%	12.8%

(1) Represents Pennsylvania Infrastructure Bank Note issued to re-surface various streets City-wide.

(2) Represents proceeds from the issuance on an \$8.3 million capital lease to finance the purchase of City-wide equipment and vehicles.

(3) Includes approximately \$4.2 million of transfers from the General Fund to the Capital Projects Fund for the purchase of capital equipment related to the \$8.3 million capital lease.

(4) This amount shows the City's portion of The Harrisburg Authority Resource Recovery guarantees that were paid or accrued during the year.

(5) Difference is due to a \$4.3 million decrease in administrative charges collected from the Water Fund due to its increased debt service payments.

Fiscal Year						
2006	2007	2008	2009	2010	2011	
\$ 23,825,971	\$ 27,297,475	\$ 26,836,116	\$ 26,230,929	\$ 25,425,340	\$ 25,707,066	
508,799	510,735	540,748	583,353	575,711	571,412	
16,193,248	19,836,881	16,829,300	18,091,064	14,820,544	13,450,439	
18,569,091	19,308,242	20,187,491	22,323,176	20,287,979	15,547,452	(5)
1,690,845	1,974,002	2,109,236	1,743,629	1,957,649	1,668,694	
441,384	724,020	507,785	379,309	538,857	8,038,576	(6)
3,306,786	5,189,161	3,798,167	1,961,084	1,321,676	1,650,815	
<u>\$ 64,536,124</u>	<u>\$ 74,840,516</u>	<u>\$ 70,808,843</u>	<u>\$ 71,312,544</u>	<u>\$ 64,927,756</u>	<u>\$ 66,634,454</u>	
\$ 14,166,029	\$ 14,271,691	\$ 9,503,511	\$ 13,768,258	\$ 11,202,467	\$ 10,058,300	
6,760,858	8,591,941	5,673,155	4,410,411	5,457,781	3,460,977	
31,413,352	28,309,666	30,801,966	31,478,085	31,875,517	35,241,660	(7)
5,913,597	6,176,533	6,287,360	6,016,600	4,521,472	7,191,147	(8)
4,279,564	5,232,885	3,931,704	3,458,682	2,590,809	2,371,843	
6,119,838	714,171	-	8,006,987	45,592,518	8,719,710	(4)
-	571,251	97,564	139,027	2,555	1,084	
35,713	-	2,245,948	232,383	-	-	
-	1,425	4,503,504	2,687,884	-	-	
8,385,421	7,994,171	11,063,705	10,961,653	12,001,986	11,808,735	
541,827	927,500	1,150,297	1,013,183	767,776	672,338	
<u>\$ 77,616,199</u>	<u>\$ 72,791,234</u>	<u>\$ 75,258,714</u>	<u>\$ 82,173,153</u>	<u>\$ 114,012,881</u>	<u>\$ 79,525,794</u>	
<u>\$ (13,080,075)</u>	<u>\$ 2,049,282</u>	<u>\$ (4,449,871)</u>	<u>\$ (10,860,609)</u>	<u>\$ (49,085,125)</u>	<u>\$ (12,891,340)</u>	
\$ 11,159,450	\$ 8,275,085	\$ 2,400,000	\$ 151,085	\$ -	\$ -	
2,350	1,308,407	573,523	-	537,173	-	
-	-	-	-	-	-	
7,744,517	9,926,213	15,425,398	16,812,279	13,841,525	14,396,637	
(8,893,993)	(8,189,448)	(15,775,097)	(16,621,193)	(12,749,869)	(12,758,281)	
<u>\$ 10,012,324</u>	<u>\$ 11,320,257</u>	<u>\$ 2,623,824</u>	<u>\$ 342,171</u>	<u>\$ 1,628,829</u>	<u>\$ 1,638,356</u>	
\$ (3,067,751)	\$ 13,369,539	\$ (1,826,047)	\$ (10,518,438)	\$ (47,456,296)	\$ (11,252,984)	
12.1%	12.9%	18.0%	15.9%	11.3%	16.1%	

(6) This significant increase is attributed to the City receiving \$7.4 million from the Harrisburg Parking Authority for ground lease extension/prepayment of rent on land parcels under three downtown parking garages.

(7) A significant portion of this approximate \$3.5 million difference from the prior year is comprised of overall City medical costs increasing by more than \$1 million during 2011, and the effect of the City contributing 2011 pension system state aid revenue to the Police Pension Plan in excess of the required minimum municipal obligation for this year (note the related accrual of approximately \$1.9 million in Due to City Police Pension Plan for current liabilities under Governmental Activities as of December 31, 2011).

(8) A significant portion of this approximate \$2.5 million difference from the prior year is comprised of overall City medical costs increasing by more than \$1 million during 2011, over \$400,000 in expenses materializing from the reclassification of Operations and Revenue departmental positions to this Public works line item, and the occurrences of several sewer main collapses requiring repairs in 2011 as opposed to no such similar events in 2010.

Source: City's audited basic financial statements

**City of Harrisburg, Pennsylvania**  
**Tax Revenues by Source, Governmental Funds, Last Ten Fiscal Years**  
*(modified accrual basis of accounting)*

<b>Fiscal Year</b>	<b>Property (Real Estate) <sup>(1)</sup></b>	<b>Real Estate Transfer <sup>(2)</sup></b>	<b>Local Services/ Occupational Privilege <sup>(3)</sup></b>	<b>Earned Income <sup>(4)</sup></b>	<b>Business Privilege/ Mercantile <sup>(5)</sup></b>	<b>Total</b>
2002	\$ 13,594,940	\$ 448,787	\$ 324,743	\$ 3,358,138	\$ 2,986,096	\$ 20,712,704
2003	13,618,418	850,269 <sup>(6)</sup>	332,578	3,235,092	3,326,930 <sup>(7)</sup>	21,363,287
2004	15,194,054 <sup>(8)</sup>	885,956	336,509	3,111,689	3,842,582	23,370,790
2005	13,321,183	1,101,829	2,782,396 <sup>(3)</sup>	3,346,735	3,694,587	24,246,730
2006	12,806,048	818,858	3,022,551	3,390,099	3,788,415	23,825,971
2007	16,077,025 <sup>(9)</sup>	843,295	2,867,389	3,605,142	3,904,624	27,297,475
2008	16,346,529	1,044,116	1,950,343 <sup>(10)</sup>	3,810,890	3,684,238	26,836,116
2009	15,263,068	404,348 <sup>(11)</sup>	2,353,697	3,831,531	4,378,285	26,230,929
2010	15,484,982	382,718	2,596,232	3,231,178 <sup>(12)</sup>	3,730,230	25,425,340
2011	15,638,244	307,406	2,209,877	3,692,714	3,858,825	25,707,066
Change						
2002-2011	15.0%	-31.5%	580.5%	10.0%	29.2%	24.1%

<sup>(1)</sup> The Dauphin County Board of Assessments performs property assessments. The City levies the tax on 100% of the value assigned by the County. The tax within the City is levied as two rates (termed "Two-Rate Property Tax"), one on land and one on buildings.

<sup>(2)</sup> The City imposes a Real Estate Transfer Tax of 1% of the selling price or market value of real estate transferred within the City. This tax is collected by the County for which the County is paid a 2% commission on transfer taxes collected. The City shares this tax equally with the School District.

<sup>(3)</sup> For the years 1999 through 2004, the City levied an Occupational Privilege Tax of \$10.00 per person for anyone working within the City. This tax was withheld by the employer and allocated equally between the City and School District. Beginning in 2005, the City started receiving the new Emergency and Municipal Service Tax (EMS). This tax was created by the Pennsylvania Legislature in November 2004 and replaced the Occupational Privilege Tax. This tax enabled Pennsylvania municipalities to increase their previous levy of the tax from \$10.00 to \$52.00 per year on a similar tax base. The School District continues to receive \$5.00 of the levy.

<sup>(4)</sup> City residents pay an Earned Income Tax (EIT) of 1%, which is shared equally with the School District. Non-residents who work within the City and who do not pay an Earned Income Tax to the municipality of their residence also pay the 1% EIT. This tax is administered by the Capital Tax Collection bureau (CTCB) for which the CTCB is paid a 2.5% commission on the EIT collected. Since the EIT is withheld by the employer, a high level of compliance exists.

<sup>(5)</sup> The City levies a Business Privilege and Mercantile Tax on gross receipts. The City shares equally the Mercantile portion of this tax with the School District. Additionally, there are taxes and fees levied on mechanical devices (pinball, billiard tables, video games, etc.). Also, a 10% Amusement Tax is levied on admission prices to places of amusement, entertainment or recreation within the City. The City shares this tax equally with the School District. A Parking Tax of 15% is also levied on the consideration paid by patrons of the City parking garages and lots.

<sup>(6)</sup> Many properties were transferred within the City in 2003 due to favorable mortgage rates.

<sup>(7)</sup> The Parking Tax was increased from 10% to 15% in 2003, producing approximately \$400,000 in new revenue.

<sup>(8)</sup> In 2004, the City of Harrisburg sold the 2003 and prior years delinquent real estate tax liens to the Harrisburg Redevelopment Authority.

<sup>(9)</sup> Includes a 1.5 mill real estate tax increase.

<sup>(10)</sup> The newly named Local Services Tax decreased by approximately \$900,000 due to changes in state collection laws and income exemption limits, effective January 1, 2008.

<sup>(11)</sup> Declined to poor economy and decline in housing market.

