

City of Harrisburg, Pennsylvania

Comprehensive Annual Financial Report

Year Ended December 31, 2012 with
Independent Auditor's Reports

CITY OF HARRISBURG, PENNSYLVANIA
COMPREHENSIVE ANNUAL FINANCIAL REPORT
FISCAL YEAR ENDED DECEMBER 31, 2012

MAYOR

Linda D. Thompson

CITY COUNCIL

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Eugenia Smith, Vice President
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CITY CONTROLLER

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Linda D. Thompson
Mayor

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Foreword

I am pleased to report that the City's Bureau of Financial Management, supplemented by resources provided by the Pennsylvania Department of Community & Economic Development (DCED), has completed the 2012 Comprehensive Annual Financial Report (CAFR).

It has been the goal of this Administration to assess the financial challenges facing the City and develop and implement a recovery strategy and work cooperatively with DCED, the Office of the Receiver, and all stakeholders to return the City of Harrisburg to fiscal solvency and financial stability as rapidly as possible.

We continued to make steady progress toward that goal, both in terms of incinerator debt resolution and balancing the City's long-standing structural deficit.

As I write, the structural or operating deficit is about \$1.046 million per year, not including carry-over deficits from previous years, missed general obligation debt payments, or The Harrisburg Authority-related incinerator debt for which the City, and the County, assumed liability. The implementation of the Harrisburg Strong Plan will impact in the 2013 CAFR.

The information contained in the following 2012 CAFR further clarifies the findings in the 2009, 2010 and 2011 CAFR's which are fundamental to accurately assessing the full extent of those financial and systemic challenges the City faced then and which the current Administration continues to address presently.

The City's 2012 CAFR underlines and reflects the actions taken throughout 2010, 2011, and 2012, and subsequently in 2013, to address the dire financial situation first described in the 2009 CAFR.

This sequence of events will be discussed further in this Foreword. Suffice it to say here that 2012 was the year in which my Administration began implementation of the Receiver's Recovery Plan, later to be named the Harrisburg Strong Plan. Pursuant to a petition I filed in September 2010, the City was designated as distressed under the provisions of Act 47 on December 15, 2010.

For perspective, 2009 was the year the City went from a 2008 statement of net position, where assets exceeded liabilities by \$46,178,883, to a deficit in 2009 of \$227,092,975. It was the year in which the contingent liability for The Harrisburg Authority Resource Recovery Facility debt guarantees of approximately \$264 million would be recorded on the City's financial statements due to payment defaults on that debt.

As of December 31, 2012, the City's liabilities exceeded its assets by \$277,261,834, representing a further decrease of net position of \$28,092,042. As of December 31, 2012, the City's governmental funds (General Fund, Grant Programs, Debt Service and other Non-Business Type Funds) reported combined ending fund balances of (\$76,414,768), a decrease of \$23,421,231 from 2011.

The General Fund is the City's primary operating fund and the largest source of day-to-day service delivery. The Fund Balance of the General Fund decreased by \$23,569,137 for the year ending December 31, 2012, from the prior year, primarily due to a significant drop-off in departmental earnings resulting from a \$7 million decrease in administrative service charge revenue from the Water and Sewer Funds, higher expenditures incurred from the write-off of approximately \$5 million of Incinerator amounts receivable from THA under guarantee agreements for principal and interest previously paid by the bond insurer, and an \$11.2 million accrued liability associated with the settlement of reimbursable sewer related amounts owed to several suburban municipalities

2010 was the year structural deficits, hidden carried-over unpaid receivables, became known; the year when the full scope of the precipitous Harrisburg Incinerator debt transactions became public knowledge; and the year the City's long standing structural deficit would be exposed; the year SEC violations would become known; the year I entered office and my administration would take immediate action to remedy the City's fiscal situation.

2011 was the year the State declared a fiscal emergency in Harrisburg; and the year a receiver was appointed to develop a Recovery Plan and take control of the City's finances.

2012 was the year significant progress toward a financial turnaround began with the selection of a new Harrisburg Receiver and the implementation of the Court approved recovery plan.

My Administration recognized and accepted full responsibility for resolving the many challenges created in the past and made significant progress to returning the City of Harrisburg to financial solvency and structural balance.

2.

Immediately upon entering office in January of 2010, and without preparation work or reports from the previous administration on the status of the 2009 Audit, I put together a team, under the Finance Director, to complete the 2009 Audit. In addition, key internal and external stakeholders were identified and a team assembled to indentify and consider options to contend with the "incinerator debt" crisis, including requesting assistance from DCED under the ACT 47 recovery process.

After reviewing several recovery options, at times in consultation with then Governor Rendell, my Administration filed a request with the then Secretary of DCED on October, 1, 2010, requesting the City of Harrisburg be designated as a financially distressed municipality under ACT 47.

DCED investigated the financial affairs of the City and on December 15, 2010, following public hearings at the City's request, Secretary Burke issued a determination of municipal financial distress for the City of Harrisburg. On January 12, 2011, the former Secretary appointed the Novak Consulting Group as the Recovery Plan Coordinator for the City of Harrisburg.

The Coordinator filed Harrisburg's Act 47 Recovery Plan with the City Clerk on June 13, 2011 and, following a public hearing, filed a revised Recovery Plan with the Clerk on July 8, 2011.

On July 19, 2011, a majority of the Harrisburg City Council rejected the Coordinator's Act 47 Recovery Plan and following that rejection, I was tasked with developing and filing an alternate Recovery Plan pursuant to provisions of Act 47.

I filed a Recovery Plan on August 22, 2011 and on August 31, 2011 a majority of Harrisburg City Council rejected the Mayor's Financial Recovery Plan and subsequently rejected a second, modified plan, on September 13, 2011.

On September 20, 2011, Governor Tom Corbett signed into law Senate Bill 1151, amending Act 47 and providing for a Declaration of Fiscal Emergency in circumstances in which a financially distressed city of the third class fails to adopt a financial recovery plan. Additionally, the law provides for the appointment and confirmation of a receiver should the distressed city fail to enact a consent agreement to adopt and implement a recovery plan.

Pursuant to the new legislation, Governor Corbett declared a fiscal emergency on October 24, 2011, and directed DCED to develop an Emergency Action Plan to ensure that necessary and vital services are provided to City residents. The Emergency Action Plan was filed by DCED with the City on November 3, 2011 and was subsequently incorporated into the City's Recovery Plan. Further the new legislation charged the City and DCED to immediately work to achieve a consent agreement that would address the City's worsening fiscal conditions.

Following the failure to reach a consent agreement, on November 18, 2011, under the direction of the Governor, DCED Secretary Walker filed a petition with the Commonwealth Court to appoint a receiver for Harrisburg, and Senior Judge James R. Kelley subsequently appointed Mr. David Unkovic, DCED legal counsel, Harrisburg City Receiver on December 2nd.

In accordance with Act 47, the determination on the appointment was based on three main criteria: 30 days had passed since the declaration of fiscal emergency; City Council had failed to adopt an ordinance to enact an acceptable fiscal recovery plan; and a fiscal emergency continues to exist in the City of Harrisburg.

The receiver's fiscal recovery plan was presented to the Commonwealth Court, the DCED Secretary, the Office of the Mayor and City Council on Monday, February 6, 2012. A public hearing was subsequently held and the plan was confirmed by the Commonwealth Court on March 9, 2012.

Following the resignation of Mr. Unkovic in March 2012 and at the direction of Governor Corbett, DCED Secretary Walker filed a petition with the Commonwealth Court to appoint Retired Major General William B. Lynch as Harrisburg City Receiver and Judge Bonnie Brigance Leadbetter subsequently confirmed the appointment on May 24, 2012.

On Tuesday, July 10, 2012, Receiver Lynch petitioned Commonwealth Court Judge Bonnie Brigance Leadbetter for issuance of a writ of mandamus upon each member of City Council ordering them to comply with the previously Court-confirmed City of Harrisburg Recovery Plan. On October 23, 2012, a majority of City Council, with the support of the Mayor, voted to implement this provision of the Plan by passing the required increase in the Earned Income Tax.

The PA Senate Local Government Committee held public hearings on October 4 and November 13, 2012 on issues related to the Local Government Unit Debt Act, the debt structure of the distressed Harrisburg incinerator and the debt of The Harrisburg Authority.

My Administration continues to make progress with the implementation of the Receiver's confirmed Recovery Plan and has completed about 75% of the Plan's initiatives related to the City's structural deficit across all City departments. My Administration has been and continues to work closely with City Council, the Office of the Receiver and DCED, as well as advisors and stakeholders involved in the Act 47 recovery process, to expediently implement the Court directed City of Harrisburg Financial Recovery Plan.

The information contained in the attached 2012 CAFR, as well as subsequent audits and resultant CAFRs, are fundamental to the success of that recovery effort.

3.

While the recovery process is still underway, and despite a 23% reduction in personnel, as well as reductions in non-essential operational costs since January 2010, my administration continues to manage the fiscal realities as well as improve government services and advance economic development and revenue sources in the City.

Since 2010, we have added 2,094 new business licenses to the tax roles in the City and created 1,078 full time and 731 part time new jobs in our community. Over the same period, the City has issued residential and commercial construction permits for a total construction value of approximately \$160,000,000. These include a variety of commercial, retail and housing projects around the City, including the Vartan new Midtown nine-story condominium building; WCI Partners six-story mixed use Downtown commercial facility; and Landex Corporation's 69 new townhouses in the Uptown area of the City as well as Tri-County, Habitat for Humanity and HOP housing improvements.

We have saved the City's 400 jobs and reduced City guaranteed debt by \$19.6 million by helping facilitate the sale of the Harrisburg Hilton and auctioning off a portion of the City's Historic Artifacts Collection. We have also initiated action to redirect approximately \$275,000 per year in municipal fees from The Harrisburg Authority and back to City coffers. Additionally, the City has reduced City government benefit payments in the amount of approximately \$500,000 per year.

The City expanded the Fire contingent; and budgeted to increase the City Police contingent in 2013 by at least 16 new officers, with another 16 to be requested in the 2014 budget.

While City non-union employees and City taxpayers have taken the first wave of so-called "shared recovery pain" in the form of benefit and wage reductions and freezes, as well as a 0.8-mill (8%) property tax increase and 1% EIT increase effective January 1, 2012, and January 1, 2013, respectively,, it is my resolute objective to assure that all creditors, including AGM and the County, in addition to all three unions, continue to work cooperatively, within the financial recovery process, to eliminate The Harrisburg Authority Resource Recovery Facility-related stranded debt.

According to discussions with the Office of the Receiver, we can reasonably anticipate the satisfactory completion of the Incinerator and Parking System monetization transactions by the end of 2013. We anticipate entering 2014 with the Incinerator debt eliminated from the City's contingent liabilities. We expect economic development, PILOTs, and a variety of fee increases approved by City Council during 2013, and shared revenues to increase City revenues to help balance the City's structural deficit.

We are also working closely with surrounding municipalities, as well as federal and state regulatory agencies through the Office of the Receiver, to address some of the looming environmental, legal and future infrastructure regulatory concerns facing the City.

At the same time, the Administration, in conjunction with City unions and other parties, continues to work diligently and cooperatively to reduce the longer term City structural deficit and return City operations to fiscal solvency.

As previously stated, my Administration has completed about 75% of the Recovery Plan recommendations, including major revenue and cost containment initiatives which fall under my authority, and I have continued to regularly update the citizens of Harrisburg concerning the progress made toward fiscal solvency.

Finally, as the 2012 CAFR reiterates, we will remain focused on the three underlying challenges to long-term recovery for our City which must be recognized and rectified:

First, the City's debt load due to assumption of the Incinerator's guaranteed debt obligations; second, the structural budget deficit; and third, the full extent and negative impact of tax-exempt City real estate must be addressed through PILOTs and/or revenue sharing, to assure long-term recovery.

Approximately 49% of all real estate in the City is exempt from taxation under current state law. Some tax-exempt properties require a high demand for City services, while contributing nothing to the cost for those services.

Considered in total, the financial situation facing the City, as further clarified in the 2012 CAFR, creates a demanding task for any City government. However, we remain steadfast that, step by step, we are overcoming the greatest fiscal challenges to the financial stability of the City of Harrisburg.

As we look to our future, the City must be more competitive and attractive to retain and grow our population, private investment, and jobs. We are at the perfect point in time to build on our current strengths by launching the City's first Green Economic Development Plan to work synergistically with the City's Comprehensive Plan and Economic Development Plan to generate Harrisburg as an exciting, beautiful place to play, work and live.

I highlight three recommendations:

First, the City will issue a Request For Proposal to convert its street lighting to more efficient technologies that can cut costs, conserve energy and add to public safety.

Second, I am also eager to make Harrisburg a showcase for alternative transportation fueling infrastructure like Compressed Natural Gas (CNG) and electricity charging. I will explore partnerships with the gas and electricity industries to make this possible and to cut the fuel costs of the City's vehicle fleet. Some of our current fleet are energy efficient.

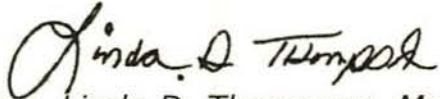
Third, the City is working with other key stakeholders to encourage the adoption of green infrastructure practices to help manage storm water.

Implementing this Green Economic Development Plan, in conjunction with other City wide planning will help the City to become a premier location for people to live and for investment.

I assure you that the City of Harrisburg, the Office of the Mayor and City Council, are progressing toward complete financial and economic recovery on a daily basis. We are a resilient City filled with a strong and resourceful citizenry, as well as a vibrant and City-oriented business community.

Working together, with optimism and a clear vision for the future, we remain confident of financial solvency, while providing for the public's health, safety and welfare. Together we continue to build a stronger, more viable, and economically brighter future for all of our citizens.

Thank you,

A handwritten signature in black ink that reads "Linda D. Thompson". The signature is written in a cursive, flowing style.

Hon. Linda D. Thompson, Mayor

The City of Harrisburg

CITY OF HARRISBURG, PENNSYLVANIA
COMPREHENSIVE ANNUAL FINANCIAL REPORT

Fiscal year ended December 31, 2012

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Fiscal year ended December 31, 2012

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The City of



Harrisburg

Department of Administration

Bureau of Financial Management

November 8, 2013

To The Honorable Linda D. Thompson, Mayor,
Honorable Members of City Council, and
Citizens of the City of Harrisburg, Pennsylvania

The Comprehensive Annual Financial Report (CAFR) of the City of Harrisburg (City), Pennsylvania, for the year ending December 31, 2012, is submitted herewith. This report is prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) and audited in accordance with auditing standards generally accepted in the United States by a firm of licensed certified public accountants.

The financial statements herein were prepared by the City's management, which is responsible for both the accuracy of the data presentation and the completeness and fairness of this report taken as a whole. To provide a reasonable basis for making these representations, management of the City has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with GAAP. Because internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free of material misstatement. The data presented, we believe, is accurate in all material aspects; and all disclosures necessary to enable the reader to acquire the maximum understanding of the City's financial activity have been provided.

The City's financial statements have been audited by Maher Duessel, a firm of licensed certified public accountants. The goal of the independent audit is to provide reasonable assurance that the financial statements of the City for the year ended December 31, 2012, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City's financial statements for the year ended December 31, 2012, are fairly presented, in all material respects, in conformity with GAAP. The auditor's opinion for December 31, 2012 includes emphasis of matter paragraphs regarding going concern and debt related issues. The independent auditor's report is presented as the first component of the financial section of this report.

GAAP require that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditor.

As recipient of federal and state financial assistance, the City is required to undergo an annual single audit in conformity with the provisions of the Single Audit Act of 1984, as amended, and U.S. Office of Management and Budget Circular A-133, *Audits of State and Local Governments*. Information related to this single audit, including the schedule of expenditures of federal awards, findings and recommendations, and independent auditors' reports on the internal control structure and compliance with applicable laws and regulations for the year ended December 31, 2012, will be included in a separately issued document.

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PROFILE OF THE GOVERNMENT

The City provides a full range of services which include police and fire protection; codes enforcement; water supply and distribution; sewage collection, conveyance and treatment; trash collection; parks maintenance; streets and infrastructure construction and maintenance; community and economic development programs; and recreational, enrichment activities and cultural events. In addition to general governmental activities, City officials appoint voting board members and have other financial accountability for the City of Harrisburg Leasing Authority, The Harrisburg Authority (THA), the Harrisburg Parking Authority (HPA), the Coordinated Parking Fund (CPF), and the Harrisburg Redevelopment Authority (HRA); therefore, these activities are included in the financial reporting entity. However, the City of Harrisburg Housing Authority and Harrisburg Development Corporation have not met the established criteria of GASB Statement No. 14 for inclusion in the financial reporting entity and accordingly are excluded from this report. Additionally, the City is a participant with other municipalities in a joint venture with the Cumberland-Dauphin-Harrisburg Transit Authority that provides bus services to all its participants.

The City has been the capital of the Commonwealth of Pennsylvania since 1812, as well as the County Seat of Dauphin County since the County's creation in 1785. It is the center of the Harrisburg-Carlisle Metropolitan Statistical Area (MSA), which is composed of the three Central Pennsylvania counties of Dauphin, Cumberland, and Perry. The MSA has grown approximately twice the rate of Pennsylvania as a whole.

The Harrisburg area has a diverse economic base. During 2012, 19.8% of the labor force was employed in the wholesale, retail and transportation trades, 18.4% in government, 15.5% in education and health services, 13.2% in professional and business services, 9.6% in leisure and hospitality services, 6.3% in manufacturing, 6.8% in financial activities, 5.4% in other services, 3.2% in construction, and 1.5% in information. For the MSA as a whole, the trend has been a shift from good producing to service producing jobs, with an overall employment increase of 2,200 jobs, or 0.7%, from 2011.

Harrisburg continues to experience sustained economic growth despite a lagging national economy. In 2012 alone, the City issued 1,139 building permits totaling over \$47.9 million in construction value. Some of the major new construction projects recently completed or underway and their corresponding estimated costs include: Pinnacle Health Systems \$15.2 million; Washington Square Assoc \$5 million; Congregation Chisuk Emuna of Hbg \$2.9 million; Furlow Partners \$2.2 million; Harrisburg School District \$1.8 million; PA AFL CIO Building \$1.3 million; 2nd and State Partners \$686,025; Harrisburg Area Community College \$545,609; Harrisburg Redevelopment Authority \$415,000 and Robin-Ellne Realty \$398,518.

In 2001, the County of Dauphin completed a court ordered reassessment on all property county-wide. This reassessment resulted in nearly a 100% increase on the appraised value of taxable property effective January 1, 2002. The financial impact of this property reassessment is discussed throughout this letter and has impacted positively on the financial statements. However, there has been no reassessment since.

Harrisburg has become the region's center for commerce, transportation, finance, special events, public recreation, the arts, and government. The City's resurgence since the 1980's has reversed nearly three decades of previous decline and produced a vitality that can still be seen in the spirit, amenities, and growth spreading throughout this metropolitan center in Central Pennsylvania despite the lagging national economy.

Looking ahead, the City faces significant economic challenges as more fully described later in this letter. However, a more efficient City government, Commonwealth support, continued increases in business, housing and educational activity; and the financial commitment of the private sector to commercial and residential revitalization indicate long-term growth, viability, and continued resolve for a better Harrisburg.

Budgeting Controls

The City maintains budgetary controls to ensure compliance with legal provisions embodied in the annual appropriated budget approved by City Council. Activities of the General Fund, State Liquid Fuels Tax Fund (a non-major governmental fund), Debt Service Fund, and the Sewer and Sanitation enterprise funds are included in the annual appropriated budget. Grant programs, accounted for in the Grant Programs Fund, are administered

under project budgets which are determined by contracts with federal and state grant agencies. Appropriations are authorized by ordinance at the fund level, with the exception of the General Fund, which is appropriated at the functional office or department level, except for the Department of Administration, which has separate budgets for administration and general expenditures. Appropriations are further defined through the establishment of more detailed line-item budgets. These are the legal levels of budgetary control. Budgetary transfers and supplemental appropriations occurred during 2012. This process is described in Note 1U to the financial statements.

Fiscal control is achieved in the Capital Projects Fund through provisions of bond indentures and ordinances authorizing appropriations at the project level. Control over expenditures in the Parks and Property Improvement Fund is achieved by the use of internal spending limits. The City also maintains an encumbrance accounting system as one technique of accomplishing budgetary control. Most encumbered amounts lapse at year-end. However, encumbrances generally are re-appropriated as part of the following year's budget.

Debt Administration

At December 31, 2012, the City had a number of debt issues outstanding. Debt of the primary government totaling \$86,735,460 included \$38,805,231 of general obligation and revenue bonds, \$37,106,954 of General Obligation Refunding Notes, \$1,690,358 of Pennsylvania Infrastructure Bank loans, \$4,955,000 of promissory notes, \$2,580,750 of Capital Leases, and \$1,597,167 of Lease Rental debt. Revenue bonds and notes, net of deferred gains (losses) and bond premiums (discounts), totaling \$508,197,686, construction loans of \$19,823,500 and capital leases of \$15 million made up the debt of the component units.

The City has guaranteed the payment of debt service on a majority of the components unit's bonds and notes pursuant to certain Guarantee Agreements. Concurrent with the execution of the Guarantee Agreements, the component units also executed certain Reimbursement Agreements with the City, whereby the component units agree to reimburse the City for any payments made by the City under the aforementioned Guarantee Agreements. During 2009 and early 2010, the City honored its guarantee obligations on certain debt service payments of THA/Resource Recovery Facility (RRF) Revenue Bonds and Notes. On October 28, 2009, the City received notice that Moody's downgraded its rating on Harrisburg's general obligation bonds from Baa2 to Ba2. On February 11, 2010, Moody's downgraded the City's general obligation bonds again to a rating of B2, with a negative outlook. For the second time, Moody's cited the difficulties Harrisburg faced in paying its RRF debt as the primary reason for the downgrade. Subsequent to January 2010, the City has not honored its guarantee obligations on THA/RRF debt due to severe financial constraints. The financial impact of this is more fully described in the "Factors Affecting Financial Condition" portion of this transmittal.

Under current state statutes, the City's debt limitation is based on a percentage of average total revenues for the past three years. As of December 31, 2012, the City's net bonded debt outstanding of \$297,789,409 was above the legal limit of \$182.9 million. This occurred in 2009 when approximately \$272 million of THA/RRF Guaranteed Revenue Bonds and Notes no longer met the definition of self-liquidating debt under the Commonwealth's Local Government Unit Debt Act.

The ratio of net general bonded debt to assessed property valuations and the net general bonded debt per capita are useful indicators of the City's debt position. As of December 31, 2012, the ratio of net general bonded debt to assessed property valuations decreased from 19.17 to 18.75. The net general bonded debt per capita was \$6,042.90.

On December 30, 1997, the City issued various new bond issues in order to reduce interest expense on outstanding debt and to fund additional capital projects. During July 1997, the General Obligation Bonds, Series B1, were issued to fully repay the 1995 \$15,000,000 General Obligation Note. On December 30, 1997, \$24,891,772 General Obligation Refunding Bonds, Series D, were issued to advance refund the Series B1 Bonds for the entire \$22,195,000 in principal. Also, \$12,840,000 General Obligation Refunding Bonds, Series E, were issued to advance refund a portion of the Federally Taxable Series A Bonds of 1995 (Pension Bonds). The Series E Bonds were paid off in 2004.

Also on December 30, 1997, the City issued General Obligation Refunding Notes, Series F of 1997, in the amount of \$26,632,303. The Notes were issued to refund all of the City's \$25,000,000 General Obligation

Bonds, Series of 1995, and provide funding for certain capital projects such as the building of the National Civil War Museum, street and alley repaving, and additional parks/playground improvements throughout the City.

On June 10, 2003, the City issued Pennsylvania Infrastructure Bank Loans, Series A, B and C of 2003, in the amount of \$627,800. These Loans were issued for the purpose of providing funds to apply for and towards various transportation infrastructure improvement projects including the Hamilton Street Intersection Project at Sixth Street, the State Street Intersection Project at Reservoir Park, and the purchase and installation of energy-saving LED traffic signal lenses for approximately 24 intersections in the City. These Loans have a term of 10 years and are being paid from General Fund revenues.

On February 2008, the City issued Pennsylvania Infrastructure Bank Loans in the amount of \$2.4 million. These loans were used to resurface various streets throughout the City. These Loans have a term of 10 years and are being paid from General Fund revenues.

On January 7, 2005, HRA, on behalf of the City, issued Federally Taxable Guaranteed Revenue Bonds, Series A-1 of 2005, in the amount of \$9,000,000 to provide funding for the renovation of the ballpark for the Harrisburg Senators baseball team. An additional \$9,000,000 of Federally Taxable Guaranteed Revenue Bonds was issued by HRA, on behalf of the City, as Series A-2 of 2005 for this renovation. The City is the Guarantor of both the Series A-1 and A-2 Bonds. The Series A-1 Bonds were paid off during 2007 from proceeds of the sale of the City's Harrisburg Senators minor league baseball franchise. The City is responsible to pay the debt service on the A-2 Bonds. Stadium lease revenues, City Island special parking fees and General Fund revenues are being used to pay the debt service on the bonds.

On December 15, 2006, HRA, on behalf of the City, issued Lease Revenue Bonds, Series of 2006, in the amount of \$7,200,000. The bonds were used to finance the leasing of the McCormick Public Service Center from the City and then subleasing of the building back to the City. The funds from the issuance of the bonds were turned over to the City. The City is responsible to pay the debt service on the bonds. Proceeds from the sale of various City-owned artifacts and General Fund revenues are being used to pay the debt service on the bonds.

THA issued \$1,515,173 Guaranteed Sewer Revenue Notes, Series A, B and C of 1998 to finance sewage collection system and related sewage infrastructure project. In 1999, additional funds were drawn totaling \$1,812,086, to finance further collection system projects. The Series C Notes have since been paid off.

On August 1, 1998, THA issued Guaranteed RRF Refunding Revenue Bonds A, B and C of 1998 and Guaranteed Taxable RRF Refunding Revenue Bonds Series D of 1998 for a total of \$55,765,000. The purpose of the refunding was to advance refund the 1993 Bonds, prepay the Authority's Pennsylvania Pool Financing Loan of \$7,943,274, refund the \$3,000,000 Revenue Note of 1997 and to provide for the reserves under the Indenture. A portion of the 1998 A Bond, and all of the 1998 B, C and D Bonds, have since been advance refunded or otherwise retired.

In May 2001, THA issued Series A of 2001, Water Revenue Bonds, which totaled \$7,400,000. The proceeds were used for and toward capital additions to the water system, consisting of two 5 million gallon concrete water storage tanks, repair or replacement of raw water valve stems and valve stem guides within the intake tower at the Authority's DeHart Dam facility, repair or replacement of the concrete floor slabs and expansion joints constituting the DeHart Dam spillway and certain other miscellaneous capital projects; provision of funding for completion of the 1999 capital project, consisting of the acquisition and installation of new meters equipped with radio transmitters and installation of radio-frequency, drive-by meter reading system; the establishment of necessary reserves under the Trust Indenture; and the payment of costs and expenses associated with the issuance of the 2001 Bonds.

On July 3, 2002, THA issued Series A, B, C and D, Water Revenue Bonds which totaled \$48,825,000. The proceeds of these 2002 Bonds were used to advance refund the outstanding Water Revenue Bonds, Series A of 1999; to purchase from the owner, all of the outstanding Water Revenue Refunding Bonds, Series B of 1999; to purchase from the owner, all of the Federally Taxable Water Revenue Refunding Bonds, Series C of 1999; to refund debt service of the 1994 Bonds due and payable in 2002; to refund the debt service on the outstanding 1994 Bonds due and payable in 2003; to fund the 2002 debt service reserve fund account for the 2002 Bonds; and to pay issuance costs. Of the remaining proceeds, \$7.3 million was placed in irrevocable trusts with an

escrow agent to provide for future debt service on the Series A of 1999 Bonds and a portion of the 1994 Bonds with maturities through 2003. The Series D Bonds have since been paid off.

In August 2002, THA issued Series A, Guaranteed Resource Recovery Notes which totaled \$17,000,000. The proceeds of the Notes were used to fund the acquisition of equipment for the Waste Management Facility, engineering studies, and working capital.

On December 30, 2003, THA issued Series A, D, E and F of 2003, Guaranteed RRF Revenue Bonds in the amount of \$147,555,000. The Series A Bonds, which totaled \$22,555,000, were issued to advance refund or otherwise retire all of the outstanding 1998 D Bonds and all of the outstanding 2000 Notes; and to fund working capital to assist in paying costs of compliance with the Derating Agreements and of maintaining the site of the Waste Management Facility. The Series D Bonds, which totaled \$96,480,000, were issued to financing the cost of the retrofit of the facility. The Series E Bonds, which totaled \$14,500,000, were issued to pay transition cost to operate the Transfer Station and maintain the Facility during the shut-down of the RRF during the construction period for the retrofit. The Series F Bonds, which totaled \$14,020,000, were issued to provide working capital to THA to pay estimated interest on outstanding 1998 A Bonds, 2002 Notes, and 2003 Notes during the construction period for the retrofit.

In 2003, THA issued Series B and C of 2003, Guaranteed Resource Recovery Notes in the amount of \$53,370,000. The Series B Notes, which totaled \$29,085,000, were issued to advance refund or otherwise retire a portion of the 1998 A Bonds and a portion of the outstanding 2000 A Notes. The Series C Notes, which totaled \$24,285,000, were issued to advance refund or otherwise retire a portion of the 1998 A Bonds, all of the outstanding 1998 B Bonds and 1998 C Bonds, a portion of the 2000 A Notes, and all of the outstanding 2000 B Notes.

In August 2004, THA issued Series A of 2004, Water Revenue Refunding Bonds, in the principal amount of \$37,455,000. The 2004 Bonds were issued to refund the remaining outstanding balance of the Authority's Water Revenue Refunding Bonds, Series A of 1994, to fund a swap termination payment, to fund a deposit to the 2004 debt service reserve fund account, and to pay the costs of issuance.

On August 22, 2008, THA issued Series of 2008, Water Revenue Refunding Bonds, in the principal amount of \$69,420,000. The proceeds of the 2008 Bonds, together with available monies, were used to refund the outstanding balance of the Authority's Variable Rate Water Revenue Refunding Bonds, Series A of 2003, fund a swap termination payment payable to Societe Generale pursuant to an outstanding interest rate swap agreement on the 2003 Water Revenue bonds, fund a deposit to the 2008 Debt Service Reserve Fund Account, and pay for issuance costs.

During 2007, THA entered into a First Amendment and Management and Professional Services Agreement with a waste management facility operator (operator). As part of that agreement, the operator agreed to advance the costs incurred in the retrofit completion up to \$25,500,000 beginning in 2008. At December 31, 2012, the Authority had drawn down \$19,823,500.

In 2009, THA issued Guaranteed Sewer Revenue Notes in the principal amount of \$1,880,000 to finance capital improvements and replacements to THA's wastewater treatment facility.

On December 22, 2000, HPA issued Guaranteed Parking Revenue Bonds, Series K of 2000, in the aggregate principal amount of \$11,800,000 with a variable interest rate to provide funding for the costs of completing the construction of three new parking garages in the Downtown area.

On September 19, 2001, HPA issued \$29,400,000 Guaranteed Parking Revenue Bonds, Series J of 2001, to advance refund \$25,785,000 of outstanding Series I Bonds of 1998.

In 2003, HPA issued \$7,905,000 Guaranteed Parking Revenue Refunding Bonds, Series N of 2003, to advance refund \$7,400,000 of outstanding Series F Bonds. Also in 2003, HPA issued \$17,780,000 Guaranteed Parking Revenue Refunding Bonds, Series O of 2003. The O Series were issued to purchase U.S. Government securities. These securities were deposited into an irrevocable trust with an escrow agent to provide for all debt service payments on the Series H Bonds.

In 2005, HPA issued \$16,630,000 Guaranteed Parking Revenue Bonds, Series P of 2005 to provide for the acquisition and construction of the South Street Garage, funding a debt service reserve fund under the HPA indenture, and the payment of costs of issuing the Bonds.

On January 11, 2007, HPA issued \$16,965,000 Guaranteed Parking Revenue Bonds, Series R of 2007, to provide for the acquisition of a parking condominium; funding of a debt service reserve fund under the Authority's indenture; and the payment of the costs of issuing the Bonds.

On December 15, 2007, HPA issued \$19,890,000 Parking Revenue Bonds, Series T of 2007, to defease the Series of 2001 Bonds, which bond proceeds provided for the acquisition of the Seventh Street Garage, funding of a debt service reserve fund, and payment of the cost of issuing the bonds.

In September 2011, HPA issued Tax Convertible Parking Revenue Bonds, Series U of 2011 principal amount of \$10,645,000 to provide for the financing of certain improvements to the Walnut Street Garage, including reimbursement of certain costs paid by HPA; financing of certain change orders to the Harrisburg University Garage; prepaying of rent for an extension of the lease for the Walnut Street Garage, Chestnut Street Garage, and Fifth Street Garage; and paying the costs of issuing the bonds.

On December 19, 1998, HRA issued Federally Taxable Guaranteed Revenue Bonds, Series A of 1998 in the principal amount of \$6,920,525 and Series B of 1998 in the principal amount of \$16,716,758. The proceeds of both issues were used to finance the acquisition of the City's right, title and interest in and to portions of the Strawberry Square site.

HRA entered into an agreement with the Commonwealth of Pennsylvania's Department of Transportation for an Infrastructure Bank Loan in 2000. This loan was used to rehabilitate the Harrisburg Transportation Center. The loan has a maximum amount of \$1,400,000 and through 2012, \$500,000 has been drawn on the loan.

In 2008, HRA entered into two loan agreements for financing construction of Susquehanna Harbor Safe Haven, \$500,000 of which is to be forgiven over a 15-year period given that certain compliance requirements are met, and \$650,000 which is payable through 2029.

Cash Management

The City's current investment policy is to minimize credit and market risks while maintaining a competitive yield on its portfolio. All cash that is temporarily idle is invested in interest bearing demand deposits or in a state-wide money market fund, thereby increasing the average yield on idle funds. A portion of the City's cash and investments are maintained in bank trust accounts under the management of trustees. This cash is classified under "Restricted Assets" in the financial statements.

The City had \$618,202 of unrestricted investment earnings in 2012, which represented earnings of \$593,588 for the governmental activities and \$24,614 for the business-type activities.

Investment loss of the component units totaled (\$580,325), which represented a loss to THA of (\$1,116,517), and earnings of HPA and HRA of \$376,639 and \$159,553, respectively. These accounts are primarily restricted trust accounts, made up of mostly money market funds, U.S. agency obligations, commercial paper, guaranteed investment contracts, and municipal bonds.

An ordinance of City Council requires that all deposits be held in insured, federally regulated banks or financial institutions and that all amounts in excess of federal insurance be fully collateralized in accordance with state statute, which requires banks to pledge a pool of eligible assets against the total of its public funds on deposit. Although such pooled collateral does not constitute a multiple financial institution collateral pool as defined in GASB Statement No. 3, City management believes collateralization in accordance with state statute adequately protects the City's deposits.

Risk Management

The Bureau of Financial Management is responsible for the evaluation and acquisition of appropriate insurance coverage for the City. This involves the negotiation and procurement of all insurance coverage agreements and third-party insurance adjusters for traditional insurance and self-insurance programs including general liability, public officials liability, workers' compensation, law enforcement liability, employee benefits liability, liquor liability, excess liability, fidelity-crime, cyber risk liability, public entity management liability, public entity employment practices liability, garage-keepers legal liability, automobile, property, fire, flood, earthquake, TRIA, business interruption, fine arts and boiler and machinery coverage. This bureau, in conjunction with the City Solicitor's Office on litigation cases, processes all insurance claims and submits them to the appropriate insurance companies for consideration. Additional program responsibilities include risk financing, special risk administration, employee health and safety matters, and workplace injury issues.

An important mission of this bureau is to provide a loss control strategy so as to limit potential hazards or damages by allowing elected and administrative officials of the City to gain greater control over financial losses caused by these circumstances. This strategy includes the examination, inspection, and evaluation of all City facilities, activities, procedures and policies. The City contracts with its insurance broker and third-party administrators to assist the bureau in executing this strategy.

The Bureau of Human Resources is responsible for the management and administration of all facets of the workers' compensation program including report preparation, claims processing, and medical service monitoring. In fact, the City has an aggressive citywide program earmarked to lower workers' compensation costs. The program, which has significantly lowered costs, brings employees who have been on long-term disability leave back to gainful employment positions. These employees, who have been released by their primary physician, perform light-duty assignments for different departments within the City. This not only cuts back on the costs associated with idle workers, but also contributes to the productive operations of the City.

Pension Plans

The City contributes to the Pennsylvania Municipal Retirement System (PMRS), an agent multiple-employer public employee retirement system, and to the combined Police Pension Plan, a single-employer pension plan. Three pension plans have been established covering substantially all full-time employees. During 2012, the contribution to these plans by the Commonwealth of Pennsylvania amounted to \$2,524,734. As of January 1, 2011, the date of the most recent actuarial valuation, the Non-Uniformed Employees and Firefighters pension plans are fully funded, with the Police Pension Plan 88.2% funded.

Other Post-Employment Benefits

In addition to the pension benefits noted above, the City provides certain post-employment life insurance and healthcare benefits to its retirees through one single-employer, defined benefit other post-employment benefit (OPEB) plan. However, within this one plan, there are four groups of employees with different types of benefits; Police, Firefighters, Non-uniformed Management and Non-uniformed Union employees. A separate financial statement is not issued for the plan.

The City's contribution is based on projected pay-as-you-go financing requirements. For the year ended December 31, 2012, the City contributed \$4,476,131 to the OPEB Plan. The City has opted to not fully fund the OPEB contributions and will continue to fund the annual OPEB costs on a pay-as-you-go basis.

The City's annual OPEB costs are calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and to amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. For 2012, the annual OPEB costs totaled \$14.9 million, increasing the net OPEB obligation to \$59.2 million as of December 31, 2012. As of January 1, 2012, the date of the latest actuarial valuation, the City's unfunded actuarial accrued OPEB liability totaled \$173.1 million.

Compliance

As an issuer or guarantor of municipal debt securities, the City has continuing disclosure obligations to file its secondary market disclosures within 270 days of the end of its fiscal year on the Electronic Municipal Market Access System (EMMA) of the Municipal Securities Rulemaking Board (MSRB). Additionally, various bond trust indentures require the City to submit its audited financial statements to the trustee within 180 days. Due to severe budgetary constraints and lack of professional staff, the 2009, 2010, 2011 and 2012 financial statements were not completed by either date. Also, the City did not submit material event notices to EMMA regarding its failure to submit 2009 annual financial information, or its October 2009 credit rating downgrade, until March 2011. However, the City has complied with all disclosure obligations since that time. Also, there is ongoing litigation regarding the City's obligation under certain guarantees of THA's debt, as discussed in Note 24.

The City did not have a policy and procedures in place to ensure that the information it was releasing to the public was accurate in all material respects and that it was complying with its Continuing Disclosure Certificates. With the assistance of counsel, the City enhanced its disclosure process adopting a formal written policy, and it implemented related procedures with respect to public statements regarding financial information made by the City and its compliance with its Continuing Disclosure Certificates.

Additionally, as the recipient of federal grant awards in excess of \$500,000, the City is required to file its annual Single Audit with the Federal Single Audit Clearing House by each September 30, following its year-end. For the reasons noted above, the City was not able to file its Single Audit for the years ended December 31, 2009, 2010, 2011 and 2012 by the required dates, causing the City to become a high-risk auditee for federal grants management purposes.

Further, as noted earlier in this letter, the City's legal debt limit was exceeded by \$114.9 million during 2012 when, in 2009, approximately \$272 million of THA/RRF guaranteed revenue bonds and notes no longer met the definition of self-liquidating debt under the Debt Act because of THA's inability to pay such obligations with the revenues generated from the RRF.

Also, the City did not make its scheduled 1997 General Obligation, Series D Bonds and F Notes debt service payments of \$5,265,000, \$3,400,000, \$5,205,000 and \$3,465,000 due March 15, 2012, September 15, 2012, March 15, 2013 and September 15, 2013, respectively, as instructed by the City Receiver. These bonds and notes are insured by municipal bond insurance policies. The City also did not pay required debt service on three of four Pennsylvania Infrastructure Bank Loans totaling about \$70,000; as well as approximately \$800,000 due on capital lease obligation, all due during 2012, pursuant to City Receiver's instructions. As indicated earlier, the City's legal level of budgetary control is established at the line-item level. There was an instance within the General Fund in 2012 where the City exceeded the budgeted expenditure amount for the medical benefits line-item in General Expenses.

On April 17, 2013, the Commonwealth's Auditor General issued pension plan compliance audit reports for the period January 1, 2009 to December 31, 2011, for each of the City's three pension plans. Two of the four total findings were significant, both involving the Police Pension Plan. Pursuant to instructions from the Harrisburg Receiver, the City withheld pension system state aid totaling \$1,880,796 in 2011, and \$1,006,983 in 2012. The state aid was to be deposited to the Police Pension Plan within 30 days of receipt. Subsequently, the City paid the principal amounts withheld in 2011 and 2012 to the Police Pension Plan in March 2012 and 2013, respectively, as real estate tax discount period revenues became available. Accrued interest of \$18,797 on the 2012 principal amount withheld was deposited to the Plan in April 2013. The City will endeavor to calculate and pay the accrued interest on the 2011 principal amount withheld later in 2013.

FACTORS AFFECTING FINANCIAL CONDITION

There are two primary factors affecting the City's financial condition: first, the tremendous debt load brought on by the Resource Recovery Facility debt guarantee obligations previously discussed; and second, the City's structural budget deficit.

Four issues contribute greatly to the City's structural deficit. First, 49% of all property in Harrisburg is exempt from real estate taxes. Second, because of the large amount of tax exempt property and average lower per capita income of our residents, the City's taxing capacity is limited. Third, the Commonwealth has afforded strong bargaining rights to uniformed employees via Act 111, severely restricting the City's ability to control Police and Firefighters labor costs. Fourth is the issue of legacy costs, including pension benefits and OPEB which was previously noted.

Following two successive years of budgetary surpluses, the City's General Fund had accumulated an unrestricted cash balance of \$4.7 million as of December 31, 2008. Since then, the City's General Fund has had four successive budget deficits and a fifth is projected for 2013, as operating expenditures continue to outpace revenues.

Also, as noted earlier, the City was required to honor its guarantee obligations on certain THA RRF Bonds and Notes, and funded for debt service deficiencies totaling \$5.5 million from 2009 through January 2010 until the City's unrestricted cash balance was nearly depleted. The City has not been able to honor any further guarantee payments since due to its poor financial condition.

The new Administration acknowledged early on the significant budget challenges it would face in 2010 and beyond. In response to this challenge, an aggressive expenditure reduction strategy was developed and immediately implemented. The strategy included hiring restrictions, personnel attrition and consolidation of duties; realignment and reorganization of personnel and operations; reduction in bargaining unit overtime; elimination of management compensatory leave earning capability; a Mayoral Executive Order to reduce operating expenses by 20%; vehicle use restrictions, re-negotiating of all procurement contract and legal settlements; and deferral of capital expenditures, to name some. As a result of these actions, the City has cut its full-time personnel compliment by approximately 23% from January 2010 to December 2012, and has delayed hiring of currently appropriated positions. Additionally, only those expenditures for core services have been permitted.

Unfortunately, expenditure reductions alone are not enough to address the City's structural budget deficit. As such, major revenue enhancements have occurred, including increasing the City's real estate tax rate by .8 mills, or 8%, the City's parking tax rate from 15% to 20%, both effective January 1, 2012; and the City's earned income tax rate from 1% to 2% effective January 1, 2013. These actions alone will increase base revenues by approximately \$1.1 million, \$800,000, and \$6.8 million, respectively. Additionally, the Administration has submitted a proposed increase in the parking meter rates to City Council for their consideration, but these increases have not been adopted as of the printing of this document. Should Council approve the increased rates, an additional \$700,000 could be generated from the meter rate increases annually.

As previously noted, the City's taxable assessed valuation has increased significantly over the years. However, these increases lag other economic development indicators such as building permit revenues. This is attributable to a tax abatement ordinance in effect since 1980, which was considered to be the centerpiece of the City's long-term economic development plan, as well as constraints imposed by ineffective state assessment laws that are badly in need of reform. Unfortunately, the tax abatement ordinance expired December 31, 2010, and has not yet been reinstated by City Council. As previously mentioned, in 2001, the County of Dauphin completed the first county-wide reassessment since 1972, and the new values became effective with the 2002 tax year. These reassessed values total over \$3.1 billion and more accurately reflect market values of all properties within the City. However, there has been no reassessment since.

Major Initiatives/Challenges for the Future

For several years, the City has been exploring various options to close its structural budget gap and address its RRF debt issue. In 2008, the City applied for and was awarded a \$100,000 PA DCED ACT 47 Early Intervention Program Grant to develop a Management and Financial Audit and Five-Year Financial Plan. During 2009, the City hired a national management consulting firm to conduct a thorough review of the City's finances and operations and to develop the Plan. An Emergency Financial Plan and Five-Year Plan were issued in March 2010 and implementation immediately began. Due to City Council's failure to adopt the Plan, the Administration filed a Petition for Determination of Municipal Financial Distress on October 1, 2010 under Pennsylvania's Municipalities Financial Recovery Act of 1987 (Act 47). The City was accepted into the Act 47

program on December 15, 2010. The Act 47 program allowed the City to obtain assistance from the Commonwealth of Pennsylvania in developing a new financial recovery plan. A Municipal Financial Recovery Act Recovery Plan (Recovery Plan) was submitted by the Act 47 coordinator to the City on June 13, 2011. City Council rejected the Recovery Plan in July 2011. Immediately thereafter, and pursuant to Act 47, the Mayor became the Act 47 coordinator. As such, she developed her own Recovery Plan and submitted it to City Council on August 2, 2011. City Council rejected this second Recovery Plan on August 31, 2011. The Mayor submitted an amended version of her Recovery Plan to City Council, but Council rejected this amended version on September 13, 2011.

On March 29, 2011, the City published a material event notice on EMMA (March 29th Notice). In the March 29th Notice, the City disclosed, among other things, (1) its rating change by Moody's; (2) the unscheduled debt service draws on the RRF bonds; (3) its failure to fulfill its RRF guarantee obligations; and (4) its Act 47 petition.

On October 11, 2011, City Council filed a voluntary Chapter 9 bankruptcy petition. The bankruptcy petition was dismissed by the bankruptcy court on November 23, 2011, on the basis that the bankruptcy was barred by Pennsylvania state law and had not been authorized by the Mayor.

On October 20, 2011, Pennsylvania's governor signed legislation authorizing the State to declare a fiscal emergency in Harrisburg. On November 18, 2011, a receiver was appointed under this legislation to implement a Recovery Plan and take control of the City's finances. The Receiver unveiled his Recovery Plan (Plan) for the City on February 6, 2012. The Plan was approved by the Commonwealth Court on March 9, 2012. On March 27, 2012, a Dauphin County court appointed a second receiver to oversee the day-to-day operations of the RRF. The State-appointed Harrisburg receiver resigned on March 30, 2012. On May 24, 2012, the Commonwealth Court approved a new State-appointed Harrisburg receiver.

In his Plan, the Receiver indicated that the City's financial distress is a very complicated problem. He further indicated that it cannot be solved easily or quickly. He identified three primary challenges to be addressed in connection with the fiscal recovery of the City: first, the extraordinary amount of debt related to the THA/RRF which the City guarantees; second, the City's structural budget deficit (the amount by which the City's operating expenditures consistently exceed its revenues); and third, filling of the Business Administrator/Chief of Staff position (termed Chief Operating Officer in the Plan) which had been vacant since January 2011, to lead and manage the entire staff and oversee the implementation of the Receiver's Plan Initiatives. The full plan can be reviewed at the Receiver's website at www.pa.gov/harrisburgreceiver. See Note 21 on pages 104-105 for the Plan's current status.

On March 9 and September 14, 2012, March 11, 2013 and September 11, 2013, Harrisburg published material event notices on EMMA indicating that it would not be making its general obligation debt service payments due March 15 and September 15, 2012, March 15, and September 15, 2013, in the amounts of \$5,265,000, \$3,400,000, \$5,205,000 and \$3,465,000, for its General Obligation Series D Bonds and Series F Notes of 1997, respectively, pursuant to the Receiver's instructions.

New construction in the City continues at a slow but steady pace with private and public sector developers investing millions of dollars in a variety of projects currently underway. These projects, when completed, will provide new services, housing and jobs.

A major continuing construction project at Pinnacle Health at 205 S 2nd Street that when completed, will entail a new cardiac intensive care unit and an expanded pharmacy as well other interior enhancements at an approximate cost of \$15.2 million.

Another one of these projects includes the Washington Square Associates Project at 205 S 2nd Street which includes modifications and enhancements to 101 residential housing units at an approximate cost of \$5 million. Also, Congregation Chisuk Emonu of Harrisburg, a newly constructed synagogue at 3219 Green Street at an approximate cost of \$2.9 million.

The City is a guarantor of bonds of the HRA which are secured by a lease with Verizon related to the Verizon office building in the Strawberry Square complex. These bonds are the Federally Taxable Guaranteed Revenue Bonds, Series A of 1998. The lease with Verizon expires in 2016 and it may not be renewed. Approximately

\$42 million in debt service is due on the bonds between 2016 and 2033, including \$930,000 in 2016. If the building is not leased in 2016 to tenants who can pay amounts sufficient to pay the debt service on the bonds, then the City will be obligated to pay debt service and potentially other amounts under its guaranty. This is a problem which is difficult to solve three years in advance of the lease terminating. The Receiver intends to continue to work on this problem in cooperation with HRA and the City.

The United States Environmental Protection Agency (EPA) is currently focusing on deficiencies in the water and sewer systems. It is important that the City and THA continue their current efforts to improve these systems and also take further important steps over time. The Receiver believes a proposal process to outsource the management of the water and sewer systems may provide additional opportunities to address this issue. The Receiver, THA and the City realize the importance of close communication with the EPA and the Pennsylvania Department of Environmental Protection on this issue.

During 2012, an attorney was retained by the municipalities with whom the City has an agreement to transport and treat sewage, and from whom the City collects fees for such transportation and treatment. The municipalities allege that the City has overcharged them for at least 10 years as evidenced by alleged excessive transfer of “administrative fees” from the Sewer Fund to the General Fund. Recently, the municipalities have begun to submit fees at the previous lower rate, impacting Sewer Fund revenues by about \$945,000 for 2012. The City anticipated that resolution of these possible claims would be incorporated into the Receiver’s Recovery Plan. In the mean time, the Receiver instructed that the City shall only charge for administrative services up to the amount set forth in the most recent Central Services Full Cost Allocation Plan. During 2013, the Receiver reached an agreed-to settlement of reimbursable amounts owed to several municipalities. Payments totaling \$11,225,000 have been scheduled to occur beginning 2013 through 2019.

As indicated earlier, in addition to pension benefits, the City provides certain post-employment life insurance and healthcare benefits to its retirees. While the most recent actuarial valuation indicates that the City has an unfunded actuarial accrued OPEB liability of \$173.1 million, the City currently only funds for its annual OPEB cost on a pay-as-you-go basis, therefore accruing a net OPEB obligation of \$59.2 million as of December 31, 2012. In the future, the City may be required to begin funding its accrued net OPEB obligation.

Major Initiatives - Departmental Focus – Primary Government

The Department of Administration’s (DOA) Bureau of Financial Management is responsible for the overall fiscal management of the City. Fiscal management functions include: accounting and financial reporting; cash flow and accounts payable management; budget development, management and analysis; procurement oversight; debt administration; grants administration; insurance and risk management; and pension plan reporting requirements. Major annual reports produced include the development and issuance of the City’s Comprehensive Annual Financial Report (CAFR), Mid-Year Fiscal Report, and Annual Budget document.

In 2010, DOA was the recipient of both the Certificate of Achievement for Excellence in Financial Reporting and the Distinguished Budget Presentation Award from the Government Finance Officers Association (GFOA) of the United States and Canada for the City’s 2008 CAFR and 2009 Budget document, respectively. These awards are the highest forms of recognition in governmental financial reporting and budgeting. Unfortunately, due to severe professional staff shortages in the Bureau from April 2010 through October 2012, the City could not complete its annual audits/CAFR’s and Comprehensive Budget documents on a timely basis, making the City ineligible for these two awards in 2011 and 2012.

The Bureau of Information Technology (IT) worked on several major initiatives in 2012. A temperature monitoring device was installed and hooked up to the alarm system for the computer room in June. If the air conditioner alarm does not trigger when there is high temperature, then this secondary monitoring device should send the alarm to Yarnell Securities. IT also developed inventory of existing PC’s, life cycle and replacement priority. Forty seven computers were purchased at the end of 2012. To save costs, IT eliminated all but 6 specialty ink-jet printers. Also, the main phone numbers for the City Government Center and the Public Safety Building were switched to a new telephone service provider to save money on local and long distance service.

IT worked in tandem with the Police Bureau on several projects including scanning arrest jackets that were housed in the Police Records Center into the Document Imaging system. The documents can now be located using searches to

retrieve the arrest jackets that contain arrest reports, fingerprint cards, RAP sheets etc. Additionally, computers were set up for the HACC (Midtown) and Uptown Policing Centers. The IT Bureau installed software on the computers so that it will be able to access the City's Police Metro System.

IT installed Holder Reporting System Software on a Finance computer. This software is used to file unclaimed property to the State. Finally, with the help of Dauphin County EMS, personnel installed new software on the police car laptops to get to a latest version of the software used by the County's dispatch system.

The Bureau of Human Resources is comprised of three primary functions: Human Resources Administration, Payroll, and Diversity and Inclusion Compliance.

Human Resources Administration oversees and administers a wide range of centralized personnel services for City Government including, but not limited to: recruitment for management positions; testing, screening, hiring and processing individuals to fill vacant positions; enforces civil service rules and regulations and administers the promotional processes for the Harrisburg Police, Fire and Non-Uniform Civil Service Commission; unemployment compensation matters; new hire orientations and exit interview process; benefits administration including management of health care for active employees and retirees, pension plans, and leave benefits; worker's compensation program; and drug and alcohol testing. The Bureau assists the Chief of Staff/Business Administrator and the department directors in developing job descriptions for management and bargaining unit positions.

Payroll is responsible for processing the City's biweekly payroll, maintaining payroll records and managing federal, state and local tax deductions as well as other mandatory payroll deductions and voluntary contributions. Staff is also responsible for ensuring all withholding reporting requirements are met. Staff works closely with all timekeepers to ensure smooth and accurate payroll processing. Staff also effectuates scheduled salary increases for bargaining unit employees, and merit pay increases based on performance evaluations for management personnel when budgeted for.

As part of the approved Receiver's Financial Recovery Plan (Initiative PI03), the City established the first Leadership Development Institute for senior staff (department directors, bureau directors and key management staff). The Leadership Development Institute will equip functional managers and supervisors with tangible resources that can help them excel as multifaceted leaders. Participants will accumulate a 'tool box' of resources that will equip them to take on greater cross-functional responsibilities—and ultimately drive enhanced performance with positive results throughout the organization.

The following Mayoral Executive Orders were issued in order to help reduce costs as part of the approved Receiver's Financial Recovery Plan (Initiatives WF13 and WF15):

Mayoral Executive Order 8-2012: Vacation Leave Carry-over: Limited the carry-over of vacation leave for Management employees from one calendar year to the next at a maximum of 45 days or the amount of vacation leave which existed in the employees' leave bank at the end of 2011.

Mayoral Executive Order 9-2012: Management employees are not permitted to carry-over any personal leave from year to year.

Recruitment activities were conducted for the following key Management positions which were filled in 2012 as part of the approved Receiver's Financial Recovery Plan: Chief of Staff/Business Administrator; Director of Department of Public Works and Assistant City Solicitor.

The City successfully recruited for and hired nine (9) new Firefighters. Eight (8) of the new Firefighter recruits are funded through the SAFER Grant. The Firefighter recruits began their training on June 4, 2012, and all successfully completed their training on September 3, 2012. The new Firefighters have been assigned to and are working in the City's Fire Stations.

A Safety Committee Review Team has been established to review all work-related injuries. Members are: City Solicitor, HR Generalist, outside Legal Counsel, Fire Chief, TPA, HR Director (Initiative FIRE08).

HR staff continued to work closely with the Receiver's team regarding union contract negotiations with the three unions by providing the outside attorneys with suggestions and analyses of cost savings for benefit plan design changes, employees' payroll contributions for benefits, leave accrual, and post-retirement healthcare.

The Bureau of Operations and Revenue (O&R) is responsible for the billing and collection of various taxes, utilities, licenses and fees. O&R targeted over 9,000 delinquent accounts for the Water Shut-Off Program which generated \$4,417,066 in revenue during 2012. The Tax and Enforcement Office collected a total of \$4,390,899 in 2012. This office also issued 518 new Business Licenses generating \$20,720 in revenue.

Department of Building and Housing Development's Bureau of Codes accomplished the following results in 2012: building permits issued-1,139; zoning permits issued-1,391; Buyer Notifications-45, Rental Inspections-27; complaints received-1,538 complaints brought into compliance-1,014; citations issued-546; condemnations issued-126; building permit revenue-\$368,682; electrical permit revenue-\$77,557; plumbing permit revenue-\$45,814; fire prevention code revenue-\$23,234 and electrical and plumbing license revenues-\$130,825.

The Bureau of Housing achieved the following results in 2012: rehabilitation of 16 housing units (HIP); assisted 20 homeowners with various housing repairs (HELP); provided partial funding for the rehabilitation of 2 housing units in the Capital Corridors project (HOME funded); provided partial funding for the construction of 2 housing units for the Habitat for Humanity program (CDBG) and provided \$162,568 in ESG funds to 3 homeless and transitional housing providers (serving over 500 homeless individuals).. The Bureau of Planning accomplished the following results in 2011: attended to 26 Planning Commission cases, attended to 23 Zoning Hearing Board cases, attended to 44 Harrisburg Architectural Review cases, reviewed 45 Mercantile Permits and provided 40 maps to various City departments and the public. In 2012 DBHD Bureaus were awarded the following grants: Bureau of Planning: \$15,000 Certified Local Government Program grant. Bureau of Housing: HUD CDBG: \$1,862,244, HUD HOME: \$450,543, HUD ESG: \$162,568. While the above HUD grants were awarded in the name of the City of Harrisburg, DBHD is charged with administering the HUD grants.

The Department of Public Safety includes the Bureaus of Police and Fire. The Bureau of Police attained Pennsylvania state accreditation (PLEAC) in 2003 and was successful in attaining re-accreditation in 2012. In 1998, the Harrisburg Bureau of Police adopted a Bureau-wide Community Policing Program, which is geared to fostering a closer working relationship between police and the citizens of Harrisburg. The Bureau currently operates four community-policing stations located throughout Harrisburg as well as maintaining its core operations at Police Headquarters. The Bureau will continue to develop and upgrade plans in their community-policing efforts, with officers participating in a variety of programs such as the Police Athletic League community crime watch groups, and crime prevention. It is the Bureau's intent to continue to utilize federal and state grants to assist with the goals and objectives of the Police Bureau. Grant applications approved in 2012 included \$409,000 in Local Share Gaming funds for the purchase of new patrol vehicles, as well as a reimbursement program for protective vests for officers under the federal Bullet Proof Vest program. All Divisions, Platoons, Units, and sections within the Police Bureau work together in a concerted effort to provide the citizens of Harrisburg quality law enforcement service and protection.

In 2012, the Bureau of Fire hired nine firefighters with eight hiring through SAFER grant. The Bureau also took delivery of a 2012 rescue engine which is Squad 8 and participated in a Federal Urban Search & Rescue mission to New York and New Jersey for Super Storm Hurricane Sandy.

During 2012, the Department of Public Works, Bureau of Neighborhood Services – Demolition Crew razed 18 condemned properties. The Traffic Crew replaced hundreds of street signs, maintained 94 signalized intersections, and made several hundred repairs to traffic signals. The Highway Crew collected 657 tons of bulk items, of which an estimated 85% was illegally dumped. In addition, 1,627 miles of streets were cleaned and 779 tons of street cleaning debris, including leaves, were removed from the streets. The Bureau repaired potholes in over 128 locations, cleaned approximately 45 storm inlets as well as 451 sanitary sewers, and maintained 156 linear miles of sewer lines. The Bureau also televised five sanitary sewers and repaired 13 sinkholes in 2012. Barricades are distributed throughout the City for various social events and special City events. In 2012, a total of 1,159 barricades were distributed for 128 different events. The Bureau of

Neighborhood Services - Sanitation collected 27,607 tons of residential waste and 1,300 tons of recyclables in 2012.

Hurricane Sandy, which hit on October 29 and 30, 2012, was the most significant event for our department this year. A State of Emergency was declared by the Mayor on October 29. Crews primarily responded to flooding and fallen trees and branches on the days of the storm, while clean-up continued for several days afterward.

The Bureau of Vehicle Management continued to provide fleet services and maintenance to the City's equipment fleet in excess of 415 units. The services within the Bureau includes providing a total management program for all equipment, and providing the Commonwealth of Pennsylvania Safety and Emission Inspections Programs. The Bureau services the fleet by performing the necessary preventative maintenance and mechanical/sheet metal repairs. In addition to supporting the City's operations, the Bureau also provides 24/7 fuel and lubricant services to seven outside agencies which include the Commonwealth, Dauphin County, Borough of Steelton, Harrisburg School District, Harrisburg School District transportation subcontractor, and all local authorities.

The Water Bureau replaced or repaired and flushed numerous hydrants; and repaired several water mains. There were thousands of locations marked by Public Works personnel in response to the Pennsylvania One Call System, commonly known as the "Call Before You Dig" program. There were 219 water meters replaced, repaired, or installed in 2012 that can be read remotely through the City's meter reading system. The Water Treatment Facility processes an average of \$8.8 million gallons per day.

The Advanced Wastewater Treatment Facility (AWTF) processed 8.2 billion gallons of wastewater during 2012. There were 2.2 million kWh of electricity produced at the AWTF, co-generated from combusting the by-product, methane gas. Also, 19,712,000 gallons of sludge were accepted at the AWTF through the City's Contract Waste Hauling Program resulting in \$605,858 in revenue.

Throughout 2012, the AWTF met all National Pollutant Discharge Elimination System (NPDES) requirements with no exceptions. The permit requirements address hydraulic loading and organic and nutrient discharges established by the United States Environmental Protection Agency and the Pennsylvania Department of Environmental Protection. The resulting overall compliance with the NPDES permit limits was 100 percent.

Biosolids handling and processing consists of a variety of operations that incorporate concentration, stabilization, dewatering, and landfiling. Using a general permit for Beneficial Reutilization of Biosolids, the AWTF continued an aggressive agricultural use program through 2012. Sixty-nine percent of the facility's annual production of 13,118 tons was recycled. Relationships with additional farms were secured that added acreage to use nearly one hundred percent of the AWTF annual biosolids production, a significant long-term cost savings over landfiling.

The Office of City Engineer managed the design and construction of the following projects:

- Construction of the Seventh street widening project began in July 2011, which widened Seventh Street between Reily and Maclay Streets from two lanes to four travel lanes, a distance totaling 0.52 miles; improves the intersections for safer travel along the Seventh Street corridor on both Reily and Maclay Streets as well as the 10 intersections in between, totaling an additional 2,100 feet of street improvements; and lastly, includes improvements to the 480 foot long Maclay Street Bridge over the Norfolk-Southern rail lines. The construction was completed in the spring of 2013.
- Asylum Run – Initiated planning, permitting and design phase of stormwater management Best Management Practices facilities along the Asylum Run in Susquehanna Township to promote water quality enhancement. The project design concept of two stormwater facilities, located in Susquehanna Township, was developed by our consultant, Skelly & Loy, under our direction, and approved, by the PA DEP. Final Construction documents were prepared and the project is in the process of being awarded and constructed throughout the remainder of this year and into the spring of 2014.

- Route 22 Interconnector inter-municipal project, designed and funded by PENNDOT that times the traffic signals together from I-83 into the City primarily along SR 0022. A Maintenance Inter-municipal Agreement was completed and constructed in 2012.

Tropical Storm Lee Damage – FEMA and PEMA awarded funding to reimburse the City for the losses resulting from Tropical Storm Lee in 2011. Of the 39 Project Worksheets prepared, 14 remained as of March 2013. The City procured Engineering design and construction phase services to prepare a set of contract documents for public bid, award the contract and inspect the repair during throughout the construction. The City plans to award the contract this fall and complete the construction during the remainder of this year and into the spring of 2014.

The Office of the City Engineer assisted the Public Works Department in consulting, designing, staffing and coordinating the following emergency operations and drills:

- 2100 Block North 5th Street - New Year's Eve the City experienced the collapse of 5th Street between Maclay and Woodbine Streets which severed gas and water mains and service lines. The street was closed, a temporary shelter was established and residents were requested to evacuate. The gas and water mains were placed into a temporary service mode during the intervening week allowing the residents to return. During the following weeks the water and gas lines were replaced together with a 12 inch sewer line and storm drain inlets. The street was restored to grade with a temporary crushed stone surface to observe the repair. Before repaving the street additional settlement occurred in several areas that required replacing inlet service lines. The street was placed in service in late spring of this year.
- 3rd & Muench Streets - repair of a collapsed combined sewer main and inlet lateral pipes by installing a precast concrete manhole at the junction of the main and laterals
- 17th & Market Streets – replacement of a collapsed combined sewer main and inlet lateral pipes.
- 13th & Cumberland Streets – replacement of a collapsed combined sewer main 15-foot depth. and repair of both main and inlet lateral pipes. Project included bypass pumping and traffic control.

In 2010, the Department of Parks and Recreation's name was changed to Department of Parks, Recreation & Enrichment to embrace the Mayor's vision of expanding programs beyond recreational activities to providing and collaborating enrichment learning opportunities. Introducing the Mayor's Health, Wellness & Recreation initiative provided collaborative corporate partnerships with the City of Harrisburg and improving the quality of life for youth and families. The City is the only community in Central Pennsylvania that has offered year-round recreation programs, free of charge.

Increased positive activity in the City parks and playgrounds resounded again this year. Programs in the park extended to Hub sites placed around the City of Harrisburg. The Hub sites are where the day begins and ends. When inclement weather occurs, park programs are not cancelled but moved indoors to these Hub sites, causing a significant increase in consistency in participation.

2012 Summer Enrichment programs were placed strategically within the City to serve the registered youth and families. The Summer Enrichment programs had seven sites with 6,039 in attendance. The After-school program operated in three sites serving 5,361 students and provided over 6,112 free lunches and snacks. Summer camp attendance was 525 with sports leagues hosting 525 participants. Youth As Restorers totaled 436 in attendance.

The City of Harrisburg continued to provide quality of life events through Special Events, even with a strained economy. The list of events included Armed Forces Day, Patriot-News Artsfest, Shakespeare in the Park, the Harrisburg Jazz and Multi-Cultural Festival, Kipona Artsfest, MLK Pillars of the Community Awards Gala, and the Holiday Parade. These events occurred through sponsorship dollars.

Through our Public Works Department, Parks Maintenance continued to maintain 27 playgrounds plus 20 open space areas totaling more than 450+ acres.

Major Initiatives – Enterprise Operations - Component Units

Beginning with 1993, the City discretely presented financial data related to the enterprise operations of three entities considered to be component units of the City's overall financial reporting entity pursuant to GASB Statement No. 14. The THA component unit is used to account for operations of a water system, which provides a service to the City and several surrounding municipalities; and for the operations of the Harrisburg RRF, which THA purchased from the City on December 23, 1993. The HPA component unit accounts for the operations of ten parking garages, on-street parking, and four open lots, all within the City. The CPF accounts for the net operating revenues and transfers from the components of the Coordinated Parking System. As noted earlier, the City guarantees a majority of THA's and HPA's bonds and notes.

In 2005, HRA became a discretely presented component unit of the City's overall financial reporting entity pursuant to GASB Statement No. 14, as amended by GASB Statement No. 39 *The Reporting Entity*. HRA was established in 1949 as a result of the Urban Redevelopment Act of 1945. HRA is administered by a five-member Board, all of whom are appointed by the Mayor. HRA provides a broad range of urban renewal and maintenance programs within the City. The City guarantees some debt of HRA projects.

The 2012 operating results for THA reflected operating income of \$5,573,951. This is in contrast to the prior year's operating income of \$8,929,003. This was primarily attributed to decreases in user charge revenue of \$3.4 million. User charges of the Resource Recovery Fund decreased approximately \$3.5 million, or 12.5%. The Water Fund's user charge revenues increased \$142,200, or 0.9%, from the prior year.

The Water Fund experienced an unfavorable change in net position of approximately \$1.0 million during 2012 compared to 2011. This is mostly attributable to decreases in investment income of \$1.7 million, offset by increased miscellaneous income of \$0.2 million and decreased interest expense of \$0.2 million. The Resource Recovery Facility realized a decreased change in net position from the prior year of \$8.0 million, primarily due to the decrease in user charges revenue of \$3.5 million and the decreased investment income of \$3.9 million.

In 2012, the net position of THA decreased by \$20.2 million. This decrease was primarily caused by interest and amortization expenses totaling \$24.9 million, offset by \$5.6 million in operating income. THA anticipates that deficits will be reduced in the Water Fund through future profitability improvements and in the Resource Recovery Fund by increased operational capacity.

For 2012, the change in net position of HPA increased by nearly \$2.5 million from 2011, primarily due to increased transfers from the CPF of \$2.5 million and decreased downtown parking system payments to CPF of \$1.4 million, offset by decreased operating income of \$1.0 million and increased interest expense of \$0.4 million.

The CPF realized a decreased change in net position of \$2.9 million in 2012 compared to 2011. This is primarily due to decreased contribution from HPA of \$1.4 million and increased payments to the HPA of \$2.5 million, offset by decreased distribution to the City of \$1.0 million.

The change in net position of the HRA decreased by approximately \$1.6 million in 2012 compared to 2011, primarily due to a decrease of \$1.8 million in receipt of community development Grants and Contributions from 2011 levels.

AWARDS AND ACKNOWLEDGEMENTS

National Recognitions 2003-2012

In 2004, Speerling's Best Places named the Harrisburg-Lebanon-Carlisle metropolitan statistical area as the second least stressful city (area) in the nation, based upon low unemployment rates, shorter commute times, and low crime rates.

In 2005, the Harrisburg's WHBG Cable Channel 20 was awarded the Award of Distinction by the International Communicator Awards – 2004 Video Competition. The Harrisburg Broadcast Network received this honor for a telemarketing fraud episode of the City produced series, "The Smart Consumer".

In 2005, the City was named one of 100 Best Communities for Young People, from the America's Promise – The Alliance for Youth. The City received this honor in part because its service system that offers support for each of its children as they develop. The City provides health centers onsite at elementary schools, low-income dental services for children, and free inoculation programs as well as full-day kindergarten, after-school programs, summer camps, youth councils, peer education programs, and leadership programs.

In 2005, the City's Vehicle Purchasing Program was recognized as a best practice by the American Public Works Association. Since its implementation, this program has saved its participants over \$10 million.

The City's aggressive flood control and emergency management system, named as a model by the Pennsylvania Emergency Management Agency, resulted in Harrisburg being the only community in the state to be upgraded in 2006 by the Federal Emergency Management Agency. This produces an overall 20% reduction in base flood insurance premiums for all City-based property owners annually.

The National Arbor Day Foundation, has for twenty-four years, including 2012, designated Harrisburg as a "Tree City U.S.A."

The City's Bureau of Water received the Director's Award from the Partnership for Safe Water, in 2012. This award was given to the bureau because of its ability to provide quality water to its community and the continued effort to achieve less than .01 NTU year round.

State Recognitions 2003-2012

In 2003, the Skyline Sports Complex field earned the coveted Fields of Distinction Award from the Keystone Athletic Field Managers Organization.

The City was awarded the Cecil C. Furer, Friend of Rural Water Award by the Pennsylvania Rural Water Association in 2003. This was presented to the City for its ability to help smaller water systems in their times of difficulty.

The Advanced Wastewater Treatment Facility has received several recognitions for safe working conditions in recent years. The Pennsylvania Water Environment Association awarded the facility with the 2007 and 2010 Collection System Safety Award. In 2008, the Central Pennsylvania Water Quality Association presented the AWTF with both the Facility Safety Award and the Collection Systems Safety Award, and its Operator Excellence Award for large wastewater facilities in 2010.

In November 2011, the Harrisburg Police Bureau was re-accredited by the Pennsylvania Law Enforcement Accreditation Commission.

Additional Recognitions 2003-2012

In 2003, the International Festival and Events Association honored the City with seven awards for its special events programs and promotions.

In 2004, the Pennsylvania League of Cities and Municipalities awarded the City with the Intergovernmental Cooperation award.

On April 12, 2011 the City of Harrisburg participated in a FEMA Radiological Emergency Preparedness Exercise. This evaluation is for municipalities located within the ten mile radius of the Three Mile Island Nuclear Generating Station. A FEMA After Action Report/Improvement Plan, was published on July 27, 2011. The report identified the City's Emergency Operation Center met all objectives and demonstrated no deficiencies.

In 2012, the City's Kipona Festival received Best Local Festival - Kipona Fest, 2nd Place, by JMExpo/Central Penn Parent.

In 2012, the City Island was awarded Best Place for a Picnic - City Island, 2nd Place, by JMExpo/Central Penn Parent.

In 2012, City Island was awarded Best Cultural Spot - The National Civil War Museum, Nominee.

In 2012, City Island was nominated, Best Playground/Park - City Island, by JMExpo/Central Penn Parent.

In 2012, the City's National Civil War Museum was nominated as the Best Party Facility by JMExpo/Central Penn Parent.

In 2012, the City of Harrisburg was awarded Harrisburg Magazine's "Simply the Best" award for best Festival and Free Entertainment.

The Government Finance Officers Association of the United States and Canada (GFOA) awarded the "Distinguished Budget Presentation Award" to the City in 2010 for its 2009 Budget document, which marks the twentieth consecutive year the City received this recognition. This award is the highest form of recognition in governmental budgeting.

GFOA also awarded a "Certificate of Achievement for Excellence in Financial Reporting" to the City in 2010, for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended December 31, 2008. The Certificate of Achievement is a prestigious national award, recognizing conformance with the highest standards for preparation of state and local government financial reports. In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conform to program standards. Such a CAFR must satisfy both generally accepted accounting principles and applicable legal requirements.


A Certificate of Achievement is valid for a period of one year only. As of 2012, the City has received a Certificate of Achievement for twenty-two consecutive years (1987 – 2008). We believe our 2009, 2010, 2011 and 2012 CAFR's continued to conform to the Certificate of Achievement program requirements had we been able to submit them to GFOA to determine their eligibility for another certificate in a timely manner.

Acknowledgements

The preparation of this report and related documents would not have been possible without the efficient and dedicated services of the limited staff of the Bureaus of Financial Management and Human Resources. I would especially like to express my sincere appreciation to Bryan McCutcheon, Accounting Manager; Yanxia Liu, Budget Manager; Errol Newark, Grants Manager; Keisha George-Williams, Auditor; and Joni R. Willingham, Human Resources Generalist, who contributed so significantly to its preparation.

Assistance was also provided by the Bureau of Information Technology, Bureau of Operations and Revenue, Law Bureau, Departments of Building and Housing Development, Public Safety, Public Works, Parks Recreation and Enrichment; City Controller's Office, and City Treasurer's Office. Their assistance made possible the development and/or adaptation of information necessary for financial statement and/or statistical information presentation. In addition, the accounting firm of Maher Duessel made substantial contributions by way of financial statement presentation, proofing, research and interpretation of recent reporting guidelines.

Respectfully submitted,



Robert J. Philbin
COO/Chief of Staff/Business Administrator

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Harrisburg
Pennsylvania

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
December 31, 2008

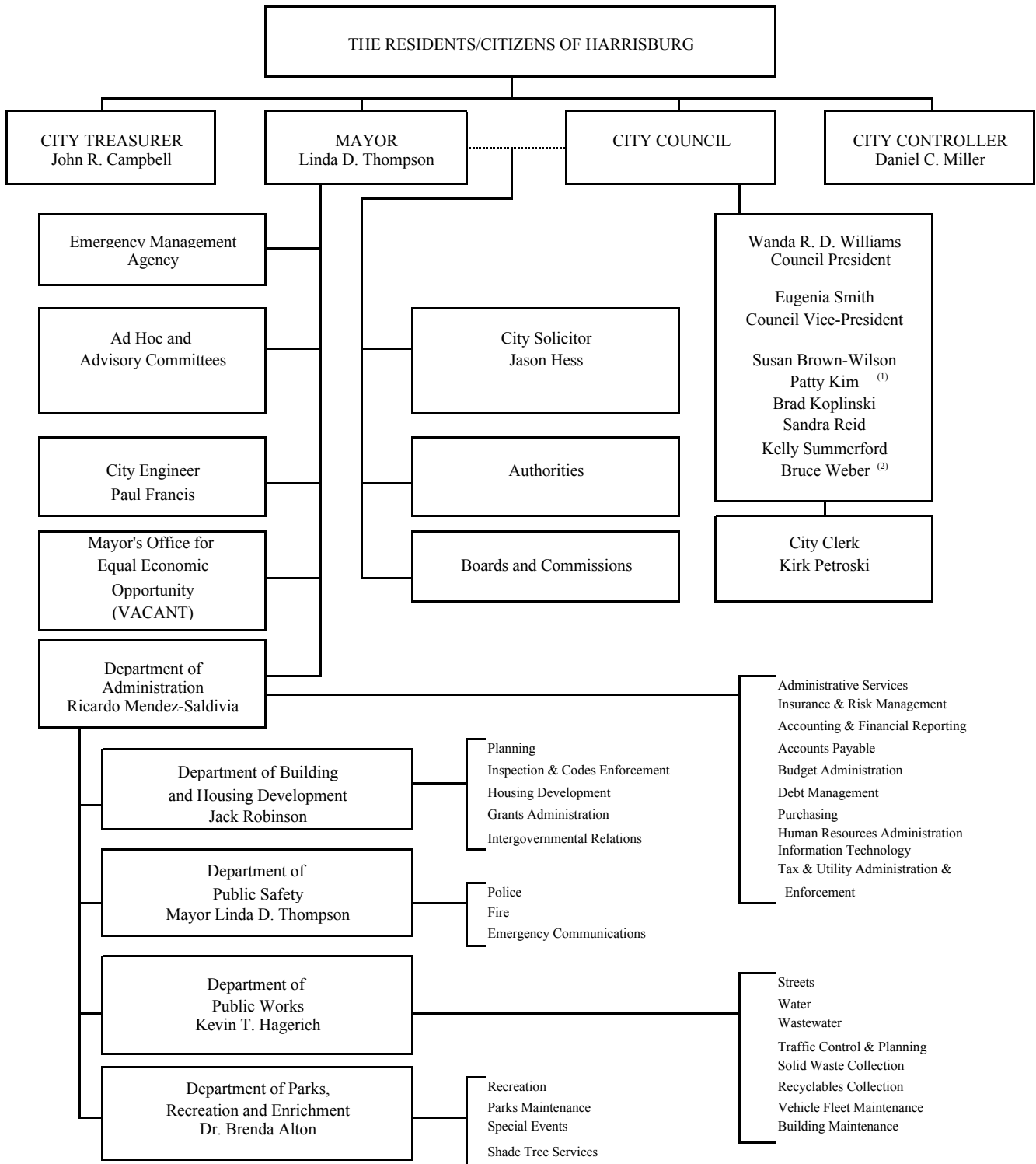
A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



President

Executive Director

**CITY OF HARRISBURG
2012 ORGANIZATIONAL CHART**



⁽¹⁾ Resigned effective November 30, 2012

⁽²⁾ Appointed to carry-out Patty Kim's term effective December 11, 2012

CITY OF HARRISBURG, PENNSYLVANIA

LIST OF ELECTED OFFICIALS

The City is an Optional Third Class City and is governed by a Plan A, Mayor - Council form of government. The elected officials of the City for the calendar-year 2012 are shown in the table below:

| | <u>First Sworn In</u> | <u>Term Expires</u> |
|---------------------------------|------------------------------|------------------------------|
| <u>Mayor</u> | | |
| Linda D. Thompson | January 2010 | January 2014 |
| <u>City Council Members</u> | | |
| Wanda R. D. Williams, President | January 2006 | January 2014 |
| Eugenia Smith, Vice-President | January 2010 | January 2014 |
| Susan C. Brown-Wilson | January 2004 | January 2012 |
| Patty Kim | January 2006 | November 2012 ⁽¹⁾ |
| Brad Koplinski | January 2008 | January 2012 |
| Sandra Reid | January 2012 | January 2016 |
| Kelly Summerford | January 2010 | January 2014 |
| Bruce Weber | December 2012 ⁽²⁾ | January 2014 |
| <u>City Controller</u> | | |
| Daniel C. Miller, CPA | January 2010 | January 2014 |
| <u>City Treasurer</u> | | |
| John R. Campbell | January 2012 | January 2016 |

⁽¹⁾ Resigned effective November 30, 2012

⁽²⁾ Appointed to carry-out Patty Kim's effective December 11, 2012

INDEPENDENT AUDITOR'S REPORT

The Honorable Linda D. Thompson, Mayor
and Honorable Members of City Council
City of Harrisburg, Pennsylvania

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Harrisburg, Pennsylvania (City), as of and for the year ended December 31, 2012, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. The financial statements of The Harrisburg Authority, the Harrisburg Parking Authority, and the Coordinated Parking Fund were not audited in accordance with *Government Auditing Standards*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City, as of December 31, 2012, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter Regarding Going Concern

The accompanying financial statements have been prepared assuming that the City will continue as a going concern. As discussed in Notes 22 and 23 to the financial statements, the City has suffered ongoing structural deficits, has been unable to fulfill its debt obligations and its obligations as guarantor of component unit debt, and has a net position deficiency that raises substantial doubt about its ability to continue as a going concern. During the year ended December 31, 2010, the City applied for and was granted status as "fiscally distressed" under the Commonwealth of Pennsylvania's Municipalities Financial Recovery Act of 1987 (Act 47). The City's Act 47 petition states that defaults by the City on future bond and note guaranty obligations are imminent and inevitable. During the year ended December 31, 2011, as a result of the City's fiscal circumstances, the Governor of the Commonwealth of Pennsylvania declared a fiscal emergency and, through the Commonwealth of Pennsylvania's Department of Community and Economic Development and the Commonwealth Court, appointed a receiver to develop and submit a fiscal recovery plan. Management's plans in regard to these matters are described in Note 21. The financial statements do not include any adjustments that might result from the outcome of this uncertainty.

The accompanying financial statements have been prepared assuming that The Harrisburg Authority, a discretely presented component unit of the City, will continue as a going concern. The Harrisburg Authority's Resource Recovery Segment has experienced significant operating losses, has an accumulated deficit of approximately \$210 million at December 31, 2012, and had not met its debt obligations as they come due. Additionally, as discussed further in Note 23 to the financial statements, The Harrisburg Authority is in violation of certain covenants under its trust indentures and has issued multiple notices of material events, including, but not limited to, non-payment of required debt service with respect to certain of the Resource Recovery Facility bonds and notes, which are guaranteed by the City.

The Harrisburg Authority's Water Segment has an accumulated deficit of approximately \$33 million at December 31, 2012. Management of The Harrisburg Authority's plans in regard to these matters are described in Note 20. The Harrisburg Authority's financial statements do not include any adjustments that might result from the outcome of these uncertainties. Our opinion is not modified with respect to these matters.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis (MD&A), budgetary comparison information, and pension plan and other post-employment benefit plan information on pages 4 through 15, 128 through 130, and 131 through 134, respectively, be presented to supplement the basic financial statements. Such information, although not a

part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated November 8, 2013, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Maher Duessel

Harrisburg, Pennsylvania
November 8, 2013

This section of the City of Harrisburg's Comprehensive Annual Financial Report (CAFR) presents Management's Discussion and Analysis of the City's financial performance during the year ending December 31, 2012. Readers are encouraged to consider the information within the context of the preceding Transmittal Letter and the following financial statements. The discussion also focuses on the **primary government** and unless otherwise noted, component units are not included.

Financial Highlights

- The City of Harrisburg's liabilities as of December 31, 2012 exceeded assets by \$277,261,834. At the end of 2011, liabilities exceeded its assets by \$249,169,792 representing a decrease of net position of \$28,092,042. Significant factors comprising this decrease during 2012 include the City's Due to Bond Insurer liability increasing approximately \$9 million due to defaulting on its General Obligation Bonds - Series D of 1997 and General Obligation Notes - Series F of 1997, a noted \$2 million decrease in total primary government program revenues, total primary government expenses decreasing by \$5.6 million, a \$10.4 million increase in the noncurrent liability of Other post-employment benefits, and an \$11.2 million increase under Noncurrent liabilities for the accrued liability associated with the settlement of reimbursable amounts owed to several suburban municipalities under the Harrisburg Strong Plan.
 - Net investment in capital assets, in the amount of \$103,459,502 and \$97,903,038 as of December 31, 2012 and 2011, respectively, are all capital assets including infrastructure.
 - Restricted net position with external restrictions imposed by creditors or laws or regulations of other governments amounted to \$3,241,180 and \$3,748,473 as of December 31, 2012 and 2011, respectively.
 - Unrestricted net position, which is net position not restricted for any particular purpose, was (\$383,962,516) and (\$350,821,303) as of December 31, 2012 and 2011, respectively.
- As of December 31, 2012 and 2011, the fund balance of the City of Harrisburg's governmental funds was (\$76,414,768) and (\$52,993,537), respectively. This negative net fund balance condition was produced in 2010, with the accrual of approximately \$44.6 million in reimbursements due to The Harrisburg Authority bond insurer and Dauphin County pursuant to the City's guarantee obligations under The Harrisburg Authority Resource Recovery Facility debt. The further decrease of \$23,421,231 in fund balance during 2012 is attributable to a \$7 million decrease in administrative service charge revenue from the Water and Sewer utility funds, a \$7 million decrease in investment income related to the advance payment of a lease with the Harrisburg Parking Authority offset by an additional \$5.4 million in intergovernmental grant revenue related mostly to the 7th Street Widening project, and an additional \$5 million occurring in write-offs of incinerator amounts receivable from The Harrisburg Authority under guaranty agreements for principal and interest previously paid by the bond insurer.

Overview of the Financial Statements

The financial section of the CAFR consists of five parts in the following order: the independent auditor's report on the financial statement audit, Management's Discussion and Analysis (MD&A), the basic financial statements, required supplementary information (RSI), and other supplementary information. The basic financial statements can be further classified into the following three types: government-wide financial statements, fund financial statements, and notes to the financial statements.

1. **Government-Wide Financial Statements** The government-wide financial statements provide a summary of the City of Harrisburg's financial condition in a similar fashion to the private business sector. The focus of these statements is the economic resources measurement and full accrual basis of accounting.

The City of Harrisburg's net position is reported as the difference between the assets and liabilities. Increases and decreases in net position serve as a good indicator of the financial condition improving or deteriorating.

The Statement of Activities presents information on how net position changed during the year. All changes are recorded as soon as the change occurs even though cash may not be received yet; cash flow may even occur in a later fiscal year, such as uncollected taxes and vacation leave earned, but not used. The Statement of Net Position and the Statement of Activities distinguish between functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The City of Harrisburg's governmental activities are comprised of general government, building and housing development, public safety (police and fire), public works, parks and recreation, incinerator, tourism, and interest on long-term debt. The business-type activities of the City include Sewer, Sanitation, Harrisburg Senators, and Incinerator Funds.

2. **Fund Financial Statements** A fund is a grouping of related accounts used to control resources that are separated by activity. Fund accounting is used by the City of Harrisburg to monitor and show compliance with budgetary requirements. Funds are either governmental, proprietary, or fiduciary funds.
 - a. **Governmental Funds** Governmental funds are used to account for the functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Since the focus of governmental fund financial statements is narrower than that of the government-wide financial statements, it is useful to compare the information presented by the two in order to better understand the long-term impact of near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide reconciliation to facilitate the comparison between governmental funds and governmental activities.

The City of Harrisburg reports three major governmental funds: (1) the General Fund, which accounts for all financial resources of the general government except those accounted for in another fund; (2) the Grants Programs Fund, which accounts for the revenues and expenditures of federal, state, and other grant programs including the Community Development Block Grant Entitlement Program; and (3) the Debt Service Fund, which accounts for the accumulation of resources, which are principally transfers from other funds, for the payment of general long-term obligation principal, interest, and related costs. Data from all the other governmental funds

are combined into a single aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements in supplementary information.

- b. **Proprietary Funds** The City's proprietary funds are all classified as enterprise funds. They are used to account for the operations that are financed and operated in a manner similar to private business enterprises. The intent of the governing body is that the expenses of providing goods and services to the general public on a continuing basis be financed or recovered primarily through user charges or when the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, and/or other purposes.

The City of Harrisburg reports four major enterprise funds: (1) the Sewer Fund, which accounts for the revenues and expenses associated with the provision of sewage service to the residents and commercial and industrial establishments of the City as well as six municipalities surrounding the City; (2) the Harrisburg Senators Fund, which accounts for the revenues and expenses associated with the payment of debt on the financing of a new stadium of the Harrisburg Senators, a AA minor league baseball franchise formerly owned by the City; (3) the Incinerator Fund, which accounts for the collection and remittance of incinerator/resource recovery disposal fees billed by the City of Harrisburg and remitted to The Harrisburg Authority for their provision of solid waste incineration services to the residents and commercial and industrial establishments of the City; and (4) the Sanitation Fund, which accounts for the revenues and expenses associated with the provision of refuse collection and disposal services to the residents and commercial establishments of the City.

- c. **Fiduciary Funds** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The City's fiduciary funds are all classified as trust and agency funds. Fiduciary fund financial statements report similarly to proprietary funds.
3. **Notes to the Financial Statements** The Notes give additional information that is necessary to understand fully the data provided in the government-wide and fund financial statements. The notes to the financial statements begin immediately following the basic financial statements.
4. **Other Information** The City adopts an annual appropriated budget for its General Fund. A budgetary comparison schedule has been provided for the General Fund, in required supplementary information, to demonstrate compliance with this budget. In addition, this report also presents certain required supplementary information concerning the City's progress in funding its obligation to provide pension and other post-employment benefits to its employees. The combining statements referred to earlier in connection with non-major governmental funds and agency funds are presented immediately following the required supplementary information.

CITY OF HARRISBURG, PENNSYLVANIA
MANAGEMENT'S DISCUSSION AND ANALYSIS
DECEMBER 31, 2012

Government-wide Financial Analysis

CITY OF HARRISBURG
CONDENSED STATEMENT OF NET POSITION
DECEMBER 31, 2012 AND 2011

| | Governmental Activities | | Business-type Activities | | Totals | |
|----------------------------------|-------------------------|------------------|--------------------------|---------------|------------------|------------------|
| | 2012 | 2011 | 2012 | 2011 | 2012 | 2011 |
| Current and other assets | \$ 32,597,219 | \$ 28,682,329 | \$ 16,596,812 | \$ 13,310,410 | \$ 49,194,031 | \$ 41,992,739 |
| Capital assets | 103,570,405 | 103,962,710 | 77,476,194 | 78,103,505 | 181,046,599 | 182,066,215 |
| Total assets | 136,167,624 | 132,645,039 | 94,073,006 | 91,413,915 | 230,240,630 | 224,058,954 |
| Current and other liabilities | 106,331,027 | 82,798,900 | 3,083,808 | 3,648,668 | 109,414,835 | 86,447,568 |
| Noncurrent liabilities | 385,604,482 | 374,063,031 | 12,483,147 | 12,718,147 | 398,087,629 | 386,781,178 |
| Total liabilities | 491,935,509 | 456,861,931 | 15,566,955 | 16,366,815 | 507,502,464 | 473,228,746 |
| Net position: | | | | | | |
| Net investment in capital assets | 34,549,918 | 29,241,273 | 68,909,584 | 68,661,765 | 103,459,502 | 97,903,038 |
| Restricted | 2,582,918 | 3,090,228 | 658,262 | 658,245 | 3,241,180 | 3,748,473 |
| Unrestricted | (392,900,721) | (356,548,393) | 8,938,205 | 5,727,090 | (383,962,516) | (350,821,303) |
| Total net position | \$ (355,767,885) | \$ (324,216,892) | \$ 78,506,051 | \$ 75,047,100 | \$ (277,261,834) | \$ (249,169,792) |

As noted earlier, net position may serve over time as a useful indicator of the government's financial position. As of December 31, 2012, the City's liabilities exceeded its assets by \$277,261,834. As of December 31, 2011, the City's liabilities exceeded its assets by \$249,169,792.

The largest portion of City of Harrisburg's net position (-37% for 2012 and -39% for 2011) is the City's investment in capital assets (i.e., land, archives, building, land and building improvements, equipment and furniture, infrastructure), less any related outstanding debt used to acquire those assets. These capital assets are used by the City of Harrisburg to provide services to its citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must come from other sources, since the assets cannot be used to liquidate these liabilities.

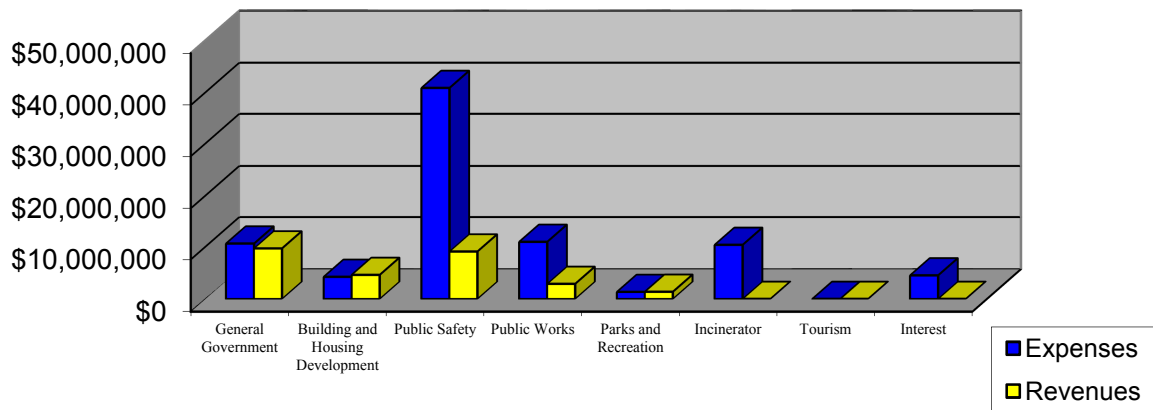
The City of Harrisburg's unrestricted net position balances were (\$383,962,516) and (\$350,821,303) as of December 31, 2012 and 2011, respectively. This negative net position balance began in 2009 and continues to remain in effect, resulting from the recording of the remaining Resource Recovery Facility guaranteed debt for which the City is contingently liable.

CITY OF HARRISBURG, PENNSYLVANIA
MANAGEMENT'S DISCUSSION AND ANALYSIS
DECEMBER 31, 2012

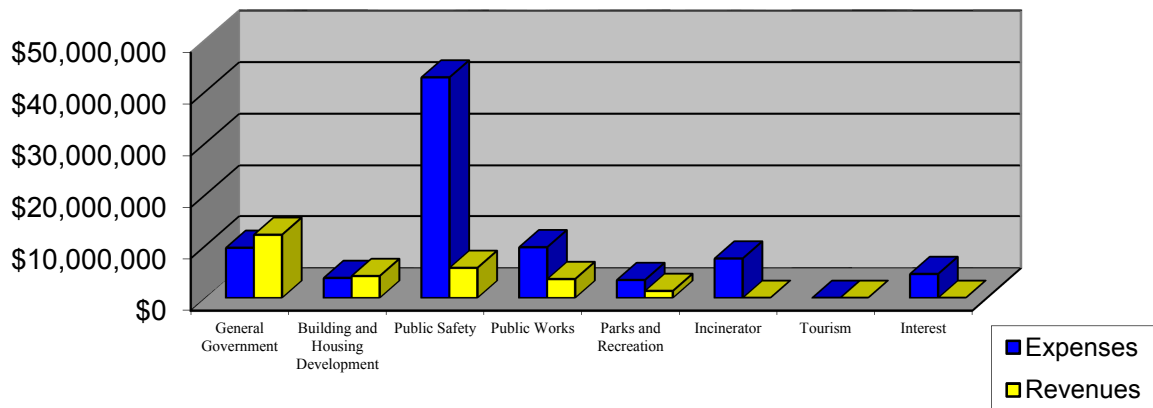
CITY OF HARRISBURG
CHANGES IN NET POSITION
YEARS ENDED DECEMBER 31, 2012 AND 2011

| | Governmental Activities | | Business-type Activities | | Totals | |
|---|-------------------------|-------------------|--------------------------|-------------------|--------------------|--------------------|
| | 2012 | 2011 | 2012 | 2011 | 2012 | 2011 |
| Revenues | | | | | | |
| Program revenues: | | | | | | |
| Charges for services | \$ 12,318,964 | \$ 18,156,090 | \$ 23,583,457 | \$ 25,923,963 | \$ 35,902,421 | \$ 44,080,053 |
| Operating grants and contributions | 9,476,900 | 7,854,858 | 51,853 | 36,337 | 9,528,753 | 7,891,195 |
| Capital grants and contributions | 5,819,787 | 990,057 | 1,049,542 | 1,400,791 | 6,869,329 | 2,390,848 |
| General revenues: | | | | | | |
| Taxes | 30,280,393 | 25,993,809 | - | - | 30,280,393 | 25,993,809 |
| Grants and contributions not restricted to specific functions | 2,793,634 | 5,780,373 | - | - | 2,793,634 | 5,780,373 |
| Other | 593,588 | 586,976 | 24,614 | 15,411 | 618,202 | 602,387 |
| Total revenues | 61,283,266 | 59,362,163 | 24,709,466 | 27,376,502 | 85,992,732 | 86,738,665 |
| Expenses | | | | | | |
| General government | 10,819,415 | 9,610,524 | - | - | 10,819,415 | 9,610,524 |
| Building and housing development | 4,235,693 | 3,822,733 | - | - | 4,235,693 | 3,822,733 |
| Public safety | 40,859,175 | 42,751,189 | - | - | 40,859,175 | 42,751,189 |
| Public works | 10,947,141 | 9,723,212 | - | - | 10,947,141 | 9,723,212 |
| Parks and recreation | 1,338,934 | 3,432,543 | - | - | 1,338,934 | 3,432,543 |
| Incinerator | 10,367,451 | 7,554,484 | - | - | 10,367,451 | 7,554,484 |
| Tourism | 71 | 1,084 | - | - | 71 | 1,084 |
| Interest on long-term debt | 4,510,977 | 4,588,166 | - | - | 4,510,977 | 4,588,166 |
| Sewer | - | - | 9,863,885 | 16,482,029 | 9,863,885 | 16,482,029 |
| Sanitation | - | - | 2,711,335 | 2,683,966 | 2,711,335 | 2,683,966 |
| Harrisburg Senators | - | - | 1,396,634 | 1,374,984 | 1,396,634 | 1,374,984 |
| Incinerator | - | - | 5,809,063 | 6,234,436 | 5,809,063 | 6,234,436 |
| Total expenses | 83,078,857 | 81,483,935 | 19,780,917 | 26,775,415 | 102,859,774 | 108,259,350 |
| Change in net position before transfers and special item | (21,795,591) | (22,121,772) | 4,928,549 | 601,087 | (16,867,042) | (21,520,685) |
| Transfers | 1,469,598 | 1,638,356 | (1,469,598) | (1,638,356) | - | - |
| Special item - Settlement with suburban municipalities | (11,225,000) | - | - | - | (11,225,000) | - |
| Change in net position | (31,550,993) | (20,483,416) | 3,458,951 | (1,037,269) | (28,092,042) | (21,520,685) |
| Net position, January 1 | (324,216,892) | (303,733,476) | 75,047,100 | 76,084,369 | (249,169,792) | (227,649,107) |
| Net position, December 31 | \$ (355,767,885) | \$ (324,216,892) | \$ 78,506,051 | \$ 75,047,100 | \$ (277,261,834) | \$ (249,169,792) |

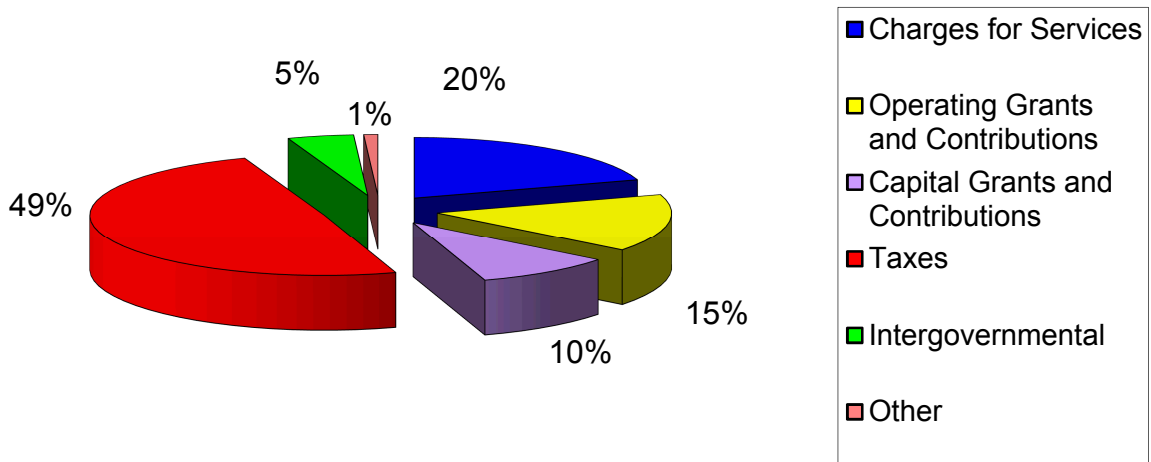
Expenses and Program Revenues - Governmental Activities - 2012



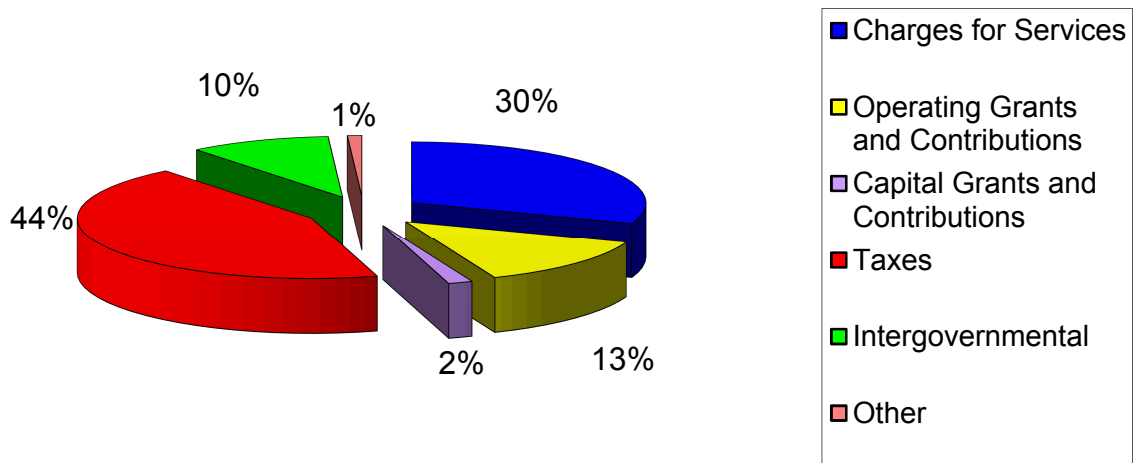
Expenses and Program Revenues - Governmental Activities - 2011



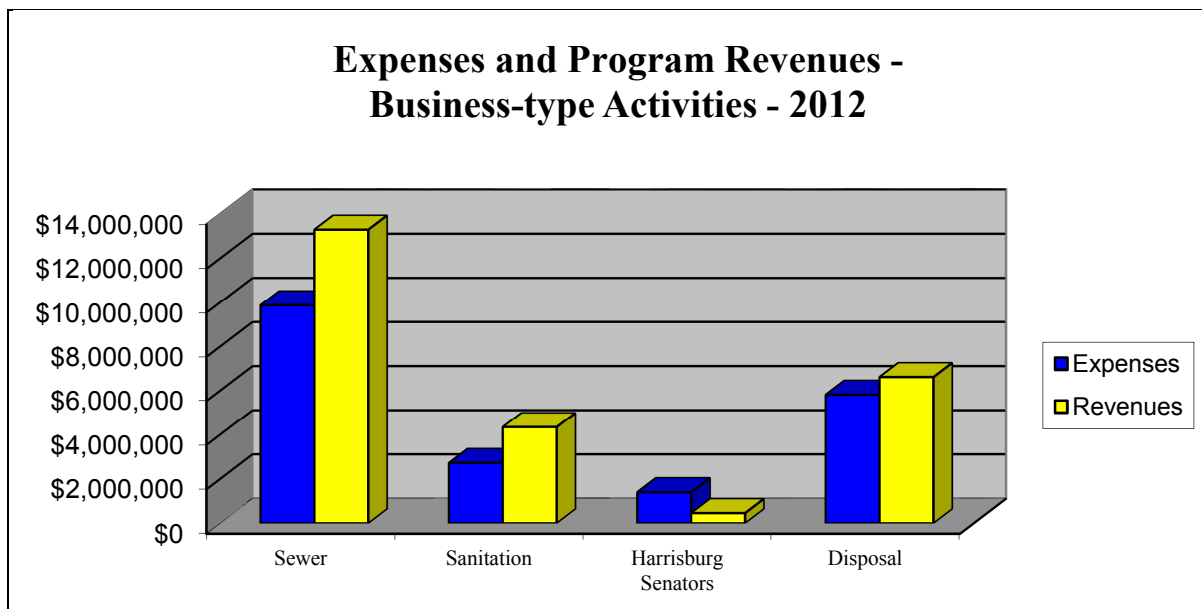
Revenues by Source - Governmental Activities - 2012

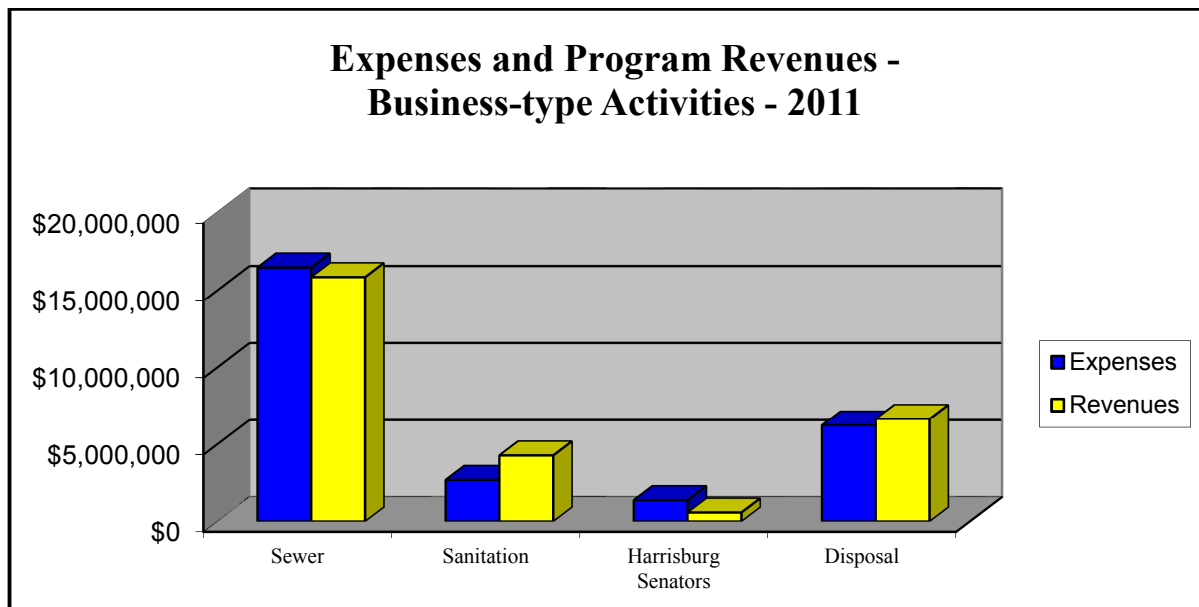


Revenues by Source - Governmental Activities - 2011



Governmental Activities: Net position for governmental activities decreased by \$31,550,993 and \$20,483,416 for the years ended December 31, 2012 and 2011, respectively. 2012 revenue for governmental activities increased by approximately \$2 million which was comprised of a \$7 million decrease in administrative service charge revenue, a \$4.8 million increase in capital grants and contributions (mostly the 7th Street Widening project), and a \$4.3 million increase in taxes revenue mainly due to rate increases for both real estate and parking taxes. 2012 expenses for governmental activities increased by approximately \$1.6 million, which was primarily attributed to incinerator expenses significantly increasing as a result of the write-off of additional amounts receivable from The Harrisburg Authority (THA) under guaranty agreements. In addition, further information describing the Special item noted above as to Settlement with suburban municipalities can be found under Financial Highlights on page 4 and Economic Factors on page 15. 2011 revenue for governmental activities decreased by approximately \$8 million, which was mostly comprised of a significant decrease in administrative service charge revenue from the Water Fund due to an increase in its debt service payments. 2011 expenses for governmental activities decreased by approximately \$11 million, which was mostly comprised of incinerator expenses significantly decreasing from the prior year when the most material amounts related to the THA Resource Recovery Facility debt were accrued.





Business-Type Activities: Net position for business-type activities increased by \$3,458,951 and decreased by \$1,037,269 for the years ended December 31, 2012 and 2011, respectively. 2012 revenue for business-type activities decreased by approximately \$2.6 million, which was primarily attributed to a notable decrease in the Sewer Fund’s charges for services revenue. This decrease was caused by both an increase in the allowance for uncollectible accounts, specifically relevant to the “S” accounts, and commercial customers of Swatara Township being disconnected from the City’s sewer system effective January 1, 2012. 2012 expenses for business-type activities decreased by approximately \$7 million, which was primarily attributed to \$6.4 million less in Sewer Fund administrative service charges occurring in accordance with the Receiver’s directive (is detailed at length per the Financial Recovery Plan footnote (Note 21) to the basic financial statements). 2011 revenue for business-type activities dramatically decreased by over \$23 million, which was mostly due to a \$19.5 million state grant being received in 2010 for improvements and upgrades to the Harrisburg Senators baseball stadium. 2011 expenses for business-type activities were very comparable in total to the prior year.

Financial Analysis of the City’s Funds

Governmental Funds The focus of the City of Harrisburg’s governmental funds is to provide information on near term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City of Harrisburg’s financing requirements. In particular, unreserved fund balance may serve as a useful measure of government’s net resources available for spending at the end of the fiscal year.

As of the end of 2012, the City of Harrisburg’s governmental funds reported combined ending fund balances of (\$76,414,768), a decrease of \$23,421,231 from the prior year.

The General Fund is the City’s primary operating fund and the largest source of day-to-day service delivery. The fund balance of the General Fund decreased by \$23,569,137 for the year ended December 31, 2012. As described in more detail under Financial Highlights on page 4, the decrease

in this Governmental fund balance is attributed to a significant reduction in administrative service charge revenue, a significant decrease in investment income offset by a notable increase in intergovernmental grant revenue, and a significant increase in write-off expense associated with the involved incinerator debt of The Harrisburg Authority.

The Grant Programs Fund generally does not report a fund balance. In this fund, revenue is recognized only when allowable expenditures are incurred and the legal and contractual requirements of the individual programs are met; however, during the year ended December 31, 2012, expenditures incurred in previous years by other governmental funds were reimbursed by a grantor agency and deposited into the Grant Programs Fund. The City chose to maintain those unrestricted reimbursements in the Grant Programs Fund rather than reimbursing those other funds from which the original payments had been made. The fund balance of the Debt Service Fund did not materially change during the year ended December 31, 2012. The fund balance of Other Governmental Funds experienced a decrease of approximately \$300,000 during fiscal year 2012 due to a notable increase of about 25% in Public works expenditures.

The fund balance of the General Fund decreased by \$10,386,175 for the year ended December 31, 2011 from the prior year, due to significant increases in both Public safety and Public works expenditures and a decrease in the Department earnings and program revenue.

The fund balance of the Debt Service Fund decreased by \$435,715 for the year ended December 31, 2011 from the prior year which essentially offset the prior year increase of \$449,630. The fund balance of Other Governmental Funds experienced a decrease of \$431,094 during fiscal year 2011 due to a notable increase of approximately 33% in Public works expenditures.

General Fund Budgetary Highlights

On a budgetary basis, the General Fund's actual revenues were \$10 million less than the final budget amounts. This total revenue variance was largely attributed to significant under-budget occurrences for both Departmental earnings (administrative service charge revenue) and Intergovernmental revenue (Coordinated Parking Fund revenue). The General Fund's actual expenditures were approximately \$3,500,000 less than the final budget amounts. This favorable variance is attributed to City-wide budgetary savings occurring across all offices and departments, and of this \$3.5 million, 11%, 2%, and 87% apply to elected/appointed offices, Department of Administration, and various public departments, respectively.

Capital Asset and Debt Administration

1. **Capital assets** The City's investment in capital assets for its governmental activities and business-type activities as of December 31, 2012 amounts to \$103,570,405 and \$77,476,194 (net of accumulated depreciation), respectively. This investment in capital assets includes land, archives, buildings, land and building improvements, equipment and furniture, and infrastructure.

Major capital asset events during the current year for governmental activities included the following:

- \$4,442,052 in additional construction-in-progress occurred for the Federal funded Seventh Street Widening project.

- Motor vehicles increased with the \$669,991 rescue pumper fire truck addition.

Major capital asset events during the current year for business-type activities included the following:

- Construction-in-progress (CIP) activity increased by a net amount of \$1,023,374, related to sewer projects, comprised of \$2,047,992 in new CIP and \$1,024,618 in former CIP becoming depreciable in 2012.
- Buildings and structures increased \$219,959 related to the Harrisburg Senators Stadium project.

Additional information on the City's capital assets can be found beginning on page 64 of this report.

2. **Long-term debt** The only debt activity in the City's governmental or business-type activities was the required principal and interest payments under existing debt arrangements.

Additional information on the City's long-term debt can be found beginning on page 67 of this report.

Economic Factors

Arguably, the two most significant factors affecting the City's financial position are the extent of the City's debt load due to the assumption of the Resource Recovery Facility's guaranteed debt obligations and the City's structural budget deficit discussed at length throughout this CAFR.

Additionally, the most significant unfunded mandate affecting the City is the liberal allowance for tax-exemption that exists in Pennsylvania. What was already a broadly-accommodating state law was further loosened several years ago by additional state legislative action. Today, approximately 49% of all real estate in the City is exempt from paying any type of taxes under state law. The number of properties achieving tax-exemption increases by the year. Some of the tax exempt-properties are amongst the greatest generators of demand for City services, for which they do not pay a dime. This is a continuing inequitable and unfair burden on Harrisburg and one that places a higher tax rate on those who pay taxes on their real estate.

Some of the factors that affect our costs are matters over which a local government has little control. Others are only marginally controllable. The following are a number of circumstances that will impact future costs:

- (a) Health care costs have been on the rise and each year the City projects increased costs; however due to turnover and vacant positions the City has been able to see these costs be the same or lower in recent years. If the City is back at full staffing, there will be a significant increase shown.
- (b) 2012 salaries for the City's Police, Firefighter, and Non-Uniformed unions were negotiated to increase 3%, 4%, and 3%, respectively; for 2013 in continued respective order, these increases are 3%, 3%, and 3%.
- (c) The Harrisburg Authority (THA), a component unit of the City of Harrisburg, has various debt issues outstanding that the City guarantees. There is a high degree of uncertainty regarding THA's ability

to operate at a capacity in order to sustain THA's debt service obligations. The City honored those guarantees at various times during 2009 and January 2010.