<sup>(12)</sup> Decrease from the prior year is attributed to distributions from the City's earned income tax collector changing from estimated payments to actual collections.

Source: City's audited basic financial statements

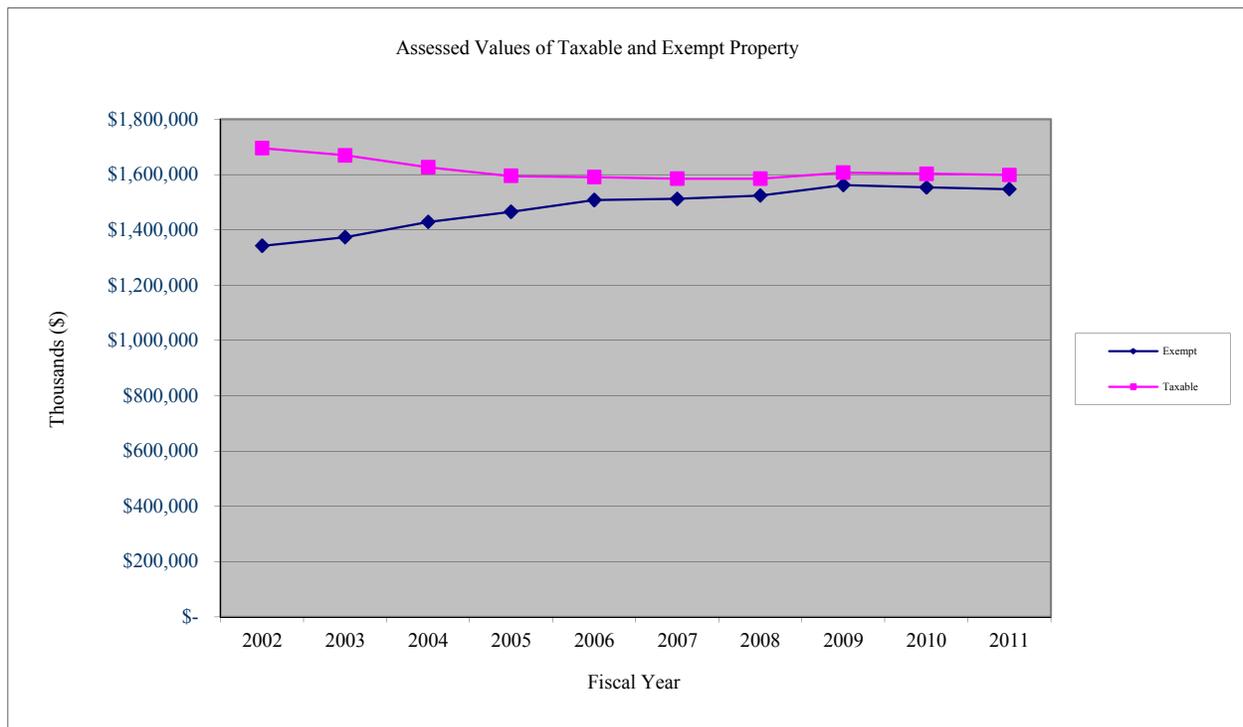
# City of Harrisburg, Pennsylvania

## Assessed Value and Estimated Actual Value of Taxable Property, Last Ten Fiscal Years

(in thousands of dollars)

Fiscal Year	Residential Property	Commercial Property	Industrial Property	Agriculture/ Land/ Lots	Less: Tax Exempt Property	Total Taxable Assessed Value	Total Direct Tax Rate	Estimated Actual Taxable Value
2002	\$ 649,169	\$ 891,656	\$ 125,800	\$ 29,212	\$ 1,342,512	\$ 1,695,837	\$ 8.53	\$ 1,189,620
2003	646,254	868,543	125,800	29,221	1,373,032	1,669,818	8.60	1,168,606
2004	646,228	825,326	125,800	29,206	1,428,326	1,626,560	8.66	1,316,425
2005	618,009	856,381	113,874	6,394	1,465,007	1,594,658	8.63	1,288,189
2006	621,096	848,692	112,824	7,761	1,507,443	1,590,373	8.64	1,450,906
2007	621,796	843,480	111,655	7,903	1,511,890	1,584,834	10.15 <sup>(1)</sup>	1,444,979
2008	622,984	843,324	110,496	8,135	1,524,166	1,584,939	10.08	1,651,877
2009	625,341	865,269	108,157	8,290	1,561,769	1,607,057	10.07	1,682,241
2010	648,161	837,782	108,643	8,591	1,553,494	1,603,178	10.01	1,884,423
2011	648,670	840,292	100,948	8,401	1,546,742	1,598,312	10.07	1,878,944

<sup>(1)</sup> Includes a 1.5 mill real estate tax increase.

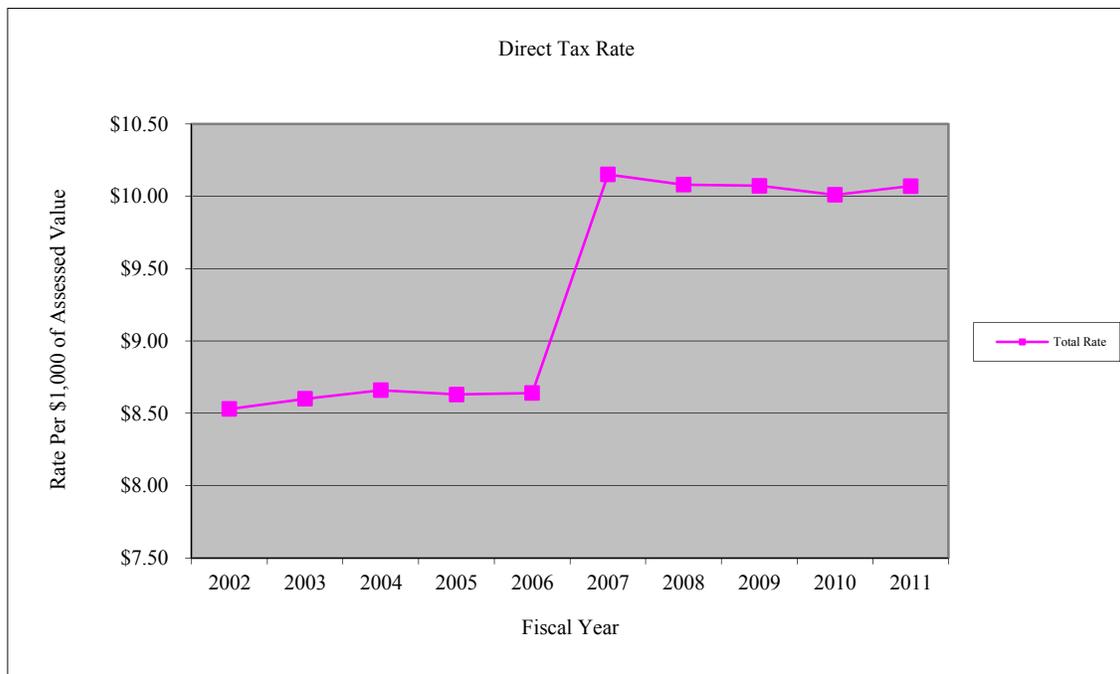


Source: State Tax Equalization Board ([www.steb.state.pa.us](http://www.steb.state.pa.us))

**City of Harrisburg, Pennsylvania**  
**Direct and Overlapping Property Tax Rates, Last Ten Fiscal Years**  
*(rate per \$1,000 of assessed value)*

Fiscal Year	City Direct Rates <sup>(1)</sup>					Overlapping Rates <sup>(1)</sup>	
	Basic Rate	General Obligation Debt Service	Dauphin County Library	Recreation Purposes	Total Direct Rate <sup>(2)(3)</sup>	Harrisburg School District	Dauphin County
2002	\$ 1.42	\$ 5.30	\$ 0.03	\$ 1.78	\$ 8.53	\$ 21.23	\$ 5.07
2003	1.58	5.00	0.03	1.99	8.60	21.23	6.13
2004	1.55	4.99	0.03	2.09	8.66	21.23	7.23
2005	0.86	5.60	0.03	2.14	8.63	21.23	7.23
2006	1.05	5.58	0.03	1.98	8.64	21.23	7.23
2007	4.56	3.62	0.03	1.94	10.15 <sup>(4)</sup>	22.35	7.23
2008	1.80	6.45	0.03	1.80	10.08	23.75	7.23
2009	0.80	7.44	0.03	1.81	10.07	25.20	7.23
2010	2.26	6.34	0.01	1.40	10.01	26.31	7.23
2011	0.76	7.44	0.03	1.84	10.07	26.31	7.23

- (1) The City's direct property tax rate may be increased only by a majority vote of City Council. Overlapping rates are those of other tax levying entities that apply to property owners within the City of Harrisburg.
- (2) This amount represents an equivalent single tax rate. The City actually utilizes a split-rate, or two-rate, tax system whereby land is currently taxed at a rate six times greater than the tax rate on buildings and improvements.
- (3) The City is permitted by the Third Class City Code to levy real estate taxes up to 25 mills on every dollar of assessed valuation for general City purposes. However, under an order of court dated December 20, 1982, the City was authorized to exceed the statutory general millage rate, up to a maximum of 30 mills.
- (4) Includes a 1.5 mill real estate tax increase.



Source: City's Approved Budget Document

**City of Harrisburg, Pennsylvania**  
**Principal Property Taxpayers, Current Year and Nine Years Ago**  
*(in thousands of dollars)*

<u>Taxpayer</u>	<u>2011</u>			<u>2002</u>		
	<u>Taxable Assessed Value<sup>(1)</sup></u>	<u>Rank</u>	<u>Percentage of Total City Taxable Assessed Value</u>	<u>Taxable Assessed Value<sup>(1)</sup></u>	<u>Rank</u>	<u>Percentage of Total City Taxable Assessed Value</u>
Harrisburg Redevelopment Authority	\$ 98,097	1	6.04	\$ -	-	-
ESL, Inc./Pa Natl Realty Trust	29,685	2	1.83	36,833	2	2.16
M&T Bank (formerly Allfirst Bank)	20,024	3	1.23	33,285	3	1.96
Walnut & Third Inc.	17,625	4	1.09	-	-	-
Harrisburg Hotel Assoc. (Hilton Hotel)	16,777	5	1.03	18,523	7	1.09
KTR Harrisburg LLC	13,737	6	0.85	-	-	-
Keystone Central Storage	12,247	7	0.75	-	-	-
Strawberry Square Associates	9,341	8	0.58	-	-	-
365-369 Ocean Avenue LLC	8,984	9	0.55	-	-	-
Pinnacle Health System	7,757	10	0.48	-	-	-
Capitol Commercial Corp	-	-	-	32,349	4	1.90
Susquehanna Chestnut Partners	-	-	-	11,978	9	0.70
Harristown Development Corp.	-	-	-	157,077	1	9.23
Central Storage & Transfer Co.	-	-	-	14,335	8	0.84
IRP Monarch Hotel Assoc., LP	-	-	-	11,822	10	0.69
Super Rite Food Inc.	-	-	-	24,088	5	1.42
George McElroy & Associates	-	-	-	21,932	6	1.29
<b>Total</b>	<b>\$ 234,274</b>		<b>14.43</b>	<b>\$ 362,222</b>		<b>21.28</b>

<sup>(1)</sup> This table reflects the City's ten highest taxpayers based on the flat tax amount. This may not positively correlate to the assessed value because the City utilizes a split-rate, or two-rate, tax system whereby land is currently taxed at a rate six times greater than the tax rate on buildings and improvements.

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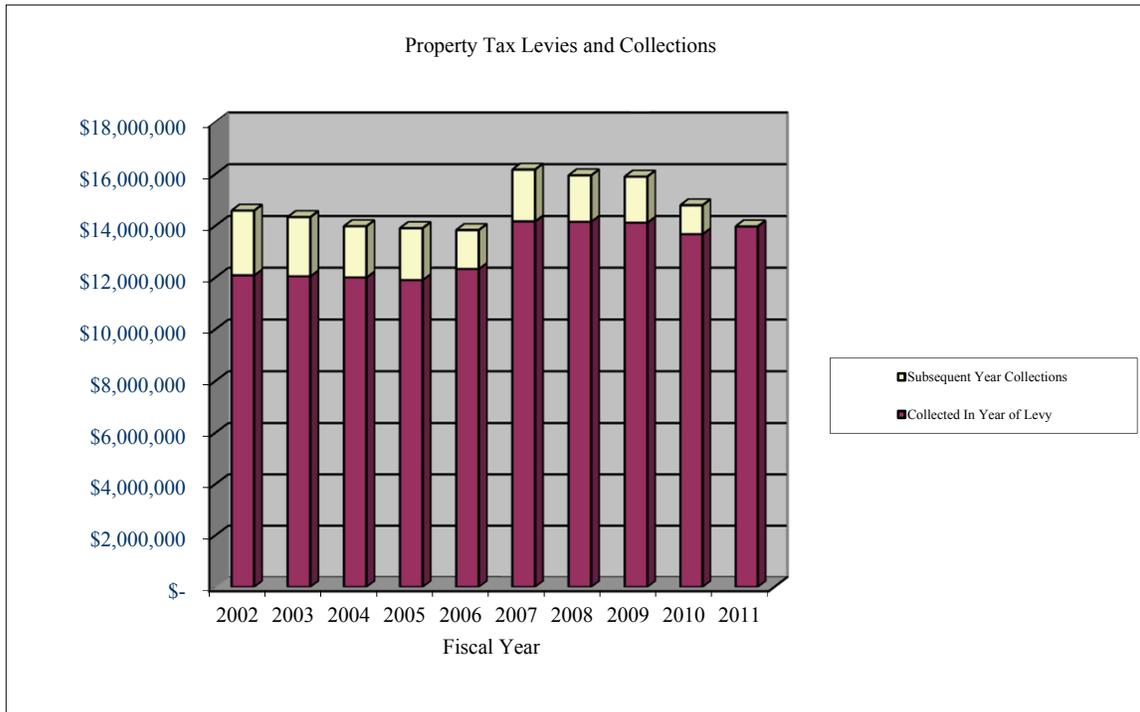


**City of Harrisburg, Pennsylvania**  
**Property Tax Levies and Collections, Last Ten Fiscal Years**

Year	Adjusted Levy	Collected within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	% of Levy		Amount	% of Levy
2002	\$ 14,673,651	\$ 12,099,685	82.46%	\$ 2,499,396	\$ 14,599,081	99.49%
2003	14,422,121	12,061,330	83.63%	2,287,259	14,348,589	99.49%
2004	14,067,468	12,019,060	85.44%	1,975,512	13,994,572 <sup>(1)</sup>	99.48%
2005	13,993,086	11,919,276	85.18%	2,002,322	13,921,598 <sup>(1)</sup>	99.49%
2006	13,953,657	12,348,277	88.49%	1,500,159	13,848,436	99.25%
2007	16,365,833 <sup>(2)</sup>	14,185,140 <sup>(2)</sup>	86.68%	2,000,471	16,185,611	98.90%
2008	16,246,021	14,172,465	87.24%	1,789,134	15,961,599	98.25%
2009	16,357,583	14,135,034	86.41%	1,780,282	15,915,316	97.30%
2010	16,403,464	13,690,437	83.46%	1,116,750	14,807,187	90.27%
2011	16,336,288	13,987,495	85.62%	-	13,987,495	85.62%

<sup>(1)</sup> Includes \$1.5 million and \$1.2 million in proceeds from the sale of the City's tax liens for the years 2004 and prior, and 2005, respectively.

<sup>(2)</sup> Real Estate Tax billing increased over \$2.4 million due to a 1.5 mill tax rate increase.



Source: City's Bureau of Information Technology and Dauphin County Tax Claims Bureau

**City of Harrisburg, Pennsylvania**  
**Ratios of Outstanding Debt by Type, Last Ten Fiscal Years**

Fiscal Year	Governmental Activities					Business-type Activities
	General Obligation Bonds	Lease Revenue Bonds	Lease Revenue Notes	General Obligation Notes	Capital Leases	Lease Rental
2002	\$ 61,661,400	\$ -	\$ 205,000	\$ 38,249,637	\$ 8,320,631	\$ 11,838,014
2003	57,009,537	-	105,000	40,482,006	7,063,689	10,870,514
2004	52,071,077	-	-	42,112,528	6,684,473	9,827,270
2005	49,886,425	-	-	42,405,157	5,482,349	8,708,596
2006	47,480,766	7,200,000	-	46,638,776	4,084,633	7,508,856
2007	44,881,318	7,200,000	-	47,109,546	11,244,437 <sup>(3)</sup>	6,219,694
2008	42,050,335	5,281,310	-	50,013,240 <sup>(5)</sup>	9,043,850	4,830,416
2009	38,632,381	4,621,147	-	49,892,925	6,896,367	3,335,910
2010	34,327,832	3,946,148	-	49,172,908	4,876,773	3,045,269
2011	31,642,633	3,216,148	-	46,485,095	3,179,449	1,681,127

<sup>(1)</sup> Personal Income information estimated based on the Harrisburg-Carlisle, Pennsylvania Metropolitan Statistical Area (See Page 188).

<sup>(2)</sup> Population information based on U.S. Census Bureau Data for the City of Harrisburg (See Page 181).

<sup>(3)</sup> New \$8.7 million capital lease to purchase vehicles and equipment.