- (d) Pension benefits and OPEB obligations of the primary government are also considered here, as these liabilities have experienced continuous increases in recent years.
- (e) The Harrisburg Strong Plan provides for the agreed-to settlement of reimbursable amounts owed to several suburban municipalities in accordance with the Receiver's negotiated compromise of the involved claim. Applicable payments totaling \$11,225,000 have been scheduled to occur over multiple years beginning in 2013 through fiscal year 2019.

Requests for Information

This financial report is designed for those who have an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to Finance Director, The Rev. Dr. Martin Luther King Jr., City Government Center, 10 North Second Street, Suite 303, Harrisburg, PA 17101. You may also find more information regarding the City of Harrisburg at our website www.harrisburgpa.gov.

CITY OF HARRISBURG, PENNSYLVANIA
STATEMENT OF NET POSITION
DECEMBER 31, 2012

| | Primary Government | | | Component Units | Total |
|---|----------------------------|-----------------------------|--------------------|--------------------|--------------------|
| | Governmental Activities | Business-type Activities | Total | | |
| Assets | | | | | |
| Cash and cash equivalents | \$ 1,867,422 | \$ 1,451,479 | \$ 3,318,901 | \$ 17,913,659 | \$ 21,232,560 |
| Investments, at fair value | 7,958,974 | 6,592,470 | 14,551,444 | 72,831 | 14,624,275 |
| Receivables, net of allowance for uncollectible accounts | | | | | |
| Taxes | 10,715,552 | - | 10,715,552 | - | 10,715,552 |
| Accounts | 145,344 | 4,570,755 | 4,716,099 | 5,330,469 | 10,046,568 |
| Loans | 3,271,325 | - | 3,271,325 | 351,350 | 3,622,675 |
| Grants | - | - | - | 120,500 | 120,500 |
| Other | 1,343,046 | - | 1,343,046 | - | 1,343,046 |
| Internal balances | (273,285) | 273,285 | - | - | - |
| Due from City's agency fund | 202,153 | - | 202,153 | - | 202,153 |
| Due from component units | 593,505 | 1,330,329 | 1,923,834 | - | 1,923,834 |
| Due from primary government | - | - | - | 2,721,360 | 2,721,360 |
| Assets held for sale | 1,727,384 | - | 1,727,384 | - | 1,727,384 |
| Other assets | 506,223 | 1,013,435 | 1,519,658 | 1,122,400 | 2,642,058 |
| Restricted assets | | | | | |
| Cash and cash equivalents | 682,432 | 2,159 | 684,591 | - | 684,591 |
| Cash with fiscal agents | - | - | - | 9,419,987 | 9,419,987 |
| Investments, at fair value | - | 660,145 | 660,145 | 54,175,813 | 54,835,958 |
| Future lease rentals receivable from primary government | - | - | - | 1,597,167 | 1,597,167 |
| Prepaid lease payment to primary government | - | - | - | 7,400,000 | 7,400,000 |
| Direct financing lease proceeds receivable from component unit | - | 702,755 | 702,755 | - | 702,755 |
| Equitable ownership interest | - | - | - | 12,880,460 | 12,880,460 |
| Deferred charges, net of accumulated amortization | - | - | - | 14,134,706 | 14,134,706 |
| Right to building | - | - | - | 20,369,411 | 20,369,411 |
| Net pension asset | 3,857,144 | - | 3,857,144 | - | 3,857,144 |
| Capital assets, not being depreciated | 31,288,674 | 4,857,143 | 36,145,817 | 10,402,893 | 46,548,710 |
| Capital assets, less accumulated depreciation and amortization | 72,281,731 | 72,619,051 | 144,900,782 | 223,192,961 | 368,093,743 |
| Deposits | - | - | - | 350 | 350 |
| Derivative asset | - | - | - | 2,070,232 | 2,070,232 |
| Total assets | 136,167,624 | 94,073,006 | 230,240,630 | 383,276,549 | 613,517,179 |

(continued)

| | Primary Government | | | Component Units | Total |
|---|----------------------------|-----------------------------|------------------------|------------------------|------------------------|
| | Governmental Activities | Business-type Activities | Total | | |
| Liabilities | | | | | |
| Accounts payable and other current liabilities | 7,942,157 | 666,481 | 8,608,638 | 1,639,649 | 10,248,287 |
| Matured bond coupons | 20,097 | - | 20,097 | - | 20,097 |
| Due to City Police Pension Plan | 1,006,983 | - | 1,006,983 | - | 1,006,983 |
| Accrued liabilities | 2,966,534 | 49,746 | 3,016,280 | 6,126,271 | 9,142,551 |
| Due to primary government | - | - | - | 78,433,223 | 78,433,223 |
| Due to bond insurer under guarantee agreements | 14,779,378 | - | 14,779,378 | - | 14,779,378 |
| Due to bond insurer | 8,984,907 | - | 8,984,907 | - | 8,984,907 |
| Due to County of Dauphin | 54,363,948 | - | 54,363,948 | - | 54,363,948 |
| Due to component units | 89,245 | 2,367,581 | 2,456,826 | - | 2,456,826 |
| Due to other governments | 1,827,433 | - | 1,827,433 | - | 1,827,433 |
| Unearned revenue | 14,350,345 | - | 14,350,345 | 474,158 | 14,824,503 |
| Liabilities payable from restricted assets | - | - | - | 11,231,076 | 11,231,076 |
| Noncurrent liabilities: | | | | | |
| Due within one year | 17,542,434 | 560,520 | 18,102,954 | 37,381,997 | 55,484,951 |
| Due in more than one year | 81,656,396 | 9,534,583 | 91,190,979 | 505,810,021 | 597,001,000 |
| Other post-employment benefits | 56,860,180 | 2,388,044 | 59,248,224 | 717,752 | 59,965,976 |
| Contingent liability for component unit debt | 229,545,472 | - | 229,545,472 | - | 229,545,472 |
| Derivative liabilities | - | - | - | 5,794,328 | 5,794,328 |
| Unearned revenue | - | - | - | 3,080,381 | 3,080,381 |
| Environmental remediation liability | - | - | - | 40,636 | 40,636 |
| Accrued landfill closure and post-closure liability | - | - | - | 2,037,568 | 2,037,568 |
| Liability for obligations to construct assets under direct financing leases | - | - | - | 702,755 | 702,755 |
| Total liabilities | 491,935,509 | 15,566,955 | 507,502,464 | 653,469,815 | 1,160,972,279 |
| Net position | | | | | |
| Net investment in capital assets | 34,549,918 | 68,909,584 | 103,459,502 | (183,902,646) | (80,443,144) |
| Restricted for: | | | | | |
| Revolving loan program | 2,002,534 | - | 2,002,534 | - | 2,002,534 |
| Parks and recreation | 114,972 | - | 114,972 | - | 114,972 |
| Tourism | 359,247 | - | 359,247 | - | 359,247 |
| Debt service | - | 658,262 | 658,262 | 3,246,213 | 3,904,475 |
| Capital projects | - | - | - | 3,310,965 | 3,310,965 |
| Other | 106,165 | - | 106,165 | - | 106,165 |
| Landfill closure | - | - | - | 1,362,259 | 1,362,259 |
| Guarantee agreement | - | - | - | 250,000 | 250,000 |
| Water operations | - | - | - | 10,605,242 | 10,605,242 |
| Unrestricted | (392,900,721) | 8,938,205 | (383,962,516) | (105,065,299) | (489,027,815) |
| Total net position | \$(355,767,885) | \$ 78,506,051 | \$(277,261,834) | \$(270,193,266) | \$(547,455,100) |

The accompanying notes are an integral part of these financial statements.

CITY OF HARRISBURG, PENNSYLVANIA
STATEMENT OF ACTIVITIES
YEAR ENDED DECEMBER 31, 2012

| Functions/Programs | Expenses | Program Revenues | | |
|----------------------------------|-----------------------|----------------------|------------------------------------|----------------------------------|
| | | Charges for Services | Operating Grants and Contributions | Capital Grants and Contributions |
| Primary government | | | | |
| Governmental activities | | | | |
| General government | \$ 10,819,415 | \$ 4,201,175 | \$ 369,434 | \$ 5,108,924 |
| Building and housing development | 4,235,693 | 979,188 | 3,624,777 | - |
| Public safety | 40,859,175 | 5,057,422 | 3,319,427 | 710,863 |
| Public works | 10,947,141 | 1,951,430 | 929,762 | - |
| Parks and recreation | 1,338,934 | 129,749 | 1,233,500 | - |
| Incinerator | 10,367,451 | - | - | - |
| Tourism | 71 | - | - | - |
| Interest on long-term debt | 4,510,977 | - | - | - |
| Total governmental activities | <u>83,078,857</u> | <u>12,318,964</u> | <u>9,476,900</u> | <u>5,819,787</u> |
| Business-type activities | | | | |
| Sewer | 9,863,885 | 12,255,817 | - | 1,033,017 |
| Harrisburg Senators | 1,396,634 | 437,464 | - | 16,525 |
| Incinerator | 5,809,063 | 6,608,376 | - | - |
| Sanitation | 2,711,335 | 4,281,800 | 51,853 | - |
| Total business-type activities | <u>19,780,917</u> | <u>23,583,457</u> | <u>51,853</u> | <u>1,049,542</u> |
| Total primary government | <u>\$ 102,859,774</u> | <u>\$ 35,902,421</u> | <u>\$ 9,528,753</u> | <u>\$ 6,869,329</u> |
| Component units | | | | |
| The Harrisburg Authority | \$ 62,625,014 | \$ 43,545,305 | \$ - | \$ - |
| Harrisburg Parking Authority | 13,379,547 | 13,645,728 | - | - |
| Coordinated Parking Fund | 6,412,550 | 5,570,068 | - | - |
| Redevelopment Authority | 4,906,271 | 204,926 | 556,633 | 124,250 |
| Total component units | <u>\$ 87,323,382</u> | <u>\$ 62,966,027</u> | <u>\$ 556,633</u> | <u>\$ 124,250</u> |

General revenues
Property taxes
Real estate transfer taxes
Local services taxes
Earned income taxes
Business privilege taxes
Franchise taxes
Public utility realty taxes
Payments in lieu of taxes
Grants and contributions not restricted to specific functions
Other income
Unrestricted investment earnings
Transfers - internal activities
Special item - settlement with suburban municipalities
Total general revenues, transfers, and special item
Change in net position
Net position - January 1, 2012 - restated
Net position - December 31, 2012

| Net (Expense) Revenue and Changes in Net Position | | | | |
|--|-----------------------------|-------------------------|-------------------------|-------------------------|
| Primary Government | | | | |
| Governmental Activities | Business-type Activities | Total | Component Units | Total |
| \$ (1,139,882) | \$ - | \$ (1,139,882) | \$ - | \$ (1,139,882) |
| 368,272 | - | 368,272 | - | 368,272 |
| (31,771,463) | - | (31,771,463) | - | (31,771,463) |
| (8,065,949) | - | (8,065,949) | - | (8,065,949) |
| 24,315 | - | 24,315 | - | 24,315 |
| (10,367,451) | - | (10,367,451) | - | (10,367,451) |
| (71) | - | (71) | - | (71) |
| (4,510,977) | - | (4,510,977) | - | (4,510,977) |
| <u>(55,463,206)</u> | <u>-</u> | <u>(55,463,206)</u> | <u>-</u> | <u>(55,463,206)</u> |
| - | 3,424,949 | 3,424,949 | - | 3,424,949 |
| - | 1,622,318 | 1,622,318 | - | 1,622,318 |
| - | (942,645) | (942,645) | - | (942,645) |
| - | 799,313 | 799,313 | - | 799,313 |
| - | 4,903,935 | 4,903,935 | - | 4,903,935 |
| <u>(55,463,206)</u> | <u>4,903,935</u> | <u>(50,559,271)</u> | <u>-</u> | <u>(50,559,271)</u> |
| - | - | - | (19,079,709) | (19,079,709) |
| - | - | - | 266,181 | 266,181 |
| - | - | - | (842,482) | (842,482) |
| - | - | - | (4,020,462) | (4,020,462) |
| - | - | - | <u>(23,676,472)</u> | <u>(23,676,472)</u> |
| 17,777,740 | - | 17,777,740 | - | 17,777,740 |
| 451,528 | - | 451,528 | - | 451,528 |
| 2,088,885 | - | 2,088,885 | - | 2,088,885 |
| 3,934,680 | - | 3,934,680 | - | 3,934,680 |
| 5,089,375 | - | 5,089,375 | - | 5,089,375 |
| 542,255 | - | 542,255 | - | 542,255 |
| 35,704 | - | 35,704 | - | 35,704 |
| 360,226 | - | 360,226 | - | 360,226 |
| 2,793,634 | - | 2,793,634 | - | 2,793,634 |
| - | - | - | 1,248,602 | 1,248,602 |
| 593,588 | 24,614 | 618,202 | (580,325) | 37,877 |
| 1,469,598 | (1,469,598) | - | - | - |
| (11,225,000) | - | (11,225,000) | - | (11,225,000) |
| <u>23,912,213</u> | <u>(1,444,984)</u> | <u>22,467,229</u> | <u>668,277</u> | <u>23,135,506</u> |
| (31,550,993) | 3,458,951 | (28,092,042) | (23,008,195) | (51,100,237) |
| <u>(324,216,892)</u> | <u>75,047,100</u> | <u>(249,169,792)</u> | <u>(247,185,071)</u> | <u>(496,354,863)</u> |
| <u>\$ (355,767,885)</u> | <u>\$ 78,506,051</u> | <u>\$ (277,261,834)</u> | <u>\$ (270,193,266)</u> | <u>\$ (547,455,100)</u> |

The accompanying notes are an integral
part of these financial statements.

CITY OF HARRISBURG, PENNSYLVANIA
BALANCE SHEET - GOVERNMENTAL FUNDS
DECEMBER 31, 2012

| | General | Grant Programs | Debt Service | Other Governmental Funds | Total Governmental Funds |
|---|----------------------|---------------------|-------------------|--------------------------------|--------------------------------|
| ASSETS | | | | | |
| Assets | | | | | |
| Cash and cash equivalents | \$ 1,717,878 | \$ 123,127 | \$ - | \$ 26,417 | \$ 1,867,422 |
| Investments, at fair value | 1,740,939 | 4,832,343 | 21,041 | 1,364,651 | 7,958,974 |
| Receivables, net of allowance for uncollectible accounts | | | | | |
| Taxes | 10,655,732 | - | - | 59,820 | 10,715,552 |
| Accounts | 145,344 | - | - | - | 145,344 |
| Loans | 2,002,534 | 1,268,791 | - | - | 3,271,325 |
| Other | 377,084 | 965,962 | - | - | 1,343,046 |
| Due from other funds | 2,035,735 | 769,976 | 734,970 | 189,205 | 3,729,886 |
| Advances and amounts due from component units | 442,234 | - | - | 151,271 | 593,505 |
| Other assets | 490,332 | - | - | - | 490,332 |
| Restricted assets | | | | | |
| Cash and cash equivalents | 105,221 | - | - | 577,211 | 682,432 |
| Total assets | <u>\$ 19,713,033</u> | <u>\$ 7,960,199</u> | <u>\$ 756,011</u> | <u>\$ 2,368,575</u> | <u>\$ 30,797,818</u> |

LIABILITIES AND FUND BALANCE

| | | | | | |
|--|----------------------|---------------------|-------------------|---------------------|----------------------|
| Liabilities | | | | | |
| Accounts payable | \$ 5,516,496 | \$ 1,810,330 | \$ - | \$ 615,331 | \$ 7,942,157 |
| Accrued liabilities | 1,764,966 | 429 | - | - | 1,765,395 |
| Notes payable | - | - | 67,264 | - | 67,264 |
| Capital lease obligation | - | - | 667,706 | - | 667,706 |
| Due to bond insurer under guarantee agreement | 14,779,378 | - | - | - | 14,779,378 |
| Due to bond insurer | 8,984,907 | - | - | - | 8,984,907 |
| Due to County of Dauphin | 54,363,948 | - | - | - | 54,363,948 |
| Matured bond coupons payable | - | - | 20,097 | - | 20,097 |
| Due to other funds | 2,142,516 | 932,375 | - | 726,127 | 3,801,018 |
| Due to City Police Pension Plan | 1,006,983 | - | - | - | 1,006,983 |
| Advances and amounts due to component units | - | - | - | 89,245 | 89,245 |
| Due to other governments | - | 1,827,433 | - | - | 1,827,433 |
| Unearned revenue | 8,949,725 | 2,939,001 | - | 8,329 | 11,897,055 |
| Total liabilities | <u>97,508,919</u> | <u>7,509,568</u> | <u>755,067</u> | <u>1,439,032</u> | <u>107,212,586</u> |
| Fund balance | | | | | |
| Nonspendable | 490,332 | - | - | - | 490,332 |
| Restricted for | | | | | |
| Revolving loan program | 2,002,534 | - | - | - | 2,002,534 |
| Parks and recreation | - | - | - | 114,972 | 114,972 |
| Tourism | - | - | - | 359,247 | 359,247 |
| Other | 105,221 | - | 944 | - | 106,165 |
| Capital projects | - | - | - | 458,017 | 458,017 |
| Unassigned | (80,393,973) | 450,631 | - | (2,693) | (79,946,035) |
| Total fund balance | <u>(77,795,886)</u> | <u>450,631</u> | <u>944</u> | <u>929,543</u> | <u>(76,414,768)</u> |
| Total liabilities and fund balance | <u>\$ 19,713,033</u> | <u>\$ 7,960,199</u> | <u>\$ 756,011</u> | <u>\$ 2,368,575</u> | <u>\$ 30,797,818</u> |

The accompanying notes are an integral part of these financial statements.

CITY OF HARRISBURG, PENNSYLVANIA
RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET POSITION
DECEMBER 31, 2012

Fund balance - total governmental funds \$ (76,414,768)

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.

| | | |
|-------------------------------|----------------------|-------------|
| Governmental capital assets | 244,655,297 | |
| Less accumulated depreciation | <u>(141,084,892)</u> | 103,570,405 |

| | | |
|---|--|-----------|
| Artifacts held for sale by the City are not financial resources and, therefore, are not reported in the governmental funds. | | 1,727,384 |
|---|--|-----------|

| | | |
|--|--|-----------|
| Other assets are not available to pay for current-period expenditures and, therefore, are reported as unearned in the funds. | | 8,803,037 |
|--|--|-----------|

| | | |
|-------------------|--|-----------|
| Net pension asset | | 3,857,144 |
|-------------------|--|-----------|

| | | |
|--|--|-------------|
| Guarantee and swap fees and bond issuance costs are reported on the statement of net position for governmental activities and amortized over the life of the guarantee, swap or bond period, but are available to pay current-period expenditures and, therefore, are not reported in the funds. | | (3,840,436) |
|--|--|-------------|

| | | |
|---|--|-------------|
| Certain lease payments received in advance are reported as unearned revenue and amortized over the life of the lease agreement, but are available to pay current-period expenditures and, therefore, are not reported in the funds. | | (7,400,000) |
|---|--|-------------|

Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.

| | | |
|---|--------------------|----------------------|
| Workers' compensation | (4,193,905) | |
| Bonds payable | (31,241,935) | |
| Notes payable | (43,752,312) | |
| Notes payable due and payable at December 31, 2012 | 67,264 | |
| Capital leases payable | (2,430,303) | |
| Capital leases payable due and payable at December 31, 2012 | 667,706 | |
| Compensated absences | (6,355,375) | |
| Settlement with suburban municipalities | (11,225,000) | |
| Other post-employment benefits | (56,860,180) | |
| Contingent liability for component unit debt | (229,545,472) | |
| Accrued interest payable | <u>(1,201,139)</u> | <u>(386,070,651)</u> |

| | | |
|---|--|-------------------------|
| Net position of governmental activities | | <u>\$ (355,767,885)</u> |
|---|--|-------------------------|

The accompanying notes are an integral part of these financial statements.

CITY OF HARRISBURG, PENNSYLVANIA
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -
GOVERNMENTAL FUNDS
YEAR ENDED DECEMBER 31, 2012

| | General | Grant Programs | Debt Service | Other Governmental Funds | Total Governmental Funds |
|---|------------------------|--------------------|-------------------|--------------------------------|--------------------------------|
| Revenues | | | | | |
| Taxes | \$ 28,175,334 | \$ - | \$ - | \$ - | \$ 28,175,334 |
| Licenses and permits | 570,995 | - | - | - | 570,995 |
| Intergovernmental revenue | 5,329,338 | 11,688,176 | - | 1,146,433 | 18,163,947 |
| Department earnings and program revenue | 7,767,181 | 31,326 | - | 715,989 | 8,514,496 |
| Fines and forfeits | 1,642,640 | - | - | - | 1,642,640 |
| Investment income | 647,999 | 2,058 | 22 | 639 | 650,718 |
| Miscellaneous | 848,803 | 33,900 | 34,491 | - | 917,194 |
| Total revenues | 44,982,290 | 11,755,460 | 34,513 | 1,863,061 | 58,635,324 |
| Expenditures | | | | | |
| Current | | | | | |
| General government | 7,707,593 | 4,983,706 | - | - | 12,691,299 |
| Building and housing development | 1,010,326 | 2,898,383 | - | 25,934 | 3,934,643 |
| Public safety | 31,124,123 | 388,686 | - | - | 31,512,809 |
| Public works | 7,090,582 | - | - | 1,198,730 | 8,289,312 |
| Parks and recreation | 425,549 | - | - | - | 425,549 |
| Tourism | - | - | - | 71 | 71 |
| Incinerator | 13,933,799 | - | - | - | 13,933,799 |
| Capital outlay | - | - | - | 310,876 | 310,876 |
| Debt service | | | | | |
| Principal retirements | 48,890 | 440,000 | 11,063,775 | 45,816 | 11,598,481 |
| Interest and fiscal charges | 323,202 | 312,030 | 194,082 | - | 829,314 |
| Total expenditures | 61,664,064 | 9,022,805 | 11,257,857 | 1,581,427 | 83,526,153 |
| Excess of revenues over (under) expenditures | (16,681,774) | 2,732,655 | (11,223,344) | 281,634 | (24,890,829) |
| Other financing sources (uses) | | | | | |
| Transfers in | 4,558,847 | - | 11,446,210 | - | 16,005,057 |
| Transfers out | (11,446,210) | (2,282,024) | (219,341) | (587,884) | (14,535,459) |
| Total other financing sources (uses) | (6,887,363) | (2,282,024) | 11,226,869 | (587,884) | 1,469,598 |
| Net change in fund balances | (23,569,137) | 450,631 | 3,525 | (306,250) | (23,421,231) |
| Fund balances - beginning of year | (54,226,749) | - | (2,581) | 1,235,793 | (52,993,537) |
| Fund balances - end of year | <u>\$ (77,795,886)</u> | <u>\$ 450,631</u> | <u>\$ 944</u> | <u>\$ 929,543</u> | <u>\$ (76,414,768)</u> |

The accompanying notes are an integral part of these financial statements.

CITY OF HARRISBURG, PENNSYLVANIA
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO
THE STATEMENT OF ACTIVITIES
YEAR ENDED DECEMBER 31, 2012

Amounts reported for governmental activities in the statement of activities are different because:

| | | |
|--|--------------------|------------------------|
| Net change in fund balance - total governmental funds | | \$ (23,421,231) |
| <p>Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.</p> | | |
| Capital outlays | 6,099,336 | |
| Depreciation expense | <u>(6,491,641)</u> | (392,305) |
| Change in net pension asset | | 898,000 |
| <p>Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.</p> | | |
| | | 1,457,210 |
| <p>Governmental funds report guarantee fees and swap fees as revenues when received. However, in the statement of activities, the fees are amortized over the guarantee or swap period and reported as investment income.</p> | | |
| Amortization | | 520,741 |
| <p>The issuance of long-term debt (i.e., bonds, leases) provides current financial resources to governmental funds, while the repayment of principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.</p> | | |
| Principal repayments | | 11,598,481 |
| <p>Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.</p> | | |
| Workers' compensation | (820,495) | |
| Claims and settlements | 110,000 | |
| Compensated absences | (109,757) | |
| Other post-employment benefits | (10,051,322) | |
| Settlement with suburban municipalities | (11,225,000) | |
| Contingent liability for component unit debt | 3,566,348 | |
| Accrued interest | (92,012) | |
| Amortization of bond issuance costs | (8,939) | |
| Amortization of bond discounts | <u>(3,580,712)</u> | <u>(22,211,889)</u> |
| Change in net position of governmental activities | | <u>\$ (31,550,993)</u> |

The accompanying notes are an integral part of these financial statements.

CITY OF HARRISBURG, PENNSYLVANIA
STATEMENT OF NET POSITION - PROPRIETARY FUNDS
DECEMBER 31, 2012

| | Sewer Fund | Harrisburg Senators Fund | Incinerator Fund | Sanitation Fund | Total Proprietary Funds |
|---|----------------------|--------------------------------|---------------------|--------------------|-------------------------------|
| ASSETS | | | | | |
| Current assets | | | | | |
| Cash and cash equivalents | \$ 517,288 | \$ - | \$ 22 | \$ 934,169 | \$ 1,451,479 |
| Investments, at fair value | 5,815,228 | - | - | 777,242 | 6,592,470 |
| Receivables, net of allowance for uncollectible accounts | | | | | |
| Accounts | 2,207,316 | - | 1,840,505 | 522,934 | 4,570,755 |
| Due from other funds | 876,342 | 78,386 | 383,541 | - | 1,338,269 |
| Due from component units | 174,675 | 36,736 | 1,082,972 | 35,946 | 1,330,329 |
| Prepaid expenses and other assets | 807,910 | 189,009 | - | 16,516 | 1,013,435 |
| Total current assets | <u>10,398,759</u> | <u>304,131</u> | <u>3,307,040</u> | <u>2,286,807</u> | <u>16,296,737</u> |
| Long-term assets | | | | | |
| Restricted assets | | | | | |
| Cash and cash equivalents | - | 2,159 | - | - | 2,159 |
| Investments, at fair value | - | 660,145 | - | - | 660,145 |
| Direct financing lease proceeds receivable from component unit | 702,755 | - | - | - | 702,755 |
| Capital assets, not being depreciated | 4,857,143 | - | - | - | 4,857,143 |
| Capital assets, less accumulated depreciation and amortization | 37,736,576 | 34,659,291 | - | 223,184 | 72,619,051 |
| Total long-term assets | <u>43,296,474</u> | <u>35,321,595</u> | <u>-</u> | <u>223,184</u> | <u>78,841,253</u> |
| Total assets | <u>53,695,233</u> | <u>35,625,726</u> | <u>3,307,040</u> | <u>2,509,991</u> | <u>95,137,990</u> |
| LIABILITIES | | | | | |
| Current liabilities | | | | | |
| Accounts payable | 561,239 | 405 | - | 104,837 | 666,481 |
| Accrued liabilities | - | 48,856 | - | 890 | 49,746 |
| Due to other funds | 197,658 | - | - | 867,326 | 1,064,984 |
| Due to component units | 1,469,893 | - | 897,688 | - | 2,367,581 |
| Current portion of future lease rentals payable to component unit | 80,163 | - | - | - | 80,163 |
| Current portion of workers' compensation | 18,517 | - | - | 66,044 | 84,561 |
| Current portion of lease rental bonds payable | - | 270,000 | - | - | 270,000 |
| Current portion of capitalized lease obligations | - | - | - | 90,167 | 90,167 |
| Current portion of vested compensated absences | 16,914 | - | - | 18,715 | 35,629 |
| Total current liabilities | <u>2,344,384</u> | <u>319,261</u> | <u>897,688</u> | <u>1,147,979</u> | <u>4,709,312</u> |
| Long-term liabilities | | | | | |
| Workers' compensation | 63,599 | - | - | 226,832 | 290,431 |
| Lease rental bonds payable | - | 7,293,296 | - | - | 7,293,296 |
| Capitalized lease obligations | - | - | - | 60,280 | 60,280 |
| Vested compensated absences | 243,914 | - | - | 129,658 | 373,572 |
| Other post-employment benefits | 1,411,640 | - | - | 976,404 | 2,388,044 |
| Future lease rentals payable to component unit | 1,517,004 | - | - | - | 1,517,004 |
| Total long-term liabilities | <u>3,236,157</u> | <u>7,293,296</u> | <u>-</u> | <u>1,393,174</u> | <u>11,922,627</u> |
| Total liabilities | <u>5,580,541</u> | <u>7,612,557</u> | <u>897,688</u> | <u>2,541,153</u> | <u>16,631,939</u> |
| NET POSITION | | | | | |
| Net investment in capital assets | 41,699,307 | 27,403,763 | - | (193,486) | 68,909,584 |
| Restricted | | | | | |
| Debt service | - | 658,262 | - | - | 658,262 |
| Unrestricted | 6,415,385 | (48,856) | 2,409,352 | 162,324 | 8,938,205 |
| Total net position | <u>\$ 48,114,692</u> | <u>\$ 28,013,169</u> | <u>\$ 2,409,352</u> | <u>\$ (31,162)</u> | <u>\$ 78,506,051</u> |

The accompanying notes are an integral part of these financial statements.

CITY OF HARRISBURG, PENNSYLVANIA
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION -
PROPRIETARY FUNDS
YEAR ENDED DECEMBER 31, 2012

| | Sewer Fund | Harrisburg Senators Fund | Incinerator Fund | Sanitation Fund | Total Proprietary Funds |
|--|---------------|--------------------------------|---------------------|--------------------|-------------------------------|
| Operating revenues | | | | | |
| Charges for service | \$ 12,255,043 | \$ 437,464 | \$ 6,608,376 | \$ 4,281,800 | \$ 23,582,683 |
| Operating expenses | | | | | |
| Salaries and wages | 1,744,080 | - | - | 808,942 | 2,553,022 |
| Fringe benefits | 1,091,994 | - | - | 440,261 | 1,532,255 |
| Communications | 20,963 | - | - | 2,592 | 23,555 |
| Professional fees | 95,681 | - | - | 13,519 | 109,200 |
| Utilities | 1,638,237 | - | - | - | 1,638,237 |
| Insurance | 390,509 | - | - | 36,169 | 426,678 |
| Maintenance and repairs | 574,758 | - | - | 113,550 | 688,308 |
| Contracted services | 855,433 | - | 5,796,913 | 974,970 | 7,627,316 |
| Supplies | 1,162,384 | - | 12,150 | 168,674 | 1,343,208 |
| Depreciation | 1,902,643 | 960,488 | - | 148,364 | 3,011,495 |
| Total operating expenses | 9,476,682 | 960,488 | 5,809,063 | 2,707,041 | 18,953,274 |
| Operating income (loss) | 2,778,361 | (523,024) | 799,313 | 1,574,759 | 4,629,409 |
| Nonoperating revenues (expenses) | | | | | |
| State subsidy | 1,033,017 | 16,525 | - | 51,853 | 1,101,395 |
| Investment income | 24,804 | 40 | 20 | (250) | 24,614 |
| Interest expense | (387,203) | (417,884) | - | (4,294) | (809,381) |
| Amortization of bond issue costs | - | (18,262) | - | - | (18,262) |
| Gain on sale of assets | 774 | - | - | - | 774 |
| Total nonoperating revenues (expenses) | 671,392 | (419,581) | 20 | 47,309 | 299,140 |
| Income (loss) before contributions and transfers | 3,449,753 | (942,605) | 799,333 | 1,622,068 | 4,928,549 |
| Transfers in | - | 219,341 | - | - | 219,341 |
| Transfers out | - | - | - | (1,688,939) | (1,688,939) |
| Change in net position | 3,449,753 | (723,264) | 799,333 | (66,871) | 3,458,951 |
| Net position - beginning of year | 44,664,939 | 28,736,433 | 1,610,019 | 35,709 | 75,047,100 |
| Net position - end of year | \$ 48,114,692 | \$ 28,013,169 | \$ 2,409,352 | \$ (31,162) | \$ 78,506,051 |

The accompanying notes are an integral part of these financial statements.

CITY OF HARRISBURG, PENNSYLVANIA
STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS
YEAR ENDED DECEMBER 31, 2012

| | Sewer Fund | Harrisburg Senators Fund | Incinerator Fund | Sanitation Fund | Total Proprietary Funds |
|---|--------------------|--------------------------------|---------------------|--------------------|-------------------------------|
| Cash flows from operating activities | | | | | |
| Received from user charges | \$13,241,998 | \$ 437,464 | \$ 6,110,641 | \$ 5,301,593 | \$25,091,696 |
| Payments to employees for services | (1,736,428) | - | - | (790,866) | (2,527,294) |
| Payments for fringe benefits | (890,201) | - | - | (314,141) | (1,204,342) |
| Payments to suppliers for goods and services | (4,429,664) | - | (6,110,661) | (1,486,069) | (12,026,394) |
| Net cash provided by (used in) operating activities | <u>6,185,705</u> | <u>437,464</u> | <u>(20)</u> | <u>2,710,517</u> | <u>9,333,666</u> |
| Cash flows from noncapital financing activities | | | | | |
| Transfers in | - | 219,341 | - | - | 219,341 |
| Transfers out | - | - | - | (1,688,939) | (1,688,939) |
| State subsidy | - | - | - | 51,853 | 51,853 |
| Proceeds from (repayment of) amounts due to other funds | 630,881 | - | - | - | 630,881 |
| Net cash provided by (used in) noncapital financing activities | <u>630,881</u> | <u>219,341</u> | <u>-</u> | <u>(1,637,086)</u> | <u>(786,864)</u> |
| Cash flows from capital and related financing activities | | | | | |
| Acquisition and construction of capital assets | (92,247) | (331,320) | - | - | (423,567) |
| Proceeds from sale of assets | 774 | - | - | - | 774 |
| Transfers to component unit | (2,050,000) | - | - | - | (2,050,000) |
| State subsidy | - | 263,177 | - | - | 263,177 |
| Interest paid | - | (415,350) | - | (4,294) | (419,644) |
| Lease, bond and note payments | (452,884) | (260,000) | - | (71,944) | (784,828) |
| Net cash used in capital and related financing activities | <u>(2,594,357)</u> | <u>(743,493)</u> | <u>-</u> | <u>(76,238)</u> | <u>(3,414,088)</u> |
| Cash flows from investing activities | | | | | |
| Sales (purchases) of investments | (5,078,364) | 86,651 | - | (492,320) | (5,484,033) |
| Investment income | 24,804 | 37 | 20 | (250) | 24,611 |
| Net cash provided by (used in) investing activities | <u>(5,053,560)</u> | <u>86,688</u> | <u>20</u> | <u>(492,570)</u> | <u>(5,459,422)</u> |
| Net increase (decrease) in cash and cash equivalents | (831,331) | - | - | 504,623 | (326,708) |
| Cash and cash equivalents (including restricted cash) - beginning of year | <u>1,348,619</u> | <u>2,159</u> | <u>22</u> | <u>429,546</u> | <u>1,780,346</u> |
| Cash and cash equivalents (including restricted assets) - end of year | <u>\$ 517,288</u> | <u>\$ 2,159</u> | <u>\$ 22</u> | <u>\$ 934,169</u> | <u>\$ 1,453,638</u> |

(continued)

CITY OF HARRISBURG, PENNSYLVANIA
STATEMENT OF CASH FLOWS - ALL PROPRIETARY FUNDS (CONT'D)
YEAR ENDED DECEMBER 31, 2012

| | Sewer Fund | Harrisburg Senators Fund | Incinerator Fund | Sanitation Fund | Total Proprietary Funds |
|---|---------------------|--------------------------------|---------------------|---------------------|-------------------------------|
| Reconciliation of operating income (loss) to net cash provided by (used in) operating activities | | | | | |
| Operating income (loss) | \$ 2,778,361 | \$ (523,024) | \$ 799,313 | \$ 1,574,759 | \$ 4,629,409 |
| Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities | | | | | |
| Depreciation and amortization | 1,902,643 | 960,488 | - | 148,364 | 3,011,495 |
| Provision for uncollectible accounts | 1,638,620 | - | 375,759 | 37,340 | 2,051,719 |
| Changes in assets and liabilities | | | | | |
| Accounts receivable | (651,665) | - | (324,768) | (108,073) | (1,084,506) |
| Due from/to other funds | - | - | 102,761 | 205,783 | 308,544 |
| Due from/to component units | - | - | (651,487) | 884,743 | 233,256 |
| Other assets | 238,548 | - | - | (2,119) | 236,429 |
| Direct financing lease | 159,217 | - | - | - | 159,217 |
| Vested compensated absences | 7,652 | - | - | 18,076 | 25,728 |
| Other post-employment benefits | 201,793 | - | - | 126,120 | 327,913 |
| Workers' compensation | 46,786 | - | - | (223,552) | (176,766) |
| Accounts payable and other accrued costs | (136,250) | - | (301,598) | 49,076 | (388,772) |
| Net cash provided by (used in) operating activities | <u>\$ 6,185,705</u> | <u>\$ 437,464</u> | <u>\$ (20)</u> | <u>\$ 2,710,517</u> | <u>\$ 9,333,666</u> |
| Noncash investing, capital, and financing activities | | | | | |
| Amortization of bond issuance costs and bond discount | <u>\$ -</u> | <u>\$ 18,262</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ 18,262</u> |
| Capital assets purchased by The Harrisburg Authority on behalf of the Sewer Fund | <u>\$ 2,006,745</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ 2,006,745</u> |

The accompanying notes are an integral part of these financial statements.

CITY OF HARRISBURG, PENNSYLVANIA
STATEMENT OF FIDUCIARY NET POSITION
DECEMBER 31, 2012

| | <u>Police Pension Trust Fund</u> | <u>Agency Funds</u> |
|--|--|-------------------------|
| ASSETS | | |
| Cash and cash equivalents | \$ - | \$ 2,317,498 |
| Receivables | | |
| Due from City of Harrisburg | 1,006,983 | - |
| Interest and dividends | 55,619 | - |
| Total receivables | <u>1,062,602</u> | <u>-</u> |
| Investments, at fair value | | |
| Money market funds | 1,324,669 | - |
| Certificates of deposit | 2,195,666 | - |
| Fixed income funds | 14,153,808 | - |
| U.S. Government obligations | 1,318,214 | - |
| U.S. Government agency obligations | 1,936,462 | - |
| Corporate bonds | 3,267,162 | - |
| Municipal bonds | 122,244 | - |
| Equity funds | 39,025,679 | - |
| Common stocks | 1,444,878 | - |
| Total investments | <u>64,788,782</u> | <u>-</u> |
| Total assets | <u>65,851,384</u> | <u>2,317,498</u> |
| LIABILITIES | | |
| Due to other governments | - | 426,879 |
| Due to City's General Fund | - | 202,153 |
| Due to others | - | 1,159,948 |
| Escrow liabilities | - | 528,518 |
| Total liabilities | <u>-</u> | <u>\$ 2,317,498</u> |
| NET POSITION | | |
| Restricted for police pension benefits | <u>\$ 65,851,384</u> | |

The accompanying notes are an integral part of these financial statements.

CITY OF HARRISBURG, PENNSYLVANIA
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - POLICE PENSION TRUST FUND
YEAR ENDED DECEMBER 31, 2012

| | |
|---|---------------|
| Additions | |
| Contributions | |
| Employee | \$ 522,377 |
| Employer | 2,524,734 |
| | <hr/> |
| Total contributions | 3,047,111 |
| | <hr/> |
| Investment income | |
| Interest and dividend income | 2,226,443 |
| Net appreciation in fair value of investments | 5,040,596 |
| | <hr/> |
| Total investment income | 7,267,039 |
| Less investment expense | (174,990) |
| | <hr/> |
| Net investment income | 7,092,049 |
| | <hr/> |
| Total additions | 10,139,160 |
| | <hr/> |
| Deductions | |
| Pension benefits | 4,276,388 |
| Administrative expenses | 77,997 |
| | <hr/> |
| Total deductions | 4,354,385 |
| | <hr/> |
| Change in net position | 5,784,775 |
| Net position - beginning of year | 60,066,609 |
| | <hr/> |
| Net position - end of year | \$ 65,851,384 |
| | <hr/> <hr/> |

The accompanying notes are an integral part of the these financial statements.

CITY OF HARRISBURG, PENNSYLVANIA
DESCRIPTION OF COMPONENT UNITS
YEAR ENDED DECEMBER 31, 2012

The Harrisburg Authority

The Harrisburg Authority Component Unit is used to account for the revenues and expenses associated with providing water service to residents and commercial and industrial establishments of the City of Harrisburg, Pennsylvania, (City) and several surrounding municipalities; providing municipal solid waste disposal, subsequent sale of incinerator generated steam to local utility, and the production of electricity for in-house use and sale to a public utility.

Harrisburg Parking Authority

The Harrisburg Parking Authority Component Unit is used to account for the revenues and expenses associated with the ownership and operation of ten parking garages containing approximately 7,813 spaces in the central business district of the City, in addition to funds it receives from on-street parking meter charges and four open lots.

Coordinated Parking Fund

The Coordinated Parking Fund Component Unit is used to account for the net operating revenues from the components of the coordinated parking system. The components of the coordinated parking system include ten parking garages owned by the Harrisburg Parking Authority, two of the City's surface lots, the City's parking meters, and a portion of the parking tax collected by the City.

Redevelopment Authority of the City of Harrisburg (Redevelopment Authority)

The Redevelopment Authority of the City of Harrisburg Component Unit is incorporated under the provisions of the Commonwealth of Pennsylvania Urban Development Act Number 385 of May 24, 1945, as amended, for the purpose of providing redevelopment and other related activities within the City.

CITY OF HARRISBURG, PENNSYLVANIA
STATEMENT OF NET POSITION - COMPONENT UNITS
DECEMBER 31, 2012

| | The Harrisburg Authority | Harrisburg Parking Authority | Coordinated Parking Fund | Redevelopment Authority | Total Component Units |
|--|--------------------------------|------------------------------------|--------------------------------|----------------------------|-----------------------------|
| ASSETS | | | | | |
| Current assets | | | | | |
| Cash and cash equivalents | \$ 12,842,083 | \$ 3,685,680 | \$ 533,040 | \$ 852,856 | \$ 17,913,659 |
| Investments | - | - | - | 72,831 | 72,831 |
| Receivables, net of allowance for uncollectible accounts | | | | | |
| Accounts | 4,139,146 | 1,004,950 | - | 186,373 | 5,330,469 |
| Loans | - | - | - | 351,350 | 351,350 |
| Grants | - | - | - | 120,500 | 120,500 |
| Advances and amounts due from primary government | 1,314,206 | - | 353,779 | - | 1,667,985 |
| Prepaid expenses and other assets | 980,788 | 141,612 | - | - | 1,122,400 |
| Current portion of direct financing lease | 80,163 | - | - | - | 80,163 |
| Total current assets | 19,356,386 | 4,832,242 | 886,819 | 1,583,910 | 26,659,357 |
| Restricted assets | | | | | |
| Cash with fiscal agents | 9,419,975 | 12 | - | - | 9,419,987 |
| Investments | 38,480,096 | 12,662,743 | - | 3,032,974 | 54,175,813 |
| Total restricted assets | 47,900,071 | 12,662,755 | - | 3,032,974 | 63,595,800 |
| Advances to primary government | 1,053,375 | - | - | - | 1,053,375 |
| Future lease rentals receivable from primary government | 1,517,004 | - | - | - | 1,517,004 |
| Prepaid lease payment to primary government | - | 7,400,000 | - | - | 7,400,000 |
| Equitable ownership interest | - | 12,880,460 | - | - | 12,880,460 |
| Deferred charges, net of accumulated amortization | 9,431,222 | 4,703,484 | - | - | 14,134,706 |
| Right to building | - | - | - | 20,369,411 | 20,369,411 |
| Capital assets, not being depreciated | 689,957 | 9,682,936 | - | 30,000 | 10,402,893 |
| Capital assets, less accumulated depreciation | 169,251,214 | 45,739,990 | - | 8,201,757 | 223,192,961 |
| Deposits | 350 | - | - | - | 350 |
| Derivative assets | 2,070,232 | - | - | - | 2,070,232 |
| Total assets | 251,269,811 | 97,901,867 | 886,819 | 33,218,052 | 383,276,549 |

(continued)

| | The Harrisburg Authority | Harrisburg Parking Authority | Coordinated Parking Fund | Redevelopment Authority | Total Component Units |
|--|--------------------------------|------------------------------------|--------------------------------|----------------------------|-----------------------------|
| LIABILITIES | | | | | |
| Current liabilities (payable from current assets) | | | | | |
| Accounts payable and accrued liabilities | 100,420 | 1,420,911 | 6,064 | 112,254 | 1,639,649 |
| Advances and amounts due to primary government | 77,670,196 | 661,367 | - | 36,736 | 78,368,299 |
| Current portion of capital lease | 15,000,000 | - | - | - | 15,000,000 |
| Accrued interest payable | 6,085,233 | - | - | 41,038 | 6,126,271 |
| Advances and amounts due to component unit | - | 973,705 | (973,705) | - | - |
| Unearned revenue | - | 359,958 | - | 114,200 | 474,158 |
| Current portion of bonds payable | - | 3,805,000 | - | - | 3,805,000 |
| Total current liabilities (payable from current assets) | <u>98,855,849</u> | <u>7,220,941</u> | <u>(967,641)</u> | <u>304,228</u> | <u>105,413,377</u> |
| Current liabilities (payable from restricted assets) | | | | | |
| Accounts payable | 3,615,536 | - | - | - | 3,615,536 |
| Accrued interest payable | 6,197,140 | 1,418,400 | - | - | 7,615,540 |
| Current portion of loan payable | 8,645,310 | - | - | - | 8,645,310 |
| Current portion of revenue bonds payable | 8,381,000 | - | - | - | 8,381,000 |
| Current portion of revenue notes payable | 1,213,187 | - | - | 337,500 | 1,550,687 |
| Total current liabilities (payable from restricted assets) | <u>28,052,173</u> | <u>1,418,400</u> | <u>-</u> | <u>337,500</u> | <u>29,808,073</u> |
| Noncurrent liabilities | | | | | |
| Loans payable | 11,178,190 | - | - | - | 11,178,190 |
| Revenue bonds payable, net of discount | 272,281,015 | 101,251,531 | - | 51,934,990 | 425,467,536 |
| Revenue notes payable, net of discount | 68,099,176 | - | - | 894,287 | 68,993,463 |
| Due to other governments | - | - | - | 170,832 | 170,832 |
| Due to primary government | 64,924 | - | - | - | 64,924 |
| Derivative liabilities | 5,794,328 | - | - | - | 5,794,328 |
| Unearned revenue | 2,951,299 | 129,082 | - | - | 3,080,381 |
| Other post-employment benefits | - | 717,752 | - | - | 717,752 |
| Environmental remediation liability | - | - | - | 40,636 | 40,636 |
| Accrued landfill closure and post-closure liability | 2,037,568 | - | - | - | 2,037,568 |
| Liability for obligations to construct assets under direct financing leases | 702,755 | - | - | - | 702,755 |
| Total liabilities | <u>490,017,277</u> | <u>110,737,706</u> | <u>(967,641)</u> | <u>53,682,473</u> | <u>653,469,815</u> |
| NET POSITION | | | | | |
| Net position | | | | | |
| Net investment in capital assets | (176,587,077) | (14,316,385) | - | 7,000,816 | (183,902,646) |
| Restricted: | | | | | |
| Debt service | 213,239 | - | - | 3,032,974 | 3,246,213 |
| Capital projects | 3,310,965 | - | - | - | 3,310,965 |
| Landfill closure | 1,362,259 | - | - | - | 1,362,259 |
| Guarantee agreement | 250,000 | - | - | - | 250,000 |
| Water operations | 10,605,242 | - | - | - | 10,605,242 |
| Unrestricted | (77,902,094) | 1,480,546 | 1,854,460 | (30,498,211) | (105,065,299) |
| Total net position | <u>\$(238,747,466)</u> | <u>\$(12,835,839)</u> | <u>\$ 1,854,460</u> | <u>\$(20,464,421)</u> | <u>\$(270,193,266)</u> |

The accompanying notes are an integral part of these financial statements.

CITY OF HARRISBURG
STATEMENT OF ACTIVITIES - COMPONENT UNITS
YEAR ENDED DECEMBER 31, 2012

| | <u>Expenses</u> | <u>Program Revenues</u> | | |
|------------------------------|----------------------|-----------------------------|---|---|
| | | <u>Charges for Services</u> | <u>Operating Contributions and Grants</u> | <u>Capital Contributions and Grants</u> |
| The Harrisburg Authority | \$ 62,625,014 | \$ 43,545,305 | \$ - | \$ - |
| Harrisburg Parking Authority | 13,379,547 | 13,645,728 | - | - |
| Coordinated Parking Fund | 6,412,550 | 5,570,068 | - | - |
| Redevelopment Authority | 4,906,271 | 204,926 | 556,633 | 124,250 |
| Total component units | \$ 87,323,382 | \$ 62,966,027 | \$ 556,633 | \$ 124,250 |

General revenues
 Space rental income
 Miscellaneous income
 Unrestricted investment earnings

Total general revenues

Change in net position

Net position - January 1, 2012 - restated

Net position - December 31, 2012

Net (Expense) Revenue and
Changes in Net Position

| The Harrisburg Authority | Harrisburg Parking Authority | Coordinated Parking Fund | Redevelopment Authority | Total |
|--------------------------------|------------------------------------|--------------------------------|----------------------------|-------------------------|
| \$ (19,079,709) | \$ - | \$ - | \$ - | \$ (19,079,709) |
| - | 266,181 | - | - | 266,181 |
| - | - | (842,482) | - | (842,482) |
| - | - | - | (4,020,462) | (4,020,462) |
| <u>(19,079,709)</u> | <u>266,181</u> | <u>(842,482)</u> | <u>(4,020,462)</u> | <u>(23,676,472)</u> |
| - | - | - | 931,914 | 931,914 |
| - | 252,239 | - | 64,449 | 316,688 |
| <u>(1,116,517)</u> | <u>376,639</u> | <u>-</u> | <u>159,553</u> | <u>(580,325)</u> |
| <u>(1,116,517)</u> | <u>628,878</u> | <u>-</u> | <u>1,155,916</u> | <u>668,277</u> |
| (20,196,226) | 895,059 | (842,482) | (2,864,546) | (23,008,195) |
| <u>(218,551,240)</u> | <u>(13,730,898)</u> | <u>2,696,942</u> | <u>(17,599,875)</u> | <u>(247,185,071)</u> |
| <u>\$ (238,747,466)</u> | <u>\$ (12,835,839)</u> | <u>\$ 1,854,460</u> | <u>\$ (20,464,421)</u> | <u>\$ (270,193,266)</u> |

The accompanying notes are an integral
part of these financial statements.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Harrisburg, Pennsylvania (City) was founded by John Harris II in 1785, established as a borough in 1791 and incorporated as a City on March 19, 1860. The City operates as a Mayor-Council form of government and provides all municipal services to its residents.

The accounting policies of the City conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The following is a summary of the significant policies:

A. *Reporting Entity*

The City used guidance contained in governmental accounting standards to evaluate the possible inclusion of related entities (Authorities, Boards, Councils, etc.) within its reporting entity. The criteria used by the City for inclusion are financial accountability and the nature and significance of the relationships. In determining financial accountability in a given case, the City reviews the applicability of the following criteria. The City is financially accountable for:

- Organizations that make up the legal City entity.
- Legally separate organizations if City officials appoint a voting majority of the organization's governing body and the City is able to impose its will on the organization or if there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the City, as defined below:
 - **Impose its Will** – If the City can significantly influence the programs, projects, or activities of, or the level of services performed or provided by, the organization.
 - **Financial Benefit or Burden** – Exists if the City (1) is entitled to the organization's resources or (2) is legally obligated or has otherwise assumed the obligation to finance the deficits of, or provide support to, the organization or (3) is obligated in some manner for the debt of the organization.
- Organizations that are fiscally dependent on the City. Fiscal dependency is established if the organization is unable to adopt its budget, levy taxes, set rates or charges, or issue bonded debt without approval by the City.

Based on the foregoing criteria, the reporting entity has been defined to include all the entities for which the City is financially accountable or for which there is another significant relationship. Specific information on the nature of the various potential component units and a description of how the aforementioned criteria have been considered in determining whether or not to include or exclude such units in the City's financial statements are provided in the following paragraphs. Separately published audit reports of the component units and joint venture are available for public inspection in the City's Finance Office.

Blended Component Units

Some component units, despite being legally separate from the primary government (City), are so intertwined with the primary government that they are, in substance, the same as the primary government and are reported as part of the primary government. The component unit reported in this way is the City of Harrisburg Leasing Authority.

City of Harrisburg Leasing Authority

The City of Harrisburg Leasing Authority was formed pursuant to the Municipal Authority Act in 1986 for the purpose of acquiring and leasing facilities and equipment to the City. The five-member Board of Directors is appointed by the Mayor. The City of Harrisburg Leasing Authority's only financial transaction is the financing of City projects. There was no activity during the year ended December 31, 2012.

Discretely Presented Component Units

Component units which are not blended as part of the primary government are discretely presented, which entails reporting component unit financial data in a column separate from the financial data of the primary government. The component units presented in this way are the following:

- The Harrisburg Authority
- Harrisburg Parking Authority
- Coordinated Parking Fund
- Redevelopment Authority of the City of Harrisburg

The Harrisburg Authority

The Harrisburg Authority was incorporated in 1957 under the provisions of the Municipal Authority Act. The entire five-member Board of Directors is appointed by the Mayor and confirmed by City Council. The Harrisburg Authority has purchased the water system and incinerator facility from the City and contracts with the City to manage the water system. With respect to the water system, the contract requires that the Mayor prepare an operating expense budget for adoption by the City Council, with final approval by The Harrisburg Authority with the inclusion of such operating expenses in The Harrisburg Authority's annual budget. The Harrisburg Authority incurred \$5,300,974 in expenses under this agreement in 2012. Additionally, The Harrisburg Authority has agreed to adopt rates sufficient to pay the operating expenses budget, as approved, plus administrative and debt service expenses. The Harrisburg Authority has contracted with an outside vendor to manage the incinerator facility. The Harrisburg Authority has financed the sewer system for the City with lease revenue bonds and notes for which the City pledged all sewer system revenues to secure The Harrisburg Authority's bonds and notes.

Harrisburg Parking Authority

The Harrisburg Parking Authority (Authority) was incorporated in 1972 under the Pennsylvania Parking Authority Law of 1947. The five-member Board of Directors is appointed by the Mayor and members can be removed from the Board at will. The Authority owns and operates ten parking garages containing approximately 7,813 spaces in the central business district of the City.

In addition to parking charges, the Authority receives funds from on-street parking meter charges and four open lots. The City receives the benefit of excess parking revenues through a Cooperation Agreement with the Authority and the City has guaranteed a majority of the Authority's outstanding debt.

Coordinated Parking Fund

The Coordinated Parking Fund (Fund) was established in 1984 through a Cooperation Agreement for the Downtown Coordinated Parking System entered into by the City of Harrisburg, the Redevelopment Authority of the City of Harrisburg, Harristown Development Corporation, the Authority, the Mayor of Harrisburg, and the Harrisburg City Council. The Authority Board, which is appointed by the Mayor and whose members can be removed from the Board at will, administers the Fund on behalf of the City.

Redevelopment Authority of the City of Harrisburg

The Redevelopment Authority of the City of Harrisburg (Redevelopment Authority) was established in 1949 pursuant to the Urban Redevelopment Act of 1945 (Public Law – 991). The Redevelopment Authority is administered by a five-member Board of Directors, all of whom are appointed by the Mayor. The Redevelopment Authority provides a broad range of urban renewal and maintenance programs within the City. The Redevelopment Authority also coordinates efforts to improve the economic vitality, the housing stock, and overall living conditions within the City. The City guarantees some debt of the Redevelopment Authority projects.

Potential Component Units Excluded

City of Harrisburg Housing Authority

The City of Harrisburg Housing Authority (Housing Authority) was established in 1937 pursuant to the Housing Authorities Law to promote the availability of safe and sanitary dwelling accommodations at affordable rents to families of low income. The Housing Authority is administered by a five-member Board of Directors, all of whom are appointed by the Mayor.

The Housing Authority operates low rent subsidized housing projects established within the City. The Housing Authority manages the acquisition of federal and state funds for the construction of and/or improvements to low income properties and reviews programs with the landlords to ensure compliance with various rules and regulations. The City has no financial accountability over the Housing Authority's operations.

The Housing Authority operates and reports on a calendar year.

Harristown Development Corporation

The Harristown Development Corporation (HDC) was incorporated under the Nonprofit Corporation Law of Pennsylvania in 1974, and owns and operates several facilities within the City. HDC is governed by a 17-member Board of Directors (Board) selected by a nominating committee of the Board. City officials do not serve on the Board or nominating committee. The City does guarantee the debt of an HDC project, but there is no indication of financial accountability.

The HDC operates and reports on a calendar year.