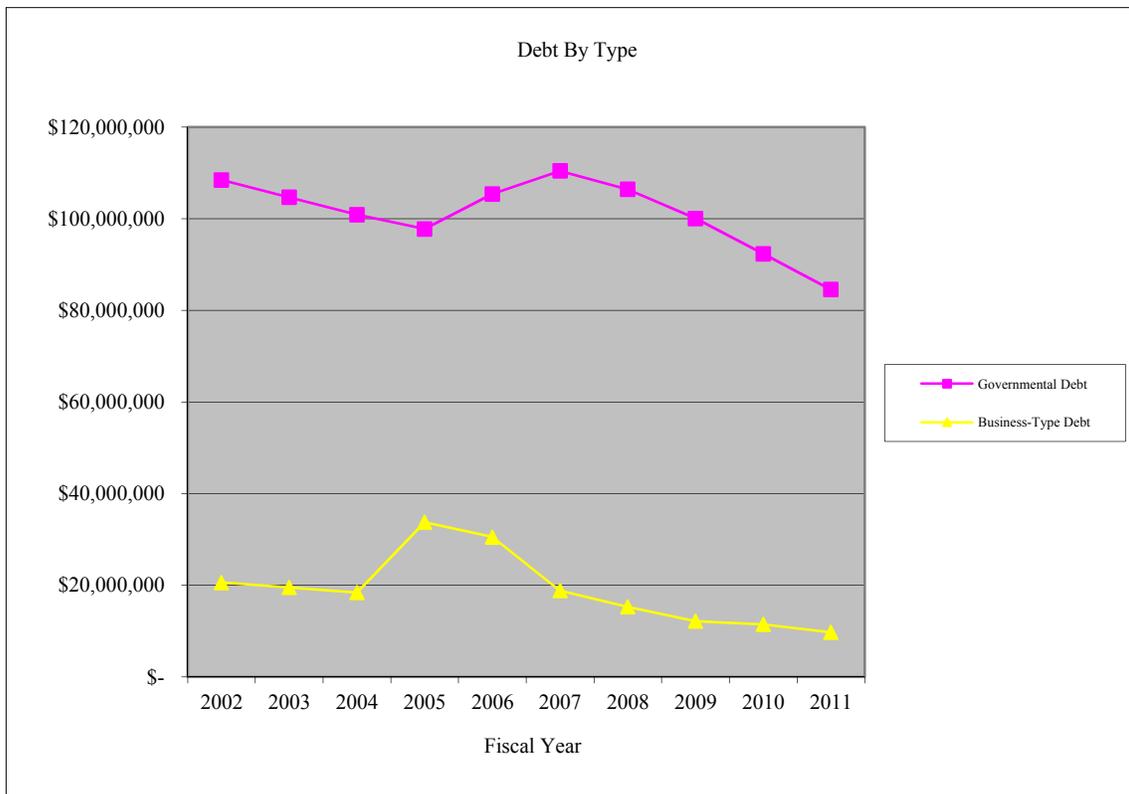
<sup>(4)</sup> Proceeds from sale of Harrisburg Senators minor league baseball franchise were used to retire \$9 million Senators Revenue Bonds, Series A-1 of 2005.

<sup>(5)</sup> Includes \$2.4 million Pennsylvania Infrastructure Bank Note to resurface various streets City-wide.

Source: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

**Business-type Activities**

	<b>General Obligation Bonds</b>	<b>Lease Revenue Bonds</b>	<b>Revenue Bonds</b>	<b>Unamortized Discount</b>	<b>Capital Leases</b>	<b>Total Primary Government</b>	<b>% of Personal Income<sup>(1)</sup></b>	<b>Per Capita<sup>(2)</sup></b>
\$	8,351,702	\$ -	\$ -	\$ -	\$ 434,524	\$ 129,060,908	8.34%	\$ 2,637
	8,269,505	-	-	-	391,816	124,192,067	7.79%	2,537
	8,204,472	-	-	-	376,512	119,276,332	7.20%	2,437
	6,533,360	-	18,000,000	(141,607)	667,120	131,541,400	7.68%	2,687
	4,824,157	-	17,815,000	(134,169)	516,766	135,934,785	7.63%	2,777
	3,012,207	-	8,790,000 <sup>(4)</sup>	(62,940)	861,055 <sup>(3)</sup>	129,255,317	7.02%	2,641
	1,272,038	-	8,570,000	(58,490)	666,900	121,669,599	6.31%	2,486
	47,559	-	8,345,000	(54,135)	504,316	112,221,470	5.90%	2,293
	-	-	8,110,000	(49,879)	356,516	103,785,567	5.28%	2,095
	-	-	7,865,000	(45,733)	222,391	94,246,110	4.50%	1,854



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**City of Harrisburg, Pennsylvania**

**Ratio of Net General Bonded Debt To Assessed Value, Last Ten Fiscal Years**

*(in thousands of dollars, except Net General Bonded Debt Per Capita)*

Year	Population <sup>(1)</sup>	Taxable Assessed Value	General Bonded Debt <sup>(2)</sup>	Less Debt Service Funds	Net General Bonded Debt	Ratio of Net General Bonded Debt to Assessed Value	Net General Bonded Debt Per Capita
2002	48,950	\$ 1,695,837	\$ 120,505	<sup>(3)</sup> \$ 224	\$ 120,281	7.09	\$ 2,457.22
2003	48,950	1,669,818	97,605	<sup>(4)</sup> 98	97,507	5.84	1,991.97
2004	48,950	1,626,560	97,593	65	97,528	6.00	1,992.40
2005	48,950	1,594,658	96,504	69	96,435	6.05	1,970.07
2006	48,950	1,590,373	95,423	58	95,365	6.00	1,948.21
2007	48,950	1,584,834	93,944	1,976	91,968	5.80	1,878.82
2008	48,950	1,584,939	94,965	154	94,811	5.98	1,936.89
2009	48,950	1,607,057	351,129	<sup>(5)</sup> (16)	351,145	21.85	7,173.54
2010	49,528	1,603,178	314,604	433	314,171	19.60	6,343.30
2011	50,843	1,598,312	306,402	(3)	306,405	19.17	6,026.49

<sup>(1)</sup> 2001 through 2009 per 2000 U.S. Census Bureau Data.; 2010 per QuickFacts from the U.S. Census Bureau and 2011 per profile information from Americantowns website.

<sup>(2)</sup> General Bonded Debt includes general obligation bonds, lease revenue bonds, and notes payable of the primary government, as well as debt of other entities guaranteed by the primary government. Amounts do not include Section 108 promissory notes and debt which is credited or excluded pursuant to the PA Local Government Unit Debt Act or is to be repaid with enterprise funds.

<sup>(3)</sup> Includes issuance of \$17,000,000 Guaranteed Resource Recovery Revenue Notes, Series A of 2002.

<sup>(4)</sup> The Guaranteed Resource Recovery Notes, Series A&B of 2000, in the amount of \$25,190,000 at December 31, 2002, were refunded with the excludable Guaranteed Resource Recovery Bonds and Notes, Series A - F of 2003.

<sup>(5)</sup> City's obligation for Resource Recovery Facility debt has been added due to the City having to honor its guarantees.

Sources: City's Bureau of Information Technology and audited basic financial statements

**City of Harrisburg, Pennsylvania**  
**Direct and Overlapping Bonded Debt**  
**As of December 31, 2011**

<u>Direct Bonded Debt</u>	Gross Bonded Debt Outstanding <sup>(1)</sup>	Credits/ Exclusions <sup>(2)</sup>	Net Bonded Debt Outstanding
<u>Primary Government:</u>			
General Obligation Refunding Bonds, Series D of 1997	\$ 31,642,633	\$ -	\$ 31,642,633
General Obligation Refunding Notes, Series F of 1997	39,175,372	-	39,175,372
Pennsylvania Infrastructure Bank Notes, 2003 and 2008	1,914,723	-	1,914,723
Senators Revenue Bonds, Series A2 of 2005	7,865,000	7,865,000	-
Revenue Bonds, Series of 2006	3,216,148	3,216,148	-
Less: Unamortized Discount	(45,733)	(45,733)	-
<b>Total Primary Government</b>	<b>\$ 83,768,143</b>	<b>\$ 11,035,415</b>	<b>\$ 72,732,728</b>
<u>Component Units:</u>			
The Harrisburg Authority:			
Sewer Revenue Refunding Bonds, Series of 1992	\$ 1,730,000	\$ 1,730,000	\$ -
Guaranteed Sewer Revenue Notes Series A and B of 1998	1,432,904	1,432,904	-
Guaranteed Sewer Revenue Note of 2009	1,695,017	1,695,017	-
Water Revenue Bonds, Series A of 2001	3,245,000	3,245,000	-
Water Revenue Bonds, Series A, B, and C of 2002	44,205,000	44,205,000	-
Water Revenue Bonds, Series A of 2004	36,670,000	36,670,000	-
Water Revenue Bonds, Series of 2008	69,420,000	69,420,000	-
Guaranteed Resource Recovery Bonds, Series A of 1998	11,165,000	-	11,165,000
Guaranteed Resource Recovery Bonds, Series A, D, E, and F of 2003	138,985,000	-	138,985,000
Guaranteed Resource Recovery Notes, Series A of 2002	13,240,000	-	13,240,000
Guaranteed Resource Recovery Notes, Series B and C of 2003	53,370,000	-	53,370,000
2008 Covanta Construction Loan	19,823,500	-	19,823,500
Less: Deferred Loss on Refunding/Unamortized Premium	(18,023,602)	(15,109,656)	(2,913,946)
<b>Total The Harrisburg Authority</b>	<b>\$ 376,957,819</b>	<b>\$ 143,288,265</b>	<b>\$ 233,669,554</b>
Harrisburg Parking Authority:			
Guaranteed Parking Revenue Bonds, Series K of 2000	\$ 11,800,000	\$ 11,800,000	\$ -
Guaranteed Parking Revenue Bonds, Series J of 2001	26,660,000	26,660,000	-
Guaranteed Parking Revenue Bonds, Series N of 2003	3,470,000	3,470,000	-
Guaranteed Parking Revenue Bonds, Series O of 2003	7,865,000	7,865,000	-
Guaranteed Parking Revenue Bonds, Series P of 2005	16,510,000	16,510,000	-
Guaranteed Parking Revenue Bonds, Series R of 2007	16,270,000	16,270,000	-
Guaranteed Parking Revenue Bonds, Series T of 2007	17,980,000	17,980,000	-
Guaranteed Parking Revenue Bonds, Series U of 2011	10,645,000	10,645,000	-
Less: Deferred Loss on Refunding/Unamortized Premium	(2,808,891)	(2,808,891)	-
<b>Total Harrisburg Parking Authority</b>	<b>\$ 108,391,109</b>	<b>\$ 108,391,109</b>	<b>\$ -</b>
Harrisburg Redevelopment Authority:			
Guaranteed Revenue Bonds, Series A and B of 1998	\$ 93,590,000	\$ 93,590,000	\$ -
Infrastructure Bank Loan, 2000	271,427	271,427	-
2008 Loan: Susquehanna Harbor Safe Haven	602,560	602,560	-
Less: Unamortized Discount	(44,512,112)	(44,512,112)	-
<b>Total Harrisburg Redevelopment Authority</b>	<b>\$ 49,951,875</b>	<b>\$ 49,951,875</b>	<b>\$ -</b>
<b>Total Component Units</b>	<b>\$ 535,300,803</b>	<b>\$ 301,631,249</b>	<b>\$ 233,669,554</b>
<u>Potential Component Units Excluded:</u>			
Harristown Development Corporation:			
Lease Revenue Bonds, Series of 1992	\$ 4,545,758	\$ 4,545,758	\$ -
Guaranteed Revenue Bonds, Series of 2001	16,140,000	16,140,000	-
Guaranteed Revenue Bonds, Series of 2004	1,670,000	1,670,000	-
<b>Total Potential Component Units Excluded</b>	<b>\$ 22,355,758</b>	<b>\$ 22,355,758</b>	<b>\$ -</b>
<b>Total Direct Bonded Debt</b>	<b>\$ 641,424,704</b>	<b>\$ 335,022,422</b>	<b>\$ 306,402,282</b>

**City of Harrisburg, Pennsylvania**  
**Direct and Overlapping Bonded Debt (Continued)**  
**As of December 31, 2011**

<u>Overlapping Bonded Debt</u>	<u>Gross Bonded Debt Outstanding <sup>(1)</sup></u>	<u>Credits/ Exclusions <sup>(2)</sup></u>	<u>Net Bonded Debt Outstanding</u>
Dauphin County Bonds and Notes <sup>(3)</sup>	\$ 33,880,626	\$ 2,707,331	\$ 31,173,295
Harrisburg School District General Obligation Bonds and Notes <sup>(4)</sup>	267,294,290	39,099,017	228,195,273
	<u>\$ 301,174,916</u>	<u>\$ 41,806,348</u>	<u>\$ 259,368,568</u>
Total Direct and Overlapping Bonded Debt	<u><u>\$ 942,599,620</u></u>	<u><u>\$ 376,828,770</u></u>	<u><u>\$ 565,770,850</u></u>

Source Calculations for the above:

	<u>Gross Bonded Debt</u>	<u>Exclusion</u>	<u>Net Bonded Debt</u>
	\$ 306,602,833 *	\$ 24,500,000 *	\$ 282,102,833
	<u>11.05%</u>	<u>11.05%</u>	<u>11.05%</u>
	<u>\$ 33,880,626</u>	<u>\$ 2,707,331</u>	<u>\$ 31,173,295</u>
Assessed Value City of Harrisburg	<u>\$ 1,598,311,600</u>		
Assessed Value Dauphin County	<u>\$ 14,463,925,773</u>		
Pro-Rata Share Hbg/County	<u>11.05%</u>		

(1) Gross Bonded Debt Outstanding does not include \$5,395,000 Section 108 promissory notes.

(2) Credits/Exclusions represent all bonds which are not general obligation bonds of the City and are self-liquidating under the PA Local Government Unit Debt Act, portions of general obligation and lease revenue bonds which are payable from enterprise funds of the City.

(3) Pro Rata 11.05% based on assessed value of share of: Nonelectoral Debt in the amount of \$160,006,500; Lease Rental Debt in the amount of \$146,596,333; and exclusions from Lease Rental Debt in the amount of \$24,500,000.

(4) 100% based on repayment by City residents through school tax.

\* Obtained information from Debt Statement included in the Official Statement dated June 30, 2011.

Sources: City's audited basic financial statements and applicable debt statement filings with the Commonwealth, Dauphin County, and School District.

**City of Harrisburg, Pennsylvania**  
**Legal Debt Margin, Last Ten Fiscal Years**  
*(dollars in thousands)*

	Fiscal Year			
	2002	2003	2004	2005
Total Revenues-Past Three Years <sup>(1)</sup>	\$ 144,407	\$ 150,258	\$ 165,253	\$ 174,330
Exclusions-Past Three Years <sup>(2)</sup>	(14,846)	(11,418)	(16,375)	(15,964)
Net Revenue-Past Three Years	129,561	138,840	148,878	158,366
Annual Arithmetic Average (Borrowing Base)	43,187	46,280	49,626	52,789
Net Nonelectoral Debt Limit (250% of Borrowing Base)	107,968	115,700	124,065	131,972
Net Nonelectoral and Lease Rental Debt Limit (350% of Borrowing Base)	151,155	161,980	173,691	184,761
Net Bonded Debt Outstanding-Nonelectoral <sup>(3)</sup>	78,110	80,500	80,593	79,504
Net Bonded Debt Outstanding-Nonelectoral and Lease Rental <sup>(3)</sup>	120,505	97,605	97,593	96,504
Remaining Borrowing Capacity (Debt Margin):				
Nonelectoral <sup>(4)</sup>	\$ 29,858	\$ 35,200	\$ 43,472	\$ 52,468
As A Percentage of Debt Limit	27.7%	30.4%	35.0%	39.8%
Nonelectoral & Lease Rental <sup>(5)</sup>	\$ 30,650	\$ 64,375	\$ 76,098	\$ 88,257
As A Percentage of Debt Limit	20.3%	39.7%	43.8%	47.8%

Note: The statutory borrowing limit of the City under the Commonwealth's Local Government Unit Debt Act is computed as a percentage of the City's "Borrowing Base", calculated as the annual arithmetic average of total "Revenues" (as defined by the Debt Act) for the three full fiscal years ended next preceding the date of incurring debt.

(1) General Fund total revenues, plus other financing sources.

(2) Exclusions represent non-recurring or subsidized receipts.

(3) See page 182.

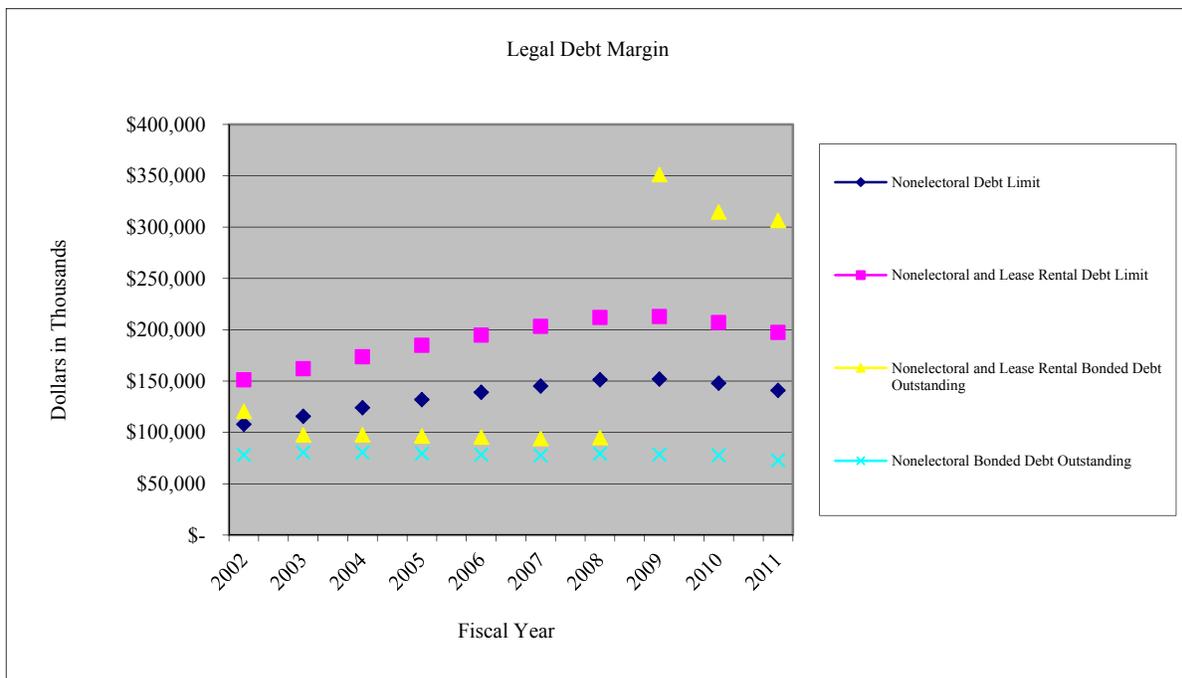
(4) Under the Debt Act, new nonelectoral debt may not be incurred if the net amount of such new nonelectoral debt plus all outstanding net nonelectoral debt would cause total net nonelectoral debt to exceed 250 % of the Borrowing Base.

(5) Under the Debt Act, new lease rental debt or new nonelectoral debt may not be incurred if the net amount of such new debt plus all outstanding net nonelectoral debt and net lease rental debt would cause the total net nonelectoral plus net lease rental debt to exceed 350 % of the Borrowing Base.

(6) City's obligation for Resource Recovery Facility debt has been added due to the City having to honor its guarantee. Therefore, they are no longer self-liquidating.