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Joint Venture

The City is a participant with other municipalities in a joint venture that provides services to the constituents of all the participants. The City has no financial or equity interest in the joint venture. The following is a summary of the significant facts and circumstances for the joint venture for the year ended June 30, 2012:

| | |
|---------------------------------|--|
| Name of Organization | Cumberland-Dauphin-Harrisburg Transit Authority |
| Services Provided | Bus Service |
| City Board representation | Two of seven members |
| Fiscal Year | June 30 |
| Current Assets | \$ 3,588,162 |
| Capital Assets, Net | \$ 29,648,847 |
| Total Assets | \$ 33,312,924 |
| Net Position | \$ 29,261,272 |
| Operating Revenue | \$ 7,075,726 |
| Operating Loss | \$ (15,488,342) |
| Change in Net Position | \$ (200,424) |
| City Contribution to Operations | \$ 204,820 |

Related Organizations

The City Council and Mayor are also responsible for appointing the members of several boards, but the City's accountability for these organizations does not extend beyond making appointments. These boards include:

| | |
|---|--|
| Broad Street Market Authority | Harrisburg Human Relations Commission |
| Planning Commission | License and Tax Appeals |
| Private Industry Council | Electrical Code Advisory and Licensing |
| Tri-County Regional Planning Commission | Building Code Board of Appeals |
| Emergency Planning Committee | Housing Code Board of Appeals |
| Board of Health | Civil Service Board |
| Historical and Architectural Review Board | Zoning Hearing Board |
| Plumbing Board | Revolving Loan Review Committee |
| Downtown Improvement District, Inc. | |
| Susquehanna Area Regional Airport Authority | |

The amounts the City appropriated to these organizations during the year ended December 31, 2012 were immaterial to the basic financial statements.

The City owns the National Civil War Museum and the related artifacts (collectively, the facilities). During 2001, the City entered into an agreement to lease the facilities to a not-for-profit organization (organization) for \$1 per year. After five years, the City can notify the organization that it would like to renegotiate the rent payment based on the organization's ability to pay. As of December 31, 2012, there has been no further negotiation and the organization continues to pay rent of \$1 per year.

B. *Government-Wide and Fund Financial Statements*

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely, to a significant extent on fees and charges to external parties for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

C. *Measurement Focus, Basis of Accounting, and Financial Statement Presentation*

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and pension trust fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered available when they are collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Real estate, mercantile, franchise and hotel taxes, intergovernmental revenue, departmental earnings, and investment income are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. All other governmental fund revenues are recorded as cash is received because they are generally not measurable until actually received. In determining when to recognize intergovernmental revenues (grants and entitlements), the legal and contractual requirements of the individual programs are used as guidance.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on general long-term obligations are recognized when due. Prepaid items and inventory purchases are reported as expenditures in the year when the items are purchased. Expenditures for claims, judgments, compensated absences, contingent liabilities, and employer

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pension and other post-employment benefit contributions are reported to the extent that they mature each period.

The City reports unearned revenue on its governmental fund balance sheet. Unearned revenues arise when a potential revenue does not meet the “measurable” and “available” criteria for recognition in the current period. Unearned revenues also arise when resources are received by the government before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the government has a legal claim to the resources, the liability for unearned revenue is removed from the governmental fund balance sheet and revenue is recognized.

The City reports the following major governmental funds:

General Fund – Accounts for all financial resources except those accounted for in another fund. The General Fund is the general operating fund of the City.

Grant Programs Fund – Accounts for the revenues and expenditures of federal, state, and other grant programs including the Community Development Block Grant Entitlement Program.

Debt Service Fund – Accounts for the accumulation of resources, which are principally transfers from other funds, for the payment of general long-term obligation principal, interest, and related costs.

The City reports the following major proprietary funds:

Sewer Fund - Accounts for the revenues and expenses associated with the provision of sewage service to the residents and commercial and industrial establishments of the City as well as six municipalities surrounding the City.

Harrisburg Senators Fund - Accounts for the revenues and expenses associated with the payment of debt on the financing of a new stadium of the Harrisburg Senators, a minor league franchise formerly owned by the City.

Incinerator Fund - Accounts for the collection and remittance of incinerator/resource recovery disposal fees billed by the City and remitted to The Harrisburg Authority for their provision of solid waste incineration services to the residents and commercial and industrial establishments of the City.

Sanitation Fund – Accounts for the revenue and expenses associated with the collection of refuse and recyclable items and transportation of both to the solid waste facility.

In addition, the City reports the following fund types:

Pension Trust Fund – Accounts for the accumulation of resources for pension benefit payments and the withdrawals of qualified distributions of police personnel.

Agency Funds – Account for situations where the City’s role is purely custodial in nature (assets equal liabilities) and do not involve the measurement of results of operations and do not have a measurement focus. The City’s agency funds include the school tax collection fund, which is used to account for the collection and payment to the school district of property taxes billed and collected on its behalf, the payroll and other escrow liabilities fund, which is used to account for the collection and payment of

miscellaneous escrow liabilities, and the pass-through grant fund, which is used to account for the temporary collection and disbursement of pass-through grants.

Component units are accounted for as follows:

The discretely presented component units are accounted for as enterprise funds. As such, they account for the activities similar to those found in the private sector, where the determination of net income is necessary or useful for sound financial administration. Services from such activities are provided to outside parties.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the enterprise funds and other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City and its component units practice to use restricted resources first, then unrestricted resources as they are needed.

D. *Cash and Cash Equivalents*

For the purpose of the statement of cash flows, highly liquid investments (including restricted assets) with a maturity of three months or less when purchased are considered to be cash equivalents.

E. *Investments*

The City and its component units carry their investments at fair value. The fair value of the investments is based upon values provided by external investment managers and quoted market price.

F. *Allowance for Uncollectible Accounts*

The allowance for uncollectible accounts is based upon historical ratios established according to experience and other factors which in the judgment of City officials deserve recognition in estimating possible losses. Management believes that they have adequately provided for future probable losses.

G. *Loans Receivable*

The City has loans receivable issued from the City's Department of Building and Housing Development (DBHD) in the amount of \$4,100,441 and the Mayor's Office of Equal Economic Opportunity (MOEEO) in the amount of \$2,773,462, net of allowances for uncollectible accounts of \$2,884,578 and \$718,000, respectively. The balance of loans receivable that is reported in the General Fund, net of allowance for uncollectible accounts, is presented as restricted fund balance. The balance of the loans receivable that is reported in the Grant Programs Fund, net of allowance for uncollectible

accounts, is presented as unearned revenue. DBHD loans in the amount of \$3,469,959 were written off during the year ended December 31, 2012. Write-offs are determined based on events of loan default, bankruptcy, or negotiated settlement with the City.

In June 2003, the Redevelopment Authority received two Up-Front Grants in the amount of \$10.6 million from the United States Department of Housing and Urban Development for the Governor's Square (formerly McClay Street) redevelopment project within the City. The grant funds were loaned to developers for use in connection with a low-income housing project. The loans vary in term and require full payment of principal and interest at the end of the loan term. By their nature, the likelihood that these loans will be collected is remote and, as a result, the loans are completely offset with an allowance for uncollectible accounts at December 31, 2012.

H. *Interfund Receivables and Payables*

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due to/from other funds" on the balance sheet or statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

I. *Advances to Primary Government*

Advances to the primary government from The Harrisburg Authority represent construction in progress for sewer system improvements.

J. *Assets Held for Sale*

Assets held for sale consist of certain historical artifacts which City Council has authorized to be sold. The City carries its assets held for sale at estimated fair value. The fair value of the City's assets held for sale is valued at extrapolated appraisal cost, actual sales values, and estimated realizable values.

K. *Prepaid Expenses*

For the Authority, certain payments to vendors reflect costs applicable to future accounting periods. These payments are classified as prepaid expenses when made and expensed in future periods. The prepaid lease payment to the City will be expensed monthly from March 2, 2016 to March 1, 2026 in accordance with the amended lease agreement. The City recognized the full payment from the Authority as revenue in the General Fund during the year ended December 31, 2011. The City has reported this transaction as unearned revenue in the governmental activities and will recognize the revenue over the life of the lease agreement.

L. *Right to Building*

In 1998, the Redevelopment Authority purchased the right, title, and interest in and to certain portions of the Strawberry Square Site located in the City. The Redevelopment Authority is not entitled to any ownership of the buildings until 2016. The future right to the building is valued on the statement of net position at amortized cost. No amortization was required to be recorded through December 31, 2012.

M. *Capital Assets*

Primary Government

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, dams, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if historical cost is not available. Assets acquired prior to 1982 have been valued by applying an inflation index to current replacement cost to determine estimated historical costs. The cost of such assets amounted to \$2,447,811 at December 31, 2012. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend lives are not capitalized.

Artifacts, totaling \$18,649,000, have been recorded at cost in the governmental activities column of the government-wide financial statements and are not being depreciated.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Capital assets of the primary government are depreciated using the straight-line method over the following estimated useful lives:

| | |
|----------------------------|-----------------|
| Buildings and improvements | 5 to 100 years |
| Equipment and furniture | 5 to 20 years |
| Infrastructure | 50 to 150 years |

Component Units

The Harrisburg Authority

The Harrisburg Authority's capital assets in service and construction in progress are carried at cost, if purchased or constructed. Assets acquired through contributions from developers or other customers are capitalized at their estimated fair value, if available, or at engineers' estimated fair market value or cost to construct at the date of the contribution. Utility systems acquired from other governmental service providers are recorded at the purchase price, limited to fair value. Costs of studies that directly result in specific projects are capitalized. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year.

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Maintenance and repairs, which do not significantly extend the value or life of property, plant, and equipment, are expensed as incurred.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets is included as part of the capitalized value of the asset constructed.

Depreciation expense for the Water Segment assets acquired prior to 1992 and for Resource Recovery Segment assets acquired prior to 1997 are calculated using a 2% annual rate. For acquisitions subsequent to these dates, capital assets are depreciated using the straight-line method, over the estimated useful lives, as follows:

| | |
|--|-------------|
| Land improvements | 25 years |
| Water mains and related accessories | 75 years |
| Water meter equipment | 25 years |
| Buildings (including Resource Recovery Facility) | 50 years |
| Office equipment | 5-15 years |
| Office furnishings | 15 years |
| Operating equipment | 10-50 years |
| Vehicles | 7 years |

Harrisburg Parking Authority

The Authority's capital assets in service and construction in progress are stated on the basis of cost. Capital assets are defined by the Authority as assets with an initial, individual cost of \$10,000 for land, buildings, and related improvements, or \$1,000 for furniture and equipment purposes, and an estimated useful life in excess of three years. Maintenance and repairs, which do not significantly extend the value or life of capital assets, are expensed as incurred.

The Authority's depreciation expense is computed using the straight-line method over the estimated useful asset lives ranging from three to thirty years. Interest is capitalized on assets acquired with tax-exempt debt. The amount of interest to be capitalized is calculated by offsetting interest costs incurred from the date of the borrowing until completion of the project with interest earned on invested proceeds over the same period.

Redevelopment Authority of the City of Harrisburg

All capital assets are capitalized at historical cost at the acquisition date. Donated fixed assets are reported at their fair market value as of the date received. The Redevelopment Authority maintains a capitalization threshold of \$5,000 for vehicles, equipment, and furniture and fixtures. Leasehold improvements, land improvements, buildings, and building improvements have a capitalization threshold of \$25,000. All capital assets are depreciated, except for land, land improvements (excavation, fill, grading, landscaping), construction in progress, easements, and rights of way.

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Depreciation is computed using the straight-line method over the following useful lives:

| | |
|-------------------------------------|------------|
| Buildings and building improvements | 40 years |
| Land improvements | 20 years |
| Furniture and fixtures | 10 years |
| Leasehold improvements | 7-10 years |
| Vehicles | 7-10 years |
| Equipment | 5 years |

N. *Amount Due to Primary Government/Bond Insurer/County of Dauphin*

As further discussed in Note 23, during the years ended December 31, 2009, 2010, 2011, and 2012, the City, bond insurer, and County of Dauphin (County) were required to make certain debt service payments on behalf of The Harrisburg Authority under various guarantee/insurance agreements. These amounts are presented as due to the primary government on The Harrisburg Authority's statement of net position and as due to the various entities on the General Fund balance sheet and the governmental activities statement of net position at December 31, 2012. In addition, the amounts due to the various entities include accrued interest at various interest rates, dependent upon the applicable agreement.

In addition, as discussed in Note 23, during the year ended December 31, 2012, the City's bond insurer was required to make certain debt service payments on behalf of the City under a bond insurance agreement. These amounts are presented as due to bond insurer on the General Fund balance sheet and the governmental activities statement of net position at December 31, 2012.

O. *Unearned Revenue*

The Harrisburg Authority's unearned revenue, consisting of monies received from debt service forward delivery agreements, is being amortized to interest income over the respective life of each of the agreements using a method that approximates the interest rate method.

P. *Vested Compensated Absences*

Primary Government

Vested compensated absences represent vested portions of accumulated unpaid vacation, sick pay and other employee benefit amounts. It is the City's policy to permit employees to accumulate a limited amount of earned but unused vacation, sick pay and other employee benefit amounts, which will be paid to employees upon separation from City service. All vested compensated absences are accrued when incurred in the government-wide, proprietary, and fiduciary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

Component Unit

Redevelopment Authority of the City of Harrisburg

The Redevelopment Authority's employees are granted vacation benefits in varying amounts depending on the number of years of service. Employees may accumulate up to 37.5 hours of vacation

leave, which may be carried over to subsequent years. Sick leave benefits accrue up to a maximum of 675 hours, but can only be used as sick time and not taken in pay. Sick leave accumulated in excess of 675 hours may be converted, at the discretion of the Executive Director, to vacation time. The conversion of sick leave to vacation leave will occur on the ratio of three (3) hours excess sick leave to one (1) hour vacation leave. The vacation leave accrued in this manner may be carried over to the new calendar year in addition to the maximum vacation leave carryover otherwise permitted. The liability related to compensated absences is reported in the statement of net position.

Q. *Long-term Obligations*

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable statement of net position. Bond premiums and discounts, as well as issuance costs, are amortized over the life of the related obligation using the effective interest method. Debt is reported net of the applicable bond premium or discount. Issuance costs are reported as assets and amortized over the term of the related obligation.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

The Harrisburg Authority, the Authority, and the Redevelopment Authority follow accounting standards that require the difference between the reacquisition price and the net carrying amount of the defeased debt be deferred and amortized as a component of interest expense over the remaining life of the old debt or the life of the new debt, whichever is shorter. On the statement of net position, the amount of the unamortized deferred costs of refunding is reported as a deduction from the new liability. As of December 31, 2012, the unamortized deferred costs of refunding recorded by The Harrisburg Authority, the Authority, and the Redevelopment Authority were \$21,785,544, \$2,648,509, and \$0, respectively.

R. *Fund Equity and Net Position*

In the government-wide financial statements and the proprietary fund types in the fund financial statements, net position is classified in the following categories:

Net Investment in Capital Assets – This category groups all capital assets, including infrastructure, into one component of net position. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction, or improvement of these assets reduces this category.

Restricted Net Position – This category presents external restrictions imposed by creditors, grantors, contributors or laws or regulations of other governments, and restrictions imposed by law through constitutional provisions or enabling legislation.

Unrestricted Net Position – This category represents the net position of the City, that is not restricted for any project or other purpose.

In the fund financial statements, governmental funds report fund balance in categories based on the level of constraints placed upon the funds. The levels are as follows:

Nonspendable – This category represents funds that are not in spendable form and includes such items as prepaid expenditures.

Restricted – This category represents funds that are limited in use due to constraints on purpose and circumstances of spending that are legally enforceable by outside parties.

Unassigned – This category represents all other funds not otherwise defined.

The City's policy is to use funds in the order of the most restrictive to the least restrictive.

S. Pensions

All full-time employees of the City, with the exception of police officers, are covered by an agent-multiple employer public employee retirement system, the Pennsylvania Municipal Retirement System (PMRS). Police officers are covered by the Combined Police Pension Plan, a single-employer pension plan. Contributions to the plans are made in amounts sufficient to fund current service costs and to fund prior and past service costs over a forty-year period. Member employees contribute amounts to the plans based on a percentage of salary. The City funds its pension plans on the basis of normal cost plus the amortization of prior service cost over thirty years in accordance with Act 205 - 1984 of the Pennsylvania legislature. Pension expense is based upon normal cost plus the equivalent to interest on the unfunded prior service costs. As of January 1, 2011, the date of the most recent actuarial valuation, the actuarial accrued pension liability exceeded the actuarial value of assets in the Combined Police Pension Plan in the amount of \$8,543,570. However, the actuarial value of assets exceeded the actuarial accrued pension liability in the Non-uniformed and Fire Pension Plans in the amounts of \$21,568,647 and \$13,201,626, respectively.

T. Risk Management

Primary Government

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City purchases commercial insurance for all risks of loss including workers' compensation excess coverage for those risks related to injuries of employees. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

The City is self-insured for workers' compensation. As a self-insurer, the City is required to fund an already established trust fund, dollar for dollar, once the City has passed a total liability threshold of \$3,594,887, as established by the Commonwealth of Pennsylvania. Accordingly, the City has established a trust fund for workers' compensation claims. The City provides coverage for up to a maximum of \$600,000 for each workers' compensation claim and has purchased commercial coverage for claims in excess of coverage.

In the government-wide financial statements and proprietary fund types in the fund financial statements, the liability for outstanding claims is reported in the applicable statement of net position. A liability for these amounts is reported in governmental funds only if they have matured. The accrued

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cost for unpaid claims was \$4,193,905 and \$374,992 in the governmental activities and business-type activities, respectively, at December 31, 2012. These claims liabilities are discounted to present value at a discount rate of 5% and are based on the requirements of governmental accounting standards, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated.

Change in the claims' liability amounts were as follows:

| | Governmental Activities | Business-type Activities | 2012 | 2011 |
|--|----------------------------|-----------------------------|---------------------|---------------------|
| Beginning - January 1 | \$ 3,373,410 | \$ 551,758 | \$ 3,925,168 | \$ 4,429,630 |
| Current year claims and changes in estimates | 1,915,373 | (103,378) | 1,811,995 | 634,960 |
| Claim payments | <u>(1,094,878)</u> | <u>(73,388)</u> | <u>(1,168,266)</u> | <u>(1,139,422)</u> |
| Ending - December 31 | <u>\$ 4,193,905</u> | <u>\$ 374,992</u> | <u>\$ 4,568,897</u> | <u>\$ 3,925,168</u> |

Component Units

The City's discretely presented component units are exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. Significant losses are covered by commercial insurance. There were no significant reductions in insurance coverages in 2012. Settlement amounts have not exceeded insurance coverages for the current year or three prior years.

U. Budgets and Budgetary Accounting

Formal budgetary integration is employed as a management control device during the year for the General Fund, Debt Service Fund, State Liquid Fuels Tax Fund (nonmajor governmental fund), Sewer, and Sanitation Funds. Annual budgets are adopted by ordinances passed by City Council. The City has established the following procedures relating to the preparation and adoption of the annual budget.

1. During August, budget preparation packages are prepared and submitted to the department heads/bureau chiefs for use in developing financial projections for their expenditures for the ensuing year.
2. The budget staff reviews the department heads'/bureau chiefs' expenditure projections and submits a first draft to the Business Administrator. Subsequent to the Business Administrator's review, the draft and recommendations are forwarded to the Mayor.
3. During September, departmental review forms are prepared and submitted to all department heads/bureau chiefs for use in developing financial projections for anticipated revenues for the ensuing year. The Budget staff conducts public hearings to review the department's budget requests.
4. Mayoral hearings are then held during October with each department to discuss their budgets as submitted and allow them to substantiate projected expenditures.

5. After hearings, the budget staff again reviews the projections and presents to the Business Administrator options as to the most viable method of financing them.
6. A second draft is then given to the Mayor with the balanced budget prepared as a result of meetings held between the Mayor, the Business Administrator, and the budget staff.
7. On the fourth Tuesday of November, the final Mayoral recommended budget is presented to City Council.
8. Council holds Budget and Finance Committee meetings to substantiate the proposed budget and arrive at any amendments to the budget.
9. By December 31, the budget, as amended by Council, is legally enacted through the passage of an ordinance.

Appropriations are authorized by ordinance at the fund level with the exception of the General Fund, which is appropriated at the functional office or department level except for the Office of Administration, which has separate budgets for administration and general expenditures. Appropriations are further defined through the establishment of more detailed line-item budgets. These are the legal levels of budgetary control.

The Business Administrator may authorize transfers up to \$20,000 between line-items within a department or office. However, no transfers shall be permitted into or within any personnel line-items to augment any individual wage or salary allocation previously established by City Council for any position without City Council approval, except to accommodate payments to employees as required under applicable laws or collective bargaining agreements. City Council approval is required for transfers in excess of \$20,000 along budget line-items. In the absence of budgeted financing, City Council may approve a supplemental appropriation from unappropriated fund balances; or from a new, unanticipated and unbudgeted revenue source(s) received during the course of the budget year. Therefore, the legal level of control is the line-item level. There were supplemental appropriations enacted during 2012.

Budget to actual comparison by department for the City's General Fund is included in required supplementary information.

V. *Special Items*

Special items are significant transactions or other events within the control of management that are either unusual in nature or infrequent in occurrence.

W. *Use of Estimates*

Management of the City and its discretely presented component units have made a number of estimates and assumptions relating to the reporting of assets and liabilities and the disclosure of contingent liabilities to prepare the financial statements in conformity with accounting principles generally accepted in the United States of America. Estimates also affect the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

X. *Non-Recourse Debt Issue*

The Harrisburg Authority and the Redevelopment Authority participate in various bond issues for which they have limited liability. Acting solely in an agency capacity, the Authorities serve as a financing conduit, bringing the ultimate borrower and the ultimate lender together to do business. Although the Authorities are a party to the trust indentures with the trustees, the agreements are structured such that there is no recourse against the Authorities in the case of default. As such, the corresponding debt is not reflected on the balance sheet of the Authorities. As of December 31, 2012, non-recourse debt issues outstanding of The Harrisburg Authority totaled \$89,355,000. As of December 31, 2012, non-recourse debt issues of the Redevelopment Authority totaled approximately \$25,744,000 including approximately \$10,036,000 on behalf of the City. See Note 23 regarding a material event notice issued by an entity for which The Harrisburg Authority issued non-recourse debt.

Y. *Pending Changes in Accounting Principles*

In June 2011, the Governmental Accounting Standards Board (GASB) issued Statement No. 61, "*The Financial Reporting Entity*." The objective of this Statement is to have financial reporting entity financial statements be more relevant by improving guidance for including, presenting, and disclosing information about component units and equity interest transactions of a financial reporting entity. The provisions of this Statement are effective for the City's December 31, 2013 financial statements.

In March 2012, GASB issued Statement No. 65, "*Items Previously Reported as Assets and Liabilities*." Statement No. 65 clarifies the appropriate reporting of deferred outflows of resources and deferred inflows of resources to ensure consistency in financial reporting. The provisions of this Statement are effective for the City's December 31, 2013 financial statements.

In March 2012, GASB issued Statement No. 66, "*Technical Corrections – 2012 – an amendment of GASB Statements No. 10 and No. 62*." The objective of this Statement is to improve accounting and financial reporting for a governmental financial reporting entity by resolving conflicting guidance that resulted from the issuance of two pronouncements, Statement No. 54, "*Fund Balance Reporting and Governmental Fund Type Definitions*," and Statement No. 62, "*Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*." The provisions of this Statement are effective for the City's December 31, 2013 financial statements.

In June 2012, GASB issued Statements No. 67 and 68, "*Financial Reporting for Pension Plans*" and "*Accounting and Financial Reporting for Pensions*." These Statements revise and establish reporting requirements for most governments that provide their employees with pension benefits. The provisions of these Statements are effective for the City's December 31, 2014 and 2015 financial statements.

In January 2013, GASB issued Statement No. 69, "*Government Combinations and Disposals of Government Operations*." Statement No. 69 establishes accounting and reporting standards related to government combinations and disposals of government operations. The provisions of this Statement are effective for the City's December 31, 2014 financial statements.

In April 2013, GASB issued Statement No. 70, "*Accounting and Financial Reporting for Nonexchange Financial Guarantees*." Statement No. 70 improves accounting and financial reporting by governments that extend and receive nonexchange financial guarantees. The provisions of this Statement are effective for the City's December 31, 2014 financial statements.

The effect of implementation of these Statements has not yet been determined.

2. DEPOSITS AND INVESTMENTS

Primary Government

The deposit and investment policy of the City adheres to state statutes and prudent business practices. City deposits must be held in insured, federally regulated banks or financial institutions and must be fully collateralized in accordance with state statutes. Permissible investments include direct obligations of the U.S. Treasury and U.S. Governmental agencies; certificates of deposit issued by insured banks, bank and trust companies, and savings and loan associations; repurchase agreements not to exceed 30 days, secured by U.S. Government obligations with collateral to be delivered to a third-party custodian; shares of registered investment companies whose portfolios consist solely of government securities; general obligation bonds of any state, Pennsylvania subdivisions, or any of its agencies or instrumentalities backed by the full faith and credit of the issuing entity and having the highest rating of a recognized bond rating agency; and pooled funds of public agencies of the Commonwealth of Pennsylvania. Any investment authorized by 20 Pa. C.S. Ch. 73 (relating to fiduciary investments) is an authorized investment for any pension or retirement fund. This policy is in accordance with applicable Pennsylvania statutes. There were no deposit or investment transactions that were in violation of either state statutes or the policy of the City at December 31, 2012, nor during the year then ended.

Proceeds from debt and other funds, which are held in bank trust accounts in the City's name and administered by trustees for payment of revenue bonds and the enterprise fund portion of general long-term debt, are classified as restricted assets since their use is limited by applicable bond indentures.

Deposits

At December 31, 2012, the deposits of the City of Harrisburg, including component units were as follows:

Reconciliation to statement of net position:

| | |
|-------------------------------|----------------------|
| Governmental activities | |
| Unrestricted | \$ 1,867,422 |
| Restricted | 682,432 |
| Business-type activities | |
| Unrestricted | 1,451,479 |
| Restricted | 2,159 |
| Fiduciary funds - agency fund | 2,317,498 |
| Total primary government | <u>\$ 6,320,990</u> |
| Component units | |
| Unrestricted | \$ 17,913,659 |
| Restricted | 9,419,987 |
| Total component units | <u>\$ 27,333,646</u> |

Custodial Credit Risk. Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The City has no policy, other than as presented above, that further limits its custodial credit deposit risk. As of December 31, 2012, the City's book balance was \$6,320,990 and the bank balance was \$6,148,223. Of the bank balance, \$571,913 was covered by

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federal depository insurance and \$5,449,860 was collateralized under Act No. 72 of the 1971 Session of the Pennsylvania General Assembly (Act), in which financial institutions were granted the authority to secure deposits of public bodies by pledging a pool of assets, as defined in the Act, to cover all public funds deposited in excess of Federal Depository Insurance limits. The remaining bank balance of \$126,450 was invested in an external investment pool with the Pennsylvania Local Government Investment Trust (PLGIT). PLGIT separately issues audited financial statements which are available to the public. The fair value of the City’s position in the external investment pool is equivalent to the value of the pool shares. The Commonwealth of Pennsylvania is the formal external regulatory oversight for the external investment pool. At December 31, 2012, PLGIT carried a AAA rating and had an average maturity of less than one year.

Component units

The Harrisburg Authority

The deposit and investment policy of The Harrisburg Authority adheres to state statutes, prudent business practices, and the applicable trust indentures, which are more restrictive than existing state statutes. Deposits are maintained in demand deposits and certificates of deposit.

The deposits of The Harrisburg Authority at December 31, 2012 were as follows:

| | |
|--|---------------|
| Cash and cash equivalents | |
| Unrestricted | \$ 12,842,083 |
| Restricted under trust indentures and guarantee agreement | 9,419,975 |
| | \$ 22,262,058 |

Custodial Credit Risk. Custodial credit risk is the risk that in the event of a bank failure, the government’s deposits may not be returned to it. The Harrisburg Authority does not have a deposit policy for custodial credit risk. As of December 31, 2012, The Harrisburg Authority’s book balance was \$22,262,058 and the bank balance was \$23,472,115. Of the bank balance, \$515,954 was covered by federal depository insurance and \$22,956,161 was collateralized under Act No. 72 of the 1971 Session of the Pennsylvania General Assembly (Act), in which financial institutions were granted the authority to secure deposits of public bodies by pledging a pool of assets, as defined in the Act, to cover all public funds deposited in excess of federal depository insurance limits.

Harrisburg Parking Authority and Coordinated Parking Fund

The Parking Authority Law limits the Authority to the type of deposits it may make. Allowable deposits include deposits with banks or savings associations that, to the extent not insured, are secured by a pledge of direct obligations of the U.S. Government, Commonwealth of Pennsylvania, or the City having an aggregate market value at least equal to the balance of such deposits. The Authority has elected to apply this law to the Fund’s deposits.

The Authority maintains a separate operating account for each component of the coordinated parking system and for the Fund. Amounts deposited into these accounts are combined into one account for investment by the Authority. Interest earned from the investment account is allocated to the operating accounts, including the Fund’s operating account, based on the monthly investment balance.

CITY OF HARRISBURG, PENNSYLVANIA
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Custodial credit risk. The Authority pools certain of its deposits with the Fund. At December 31, 2012, the pooled account had a book and bank balance of \$4,218,732 and \$3,640,878, respectively. Of the pooled bank balance, \$250,000 was covered by federal depository insurance at December 31, 2012, and \$502,629 was collateralized under Act No. 72 (Act) of the 1971 Session of the Pennsylvania General Assembly (Act), in which financial institutions were granted the authority to secure deposits of public bodies by pledging a pool of assets, as defined in the Act, to cover all public funds deposited in excess of federal depository insurance limits. The remaining \$2,888,249 was invested in the Pennsylvania Treasurer's INVEST Program for Local Governments and Nonprofits (INVEST). INVEST issues audited financial statements that are available to the public. The fair value of the Authority's and the Fund's position in the external investment pool is equivalent to the value of the pool shares. The Commonwealth of Pennsylvania provides external regulatory oversight for the external investment pool. At December 31, 2012, INVEST carried a AAA rating and had an average weighted maturity of less than one year. At December 31, 2012, the Authority's position in the pool was \$3,685,692, and the Fund's position in the pool was \$533,040.

Redevelopment Authority of the City of Harrisburg

Custodial Credit Risk. As of December 31, 2012, the Redevelopment Authority's book balance was \$852,856 and the bank balance was \$882,208. Of the bank balance, \$523,083 was covered by federal depository insurance. The remaining balance of \$359,125 was collateralized under Act No. 72 of the 1971 Session of the Pennsylvania General Assembly (Act), in which financial institutions were granted the authority to secure deposits of public bodies by pledging a pool of assets, as defined in the Act, to cover all public funds deposited in excess of federal depository insurance limits.

Investments

At December 31, 2012, the investments of the City were as follows:

| | |
|------------------------------------|-----------------------------|
| Primary Government | |
| Unrestricted investments | |
| Money market funds | \$ 1,167,569 |
| External investment pool | 13,383,875 |
| Total unrestricted investments | <u>14,551,444</u> |
| Restricted investments | |
| Money market funds | <u>660,145</u> |
| Total restricted investments | <u>660,145</u> |
| Fiduciary funds | |
| Money market funds | 1,324,669 |
| Certificates of deposit | 2,195,666 |
| Fixed income funds | 14,153,808 |
| U.S. Government obligations | 1,318,214 |
| U.S. Government agency obligations | 1,936,462 |
| Corporate bonds | 3,267,162 |
| Municipal bonds | 122,244 |
| Equity funds | 39,025,679 |
| Common stocks | 1,444,878 |
| Total fiduciary funds | <u>64,788,782</u> |
| Total primary government | <u><u>\$ 80,000,371</u></u> |

CITY OF HARRISBURG, PENNSYLVANIA
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| | |
|------------------------------------|----------------------|
| Component Units | |
| Unrestricted investments | |
| Money market funds | \$ 72,831 |
| Total unrestricted investments | <u>72,831</u> |
| Restricted investments | |
| Money market funds | 28,471,613 |
| External investment pool | 4,439,389 |
| U.S. Government agency obligations | 9,572,700 |
| Guaranteed investment contracts | 2,998,654 |
| Municipal bonds | <u>8,693,457</u> |
| Total restricted investments | <u>54,175,813</u> |
| Total component units | <u>\$ 54,248,644</u> |

For financial statement purposes, the City's balance held in PLGIT, an external investment pool, is disclosed as a deposit.

Primary Government

Custodial credit risk. Custodial credit risk is the risk that the counterparty to an investment transaction will fail and the government will not recover the value of the investment or collateral securities that are in possession of an outside party. The City has no policy, other than as presented above, that further limits its custodial credit investment risk. Of the City's total investments of \$80,000,371, \$15,211,589 was held by the counterparty's trust department or agent not in the City's name.

The City uses an external investment pool to ensure safety and maximize efficiency, liquidity, and yield for the City's funds. These funds are invested in the Pennsylvania Treasurer's INVEST Program for Local Governments and Nonprofits (INVEST) which separately issues audited financial statements which are available to the public. The fair value of the City's position in the external investment pool is equivalent to the value of the pool shares. The Commonwealth of Pennsylvania provides external regulatory oversight of the pool.

Concentration of credit risk. The City places no limit on the amount the City may invest in any one issuer. At December 31, 2012, there were no investments that represent more than five percent of the City's total investments.

CITY OF HARRISBURG, PENNSYLVANIA
NOTES TO BASIC FINANCIAL STATEMENTS
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Credit risk. The City does not have a formal policy relating to credit risk of investments. The City's money market, external investment pool, and fixed income investments had the following level of exposure to credit risk as of December 31, 2012:

| | <u>Fair Value</u> | <u>Rating</u> |
|------------------------------------|-------------------|---------------|
| Money market funds | \$ 1,984,814 | AAA |
| Money market funds | \$ 1,167,569 | Unrated |
| External investment pools | \$ 13,383,875 | AAA |
| Fixed income funds | \$ 8,074,920 | AA |
| Fixed income funds | \$ 2,015,326 | A |
| Fixed income funds | \$ 4,063,562 | B |
| U.S. Government agency obligations | \$ 1,936,462 | AA+ |
| Corporate bonds | \$ 100,061 | Unrated |
| Corporate bonds | \$ 349,144 | AAA |
| Corporate bonds | \$ 132,471 | AA+ |
| Corporate bonds | \$ 320,777 | AA- |
| Corporate bonds | \$ 263,486 | AA |
| Corporate bonds | \$ 486,376 | A+ |
| Corporate bonds | \$ 950,769 | A |
| Corporate bonds | \$ 553,858 | A- |
| Corporate bonds | \$ 110,220 | BBB+ |
| Municipal bonds | \$ 122,244 | AA |

Interest rate risk. The City does not have a formal policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The following is a list of the City's money market, external investment pool, and fixed income investments and their related average maturities:

| Investment Type | Fair Value | <u>Investment Maturities</u> | | | |
|------------------------------------|----------------------|------------------------------|---------------------|----------------------|---------------------|
| | | 2013 | 2014-2018 | 2019-2023 | 2024 and beyond |
| Money market funds | \$ 3,152,383 | \$ 3,152,383 | \$ - | \$ - | \$ - |
| External investment pool | 13,383,875 | 13,383,875 | - | - | - |
| Certificates of deposit | 2,195,666 | - | 2,195,666 | - | - |
| Fixed income funds | 14,153,808 | - | - | 12,109,777 | 2,044,031 |
| U.S. Government obligations | 1,318,214 | 418,316 | 534,776 | 168,788 | 196,334 |
| U.S. Government agency obligations | 1,936,462 | - | 358,709 | 23,522 | 1,554,231 |
| Corporate bonds | 3,267,162 | 63,729 | 1,079,932 | 1,382,949 | 740,552 |
| Municipal bonds | 122,244 | - | - | - | 122,244 |
| Total | <u>\$ 39,529,814</u> | <u>\$ 17,018,303</u> | <u>\$ 4,169,083</u> | <u>\$ 13,685,036</u> | <u>\$ 4,657,392</u> |

Workers' Compensation

In accordance with the provisions of the Pennsylvania Workers' Compensation Act, the City has secured an exemption from the necessity of insuring its workers' compensation liability and has elected to maintain a separate fund to provide a reserve for claimants entitled to benefits. Since inception, a total of \$600,000 has been deposited in a bank trust account through December 31, 2012. Interest of

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\$1,517,569 has been earned on the deposits and claims of \$700,000 have been paid from the trust account from inception through December 31, 2012. During 2006, the City withdrew \$1,300,000 to fund operating deficits of the General Fund. At December 31, 2006, the City had deposited \$1,050,000 back into the fund, giving the City total assets held as reserves of \$1,167,569 at December 31, 2012, of which \$153,070 is included in the General Fund, \$735,036 is included in the Sewer Fund and \$279,463 is included in the Sanitation Fund as investments at December 31, 2012.

Component Units

The Harrisburg Authority

The restricted investments of The Harrisburg Authority at December 31, 2012 were as follows:

| | |
|------------------------------------|----------------------|
| Money market funds | \$ 20,213,939 |
| U.S. Government agency obligations | 9,572,700 |
| Municipal bonds | <u>8,693,457</u> |
| Total | <u>\$ 38,480,096</u> |

Custodial Credit Risk. The Harrisburg Authority does not have a formal investment policy for custodial credit risk. All of The Harrisburg Authority's investments are held by the counterparty's trust department or agent not in The Harrisburg Authority's name.

Concentration of Credit Risk. The Harrisburg Authority places no limit on the amount The Harrisburg Authority may invest in any one issuer. More than five percent of The Harrisburg Authority's investments are held as follows:

| | <u>Fair Value</u> | <u>% of Total</u> |
|---|-------------------|-------------------|
| Federal National Mortgage Association | \$ 7,345,192 | 19.09% |
| General Obligation Pension Bonds - Illinois State | 6,293,196 | 16.35% |
| Taxable Pension Bonds - Scranton, PA | 2,400,261 | 6.24% |

Credit Risk. The Harrisburg Authority does not have a formal policy that would limit its investment choices with regard to credit risk. The Harrisburg Authority's money market funds and fixed income investments had the following level of exposure to credit risk as of December 31, 2012:

| | <u>Fair Value</u> | <u>Rating</u> |
|------------------------------------|-------------------|---------------|
| Money market funds | \$ 20,213,939 | AAA |
| U.S. Government agency obligations | 9,572,700 | AA+ |
| Municipal bonds | 6,293,196 | A+ |
| Municipal bonds | 2,400,261 | BBB- |

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Interest Rate Risk. The Harrisburg Authority does not have a formal policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The following is a list of The Harrisburg Authority's money market and fixed income investments and their related average maturities:

| | Fair Value | Investment Maturities | | | |
|------------------------------------|----------------------|-----------------------|-------------|-------------|----------------------|
| | | 2013 | 2014-2018 | 2019-2023 | 2024 and beyond |
| Money market funds | \$ 20,213,939 | \$ 20,213,939 | \$ - | \$ - | \$ - |
| U.S. government agency obligations | 9,572,700 | 2,776,193 | - | - | 6,796,507 |
| Municipal bonds | 8,693,457 | - | - | - | 8,693,457 |
| Total | <u>\$ 38,480,096</u> | <u>\$ 22,990,132</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ 15,489,964</u> |

As further described in Note 16, The Harrisburg Authority has several derivative instruments that are accounted for as investments. Credit and interest rate risks related to these investments are described in Note 16.

Harrisburg Parking Authority

The bond indentures related to the Authority's parking revenue bonds required the establishment of various funds and accounts. The unexpended amounts in these funds and accounts as of December 31, 2012, and the related interest receivable are restricted for designated purposes under the bond indentures.

Allowable investments as outlined in the Authority's internal investment policy include certificates of deposit, repurchase agreements with financial institutions having assets in excess of \$500,000,000, direct obligations of the U.S. Government, or as permitted in the individual trust indentures.

The restricted investments of the Authority at December 31, 2012 were as follows:

| | |
|--------------------|----------------------|
| Money market funds | \$ 8,223,354 |
| Commercial paper | <u>4,439,389</u> |
| Total | <u>\$ 12,662,743</u> |

Custodial Credit Risk. The Authority does not have a formal investment policy for custodial credit risk. The securities are held by the counterparty, not in the Authority's name.

Concentration of Credit Risk. The Authority places no limit on the amount the Authority may invest in any one issuer. More than 5% of the Authority's investments were held with the following issuers:

| | <u>Fair Value</u> | <u>Percent of Investments</u> |
|--------------------|-------------------|-------------------------------|
| Restricted: | | |
| Commercial paper: | | |
| Fortis Funding LLC | \$ 4,439,389 | 35.06% |

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Credit Risk. The Authority does not have a formal policy that would limit its investment choices with regard to credit risk. The Authority’s money market funds and fixed income investments had the following level of exposure to credit risk as of December 31, 2012:

| | <u>Fair Value</u> | <u>Rating</u> |
|--------------------|-------------------|---------------|
| Restricted: | | |
| Money market funds | \$ 8,223,354 | AAA |
| Commercial paper | \$ 4,439,389 | A1 |

Interest Rate Risk. The Authority does not have a formal policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. At December 31, 2012, the Authority’s money market and fixed income investments have an average maturity of less than one year.

Redevelopment Authority of the City of Harrisburg

Restricted investments represent resources set aside for liquidation of specific obligations.

The fair value of the investments of the Redevelopment Authority at December 31, 2012 was as follows:

| <u>Investments</u> | <u>Fair (Contract) Value</u> |
|---------------------------------|----------------------------------|
| Money market funds | \$ 106,305 |
| External investment pool | 846 |
| Guaranteed investment contracts | 2,998,654 |
| Total investments | <u>\$ 3,105,805</u> |
| | |
| <u>Investments</u> | |
| Unrestricted | \$ 72,831 |
| Restricted | 3,032,974 |
| Total investments | <u>\$ 3,105,805</u> |

The Redevelopment Authority uses an external investment pool to ensure safety and maximize efficiency, liquidity, and yield for the Redevelopment Authority’s funds. These funds are invested in the Pennsylvania Treasurer’s INVEST Program for Local Governments and Nonprofits (INVEST), which separately issues audited financial statements that are available to the public. The fair value of the Redevelopment Authority’s position in the external investment pool is equivalent to the value of the pool shares. The Commonwealth of Pennsylvania provides external regulatory oversight of the pool.

Custodial Credit Risk. The Redevelopment Authority does not have an investment policy for custodial credit risk. At December 31, 2012, the Redevelopment Authority was not exposed to custodial credit risk, because the investments held by the Redevelopment Authority are not evidenced by securities in book entry or paper form.

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Concentration of Credit Risk. The Redevelopment Authority places no limit on the amount the Redevelopment Authority may invest in any one issuer. At December 31, 2012, more than 5 percent of the Redevelopment Authority's investments were held with the following issuer:

| Issuer | Contract Value | Percentage |
|---------------------------------|----------------|------------|
| Guaranteed investment contracts | | |
| Bank of America - 5.3% | \$ 2,998,654 | 96.55% |

Credit Risk. The Redevelopment Authority does not have a formal policy that would limit its investment choices with regard to credit risk. The Redevelopment Authority's investments had the following level of exposure to credit risk as of December 31, 2012:

| | Fair (Contract) Value | Rating |
|---------------------------------|--------------------------|---------|
| Money market funds | \$ 106,305 | AAA |
| External investment pool | 846 | AAA |
| Guaranteed investment contracts | 2,998,654 | Unrated |

Interest Rate Risk. The Redevelopment Authority does not have a formal policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The following is a list of the Redevelopment Authority's investments and their related average maturities as of December 31, 2012:

| | Fair (Contract) Value | Investment Maturities | | | |
|---------------------------------|--------------------------|-----------------------|---------------------|-------------|---------------------|
| | | 2013 | 2014-2018 | 2019-2023 | 2024 and beyond |
| Money market funds | \$ 106,305 | \$ 106,305 | \$ - | \$ - | \$ - |
| External investment pool | 846 | 846 | - | - | - |
| Guaranteed investment contracts | 2,998,654 | - | 1,338,657 | - | 1,659,997 |
| Total | <u>\$ 3,105,805</u> | <u>\$ 107,151</u> | <u>\$ 1,338,657</u> | <u>\$ -</u> | <u>\$ 1,659,997</u> |

3. PROPERTY TAXES

Based upon assessed valuations provided by the County, the City bills and collects its own property taxes. Delinquent accounts are turned over to the County, which collects the taxes on behalf of the City. The schedule for property taxes levied for 2012 is as follows:

| | |
|-----------------------------|--|
| January 1, 2012 | - lien date |
| January 31, 2012 | - original levy date |
| January 31 – March 31, 2012 | - 2% discount period |
| April 1 – May 31, 2012 | - face payment period |
| June 1 – December 31, 2012 | - 10% penalty period |
| January 1, 2013 | - turned over to County for collection |

The City is permitted by the Third Class City Code to levy real estate taxes up to 25 mills on every dollar of assessed valuation for general City purposes. However, under an order of court dated

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December 20, 1982, the City was authorized to exceed the statutory general millage rate, up to a maximum of 30 mills.

The real property tax imposed by the City in 2012 was 5.16 mills on improvements and 30.97 mills on land. Both land and improvements are assessed at 100% of market value, with an effective combined equivalent single millage rate of 10.8578 mills.

Property taxes are recorded as of the date levied. Amounts not collected within sixty days after the end of the year are reported as unearned in the governmental funds.

In addition, City taxes may be paid in four installments due on or before January 31, March 31, May 31, and July 31 of the tax year with no discount period allowed. Any delinquent installment is subject to a penalty of 10%.

4. INTERFUND BALANCES AND TRANSFERS

The composition of interfund balances at December 31, 2012 is as follows:

| <u>Primary Government</u> | <u>Due from Other Funds</u> | <u>Due to Other Funds</u> |
|-----------------------------|---------------------------------|-------------------------------|
| General Fund | \$ 2,035,735 | \$ 2,142,516 |
| Grant Programs Fund | 769,976 | 932,375 |
| Debt Service Fund | 734,970 | - |
| Nonmajor governmental funds | 189,205 | 726,127 |
| Total governmental funds | <u>3,729,886</u> | <u>3,801,018</u> |
| Sewer Fund | 876,342 | 197,658 |
| Harrisburg Senators Fund | 78,386 | - |
| Incinerator Fund | 383,541 | - |
| Sanitation Fund | - | 867,326 |
| Total proprietary funds | <u>1,338,269</u> | <u>1,064,984</u> |
| Agency Fund | - | 202,153 |
| Total primary government | <u>\$ 5,068,155</u> | <u>\$ 5,068,155</u> |

These amounts represent short-term receivables and payables for unsettled transactions and short-term borrowings between funds for the purposes of cash flow.

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| Component Units | Due from Component Units | Due to Primary Government | Advances to Primary Government | Advances from Component Units |
|-----------------------------|--------------------------------|---------------------------------|--------------------------------------|--|
| Primary Government | | | | |
| General Fund | \$ 442,234 | \$ - | \$ - | \$ - |
| Nonmajor governmental funds | 151,271 | - | - | 89,245 |
| Sewer Fund | 174,675 | - | - | 1,469,893 |
| Harrisburg Senators Fund | 36,736 | - | - | - |
| Incinerator Fund | 1,082,972 | - | - | 897,688 |
| Sanitation Fund | 35,946 | - | - | - |
| Component Units | - | 78,168,689 | 2,456,826 | - |
| Total | \$ 1,923,834 | \$ 78,168,689 | \$ 2,456,826 | \$ 2,456,826 |

Amounts due to the City do not equal amounts receivable from component units. There are amounts due from component unit, specifically The Harrisburg Authority, for debt service paid by the City under the guarantee of The Harrisburg Authority Resource Recovery Facility debt as discussed further in Note 23. At the time of the various guarantees, the City and The Harrisburg Authority entered into reimbursement agreements, requiring repayment by The Harrisburg Authority in the event that the City had to pay under the guarantees. However, while the City maintains that there is a legal claim against The Harrisburg Authority for the approximately \$6 million in debt service payments made by the City under the guarantees, and the approximately \$65 million paid by the second guarantor and the bond insurer, and the related accrued interest, the City has deemed the likelihood of collection as remote and a full allowance has been established. The City continues to anticipate continued pursuit of collection against The Harrisburg Authority in the event of available excess revenues or through sale of the facility.

Under the Third Amendment to the Municipal Waste Disposal Agreement with the City, the City waived the requirement that The Harrisburg Authority pay a host municipality benefit fee to the City of \$1 for every ton of waste delivered to the Resource Recovery Facility. In lieu of paying a host municipality benefit fee, The Harrisburg Authority had agreed to allow the City to occupy and/or access the Public Works Complex Facilities and the Dewatering & Drying Building (D & D Building) on the Resource Recovery Facility site and provide heat to these buildings at no cost to the City. During the year ended December 31, 2012, the City rescinded the third amendment to the Municipal Waste Disposal Agreement via Resolution No. 24-2012. The Harrisburg Authority at its November 28, 2012 meeting approved Resolution 2012-009: Authorization of Rescission of Third Amendment to the Municipal Waste Disposal Agreement between The Harrisburg Authority and the City (re: Reinstatement of host municipality benefit fees to be paid to the City by the Operator of the Harrisburg Resource Recovery Facility). The Harrisburg Authority Board authorized the approval and execution of the Rescission of Third Amendment to the Municipal Waste Disposal Agreement between The Harrisburg Authority and the City, contingent upon the City's proper approval and execution of the Commercial Lease Agreements relative to the Public Works Complex Facility and the D & D Building for the period July 1, 2012 through December 31, 2012 located at the Harrisburg Resource Recovery Facility. Execution of the Rescission Agreement will reinstate the host municipality benefit fee payable to the City by the operator of the Harrisburg Resource Recovery Facility. Authorization and approval of execution of the Rescission of Third Amendment Agreement as stated above was previously approved by the City via Resolution No. 24-2012. The Harrisburg Authority has not received properly

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approved and executed Commercial Lease Agreements from the City and, consequently, The Harrisburg Authority has not issued or accrued the host municipality benefit fee payments to the City.

The composition of interfund transfers for the year ended December 31, 2012 is as follows:

| <u>Primary Government</u> | Transfers In | Transfers Out |
|-----------------------------|-----------------------------|-----------------------------|
| General Fund | \$ 4,558,847 | \$ 11,446,210 |
| Grant Programs Fund | - | 2,282,024 |
| Debt Service Fund | 11,446,210 | 219,341 |
| Nonmajor governmental funds | - | 587,884 |
| Total governmental funds | <u>16,005,057</u> | <u>14,535,459</u> |
| Harrisburg Senators Fund | 219,341 | - |
| Sanitation Fund | - | 1,688,939 |
| Total proprietary funds | <u>219,341</u> | <u>1,688,939</u> |
| Total primary government | <u><u>\$ 16,224,398</u></u> | <u><u>\$ 16,224,398</u></u> |

Interfund transfers were made primarily to fund debt service, to move excess cash per budgeted transfers, to provide for capital project fund expenditures, and to reimburse for other funds for grant related expenditures.

5. INTERGOVERNMENTAL REVENUE, RECEIVABLES, AND PAYABLES

The General Fund intergovernmental revenue for the year ended December 31, 2012 is as follows:

| | |
|--|----------------------------|
| Commonwealth of Pennsylvania, Pension System Aid | \$ 2,543,634 |
| Harrisburg Parking Authority, excess parking revenue | 250,000 |
| Commonwealth of Pennsylvania, Capital fire protection | 2,500,000 |
| Utilities payments in lieu of taxes from other governments | 35,704 |
| | <u><u>\$ 5,329,338</u></u> |

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The City also participates in a number of state and federal grant programs. Revenues from these programs are as follows:

| | |
|---|----------------------|
| Grant Programs Fund | |
| Community Development Block Grant | \$ 2,137,248 |
| Lead Based Paint Grant | 208,996 |
| HOME Program | 723,358 |
| Section 108 Program | 380,434 |
| Federal and Pennsylvania Emergency Management Agency | 1,011,282 |
| Federal and state capital projects | 4,779,139 |
| Justice Assistance Grant | 36,541 |
| Homelessness Prevention and Rapid Re-housing Program | 97,049 |
| COPS grant | 291,567 |
| Emergency Solutions Grant | 71,085 |
| Pennsylvania Department of Community and Economic Development | 1,889,023 |
| Other state/federal grants | 62,454 |
| | <u>\$ 11,688,176</u> |

The Grant Programs Fund had unearned revenue of \$1,670,210 at December 31, 2012, representing payments received in advance for various grant programs. The remaining deferred revenues of \$1,268,791 represent deferred loans receivable.

6. RESTRICTED ASSETS

Revenue Bond and General Obligation Note Proceeds

Proceeds from debt and other funds, which are held in bank trust accounts and administered by trustees, are classified as restricted assets in the enterprise funds since their use is limited by applicable bond indentures or contractual obligations.

7. ASSETS HELD FOR SALE

City Council passed a resolution requiring the administration to develop a plan by February 2007, to sell certain historical artifacts owned by the City. At a minimum, the plan was to include a timeframe for the sale of the artifacts, all of which were to be liquidated no later than December 15, 2008; the process used by the administration to determine the value and accomplish the sale of the artifacts; provide for quarterly reporting by the City Treasurer of the artifacts sold, original purchase price, and the amounts received from the sale of the artifacts; ensure that all funds received from the sale of the artifacts were deposited with a local financial institution and used to pay off the interest and principal of the City's Revenue Bonds, Series of 2006; and provide a detailed listing of all costs and expenses associated with the sale of the artifacts.

The cost of the artifacts to be sold amounted to \$7,843,648. As of December 31, 2012, the City has sold artifacts with an approximate cost of \$2.1 million. The proceeds of the sale, through December 31, 2012, amounted to approximately \$1.7 million.

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Additionally, artifacts bought by the City from a certain vendor have been deemed to be inauthentic. Such artifacts had a cost value of approximately \$2.1 million. An appraisal of a portion of the artifacts was extrapolated to the entire population purchased from this vendor. This extrapolation resulted in decreasing the estimated fair value of these artifacts to \$73,000. During the year ended December 31, 2010, the City entered into an agreement with the aforementioned vendor's estate, which resulted in a \$450,000 settlement to the City.

Finally, during the year ended December 31, 2008, the City had determined, through consultation with industry experts, that the remaining artifacts have a value of approximately 40% of the remaining cost. This valuation resulted in a decrease in the estimated fair value of the remaining artifacts in the amount of approximately \$2 million during the year ended December 31, 2008. No revaluation has been performed through the date of this report. However, during the summer of 2013, the City held an auction of a portion of these artifacts and the proceeds, net of commission, were approximately \$2.1 million.

8. CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2012 is as follows:

Primary Government

| | Beginning of Year | Additions | Retirements and Dispositions | End of Year |
|--|-----------------------|---------------------|---------------------------------|-----------------------|
| Governmental activities | | | | |
| Capital assets, not being depreciated | | | | |
| Land | \$ 7,144,863 | \$ - | \$ - | \$ 7,144,863 |
| Construction in progress | 1,005,699 | 4,489,112 | - | 5,494,811 |
| Artifacts | 18,649,000 | - | - | 18,649,000 |
| Total capital assets, not being depreciated | <u>26,799,562</u> | <u>4,489,112</u> | <u>-</u> | <u>31,288,674</u> |
| Capital assets, being depreciated | | | | |
| Buildings | 64,714,314 | 410,000 | - | 65,124,314 |
| Improvements | 16,751,620 | 295,349 | - | 17,046,969 |
| Equipment and furniture | 33,123,868 | 904,875 | (3,110) | 34,025,633 |
| Infrastructure | 97,169,707 | - | - | 97,169,707 |
| Total capital assets, being depreciated | <u>211,759,509</u> | <u>1,610,224</u> | <u>(3,110)</u> | <u>213,366,623</u> |
| Less accumulated depreciation for | | | | |
| Buildings | (31,496,236) | (1,614,800) | - | (33,111,036) |
| Improvements | (6,884,423) | (383,625) | - | (7,268,048) |
| Equipment and furniture | (29,610,690) | (1,775,761) | 3,110 | (31,383,341) |
| Infrastructure | (66,605,012) | (2,717,455) | - | (69,322,467) |
| Total accumulated depreciation | <u>(134,596,361)</u> | <u>(6,491,641)</u> | <u>3,110</u> | <u>(141,084,892)</u> |
| Total capital assets, being depreciated, net | <u>77,163,148</u> | <u>(4,881,417)</u> | <u>-</u> | <u>72,281,731</u> |
| Governmental activities, capital assets, net | <u>\$ 103,962,710</u> | <u>\$ (392,305)</u> | <u>\$ -</u> | <u>\$ 103,570,405</u> |

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| | Beginning of Year | Additions/ Transfers In | Retirements and Dispositions/ Transfers Out | End of Year |
|---|----------------------|----------------------------|---|----------------------|
| Business-type activities | | | | |
| Capital assets, not being depreciated | | | | |
| Land | \$ 361,421 | \$ - | \$ - | \$ 361,421 |
| Construction in progress | 3,472,348 | 2,047,992 | (1,024,618) | 4,495,722 |
| Total capital assets, not being depreciated | <u>3,833,769</u> | <u>2,047,992</u> | <u>(1,024,618)</u> | <u>4,857,143</u> |
| Capital assets, being depreciated | | | | |
| Buildings | 72,186,406 | 219,959 | - | 72,406,365 |
| Improvements | 2,685,962 | - | - | 2,685,962 |
| Equipment and furniture | 47,392,224 | 1,140,851 | - | 48,533,075 |
| Infrastructure | 13,790,448 | - | - | 13,790,448 |
| Total capital assets, being depreciated | <u>136,055,040</u> | <u>1,360,810</u> | <u>-</u> | <u>137,415,850</u> |
| Less accumulated depreciation for | | | | |
| Buildings | (21,843,854) | (1,568,702) | - | (23,412,556) |
| Improvements | (836,423) | (28,286) | - | (864,709) |
| Equipment and furniture | (32,505,530) | (1,280,452) | - | (33,785,982) |
| Infrastructure | (6,599,497) | (134,055) | - | (6,733,552) |
| Total accumulated depreciation | <u>(61,785,304)</u> | <u>(3,011,495)</u> | <u>-</u> | <u>(64,796,799)</u> |
| Total capital assets, being depreciated, net | <u>74,269,736</u> | <u>(1,650,685)</u> | <u>-</u> | <u>72,619,051</u> |
| Business-type activities, capital assets, net | <u>\$ 78,103,505</u> | <u>\$ 397,307</u> | <u>\$ (1,024,618)</u> | <u>\$ 77,476,194</u> |

Depreciation and amortization expense was charged to functions/programs as follows:

| | |
|---|---------------------|
| Governmental activities: | |
| General government | \$ 1,722,786 |
| Building and housing development | 140,894 |
| Public safety | 1,109,924 |
| Public works | 2,682,094 |
| Parks and recreation | 835,943 |
| Total depreciation expense - governmental activities | <u>\$ 6,491,641</u> |
| Business-type activities: | |
| Sewer | \$ 1,902,643 |
| Harrisburg Senators | 960,488 |
| Sanitation | 148,364 |
| Total depreciation expense - business-type activities | <u>\$ 3,011,495</u> |

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Component Units

| | Beginning of Year | Additions/ Transfers In | Retirements/ Transfers Out | End of Year |
|--|------------------------------|------------------------------|-------------------------------|------------------------------|
| The Harrisburg Authority | | | | |
| Capital assets, not being depreciated | | | | |
| Artifacts | \$ 351,865 | \$ - | \$ - | \$ 351,865 |
| Construction in progress | 250,444 | 162,711 | (75,063) | 338,092 |
| Total capital assets, not being depreciated | <u>602,309</u> | <u>162,711</u> | <u>(75,063)</u> | <u>689,957</u> |
| Capital assets, being depreciated | | | | |
| Land improvements | 2,847,743 | - | - | 2,847,743 |
| Buildings and improvements | 130,277,114 | 405,991 | - | 130,683,105 |
| Furniture and fixtures | 663,695 | - | - | 663,695 |
| Machinery and equipment | 111,701,093 | 3,744,467 | (126,621) | 115,318,939 |
| Total capital assets being depreciated | <u>245,489,645</u> | <u>4,150,458</u> | <u>(126,621)</u> | <u>249,513,482</u> |
| Less accumulated depreciation | <u>(72,911,480)</u> | <u>(7,477,409)</u> | <u>126,621</u> | <u>(80,262,268)</u> |
| Total accumulated depreciation | <u>(72,911,480)</u> | <u>(7,477,409)</u> | <u>126,621</u> | <u>(80,262,268)</u> |
| Total capital assets being depreciated, net | <u>172,578,165</u> | <u>(3,326,951)</u> | <u>-</u> | <u>169,251,214</u> |
| The Harrisburg Authority, capital assets, net | <u><u>\$ 173,180,474</u></u> | <u><u>\$ (3,164,240)</u></u> | <u><u>\$ (75,063)</u></u> | <u><u>\$ 169,941,171</u></u> |
| | Beginning of Year | Additions | Retirements | End of Year |
| Harrisburg Parking Authority | | | | |
| Capital assets, not being depreciated | | | | |
| Land | \$ 6,939,212 | \$ - | \$ - | \$ 6,939,212 |
| Construction in progress | 486,490 | 2,257,234 | - | 2,743,724 |
| Total capital assets, not being depreciated | <u>7,425,702</u> | <u>2,257,234</u> | <u>-</u> | <u>9,682,936</u> |
| Capital assets, being depreciated | | | | |
| Land improvements | 127,922 | - | - | 127,922 |
| Buildings and improvements | 86,354,419 | 391,983 | - | 86,746,402 |
| Furniture and fixtures | 329,882 | 1,593 | - | 331,475 |
| Machinery and equipment | 2,410,493 | 38,102 | - | 2,448,595 |
| Total capital assets being depreciated | <u>89,222,716</u> | <u>431,678</u> | <u>-</u> | <u>89,654,394</u> |
| Less accumulated depreciation | <u>(40,506,457)</u> | <u>(3,407,947)</u> | <u>-</u> | <u>(43,914,404)</u> |
| Total accumulated depreciation | <u>(40,506,457)</u> | <u>(3,407,947)</u> | <u>-</u> | <u>(43,914,404)</u> |
| Total capital assets being depreciated, net | <u>48,716,259</u> | <u>(2,976,269)</u> | <u>-</u> | <u>45,739,990</u> |
| Harrisburg Parking Authority, capital assets, net | <u><u>\$ 56,141,961</u></u> | <u><u>\$ (719,035)</u></u> | <u><u>\$ -</u></u> | <u><u>\$ 55,422,926</u></u> |

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| | Beginning of Year | Additions/ Transfers In | Retirements/ Transfers Out | End of Year |
|--|----------------------|----------------------------|-------------------------------|--------------|
| Redevelopment Authority of the City of Harrisburg | | | | |
| Capital assets, not being depreciated | | | | |
| Construction in progress | \$ 2,698,699 | \$ 14,579 | \$ (2,713,278) | \$ - |
| Land | 30,000 | - | - | 30,000 |
| Total capital assets, not being depreciated | 2,728,699 | 14,579 | (2,713,278) | 30,000 |
| Capital assets, being depreciated | | | | |
| Buildings | 2,093,040 | - | - | 2,093,040 |
| Leasehold improvements | 4,147,949 | 2,713,278 | - | 6,861,227 |
| Total capital assets being depreciated | 6,240,989 | 2,713,278 | - | 8,954,267 |
| Less accumulated depreciation for | | | | |
| Buildings | (130,815) | (52,326) | - | (183,141) |
| Leasehold improvements | (414,796) | (154,573) | - | (569,369) |
| Total accumulated depreciation | (545,611) | (206,899) | - | (752,510) |
| Total capital assets being depreciated, net | 5,695,378 | 2,506,379 | - | 8,201,757 |
| Redevelopment Authority of the City of Harrisburg, capital assets, net | \$ 8,424,077 | \$ 2,520,958 | \$ (2,713,278) | \$ 8,231,757 |

9. LONG-TERM LIABILITIES

Long-term liability activity for the year ended December 31, 2012 is as follows:

Primary Government

| | Beginning of Year | Additions | Accretion/ Amortization | Retirements | End of Year | Current Portion |
|---|----------------------|---------------|----------------------------|-----------------|----------------|--------------------|
| Governmental activities: | | | | | | |
| Workers' compensation claims | \$ 3,373,410 | \$ 1,915,373 | \$ - | \$ (1,094,878) | \$ 4,193,905 | \$ 945,726 |
| Bonds payable (Note 10) | 34,858,781 | - | 1,668,154 | (5,285,000) | 31,241,935 | 5,182,084 |
| Notes payable (Note 12) | 46,485,095 | - | 2,096,582 | (4,829,365) | 43,752,312 | 4,838,610 |
| Capital lease obligations (Note 14) | 3,179,449 | - | - | (749,146) | 2,430,303 | 1,385,316 |
| Vested compensated absences | 6,245,618 | 4,241,600 | - | (4,131,843) | 6,355,375 | 690,698 |
| Contingent liability for component unit debt | 233,111,820 | - | - | (3,566,348) | 229,545,472 | - |
| Settlement with suburban municipalities (Note 15) | - | 11,225,000 | - | - | 11,225,000 | 4,500,000 |
| Governmental activities Long-term liabilities | \$ 327,254,173 | \$ 17,381,973 | \$ 3,764,736 | \$ (19,656,580) | \$ 328,744,302 | \$ 17,542,434 |

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| | Beginning of Year | Additions | Accretion/ Amortization | Retirements | End of Year | Current Portion |
|---|----------------------|-------------------|----------------------------|---------------------|----------------------|--------------------|
| Business-type activities: | | | | | | |
| Workers' compensation claims | \$ 551,758 | \$ (103,378) | \$ - | \$ (73,388) | \$ 374,992 | \$ 84,561 |
| Bonds payable (Note 10) | 7,819,267 | - | 4,029 | (260,000) | 7,563,296 | 270,000 |
| Capital lease obligations (Note 14) | 222,391 | - | - | (71,944) | 150,447 | 90,167 |
| Vested compensated absences | 383,473 | 408,513 | - | (382,785) | 409,201 | 35,629 |
| Lease rental payable (Note 14) | 1,681,127 | - | - | (83,960) | 1,597,167 | 80,163 |
| Business-type activities Long-term liabilities | <u>\$ 10,658,016</u> | <u>\$ 305,135</u> | <u>\$ 4,029</u> | <u>\$ (872,077)</u> | <u>\$ 10,095,103</u> | <u>\$ 560,520</u> |

Workers' compensation claims and compensated absences typically have been liquidated by the General Fund and the enterprise funds.

Component Units

| | Beginning of Year | Additions | Amortization | Retirements | End of Year | Current Portion |
|---|-----------------------|-------------|---------------------|-----------------------|-----------------------|----------------------|
| The Harrisburg Authority: | | | | | | |
| Loans payable (Note 13) | \$ 19,823,500 | \$ - | \$ - | \$ - | \$ 19,823,500 | \$ 8,645,310 |
| Bonds payable (Note 10) | 305,420,000 | - | - | (8,145,000) | 297,275,000 | 8,381,000 |
| Notes payable (Note 12) | 69,737,921 | - | - | (1,163,997) | 68,573,924 | 1,213,187 |
| Capital lease obligation (Note 14) | 15,000,000 | - | - | - | 15,000,000 | 15,000,000 |
| Total long-term liabilities | 409,981,421 | - | - | (9,308,997) | 400,672,424 | 33,239,497 |
| Less: | | | | | | |
| Deferred loss on refunding | (24,443,365) | - | 2,657,821 | - | (21,785,544) | - |
| Unamortized premium | 6,419,763 | - | (508,765) | - | 5,910,998 | - |
| The Harrisburg Authority Long-term liabilities | <u>\$ 391,957,819</u> | <u>\$ -</u> | <u>\$ 2,149,056</u> | <u>\$ (9,308,997)</u> | <u>\$ 384,797,878</u> | <u>\$ 33,239,497</u> |

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| | Beginning of Year | Additions | Amortization | Retirements | End of Year | Current Portion |
|---|-----------------------|-------------|-------------------|-----------------------|-----------------------|---------------------|
| Harrisburg Parking Authority: | | | | | | |
| Bonds payable (Note 10) | \$ 111,200,000 | \$ - | \$ - | \$ (3,665,000) | \$ 107,535,000 | \$ 3,805,000 |
| Less: | | | | | | |
| Deferred loss on refunding | (3,027,063) | - | 378,554 | - | (2,648,509) | - |
| Unamortized premium | 218,172 | - | (48,132) | - | 170,040 | - |
| Harrisburg Parking Authority Long-term liabilities | <u>\$ 108,391,109</u> | <u>\$ -</u> | <u>\$ 330,422</u> | <u>\$ (3,665,000)</u> | <u>\$ 105,056,531</u> | <u>\$ 3,805,000</u> |

| | Beginning of Year | Additions | Amortization | Retirements | End of Year | Current Portion |
|---|----------------------|-------------|---------------------|--------------------|----------------------|--------------------|
| Redevelopment Authority of the City of Harrisburg: | | | | | | |
| Bonds payable (Note 10) | \$ 93,590,000 | \$ - | \$ - | \$ - | \$ 93,590,000 | \$ - |
| Notes payable (Note 12) | 1,290,652 | - | - | (58,865) | 1,231,787 | 337,500 |
| Due to other governments | 170,832 | - | - | - | 170,832 | - |
| Total long-term liabilities | 95,051,484 | - | - | (58,865) | 94,992,619 | 337,500 |
| Less: | | | | | | |
| Unamortized discount | (44,512,112) | - | 2,857,102 | - | (41,655,010) | - |
| Redevelopment Authority of the City of Harrisburg Long-term liabilities | <u>\$ 50,539,372</u> | <u>\$ -</u> | <u>\$ 2,857,102</u> | <u>\$ (58,865)</u> | <u>\$ 53,337,609</u> | <u>\$ 337,500</u> |

10. BONDS PAYABLE

Bonds payable at December 31, 2012 are as follows:

| | Primary Government | | Total Primary Government | Total Component Units |
|--------------------------------|--------------------------------|------------------------------------|--------------------------------|-----------------------------|
| | Governmental Activities | Business-type Activities | | |
| Bonds payable | \$ 31,241,935 | \$ 7,605,000 | \$ 38,846,935 | |
| Unamortized discount | - | (41,704) | (41,704) | |
| Total bonds payable | <u>\$ 31,241,935</u> | <u>\$ 7,563,296</u> | <u>\$ 38,805,231</u> | |
| | Component Units | | | |
| | The Harrisburg Authority | Harrisburg Parking Authority | Redevelopment Authority | Total Component Units |
| Bonds payable | \$ 297,275,000 | \$ 107,535,000 | \$ 93,590,000 | \$ 498,400,000 |
| Deferred loss on refunding | (21,785,544) | (2,648,509) | - | (24,434,053) |
| Unamortized premium (discount) | 5,172,559 | 170,040 | (41,655,010) | (36,312,411) |
| Total bonds payable | <u>\$ 280,662,015</u> | <u>\$ 105,056,531</u> | <u>\$ 51,934,990</u> | <u>\$ 437,653,536</u> |

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Bonds payable are accounted for in the following activities:

| | Governmental Activities | Business-type Activities | Total Primary Government |
|--------------------------------|----------------------------|-----------------------------|--------------------------------|
| General Obligation Bonds | | | |
| Series D of 1997 | \$ 28,810,787 | \$ - | \$ 28,810,787 |
| Total general obligation bonds | <u>28,810,787</u> | <u>-</u> | <u>28,810,787</u> |
| Revenue Bonds | | | |
| Senators Revenue Bonds | | | |
| Series A-2 of 2005 | - | 7,605,000 | 7,605,000 |
| Less: Unamortized discount | - | (41,704) | (41,704) |
| Lease Revenue Bonds | | | |
| Series of 2006 | 2,431,148 | - | 2,431,148 |
| Total revenue bonds | <u>2,431,148</u> | <u>7,563,296</u> | <u>9,994,444</u> |
| Total bonds payable | <u>\$ 31,241,935</u> | <u>\$ 7,563,296</u> | <u>\$ 38,805,231</u> |

Bonds payable are accounted for in the following component units:

| | The Harrisburg Authority | Harrisburg Parking Authority | Redevelopment Authority | Total Component Units |
|---|--------------------------------|------------------------------------|----------------------------|-----------------------------|
| Revenue Bonds: | | | | |
| Water Revenue Bonds, Series of 2008 | \$ 69,420,000 | \$ - | \$ - | \$ 69,420,000 |
| Water Revenue Bonds, Series A of 2004 | 36,535,000 | - | - | 36,535,000 |
| Water Revenue Bonds, Series A, B, and C of 2002 | 41,615,000 | - | - | 41,615,000 |
| Water Revenue Bonds, Series A of 2001 | 2,670,000 | - | - | 2,670,000 |
| Resource Recovery Facility Revenue Bonds, Series of A, D, E, and F of 2003 | 135,870,000 | - | - | 135,870,000 |
| Resource Recovery Facility Revenue Bonds, Series of A of 1998 | 11,165,000 | - | - | 11,165,000 |
| Office and Parking Revenue Bonds: | | | | |
| Series K of 2000 | - | 11,800,000 | - | 11,800,000 |
| Series J of 2001 | - | 25,930,000 | - | 25,930,000 |
| Series N of 2003 | - | 2,825,000 | - | 2,825,000 |
| Series O of 2003 | - | 6,680,000 | - | 6,680,000 |
| Series P of 2005 | - | 16,450,000 | - | 16,450,000 |
| Series R of 2007 | - | 15,905,000 | - | 15,905,000 |
| Series T of 2007 | - | 17,300,000 | - | 17,300,000 |
| Series U of 2011 | - | 10,645,000 | - | 10,645,000 |
| Guaranteed Revenue Bonds, Series A and B of 1998 | - | - | 93,590,000 | 93,590,000 |
| Less: Deferred loss on refunding and unamortized premium (discount) | <u>(16,612,985)</u> | <u>(2,478,469)</u> | <u>(41,655,010)</u> | <u>(60,746,464)</u> |
| Total bonds payable | <u>\$ 280,662,015</u> | <u>\$ 105,056,531</u> | <u>\$ 51,934,990</u> | <u>\$ 437,653,536</u> |

CITY OF HARRISBURG, PENNSYLVANIA
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Under the terms of its respective debt agreements, the City is required to maintain certain balances in restricted trust accounts, to make timely payments to the trustee or to a sinking fund for principal and interest, and to insure and maintain assets acquired with the proceeds of the debt. At December 31, 2012, the City was not in compliance with such covenants. See Note 23 for further information on the City's compliance.

The composition of bonds outstanding included in the primary government at December 31, 2012 is as follows:

General Obligation Bonds

5.35%-5.52%, General Obligation Refunding Bonds, Series D of 1997, dated December 30, 1997, principal payable in semi-annual installments of \$971,701 to \$4,337,084 through September 15, 2022, to be serviced through general revenues of the City, issued to advance refund the City's General Obligation Bonds, Series B-1 of 1997, which was originally issued to fund certain capital projects of the City. \$ 28,810,787

Revenue Bonds

4.69%-5.29%, Senators Revenue Bonds, Series A-2 of 2005, dated January 2005 Series A-2 matures at various amounts from 2006 through 2030, issued to renovate the baseball stadium. 7,605,000

2.25%, Lease Revenue Bonds, Series of 2006, dated December 2006, principal payable in various installments through May 2015, to be serviced through general revenues of the City and proceeds from the sale of historic artifacts, issued to finance the lease payments of the McCormick Public Service Center. 2,431,148

Total primary government bonds payable 38,846,935

Less: unamortized discount (41,704)

Net primary government bonds payable \$ 38,805,231

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The composition of bonds outstanding included in the component units at December 31, 2012 is as follows:

| | |
|---|------------------------------|
| The Harrisburg Authority | |
| Revenue Bonds | |
| 4.88%-5.25%, Water Revenue Bonds, Series of 2008 dated August 2008. Series of 2008 matures at various amounts from 2024 through 2031. | \$ 69,420,000 |
| 1.5%-5.0%, Water Revenue Bonds, Series A of 2004 dated August 2004. Series A matures at various amounts from 2005 through 2023. | 36,535,000 |
| 4.25%-5.00%, Water Revenue Bonds, Series A, B, and C of 2002 dated July 3, 2002. Series A matures at various amounts from 2023 through 2029. Series B matures at various amounts from 2011 through 2017. Series C matures from 2013 through 2019. | 41,615,000 |
| 3.40%-5.75%, Water Revenue Bonds, Series A of 2001, dated May 2001. The bonds mature at various amounts from 2002 through 2015. | 2,670,000 |
| 4.45%-6.25%, Resource Recovery Facility Revenue Bonds, Series A, D, E, and F of 2003. Series A matures at various amounts from 2018 through 2034. Series D matures at various amounts from 2017 to 2033. Series E and F mature at various amounts from 2009 to 2017. Series D and E have the secondary guarantee by the County. | 135,870,000 |
| 4.45%-5.00%, Resource Recovery Facility Revenue Bonds, Series A of 1998. Series A matures at various amounts from 2006 through 2021. | <u>11,165,000</u> |
| Total The Harrisburg Authority | 297,275,000 |
| Less: deferred loss on refunding and unamortized premium | <u>(16,612,985)</u> |
| Net The Harrisburg Authority | <u><u>\$ 280,662,015</u></u> |

CITY OF HARRISBURG, PENNSYLVANIA
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Harrisburg Parking Authority
Revenue Bonds

| | |
|--|-----------------------|
| Variable rate, Series K Bonds, dated June 1, 2000, consisting of term bonds maturing December 2023 and December 2024. The interest rate varies approximately at BMA and was .20% at December 31, 2012. | \$ 11,800,000 |
| 2.8%-5.125%, Series J Bonds, dated September 1, 2001, consisting of serial bonds maturing from September 1, 2003 to September 1, 2022 in annual installments of various amounts. | 25,930,000 |
| 2.5%-4.3%, Series N Bonds, dated October 28, 2003, consisting of serial bonds maturing from November 15, 2004 to November 15, 2016 in annual installments of various amounts. | 2,825,000 |
| 1.5%-5.25%, Series O Bonds, dated November 18, 2003, consisting of serial bonds maturing from August 1, 2004 to August 1, 2016 in annual installments of various amounts. | 6,680,000 |
| 3.30%-5.70%, Series P Bonds, dated July 15, 2005, consisting of serial bonds maturing from September 1, 2007 to September 1, 2027 in annual installments of various amounts. | 16,450,000 |
| 3.60%-5.00%, Series R Bonds, dated January 11, 2007, consisting of serial bonds maturing from May 15, 2010 to May 15, 2036 in annual installments of various amounts. | 15,905,000 |
| 3.50%-4.50%, Series T Bonds, dated December 15, 2007, consisting of serial bonds maturing from May 15, 2009 to May 15, 2030 in annual installments of various amounts. | 17,300,000 |
| 8.5%-10.75%, Series U Bonds, dated September 14, 2011, consisting of serial bonds maturing from March 1, 2016 to March 1, 2026 in annual installments of various amounts. | <u>10,645,000</u> |
| Total Harrisburg Parking Authority | 107,535,000 |
| Less: deferred loss on refunding and unamortized premium | <u>(2,478,469)</u> |
| Net Harrisburg Parking Authority | <u>\$ 105,056,531</u> |

Redevelopment Authority of the City of Harrisburg
Revenue Bonds

| | |
|---|-----------------------|
| Series A and B Bonds, dated December 19, 1998, consisting of term bonds maturing from 2016 to 2033 in annual installments of various amounts. | \$ 93,590,000 |
| Less: unamortized discount | <u>(41,655,010)</u> |
| Net Redevelopment Authority of the City of Harrisburg | <u>\$ 51,934,990</u> |
| Total component unit bonds payable | <u>\$ 437,653,536</u> |

The Harrisburg Authority

The Harrisburg Authority has entered into five derivative product agreements, which consist of debt service forward delivery agreements with a financial intermediary that result in a forward swap of interest earned on amounts placed in debt service sinking fund and swap agreements. In exchange for cash payments to The Harrisburg Authority at the inception of the agreements totaling approximately \$3,278,698, at December 31, 2012, the financial intermediary has the right, under the debt service

CITY OF HARRISBURG, PENNSYLVANIA
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forward delivery agreement, to invest the funds on hand in the sinking fund and retain the investment earnings. The amounts received were recorded as unearned revenue in The Harrisburg Authority's financial statements because the substance of these agreements effectively is to pay The Harrisburg Authority currently for interest that normally would be earned in later years. The unearned revenue resulting from these transactions of \$1,555,987 at December 31, 2012, is being amortized over the respective life of each agreement under a method that approximates the interest method.

The Harrisburg Authority is still a party to several debt service forward delivery agreements with Lehman Brothers Special Financing, Inc. (Lehman Special Financing) in connection with certain bonds or notes relating to The Harrisburg Authority's Water System and The Harrisburg Authority's Resource Recovery Facility. In the fall of 2008, Lehman Special Financing filed for bankruptcy protection under the U. S. Bankruptcy Code. As of the date hereof, neither The Harrisburg Authority nor Lehman Special Financing has terminated the outstanding debt service forward delivery agreements, with the exception of the agreement on the Series A-1 of 1994 Water Bonds, which was terminated on March 31, 2011 and resulted in The Harrisburg Authority paying \$173,300 to Lehman Special Financing.

Because debt service is not being paid by The Harrisburg Authority on certain Resource Recovery Facility obligations, there are limited funds to purchase securities under these agreements. Certain of the Resource Recovery Facility forward debt service delivery agreements give the provider the right, upon default, to terminate such agreements. If the provider determines to terminate the agreement, it must first give notice of such termination in accordance with the agreement. Upon termination, The Harrisburg Authority could owe an amount of money to the provider equal to the termination value which would be calculated in accordance with the agreement. The calculation would yield the present value at the time of termination of the amounts to be earned through the investment of the future remaining deposits. No such notice of termination has been given.

Harrisburg Parking Authority

In February 2000, the Authority entered into (i) a debt service reserve fund forward purchase agreement with Lehman for investment of monies in the Series F Debt Service Reserve Account securing the Series F Bonds, (ii) a debt service reserve forward delivery agreement with Bank of America, N.A. (BofA) for the investment of monies in the Series G and H Debt Service Reserve Fund securing the Authority's Series G Bonds and Series H Bonds, and (iii) a debt service reserve forward delivery agreement with BofA for the Series I Debt Service Reserve Fund securing the Series I Bonds. The Authority received fees of \$68,584, \$280,000, and \$210,000, respectively, when it entered into the agreements. In September 2001, the Authority refunded the Series I Bonds with its Series J Bonds, and the Series I debt reserve fund agreement was amended to apply to the Series J Debt Service Reserve Account securing the Authority's Series J Bonds. Similarly, the Series G and H debt reserve fund agreement was amended to apply to the Series O Bonds issued to refund or otherwise retire the Series G and H Bonds. In connection with that November 2003 amendment, BofA paid the Authority an additional fee of \$252,000. The Series F debt reserve fund agreement was amended in February 2004 to apply to the debt service reserve fund securing the Series N Bonds issued to refund the Series F Bonds. The unearned revenue is being amortized over the respective life of the agreement under a method that approximates the interest method. Amortization for the year ended December 31, 2012 totaled \$36,033.

The debt service requirements for Series F Bonds were payable solely from and are secured by a pledge of (1) all the right, title, and interest of the Authority in and to the Fund, (2) all amounts on

CITY OF HARRISBURG, PENNSYLVANIA
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deposit and investment securities in any fund or account established under the related bond indenture, (3) a guaranty by the City, and (4) a municipal bond insurance policy. Amounts on deposit in the Fund are to be transferred to the Debt Service Fund created under the bond indenture and used to make required debt service payments on the Series F Bonds. These Bonds have been defeased through the issuance of "Harrisburg Parking Authority Guaranteed Parking Revenue Refunding Bonds, Series N of 2003."

Debt service on the Series G and Series H Bonds was payable from certain Capital Replacement Reserve Funds held by the Authority established under the Cooperation Agreement.

The Series G and Series H Bonds were also secured by a pledge of (1) all amounts on deposit and investment securities in any fund established under the related bond indenture, (2) the City's guaranty, and (3) a municipal bond insurance policy. The annual payment of debt service on the Series G and Series H Bonds is subordinated to provision of funds to cover 130% of the debt service on the Authority Series F Bonds. The Series H Bonds have been defeased through the issuance of the Authority "Guaranteed Parking Revenue Bonds, Series O of 2003."

The City has guaranteed the payment of debt service on a majority of the Authority's bonds and notes pursuant to certain Guaranty Agreements. Concurrent with the execution of the Guaranty Agreements, the Authority also executed certain Reimbursement Agreements with the City whereby the Authority agreed to reimburse the City for any payments made by the City under the aforementioned Guaranty Agreements.

In February 2012, the Authority issued a notice of mandatory tender for exchange, stating that the Authority called for mandatory tender for exchange on March 8, 2012 all of the outstanding principal amount of the Series U-1 Bonds. Pursuant to the terms of the Series U-1 Bonds and the indenture, the federally taxable period for the Series U-1 Bonds terminated as of March 1, 2012. The federally taxable Series U-1 Bonds were to be exchanged on the mandatory tender date for federally tax-exempt Series U-1 Bonds, which bear interest at a rate of 8.5%, pursuant to the terms of the indenture.

The Authority bond indentures contain certain financial and reporting covenants. At December 31, 2012, the Authority was not in compliance with such covenants. See Note 23 for information on further information on the Authority's compliance.

The annual requirements to amortize all bonds outstanding as of December 31, 2012, using interest rates in effect at December 31, 2012 for variable rate issues, are as follows:

| | General Obligation | | Revenue | | Total | |
|---------------------------|----------------------|---------------------|---------------------|---------------------|----------------------|----------------------|
| | Principal | Interest | Principal | Interest | Principal | Interest |
| Primary Government | | | | | | |
| 2013 | \$ 4,337,084 | \$ 162,916 | \$ 1,115,000 | \$ 430,256 | \$ 5,452,084 | \$ 593,172 |
| 2014 | 4,105,298 | 389,702 | 1,190,000 | 397,237 | 5,295,298 | 786,939 |
| 2015 | 3,886,357 | 608,643 | 971,148 | 365,379 | 4,857,505 | 974,022 |
| 2016 | 3,682,024 | 812,976 | 310,000 | 343,026 | 3,992,024 | 1,156,002 |
| 2017 | 3,488,437 | 1,006,563 | 325,000 | 327,403 | 3,813,437 | 1,333,966 |
| 2018-2022 | 9,311,587 | 4,408,411 | 1,890,000 | 1,367,436 | 11,201,587 | 5,775,847 |
| 2023-2027 | - | - | 2,435,000 | 809,443 | 2,435,000 | 809,443 |
| 2028-2030 | - | - | 1,800,000 | 146,004 | 1,800,000 | 146,004 |
| | <u>28,810,787</u> | <u>7,389,211</u> | <u>10,036,148</u> | <u>4,186,184</u> | <u>38,846,935</u> | <u>11,575,395</u> |
| Less unamortized discount | - | - | (41,704) | - | (41,704) | - |
| Primary Government, net | <u>\$ 28,810,787</u> | <u>\$ 7,389,211</u> | <u>\$ 9,994,444</u> | <u>\$ 4,186,184</u> | <u>\$ 38,805,231</u> | <u>\$ 11,575,395</u> |

CITY OF HARRISBURG, PENNSYLVANIA
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DECEMBER 31, 2012

| | General Obligation | | Revenue | | Total | |
|--|--------------------|--------------|----------------|----------------|----------------|----------------|
| | Principal | Interest | Principal | Interest | Principal | Interest |
| Harrisburg Authority | | | | | | |
| 2013 | \$ - | \$ - | \$ 8,381,000 | \$ 12,792,851 | \$ 8,381,000 | \$ 12,792,851 |
| 2014 | - | - | 9,257,000 | 14,652,353 | 9,257,000 | 14,652,353 |
| 2015 | - | - | 10,347,000 | 14,223,303 | 10,347,000 | 14,223,303 |
| 2016 | - | - | 10,517,000 | 13,742,551 | 10,517,000 | 13,742,551 |
| 2017 | - | - | 13,018,000 | 13,253,250 | 13,018,000 | 13,253,250 |
| 2018-2022 | - | - | 69,890,000 | 57,100,070 | 69,890,000 | 57,100,070 |
| 2023-2027 | - | - | 81,865,000 | 36,868,418 | 81,865,000 | 36,868,418 |
| 2028-2032 | - | - | 78,945,000 | 16,203,607 | 78,945,000 | 16,203,607 |
| 2033-2034 | - | - | 15,055,000 | 1,312,387 | 15,055,000 | 1,312,387 |
| | - | - | 297,275,000 | 180,148,790 | 297,275,000 | 180,148,790 |
| Less deferred loss on refunding and unamortized premium | - | - | (16,612,985) | - | (16,612,985) | - |
| The Harrisburg Authority, net | \$ - | \$ - | \$ 280,662,015 | \$ 180,148,790 | \$ 280,662,015 | \$ 180,148,790 |
| Harrisburg Parking Authority | | | | | | |
| 2013 | \$ - | \$ - | \$ 3,805,000 | \$ 5,023,602 | \$ 3,805,000 | \$ 5,023,602 |
| 2014 | - | - | 3,975,000 | 4,855,799 | 3,975,000 | 4,855,799 |
| 2015 | - | - | 4,185,000 | 4,680,811 | 4,185,000 | 4,680,811 |
| 2016 | - | - | 6,250,000 | 4,468,385 | 6,250,000 | 4,468,385 |
| 2017 | - | - | 5,155,000 | 4,150,861 | 5,155,000 | 4,150,861 |
| 2018-2022 | - | - | 34,635,000 | 16,282,064 | 34,635,000 | 16,282,064 |
| 2023-2027 | - | - | 38,325,000 | 7,804,541 | 38,325,000 | 7,804,541 |
| 2028-2032 | - | - | 7,215,000 | 1,547,663 | 7,215,000 | 1,547,663 |
| 2033-2036 | - | - | 3,990,000 | 369,225 | 3,990,000 | 369,225 |
| | - | - | 107,535,000 | 49,182,951 | 107,535,000 | 49,182,951 |
| Less deferred loss on refunding and unamortized premium | - | - | (2,478,469) | - | (2,478,469) | - |
| Harrisburg Parking Authority, net | \$ - | \$ - | \$ 105,056,531 | \$ 49,182,951 | \$ 105,056,531 | \$ 49,182,951 |
| Redevelopment Authority of the City of Harrisburg | | | | | | |
| 2016 | \$ - | \$ - | \$ 3,680,000 | \$ - | \$ 3,680,000 | \$ - |
| 2017 | - | - | 7,380,000 | - | 7,380,000 | - |
| 2018-2022 | - | - | 37,300,000 | - | 37,300,000 | - |
| 2023-2027 | - | - | 26,630,000 | - | 26,630,000 | - |
| 2028-2032 | - | - | 11,250,000 | - | 11,250,000 | - |
| 2033-2037 | - | - | 7,350,000 | - | 7,350,000 | - |
| | - | - | 93,590,000 | - | 93,590,000 | - |
| Less unamortized discount | - | - | (41,655,010) | - | (41,655,010) | - |
| Redevelopment Authority of the City of Harrisburg, net | \$ - | \$ - | \$ 51,934,990 | \$ - | \$ 51,934,990 | \$ - |
| Total | \$ 28,810,787 | \$ 7,389,211 | \$ 447,647,980 | \$ 233,517,925 | \$ 476,458,767 | \$ 240,907,136 |

CITY OF HARRISBURG, PENNSYLVANIA
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11. DEFEASANCE OF DEBT

The City and its component units defeased general obligation and other bonds in prior years by placing the proceeds of net bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liabilities for the defeased bonds are not included in the City's financial statements. At December 31, 2012, the following bonds outstanding are considered defeased:

| | |
|---|----------------------|
| City of Harrisburg | |
| General Obligation Bonds, Series A of 1995 | \$ 27,545,000 |
| The Harrisburg Authority | |
| Resource Recovery Revenue Bonds, Series A of 1998 | 10,485,000 |
| Resource Recovery Revenue Bonds, Series B of 1998 | 5,610,000 |
| Resource Recovery Revenue Bonds, Series C of 1998 | 2,505,000 |
| Seventh Street Office & Parking Revenue Bonds, Series A of 1998 | 8,920,000 |
| Seventh Street Office & Parking Revenue Bonds, Series B of 1998 | 6,185,000 |
| Resource Recovery Revenue Notes, Series B of 2000 | 540,000 |
| | <u>\$ 61,790,000</u> |

12. NOTES PAYABLE

The City entered into various promissory notes under Section 108 of the Housing and Community Development Act of 1974 (Public Law 93-383), as amended. The proceeds from the notes were to administer acquisition, relocation, and clearance of City properties. These notes do not have continuing compliance requirements.

As collateral, the City pledged all grants approved or for which the City may become eligible under Title I of the Housing and Community Development Act of 1974, as amended, and program income derived from disposition by sale or lease of any real property to the extent acquired or rehabilitated with the guaranteed loan funds, including any interest earned on such disposition proceeds.

Interest payments are required to be made to the Federal Financing Bank on the daily unpaid principal balances.

The composition of promissory notes outstanding under Section 108 (included in governmental activities) at December 31, 2012 is as follows:

| | |
|---|------------------|
| 5.75%-6.56%, Section 108 Note, dated May 13, 2000, interest payable semiannually and principal payable in annual installments of \$240,000 to \$335,000, through August 1, 2019, to be serviced through general revenues of the City. | \$ 2,000,000 |
| 4.99%-5.77%, Section 108 Note, dated September 14, 2006, interest payable semiannually and principal payable in annual installments of \$210,000 to \$225,000, through August 1, 2026, to be serviced through general revenues of the City. | <u>2,955,000</u> |
| | <u>4,955,000</u> |

CITY OF HARRISBURG, PENNSYLVANIA
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The composition of notes payable included in the primary government at December 31, 2012 is as follows:

| | |
|---|-----------------------------|
| 5.35%-5.52%, General Obligation Refunding Notes, Series F of 1997, dated December 31, 1997, principal payable in annual installments of \$2,891,738 to \$4,661,145 beginning September 15, 1999 through September 15, 2022, to be serviced through general revenues of the City, issued to currently refund the City's General Obligation Bonds, Series of 1995, which was originally issued to pay for certain capital projects of the City. | 37,106,954 |
| 1.59%-4.13%, Pennsylvania Infrastructure bank loans, principal payable through March 26, 2018, to be serviced through general revenues of the City, used to fund City street resurfacing projects. | <u>1,690,358</u> |
| | <u>38,797,312</u> |
| Total primary government notes payable | <u><u>\$ 43,752,312</u></u> |

The composition of notes payable included in the component units at December 31, 2012 is as follows:

The Harrisburg Authority

| | |
|---|-----------------------------|
| 1.536%-3.071%, The Harrisburg Authority, 1998 Guaranteed Sewer Revenue Notes, Series A and B, payable through 2018, to finance projects related to the sewer collection system. | \$ 1,242,689 |
| 5.72%, The Harrisburg Authority, 2002 Guaranteed Resource Recovery Notes, Series A payable through 2022, to fund acquisition of equipment and engineering studies and working capital. | 12,350,000 |
| .96%-5.0%, The Harrisburg Authority, 2003 Guaranteed Resource Recovery Notes, Series B and C payable beginning 2025 through 2034, to advance refund a portion of the 1998 Series A Bonds, all of the outstanding 1998 Series B and C Bonds, all of the outstanding 2000 Series A and B Notes. | 53,370,000 |
| 1.27%-2.55%, The Harrisburg Authority, 2009 Guaranteed Sewer Revenue Note, payable through 2031, to finance capital improvements and replacements to the wastewater treatment facility. | <u>1,611,235</u> |
| Total The Harrisburg Authority | 68,573,924 |
| Plus: unamortized premium | <u>738,439</u> |
| Net The Harrisburg Authority | <u><u>\$ 69,312,363</u></u> |

CITY OF HARRISBURG, PENNSYLVANIA
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Redevelopment Authority of the City of Harrisburg

3.75%, 2000 Infrastructure Bank Loan, for bridge financing of the Transportation Center improvements until grant money is received and is payable in annual installments through December 31, 2009. However, the final principal payment has not been paid as of December 31, 2012, as the Redevelopment Authority is seeking loan forgiveness. \$ 271,427

2008 loan agreement, for financing construction of Susquehanna Harbor Safe Haven and is to be forgiven over a fifteen-year period, given that certain compliance requirements are met. 383,334

4.83% for the first three years and variable based on the prime rate thereafter (3.25% at December 31, 2012), 2008 loan agreement, for financing construction of Susquehanna Harbor Safe Haven and is payable through December 10, 2026. 577,026

Total Redevelopment Authority of the City of Harrisburg \$ 1,231,787

Total component units notes payable \$ 70,544,150

The annual requirements to amortize all notes payable outstanding as of December 31, 2012, using interest rates in effect at December 31, 2012 for variable rate issues, are as follows:

| <u>Year Ending December 31,</u> | <u>Governmental Activities</u> | |
|---------------------------------|--------------------------------|----------------------|
| | <u>Principal</u> | <u>Interest</u> |
| Primary Government | | |
| 2013 | \$ 4,838,610 | \$ 511,520 |
| 2014 | 4,521,291 | 680,873 |
| 2015 | 4,342,914 | 845,191 |
| 2016 | 4,178,626 | 994,322 |
| 2017 | 4,036,522 | 1,135,176 |
| 2018-2022 | 20,979,349 | 11,028,855 |
| 2023-2026 | 855,000 | 123,916 |
| | <u>\$ 43,752,312</u> | <u>\$ 15,319,853</u> |

Component Units:

| <u>Year Ending December 31,</u> | <u>The Harrisburg Authority</u> | |
|---------------------------------|---------------------------------|----------------------|
| | <u>Principal</u> | <u>Interest</u> |
| 2013 | \$ 1,213,187 | \$ 2,258,888 |
| 2014 | 1,290,965 | 2,199,528 |
| 2015 | 1,355,100 | 2,152,458 |
| 2016 | 1,428,747 | 2,084,471 |
| 2017 | 1,489,962 | 2,009,675 |
| 2018-2022 | 7,627,553 | 8,870,145 |
| 2023-2027 | 13,099,832 | 7,435,295 |
| 2028-2032 | 28,068,578 | 6,151,407 |
| 2033-2034 | 13,000,000 | 983,000 |
| | 68,573,924 | 34,144,867 |
| Plus: unamortized premium | 738,439 | - |
| | <u>\$ 69,312,363</u> | <u>\$ 34,144,867</u> |

CITY OF HARRISBURG, PENNSYLVANIA
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| <u>Year Ending December 31,</u> | Redevelopment Authority of the City of Harrisburg | |
|---------------------------------|--|-------------------|
| | <u>Principal</u> | <u>Interest</u> |
| 2013 | \$ 337,500 | \$ 59,106 |
| 2014 | 67,153 | 16,988 |
| 2015 | 68,268 | 15,873 |
| 2016 | 69,421 | 14,720 |
| 2017 | 70,611 | 13,530 |
| 2018-2022 | 372,338 | 48,370 |
| 2023-2026 | 246,496 | 12,897 |
| | <u>\$ 1,231,787</u> | <u>\$ 181,484</u> |

As further discussed in Note 23, the City did not make the payments required under its Pennsylvania Infrastructure bank loans during the year ended December 31, 2012. These missed payments are included in the 2013 maturities noted above.

13. LOANS PAYABLE

The composition of loans payable included in the component units at December 31, 2012 is as follows:

The Harrisburg Authority

4.00%-8.00%, The Harrisburg Authority, 2008 Covanta Construction Loan, payable
through 2018, to perform the Retrofit completion work at the Resource Recovery Facility \$ 19,823,500

During 2007, The Harrisburg Authority entered into a First Amendment and Management and Professional Services Agreement with a waste management facility operator (operator). As part of that agreement, the operator agreed to advance the costs incurred in the retrofit completion up to \$25,500,000. At December 31, 2012, The Harrisburg Authority had drawn down \$20,461,000. This loan constitutes subordinate debt of The Harrisburg Authority pursuant to the provisions of The Harrisburg Authority's various debt indentures. No interest accrued until July 1, 2011, at which time simple interest began to accrue at the rate of 4% per annum until July 1, 2012 and at a rate of 8% per annum thereafter. Interest was payable beginning October 1, 2011 and continuing thereafter in quarterly installments due and payable on the first day of each calendar quarter. Principal was to be paid beginning on July 1, 2009 in quarterly installments due and payable on the first day of each calendar quarter based on a 10-year, mortgage-style amortization schedule. This loan is guaranteed by the City. Refer to Note 23 for information on payments made by the City under the guarantee.

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The annual requirements to amortize all loans payable outstanding as of December 31, 2012 are as follows:

Component Unit:

| <u>Year Ending December 31,</u> | <u>The Harrisburg Authority</u> | |
|---------------------------------|---------------------------------|---------------------|
| | <u>Principal</u> | <u>Interest</u> |
| 2013 | \$ 8,645,310 | \$ 3,021,927 |
| 2014 | 2,138,165 | 837,094 |
| 2015 | 2,314,418 | 660,841 |
| 2016 | 2,505,201 | 470,058 |
| 2017 | 2,711,710 | 263,549 |
| 2018 | 1,508,696 | 51,951 |
| | <u>\$ 19,823,500</u> | <u>\$ 5,305,420</u> |

14. LEASES

Future Lease Rentals Payable to Component Unit

On December 23, 2009, the City entered into a Fourth Supplemental Agreement of Lease pursuant to the issuance of The Harrisburg Authority's 2009 Guaranteed Sewer Revenue Note (2009 Note). The Fourth Supplemental Agreement of Lease was entered into providing for rental payments in an amount sufficient to provide for the principal and interest on the 2009 Note issued to finance the construction and acquisition of certain alterations, additions, improvements and extensions to the sewage conveyance and treatment system.

In accordance with the lease agreements, the City is required to make the following minimum annual lease rental payments:

| <u>Lease year ending December 31,</u> | <u>Basic Lease Rental</u> |
|---|---------------------------|
| 2013 | \$ 82,453 |
| 2014 | 100,207 |
| 2015 | 110,411 |
| 2016 | 110,411 |
| 2017 | 110,411 |
| 2018 - 2022 | 552,055 |
| 2023 - 2027 | 552,055 |
| 2028 - 2030 | 331,231 |
| Total minimum lease payments | 1,949,234 |
| Less amount representing interest | (352,067) |
| Present value of net minimum lease payments | 1,597,167 |
| Current portion | 80,163 |
| Long-term portion | <u>\$ 1,517,004</u> |

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The net book value of equipment held under capital leases included in capital assets was \$20,206,660 at December 31, 2012. Capital improvements to these systems under the lease agreements were \$2,006,745 during 2012. Capital assets under the lease agreement have been treated as noncash transactions in the statement of cash flows.

The City is required under the terms of the Second, Third, and Fourth Supplemental Agreement of Lease and Collection System Lease to make additional rental payments within 190 days after the end of each year, equal to excess funds in the Sewer Fund as defined in the respective lease agreements. Funds available were approximately \$1.83 million in excess of the reserve requirement at December 31, 2012. No payments were made by the City within the 190 days.

Capitalized Lease Obligations

Primary Government

The City leased certain equipment under long-term lease agreements which were classified as capital leases. During the year ended December 31, 2004, the City refinanced all of the then existing capital leases into a consolidated master capital lease. Additional capital leases were issued during the years ended December 31, 2005, 2007, and 2009. As of December 31, 2012, the governmental activities and the business-type activities included equipment and furniture under capital leases with a net book value of \$2,916,761 and \$231,082, respectively.

The future minimum payments under capital leases and the present value of the minimum lease payments at December 31, 2012 are as follows:

| Year ending December 31, | Governmental Activities | Business-type Activities | Total |
|--|----------------------------|-----------------------------|---------------------|
| 2013 | \$ 1,489,712 | \$ 96,206 | \$ 1,585,918 |
| 2014 | 728,183 | 41,785 | 769,968 |
| 2015 | 125,545 | 7,205 | 132,750 |
| 2016 | 125,546 | 7,204 | 132,750 |
| 2017 | 120,336 | 7,222 | 127,558 |
| Total minimum lease payments | 2,589,322 | 159,622 | 2,748,944 |
| Less amount representing interest | <u>(159,019)</u> | <u>(9,175)</u> | <u>(168,194)</u> |
| Present value of future minimum lease payments | <u>\$ 2,430,303</u> | <u>\$ 150,447</u> | <u>\$ 2,580,750</u> |

As further discussed in Note 23, the City did not make the payments required under its 2007 capital lease during the year ended December 31, 2012. These missed payments are included in the 2013 maturities noted above.

Component Units

Non-Exclusive Technology Sub-Licensing Agreement and Technology Purchase Agreement

On December 31, 2003, The Harrisburg Authority entered into the Non-Exclusive Technology Sub-Licensing Agreement and Technology Purchase Agreement with the original contractor of the Resource Recovery Retrofit. The original contractor granted The Harrisburg Authority a license to utilize the Combustion Technology at the Facility. The Sub-License Agreement is to continue in effect until the date on which the Combustion Technology is no longer used at the Facility.

To raise the funds necessary to complete the project, the original contractor sold its Technology License to CIT - Newcourt Capital for \$25 million. In turn, The Harrisburg Authority and original contractor entered into a First Amended and Restated Nonexclusive Technology Sublicensing Agreement and Technology Purchase Agreement (Amended Purchase Agreement) granting continued right to The Harrisburg Authority to make full use of the Combustion Technology for all intended purposes under the Equipment Agreement, and for no other purpose; provided, that The Harrisburg Authority may expand or increase the number of units at the Facility without the consent of the Licensor and without payment of any additional fees. This Amended Purchase Agreement has since been assigned to CIT.

Under the sublicense, The Harrisburg Authority will pay to CIT the following fees:

Base Fee - For each calendar quarter ending prior to January 1, 2026, The Harrisburg Authority will pay to Licensor/Seller, on or prior to the first business day of the immediately following calendar quarter (base fee) an amount equal to:

- For calendar quarters ending March 31, 2006 and June 30, 2006, \$500,000;
- For each calendar quarter thereafter prior to the calendar quarter during which the \$25 million is repaid, \$750,000; and
- For each calendar quarter following the calendar quarter during which the \$25 million has been repaid occurs and prior to the calendar quarter in which the Purchase Date occurs, \$.50 per ton of waste processed through each Combustion Unit during the applicable calendar quarter.

Supplemental Fee - For each calendar year ending on or after December 31, 2006 and prior to the repayment of the \$25 million, The Harrisburg Authority will pay to CIT, an amount equal to 95% of the excess revenues (defined as funds available after the payment of facility expenses defined as actual expenses incurred by The Harrisburg Authority in the operation, maintenance and ownership of the Facility: such expenses to include all operating and debt service expenses and mandated governmental fees and costs, and payments required to be made from the revenue fund into the following trust funds: the debt service fund, the debt service reserve fund, the operating reserve fund, the renewal and replacement fund and any other specified funds into which mandatory deposits or transfers are required under the terms of the existing authority indenture documents, but excluding the surplus fund and the redemption fund and disregarding amounts paid into and disbursed out of the purchase and remarketing fund).

During the year ended December 31, 2006, The Harrisburg Authority paid the base fee of \$2.5 million to CIT under the Amended Purchase Agreement. There were no supplemental fees due for the year ended December 31, 2006. There were no payments made under this agreement from the year ended December 31, 2007 through December 31, 2012. At December 31, 2012, The Harrisburg Authority's

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statement of net position reflects the remaining balance due under this capital lease in the amount of \$15,000,000, in addition to accrued interest of \$6,085,233.

CIT and Aireal Technologies assert that, pursuant to one of the many agreements signed on or about January 11, 2006, The Harrisburg Authority is required to repay this obligation because of the ensuing bankruptcy of Barlow, the original designer and contractor of the Resource Recovery Facility’s retrofit project. CIT further argues that The Harrisburg Authority’s obligation is an “operating expense” and that it should be given priority in payment ahead of The Harrisburg Authority’s debt service obligations. The District Court entered judgment against The Harrisburg Authority in the amount of \$19.3 million as of January 2012. The case is presently on appeal with the Circuit Court of Appeals. The case was referred to mediation by the Third Circuit. There have been productive settlement discussions, but no formal settlement agreement has been signed. The Harrisburg Authority has defended against the claim by asserting that the agreements upon which CIT was basing its claims are unenforceable and ultra vires acts, and, among other arguments, that there was a lack of consideration for the agreements. The Harrisburg Authority will continue to pursue its position on appeal absent a formal settlement. The loss may be handled through payment via a plan under Act 47 (Municipalities Financial Recovery Act), as amended.

Transportation Center Lease Income

The Redevelopment Authority, through the Transportation Center Fund, leases space and parking to a commercial rail company and other tenants with lease ending dates varying through 2017. Additionally, the Redevelopment Authority leases space to a non-profit corporation with a lease ending date of 2015. These leases are noncancellable operating leases. Minimum rentals on noncancellable leases through 2017 are as follows:

| <u>Lease year ending December 31,</u> | |
|---------------------------------------|---------------------|
| 2013 | \$ 628,655 |
| 2014 | 318,624 |
| 2015 | 174,140 |
| 2016 | 52,177 |
| 2017 | <u>24,435</u> |
| Total minimum lease payments | <u>\$ 1,198,031</u> |

Operating Lease

The Redevelopment Authority leases space from the National Railroad Passenger Corporation (Amtrak) through 2013. The lease was amended on June 27, 2013 to extend the term through July 14, 2014. The minimum lease payments for the remaining term of the lease are \$65,225 for the years ended December 31, 2013 and 2014.

The lease is adjusted annually on January 1 for the National Consumer Price Index. The above amounts do not reflect the annual CPI increase. Management does not anticipate a significant increase in the above amounts. Total rental expenses for the year ended December 31, 2012 approximated \$141,326.

15. SPECIAL ITEM – SETTLEMENT WITH SUBURBAN MUNICIPALITIES

The City has an agreement to transport and treat sewage for several suburban municipalities, from whom the City collects fees for such transportation and treatment. The suburban municipalities allege that the City has overcharged for at least 10 years evidenced by the alleged excessive transfer of "administrative fees" from the sewer fund into the City's general fund. The municipalities claim they are owed approximately \$15 million in reimbursement. The Receiver, with the cooperation and agreement of the suburban municipalities, through their counsel, has negotiated a compromise of the claim and other amounts that might be owed to the suburban municipalities as a result of the overcharging of sewer rates. In settlement of these claims, in addition to the City's agreement to credit certain amounts as part of the suburban municipalities' prospective financial commitments to the comprehensive overhaul of the sewer system and subject to obtaining the necessary legislative approvals by suburban municipalities and approval and consummation of the Harrisburg Strong Plan, the City will make payments to the suburban municipalities pursuant to the following payment schedule.

| <u>Year Ending December 31,</u> | |
|---------------------------------|----------------------|
| 2013 | \$ 4,500,000 |
| 2014 | 1,500,000 |
| 2015 | 1,500,000 |
| 2016 | 1,500,000 |
| 2017 | 1,000,000 |
| 2018-2019 | 1,225,000 |
| | <u>\$ 11,225,000</u> |

16. INTEREST RATE SWAPS

Component Units

The Harrisburg Authority

Variable Rate Issues and Interest Rate Swaps

Derivative Financial Instruments - 2003 Guaranteed Resource Recovery Revenue Bonds, Series D1 and D2

Objective of the interest rate swap. The Harrisburg Authority's asset/liability strategy is to have a combination of fixed and variable-rate debt. On December 30, 2003, The Harrisburg Authority issued its \$96,480,000 Guaranteed Resource Recovery Facility Revenue Bonds, Series D of 2003 (2003 Resource Recovery Bonds, Series D) consisting of \$31,480,000 Subseries D-1 (2003 D-1 Bonds) and \$65,000,000 Subseries D-2 (2003 D-2 Bonds). The 2003 D-1 Bonds initially bore interest at a fixed rate of 4.00% to December 1, 2008, and the 2003 D-2 Bonds at a 5.00% fixed rate to December 1, 2013. After the expiration of these respective initial rate periods, the 2003 D-1 and D-2 Bonds are subject to conversion to different interest rates for different interest rate periods. On December 1, 2008, The Harrisburg Authority remarketed and converted \$31,280,000 Guaranteed Resource Recovery Facility Revenue Bonds, Subseries D-1 of 2003, to a long-term rate period of December 1, 2008 to December 1, 2010 with a coupon rate of 6.75%. On December 1, 2010, the Subseries D-1 of 2003

Bonds were remarketed to a fixed rate of 5.25% through December 1, 2013. To convert the interest rate on the 2003 D-1 and 2003 D-2 Bonds to a synthetic variable rate at the time of their issuance in 2003, The Harrisburg Authority entered into fixed-to-floating interest rate swaps, thereby achieving a variable rate while eliminating the need for a liquidity facility and annual remarketing services, and avoiding basis risk associated with the weekly remarketing of its variable rate debt, had it issued the 2003 D-1 Bonds and 2003 D-2 Bonds as weekly floating rate bonds.

Terms. With respect to its 2003 Resource Recovery Bonds, Series D, The Harrisburg Authority entered into an interest rate swap agreement with Royal Bank of Canada (RBC), which swap agreement consists of two components: (i) a swap with the outstanding principal amount of the 2003 D-1 Bonds to December 1, 2008 as the notional amount (D-1 Swap) and (ii) a swap with the outstanding principal amount of the 2003 D-2 Bonds to December 1, 2013 as the notional amount (D-2 Swap). Under the D-1 Swap, which terminated on December 1, 2008, The Harrisburg Authority paid RBC floating amounts calculated by applying a floating rate per annum determined by reference to the SIFMA Index, The Harrisburg Authority received fixed amounts calculated by applying a fixed rate of 2.66% per annum on the notional amount under the D-1 Swap. Under the D-2 Swap, scheduled to terminate on December 1, 2013, The Harrisburg Authority pays interest on the notional amount under the D-2 Swap at a floating rate determined by reference to the SIFMA Index, and receives interest on such notional amount at a rate of 3.37% per annum.

The D-2 Swap contains an embedded cap, capping at 12% the floating rate to be paid by The Harrisburg Authority to June 1, 2006, and providing a 6% cap from June 1, 2006 to December 1, 2013, the termination date of the D-2 Swap. The Harrisburg Authority also entered into an interest rate cap agreement (D-1/D-2 Cap) with RBC, which was to become effective on December 1, 2008. The D-1/D-2 Cap provided that RBC would pay the excess, if any, between the SIFMA Index and 6% on a notional amount equal to the scheduled principal amount of the D-1 Bonds and the D-2 Bonds outstanding after December 1, 2008 and December 1, 2013, respectively. In May 2004, The Harrisburg Authority and RBC amended the D-1/D-2 Cap to provide for RBC to pay the excess between 68% of LIBOR and 6%, rather than the excess between SIFMA and 6%. The Harrisburg Authority received \$1,106,000 as a result of this amendment.

Pursuant to the agreements, The Harrisburg Authority pays to or receives from the counterparty a net swap payment. For the year ended December 31, 2012, The Harrisburg Authority received \$2,097,297 with respect to the D-2 Swap and the embedded D-2 Cap. For the year ended December 31, 2012, The Harrisburg Authority paid \$569,232 for the D-1/D-2 Cap, as noted below.

Fair value. As of December 31, 2012, it would cost the Counterparty \$2,070,232 to terminate the D-2 Swap and the embedded D-2 Cap and this amount is presented as a derivative asset on the Statement of Net Position. The fair values take into consideration the prevailing interest rate environment and the specific terms and conditions of each swap. All fair values were estimated using the zero-coupon discounting method. This method calculates the future payments required by the swap, assuming that the current forward rates implied by the yield curve are the market's best estimate of future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for a hypothetical zero-coupon rate bond due on the date of each future net settlement payment on the swaps.

As of December 31, 2012, it would cost The Harrisburg Authority \$5,794,328 to terminate the D-1/D-2 Cap and this amount is presented as a derivative liability on the Statement of Net Position. The Harrisburg Authority is obligated to make semi-annual payments of \$284,616 beginning December 1,

2006 to and including December 1, 2033 for a total obligation of \$11,707,282 as payment for the D-1/D-2 Cap. These payments are included as a component of interest expense as paid.