Source: City's audited basic financial statements and annual debt statement filings with the Commonwealth; exclusions per City's Bureau of Financial Management

Fiscal Year						
2006	2007	2008	2009	2010	2011	
\$ 181,878	\$ 191,542	\$ 196,980	\$ 196,313	\$ 182,527	\$ 182,023	
(14,901)	(17,327)	(15,287)	(13,899)	(5,077)	(12,896)	
166,978	174,215	181,692	182,415	177,450	169,127	
55,659	58,072	60,564	60,805	59,150	56,376	
139,148	145,179	151,410	152,012	147,875	140,939	
194,807	203,251	211,975	212,817	207,025	197,315	
78,423	77,614	79,345	78,545	77,676	72,733	
95,423	93,944	94,965	351,129 <sup>(6)</sup>	314,604	306,402	
\$ 60,725	\$ 67,565	\$ 72,065	\$ 73,467	\$ 70,199	\$ 68,206	
43.6%	46.5%	47.6%	48.3%	47.5%	48.4%	
\$ 99,384	\$ 109,307	\$ 117,010	\$ (138,312) <sup>(6)</sup>	\$ (107,579)	\$ (109,087)	
51.0%	53.8%	55.2%	-65.0%	-52.0%	-55.3%	



**City of Harrisburg, Pennsylvania**  
**Schedule of Revenue Bond Coverage-Component Unit-The Harrisburg Authority**  
**Last Ten Fiscal Years**  
*(accrual basis of accounting, in thousands of dollars)*

Year	Revenue Available <sup>(1)</sup>	Expenses <sup>(2)</sup>	Net Revenue Available for Debt Service <sup>(3)</sup>	Debt Service Requirements <sup>(4)</sup>			Coverage
				Principal	Interest	Total	
2002	\$ 44,140	\$ 24,992	\$ 19,148	\$ 8,155	\$ 16,053	\$ 24,208	0.79
2003	44,303 <sup>(5)</sup>	23,274 <sup>(5)</sup>	21,029	4,166	14,276	18,442 <sup>(6)</sup>	1.14
2004	40,306 <sup>(7)</sup>	21,183 <sup>(5)</sup>	19,123	4,194	19,308	23,502 <sup>(6)</sup>	0.81
2005	41,195 <sup>(7)</sup>	23,511	17,685	4,441	21,442	25,883	0.68
2006	40,050	28,594 <sup>(8)</sup>	11,456	5,135	21,816	26,951	0.43
2007	45,620 <sup>(9)</sup>	32,650	12,970	5,255	23,307	28,562	0.45
2008	55,027 <sup>(9)</sup>	37,301	17,726	6,550	25,794	32,344	0.55
2009	56,620	41,966	14,654	9,030	25,576	34,606	0.42
2010	58,612	39,147	19,465	48,468 <sup>(10)</sup>	20,565	69,033	0.28
2011	59,482	40,687	18,795	8,837	18,467	27,304	0.69

Note: The Harrisburg Authority has pledged the operating revenue of the Water Fund, Sewer Fund, and Resource Recovery Fund, which consists primarily of user charges, as the funding source for payment of all corresponding debt service.

- (1) For years 2002 through 2005, the coverage ratio is based on the bond indentures and includes total operating and nonoperating revenues. It also includes surplus carryover from prior year(s), representing beginning of year unrestricted cash and cash equivalents as revenue available for debt service, as well as current year deposits to certain debt service funds restricted for subsequent year's debt service. The City implemented Governmental Accounting Standards Board Statement 44 (GASB 44) during 2006, and as such, the revenue calculation for 2006 and all subsequent years includes operating revenue only.
- (2) For years 2002 through 2005, the coverage ratio includes total operating expenses excluding depreciation and total nonoperating expenses excluding interest expense and amortization. The City implemented GASB 44 during 2006, and as such, the expenses included in the debt service coverage ratio includes operating expenses excluding depreciation.
- (3) Nonrecurring or extraordinary items of revenue or expense have not been included in determining net revenue available for debt service.
- (4) Includes debt service requirements on bonds and notes outstanding. Excludes lump sum payoffs or defeasances.
- (5) Decline in revenues continued and expenses decreased in 2003 and 2004 due to the planned shutdown of the Resource Recovery Facility on June 18, 2003, to undertake a complete retrofit of the facility.
- (6) In July 2002, the Authority issued \$48,825,000 Water Revenue Refunding Bonds, Series A, B, C and D of 2002. A portion of this series was used to prepay the 2003 principal payments due on the Water Revenue Bonds, Series of 1994.
- (7) 2004 and 2005 debt service on the Guaranteed Resource Recovery Bonds and Notes, Series A of 1998, A of 2002 and A, B, C, D, E, and F of 2003 paid with capitalized interest which is not includable in the definition of revenue available.
- (8) Operating expenses increased in anticipation of the Resource Recovery Facility retrofit project nearing completion and start-up.
- (9) Revenues increased due to the Resource Recovery Facility coming back on line for a partial year in 2007 and a full year in 2008.
- (10) Increase in principal debt service payments by the Authority involves the full redemption and maturity in 2010 of approximately \$40 million in Sewer Revenue Refunding Bonds, 2nd and 3rd Series of 1989 and Guaranteed Resource Recovery Notes, C and D Series of 2007.

Source: City's and component unit's audited basic financial statements

**City of Harrisburg, Pennsylvania**

**Schedule of Revenue Bond Coverage-Component Unit-Harrisburg Parking Authority and Coordinated Parking Fund**

**Last Ten Fiscal Years**

*(accrual basis of accounting, in thousands of dollars)*

Year	Revenue Available <sup>(1)</sup>	Expenses <sup>(2)</sup>	Net Revenue Available for Debt Service <sup>(3)</sup>	Debt Service Requirements			Coverage
				Principal	Interest	Total	
2002	\$ 13,381 <sup>(4)</sup>	\$ 6,642 <sup>(5)</sup>	\$ 6,740	\$ 1,475	\$ 4,293	\$ 5,768	1.17
2003	12,958	7,013	5,945	2,195	4,293	6,488	0.92
2004	14,517	9,421	5,096	1,800	3,887	5,687	0.90
2005	13,758	8,078	5,680	2,510	4,019	6,529	0.87
2006	13,584	7,538	6,047	2,570	4,717	7,287	0.83
2007	13,995	8,335	5,660	2,640	5,074	7,714	0.73
2008	14,364	9,489	4,875	2,175	5,568	7,743	0.63
2009	15,440	8,849	6,591	2,865	5,308	8,173	0.81
2010	15,315	7,988	7,327	3,710	4,481	8,191	0.89
2011	15,870	6,705	9,165	3,525	4,335	7,860	1.17

Note: The Parking Authority has pledged operating revenue consisting primarily of parking tax and parking meter collections as the funding source for the payment of all corresponding debt service.

- (1) For years 2002 through 2005, includes total operating and nonoperating revenues. The City implemented Governmental Accounting Standards Board Statement 44 (GASB 44) during 2006, and as such, the revenue portion of the coverage ratio includes operating revenue only.
- (2) For years 2002 through 2005, the coverage ratio includes total operating expenses excluding depreciation and total nonoperating expenses excluding interest expense and amortization. The City implemented GASB 44 during 2006, and as such, the expenses included in the debt service coverage ratio includes operating expenses excluding depreciation.
- (3) Nonrecurring or extraordinary items of revenue or expense have not been included in determining net revenue available for debt service.
- (4) Includes approximately \$2.5 million in additional public parking revenue from the addition of two new garages completed in 2001 (River Street) and 2002 (City Island) and approximately \$820,000 in additional office rental revenue.
- (5) Includes approximately \$338,000 in new office expense, \$452,687 in losses on the abandonment of a planned third parking garage and \$347,000 in additional distributions to the City from the Coordinated Parking Fund.

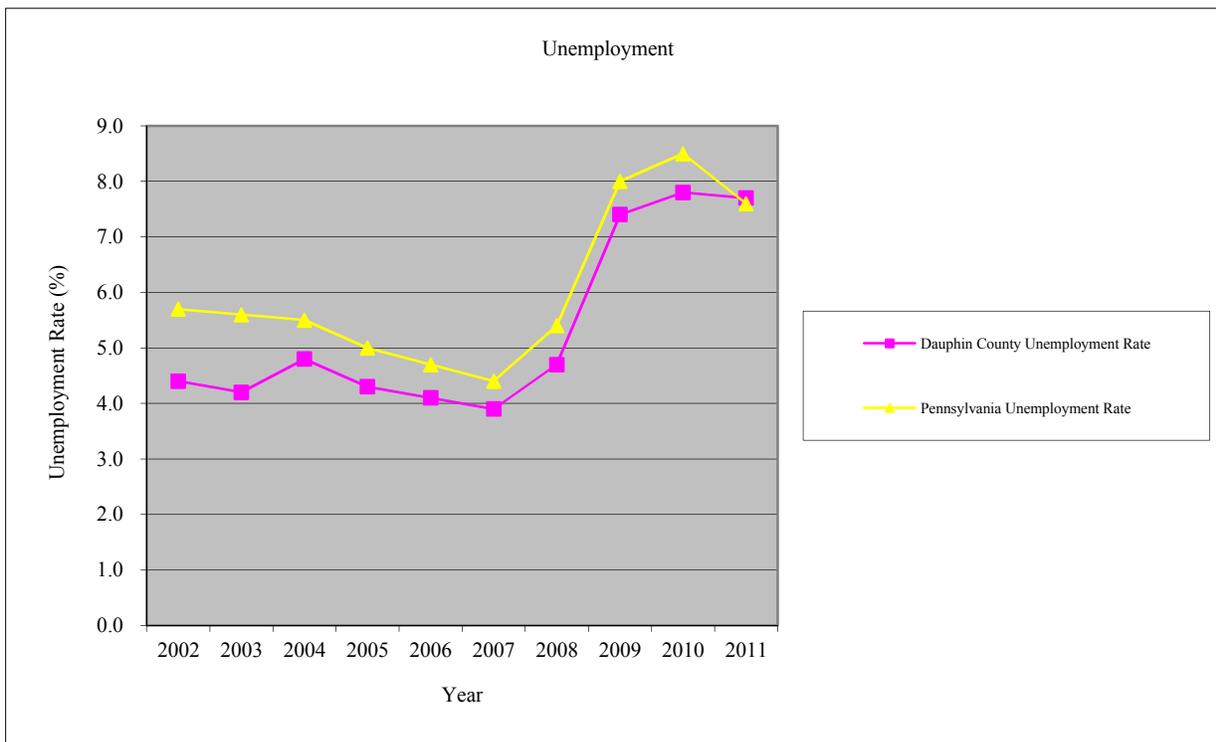
Source: City's and component unit's audited basic financial statements

**City of Harrisburg**  
**Demographic and Economic Statistics, Last Ten Calendar Years**

*(all figures in thousands except population and per capita personal income)*

<b>Fiscal Year</b>	<b>Population</b>	<b>Personal Income<sup>(1)</sup></b>	<b>Per Capita Personal Income</b>	<b>Dauphin County Civilian Labor Force</b>	<b>Dauphin County Unemployment Rate %</b>	<b>Pennsylvania Civilian Labor Force</b>	<b>Pennsylvania Unemployment Rate %</b>
2002	48,950	\$ 1,548,191	\$ 31,628	145.5	4.4	6,290.0	5.7
2003	48,950	1,594,399	32,572	143.7	4.2	6,170.0	5.6
2004	48,950	1,657,006	33,851	136.1	4.8	6,275.0	5.5
2005	48,950	1,712,858	34,992	135.0	4.3	6,292.0	5.0
2006	48,950	1,781,535	36,395	136.3	4.1	6,306.0	4.7
2007	48,950	1,841,450	37,619	134.9	3.9	6,287.0	4.4
2008	48,950	1,927,063	39,368	136.8	4.7	6,395.0	5.4
2009	48,950	1,901,413	38,844	137.2	7.4	6,404.0	8.0
2010	49,528	1,966,410	39,703	133.3	7.8	6,358.0	8.5
2011	50,843	2,092,088	41,148	136.0	7.7	6,351.0	7.6

<sup>(1)</sup> Personal income estimated based on personal income figures for the Harrisburg-Carlisle, Pennsylvania Metropolitan Statistical Area, which includes the combined counties of Cumberland, Dauphin, and Perry.



Source: Personal income from the Bureau of Economic Analysis web site ([www.bea.gov](http://www.bea.gov)). Civilian labor force and unemployment rates from the PA Department of Labor and Industry, Bureau of Research and Statistics web site ([www.dli.state.pa.us](http://www.dli.state.pa.us)).

**City of Harrisburg, Pennsylvania**  
**Principal Employers, Current Year and Nine Years Ago**

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<u>Employer</u>	<u>2011</u>			<u>2002</u>		
	<u>Employees</u>	<u>Rank</u>	<u>Percentage of Dauphin-Carlisle MSA Labor Force</u>	<u>Employees</u>	<u>Rank</u>	<u>Percentage of Dauphin-Carlisle MSA Labor Force</u>
Commonwealth of Pennsylvania	20,868	1	7.33	22,039	1	7.95
U.S. Government	18,000	2	6.32	11,471	2	4.14
Giant Food Stores	9,207	3	3.23	2,295	8	0.83
Hershey Entertainment & Resorts Co.	9,000	4	3.16	-	-	-
Penn State Milton S. Hershey Med. Ctr.	8,660	5	3.04	3,614	6	1.30
Wellspan Health	8,367	6	2.94	-	-	-
Lancaster General Health	7,055	7	2.48	-	-	-
Wal-Mart Stores Inc.	6,500	8	2.28	-	-	-
JFC Staffing Companies	6,052	9	2.13	-	-	-
Highmark Blue Shield	5,200	10	1.83	5,200	4	1.88
Pinnacle Health System	-	-	-	3,133	7	1.13
Hershey Foods Corporation	-	-	-	5,473	3	1.97
Naval Support Station	-	-	-	4,774	5	1.72
AT&T Wireless	-	-	-	1,800	9	0.65
Dauphin County	-	-	-	1,738	10	0.63
Total	<u>98,909</u>		<u>34.74</u>	<u>61,537</u>		<u>22.21</u>

Note: The Dauphin-Carlisle, Pennsylvania Metropolitan Statistical Area is comprised of Cumberland, Dauphin, and Perry County.

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**City of Harrisburg, Pennsylvania**

**Full-time-Equivalent City Government Employees by Function/Program, Last Ten Fiscal Years**

<b>Department - Office/Bureau</b>	<b>Full-time-Equivalent Employees as of December 31,</b>									
	<b>2002</b>	<b>2003</b>	<b>2004</b>	<b>2005</b>	<b>2006</b>	<b>2007</b>	<b>2008</b>	<b>2009</b>	<b>2010</b>	<b>2011</b>
<b>General government</b>										
City Council	10	9	10	10	8	10	9	10	9	8
Office of Mayor	9	10	10	10	5	6	5	3	4	3
Office of City Controller	4	4	4	4	4	4	4	2	3	3
Office of City Treasurer	10	9	10	10	10	8	8	9	7	6
Office of City Solicitor	7	7	7	6	6	7	5	6	4	3
Human Relations Commission	3	3	3	2	2	2	3	3	3	-
Office of City Engineer	6	6	6	6	5	4	4	3	3	-
Mayor's Office of Economic Development/Sepecial Proj.	5	9	8	8	5	5	5	6	-	-
<b>Administration</b>										
Office of the Director	3	4	3	3	4	2	3	2	2	1
Insurance and Risk Mgmt.	3	3	2	-	-	-	-	-	-	-
Financial Management	10	10	9	10	7	7	7	6	5	6
Information Technology	19	18	15	14	12	11	11	11	9	8
Human Resources	6	7	7	8	6	7	7	5	5	6
Mayor's Office Labor Relations	-	3	3	2	-	-	-	-	-	-
Operations & Revenue	32	28	19	17	13	12	14	13	17	9
<b>Building &amp; Housing Development</b>										
Office of Director	1	1	1	1	1	1	1	1	1	1
Planning	6	5	5	3	3	2	4	4	3	1
Codes Enforcement	17	24	23	16	12	13	13	13	12	11
Economic Development	-	-	-	-	-	-	-	-	4	1
Neighborhood Development	16	16	16	14	13	13	11	11	9	12
<b>Public Safety</b>										
Parking Enforcement Unit	12	14	14	10	9	12	11	14	12	-
Office of Police Chief	13	10	8	9	5	5	4	4	5	3
Police Operations Division	125	122	124	121	118	110	112	115	123	121
Police Service Division	41	37	36	40	32	38	38	40	25	21
Criminal Investigation Div.	38	37	32	31	33	34	37	39	35	31
Fire	99	100	100	97	92	88	93	89	84	71
<b>Public Works</b>										
Office of Director	1	1	1	1	1	1	1	2	-	10
Dock Street Dam Project	2	-	-	-	-	-	-	-	-	-
City Services	22	19	13	16	23	21	21	24	23	22
Sanitation	32	30	25	25	23	25	25	25	23	20
State Liquid Fuels	-	-	8	9	-	-	-	-	-	-
Traffic Engineering	7	9	9	-	-	-	-	-	-	-
Vehicle Management	13	17	14	12	12	12	12	11	11	10
Building Maintenance	7	11	10	10	8	9	8	7	-	-
Water	36	40	37	34	29	31	31	31	29	28
Sewerage	41	42	38	34	33	35	34	34	34	31
<b>Parks and Recreation</b>										
Office of Director	8	8	7	10	8	10	11	9	7	2
Recreation	3	8	8	7	5	5	5	3	3	2
Parks Maintenance	20	25	14	14	14	15	15	14	12	10
<b>Incineration and Steam Generation</b>										
Operations	58	15	16	43	43	-	-	-	-	-
<b>Total Employees</b>	<b>745</b>	<b>721</b>	<b>675</b>	<b>667</b>	<b>604</b>	<b>565</b>	<b>572</b>	<b>569</b>	<b>526</b>	<b>461</b>