Changes in fair value for the year ended December 31, 2012 of (\$1,697,084) and (\$1,296,178) for the D-2 Swap and the embedded D-2 Cap and D-1/D-2 Cap, respectively, are recorded as a component of unrestricted investment earnings on the Statement of Activities.

Credit risk. As of December 31, 2012, The Harrisburg Authority was not exposed to credit risk on the D-1/D-2 Cap because it had a negative fair value. However, should interest rates change and the fair value of the D-1/D-2 Cap become positive, The Harrisburg Authority would be exposed to credit risk in the amount of the D-1/D-2 Cap's fair value. The Harrisburg Authority is exposed to credit risk on the D-2 Swap and the embedded D-2 Cap in the amount of their fair value. As of December 31, 2012, RBC was rated Aa3 by Moody's Investors Service and AA- by Standard & Poor's, and AA by Fitch. If RBC's rating falls below A3 by Moody's Investors Service or A- by Standard & Poor's, and if the fair value of the D-2 Swap becomes positive for The Harrisburg Authority, then The Harrisburg Authority may choose to terminate the D-2 Swap to mitigate credit risk.

Interest rate risk. The Harrisburg Authority entered into the 2005 Swap and the D-1/D-2 Cap to fix the interest rate as noted above and to limit its exposure to changes in interest rates. However, the D-2 Swap exposes The Harrisburg Authority to interest rate risk, as it is highly sensitive to changes in interest rates and the changes will have a material impact on the valuation of the Swap.

Subsequent Event. As of September 6, 2013, it would cost the Counterparty \$1,048,125 to terminate the D-2 Swap and the embedded D-2 Cap. As of September 6, 2013, it would cost The Harrisburg Authority \$4,441,297 to terminate the D-1/D-2 Cap.

RBC was rated AA- by Standard & Poor's, Aa3 by Moody's Investor Service, and AA by Fitch as of September 2013.

2003 Guaranteed Resource Recovery Revenue Notes, Series B

These Notes bear interest at a tax-exempt weekly rate equal to the SIFMA index plus 75 basis points on each date of determination, .959 percent at December 31, 2012.

2002 Water Revenue Bonds, Series B

These Bonds bear interest at Dexia Credit Local's prime rate plus 100 basis points, 4.25 percent at December 31, 2012.

2002 Water Revenue Bonds, Series C

These Bonds bear interest at Dexia Credit Local's prime rate plus 100 basis points, 4.25 percent at December 31, 2012.

1998 Guaranteed Sewer Revenue Notes, Series A

These Notes bear interest at a variable rate, 2.4375 percent at December 31, 2012.

17. PENSION PLAN

Plan Description

The City has four defined benefit pension plans. Two of the plans, Non-uniformed Employees' Plans A and B, are controlled by provisions of Ordinance-Bill No. 49-1984, adopted pursuant to Act 15. On January 2, 2002, the assets of Plans A and B were combined, but the requirements for eligibility and benefits remain separate. The Combined Firefighters' Plan is controlled by provisions of Ordinance-Bill No. 44-2002. For these plans, the City contributes to the Pennsylvania Municipal Retirement System (PMRS), an agent multiple-employer Public Employees Retirement System (PERS). The remaining plan, the Combined Police Pension Plan, was established January 1, 1999 under Ordinance-Ordinance No. 21 of 1998 and is controlled by the provisions of Ordinance No. 5 of 2001, as amended. This ordinance withdrew the Police Officers' Plan A and Police Officers' Plan B from PMRS, and established an amended and restated pension plan for police officers of the City. The combined Police Pension Plan is a single-employer pension plan and is controlled by a separate independent board of trustees.

The plans have been established to cover substantially all full-time employees. Employees become eligible for participation in a plan immediately upon employment and become fully vested after 20 years of service for City A plans, 10 years for City B and Combined Firefighters' Plans and 20 years for the Combined Police Pension Plan. The plans have been established by City ordinance in accordance with the authority for municipal contributions required by Act 205-1984 (Act 205) of the Pennsylvania legislature, as amended by Act 189-1990. The plans require covered employees to contribute a percentage of total compensation.

PMRS issues publicly available financial reports that include financial statements and required supplementary information. The PMRS report may be obtained by writing to Pennsylvania Municipal Retirement System, P.O. Box 1165, Harrisburg, PA 17108-1165 or by calling 1-800-622-7968.

In addition, the City of Harrisburg Police Pension Board issues a separate publicly available financial report that includes financial statements and required supplementary information for the Combined Police Pension Fund. That report may be obtained by writing to the City of Harrisburg Police Pension Board, The Reverend Dr. Martin Luther King, Jr. City Government Center, 10 North Second Street, Harrisburg PA 17101 or by calling 717-255-6507.

The benefits provided by the plans differ by employment group and are based upon average compensation and length of service. Normal benefits are calculated at 2.5% per year of credited service multiplied by the final average annual salary for the Non-uniformed Employees' A and Combined Firefighters' plan. In no case may the benefit exceed 50% of the final average annual salary. The benefits provided by the Non-uniformed Employees' B plan are calculated at 2.0% per year of credited service multiplied by the final average annual salary. In no case may the benefit exceed 75% of the final average annual salary. For members who complete 20 or more years of service, the benefits provided by the Combined Police Pension plan are calculated at 50% of the participant's average monthly compensation, plus an incremental pension equal to 2.5% of the average monthly compensation for each complete year of service in excess of 20 years, up to a maximum of 65% of average monthly compensation for participants who complete 26 years of service. An additional 5% of average compensation is added to participants who complete 27 years of service, up to a maximum monthly pension of 70% of average monthly compensation. The Combined Police Pension plan defines average monthly compensation as the final annualized basic compensation rate, including

longevity payments, or the average monthly compensation, including longevity payments, received during the last five years of employment, if higher.

The plans provide retirement, disability, and death benefits to plan members and their beneficiaries. Cost-of-living allowances are provided at the discretion of the plans.

In addition, Non-uniformed Employees' Plan A is closed to new entrants.

Funding Policy

Act 205 requires that annual contributions be based upon the plan's minimum municipal obligation (MMO). The MMO is based upon the plan's bi-annual actuarial valuation.

Contributions by the City are determined under the entry age normal method. Unfunded past service liability is amortized over the average future service of active participants.

Employee contributions to the plan are based on a percentage of compensation. Non-uniformed employees are required to contribute 4.0-6.0% and 5.0% of annual compensation for plans A and B, respectively. Fire employees contribute 5% of annual compensation, while police employees contribute 5% of annual compensation plus \$1 per month. An interest rate of 6.0% is applied to the non-uniformed and fire employees accounts. Employees' accumulated contributions plus interest (if applicable) will be returned upon termination or death if no other benefits are payable under the plan. The plans are also eligible to receive an allocation of state aid from the General Municipal Pension System State Aid Program, which must be used for pension funding. Any funding requirements established by the MMO in excess of employee contributions and state aid must be paid by the City in accordance with Act 205.

The Commonwealth of Pennsylvania allocates foreign fire and casualty insurance premium collections to aid individual municipalities. The monies received must be contributed to the pension plans or used to pay debt service on unfunded pension liability bonds. Significant actuarial assumptions used to compute the actuarially determined contribution requirements are the same as those used to compute the annually required contribution. State aid received in excess of the City's statutory funding requirement was not deposited to the pension plans but was utilized to fund debt service on the City's unfunded pension liability general obligation bonds issued in 1995 in accordance with Act 205 as amended.

Administrative costs, including the investment manager, custodial trustee, and actuarial services, are charged to the plan and funded through investment earnings. Benefits and refunds of the defined benefit pension plan are recognized when due and payable in accordance with the terms of the plan.

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Funded Status and Funding Progress

| Actuarial Valuation Date | Actuarial Value of Assets (a) | Actuarial Accrued Liability (AAL) - Entry Age (b) | Unfunded AAL (UAAL) (b-a) | Funded Ratio (a/b) | Covered Payroll (c) | UAAL as a Percentage of Covered Payroll ((b-a)/c) |
|----------------------------------|-------------------------------|---|---------------------------|--------------------|---------------------|---|
| Non-Uniformed Employees': | | | | | | |
| 1/1/2011 | \$ 77,363,937 | \$ 55,795,290 | \$ (21,568,647) | 138.66% | \$ 12,786,819 | -168.68% |
| Firefighters' | | | | | | |
| 1/1/2011 | \$ 68,266,174 | \$ 55,064,548 | \$ (13,201,626) | 123.97% | \$ 5,279,457 | -250.06% |
| Police Officers': | | | | | | |
| 1/1/2011 | \$ 63,759,040 | \$ 72,302,610 | \$ 8,543,570 | 88.18% | \$ 10,398,023 | 82.17% |

The schedule of funding progress, presented as required supplementary information following the notes to financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

Actuarial Assumptions

The information presented was determined as part of the actuarial valuation at the date indicated. Additional information as of the latest actuarial valuation date follows:

| | Non-Uniformed Employees' | | Firefighters' | Police Officers' |
|-------------------------------|--------------------------|----------------------|----------------------|----------------------|
| | Plan A | Plan B | Combined | Combined |
| Actuarial valuation date | 1/1/11 | 1/1/11 | 1/1/11 | 1/1/11 |
| Actuarial cost method | Entry age normal | Entry age normal | Entry age normal | Entry age normal |
| Amortization method | Level dollar, closed | Level dollar, closed | Level dollar, closed | Level dollar, closed |
| Remaining amortization period | 14 years | 14 years | 4 years | 13 years |
| Asset valuation method | Fair value | Fair value | Fair value | * |
| Actuarial assumptions | | | | |
| Investment rate of return | 6.0% net of expenses | 6.0% net of expenses | 6.0% net of expenses | 8.0% net of expenses |
| Projected salary increases | Salary scale | Salary scale | Salary scale | 5.0% |

* - Each year, the investment gain (excess of actual investment income including realized and unrealized appreciation over expected investment income) or loss is recognized over a five-year period. In no event is the actuarial value of assets allowed to be greater than 120% or less than 80% of market value.

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Annual Required Contribution and Net Pension Obligation

The City's annual pension cost and net pension obligation (asset) to the Plans at December 31, 2012 are as follows:

| | Non-Uniformed Employees' | | Firefighters' | Police Officers' |
|--|--------------------------|--------|---------------|------------------|
| | Plan A | Plan B | Combined | Combined |
| Annual required contribution (MMO) | \$ - | \$ - | \$ - | \$ 1,517,751 |
| Interest on net pension obligation (asset) | - | - | - | (236,732) |
| Adjustment to annual required contribution | - | - | - | 345,715 |
| Annual pension cost | - | - | - | 1,626,734 |
| Contribution made | - | - | - | (2,524,734) |
| Increase in net pension obligation (asset) | - | - | - | (898,000) |
| Net pension obligation (asset), beginning | - | - | 834 | (2,959,144) |
| Net pension obligation (asset), ending | \$ - | \$ - | \$ 834 | \$ (3,857,144) |

Three-Year Trend Information

| Non-Uniformed Employees' – Plan A | Annual Pension Cost (APC) | Percentage of APC Contributed | Net Pension Obligation |
|-----------------------------------|---------------------------|-------------------------------|------------------------|
| December 31, 2010 | \$ - | - % | \$ - |
| December 31, 2011 | - | - | - |
| December 31, 2012 | - | - | - |
| Non-Uniformed Employees' – Plan B | Annual Pension Cost (APC) | Percentage of APC Contributed | Net Pension Obligation |
| December 31, 2010 | \$ - | - % | \$ - |
| December 31, 2011 | - | - | - |
| December 31, 2012 | - | - | - |
| Firefighters' Combined | Annual Pension Cost (APC) | Percentage of APC Contributed | Net Pension Obligation |
| December 31, 2010 | \$ - | - % | \$ 834 |
| December 31, 2011 | - | - | 834 |
| December 31, 2012 | - | - | 834 |

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| Police Officers' – Combined | Annual Pension Cost (APC) | Percentage of APC Contributed | Net Pension Obligation (Asset) |
|-----------------------------|---------------------------------|-------------------------------------|--------------------------------------|
| December 31, 2010 | \$ 314,094 | 100 % | \$ - |
| December 31, 2011 | 1,551,579 | 100+ | (2,959,144) |
| December 31, 2012 | 1,626,734 | 100+ | (3,857,144) |

The annual required contribution for the current year was determined as part of the January 1, 2009 actuarial valuation using the entry age normal actuarial cost method. The actuarial assumptions for the Non-Uniformed Employees' Plan and Combined Firefighters' Plan include (a) a 6.00% investment rate of return (net of administrative expenses) and (b) projected salary increases on a salary scale. The actuarial assumptions for the combined Police Pension Fund include (a) an 8% investment rate of return (net of administrative expenses) and (b) projected salary increases of 5% per year. The assumptions do not include postretirement benefit increases, which are funded by State appropriation when granted. The actuarial value is determined using market values determined by the trustee.

The Combined Police Pension Plan, through the City, is involved in litigation with the Fraternal Order of Police (FOP). The FOP has alleged that the City committed unfair labor practices when it failed to enact an amendment to the Police Pension Plan Ordinance that was agreed to in an amendment to the Basic Labor Agreement between the former mayor and the FOP. The proposed amendment would increase the maximum benefit incrementally to 80% of average monthly compensation for Plan members who retire with 21 to 27 years of credited service. The cost to the Combined Police Pension Plan would be \$514,000 per year, as estimated by the actuarial cost study.

On September 17, 2010, the unfair labor practices charges were dismissed. The FOP appealed the ruling to the Commonwealth Court, who affirmed the ruling on November 1, 2011. The FOP has since filed a Petition for Allowance of Appeal to the Pennsylvania Supreme Court, who denied the appeal on May 14, 2012.

18. OTHER POST-EMPLOYMENT BENEFITS

Plan Descriptions

In addition to the pension benefits described in Note 17, the City provides certain post-employment healthcare benefits to its retirees through one single-employer, defined benefit other post-employment benefit (OPEB) plan. However, within this one plan, there are four groups of employees with different types of benefits. A separate financial statement is not issued for the plan.

Police

Section 9 of the Basic Labor Agreement between the City of Harrisburg and the Fraternal Order of Police, Capital City Lodge No. 12, effective January 1, 2004, establishes retiree's eligibility for post-retirement life insurance and medical benefits.

Retired prior to December 31, 1991:

Benefits: The health care coverage currently includes medical, prescription drugs, dental and vision. The City would pay the cost of coverage for the retiree, including spouse and

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dependents, from retirement until the retiree's Medicare eligibility. If retiree dies, coverage for spouse and dependents continues until the spouse reaches Medicare eligibility. Currently, two retirees have been "grandfathered" and the City continues to pay for coverage after Medicare age.

Retire after January 1, 1992:

Eligibility: Any officer that is eligible for the Police Pension Plan benefits

Benefits: The health care coverage currently includes medical, prescription drugs, dental, vision and life insurance. The City would pay the full premium for paid-up life insurance in the amount of \$5,000 for the retiree only. The City would pay the cost of coverage for medical, prescription drug, dental, and vision for the retiree, including spouse and dependents.

All police officers hired prior to January 1, 1987, and retiring subsequent to January 1, 1987, who have completed twenty (20) years of actual service may continue to participate in the City's group health insurance (including family coverage) in effect at the time of retirement as noted above provided that the retired employee or his/her spouse does not have alternative health care coverage in the following six areas: (a) physician services, (b) hospital services, (c) major medical, (d) dental, (e) vision, (f) prescription. In those areas where alternative health care coverage is available, the City is not required to provide coverage in that area.

Firefighters

Article 14, Section 2a and 2b and Article 15 of the Collective Bargaining Agreement between Local Union No. 428 of the International Association of Firefighters (AFL-CIO), effective January 1, 2006, establishes retiree's eligible for post-retirement medical and life insurance benefits, respectively.

Retired prior to December 31, 1986:

Benefits: The health care coverage currently includes medical, prescription drugs, dental and vision. The retiree would pay the cost of coverage for the retiree and his or her spouse. If the retiree dies, the spouse may continue coverage. In such case, the spouse would pay for the full cost of coverage.

Retired between January 1, 1987 and December 31, 1992:

Eligibility: Any firefighter that is eligible for the Fire Pension Plan A or Plan B benefits

Benefits: The health care coverage currently includes medical, prescription drugs, dental and vision. The City would pay the cost of coverage for the retiree. The retiree must pay for any additional coverage for his or her spouse and dependents. Upon reaching age 65, the City will provide supplemental coverage, major medical, and prescription unless prescription is provided by another agency. This benefit is for the retired firefighter only. If the retiree dies, the spouse may continue coverage, in which case the spouse would pay for the full cost of coverage.

Retire after January 1, 1993:

Eligibility: Any firefighter that is eligible for the Fire Pension Plan A or Plan B benefits

Benefits: The health care coverage currently includes medical, prescription drugs, dental, vision and life insurance. The City would pay the full premium for paid-up life insurance in the amount of \$5,000 for the retiree only. The City would pay the cost of coverage for medical, prescription drug, dental, and vision for the retiree, including spouse through Medicare eligibility. Once Medicare eligible, the City will reimburse the retiree for the Medicare Part B premium. If the retiree dies, the City continues full coverage for the spouse and eligible dependents. If the firefighter dies in the line of duty, the City continues full coverage for the spouse and eligible dependents.

Non-uniformed management employees:

An inter-office memo, distributed by the Mayor to City management employees, establishes retirees' eligibility for post-employment medical benefits.

Retire prior to August 4, 2002:

Benefits: The health care coverage currently includes medical, prescription drugs, dental and vision. The retiree would pay the full cost of coverage for the retiree and his or her spouse. If the retiree dies, the spouse may continue coverage. In such case the spouse and any eligible dependents would pay for the full cost of coverage. Currently, one retiree has been "grandfathered" and the City continues to pay the cost of full coverage.

Retire after August 5, 2002 and hired prior to January 31, 2008:

Eligibility: Any non-uniformed management employee who is eligible for the Non-uniformed Pension Plan benefits.

Benefits: The health care coverage currently includes medical, prescription drugs, dental, vision, and life insurance. The City would pay the full premium for paid-up life insurance in the amount of \$5,000 for the retiree only. The City would pay the cost of coverage for medical and prescription drug for the retiree and spouse. The retiree would pay for any additional coverage for eligible dependents. Retiree would pay for dental and vision coverage. If retiree dies, full coverage for spouse and eligible dependents continues. In such case, the City would pay the full medical and prescription drug premium for the spouse and the spouse would pay for coverage for any eligible dependents. Currently there are two retirees and one active employee that are covered under the Police contract.

Retire after August 5, 2002 and hired after February 1, 2008:

Eligibility: Any non-uniformed management employee who is eligible for the Non-uniformed Pension Plan benefits.

Benefits: The health care coverage currently includes medical, prescription drugs, dental, vision, and life insurance. The City would pay the full premium for paid-up life insurance in the amount of \$5,000 for the retiree only. The City would pay the cost of coverage for medical coverage for the retiree. The retiree would pay for any additional coverage for spouse and any eligible dependents. Retiree would pay for prescription drug, dental, and vision coverage. If retiree dies, full coverage for spouse and eligible dependents continues. In such case, the spouse and eligible dependents would pay the full cost of coverage.

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Non-uniformed union employees:

Articles X, XI, and XII of the Collective Bargaining Agreement between the City and the Local 521 American Federation of State, County and Municipal Employees District Council 90, effective January 1, 2007, establish retirees' eligibility for post-retirement life insurance and medical benefits.

Retire prior to December 31, 1996:

Benefits: The health care coverage currently includes medical, prescription drugs, dental, and vision. The retiree would pay the cost of coverage for the retiree and his or her spouse and eligible dependents. If the retiree dies, the spouse may continue coverage. In such case, the spouse and any eligible dependents would pay for the full cost of coverage.

Retire between January 1, 1997 and December 31, 2001:

Benefits: The health care coverage currently includes medical, prescription drugs, dental, and vision. The City would pay fifty percent of the medical premium for single coverage. The retiree would pay the remaining fifty percent of the premium for single coverage. For any coverage other than single coverage, the retiree would pay the difference. Retiree would pay full premiums for prescription drug, dental, and vision. If retiree dies, full coverage for spouse and eligible dependents continues. In such case, the spouse and eligible dependents would pay for the full cost of coverage.

Retired between January 1, 2002 and May 30 2007, except between January 1, 2004 and April 30, 2004:

Benefits: The health care coverage currently includes medical, prescription drugs, dental, and vision. The City would pay sixty percent of the medical premium for single coverage. The retiree would pay the remaining forty percent of the premium for single coverage. For any coverage other than single coverage, the retiree would pay the difference. Retiree would pay full premiums for prescription drug, dental, and vision. If retiree dies, full coverage for spouse and eligible dependents continues. In such case, the spouse and eligible dependents would pay for the full cost of coverage.

Retired between January 1, 2004 and April 30, 2004:

Benefits: The health care coverage currently includes medical, prescription drugs, dental, and vision. The City would pay the cost of the medical coverage for the retiree. Retiree would pay for additional premiums for coverage for his or her spouse and eligible dependents. The City would pay for seventy-five percent of the coverage for prescription drug for the retiree. Retiree would pay for the remaining twenty-five percent of the coverage for prescription drug and for any additional coverage for his or her spouse and any eligible dependents. Retiree must pay for full coverage for dental and vision coverage. If retiree dies, full coverage for spouse and eligible dependents continues. In such case, the spouse and eligible dependents would pay for the full cost of coverage.

Retire after June 1, 2007:

Eligibility: Non-uniformed union employee must be eligible for the Non-Uniformed Pension Plan benefits.

Benefits: The health care coverage currently includes medical, prescription drugs, dental, vision, and life insurance. The City would pay the full premium for paid-up life insurance in the amount of \$5,000 for the retiree only. The City would pay the full cost single coverage for medical or a percentage thereof based on the retiree's age and years of service. If retiree is disabled after completion of 20 years of service, attained age 55 and completed 20 years of service or attained age 65 and completed 15 years of service, City would pay 60% of premium for single coverage. Otherwise retiree would pay for full cost of coverage. For any coverage other than single, the retiree would pay the difference in the premiums. Retirees would pay for prescription drug, dental, and vision coverage. If retiree dies, full coverage for spouse and eligible dependents continues. In such case, the spouse and eligible dependents would pay for the full cost of coverage.

A retiree may suspend coverage under the plan if the retiree and/or spouse become covered under the plan of another employer. Coverage may be reinstated only upon proof of the termination of coverage under the other employer's plan.

Funding Policy and Annual OPEB Costs

The City's contribution is based on projected pay-as-you-go financing requirements. For the year ended December 31, 2012, the City contributed \$4,476,131 to the OPEB Plan.

The City has opted to not fully fund the OPEB contributions and will continue to fund the annual OPEB costs on a pay-as-you-go basis.

The City pays the cost of coverage for the police, fire, non-uniform management and non-uniform union retirees (including dependents) based on the various criteria described above.

The City's annual OPEB costs are calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and to amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the ARC are subject to continual revision as actual results are compared to past expectations and new estimate are made about the future. The schedule of funding progress presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of benefits provided at the time of the valuation and on the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities consistent with the long-term perspective of the calculation. The projections of benefits for financial reporting purposes do not explicitly incorporate the potential effects of legal or

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contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future.

Information as of the latest actuarial valuation follows:

| | |
|----------------------------|---|
| Valuation date | 1/1/2012 |
| Actuarial cost method | Entry age normal, level dollar |
| Actuarial assumptions | |
| Interest rate | 4.5% |
| Salary increases | 5.0% |
| Amortization period | 30 year open period |
| Healthcare cost trend rate | 7.5% in 2012, decreasing by .05% per year to 5.5% in 2016, rates gradually decrease from 5.3% in 2017 to 4.2% in 2089 |

Annual OPEB Cost and Net OPEB Obligation

The City's annual OPEB costs and net OPEB obligations to the Plan for the year ended December 31, 2012 were as follows:

| | Governmental Activities | Business-type Activities | Total |
|---------------------------------|----------------------------|-----------------------------|----------------------|
| Annual required contribution | \$ 15,118,664 | \$ 536,084 | \$ 15,654,748 |
| Interest on net OPEB obligation | 2,091,753 | 102,807 | 2,194,560 |
| Adjustment to ARC | (2,853,687) | (140,255) | (2,993,942) |
| Annual OPEB cost | 14,356,730 | 498,636 | 14,855,366 |
| Contribution made | (4,305,408) | (170,723) | (4,476,131) |
| Change in Net OPEB Obligation | 10,051,322 | 327,913 | 10,379,235 |
| Net OPEB Obligation, beginning | 46,808,858 | 2,060,131 | 48,868,989 |
| Net OPEB Obligation, ending | <u>\$ 56,860,180</u> | <u>\$ 2,388,044</u> | <u>\$ 59,248,224</u> |

Three-Year Trend Information

| Year | Annual OPEB Cost (AOC) | Percentage of AOC Contributed | Net OPEB Obligation |
|------|---------------------------|----------------------------------|------------------------|
| 2012 | \$ 14,855,366 | 30.13% | 59,248,224 |
| 2011 | 15,829,014 | 29.68% | \$ 48,868,989 |
| 2010 | 16,051,136 | 26.52% | 37,737,308 |

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Funded Status and Schedule of Funding Progress

| Actuarial Valuation Date | Actuarial Value of Assets (a) | Actuarial Accrued Liability (AAL) - Entry Age (b) | Unfunded AAL (UAAL) (b-a) | Funded Ratio (a/b) | Covered Payroll (c) | UAAL as a Percentage of Covered Payroll (b-a/c) |
|--------------------------------|--|---|------------------------------------|--------------------------|---------------------------|---|
| 1/1/2012 | \$ - | \$ 173,117,094 | \$ 173,117,094 | 0.00% | \$ 25,384,925 | 681.97% |

The schedule of funding progress, presented as required supplementary information following the notes to financial statements, presents multi-year trend information about whether the actuarial value of plan assets are increasing or decreasing over time relative to the actuarial accrued liability for benefits.

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19. SEGMENT INFORMATION

The Harrisburg Authority supports three separate segments. The Water Segment accounts for the provision of basic water service to customers of the Harrisburg Water System. The Sewer Segment accounts for the leasing of the wastewater conveyance and treatment system to the City under a direct financing lease. The Resource Recovery Segment accounts for the activities at the Harrisburg Resource Recovery and Steam Generating Facility (Resource Recovery Facility), which converts waste into energy. Selected segment information as of and for the year ended December 31, 2012 is as follows:

| CONDENSED STATEMENT OF NET POSITION | Water Segment | Sewer Segment | Resource Recovery Segment |
|--|------------------------|----------------------|--------------------------------------|
| Assets | | | |
| Current assets | | | |
| Other current assets | \$ 9,549,539 | \$ 80,163 | \$ 7,330,816 |
| Due from (to) other funds | 911,570 | 231,510 | (1,414,999) |
| Due from the City | - | 416,518 | 897,688 |
| Total current assets | <u>10,461,109</u> | <u>728,191</u> | <u>6,813,505</u> |
| Restricted assets | 34,004,745 | 3,524,204 | 10,121,122 |
| Capital assets | 61,196,477 | - | 108,392,829 |
| Advances to the City | - | 1,053,375 | - |
| Other noncurrent assets | <u>3,595,691</u> | <u>1,517,004</u> | <u>7,906,113</u> |
| Total assets | <u>109,258,022</u> | <u>6,822,774</u> | <u>133,233,569</u> |
| Liabilities | | | |
| Current liabilities | | | |
| Other current liabilities | 99,132 | - | 21,085,233 |
| Due to the City | <u>1,098,997</u> | <u>-</u> | <u>76,571,199</u> |
| Total current liabilities | 1,198,129 | - | 97,656,432 |
| Liabilities payable from restricted assets | 8,079,431 | 273,187 | 19,699,555 |
| Noncurrent liabilities | 132,703,641 | 3,283,492 | 225,661,886 |
| Due to the City | <u>64,924</u> | <u>-</u> | <u>-</u> |
| Total liabilities | <u>142,046,125</u> | <u>3,556,679</u> | <u>343,017,873</u> |
| Net position | | | |
| Net investment in capital assets | (43,393,345) | - | (133,545,597) |
| Restricted | 2,459,183 | 3,524,204 | 1,362,259 |
| Unrestricted | <u>8,146,059</u> | <u>(258,109)</u> | <u>(77,600,966)</u> |
| Total net position | <u>\$ (32,788,103)</u> | <u>\$ 3,266,095</u> | <u>\$ (209,784,304)</u> |

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**CONDENSED STATEMENT OF REVENUES,
EXPENSES AND CHANGES IN NET POSITION**

| | Water Segment | Sewer Segment | Resource Recovery Segment |
|--|-----------------|---------------|------------------------------|
| Operating revenues | \$ 16,625,586 | \$ 328,490 | \$ 24,577,308 |
| Operating expenses | | | |
| Operating | 4,993,871 | - | 22,171,298 |
| Administration | 307,103 | 328,490 | 1,129,464 |
| Depreciation | 2,109,865 | - | 5,367,544 |
| Total operating expenses | 7,410,839 | 328,490 | 28,668,306 |
| Operating income | 9,214,747 | - | (4,090,998) |
| Nonoperating revenues (expenses) | | | |
| Investment income | 1,761,960 | 4,265 | (2,889,059) |
| Lease rental income | - | 58,714 | - |
| Miscellaneous income (expense) | 35,079 | (7,707) | 14,036 |
| Interest expense | (8,884,223) | (170,806) | (14,659,183) |
| Gain on sale of assets | - | - | 6,000 |
| Amortization of financing costs | (411,594) | (3,316) | (773,402) |
| Total nonoperating revenues (expenses) | (7,498,778) | (118,850) | (18,301,608) |
| Change in net position | 1,715,969 | (118,850) | (22,392,606) |
| Net position - January 1, 2012 | (34,504,072) | 3,384,945 | (187,391,698) |
| Net position - December 31, 2012 | \$ (32,788,103) | \$ 3,266,095 | \$ (209,784,304) |

CONDENSED STATEMENT OF CASH FLOWS

| | | | |
|---|---------------|--------------|--------------|
| Net cash provided by (used in) operating activities | \$ 10,324,148 | \$ (318,711) | \$ 1,959,820 |
| Net cash provided by investing activities | 69,410 | 4,106,339 | 1,485,513 |
| Net cash used in capital and related financing activities | (11,466,409) | (1,493,860) | (4,986,727) |
| Net increase (decrease) in cash and cash equivalents | (1,072,851) | 2,293,768 | (1,541,394) |
| Cash and cash equivalents, January 1, 2012 | 10,066,119 | 1,017,197 | 10,169,378 |
| Cash and cash equivalents, December 31, 2012 | \$ 8,993,268 | \$ 3,310,965 | \$ 8,627,984 |

20. ACCUMULATED DEFICITS

Harrisburg Parking Authority

The Authority has an accumulated deficit of \$12,835,839. The deficit resulted from losses on the extinguishment of debt in the amount of approximately \$2.5 million and the rate of depreciation exceeding the long-term debt maturities.

The Harrisburg Authority

The rate covenant calculation required under applicable trust indentures pertaining to The Harrisburg Authority's Resource Recovery Facility financing has not been met for the year ended December 31, 2012. If the facility fails to generate sufficient revenues to pay debt service on the Resource Recovery Facility Revenue Bonds, Series A, D, E, and F of 2003, the Resource Recovery Facility Revenue Notes, Series B and C of 2003, the Resource Recovery Facility Subordinate Variable Rate Revenue Notes, Series A of 2002, or the Resource Recovery Facility Revenue Bonds, Series A of 1998, or ceases revenue generating operations, or if other monies set aside for such purposes are insufficient, the City will be required to pay principal of and interest on such bonds and notes when due pursuant to respective Guaranty Agreements among the City, The Harrisburg Authority, and the respective trustees for the bonds and notes. The County has provided a secondary guarantee of the Resource Recovery Facility Revenue Bonds, Series D and E of 2003 collectively in the maximum aggregate principal amount not to exceed \$113,000,000 by entering into a County Bond Guaranty Agreement with The Harrisburg Authority and the trustee for such bonds. The Resource Recovery segment has incurred substantial accumulated losses, which have caused the segment to experience cash flow difficulties.

The Water and Resource Recovery segments of The Harrisburg Authority have net position deficits at December 31, 2012 of \$32,788,103 and \$209,784,304, respectively. The deficits are primarily due to The Harrisburg Authority not charging enough to cover depreciation expense incurred since acquisition and not funding amortization of bond discounts, bond issuance costs, and deferred losses on refundings. Management anticipates that the deficits will be reduced in the Water segment through future profitability improvements.

The Harrisburg Authority's Resource Recovery Facility, as required by the Environmental Protection Agency, was temporarily closed so that The Harrisburg Authority could undertake a modernization program. A significant financing was completed in December 2003 to fund the costs of the project. The contractor defaulted and was terminated as of December 31, 2006. In 2007, Covanta was retained to complete the project and take over management responsibilities. The Resource Recovery Segment has experienced significant operating losses, has an accumulated deficit of approximately \$210 million at December 31, 2012, is in violation of certain covenants under the trust indentures, and payment defaults have occurred. The Harrisburg Authority has issued multiple notices of material events with the Electronic Municipal Market Access System (EMMA) established by the Municipal Securities Rulemaking Board with respect to certain bonds of the Resource Recovery Facility. Many of the above items were due to delays and significant cost overruns.

In the fall of 2007, The Harrisburg Authority developed a recovery plan for the Resource Recovery Facility to complete construction and bring the three burners on line. The Harrisburg Authority engaged Covanta to manage and operate the Facility and to provide professional services. Included in Covanta's Agreement with The Harrisburg Authority was a construction management agreement to

oversee the completion of construction. The recovery plan also included increased disposal fees and tipping fees and infusion of capital for construction and working capital.

The completion of the retrofit project and correction of design flaws caused by the original contractor were funded by a loan from Covanta to pay for such work. Payment of the debt service on the Covanta loan was subordinate in payment to The Harrisburg Authority's prior debt relating to the Resource Recovery Facility. Repayment of the debt service on the Covanta loan began prior to completion of the construction project. The Harrisburg Authority's revenues were insufficient to make payment on the loan and the City guarantee was called upon. The City made payments to Covanta until their financial situation precluded such payments in April 2010. Covanta has sued The Harrisburg Authority and the City for amounts that remain unpaid to Covanta under the loan. Additionally, approximately \$2.0 million is owed to vendors on the retrofit completion project due to Covanta failing to release advance funds once The Harrisburg Authority and City were unable to make reimbursement payments.

The Harrisburg Authority also obtained funding for a working capital loan to cover costs and debt service during the expected time period for completion of the retrofit project by the issuance of capital appreciation notes. Such notes for the working capital loan were issued in December of 2007 and matured on December of 2010. Revenues from the Resource Recovery Facility were not pledged as security for the working capital loan. The working capital loan was guaranteed by the City and the County on the assumption that the working capital loan would be refinanced into long-term debt on or prior to December 2010. Only the County had the ability to refinance the working capital loan upon its maturity and did such at that time.

Since 2008, the Resource Recovery Facility has been able to cover operating expenses but unable to generate sufficient revenue to cover debt service and amounts due under the interest rate cap with RBC. As such, The Harrisburg Authority has drawn on debt service reserves, called upon guarantors, and insurance policies in order to make sure that bondholders were paid. Claims for fees associated with the guaranty and insurance agreements continue to accrue.

The Harrisburg Authority continues to pursue revenue enhancing and expense reducing activities, but will continue to rely upon reserves, guarantors and insurance until a coordinated solution is accomplished. To this end, The Harrisburg Authority is participating in the City's Act 47 process that seeks to provide a plan to eliminate the financial burden of the Resource Recovery Facility on the revenues, guarantors, and insurance providers.

The Financially Distressed Municipalities Act, also known as Act 47, empowers the Pennsylvania Department of Community and Economic Development (DCED) to declare certain municipalities as financially distressed. On October, 1, 2010, Mayor Linda D. Thompson filed a request asking for the City to be designated a financially distressed municipality. DCED investigated the financial affairs of the City and, on December 15, 2010, following public hearings on the City's request, DCED issued a determination of municipal financial distress for the City.

A recovery plan (Coordinator's Act 47 Recovery Plan) was developed. However, on July 19, 2011, a majority of the Harrisburg City Council rejected the Coordinator's Act 47 Recovery Plan. Following the City Council's rejection of the Act 47 Recovery Plan, Mayor Thompson was tasked with developing and filing an alternate Recovery Plan pursuant the provisions of Act 47. The Mayor filed a Recovery Plan on August 22, 2011 and on August 31, 2011, a majority of Harrisburg City Council rejected Mayor Thompson's Recovery Plan and again rejected a modified plan on September 13, 2011.

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On September 20, 2011, Governor Tom Corbett signed into law Senate Bill 1151, amending Act 47 and providing for a Declaration of Fiscal Emergency in circumstances in which a financially distressed city of the third class fails to adopt a financial recovery plan. Additionally, the law provides for the appointment and confirmation of a receiver if the distressed city fails to enact a consent agreement to adopt and implement a recovery plan.

As a result of the fiscal circumstances existing in the City, Governor Corbett declared a fiscal emergency on October 24, 2011. As part of the Emergency Declaration, Governor Corbett directed the Secretary of DCED, C. Alan Walker, to develop an Emergency Action Plan to ensure all vital and necessary services are maintained in the City until a fiscal recovery plan is enacted.

On November 18, 2011, a Receiver was appointed, who is tasked with developing and submitting a fiscal recovery plan to the Commonwealth Court, DCED Secretary, City Council and the Mayor.

The Receiver's recovery plan was submitted, the Commonwealth Court held a hearing and the Court confirmed the Receiver's Recovery Plan.

At this time, the Office of the Receiver is pursuing implementation of the Receiver's Recovery Plan and actively negotiating resolution of the City's fiscal crisis and seeking resolution with creditors of the City and The Harrisburg Authority relating to the outstanding Resource Recovery Facility debt.

In 1993, The Harrisburg Authority purchased the Resource Recovery Facility from the City. In consideration, The Harrisburg Authority paid the City approximately \$30 million. The Agreement of Sale allows for a maximum purchase price of \$55 million, with the final purchase price to be based on the financial capability of the Resource Recovery Facility. The balance of the purchase price is to be paid to the City only after The Harrisburg Authority completes financing of the improvements to the Facility described earlier, in such amount as is set forth in a report of The Harrisburg Authority's consulting engineer certifying that facility revenues upon completion of such improvements is sufficient to pay all operating expenses, debt service, and any other facility funding requirements. There were no additional payments required during the year ended December 31, 2012.

Redevelopment Authority of the City of Harrisburg

The Redevelopment Authority's net position (deficit) at December 31, 2012 is related to the 1998 Series A and B bond issuances. Since the right to building is recorded at amortized cost and the debt includes appreciation, the total debt outstanding, less the asset's amortized cost, reduces net position. The outstanding debt on these issuances is \$51,934,990 and the amortized cost of the right to building is \$20,369,411. These balances reduced the Redevelopment Authority's net position from a positive \$11,101,158 to the deficit balance of \$20,464,421. The City guarantees the payment of those bond issuances. In addition, the Redevelopment Authority will gain title to certain buildings in the year 2016 in relation to the issuance of these bonds.

Beginning net position of the Redevelopment Authority has been increased by \$73,323 from (\$17,673,198) to (\$17,599,875). This increase is to properly record investments related to a revolving loan program that had not been reported previously.

Had the above adjustment been recorded in the proper period, the effect on the change in net position of the Redevelopment Authority for the year ended December 31, 2011 would have been immaterial.

21. FINANCIAL RECOVERY PLAN

For several years, the City has been exploring various options to close its structural budget gap and address its Resource Recovery Facility debt issue. In 2008, the City applied for and was awarded a \$100,000 Pennsylvania Department of Community and Economic Development Act 47 Early Intervention Program Grant to develop a Management and Financial Audit and Five-Year Financial Plan. During 2009, the City hired a national management consulting firm to conduct a thorough review of the City's finances and operations and to develop the Plan. An Emergency Financial Plan and Five-Year Plan (Plan) was issued in March 2010 and implementation immediately began. Due to City Council's failure to adopt the Plan, the Administration filed a Petition for Determination of Municipal Financial Distress on October 1, 2010 under Pennsylvania's Municipalities Financial Recovery Act of 1987 (Act 47). The City was accepted into the Act 47 program on December 15, 2010. The Act 47 program allowed the City to obtain assistance from the Commonwealth of Pennsylvania in developing a new financial recovery plan. A Municipal Financial Recovery Act Recovery Plan (Recovery Plan) was submitted by the Act 47 coordinator to the City on June 13, 2011. City Council rejected the Recovery Plan in July 2011. Immediately thereafter, and pursuant to Act 47, the Mayor became the Act 47 coordinator. As such, she developed her own Plan and submitted it to City Council on August 2, 2011. City Council rejected this second Plan on August 31, 2011. The Mayor submitted an amended version of her Plan to City Council, but Council rejected this amended Plan on September 13, 2011.

Pennsylvania's governor signed legislation on October 20, 2011 authorizing the State to declare a fiscal emergency in Harrisburg. On November 18, 2011, a receiver was appointed under this legislation to implement a preliminary Recovery Plan and take control of the City's finances. The Receiver unveiled his Recovery Plan for the City on February 6, 2012. The full Recovery Plan and subsequent status reports related thereto can be viewed at the Receiver's website at "www.pa.gov/harrisburgreceiver". The Recovery Plan was approved by the Commonwealth Court on March 9, 2012.

In the Recovery Plan, the Receiver indicated that the City's financial distress is a very complicated problem. He further indicated that it cannot be solved easily or quickly. He identified three primary challenges to be addressed in connection with the fiscal recovery of the City: first, the extraordinary amount of debt related to The Harrisburg Authority's Resource Recovery Facility (Incinerator) which the City guarantees; second, the City's structural budget deficit (the amount by which the City's operating expenditures consistently exceed its revenues); and third, filling of the Business Administrator/Chief of Staff position (termed Chief Operating Officer in the Plan) which had been vacant since January 2011, to lead and manage the entire staff and oversee the implementation of the Receiver's Recovery Plan Initiatives.

To address the burden of the Incinerator debt, the Receiver called for the possible sale and/or long-term lease of the Incinerator and separate parking facilities owned and operated by the Authority. The Recovery Plan also assumed the potential for so called "stranded debt" (the amount of debt remaining after the proceeds of the sale or lease of assets is applied to the Incinerator debt) and set forth contributions to be made by various stakeholders. Since the contributions required from stakeholders cannot be determined until the value of the assets is known, The Harrisburg Authority and the Authority were directed to participate in a Request for Qualifications and Proposals (RFQ&P) process to determine interested parties with respect to two sets of assets: the Incinerator and parking facilities. Unrelated to the Incinerator debt problem, The Harrisburg Authority was also directed to undertake an RFQ&P process for management and operation of its water and wastewater assets.

With these processes, the Receiver, with the advice of the relevant Authority, would then be in a position to negotiate with one or more offerors, and ultimately with the various stakeholders regarding

any stranded debt or other issues related to the asset transactions. Both Authorities have since undertaken these processes. The Receiver is authorized under Act 47 to proceed with all transactions related to the assets of the City and the Authorities, and to cause the sale, lease, conveyance, assignment or other use or disposition of those assets.

Assuming that a comprehensive solution is achieved, the Receiver will file an amendment to this Recovery Plan with the Commonwealth Court indicating consensual agreements with stakeholders. If a comprehensive solution is not agreed upon, the Receiver indicated he is prepared to file for bankruptcy under Chapter 9 of the Bankruptcy Code in order to protect the ability of the City to perform its vital and necessary services.

To address the City's structural budget deficit, an annual gap in excess of \$11 million as estimated by the Receiver, the Recovery Plan calls for a combination of concessions from the labor unions, an increase in the resident Earned income Tax (EIT), service efficiencies, and additional revenues from fees and outside sources. During October 2012, City Council approved a 1% increase in the EIT effective January 1, 2013, and an Act 47 grant funded fee study was completed, with certain of the study's proposed fee increases being considered for approval by City Council in 2013.

As for the third primary challenge, the City hired a Chief Operating Officer on April 18, 2012. His primary focus has been to see to the coordination and implementation of the Plan Initiatives.

Having achieved a comprehensive solution indicating consensual agreements with stakeholders, the Receiver filed a modified recovery plan with the Commonwealth Court on August 26, 2013 entitled the "Harrisburg Strong Plan". In the days leading to this filing, City Council took action on various issues related to the sale of the Incinerator, Parking System monetization, earned income tax rate extension through 2016, and Fraternal Order of Police (FOP) and American Federation of State, County and Municipal Employees (AFSCME) labor contracts concession amendments.

A hearing was held before the Court on September 19, 2013, at which counsel for the Mayor, City Council, Dauphin County, Assured Guaranty Municipal Assurance Corporation (AGM), and the suburban communities all stated support for the Harrisburg Strong Plan. On September 23, 2013, the Court issued an Order confirming the Harrisburg Strong Plan and directed its implementation in accordance with the terms of the Plan.

The Plan sets a new course for the City. One that fully eliminates the debt on the Incinerator, provides balanced budgets through at least 2016, provides an ongoing revenue stream from the Parking System assets, provides needed resources for capital and economic development, as well as to help address the City's OPEB liabilities. The Harrisburg Strong Plan and Court Order confirming same can also be viewed at www.pa.gov/harrisburgreceiver.

The ultimate outcome of the City's Harrisburg Strong Plan is subject to significant uncertainty.

22. COMMITMENTS AND CONTINGENCIES

In the normal course of business, there are outstanding various commitments and contingent liabilities in addition to the normal encumbrances for the purchase of goods and services.

Federal and State

Under the terms of federal and state grants, periodic audits and compliance reviews are required and certain costs may be questioned as not being appropriate expenditures under the terms of the grants. Such audits and compliance reviews could lead to reimbursement to the grantor agencies. The City believes the following disallowances, and others if any, will be immaterial, but wishes to disclose the following:

The United States Department of Energy (DOE) conducted an on-site monitoring of the City's \$256,200 EECBG grant program (8/21/2009-8/20/2012) in November 2011 and forwarded a Notice of Non-Compliance dated April 4, 2012. In both the monitoring report (dated November 22, 2011) and Notice of Non-Compliance, DOE outlined several items requiring corrective action. Specifically, the DOE found that the City had not properly requested an amendment to the scope of work of the grant and had not adequately documented the use of grant funds for administrative purposes. Amongst the corrective actions called for the City to undertake were a return of advanced funds of \$180,150 to the United States Treasury with interest and submission of delinquent 2009 and 2010 A-133 (Single) Audits. The City has responded to the monitoring report and Notice of Non-Compliance offering a work-out plan in response to DOE's prescribed Corrective Action Plan, but was unsuccessful in obtaining a waiver of the requirement to return the advanced grant funds. The advanced grant funds of \$180,150 were returned in August 2012 to the United States Treasury with interest of \$452. In exchange, the DOE approved the workout plan in September 2012 allowing the grant funds to be used to complete the scope of the work.

The City received a Notice of Rejected Audit Report from PA DCED dated January 3, 2012, and has been unsuccessful in closing out this \$100,000 Economic Advancement Program – SusqueCentennial Celebration Grant Contract (7/1/2007-6/30/2011). At issue were several unsubstantiated expenditures totaling \$50,000 for which PA DCED has stated that the City would either have to identify and document eligible expenditures of a like amount or repay the amount to PA DCED. The City responded to the Audit Report and provided documentation to substantiate a number of the expenditures, however, there were numerous documents missing from the grant files maintained by the Harrisburg SusqueCentennial Commission's Executive Director. The City attempted to reconcile the \$50,000 discrepancy. However, PA DCED opted to lessen a subsequent \$2 million Financial Assistance Grant by the \$50,000, closing the matter in 2012.

Construction Commitments

Primary Government

The City has contractual commitments for construction, engineering, and licensing related to the City properties of approximately \$4,195,679.

Component Units

The Harrisburg Authority

Many of The Harrisburg Authority's financings are insured by a bond insurance policy. On January 17, 2013, Moody's Investor Services downgraded the insurance financial strength rating of The Harrisburg Authority's bond insurer from Aa3 to A2.

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The Harrisburg Authority entered into an Administrative Services and Interim Operation and Maintenance Agreement (Interim Agreement) with Covanta for operation and management of the Resource Recovery Facility effective January 2, 2007 through March 31, 2007. During the interim agreement period, Covanta provided all day-to-day administrative services, provided a Construction Plan and coordinated all construction, start-up performance testing, operation and maintenance services for the Facility. The Harrisburg Authority deposited \$100,000 with Covanta, which was used to pay for the first arising reimbursable expenses under the Agreement. On the 15th and 30th day of each month, The Harrisburg Authority paid Covanta 1/24th of the annual amount set forth in the estimated operating budget. Each month, Covanta reconciled the actual reimburseable expenses to the payments made by The Harrisburg Authority. For all reimbursable expenses incurred during the month in excess of such payments, Covanta submitted an invoice for such excess by the 10th day of the following month, which was to be paid by The Harrisburg Authority within 30 days. Reimbursable expenses are defined in the agreement. The Harrisburg Authority also paid an administrative service charge to Covanta in the amount of 11% of reimbursable expenses. The Interim Agreement was extended, on a month-to-month basis, through January 31, 2008.

The Harrisburg Authority then entered into a Management and Professional Services Agreement with Covanta to provide construction and operations management services for a period of ten years and the Retrofit Completion work. The terms and conditions of this agreement are substantially the same as the Interim Agreement, except that the management fee is \$875,000 per month, escalated annually each calendar year.

The Harrisburg Authority has entered into various construction contracts related to the construction of the various facilities. The outstanding commitment under these contracts at December 31, 2012, excluding amounts in accounts payable, was approximately \$2.7 million.

In June 2010, The Harrisburg Authority entered into a Consent Order and Agreement (COA) with the Pennsylvania Department of Environmental Protection (DEP) relative to the Resource Recovery Facility for violations of air quality-related emissions limits as of January 2007. In lieu of paying the total fine for the violations, the COA established the following:

- Civil penalty of \$125,000 due at execution of COA (paid in 2010).
- Additional civil penalty of \$100,000 due no later than December 31, 2011, December 31, 2012, and December 31, 2013.

In lieu of paying civil penalties for the period of 2011 – 2013, The Harrisburg Authority may perform certain projects for the benefit of the residents of the City and/or the Borough of Steelton. In order for the funds expended on the projects to qualify as Project Credits under the COA, the Projects must be certain projects and meet certain conditions:

- Asthma Education Program for Community School Children – implement the American Lung Association’s Open Airways for Schools Program. The Harrisburg Authority will provide funds to the Project Administrator (Hamilton Health Center).
- South Allison Hill Weed and Seed Revitalization Plan – bulk trash cleanup, cameras to monitor illegal dumping, and vacant lot cleanup. The Harrisburg Authority will participate by providing funds to Project Administrator (YMCA Weed and Seed).

For payments to qualify for the Project Credits, The Harrisburg Authority must:

- Receive written approval from the DEP for the draft contract between The Harrisburg Authority and the Project Administrators.
- Execute the DEP approved contract with the Project Administrator.
- Provide DEP with copy of executed contract with first quarterly report.
- Provide DEP with quarterly reports (within 30 days of the end of the quarter).

The \$100,000 penalty for period of 2011 – 2013 will not be due for each year if The Harrisburg Authority demonstrates at least \$50,000 of Project Credits pursuant to the Final Completion Reports submitted during each calendar year. If The Harrisburg Authority demonstrates any Project Credits pursuant to the Final Completion Reports submitted during the 2010 calendar year, the 2010 Project Credits shall be applied as Project Credits to the 2011 calendar year. If The Harrisburg Authority demonstrates more than \$50,000 of Project Credits pursuant to Final Completion Reports submitted during 2011 and 2012 calendar years, the Project Credits exceeding \$50,000 in any given year may be applied as Project Credits in the next calendar year. The project requirements were met and the Project Credits applied for the year ended December 31, 2012.

The Harrisburg Authority Resource Recovery Facility Forensic Investigation, which reviews matters concerning the financing of the Resource Recovery Facility, was issued on January 12, 2012, and can be found at <http://www.hbgauthority.com/news/Forensic%20Investigation/Harrisburg%20Report.pdf>. During October and November 2012, the PA Senate Local Government Committee held two public hearings to interview parties named in the forensic investigation to gain a better understanding of the details disclosed therein.

Harrisburg Parking Authority

During 2012, the Authority entered into construction contracts in the amount of \$3,098,310 for the Walnut Street Garage maintenance project and the Chestnut Street Garage maintenance project. As of December 31, 2012, the amount of \$706,792 is the commitment remaining on these construction contracts.

Downtown Coordinated Parking Fund

On June 27, 1984, the City, the Redevelopment Authority, Harristown Development Corporation, the Authority, the Mayor of Harrisburg, and Harrisburg City Council entered into the Cooperation Agreement for a Downtown Coordinated Parking System (Cooperation Agreement). The Cooperation Agreement has been amended ten times, with the most recent amendment (confusingly titled the Eleventh Amendment) dated September 14, 2011. All of the amendments coincide with an Authority financing transaction.

The Cooperation Agreement established a coordinated parking system that is managed and operated by the Authority. The components of the coordinated parking system include ten parking garages owned and operated by the Authority (four of the garages are located on land leased by the Authority from the City, and one of the garages is equitably owned by the Authority), two City-owned lots, the parking meters within the City, and a portion of the parking tax collected by the City. The revenues from each component are placed into separate operational accounts established by the Cooperation Agreement, and the operational costs of each component are paid out of the respective account. Additionally, the Reserve Fund is funded from the operational accounts. The Reserve Fund may be used for

replacements or other improvements in any of the Authority garages in accordance with and as identified in the Authority's annual budget.

Following the payment of operational expenses and the funding of the Reserve Fund by the Authority, several subaccounts are funded for the payment of the debt service for the outstanding bonds. Out of the Walnut, Fifth and Chestnut Street Garages Operating Account, the Replacement Reserve Subaccount is funded to pay the debt service of the Series O Bonds; however, the Replacement Reserve Subaccount may only be funded upon receipt of a certificate from an independent parking consultant confirming that the funds generated or anticipated to be generated by the Authority's garages and other parking facilities will meet at least 130% of the debt service requirements of the Series N Bonds. Out of the 2000 Garages/Series I Operating Account, which receives the revenue from the River Street Garage and the City Island Garage, the Series I Subaccount is funded to pay the debt service for the Series J, P and R Bonds; however, the Series I Subaccount may only be funded upon receipt of a certificate from an independent parking consultant confirming that the funds generated or anticipated to be generated by the Authority's garages and other parking facilities will meet at least 130% of the debt service requirements of the Series N Bonds and funding requirements of the Replacement Reserve Subaccount. Also, out of the 2000 Garages/Series I Operating Account, the Series K and L Subaccount is funded to pay the debt service for the Series K Bonds; however, the Series K and L Subaccount may only be funded upon receipt of a certificate from an independent parking consultant confirming that the funds generated or anticipated to be generated by the Authority's garages and other parking facilities will meet at least 130% of the debt service requirements of the Series N Bonds and the funding requirements of the Replacement Reserve Subaccount and the Series I Subaccount. Out of the Seventh Street Garage Operating Account the Series T Subaccount is funded to pay the debt service for the Series T and Series U Bonds; however the Series T Subaccount may only be funded upon receipt of a certificate from an independent parking consultant confirming that the funds generated or anticipated to be generated by the Authority's garages and other parking facilities will meet at least 130% of the debt service requirements of the Series N Bonds and the funding requirements of the Replacement Reserve Subaccount, the Series I Subaccount, and the Series K and L Subaccount.

Following the funding of the aforementioned subaccounts, to the extent possible from their respective operating accounts, all of the net revenue from the coordinated parking system is deposited into the Fund. To the extent that any subaccount is deficient to pay its debt service obligations, such deficiency is cured by funds from the Fund upon receipt of a certificate from an independent parking consultant confirming that the funds generated or anticipated to be generated by the Authority's garages and other parking facilities will meet at least 130% of the debt service requirements of the Series N Bonds, and the deficiencies are covered in the following priority: (1) Replacement Reserve Subaccount, (2) Series I Subaccount, (3) Series K and L Subaccount, and (4) Series T Subaccount. The debt service for the Series N Bonds is also paid out of the Fund. When the Fund's balance together with amounts expected to be deposited therein is equal to or greater than 130% of the next debt payment for the Series N Bonds, and all other payments are made pursuant to the Cooperation Agreement (including specifically the funding of the subaccounts), the remaining balance, no less than annually, is to be paid to the City.

During the year, the City received a refund of \$250,000 representing excess amounts deposited into the system for 2012.

Guarantees

The City is contingently liable under various agreements which guarantee debt of entities not included in the primary government's financial statements aggregating \$370,637,768 at December 31, 2012, and maturing at various dates through 2036. Of the \$370,637,768, \$366,957,414 is for guarantees of component unit debt. See Note 24 on the recording of the City's contingent liability with respect to the City's guarantee of The Harrisburg Authority's debt. Additionally, City Council failed to adopt funding appropriations in the 2010, 2011, 2012, and 2013 proposed Debt Service Fund budgets to honor these guarantees. The City has filed a notice of material event with EMMA stating that the City does not expect to be able to fulfill its guarantee obligations with respect to the bonds for which the City is guarantor.

During July 2012, the City was released from approximately \$17 million of component unit conduit debt guarantees, because the related debt was extinguished.

The Harrisburg Authority guaranteed a line-of-credit on behalf of the National Civil War Museum. The maximum amount available under the line-of-credit is \$500,000. As required by the agreement, The Harrisburg Authority has placed \$250,000 in a separate account and this amount is included on the statement of net position as restricted cash and cash equivalents.