Source: City's Bureau of Human Resources

**City of Harrisburg, Pennsylvania**  
**Operating Indicators by Function/Program, Last Ten Fiscal Years**

Function/Program	Fiscal Year			
	2002	2003	2004	2005
Building & Housing Development				
Permits Issued				
Construction-Residential	26	40	49	10
Construction-Commercial	6	5	12	8
Repairs/Alterations/Additions-Residential	1,132	1,330	1,452	1,507
Repairs/Alterations/Additions-Commercial	391	373	333	335
Demolition Permits	46	79	83	73
Vacant Structure Rehabilitation Program (HOP)	5	9	8	5
HOP Units Sold	7	10	14	2
HOP Investor Rehabilitation	-	-	3	-
Downpayment/Closing Cost Assistance	2	5	6	1
Mortgage Tax Credit Certificate Program	-	7	7	4
Home Improvement Program	20	13	15	27
Lead Based Paint Clearances	35	30	41	47
New Construction-Single Family Residential	35	18	344	24
Rental Rehabilitation Program	26	7	57	-
Acquisition (Includes HOP Units Sold)	74	55	225	33
Disposition (Excludes Rehabbed Units Sold)	8	5	16	25
Neighborhood Facility/Community Center				
Improvements	5	4	5	7
Adopt-A-Block (Blocks Adopted)	190	227	237	239
Adopt-A-Lot (Lots Adopted)	14	21	73	13
Public Safety				
Police				
Homicide	12	9	12	13
Rape	47	24	52	43
Robbery	346	267	369	434
Assault	290	256	244	260
Burglary	586	481	483	621
Theft	1,535	1,635	1,431	1,375
Motor Vehicle Theft	116	137	110	108
Arson	37	26	25	17
Police Calls For Service	49,246	50,034	48,816	48,854
Fire				
Fire, Explosion	417	417	644	548
Over Pressure Rupture	11	11	29	74
Rescue Call	1,117	1,117	628	594
Hazardous Condition, Standby	251	251	306	220
Service Calls	221	221	257	220
Good Intent Calls	452	452	222	220
False Calls	809	809	849	768
Other	8	8	33	100
Vehicle Management				
Trucks Repaired	935	790	925	748
Passenger Vehicles Repaired	803	1,049	993	891
Heavy Equipment Repaired	579	600	461	353
Miscellaneous Equipment Repaired	82	162	72	34
Preventive Maintenance Performed	476	439	441	377
Gasoline Dispensed (Gallons)	189,615	188,626	261,500	268,045
Diesel Dispensed (Gallons)	289,688	204,388	198,357	238,036
Sewerage				
Kilowatt Hours Produced	1,789,040	1,226,440	1,658,720	2,456,080
Process & Septic Waste Gallons Received	12,878,744	12,256,640	7,988,900	10,780,473
Tons of Sludge Disposed	17,703	18,064	15,041	14,661

Fiscal Year						
2006	2007	2008	2009	2010 *	2011	
43	50	5	9	64	21	
3	7	5	5	1	8	
1,621	1496	1,320	1,220	1,084	952	
237	230	245	213	252	241	
57	76	38	26	40	33	
6	8	11	27	3	4	
5	7	7	7	-	-	
-	-	-	-	-	-	
5	-	-	-	-	-	
10	-	-	-	-	-	
17	18	18	16	14	6	
72	38	33	48	48	11	
12	17	4	52	5	2	
-	0	4	25	92	-	
4	29	11	27	9	-	
13	61	32	17	7	-	
6	5	Not Available	2	6	5	
239	239	239	239	Not Available	Not Available	
-	6	6	6	Not Available	Not Available	
13	12	9	19	15	8	
41	46	46	48	56	61	
449	404	483	495	431	375	
271	260	242	1,529	1,491	1,394	
627	666	743	476	659	660	
1,477	1,728	1,637	1,532	1,372	1,616	
100	165	235	169	184	249	
33	29	31	20	25	11	
50,940	48,017	49,863	53,134	52,048	105,113	
535	548	493	434	464	354	
161	143	166	150	140	87	
615	684	708	737	796	759	
246	346	306	262	302	314	
259	297	243	254	212	223	
230	276	253	282	275	254	
871	883	758	752	699	706	
9	7	5	8	3	47	
625	886	623	834	723	641	
759	839	766	816	889	830	
311	201	154	206	152	85	
61	23	50	72	43	36	
347	566	675	848	818	727	
240,987	221,616	190,000	190,670	210,220	188,988	
215,424	221,506	225,000	236,785	220,762	214,120	
2,146,520	1,618,440	2,400,000	2,950,000	1,660,000	1,940,000	
8,892,197	13,985,450	13,985,450	18,864,150	19,544,150	17,724,900	
13,308	14,255	16,240	14,990	15,796	13,300	

**City of Harrisburg, Pennsylvania**  
**Operating Indicators by Function/Program, Last Ten Fiscal Years**

<b>Function/Program</b>	<b>Fiscal Year</b>			
	<b>2002</b>	<b>2003</b>	<b>2004</b>	<b>2005</b>
Incident Reports Requiring Parts & Labor	497	499	428	454
Volume in Millions of Gallons Received	263	338	324	282
Regulating Chambers Cleaned	58	58	58	58
Flood Chambers Cleaned	46	46	46	46
Sanitation				
Number of Trash Collection Routes	13	13	13	Not Available
Tons of Refuse Collected	31,063	33,212	32,838	Not Available
Tons of Recyclables Collected	1,370	1,656	1,736	Not Available
Parks and Recreation				
Non Traffic Citations Issued	90	90	Not Available	48
Parking Tickets Issued	316	499	Not Available	387
People Attending Special Events	1,312,850	1,441,350	1,688,701	1,865,600
Parks Permits Issued	374	1,090	1,047	949
Sponsor Dollars Raised	245,507	235,153	361,336	392,026
Recreation Bureau Attendance (Year-Round)	571,668	585,760	539,800	606,800
Calls For Tree Work	339	211	220	271
Removal Notices Sent	100	77	64	64

Notes: No operating indicators are available for the general government.

\* Most of this information was gathered by new members of departments, so the manner in which this information was obtained could have an impact on the figures.

Fiscal Year						
2006	2007	2008	2009	2010 *	2011	
410	406	445	458	389	342	
264	256	279	8,395	8,100	11,400	
58	58	58	58	58	58	
46	46	46	46	46	46	
Not Available	12	12	12	12	12	
Not Available	34,281	30,200	26,186	26,189	28,925	
Not Available	1,788	1,700	1,436	1,257	1,225	
13	7	17	30	19	-	
322	167	229	160	126	-	
1,828,300	1,936,500	1,930,550	2,317,750	2,042,750	151,300	
587	684	980	747	233	859	
420,900	439,990	437,725	364,250	364,760	352,938	
503,175	582,975	554,770	2,800,515	15,468	8,142	
312	399	202	138	20	50	
72	92	40	39	59	-	

**City of Harrisburg, Pennsylvania**  
**Capital Asset Statistics by Function/Program, Last Ten Fiscal Years**

<b>Function/Program</b>	<b>Fiscal Year</b>									
	<b>2002</b>	<b>2003</b>	<b>2004</b>	<b>2005</b>	<b>2006</b>	<b>2007</b>	<b>2008</b>	<b>2009</b>	<b>2010</b>	<b>2011</b>
Building and Housing										
Vehicles	1	1	1	1	1	1	1	16	18	19
Public Safety										
Police										
Vehicles	110	107	105	103	102	75	75	114	124	119
Motorcycles	3	3	3	3	3	3	3	3	3	3
Stations	1	1	1	1	1	1	1	1	1	1
Fire										
Fire Stations	4	4	4	4	4	4	4	4	4	4
Fire Engines	6	6	6	6	6	6	6	5	5	5
Ladder Trucks	4	4	4	4	4	4	4	4	4	4
Vehicles	9	9	9	9	9	9	9	4	6	7
PA Task Force One:										
Tractor Trailers	-	2	3	3	3	3	3	4	4	1
Box Trucks	-	2	4	5	5	5	5	5	5	1
Vehicles	-	3	6	11	11	11	11	12	12	3
Public Works										
Municipal Streets (Miles)	203.6	203.6	203.6	203.6	203.6	203.6	203.6	203.6	203.6	203.6
State Streets (Miles)	35.4	35.4	35.4	35.4	35.4	35.4	35.4	35.4	35.4	35.4
Traffic Signals	99	99	99	99	99	99	99	99	99	99
Street Lights	5,098	5,098	5,098	5,098	5,098	5,098	5,098	5,098	5,098	5,098
Bridges <sup>(1)</sup>	19	19	19	19	19	19	19	19	19	19
Dams and Flood Control	5	5	5	5	5	5	5	5	5	5
Sanitation										
Sanitation Packers	13	12	12	12	12	12	12	12	14	15
Sewer										
Sanitary Sewers (Feet)	250,756	250,756	250,756	250,756	250,756	250,756	250,756	250,756	250,756	250,756
Stormwater Sewers (Feet)	151,808	151,808	151,808	151,808	151,808	151,808	151,808	151,808	151,808	151,808
Sanitary & Stormwater (Feet)	457,320	457,320	457,320	457,320	457,320	457,320	457,320	457,320	457,320	457,320
Parks and recreation										
Vehicles	26	26	26	26	26	26	26	29	26	28
Number of Parks	7	7	7	7	7	7	7	7	7	7
Acreage of Park Land	450	450	450	450	450	450	450	450	450	450
Number of Playgrounds	16	16	16	16	16	16	16	16	16	16
Swimming Pools	2	2	2	2	2	2	2	2	2	2
Ball Fields	2	2	2	2	2	2	2	2	2	2

**Notes:** No capital asset indicators are available for the general government.

Since 2009, all "vehicle" figures were received from the Vehicle Management Center, unlike in prior years.

<sup>(1)</sup> Includes three partially owned bridges, which due to shared ownership, the City is only responsible for sidewalks, parapet walls, and lighting.

**Sources:** Various city departments.