Landfill Closure and Post-closure Care Costs

State and federal laws and regulations require The Harrisburg Authority to properly close and place a final impermeable cover on its Ash Residue Disposal Landfills when they no longer accept waste and to perform certain ongoing maintenance and monitoring activities at the site for up to thirty years after closure. The original estimated total cost of closure and post-closure care costs was \$1,670,206, based on an agreement with the Commonwealth of Pennsylvania pursuant to state regulations and was subject to change with inflation, deflation, technology, or applicable laws and regulations. During 2007, under the original closure and post closure agreement, The Harrisburg Authority was required by state regulations and its permit to make quarterly payments of \$30,014 to the Consolidated Closure Trust.

On December 31, 2007, the original consolidated trust was terminated and a new account was established. At that time, The Harrisburg Authority estimated the closure and post-closure costs to be \$1,442,617. A variable rate promissory note (Line of Credit) was entered into with a financial institution for \$1,442,617. The Line of Credit supports the Letter of Credit #1805 issued to the Pennsylvania Department of Environmental Protection. On May 5, 2008, this Line of Credit was amended to \$2,355,713 based on a revised closure and post-closure cost estimate.

In an effort to extend the life of the landfill, in April 2008, The Harrisburg Authority began mining the ash to recover ferrous and nonferrous metals contained in the ash residue. Beginning in August 2008, the ash from the processed metal was removed from the landfill and taken offsite. This resulted in reduced ash volume, thereby further extending the life of the landfill area. To maintain continued ash disposal operations, a plan was prepared to extend the site life of the landfill until an expansion can be permitted and constructed. It is expected to take four years to complete the permitting and initial construction process. During that four-year period, mining and off-site disposal of processed ash will continue. During 2009, The Harrisburg Authority received a landfill permit extension for another four years. The capacity will last that long, if The Harrisburg Authority continues to remove ash from the landfill for disposal/beneficial use at another landfill, as fast as it is generated at the Harrisburg Resource Recovery Facility.

The Harrisburg Authority has accrued \$2,037,568 for landfill closure and post-closure care costs as of December 31, 2012, which represents the use of 86.49% of the estimated capacity of the disposal area. Based on the annual usage at December 31, 2012, the estimated remaining life of the landfill is approximately one year. Under the new closure and post-closure agreement, The Harrisburg Authority is required by state regulations and its permit to make quarterly payments of \$170,000 to the Consolidated Closure Trust until fully funded. The Harrisburg Authority is in compliance with those requirements at December 31, 2012.

In August 2013, the Department of Environmental Protection approved increasing the landfill closure and post-closure care costs bonding amount to \$3,453,827.

As of December 31, 2012, cash and investments of \$3,399,827 are held for closure and post-closure care expenses. Those funds are reported as restricted assets on the statement of net position.

Environmental Remediation Liability

The Redevelopment Authority assumed and acquired title to a property which required environmental remediation. These properties were acquired for redevelopment. After the project is complete, the property will be acquired by a local educational institution.

The Redevelopment Authority is required to remediate this property. The Redevelopment Authority has estimated that total project costs will amount to \$961,000. The estimate is based on projected remediation costs. The estimate is included in a grant proposal, which was approved by the Department of Environmental Protection.

The \$40,636 ending balance of the contamination liability is based on the total estimated project cost, less costs incurred to date. The Redevelopment Authority does not expect to receive insurance recoveries that have the potential to reduce the recorded liability. The estimated liability may potentially change, due to factors such as price increases or changes in technology. The Redevelopment Authority has made significant progress on the project to date and continues work subsequent to year-end.

23. COMPLIANCE

Primary Government

Management of the City believes that the City has complied, in all material respects, with all applicable finance related legal and contractual provisions including applicable covenants of bond indentures, except as noted throughout Notes 21, 22, and 23.

Under the continuing disclosure undertaking, the City has covenanted to file its secondary market disclosures within 270 days of the end of their fiscal year. Additionally, the various trust indentures require the City to submit its audited financial statements to the trustee within 180 days. The financial statements were not completed by either date. In addition, there is ongoing litigation regarding the City's obligation under certain guarantees of The Harrisburg Authority's debt, as discussed in Note 24. On February 11, 2010, Moody's downgraded its rating on the City's general obligation bonds again to a rating of B2, with a negative outlook. In a notice of material event, filed by the City with EMMA on March 29, 2011, the City stated its October 2009 downgrade and that it has not provided an annual report for the fiscal year ended December 31, 2009. Subsequently, through its notice of failure to provide annual financial information as required filed with EMMA on July 13, 2012, the City stated

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that it had not filed its comprehensive annual financial report for the fiscal years ended December 31, 2009, 2010, and 2011. However, the City filed its 2009, 2010, and 2011 comprehensive annual financial reports on August 6, 2012, December 20, 2012, and May 16, 2013, respectively. Through its notices of failure to provide annual financial information as required filed with EMMA on July 15, 2013 and October 10, 2013, the City stated that it had not filed its comprehensive annual financial report for the fiscal year ended December 31, 2012.

The City has issued multiple notices of material events with EMMA with respect to its inability to make required debt service payments with respect to the City's General Obligation Refunding Bonds and Notes, Series D and F of 1997 for the years ended December 31, 2012 and 2013.

The City did not pay the required debt service on three of four Pennsylvania Infrastructure Bank loans during the year ended December 31, 2012. Principal and interest payments in the amount of approximately \$70,000 were not paid during the year ended December 31, 2012. As this amount is due and payable at December 31, 2012, it has been accrued in the fund financial statements.

The City did not pay the required debt service on its 2007 capital lease obligation during the year ended December 31, 2012. Principal and interest payments in the amount of approximately \$700,000 were not paid during the year ended December 31, 2012. As this amount is due and payable at December 31, 2012, it has been accrued in the fund financial statements.

The City's single audit is required to be filed with the Federal Audit Clearinghouse by each September 30, following their year-end. The City has not filed its single audit for the years ended December 31, 2010, 2011, and 2012 by the required dates. However, the 2010 and 2011 single audits were subsequently filed.

The City is required under the Debt Act to maintain certain of their debt obligations below a specified legal debt limit. Because certain of City guaranteed The Harrisburg Authority Resource Recovery Facility debt are no longer considered self-liquidating, the City has exceeded its legal debt limit at December 31, 2012 by approximately \$114.9 million.

As indicated earlier, the City's legal level of budgetary control is established at the line-item level. There was an instance within the General Fund in 2012 where the City exceeded the budgeted expenditure amount for the medical benefits line-item in General Expenses.

The City receives State Aid from the Commonwealth of Pennsylvania in accordance with the Municipal Pension Plan Funding and Recovery Act (Act 205 of 1984). The City received \$1,006,983 of State Aid on October 3, 2012; however, these funds were not deposited to the Police Pension Plan until March 6, 2013. This has been recorded as a receivable by the Pension Trust Fund and a payable by the General Fund on the statement of plan net position and balance sheet, respectively, as of December 31, 2012 and as employer contributions on the statement of changes in plan net position for the year ended December 31, 2012.

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Component Units

The Harrisburg Authority

Resource Recovery Facility

Under the trust indentures, The Harrisburg Authority is required to maintain certain minimum balances in the Resource Recovery debt service reserve funds. At December 31, 2012, The Harrisburg Authority's balances in the debt service reserve funds and the related reserve requirements are as follows:

| Bond Series | Balance at December 31, 2012 | Reserve Requirement |
|-------------|------------------------------|---------------------|
| 1998 | \$ 3,032,958 | \$ 3,900,215 |
| 2002 | - | 800,000 |
| 2003A - C | - | 7,200,000 |
| 2003D | 68 | 8,000,000 |
| 2003E | 2 | 1,000,000 |
| 2003F | - | 1,000,000 |

Deficiencies in the Debt Service Reserve Accounts are to be repaid in not more than 12 substantially equal monthly payments on the first day of the month after the occurrence of such deficiency. As of September 2013, The Harrisburg Authority has not replenished the Debt Service Reserve Accounts.

The Harrisburg Authority's management has not instituted a system to calculate the rate covenant requirement noted earlier with respect to the Resource Recovery Facility debt.

The Harrisburg Authority has issued multiple notices of material events with EMMA with respect to its inability to make required debt service payments, including draws on debt service reserve funds, under guaranty agreements, and insurance policies with respect to The Harrisburg Authority's 1998 Series A, B, and C, Series A Notes of 2002, Series A, B, and C Bonds of 2003, Series D-1, D-2, E, and F Bonds of 2003, and Series C and D Notes of 2007, from 2009 through 2013. These draws were necessary for The Harrisburg Authority to make debt service payments under the respective bond issues.

Additionally, the County made payments from 2009 through 2011 under the County Guaranty with respect to the Series D-1 and D-2 Cap agreement and the Series D-1 and D-2 Swap agreement. Beginning in October 2010, the County began making monthly deposits into the Series D, E and F Debt Service Reserve Funds. These deposits have been used to make subsequent Swap/Cap payments.

The City made payments in the amount of \$637,500 during July 2009, October 2009, and January 2010 under the guaranty with respect to construction loan from Covanta. There have been no subsequent payments to Covanta with respect to the construction loan.

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The above-mentioned draws are presented as Due to the City of Harrisburg on the balance sheet. Draw activity by funding source, for the year ended December 31, 2012, is as follows:

| | Beginning Balance at January 1, 2012 | Additions | Ending Balance at December 31, 2012 |
|--------------------|--|----------------------|---|
| City of Harrisburg | \$ 5,521,082 | \$ - | \$ 5,521,082 |
| Dauphin County | 46,007,341 | 4,765,052 | 50,772,393 |
| Insurer | 7,339,224 | 6,416,623 | 13,755,847 |
| Total draws | 58,867,647 | 11,181,675 | 70,049,322 |
| Accrued interest | 3,443,410 | 2,752,123 | 6,195,533 |
| | <u>\$ 62,311,057</u> | <u>\$ 13,933,798</u> | <u>\$ 76,244,855</u> |

Water Segment

The Harrisburg Authority's management has not instituted a system to calculate the rate covenant requirement with respect to the Water debt.

On January 18, 2011, The Harrisburg Authority issued a notice of material event with EMMA with respect to the Moody's Investor Service (Moody's) downgrade to Ba1 from A1 of The Harrisburg Authority's 2008 Water Revenue Bonds. In addition, Moody's has removed The Harrisburg Authority's 2008 Water Revenue Bonds from watchlist and a negative outlook has been assigned. On November 15, 2011, Moody's downgraded to Ba3 with negative outlook from Ba1 the rating on The Harrisburg Authority's 2008 Water Revenue Bonds and then withdrew the rating. Accordingly, The Harrisburg Authority's 2008 Water Revenue Bonds are no longer rated by Moody's.

On June 7, 2012, The Harrisburg Authority issued a notice of expiration of liquidity facility without replacement. The standby bond purchase agreement (liquidity facility), dated July 18, 2002, was due to expire on July 18, 2012. The liquidity facility provides liquidity for The Harrisburg Authority's Variable Rate Water Revenue Refunding Bonds, Series B of 2002 and The Harrisburg Authority's Variable Rate Water Revenue Refunding Bonds, Series C of 2002. The Harrisburg Authority was notified that the liquidity facility would not be extended beyond the expiration date. As a result, The Harrisburg Authority issued a request for proposal dated April 12, 2012 seeking a replacement facility or a direct loan to replace the liquidity facility. Responses to the request for proposal were due on or before May 16, 2012. The Harrisburg Authority received no responses to this request for proposal.

On July 11, 2012, The Harrisburg Authority's Variable Rate Water Revenue Refunding Bonds, Series B of 2002 were purchased by Dexia Credit Local (Dexia), the liquidity facility provider, prior to the expiration of the standby bond purchase agreement, which was not extended. The Harrisburg Authority's Variable Rate Water Revenue Refunding Bonds, Series B of 2002 will be subject to special mandatory sinking fund redemption on a level principal basis beginning on January 15, 2013 and on each January 15 and July 15 thereafter until July 15, 2017 and bear interest at Dexia's prime rate, plus 1%.

On July 11, 2012, The Harrisburg Authority's Variable Rate Water Revenue Refunding Bonds, Series C of 2002 were purchased by Dexia, the liquidity facility provider, prior to the expiration of the

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standby bond purchase agreement, which was not extended. The Harrisburg Authority's Variable Rate Water Revenue Refunding Bonds, Series C of 2002 will be subject to special mandatory sinking fund redemption on a level principal basis beginning on January 15, 2013 and on each January 15 and July 15 thereafter until July 15, 2019 and bear interest at Dexia's prime rate, plus 1%.

Harrisburg University

Pursuant to a Trust Indenture dated as of January 1, 2007 (Indenture), The Harrisburg Authority issued its University Revenue Bonds, Series of 2007 (The Harrisburg University of Science and Technology Project) in the aggregate principal amount of \$87,915,000, comprised of its University Revenue Bonds, Series A of 2007 in the aggregate principal amount of \$27,690,000 (Series A Bonds) and its University Revenue Bonds, Series B of 2007 in the aggregate principal amount of \$60,225,000 (Series B Bonds, and together with the Harrisburg University Series A Bonds, the Bonds). The Series A Bonds have been paid and are no longer outstanding under the Indenture.

In order to secure the Bonds, The Harrisburg Authority assigned to the trustee under the Indenture all of its right, title and interest in and to all funds and accounts established under the Indenture (other than the rebate fund created thereunder) and the pledged revenues, as defined in the Indenture. Further, the performance of the obligations of The Harrisburg University of Science and Technology (University) under a certain Loan Agreement dated as of January 1, 2007 (Loan Agreement) by and between The Harrisburg Authority and the University is secured by a certain Open-End Mortgage and Security Agreement dated as of January 1, 2007 (Mortgage). Capitalized terms not defined herein shall have the meanings ascribed to them in the Indenture and Loan Agreement, as applicable.

The Series B Bonds are also secured by the provisions of a certain credit support agreement (Credit Support Agreement) and a guaranty agreement (Guaranty), whereby the County will undertake for a ten-year period (commencing January 1, 2010 and subject to certain earlier rights of termination) to guarantee payment of a portion of the debt service on the Series B Bonds in the maximum amount of \$1,500,000 each year over such ten-year period, for a total maximum amount of \$15,000,000.

The Series B Bonds were also secured by a certain Standby Letter of Credit issued by Metro Bank, successor to Commerce Bank/Harrisburg, National Association (Letter of Credit Bank), as of January 1, 2007 (Standby Letter of Credit) under and pursuant to a Reimbursement Agreement dated as of January 1, 2007, by and among The Harrisburg Authority, the Harrisburg University and the Letter of Credit Bank (Reimbursement Agreement). The Standby Letter of Credit was initially issued in the amount of \$3,300,000. The Standby Letter of Credit expired as of September 1, 2011. The Standby Letter of Credit has not been replaced.

During the year ending December 31, 2011 and through September 2013, the University has reported that it has been unable to make the required loan payments and, in some cases, has utilized the County guaranty to pay the required loan payments. The draw on the Guaranty does not constitute an event of default under the Indenture, the Loan Agreement, the Guaranty, the Credit Support Agreement, or any of the other finance documents relative to the Bonds. Under the Credit Support Agreement, in the event that any funds paid by the County to the Trustee are not returned to the County by close of business on the third Business Day following the debt service payment date for which such sums were advanced, the University is required to pay to the County interest on such funds, payable on demand and in any event on the date on which such funds are returned to the County, at a default rate of six (6%) percent, subject, however, to such different or additional terms as may be mutually acceptable to the University and the County.

During the year ended December 31, 2012 and through September 2013, in its multiple Notices of Default, the Trustee asserted that the failure to make the required loan payments constituted an event of default under the Loan Agreement and under the Indenture.

Although The Harrisburg Authority is a party to the trust indenture with the University and the Trustee, such agreements are structured such that there is no recourse against The Harrisburg Authority in the case of default.

Harrisburg Parking Authority

The Authority bond indentures contain financial and reporting covenants. At December 31, 2011, the Authority was unable to meet Series R Bonds debt covenant requirement 6.05, which states that the Authority shall maintain in the Series R Debt Service Reserve Fund moneys and investments with a value equal to the Debt Service Reserve Requirement with respect to the Series R Bonds. The covenant also requires any deficiency in the Series R Debt Service Reserve Fund to be replenished within 12 months of the Authority's receipt of the notification of the deficiency. On May 16, 2011, \$523,464 was withdrawn from the Debt Service Reserve Fund in order to meet the May 2011 debt service payment. Beginning in June 2011, the Authority made monthly transfers of \$74,572, in an effort to replenish the Debt Service Reserve Fund within the required 12 months. As of December 31, 2011, \$217,979 of the May 2011 transfer remained due to the Debt Service Reserve Fund. Transfers of \$43,600 and \$174,379 were made in January 2012 to fully replenish the Debt Service Fund. As a result of the deficiency in the Debt Service Reserve Fund, the Authority was unable to withdraw funds for the November 2011 debt service payment. On November 14, 2011, \$574,454 was transferred from the Authority's other available funds in order to meet the November 2011 debt service payment. As a result of the deficiency in the Debt Service Fund, the Authority was unable to withdraw funds for the May and November 2012 debt service payments. During the year ended December 31, 2012, \$547,454 and \$548,293 were transferred from the Authority's other available funds on May 15, 2012 and November 14, 2012, respectively, in order to make the May and November 2012 debt service payments.

In November 2010, the Authority received notice that, based upon the City's statements in the Act 47 Petition, the bond insurer concluded that an Event of Default occurred under Section 10.01(c)(ii) of the Indenture as of October 1, 2010 (the date the Act 47 Petition was filed by the City) by declaring in writing its inability to pay when due its debts generally as they become due. The bond insurer informed the trustee that under Section 7.03 of the Indenture, such Event of Default allows the insurer to control all available remedies with respect to the Series J Bonds and directs the trustee to refrain from exercising any remedies or taking any other actions with respect to the Series J Bonds unless and until directed in writing by the insurer.

On July 20, 2012, the Authority issued a material event notice with EMMA stating that on July 10, 2012, The Bank of New York Mellon Trust Company, N.A. (Trustee), as successor trustee with respect to the Authority's Series J Bonds, the Series O Bonds, the Series P Bonds and the Series R Bonds, provided notice to holders of the Series J Bonds, the Series O Bonds, the Series P Bonds and the Series R Bonds, of the occurrence of an Event of Default. The Trustee found that an Event of Default has occurred by reason of the City's admitting in writing that it is unable to pay its debts as they generally become due as evidenced by, inter alia, the City's admission that it was unable to pay, on March 15, 2012, the debt service payment due on certain of its general obligation debt issues which became due and payable on that date. The Trustee notified the holders that the bond insurance policies guaranteeing the scheduled payment of principal of and interest on the Series J Bonds, the Series O Bonds, the Series P Bonds, and the Series R Bonds remain in full force and effect, and that, as long as each bond

insurance policy remains in effect with respect to a series of Bonds, and the bond insurer for such series is not in default thereunder, neither the Trustee nor the Registered Owners have any rights to exercise any remedies respecting the series of Bonds upon the occurrence of an Event of Default, and the bond insurer has the right to direct the Trustee to exercise such remedies as it may deem appropriate and are otherwise permitted under the indenture governing the bonds.

Further notice is given that National Public Finance Guarantee Corporation (National), as bond insurer for the Authority's Series J Bonds, has asserted in a letter to the Trustee that National will control all available remedies with respect to the Series J Bonds and directed the Trustee to refrain from exercising any remedies or taking other actions with respect to the Series J Bonds unless and until directed in writing by National. The bond insurers for the Series O Bonds, the Series P Bonds and the Series R Bonds have not communicated with the Authority or, to the Authority's knowledge, with the Trustee with respect to the Event of Default.

To date, there has been no default by the Authority on the payment of principal of or interest on the Series J Bonds, the Series O Bonds, the Series P Bonds or the Series R Bonds when due; consequently, the Trustee has not been required to notify the City of any payment to be made by the City under the City's guaranty. The Authority does not expect that the City's financial difficulties will negatively impact its ability to meet its obligations. Because National has not disclosed what remedies, if any, it will direct, however, no assurances can be given that such remedies will not prevent the Authority from paying its debt obligations in the future.

In January 2011, the Authority received notice that the rating of Series T Bonds has been downgraded to "Ba3" from "Baa2" by Moody's Investors Service. Per Moody's disclosure, such rating downgrade was due to the City filing for Act 47, as mentioned previously.

24. LITIGATION

Primary Government

The City and its component units are involved in several lawsuits. Management of each entity believes that none of the litigation outstanding against the City or its component units will have a material adverse effect on the financial position of the City or its component units at December 31, 2012, except for The Harrisburg Authority guarantees as noted below.

Guarantees

The principal and interest on The Harrisburg Authority's Resource Recovery Facility debt is to be paid from revenue generated by the upgraded Incinerator. However, if the revenue generated proves insufficient to make the payments due, then the City, as first guarantor, and the County, as second guarantor of certain debt issuances, have agreed to pay any amounts which The Harrisburg Authority fails to pay. If the City and the County fail to make payments pursuant to their respective guaranties, then payment of the amounts due are insured by a municipal bond insurer.

With respect to certain Resource Recovery Facility debt in the combined principal amount of approximately \$218 million, certain plaintiffs claim that the City has not paid more than \$30 million dollars which it should have paid pursuant to the City's guaranties of the Resource Recovery Facility debt. The plaintiffs seek: (a) judgment against the City for the amounts which they assert that the City should have paid, plus interest, costs of suit and attorneys' fees; (b) an order of mandamus, directing

the City to pay all of the revenue which it receives to the plaintiffs until the full amount owed under the City's guaranties of the Resource Recovery Facility debt is paid; (c) an order under the Debt Act directing the City to include in its annual budget amounts due on the Resource Recovery Facility debt; and (d) an order under the Debt Act directing the City to levy taxes in an amount sufficient to pay all amounts due under its guaranties of the Resource Recovery Facility debt.

On or about November 9, 2010, the plaintiffs filed a motion for an order of mandamus and other relief under the Debt Act. The Court held a hearing on plaintiffs' motion on September 22, 2011. The parties subsequently briefed the motion and it is pending with the Court. The City has responded aggressively to the plaintiffs' complaint and to the plaintiffs' request for an order of mandamus.

The City has asserted substantial defenses to the mandamus request. In addition, the Receiver for the City has intervened in this matter and has opposed plaintiffs' request for mandamus relief. The City believes that the request for mandamus relief should be denied. If the Court grants the mandamus relief requested by the plaintiffs, then all of the City's revenue would have to be applied first to the payment of any amount due and outstanding on the Bonds.

In a separate action, with respect to certain Resource Recovery Facility debt with a maturity value of approximately \$35 million, a certain plaintiff claims the City should have deposited approximately \$35 million into the debt service account on or before August 15, 2010. When the City did not deposit these funds, a complaint was filed by the plaintiff. When such debt matured on December 15, 2010, the County paid the debt in full. The plaintiff seeks: (a) an order of mandamus, pursuant to the Debt Act, directing the City to pay all of the revenue which it receives to the plaintiff until the full amount that was due at maturity is paid; and (b) an order under the Debt Act directing the City to levy taxes in an amount sufficient to pay all amounts that were due at maturity.

On or about December 2, 2010, the plaintiff filed a motion for an order of mandamus under the Debt Act. The Court held a hearing on plaintiff's motion on September 22, 2011. The parties subsequently briefed the motion and it is pending with the Court. The City has responded aggressively to the plaintiff's complaint and to the plaintiff's request for an order of mandamus.

The City has asserted substantial defenses to the mandamus request. In addition, the Receiver for the City has intervened in this matter and has opposed plaintiffs' request for mandamus relief. The City believes that the request for mandamus relief should be denied. Further, the City believes the plaintiff's complaint should be dismissed, and to the extent that a claim against the City for failure to make payments due on such debt exists, that the claim must be brought by the County under the related reimbursement agreement, entered into between the City and the County.

In another action, the City guaranteed the repayment of a loan made by Covanta to The Harrisburg Authority. The Harrisburg Authority and Covanta entered into a Management and Professional Services Agreement, to which Covanta agreed to help The Harrisburg Authority finish constructing the improvements to the Resource Recovery Facility and to loan The Harrisburg Authority up to \$25.5 million to be applied to the cost of the improvements' completion. The City guaranteed the repayment to Covanta of any amount which Covanta advanced to The Harrisburg Authority. Covanta alleges that it loaned The Harrisburg Authority \$21,736,000. The Harrisburg Authority then failed to make payments due on the loan on April 1, July 1, and October 1, 2010. Together, these missed payments totaled \$1,980,117. When the City also failed to make the payments pursuant to its guaranty of Covanta's loan to The Harrisburg Authority, Covanta filed a complaint against the City on October 5, 2010. In its complaint, Covanta seeks: (a) judgment against the City in the amount of \$1,912,500, plus

interest, costs and attorneys' fees; (b) an order of mandamus pursuant to the Debt Act directing the City to pay all of the revenue which it receives to Covanta until the full amount due to Covanta has been paid; and (c) an order rendering any judgment obtained by Covanta a priority judgment under the Debt Act.

On or about July 19, 2011, Covanta filed a motion for summary judgment. The parties have briefed the motion, but the Court has not yet heard argument or entered a decision. The Receiver for the City sought and was granted permission by the Court to intervene in this matter.

The City intends to continue to respond aggressively to Covanta's claims.

The City and its elected officials, including the Mayor, members of City Council, Treasurer, and Controller, have been named in the following 2009 suit. In this litigation, the County and two individual taxpayers are seeking to enforce certain agreements entered into by the City in connection with what is known as the 2003 Retrofit Financing, including the City's guarantee agreement as well as a reimbursement agreement among the County, City, and The Harrisburg Authority. Plaintiffs' claims are premised on the City's alleged defaults in both current and prospective obligations arising under these agreements. The Court granted in part the preliminary objections of the City, permitting only the taxpayers' claim for mandamus against the Treasurer to go forward. The taxpayers sought a hearing on this claim. However, prior to such hearing, the parties agreed to continue the litigation, pending application of the Commonwealth's Act 47 recovery plan for the City. The County sought reconsideration of the Court's order granting in-part the preliminary objections. The Court granted the motion for reconsideration and reinstated certain claims against the City. The City answered the complaint, setting forth its defenses.

The City and its elected officials, including the Mayor, members of City Council, Treasurer, and Controller, have been named in the following 2009 suit. In this litigation, the County and two individual taxpayers are seeking to enforce certain agreements entered into by the City in connection with what is known as the 2007 Retrofit Financing, including the City's guarantee agreement as well as a reimbursement agreement between the County and the City. Plaintiffs' claims are premised on the City's alleged defaults in both current and prospective obligations arising under these agreements. The Court granted in total the preliminary objections of the City, dismissing the County and taxpayers' claims. However, plaintiffs appealed to the Commonwealth Court, which reversed in part the trial court's dismissal, reinstating only the County's claim for specific performance against the City, and the taxpayers' claim for mandamus against the Treasurer. The Supreme Court has since denied the City's request to consider these issues. The City as answered the complaint, setting forth its defenses.

The City has been named as a defendant in another suit filed in 2010 by the County. Following dismissal of its equitable claims in the 2009 case mentioned above, the County brought this suit at law, seeking damages for breach of certain obligations in connection with what is known as the 2003 Retrofit Financing, including the City bond guaranty agreement, the City swap guaranty agreement, and the reimbursement agreement. The County has demanded damages in the amount of \$6,743,197, plus costs, fees, expenses, and interest. The City has answered the complaint, setting forth its defenses.

The City has been named as a defendant in an additional suit filed in 2011. Following dismissal of its equitable claims in the 2009 case mentioned above, the County brought this suit at law, seeking damages for breach of certain obligations in connection with what is known as the 2003 Retrofit Financing, including the retrofit indenture, the City swap guaranty agreement, and the reimbursement

agreement. The County has demanded damages in the amount of \$675,762 plus costs, fees, expenses, and interest. The City has answered the complaint; setting forth its defenses.

If these matters are not resolved, then the City may face a substantial financial loss. At December 31, 2012, amounts paid by the second guarantor and bond insurer through December 31, 2012 are presented on the statement of net position and the balance sheet as due to the respective organizations. In addition, approximately \$230 million, the principal amount of the guaranteed Resource Recovery Facility debt outstanding at December 31, 2012, net of applicable debt service reserve funds, has been accrued as a contingent liability.

Debt

A municipal bond insurer insures the bondholders of general obligation bonds issued by the City in 1997, to which the City is in the process of repayment. In March and September 2012, the City missed its scheduled debt service payment on the bonds in the amount of \$8,665,000 at the direction of the former Receiver for the City, and subsequently the insurer proceeded pursuant to its subrogation rights against the City to recover amounts that were due under the bonds and remedies under the Debt Act including mandamus. The insurer filed its complaint on April 6, 2012 related to the March 2012 missed payment. The insurer has granted several extensions to the City to file a responsive pleading. Presently, the City has a deadline of the end of November 9, 2013 to file a responsive pleading.

The City will assert a vigorous defense against the effort of the plaintiff to obtain a mandamus order against the City as such an order would disable the City from being able to provide essential services and seriously compromise the Recovery Plan, which the Receiver is attempting to implement.

Although there is little likelihood, if any, that the City can prevent judgment from being entered against the City, the City remains hopeful that the Court will not order mandamus against the City. The City also expects this suit to be settled as part of the overall debt solution of the Harrisburg Strong Plan.

Other

A number of contractors that provided construction services to the developer of the Capital View Commerce Center (CVCC Project) have asserted claims against the City and a financial institution (Bank), both of which were involved in financing for the CVCC Project. Plaintiff contractors claim that they have not been paid by the developer of the CVCC Project and that, on a variety of legal theories, they are entitled to payment directly by the City and the Bank. The City has asserted preliminary objections to the contractors' claims, including that the Court lacks jurisdiction and that the claims asserted by the plaintiff contractors have no legal merit. The City's preliminary objections have been briefed and argued to the Court, which has not indicated when it will render its decision. At this point, the City is unable to state whether an outcome unfavorable to the City is either probable or remote, nor is the City able to estimate the amount or range of loss, if any, in the event of an unfavorable outcome.

On November 3, 2010, the United States Securities and Exchange Commission (SEC) issued a formal order of investigation in the matter of City municipal bonds. This "Order Directing Private Investigation and Designating Officers to Take Testimony" (Formal Order) stated that the SEC has information regarding possible violations, including securities fraud, by certain persons "from at least January 2008 to the present," of Section 17(a) of the Securities Act and Section 10(b) of the Securities Exchange Act, and Rule 10b-5 thereunder, in connection with the offer, purchase or sale of securities. The effect of the Formal Order was to initiate a "private investigation" under Section 20(a) of the

Securities Act and Section 21(a) of the Exchange Act “to determine whether any persons or entities have engaged in, or are about to engage in, any of the reported acts or practices or any acts or practices of similar purport or object” to those reported in the Formal Order. The SEC commenced this private investigation shortly thereafter and has subpoenaed documents from the City and third parties, and has taken the testimony of current and former City officials and employees, and of third parties.

On May 6, 2013, the SEC reported that they accepted a settlement of the charges against the City, which involved the issuance of a cease and desist order, but no financial sanctions against the City. The cease and desist order included disclosure requirements that must be followed going forward. The City has already begun compliance with the Order by enactment of a “Continuing Disclosure Policy Concerning Securities Issued or Guaranteed by the City of Harrisburg.” As long as the City complies with the requirements imposed under the cease and desist order, there will be no penalties as a result of this investigation that materially impact the City’s financial position.

A paving contractor that performed a major street paving project for the City in 2008 is seeking damages in the form of a price escalation clause that they allege was incorporated into the contract. The City has taken the position that the contractor was bound to the prices included in their bid, and that there was no price escalation clause in the contract. The City has responded to the plaintiff’s requests for discovery. The plaintiff filed a motion for summary judgment, to which the City filed a response. The Court ruled in the City’s favor denying the plaintiff’s motion for summary judgment by Order of Court dated May 19, 2011. Because of the bankruptcy filing of City Council in October 2011, and subsequently due to the confirmation of a Receiver, the contractor and the City agreed to a temporary stay in this case until September 2012. Since September, the plaintiff has made no attempt to lift the stay. The City has and will continue to vigorously defend this lawsuit and believes it is reasonably possible that the City will prevail. This case amounts to approximately \$250,000.

The United States Environmental Protection Agency (EPA) and Commonwealth of Pennsylvania Department of Environmental Protection have asserted that the City and The Harrisburg Authority may be in violation of certain environmental laws, including the federal Clean Water Act and the Pennsylvania Clean Streams Law. The alleged violations, among other things, relate to The Harrisburg Authority’s ownership and the City’s operation of a waste water treatment plan, combined sewer overflow structures, and related operations (collectively, the sewer system). As a result of such alleged violations, the City, along with The Harrisburg Authority, may be liable for penalties and/or obligated to undertake improvements to the sewer system. At this time, it is not possible to ascertain the costs associated with any such improvements, the scope, if any, of penalties and the breakdown of responsibility for any required improvements between The Harrisburg Authority and the City.

Component Units

The Harrisburg Authority

The Harrisburg Authority had contractual relations with several vendors who completed the Resource Recovery Facility. These vendors were to be paid through a draw down from a construction advance provided by Covanta. Covanta failed to advance funds to pay these vendors when The Harrisburg Authority failed to reimburse Covanta on the advance, and the City failed under its guaranty of The Harrisburg Authority reimbursement. The Harrisburg Authority has been unable to pay the vendors since it does not believe the vendors costs are properly termed "operating expenses" and thus cannot be paid prior to debt service. The Harrisburg Authority has no defense to the claims as the work was approved by Covanta, The Harrisburg Authority, and The Harrisburg Authority's consulting engineer

on the job. All have, at some point, demanded payment. One vendor has initiated a lawsuit, which has been stayed due to an agreement to arbitrate all disputes. The Harrisburg Authority has stipulated to judgments of three vendors in the principal amount of \$1,021,985 plus interest and court costs. Only one of the three vendors has sought payment through mandamus at this point. This vendor seeks an order that The Harrisburg Authority pay immediately. While not contesting the work or the right of each vendor to be paid, The Harrisburg Authority believes the vendors should be paid by Covanta through draw downs from the Covanta construction advance. Furthermore, The Harrisburg Authority recognizes the rights of the bond trustees, which hold security interests in the Resource Recovery Facility revenues and has resisted paying the vendors ahead of debt service obligations. The Harrisburg Authority has involved the bond trustees in discussions and litigation at this point. The Harrisburg Authority seeks to have the Court consider the equities and all interested parties and set forth a plan to get all vendors paid the amounts due. The Harrisburg Authority believes the law supports such an outcome. The Harrisburg Authority has a reasonable and valid basis for the positions it has taken. The principal amount due is accrued on The Harrisburg Authority's December 31, 2012 financial statements and may be handled through payment via a plan under Act 47, as amended.

During the years ended December 31, 2011 and 2012, The Harrisburg Authority conducted a forensic audit of the debt financings related to the Resource Recovery Facility. The Harrisburg Authority and other parties are evaluating the results of the forensic audit and any related outcome is subject to significant uncertainty.

This is an equity matter where the County is seeking specific performance of The Harrisburg Authority's obligations under the Reimbursement Agreement in the amount of approximately \$3.5 million. The Harrisburg Authority is obligated to reimburse all amounts the County had to pay under its guarantees under Resource Recovery Facility Series D and E of 2003 Bonds (including debt service reserve fund replenishment) and swap documents. The Harrisburg Authority was initially dismissed from this lawsuit as of August 6, 2010. The County sought reconsideration of the decision dismissing The Harrisburg Authority from the case and the Court granted reconsideration and reinstated the claims against The Harrisburg Authority. The Harrisburg Authority is required to file an answer to the complaint for specific performance. The Harrisburg Authority must file the answer on or before September 30, 2012. The Harrisburg Authority has defended the equity matter and was initially dismissed from the case. The Harrisburg Authority will continue to pursue that legal position and vigorously defend this claim for specific performance. The Harrisburg Authority believes that it has a reasonable and valid basis for its position. The loss may be handled through payment via a plan under Act 47, as amended.

The County is seeking \$6,743,197 as of October 26, 2010 for reimbursement of payments it made as guarantor of Swap Payments in June and December of 2009, June 2010, and payments under Retrofit Indentures, Series D and E of 2003. The County also demands interest and costs. On February 15, 2011, the County is seeking \$675,762 for reimbursement of payments made as guarantor of Swap Payments made in December 2010. The pleadings are closed and the case has been inactive. No trial date has been set. The Harrisburg Authority has defended by asserting that the County has frustrated The Harrisburg Authority's ability to charge rates that would have allowed it to meet its debt service. The Harrisburg Authority has also raised that the County has not been diligent in enforcing flow control ordinance, thus costing The Harrisburg Authority tipping fees, that otherwise, would have been recovered. The Harrisburg Authority will defend itself vigorously. The Harrisburg Authority believes that it has a reasonable and valid basis for its position. The loss may be handled through payment via a plan under Act 47, as amended.

The bond Trustees and the bond insurer have made a claim against The Harrisburg Authority to recover amounts The Harrisburg Authority has not paid by under its various debt service obligations. Plaintiffs further seek all costs and attorneys fees associated with The Harrisburg Authority default and that these costs and fees be a "first draw" on Resource Recovery Facility revenues. The Lower Court granted the request for a receiver which The Harrisburg Authority appealed and which is pending before the Commonwealth Court. Plaintiffs may seek payment of its costs and fees if a receiver is appointed. The portion of the claim requesting monetary relief has been inactive and no trial date has been set. The Harrisburg Authority has responded to the claim for monetary relief in two ways. First, for the claims of the bond Trustees, The Harrisburg Authority has defended that any amounts paid by the County cannot be recovered, and that the only rights to reimbursement are the County's under its Reimbursement Agreement. There does not appear to be a dispute that the bond insurer paid under its bond insurance policy, thus there is a likelihood that the insurer's claim for reimbursement will be successful. The potential loss is in excess of \$9 million. The Harrisburg Authority believes there is a reasonable and valid basis for its position as to the Trustee/Plaintiffs' claim for payment. The Harrisburg Authority believes Plaintiffs' claims for costs and fees to be excessive and may challenge certain portions of the claim for costs. The amount due may be handled through payment via a plan under Act 47, as amended.

Unless resolved through a plan under Act 47, it is likely that for each payment the County or the bond insurer make as guarantor and insurer, respectively, they will make a claim against The Harrisburg Authority for the amounts paid as well as costs and attorneys fees. As of September 6, 2013, the County and bond insurer have made payments to cover The Harrisburg Authority's debt service (including swap payments) of \$55,054,580 and \$17,107,694, respectively.

Harrisburg Parking Authority

On January 11, 2007, the Authority entered into an agreement with Harrisburg University of Science and Technology (University), whereby the Authority intends to purchase a condominium unit in a building to be constructed by the University. The condominium unit consists of seven floors of parking facilities which will include approximately 392 parking spaces. The total purchase price of this unit is \$14,000,000, which was financed through the issuance of the Guaranteed Parking Revenue Bonds, Series R of 2007. The agreement required an earnest money deposit in the amount of \$100,000 payable upon execution of the agreement and twenty-four equal monthly payments of \$579,167, commencing January 2007. As of December 31, 2012, \$12,880,460 represents the Authority's portion of equitable ownership interest in the property. All required payments have been made as of December 31, 2012. The equitable ownership interest is being amortized over the remaining life of the Series R of 2007 Bonds.

In addition to the aforementioned agreement, the Authority also entered into an Option to Purchase agreement with the University on January 11, 2007, whereby the Authority agrees to lease three hundred parking permits to the University for the right to park in the condominium unit. The agreement commences when the construction of the garage is complete and when the legal title to the parking units has been conveyed to the Authority. The first year's rent for the leased spaces will be the fair market rate, multiplied by 300 for parking spaces located within the central business district parking garages owned and operated in the City by the Authority. The Authority also grants the University a total of five options to purchase the parking units, the first option commencing on January 11, 2017, and the remaining options commencing on each succeeding five-year anniversary date. The options are exercisable with at least six months' advance written notice by the University to the Authority. The period of this agreement is thirty years.

CITY OF HARRISBURG, PENNSYLVANIA
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2012

On, January 27, 2010, the Authority filed a material event notice with EMMA. A portion of the funds derived from the Series R Bonds are being used by the Authority to acquire a condominium unit in a building constructed by the University. The condominium unit consists of seven floors of parking facilities which will include approximately 392 parking spaces. Under the parking license, in any year in which revenues from operation of the parking facility fail to meet the Authority's debt service requirements on the Series R Bonds and the operation and maintenance costs of the parking facility, the University is required to pay the difference up to an annual cap (HU Subsidy) to the Authority.

Under the Indenture, the Authority agreed to pay debt service on the Series R Bonds from a debt service account funded, in part, with revenues of the parking facility, including the HU Subsidy and other payments to be made by the University under the parking license. In the event of a shortfall in the debt service account, the Authority agreed to pay debt service from a debt service reserve account.

Despite demand, the University failed to make the first payment of the HU Subsidy on or before November 10, 2009, as required by the parking license. To avoid a draw on the debt service reserve account to make the debt service payment on November 15, 2009, the Authority deposited money from its general fund into the debt service account. During the years ended December 31, 2011 and 2010, the University failed to make any payments of the HU Subsidy, as required by the parking license. As mentioned previously, the Authority withdrew a total of \$523,464 from the Debt Service Reserve Account during the year ended December 31, 2011 in order to make the debt service payments on May 15, 2011. The Authority transferred \$574,454 from other available funds in order to make the debt service payment on November 15, 2011. During the year ended December 31, 2012, the University failed to make the payment of the HU Subsidy on or before May 10, 2012, as required by the parking license. As a result, there were insufficient funds in the debt service account to make the debt service payment due May 15, 2012. A total payment of \$729,954 was due to the bondholders on May 15, 2012, and such amount was transferred by the Trustee to the debt service account from other available funds of the Authority. The University failed to make the payment of the HU Subsidy on or before November 10, 2012, as required by the parking license. As a result, there were insufficient funds in the debt service account to make the debt service payment due November 15, 2012. A total payment of \$358,293 was due to the bondholders on November 15, 2012, and such amount was transferred by the Trustee to the debt service account from other available funds of the Authority. The University failed to make the payment of the HU Subsidy on or before May 10, 2013, as required by the parking license. As a result HPA believes there will be insufficient funds in the debt service account to make the debt service payment due May 15, 2013. A total payment of \$738,293 will be due to the bondholders on May 15, 2013, and it is anticipated that such amounts will need to be transferred by the Trustee to the debt service accounts from other available funds of the Authority. If the University fails to make future debt service payments on the Series R Bonds, the debt service payments will continue to be paid from the Debt Service Reserve Fund or other available funds. As of December 31, 2012, settlement regarding the amount of the HU Subsidy is pending.

On March 3, 2010, the Authority commenced a civil action against the University in the Court of Common Pleas of Dauphin County, Pennsylvania. The Authority sought specific performance of an agreement to purchase a parking garage from the University. The Authority also sought reformation of a related contract with the University to which a mistaken exhibit had been attached. The Authority also sued the University for nonpayment of a contractual subsidy obligation in the amount of \$778,919, and a rent obligation in the amount of \$39,000, both of which obligations continued to accrue. The University countersued the Authority for nonpayment of change orders in the amount of \$723,026 and for failing to use its best efforts to lease unused University parking spaces. The pleadings are closed and no significant discovery has been conducted. The University has paid rent since the lawsuit was

commenced and is currently approximately one month in arrears. The parties have conducted settlement negotiations as to the other claims. During the pendency of the lawsuit and the conduct of the settlement negotiations, the Authority has operated the garage substantially as if it were the legal owner of the garage. At this point, no determination can be made whether an unfavorable outcome is either probable or remote to the Authority, nor can an estimate of the possible loss in the event of an unfavorable outcome be determined.

25. TRANSACTIONS WITH COMPONENT UNIT

In accordance with the respective Articles 5 of the Second Supplemental Agreement of Lease, as amended by the Third and Fourth Supplemental Agreement of Lease and the Collection System Lease between The Harrisburg Authority and the City of Harrisburg, Pennsylvania, the City is, at the end of each lease year, required to accumulate amounts in the sewer revenue accounts, after withdrawals for operating expense obligations, until the balance is such that the reserve shall equal the sum of (1) one-half of the lease rental due under the next lease year, and (2) one-half of the annual operating expenses as estimated by the consulting engineers, for the next succeeding lease year. Additionally, after the required reserve balance is attained, the City is required to pay any excess funds to The Harrisburg Authority within 190 days after the end of the year. The City may withdraw funds from the reserve account to satisfy lease payments as required by the Collection System Lease agreement. Funds available were approximately \$1.83 million in excess of the reserve requirement at December 31, 2012. No payments were made by the City within the 190 days.

26. SUBSEQUENT EVENTS

The Combined Police Pension Plan's funds are invested in various types of financial instruments. This diversification of the investment portfolio serves to assist in mitigating the various types of risks associated with different types of financial instruments. Due to the level of risk associated with certain investments, it is at least reasonably possible that changes in the values of investments could occur in the near-term and that such a change could materially affect the amount reported on the statement of fiduciary net position.

Subsequent events with respect to material event notices with EMMA, debt related items, and receivership and financial recovery plan are included in the respective notes.

In April 2011, The Harrisburg Authority applied for a PennVest loan, in the amount not to exceed \$5.7 million for the purpose of financing The Harrisburg Authority's water system improvements. As of the date of this report, this loan has not settled.

In July 2013, PennVest offered The Harrisburg Authority a loan, in the amount not to exceed \$26 million for the purpose of financing The Harrisburg Authority's improvements to the Advanced Waste Treatment Facility. This is a 20-year low-interest loan. As of the date of this report, this loan has not settled.

In 2013, The Harrisburg Authority has entered into multiple contracts with respect to the GIS project in the amount of approximately \$2.3 million.

In January 2013, City Council approved an inter-fund and revenue anticipation borrowing in the amount of \$4,000,000, bearing interest at an annual rate of 0.50% annually, and maturing on June 20, 2013. The City has not drawn against this loan as of the date of this report.

CITY OF HARRISBURG, PENNSYLVANIA
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2012

In July 2013, PennVest offered the City a loan, in the amount of \$900,000 for the purpose of financing the utility and sinkhole repair project. This is a 20-year low-interest loan. As of the date of this report, this loan has not settled.

In October 2013, the City was awarded and received a \$4.504 million PA DCED Financial Assistance Grant for police and fire salaries, wages, FICA, and health benefits, to provide public safety services to Commonwealth of Pennsylvania employees and property within the City limits.

Effective November 4, 2013, operational responsibility for the water and sewer systems has been transferred to The Harrisburg Authority. The transfer will consolidate administrative, operational, and financial responsibility for the water and sewer operation with The Harrisburg Authority. It is expected that sewer fund capital assets with a net book value at December 31, 2012 of approximately \$43 million will be transferred to The Harrisburg Authority. In future years, sewer fund activity will be reported by The Harrisburg Authority.

REQUIRED SUPPLEMENTARY INFORMATION

CITY OF HARRISBURG, PENNSYLVANIA
BUDGETARY COMPARISON SCHEDULE
BUDGETARY (NON-GAAP) BASIS - GENERAL FUND
YEAR ENDED DECEMBER 31, 2012
REQUIRED SUPPLEMENTARY INFORMATION

| | Budget | | Variance of Original with Final Budget Positive (Negative) | Actual Amounts | Variance of Actual with Final Budget Positive (Negative) |
|--|---------------------|--------------------|---|---------------------|---|
| | Original Amounts | Final Amounts | | | |
| Revenues | | | | | |
| Taxes | \$ 27,668,885 | \$ 27,698,489 | \$ 29,604 | \$ 28,334,934 | \$ 636,445 |
| Licenses and permits | 575,840 | 575,840 | - | 573,299 | (2,541) |
| Intergovernmental revenue | 5,455,751 | 6,462,734 | 1,006,983 | 5,329,337 | (1,133,397) |
| Departmental earnings | 16,353,898 | 16,353,898 | - | 7,628,109 | (8,725,789) |
| Fines and forfeits | 2,077,202 | 2,077,202 | - | 1,711,475 | (365,727) |
| Investment income | 132,361 | 132,361 | - | 122,832 | (9,529) |
| Miscellaneous | 1,008,233 | 1,008,233 | - | 604,996 | (403,237) |
| Total revenues | <u>53,272,170</u> | <u>54,308,757</u> | <u>1,036,587</u> | <u>44,304,982</u> | <u>(10,003,775)</u> |
| Expenditures | | | | | |
| General government | | | | | |
| Elected and appointed offices | | | | | |
| City Council | 368,586 | 368,586 | - | 253,768 | 114,818 |
| Mayor | 207,850 | 217,960 | (10,110) | 216,784 | 1,176 |
| City Controller | 207,629 | 207,629 | - | 175,530 | 32,099 |
| City Treasurer | 615,311 | 615,311 | - | 510,929 | 104,382 |
| City Solicitor | 496,436 | 651,040 | (154,604) | 509,539 | 141,501 |
| Total elected and appointed offices | <u>1,895,812</u> | <u>2,060,526</u> | <u>(164,714)</u> | <u>1,666,550</u> | <u>393,976</u> |
| Office of administration | | | | | |
| Administration | 2,439,361 | 2,426,256 | 13,105 | 2,001,612 | 424,644 |
| General expenditures | <u>8,527,717</u> | <u>12,205,147</u> | <u>(3,677,430)</u> | <u>12,545,454</u> | <u>(340,307)</u> |
| Total general government | <u>12,862,890</u> | <u>16,691,929</u> | <u>(3,829,039)</u> | <u>16,213,616</u> | <u>478,313</u> |
| Building and housing development | 776,849 | 795,418 | (18,569) | 702,916 | 92,502 |
| Public safety | 23,694,732 | 26,220,906 | (2,526,174) | 24,041,773 | 2,179,133 |
| Public works | 5,718,607 | 5,912,613 | (194,006) | 5,227,995 | 684,618 |
| Parks and recreation | 423,017 | 423,017 | - | 340,204 | 82,813 |
| Total expenditures | <u>43,476,095</u> | <u>50,043,883</u> | <u>(6,567,788)</u> | <u>46,526,504</u> | <u>3,517,379</u> |
| Excess of revenues over (under) expenditures before other financing sources (uses) | <u>9,796,075</u> | <u>4,264,874</u> | <u>(5,531,201)</u> | <u>(2,221,522)</u> | <u>(6,486,396)</u> |
| Other financing sources (uses) | | | | | |
| Transfers in | 1,688,939 | 1,688,939 | - | 3,438,939 | 1,750,000 |
| Transfers out | <u>(11,485,014)</u> | <u>(5,953,813)</u> | <u>5,531,201</u> | <u>(2,781,209)</u> | <u>3,172,604</u> |
| Total other financing sources (uses) | <u>(9,796,075)</u> | <u>(4,264,874)</u> | <u>5,531,201</u> | <u>657,730</u> | <u>4,922,604</u> |
| Net change in fund balance | - | - | - | (1,563,792) | (1,563,792) |
| Fund balance - beginning of year, budgetary basis | - | - | - | 3,236,604 | 3,236,604 |
| Fund balance - end of year, budgetary basis | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ 1,672,812</u> | <u>\$ 1,672,812</u> |

CITY OF HARRISBURG, PENNSYLVANIA
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – BUDGETARY COMPARISON
SCHEDULE
YEAR ENDED DECEMBER 31, 2012
REQUIRED SUPPLEMENTARY INFORMATION

1. BUDGETARY DATA

Annual budgets are legally adopted for the General Fund, Debt Service Fund, State Liquid Fuels Tax Fund (nonmajor governmental fund), and for the Sewer (net of applicable activity of The Harrisburg Authority), and Sanitation Funds. Budgets for governmental funds are prepared on a cash basis with respect to revenues and on an item voucher basis with respect to expenditures. Specific funds exempted from legally adopted budgetary requirements include:

- Grant Programs Fund
- Capital Projects Fund
- Parks and Property Improvement Fund (nonmajor governmental fund)
- Harrisburg Senators Fund
- Incinerator Fund

Over 30 different grant programs, which are accounted for in the grant programs fund, are administered under project budgets determined by contracts with state and federal grantor agencies. Effective expenditure control is achieved in the Capital Projects Fund through debt provisions and supplemental appropriations of City Council. Controls over spending in the Parks and Property Improvement Fund (a nonmajor fund) is achieved by the use of internal spending limits.

The actual results of operations presented in accordance with accounting principles generally accepted in the United States of America differ from the budgetary basis used in preparation of the 2012 budget for governmental funds. The budget for the General Fund was prepared on a cash basis with respect to revenues and on an item voucher basis with respect to expenditures. For the purpose of preparing the Budgetary Comparison Schedule – Budgetary (Non-GAAP) Basis – General Fund, the actual results of operations have been presented on a budgetary basis consistent with the City's budgeted revenues and expenditures.

CITY OF HARRISBURG, PENNSYLVANIA
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – BUDGETARY COMPARISON
SCHEDULE
YEAR ENDED DECEMBER 31, 2012
REQUIRED SUPPLEMENTARY INFORMATION

A reconciliation of the differences between the budgetary basis and GAAP basis financial statements of the General Fund is as follows:

| | Fund Balance, Beginning of Year | Revenues | Expenditures | Financing Sources (Uses) and Equity Transfer | Fund Balance, End of Year |
|---|---------------------------------------|----------------------|------------------------|---|------------------------------|
| Budgetary basis | \$ 3,236,604 | \$ 44,304,982 | \$ (46,526,504) | \$ 657,730 | \$ 1,672,812 |
| Taxes receivable | 9,629,837 | 1,025,895 | - | - | 10,655,732 |
| Accounts receivable | 141,020 | 4,324 | - | - | 145,344 |
| Other assets | 362,747 | - | (769,361) | - | (406,614) |
| Accounts payable, net of items vouchered | (2,406,641) | - | 2,533,370 | - | 126,729 |
| Accrued liabilities | (55,748,804) | 526,039 | (14,752,369) | (8,665,000) | (78,640,134) |
| Advances and amounts due to other funds and component units | (427,605) | 1,430,406 | (1,706,674) | 381,235 | (322,638) |
| Deferred revenue | (11,460,503) | (1,415,585) | - | - | (12,876,088) |
| Other | 2,446,596 | (893,771) | (442,526) | 738,672 | 1,848,971 |
| | <u>\$ (54,226,749)</u> | <u>\$ 44,982,290</u> | <u>\$ (61,664,064)</u> | <u>\$ (6,887,363)</u> | <u>\$ (77,795,886)</u> |
| GAAP basis | <u>\$ (54,226,749)</u> | <u>\$ 44,982,290</u> | <u>\$ (61,664,064)</u> | <u>\$ (6,887,363)</u> | <u>\$ (77,795,886)</u> |

2. BUDGET TO ACTUAL COMPARISONS

The General Fund's budget comparison is presented in the Other Required Supplementary Information section. The State Liquid Fuels Tax Fund (a nonmajor fund) and major debt service fund budget comparisons are presented in the combining section. On the bottom of these comparisons is a demonstration of the adjustments necessary to reconcile to the GAAP change in fund balance/net position.

3. COMPLIANCE

Because the legal level of budgetary control is so detailed that it is not practical to demonstrate compliance within this document, the City has prepared a separate budgetary report to demonstrate compliance at the line item level. However, there was an instance where the City exceeded the budgeted expenditure amount on a line item level.

CITY OF HARRISBURG, PENNSYLVANIA
COMBINED NON-UNIFORMED EMPLOYEES' PENSION PLAN
REQUIRED SUPPLEMENTARY INFORMATION

Schedule of Funding Progress 01/01/98-01/01/11

| Actuarial Valuation Date | (a) Actuarial Value of Assets | (b) Actuarial Accrued Liability (AAL) | (c) Unfunded AAL (FAAL) (b-a) | (d) Funded Ratio (a/b) | (e) Covered Payroll | UAAAL as a Percentage of covered Payroll (c/e) |
|-----------------------------|--|--|-------------------------------------|---------------------------------|---------------------------|--|
| 01/01/98 | \$34,019,246 | \$28,867,727 | \$ (5,151,519) | 117.85 % | \$ 15,636,652 | (32.95) % |
| 01/01/99 | 39,353,200 | 29,978,847 | (9,374,353) | 131.27 | 16,583,243 | (56.53) |
| 01/01/00 | 45,531,632 | 32,927,232 | (12,604,400) | 138.28 | 17,016,237 | (74.07) |
| 01/01/01 | 51,841,303 | 36,252,370 | (15,588,933) | 143.00 | 18,441,260 | (84.53) |
| 01/01/02 | 54,063,426 | 37,487,414 | (16,576,012) | 144.22 | 18,399,410 | (90.09) |
| 01/01/03 | 56,946,711 | 44,367,335 | (12,579,376) | 128.35 | 19,970,077 | (62.99) |
| 01/01/05 | 63,053,150 | 52,154,704 | (10,898,446) | 120.90 | 17,639,572 | (61.78) |
| 01/01/07 | 67,814,104 | 55,904,700 | (11,909,404) | 121.30 | 16,465,482 | (72.33) |
| 01/01/09 | 72,842,581 | 53,764,888 | (19,077,693) | 135.48 | 14,132,981 | (134.99) |
| 01/01/11 | 77,363,937 | 55,795,290 | (21,568,647) | 138.66 | 12,786,819 | (168.68) |

Schedule of Required Employer Contributions and Other Contributing Entities 2003-2012

| Year Ended December 31 | (f) Annual Required Contribution (ARC) (1) | Actuarial Valuation Date Basis for ARC | (g) Employer Contribution | (h) State Aid | Percentage Contribution [(g+h)/f] |
|---------------------------|--|---|---------------------------------|------------------|---|
| 2003 | \$ - | 01/01/01 | \$ - | \$ - | - % |
| 2004 | - | 01/01/02 | - | - | - |
| 2005 | - | 01/01/03 | - | - | - |
| 2006 | - | 01/01/03 | - | - | - |
| 2007 | - | 01/01/05 | - | - | - |
| 2008 | - | 01/01/05 | - | - | - |
| 2009 | - | 01/01/07 | - | - | - |
| 2010 | - | 01/01/07 | - | - | - |
| 2011 | - | 01/01/09 | - | - | - |
| 2012 | - | 01/01/09 | - | - | - |

(1) 2003-2012 – Total contributions were made in accordance with funding requirements established by Act 205 as amended by Act 1990-189, enacted on December 18, 1990, with implementation effective January 1, 1992.

CITY OF HARRISBURG, PENNSYLVANIA
COMBINED FIREFIGHTERS' PENSION PLAN
REQUIRED SUPPLEMENTARY INFORMATION

Schedule of Funding Progress 01/01/98-01/01/11

| Actuarial Valuation Date | (a) Actuarial Value of Assets | (b) Actuarial Accrued Liability (AAL) | (c) Unfunded AAL (FAAL) (b-a) | (d) Funded Ratio (a/b) | (e) Covered Payroll | UAAAL as a Percentage of covered Payroll (c/e) |
|-----------------------------|--|--|-------------------------------------|---------------------------------|---------------------------|--|
| 01/01/98 | \$31,292,069 | \$25,039,429 | \$ (6,252,640) | 124.97 % | \$ 3,979,412 | (157.12) % |
| 01/01/99 | 35,998,739 | 27,297,560 | (8,701,179) | 131.88 | 4,246,322 | (204.91) |
| 01/01/00 | 41,417,147 | 27,847,384 | (13,569,763) | 148.73 | 4,223,595 | (321.28) |
| 01/01/01 | 46,998,856 | 30,136,310 | (16,862,546) | 155.95 | 4,711,683 | (357.89) |
| 01/01/02 | 49,385,139 | 37,980,915 | (11,404,224) | 130.03 | 5,001,240 | (228.03) |
| 01/01/03 | 52,137,632 | 39,968,500 | (12,169,132) | 130.45 | 4,898,162 | (248.44) |
| 01/01/05 | 61,270,530 | 50,101,540 | (11,168,990) | 122.29 | 5,251,910 | (212.67) |
| 01/01/07 | 60,115,728 | 50,833,300 | (9,282,428) | 118.26 | 5,091,469 | (182.31) |
| 01/01/09 | 65,332,550 | 53,322,794 | (12,009,756) | 122.52 | 5,691,628 | (211.01) |
| 01/01/11 | 68,266,174 | 55,064,548 | (13,201,626) | 123.97 | 5,279,457 | (250.06) |

Schedule of Required Employer Contributions and Other Contributing Entities 2003-2012

| Year Ended December 31 | (f) Annual Required Contribution (ARC) (1) | Actuarial Valuation Date Basis for ARC | (g) Employer Contribution | (h) State Aid | Percentage Contribution [(g+h)/f] |
|---------------------------|--|---|---------------------------------|------------------|---|
| 2003 | \$ 107,728 | 01/01/01 | \$ - (2) | \$ 107,728 | 100.00 % |
| 2004 | - | 01/01/02 | - | - | - |
| 2005 | - | 01/01/03 | - | - | - |
| 2006 | - | 01/01/03 | - | - | - |
| 2007 | - | 01/01/05 | - | - | - |
| 2008 | - | 01/01/05 | - | - | - |
| 2009 | 834 | 01/01/07 | - | - | - |
| 2010 | - | 01/01/07 | - | - | - |
| 2011 | - | 01/01/09 | - | - | - |
| 2012 | - | 01/01/09 | - | - | - |

(1) 2003-2011 – Total contributions were made in accordance with funding requirements established by Act 205 as amended by Act 1990-189, enacted on December 18, 1990, with implementation effective January 1, 1992.

(2) 2003 – State aid was sufficient to meet the City's annual required contribution. Therefore, no employer contribution is reflected here.

CITY OF HARRISBURG, PENNSYLVANIA
COMBINED POLICE OFFICERS' PENSION PLAN
REQUIRED SUPPLEMENTARY INFORMATION

Schedule of Funding Progress 01/01/98-01/01/11

| Actuarial Valuation Date | (a) Actuarial Value of Assets | (b) Actuarial Accrued Liability (AAL) | (c) Unfunded AAL (FAAL) (b-a) | (d) Funded Ratio (a/b) | (e) Covered Payroll | UAAAL as a Percentage of covered Payroll (c/e) |
|-----------------------------|--|--|-------------------------------------|---------------------------------|---------------------------|--|
| 01/01/98 | \$43,280,978 | \$36,683,332 | \$ (6,597,646) | 117.99 % | \$ 7,889,242 | (83.63) % |
| 01/01/99 | 49,828,312 | 39,413,195 | (10,415,117) | 126.43 | 8,272,417 | (125.90) |
| 01/01/00 | 57,143,147 | 36,876,195 | (20,266,952) | 154.96 | 7,968,452 | (254.34) |
| 01/01/01 | 57,189,470 | 39,086,593 | (18,102,877) | 146.31 | 8,008,858 | (226.04) |
| 01/01/02 | 55,690,061 | 47,122,954 | (8,567,107) | 118.18 | 8,210,921 | (104.34) |
| 01/01/03 | 48,588,557 | 50,541,728 | 1,953,171 | 96.14 | 9,007,242 | 21.68 |
| 01/01/05 | 61,438,353 | 55,244,375 | (6,193,978) | 111.21 | 9,206,031 | (67.28) |
| 01/01/07 | 68,875,536 | 59,874,001 | (9,001,535) | 115.03 | 9,138,604 | (98.50) |
| 01/01/09 | 63,959,386 | 65,951,752 | 1,992,366 | 96.98 | 9,626,150 | 20.70 |
| 01/01/11 | 63,759,040 | 72,302,610 | 8,543,570 | 88.18 | 10,398,023 | 82.17 |

Schedule of Required Employer Contributions and Other Contributing Entities 2003-2012

| Year Ended December 31 | (f) Annual Required Contribution (ARC) (1) | Actuarial Valuation Date Basis for ARC | (g) Employer Contribution | (h) State Aid | Percentage Contribution [(g+h)/f] |
|---------------------------|--|---|---------------------------------|------------------|---|
| 2003 | \$ - | 01/01/01 | \$ - | \$ - | - % |
| 2004 | 285,823 | 01/01/02 | - (2) | 285,823 | 100.00 |
| 2005 | 1,303,069 | 01/01/03 | - | 1,303,069 | 100.00 |
| 2006 | 512,593 | 01/01/05 | - | 512,593 | 100.00 |
| 2007 | 523,803 | 01/01/05 | 523,803 | - | 100.00 |
| 2008 | 285,274 | 01/01/07 | 285,274 | - | 100.00 |
| 2009 | 275,869 | 01/01/07 | 275,869 | - | 100.00 |
| 2010 | 314,094 | 01/01/07 | 314,094 | - | 100.00 |
| 2011 | 1,551,579 | 01/01/09 | - | 4,510,723 | 100.00 |
| 2012 | 1,517,751 | 01/01/09 | - | 2,524,734 | 100.00 |

(1) 2004-2012 – Total contributions were made in accordance with funding requirements established by Act 205 as amended by Act 1990-189, enacted on December 18, 1990, with implementation effective January 1, 1992.

(2) 2004-2006 and 2011-2012 – State aid was sufficient to meet the City's annual required contribution. Therefore, no employer contribution is reflected here.

CITY OF HARRISBURG, PENNSYLVANIA
OTHER POST-EMPLOYMENT BENEFIT PLAN
REQUIRED SUPPLEMENTARY INFORMATION

Schedule of Funding Progress 01/01/08-01/01/12

| Actuarial Valuation Date | (a) Actuarial Value of Assets | (b) Actuarial Accrued Liability (AAL) | (c) Unfunded AAL (FAAL) (b-a) | (d) Funded Ratio (a/b) | (e) Covered Payroll | UAAL as a Percentage of covered Payroll (c/e) |
|-----------------------------|--|---|-------------------------------------|---------------------------------|------------------------|---|
| 01/01/08 | \$ - | \$ 184,123,955 | \$ 184,123,955 | 0.00 % | \$ 29,200,000 | 630.56 % |
| 01/01/10 | - | 177,796,013 | 177,796,013 | 0.00 | 28,435,550 | 625.26 |
| 01/01/12 | - | 173,117,094 | 173,117,094 | 0.00 | 25,384,925 | 681.97 |

Schedule of Required Employer Contributions 2008-2012

| Year Ended December 31 | (f) Annual Required Contribution (ARC) | Actuarial Valuation Date Basis for ARC | (g) Employer Contribution | Percentage Contribution (g/f) |
|---------------------------|--|---|---------------------------------|-------------------------------------|
| 2008 | \$ 17,836,610 | 01/01/08 | \$ 4,533,440 | 25.42% |
| 2009 | 17,840,403 | 01/01/08 | 4,982,199 | 27.93% |
| 2010 | 16,475,883 | 01/01/10 | 4,257,094 | 25.84% |
| 2011 | 16,445,618 | 01/01/10 | 4,697,333 | 28.56% |
| 2012 | 15,654,748 | 01/01/12 | 4,476,131 | 28.59% |

**SUPPLEMENTARY INFORMATION
COMBINING AND INDIVIDUAL NONMAJOR FUND
FINANCIAL STATEMENTS AND SCHEDULES**

CITY OF HARRISBURG, PENNSYLVANIA
DESCRIPTION OF FUNDS
NONMAJOR GOVERNMENTAL FUNDS

State Liquid Fuels Tax Fund

The State Liquid Fuels Tax Fund is used to account for state aid revenue used primarily for building and improving City roads and bridges in accordance with policies and procedures of the County Liquid Fuels Tax Act of 1981 and Liquid Fuels Act 655.

Parks and Property Improvement Fund

The Parks and Property Improvement Fund is used to account for contributions that have been restricted for improvements to specific parks and properties in the City.

Capital Projects Fund

The Capital Projects Fund is used to account for financial resources to be used for the acquisition, construction, or improvement of major capital facilities (other than those financed by proprietary funds).

CITY OF HARRISBURG, PENNSYLVANIA
COMBINING BALANCE SHEET - NONMAJOR GOVERNMENTAL FUNDS
DECEMBER 31, 2012

| | Special Revenue | | | Total Nonmajor Governmental Funds |
|---|-----------------------------------|--|---------------------|--|
| | State Liquid Fuels Tax Fund | Parks and Property Improvement Fund | Capital Projects | |
| ASSETS | | | | |
| Cash and cash equivalents | \$ 482 | \$ 1,342 | \$ 24,593 | \$ 26,417 |
| Investments, at fair value | 444,257 | 876,360 | 44,034 | 1,364,651 |
| Receivables, net of allowance for uncollectible accounts | | | | |
| Taxes | - | - | 59,820 | 59,820 |
| Due from other funds | 3,130 | 77 | 185,998 | 189,205 |
| Advances and amounts due from component units | - | - | 151,271 | 151,271 |
| Restricted assets | | | | |
| Cash and cash equivalents | - | - | 577,211 | 577,211 |
| Total assets | <u>\$ 447,869</u> | <u>\$ 877,779</u> | <u>\$ 1,042,927</u> | <u>\$ 2,368,575</u> |
| LIABILITIES AND FUND BALANCE | | | | |
| Liabilities | | | | |
| Accounts payable | \$ 450,562 | \$ 36,680 | \$ 128,089 | \$ 615,331 |
| Due to other funds | - | 726,127 | - | 726,127 |
| Advances and amounts due to component units | - | - | 89,245 | 89,245 |
| Unearned revenue | - | - | 8,329 | 8,329 |
| Total liabilities | <u>450,562</u> | <u>762,807</u> | <u>225,663</u> | <u>1,439,032</u> |
| Fund balance | | | | |
| Restricted for | | | | |
| Parks and recreation | - | 114,972 | - | 114,972 |
| Tourism | - | - | 359,247 | 359,247 |
| Capital projects | - | - | 458,017 | 458,017 |
| Unassigned | (2,693) | - | - | (2,693) |
| Total fund balance | <u>(2,693)</u> | <u>114,972</u> | <u>817,264</u> | <u>929,543</u> |
| Total liabilities and fund balance | <u>\$ 447,869</u> | <u>\$ 877,779</u> | <u>\$ 1,042,927</u> | <u>\$ 2,368,575</u> |

CITY OF HARRISBURG, PENNSYLVANIA
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES
IN FUND BALANCE - NONMAJOR GOVERNMENTAL FUNDS
YEAR ENDED DECEMBER 31, 2012

| | Special Revenue | | | Total Nonmajor Governmental Funds |
|---|-----------------------------------|--|---------------------|--|
| | State Liquid Fuels Tax Fund | Parks and Property Improvement Fund | Capital Projects | |
| Revenues | | | | |
| Intergovernmental revenue | \$ 929,762 | \$ - | \$ 216,671 | \$ 1,146,433 |
| Department earnings and program revenue | - | - | 715,989 | 715,989 |
| Investment income | 276 | - | 363 | 639 |
| Total revenues | <u>930,038</u> | <u>-</u> | <u>933,023</u> | <u>1,863,061</u> |
| Expenditures | | | | |
| Current | | | | |
| Building and housing development | - | - | 25,934 | 25,934 |
| Public works | 1,198,730 | - | - | 1,198,730 |
| Tourism | - | - | 71 | 71 |
| Capital outlay | - | - | 310,876 | 310,876 |
| Debt service | | | | |
| Principal retirements | - | - | 45,816 | 45,816 |
| Total expenditures | <u>1,198,730</u> | <u>-</u> | <u>382,697</u> | <u>1,581,427</u> |
| Excess of revenues over (under) expenditures | <u>(268,692)</u> | <u>-</u> | <u>550,326</u> | <u>281,634</u> |
| Other financing sources (uses) | | | | |
| Transfers out | - | - | (587,884) | (587,884) |
| Total other financing sources (uses) | <u>-</u> | <u>-</u> | <u>(587,884)</u> | <u>(587,884)</u> |
| Net change in fund balances | (268,692) | - | (37,558) | (306,250) |
| Fund balances - beginning of year | <u>265,999</u> | <u>114,972</u> | <u>854,822</u> | <u>1,235,793</u> |
| Fund balances - end of year | <u>\$ (2,693)</u> | <u>\$ 114,972</u> | <u>\$ 817,264</u> | <u>\$ 929,543</u> |

CITY OF HARRISBURG, PENNSYLVANIA
BUDGETARY COMPARISON SCHEDULES
BUDGETARY (NON-GAAP) BASIS - GOVERNMENTAL FUNDS
YEAR ENDED DECEMBER 31, 2012

| | Nonmajor Fund | | | | | Major Fund | | | | |
|--|-----------------------------|------------------|--|---------------------|--|---------------------|---------------------|--|---------------------|--|
| | State Liquid Fuels Tax Fund | | | | | Debt Service Fund | | | | |
| | Original Budget | Final Budget | Variance of Original with Final Budget Positive (Negative) | Actual | Variance of Actual with Final Budget Positive (Negative) | Original Budget | Final Budget | Variance of Original with Final Budget Positive (Negative) | Actual | Variance of Actual with Final Budget Positive (Negative) |
| Revenues | | | | | | | | | | |
| Intergovernmental revenue | \$ 944,659 | \$ 944,659 | \$ - | \$ 929,762 | \$ (14,897) | \$ - | \$ - | \$ - | \$ - | \$ - |
| Investment income | 620 | 620 | - | 276 | (344) | 500,150 | 500,150 | - | 471,976 | (28,174) |
| Total revenues | <u>945,279</u> | <u>945,279</u> | <u>-</u> | <u>930,038</u> | <u>(15,241)</u> | <u>500,150</u> | <u>500,150</u> | <u>-</u> | <u>471,976</u> | <u>(28,174)</u> |
| Expenditures | | | | | | | | | | |
| Public works | 945,279 | 1,220,279 | (275,000) | 1,165,430 | 54,849 | - | - | - | - | - |
| Debt service | - | - | - | - | - | 11,985,164 | 11,985,164 | - | 3,249,661 | 8,735,503 |
| Total expenditures | <u>945,279</u> | <u>1,220,279</u> | <u>(275,000)</u> | <u>1,165,430</u> | <u>54,849</u> | <u>11,985,164</u> | <u>11,985,164</u> | <u>-</u> | <u>3,249,661</u> | <u>8,735,503</u> |
| Excess of revenues over (under) expenditures before other financing sources (uses) | <u>-</u> | <u>(275,000)</u> | <u>(275,000)</u> | <u>(235,392)</u> | <u>39,608</u> | <u>(11,485,014)</u> | <u>(11,485,014)</u> | <u>-</u> | <u>(2,777,685)</u> | <u>8,707,329</u> |
| Other financing sources (uses) | | | | | | | | | | |
| Transfers in | - | - | - | - | - | 11,485,014 | 11,485,014 | - | 2,046,240 | (9,438,774) |
| Total other financing sources (uses) | <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>11,485,014</u> | <u>11,485,014</u> | <u>-</u> | <u>2,046,240</u> | <u>(9,438,774)</u> |
| Net change in fund balance | - | (275,000) | (275,000) | (235,392) | 39,608 | - | - | - | (731,445) | (731,445) |
| Fund balance - beginning of year, budgetary basis | - | 275,000 | 275,000 | 609,533 | 334,533 | - | - | - | 655 | 655 |
| Fund balance - end of year, budgetary basis | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ 374,141</u> | <u>\$ 374,141</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ (730,790)</u> | <u>\$ (730,790)</u> |
| Explanation of differences between budget basis and GAAP: | | | | | | | | | | |
| Net change in fund balance - budgetary basis | | | | \$ (235,392) | | | | | \$ (731,445) | |
| Accrued expenditures - December 31, 2011 | | | | 322,453 | | | | | - | |
| Accrued expenditures - December 31, 2012 | | | | (355,753) | | | | | - | |
| Accrued revenues - December 31, 2012 | | | | - | | | | | 734,970 | |
| Net change in fund balance - GAAP basis | | | | <u>\$ (268,692)</u> | | | | | <u>\$ 3,525</u> | |

CITY OF HARRISBURG, PENNSYLVANIA
DESCRIPTION OF FUNDS
AGENCY FUNDS

Agency Funds

The School Tax Collection Fund is used to account for the collection and payment to the school district of property taxes billed and collected on its behalf.

The Payroll and Other Escrow Liabilities Fund is used to account for the collection and payment of miscellaneous escrow liabilities.

The Pass-Through Grant Fund is used to account for the temporary collection and disbursement of pass-through grants.

CITY OF HARRISBURG, PENNSYLVANIA
COMBINING STATEMENT OF FIDUCIARY NET POSITION - AGENCY FUNDS
DECEMBER 31, 2012

| | <u>School Tax Collection</u> | <u>Payroll and Other Escrow Liabilities</u> | <u>Pass- Through Grants</u> | <u>Total Agency Funds</u> |
|----------------------------|----------------------------------|---|-------------------------------------|-----------------------------------|
| ASSETS | | | | |
| Cash and cash equivalents | \$ 426,879 | \$ 1,890,619 | \$ - | \$ 2,317,498 |
| Total assets | <u>426,879</u> | <u>1,890,619</u> | <u>-</u> | <u>2,317,498</u> |
| LIABILITIES | | | | |
| Due to other governments | 426,879 | - | - | 426,879 |
| Due to City's General Fund | - | 202,153 | - | 202,153 |
| Due to others | - | 1,159,948 | - | 1,159,948 |
| Escrow liabilities | - | 528,518 | - | 528,518 |
| Total liabilities | <u>\$ 426,879</u> | <u>\$ 1,890,619</u> | <u>\$ -</u> | <u>\$ 2,317,498</u> |

CITY OF HARRISBURG, PENNSYLVANIA
COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES -
AGENCY FUNDS
YEAR ENDED DECEMBER 31, 2012

| | Beginning of Year | Additions | Deductions | End of Year |
|---|----------------------|---------------|---------------|----------------|
| School Tax Collection | | | | |
| Assets | | | | |
| Cash and cash equivalents | \$ 573,142 | \$ 36,932,379 | \$ 37,078,642 | \$ 426,879 |
| Liabilities | | | | |
| Due to other governments | \$ 573,142 | \$ 36,932,379 | \$ 37,078,642 | \$ 426,879 |
| Payroll and Other Escrow Liabilities | | | | |
| Assets | | | | |
| Cash and cash equivalents | \$ 1,877,140 | \$ 34,310,779 | \$ 34,297,300 | \$ 1,890,619 |
| Liabilities | | | | |
| Due to City's General Fund | \$ 189,778 | \$ 75,876 | \$ 63,501 | \$ 202,153 |
| Due to others | 1,181,292 | 1,159,948 | 1,181,292 | 1,159,948 |
| Escrow liabilities | 506,070 | 33,074,955 | 33,052,507 | 528,518 |
| Total liabilities | \$ 720,338 | \$ 34,310,779 | \$ 34,297,300 | \$ 1,890,619 |
| Pass-Through Grants | | | | |
| Assets | | | | |
| Cash and cash equivalents | \$ 109,880 | \$ 327,000 | \$ 436,880 | \$ - |
| Investments, at fair value | 324,973 | 2,027 | 327,000 | - |
| Total assets | \$ 434,853 | \$ 329,027 | \$ 763,880 | \$ - |
| Liabilities | | | | |
| Escrow liabilities | \$ 434,853 | \$ 329,027 | \$ 763,880 | \$ - |
| Total Agency Funds | | | | |
| Assets | | | | |
| Cash and cash equivalents | \$ 2,560,162 | \$ 71,570,158 | \$ 71,812,822 | \$ 2,317,498 |
| Investments, at fair value | 324,973 | 2,027 | 327,000 | - |
| Total assets | \$ 2,885,135 | \$ 71,572,185 | \$ 72,139,822 | \$ 2,317,498 |
| Liabilities | | | | |
| Due to other governments | \$ 573,142 | \$ 36,932,379 | \$ 37,078,642 | \$ 426,879 |
| Due to City's General Fund | 189,778 | 75,876 | 63,501 | 202,153 |
| Due to others | 1,181,292 | 1,159,948 | 1,181,292 | 1,159,948 |
| Escrow liabilities | 940,923 | 33,403,982 | 33,816,387 | 528,518 |
| Total liabilities | \$ 2,885,135 | \$ 71,572,185 | \$ 72,139,822 | \$ 2,317,498 |

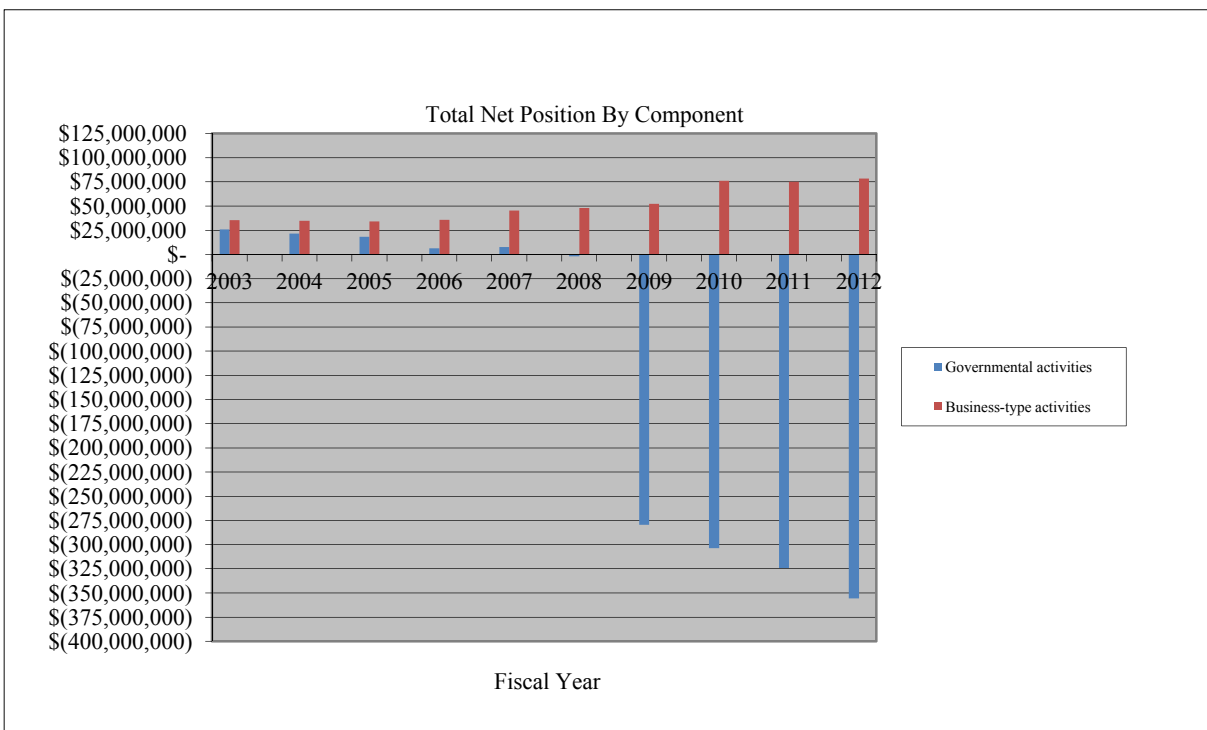
Statistical Section

This section of the City of Harrisburg's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

| <u>Contents</u> | <u>Page(s)</u> |
|--|----------------|
| Financial Trends | |
| These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time. | 144 - 153 |
| Revenue Capacity | |
| These schedules contain information to help the reader assess the City's most significant revenue sources. | 154 - 159 |
| Debt Capacity | |
| The schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future. | 160 - 169 |
| Demographic and Economic Information | |
| These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place and to help make comparisons over time and with other governments. | 170 - 171 |
| Operating Information | |
| These schedules contain information about the City's operations and resources to help the reader understand how the City's financial information relates to the services the City provides and the activities it performs. | 173 - 178 |

City of Harrisburg, Pennsylvania
Net Position by Component, Last Ten Fiscal Years
(accrual basis of accounting)

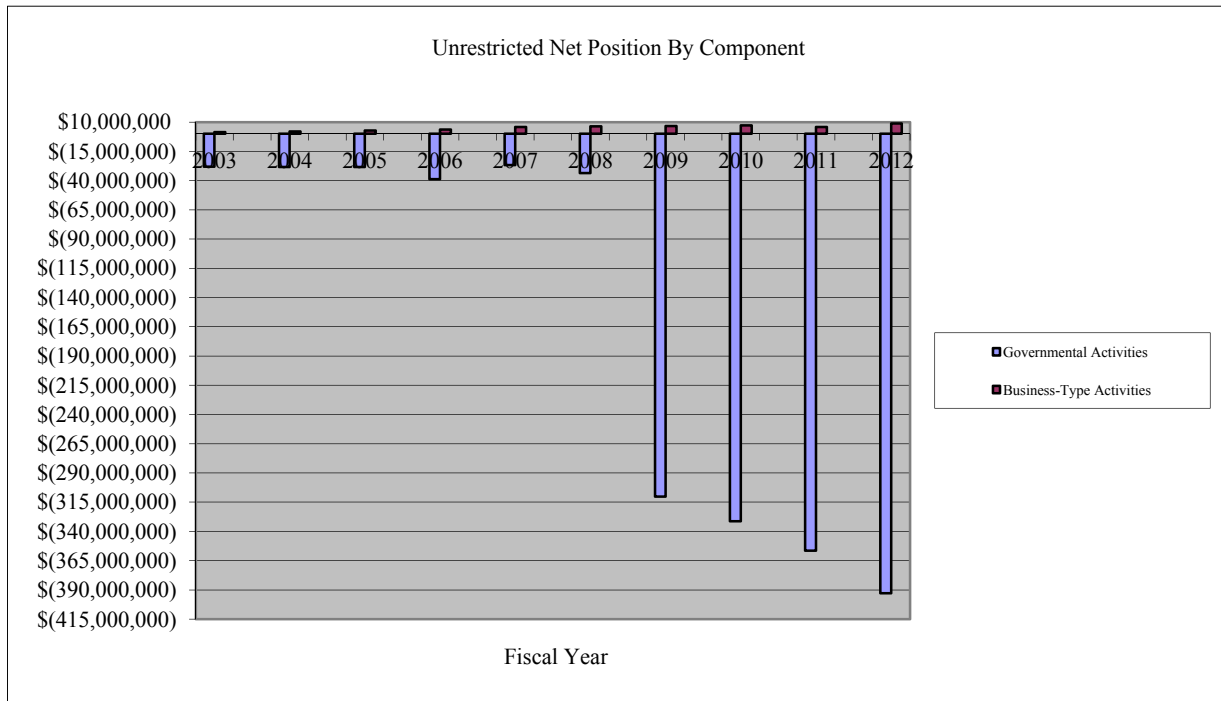
| | Fiscal Year | | | |
|---|----------------------|----------------------|----------------------|----------------------|
| | 2003 | 2004 | 2005 | 2006 |
| Governmental activities | | | | |
| Net investment in capital assets | \$ 52,642,998 | \$ 49,149,879 | \$ 46,519,502 | \$ 44,681,389 |
| Restricted | 1,285,912 | 1,046,429 | 298,844 | 464,077 |
| Unrestricted | (28,143,689) | (28,512,094) | (28,462,588) | (38,673,374) |
| Total governmental activities net position | <u>\$ 25,785,221</u> | <u>\$ 21,684,214</u> | <u>\$ 18,355,758</u> | <u>\$ 6,472,092</u> |
| Business-type activities | | | | |
| Net investment in capital assets | \$ 33,299,154 | \$ 32,108,971 | \$ 29,337,050 | \$ 30,474,403 |
| Restricted | 712,076 | 721,131 | 1,958,134 | 1,674,844 |
| Unrestricted | 1,528,654 | 1,964,593 | 2,891,358 | 3,654,178 |
| Total business-type activities net position | <u>\$ 35,539,884</u> | <u>\$ 34,794,695</u> | <u>\$ 34,186,542</u> | <u>\$ 35,803,425</u> |
| Primary government | | | | |
| Net investment in capital assets | \$ 85,942,152 | \$ 81,258,850 | \$ 75,856,552 | \$ 75,155,792 |
| Restricted | 1,997,988 | 1,767,560 | 2,256,978 | 2,138,921 |
| Unrestricted | (26,615,035) | (26,547,501) | (25,571,230) | (35,019,196) |
| Total primary government net position | <u>\$ 61,325,105</u> | <u>\$ 56,478,909</u> | <u>\$ 52,542,300</u> | <u>\$ 42,275,517</u> |



Source: City's audited basic financial statements

| Fiscal Year | | | | | |
|------------------------------|-----------------------------|--|------------------------------|------------------------------|------------------------------|
| 2007 | 2008 | 2009 | 2010 | 2011 | 2012 |
| \$ 34,134,373 ⁽¹⁾ | \$ 30,518,850 | \$ 29,652,340 | \$ 26,965,615 | \$ 29,241,273 | \$ 34,549,918 |
| 545,748 | 1,130,021 | 1,069,700 | 640,116 | 3,090,228 ⁽⁷⁾ | 2,582,918 |
| (26,863,204) ⁽¹⁾ | (33,523,545) ⁽²⁾ | (310,123,203) ⁽²⁾ | (331,339,207) ⁽²⁾ | (356,548,393) ⁽²⁾ | (392,900,721) ⁽²⁾ |
| <u>\$ 7,816,917</u> | <u>\$ (1,874,674)</u> | <u>\$ (279,401,163) ⁽³⁾</u> | <u>\$ (303,733,476)</u> | <u>\$ (324,216,892)</u> | <u>\$ (355,767,885)</u> |
| | | | | | |
| \$ 34,656,628 | \$ 34,753,854 | \$ 45,126,740 ⁽⁴⁾ | \$ 68,133,744 ⁽⁶⁾ | \$ 68,661,765 | \$ 68,909,584 |
| 5,140,351 | 7,044,942 | 658,387 ⁽⁵⁾ | 658,243 | 658,245 | 658,262 |
| 5,705,108 | 6,254,761 | 6,523,061 | 7,292,382 | 5,727,090 | 8,938,205 |
| <u>\$ 45,502,087</u> | <u>\$ 48,053,557</u> | <u>\$ 52,308,188</u> | <u>\$ 76,084,369</u> | <u>\$ 75,047,100</u> | <u>\$ 78,506,051</u> |
| | | | | | |
| \$ 68,791,001 | \$ 65,272,704 | \$ 74,779,080 | \$ 95,099,359 | \$ 97,903,038 | \$ 103,459,502 |
| 5,686,099 | 8,174,963 | 1,728,087 | 1,298,359 | 3,748,473 | 3,241,180 |
| (21,158,096) | (27,268,784) | (303,600,142) | (324,046,825) | (350,821,303) | (383,962,516) |
| <u>\$ 53,319,004</u> | <u>\$ 46,178,883</u> | <u>\$ (227,092,975)</u> | <u>\$ (227,649,107)</u> | <u>\$ (249,169,792)</u> | <u>\$ (277,261,834)</u> |

- (1) Net investment in capital assets was reduced by the cost of certain artifacts held for sale by the City, in the amount of \$7.4 million. In addition, net investment in capital assets was reduced by \$5.9 million in depreciation expense, net of \$3.6 million in capital asset additions.
- (2) Implemented GASB Statement No. 45, which required the City to record approximately \$12.7 million of post-employment benefits annually. For 2012, the City recorded liabilities of \$11.2 million due to the suburban municipalities for overcharging of sewer rates (see note 15).
- (3) Increased due to the City having to honor its guarantee obligations on The Harrisburg Authority Resource Recovery Facility debt.
- (4) Increased primarily due to the improvements and upgrades to the Harrisburg Senators baseball stadium of \$11 million funded through debt-related construction funds and state grants.
- (5) Attributed to reclassification of \$6.4 million in bond-related construction funds from restricted to net investment in capital assets.
- (6) Increased primarily due to completion of phase II of the Harrisburg Senators Stadium repairs project.
- (7) \$2.4 million increase is attributed to current year financial statement reclassification of revolving loan program's net position.



City of Harrisburg, Pennsylvania

Changes in Net Position, Last Ten Fiscal Years

(accrual basis of accounting)

| | Fiscal Year | | | | | |
|--|----------------------|----------------------|----------------------|--------------------------|--------------------------|---------------------------|
| | 2003 | 2004 | 2005 | 2006 | 2007 | 2008 |
| Expenses | | | | | | |
| Governmental activities: | | | | | | |
| General government | \$ 11,590,561 | \$ 12,534,250 | \$ 14,140,790 | \$ 13,031,646 | \$ 12,673,605 | \$ 11,227,267 |
| Building and housing development | 8,194,518 | 6,916,005 | 6,889,200 | 6,882,911 | 8,549,637 | 6,074,003 |
| Public safety | 28,410,183 | 29,450,765 | 33,096,267 | 32,619,877 | 29,181,612 | 43,249,161 ⁽⁴⁾ |
| Public works | 8,902,217 | 8,458,043 | 8,409,045 | 8,909,731 | 8,952,746 | 9,439,071 |
| Parks and recreation | 4,470,303 | 4,153,782 | 4,269,849 | 4,324,052 | 5,797,490 | 4,797,981 |
| Incinerator | - | - | - | 6,119,838 ⁽¹⁾ | 714,171 ⁽¹⁾ | - |
| Tourism | - | - | - | - | 4,835,059 ⁽²⁾ | 280,072 |
| Interest on long-term debt | 5,868,613 | 5,949,891 | 5,352,500 | 5,333,204 | 5,682,610 | 5,859,272 |
| Total governmental activities expenses | <u>67,436,395</u> | <u>67,462,736</u> | <u>72,157,651</u> | <u>77,221,259</u> | <u>76,386,930</u> | <u>80,926,827</u> |
| Business-type activities: | | | | | | |
| Sewer | 14,106,106 | 12,925,132 | 14,400,217 | 13,835,359 | 13,532,864 | 15,093,480 ⁽⁵⁾ |
| Sanitation | 3,062,737 | 2,660,599 | 3,068,741 | 2,917,043 | 3,085,391 | 3,380,182 |
| Harrisburg Senators | 1,003,847 | 1,004,283 | 1,636,709 | 1,914,398 | 1,571,502 | 677,038 |
| Incinerator | - | - | - | - | - | - |
| Total business-type activities expenses | <u>18,172,690</u> | <u>16,590,014</u> | <u>19,105,667</u> | <u>18,666,800</u> | <u>18,189,757</u> | <u>19,150,700</u> |
| Total primary government expenses | <u>\$ 85,609,085</u> | <u>\$ 84,052,750</u> | <u>\$ 91,263,318</u> | <u>\$ 95,888,059</u> | <u>\$ 94,576,687</u> | <u>\$ 100,077,527</u> |
| Program Revenues | | | | | | |
| Governmental activities: | | | | | | |
| Charges for services: | | | | | | |
| General government | \$ 16,692,904 | \$ 11,883,953 | \$ 15,282,154 | \$ 14,612,126 | \$ 14,153,412 | \$ 14,879,393 |
| Building and housing development | 2,149,472 | 3,716,510 | 1,402,181 | 1,796,060 | 2,191,924 | 2,214,519 |
| Public safety | 3,997,442 | 4,401,341 | 4,466,370 | 4,786,780 | 4,635,158 | 4,215,536 |
| Public works | 1,885,880 | 1,799,188 | 2,214,138 | 1,996,113 | 2,295,614 | 2,375,503 |
| Parks and recreation | 247,300 | 218,669 | 291,885 | 181,071 | 181,970 | 175,629 |
| Incinerator | - | - | - | - | 2,042,696 | 714,171 |
| Operating grants and contributions | 14,237,111 | 10,888,006 | 11,990,054 | 7,199,902 | 11,837,574 | 9,387,069 |
| Capital grants and contributions | 1,691,550 | - | 2,165,159 | 3,329,257 | 2,368,927 | 2,163,278 |
| Total governmental activities program revenue | <u>40,901,659</u> | <u>32,907,667</u> | <u>37,811,941</u> | <u>33,901,309</u> | <u>39,707,275</u> | <u>36,125,098</u> |
| Business-type activities: | | | | | | |
| Charges for services: | | | | | | |
| Sewer | 12,028,851 | 12,200,820 | 12,995,888 | 13,151,051 | 14,359,821 | 15,054,421 |
| Sanitation | 3,791,582 | 3,829,365 | 3,798,436 | 4,007,812 | 4,103,601 | 4,204,769 |
| Harrisburg Senators | 287,281 | 224,973 | 236,912 | 424,279 | 8,703,664 ⁽³⁾ | 715,113 |
| Incinerator | - | - | - | - | - | - |
| Operating grants and contributions | - | 101,955 | 111,640 | 86,856 | 104,607 | 137,294 |
| Capital grants and contributions | - | - | - | 657,537 | 1,665,268 | 1,025,582 |
| Total business-type activities program revenue | <u>16,107,714</u> | <u>16,357,113</u> | <u>17,142,876</u> | <u>18,327,535</u> | <u>28,936,961</u> | <u>21,137,179</u> |
| Total primary government program revenues | <u>\$ 57,009,373</u> | <u>\$ 49,264,780</u> | <u>\$ 54,954,817</u> | <u>\$ 52,228,844</u> | <u>\$ 68,644,236</u> | <u>\$ 57,262,277</u> |

⁽¹⁾ Includes amounts due from the City's Resource Recovery Facility that do not meet the available criteria.

⁽²⁾ Valuation adjustments related to certain City artifacts.

⁽³⁾ The City sold the Harrisburg Senators minor league baseball franchise.

⁽⁴⁾ Attributed to current year implementation of GASB Statement No. 45.

⁽⁵⁾ Attributed to increased administrative service charges of \$831,370 and current year implementation of GASB Statement No. 45.

⁽⁶⁾ This amount represents the City's portion of The Harrisburg Authority Resource Recovery Facility debt guarantee obligations paid or accrued during the year.

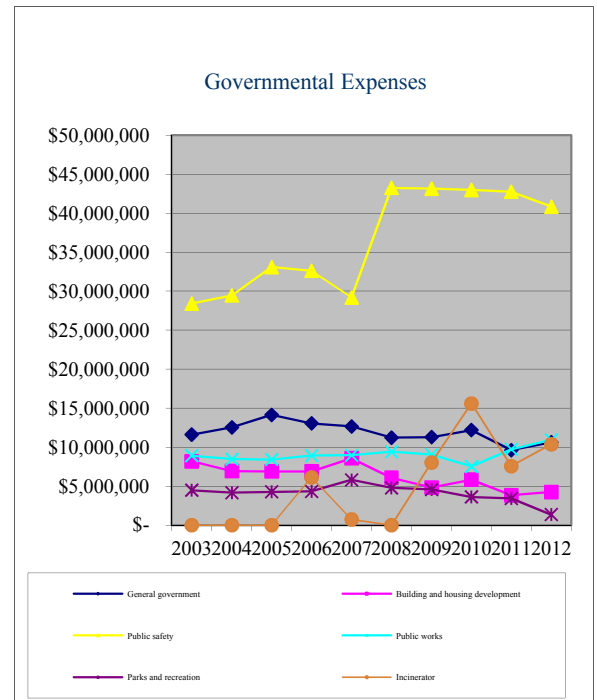
⁽⁷⁾ This change accounts for the collection and remittance of incinerator/resource recovery disposal fees billed by the City and remitted to The Harrisburg Authority for its provisions of solid waste incineration

⁽⁸⁾ This change represents \$3,200,000 of Operating Transfers In from The Harrisburg Authority into the Sewer Fund and subsequent remittance to the General Fund as administrative service charges.

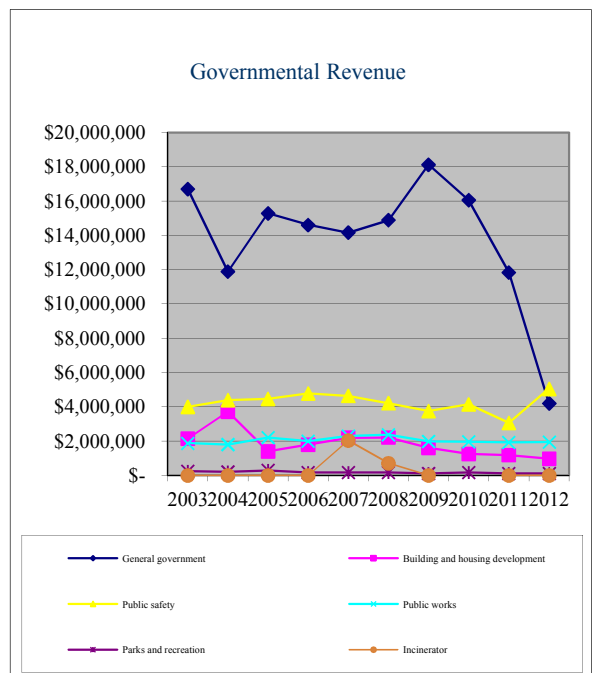
⁽⁹⁾ This change represents \$2,000,000 from State Grants occurring in the Harrisburg Senators Fund.

Source: City audited basic financial statements

| | Fiscal Year | | | |
|----|--------------------------|---------------------------|------------------------------|----------------------------|
| | 2009 | 2010 | 2011 | 2012 |
| \$ | 11,284,960 | \$ 12,176,174 | \$ 9,610,524 ⁽¹¹⁾ | \$ 10,819,415 |
| | 4,830,380 | 5,828,521 | 3,822,733 | 4,235,693 |
| | 43,145,655 | 42,992,219 | 42,751,189 | 40,859,175 |
| | 9,053,138 | 7,530,749 | 9,723,212 | 10,947,141 ⁽¹³⁾ |
| | 4,569,158 | 3,605,131 | 3,432,543 | 1,338,934 ⁽¹³⁾ |
| | 8,006,987 ⁽⁶⁾ | 15,597,533 ⁽⁶⁾ | 7,554,484 ⁽⁶⁾ | 10,367,451 ⁽⁶⁾ |
| | 139,027 | 14,055 | 1,084 | 71 |
| | 5,413,550 | 4,977,654 | 4,588,166 | 4,510,977 |
| | <u>86,442,855</u> | <u>92,722,036</u> | <u>81,483,935</u> | <u>83,078,857</u> |
| | 18,523,561 | 15,774,669 | 16,482,029 | 9,863,885 ⁽¹⁴⁾ |
| | 3,026,609 | 3,271,570 | 2,683,966 | 2,711,335 |
| | 623,263 | 1,172,073 | 1,374,984 | 1,396,634 |
| | 6,306,580 ⁽⁷⁾ | 6,100,599 | 6,234,436 | 5,809,063 |
| | <u>28,480,013</u> | <u>26,318,911</u> | <u>26,775,415</u> | <u>19,780,917</u> |
| \$ | <u>114,922,868</u> | <u>119,040,947</u> | <u>108,259,350</u> | <u>102,859,774</u> |



| | | | | |
|----|---------------------------|----------------------------|-------------------------------|------------------------------|
| \$ | 18,120,575 ⁽⁸⁾ | \$ 16,059,751 | \$ 11,836,225 ⁽¹²⁾ | \$ 4,201,175 ⁽¹⁴⁾ |
| | 1,616,505 | 1,259,402 | 1,189,218 | 979,188 |
| | 3,758,960 | 4,149,302 | 3,067,837 | 5,057,422 ⁽¹⁵⁾ |
| | 1,991,260 | 1,961,451 | 1,933,490 | 1,951,430 |
| | 118,749 | 180,879 | 129,320 | 129,749 |
| | - | - | - | - |
| | 8,540,464 | 9,531,510 | 7,854,858 | 9,476,900 ⁽¹⁶⁾ |
| | 3,903,498 | 436,474 | 990,057 | 5,819,787 ⁽¹⁷⁾ |
| | <u>38,050,011</u> | <u>33,578,769</u> | <u>27,001,005</u> | <u>27,615,651</u> |
| | 14,272,553 | 14,945,166 | 14,591,775 | 12,255,817 |
| | 4,205,746 | 5,033,905 | 4,235,209 | 4,281,800 |
| | 450,386 | 449,886 | 438,539 | 437,464 |
| | 7,115,890 ⁽⁷⁾ | 6,476,927 | 6,658,440 | 6,608,376 |
| | 3,214,952 ⁽⁸⁾ | 312,997 | 36,337 | 51,853 |
| | 3,633,962 ⁽⁹⁾ | 23,962,564 ⁽¹⁰⁾ | 1,400,791 | 1,049,542 |
| | <u>32,893,489</u> | <u>51,181,445</u> | <u>27,361,091</u> | <u>24,684,852</u> |
| \$ | <u>70,943,500</u> | <u>84,760,214</u> | <u>54,362,096</u> | <u>52,300,503</u> |



⁽¹⁰⁾ This change represents \$19.5 million in state grants for the improvements and upgrades to the Harrisburg Senators baseball stadium.

⁽¹¹⁾ Decrease of approximately \$2.5 million from the prior year is attributed to lower City engineering costs and Operations and Revenue expenses occurring by \$750,000 and \$979,000, respectively, and lower depreciation and compensated absences occurring by \$509,000 and \$560,000, respectively.

⁽¹²⁾ Difference is attributed to a \$4.3 million decrease in administrative service charges collected from the Water Fund due to its increased debt service payments.

⁽¹³⁾ In 2012, Parks Maintenance was moved from Parks and Recreation to Public Works. In addition, the entire Park Ranger Corp was eliminated.

⁽¹⁴⁾ Attributed to decreased administrative service charges of \$0.6 million and \$6.4 million from the Water and Sewer Funds, respectively, in accordance with the Receiver's directive, which is detailed at length per the Financial Recovery Plan footnote (Note 21) to the basic financial statements.

⁽¹⁵⁾ Commonwealth of Pennsylvania increased capital fire protection payment to the City by \$2.004 million in 2012.

⁽¹⁶⁾ In 2012, The City received a Community Conservation and Employment Program grant from PA DCED in the amount of \$2.0 million, of which \$1.75 million was expended on public safety. Further, the City realized approximately \$6 million in emergency management assistance for damage done by Tropical Storm Lee.

⁽¹⁷⁾ Attributed to increased revenue of about \$4 million for the Federal funded 7th Street Widening project and a Community Development Block Grant of \$7 million.

City of Harrisburg, Pennsylvania

Changes in Net Position, Last Ten Fiscal Years (Continued)

(accrual basis of accounting)

| | Fiscal Year | | | |
|---|------------------------|------------------------|------------------------|------------------------|
| | 2003 | 2004 | 2005 | 2006 |
| Net (Expense)/Revenue | | | | |
| Governmental activities | \$ (26,534,736) | \$ (34,555,069) | \$ (34,345,710) | \$ (43,319,950) |
| Business-type activities | (2,064,976) | (232,901) | (1,962,791) | (339,265) |
| Total primary government net expense | <u>\$ (28,599,712)</u> | <u>\$ (34,787,970)</u> | <u>\$ (36,308,501)</u> | <u>\$ (43,659,215)</u> |
| General Revenues and Other Changes in Net Position | | | | |
| Governmental activities: | | | | |
| Taxes | | | | |
| Property taxes | \$ 13,638,868 | \$ 13,703,997 | \$ 13,103,137 | \$ 13,981,639 |
| Real estate transfer taxes | 850,269 | 885,956 | 1,101,829 | 818,858 |
| Local services taxes | - | - | 2,755,773 | 3,016,240 |
| Occupational privilege taxes | 332,578 | 336,509 | 26,623 | 6,311 |
| Earned income taxes | 3,235,092 | 3,111,689 | 3,346,735 | 3,390,099 |
| Business privilege taxes | 3,214,854 | 3,543,414 | 3,478,057 | 3,497,175 |
| Franchise taxes | 393,646 | 460,819 | 451,881 | 474,849 |
| Public utility realty taxes | 37,343 | 28,848 | 38,868 | 39,536 |
| Payments in lieu of taxes | 99,442 | 353,793 | 403,920 | 422,799 |
| Grants and contributions | 6,142,461 | 6,993,887 | 6,616,045 | 6,354,219 |
| Litigation settlement | - | - | - | - |
| Other income | - | - | - | - |
| Unrestricted investment earnings | 78,620 | 486,598 | 634,910 | 584,035 |
| Gain (loss) on sale of capital assets | (25,239) | - | - | - |
| Transfers - internal activities | 192,236 | 548,552 | (940,524) | (1,149,476) |
| Extraordinary Item: | | | | |
| Contingent liability for component unit debt | - | - | - | - |
| Special Item: | | | | |
| Settlement with suburban municipalities | - | - | - | - |
| Total governmental activities | <u>28,190,170</u> | <u>30,454,062</u> | <u>31,017,254</u> | <u>31,436,284</u> |
| Business-type activities | | | | |
| Investment earnings | 39,986 | 36,264 | 414,114 | 806,672 |
| Gain (loss) on sale of capital assets | 14,706 | - | - | - |
| Transfers - internal activities | (192,236) | (548,552) | 940,524 | 1,149,476 |
| Total business-type activities | <u>(137,544)</u> | <u>(512,288)</u> | <u>1,354,638</u> | <u>1,956,148</u> |
| Total primary government general revenues | <u>\$ 28,052,626</u> | <u>\$ 29,941,774</u> | <u>\$ 32,371,892</u> | <u>\$ 33,392,432</u> |
| Change in Net Position | | | | |
| Governmental activities | \$ 1,655,434 | \$ (4,101,007) | \$ (3,328,456) | \$ (11,883,666) |
| Business-type activities | (2,202,520) | (745,189) | (608,153) | 1,616,883 |
| Total primary government change in net position | <u>\$ (547,086)</u> | <u>\$ (4,846,196)</u> | <u>\$ (3,936,609)</u> | <u>\$ (10,266,783)</u> |

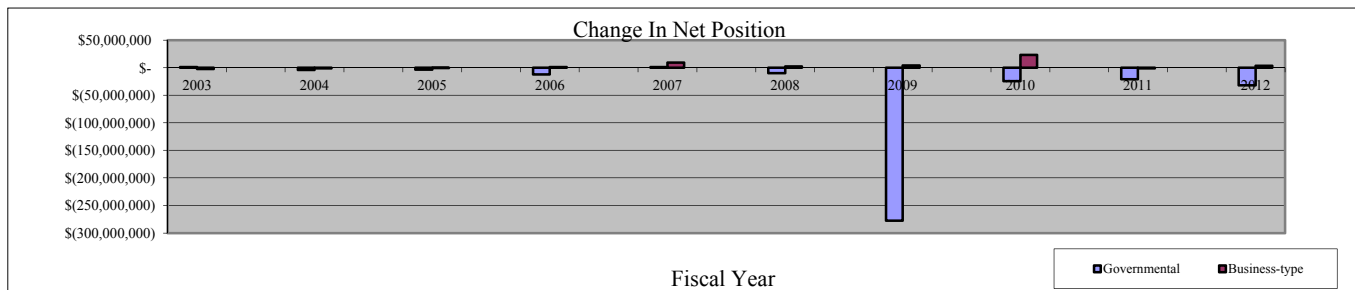
(18) Includes a 1.5 mill real estate tax increase in 2007 and a .8 mill increase in 2012.

(19) Due to the City having to honor its Guarantee Obligations on The Harrisburg Authority Resource Recovery debt.

(20) In 2010, \$19.5 million in state grant for upgrades to the Harrisburg Senators baseball stadium was received.

(21) Includes an increase in Parking Tax rate from 15% to 20%.

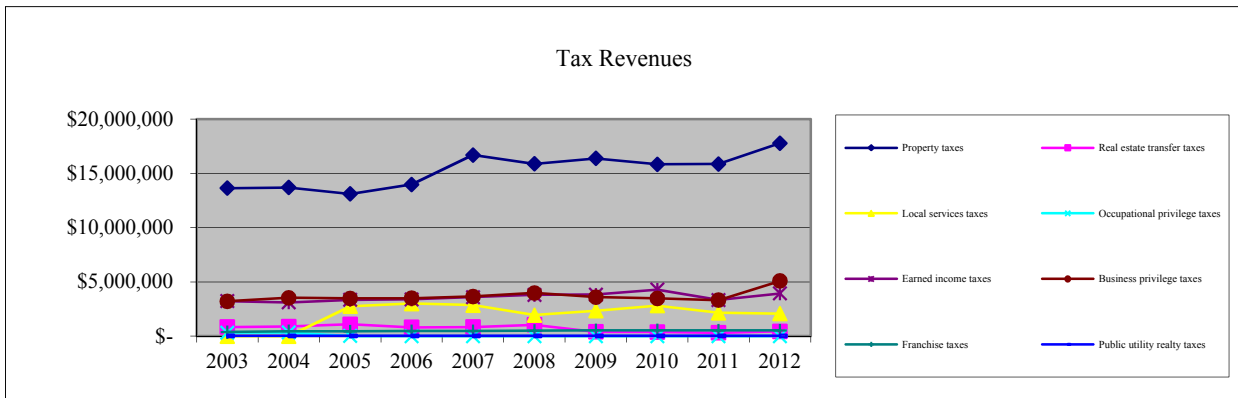
(22) State Pension System Aid decreased by about \$2 million in 2012, whereas it had increased by about the same amount in 2011.



(Continued)

| | | Fiscal Year | | | | | |
|-------------------------------|------------------------|-------------------------------|----------------------------|------------------------|-------------------------------|--|--|
| 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | | |
| \$ (36,679,655) | \$ (44,801,729) | \$ (48,392,844) | \$ (59,143,267) | \$ (54,482,930) | \$ (55,463,206) | | |
| 10,747,204 | 1,986,479 | 4,413,476 | 24,862,534 | 585,676 | 4,903,935 | | |
| <u>\$ (25,932,451)</u> | <u>\$ (42,815,250)</u> | <u>\$ (43,979,368)</u> | <u>\$ (34,280,733)</u> | <u>\$ (53,897,254)</u> | <u>\$ (50,559,271)</u> | | |
| | | | | | | | |
| \$ 16,684,189 ⁽¹⁸⁾ | \$ 15,879,973 | \$ 16,378,324 | \$ 15,828,894 | \$ 15,872,051 | \$ 17,777,740 ⁽¹⁸⁾ | | |
| 843,295 | 1,044,116 | 404,348 | 382,718 | 307,406 | 451,528 | | |
| 2,865,835 | 1,950,258 | 2,353,229 | 2,821,776 | 2,163,391 | 2,088,885 | | |
| 1,557 | 85 | 469 | - | - | - | | |
| 3,605,141 | 3,810,889 | 3,831,531 | 4,297,332 | 3,330,468 | 3,934,680 | | |
| 3,653,993 | 3,980,739 | 3,594,777 | 3,486,359 | 3,324,267 | 5,089,375 ⁽²¹⁾ | | |
| 476,585 | 510,448 | 551,253 | 546,911 | 539,612 | 542,255 | | |
| 35,585 | 36,288 | 37,641 | 38,093 | 36,328 | 35,704 | | |
| 484,975 | 429,151 | 420,839 | 410,244 | 420,286 | 360,226 | | |
| 6,886,276 | 7,340,486 | 6,561,795 | 5,315,339 | 5,780,373 | 2,793,634 ⁽²²⁾ | | |
| - | - | 450,000 | - | - | - | | |
| - | - | - | 87,173 | - | - | | |
| 750,284 | 477,404 | 363,094 | 504,459 | 586,976 | 593,588 | | |
| - | - | - | - | - | - | | |
| 1,736,765 | (349,699) | 191,086 | 1,091,656 | 1,638,356 | 1,469,598 | | |
| - | - | (264,272,031) ⁽¹⁹⁾ | - | - | - | | |
| - | - | - | - | - | (11,225,000) ⁽²³⁾ | | |
| <u>38,024,480</u> | <u>35,110,138</u> | <u>(229,133,645)</u> | <u>34,810,954</u> | <u>33,999,514</u> | <u>23,912,213</u> | | |
| | | | | | | | |
| 688,223 | 215,292 | 32,241 | 5,303 | 15,411 | 24,614 | | |
| - | - | - | - | - | - | | |
| (1,736,765) | 349,699 | (191,086) | (1,091,656) | (1,638,356) | (1,469,598) | | |
| (1,048,542) | 564,991 | (158,845) | (1,086,353) | (1,622,945) | (1,444,984) | | |
| <u>\$ 36,975,938</u> | <u>\$ 35,675,129</u> | <u>\$ (229,292,490)</u> | <u>\$ 33,724,601</u> | <u>\$ 32,376,569</u> | <u>\$ 22,467,229</u> | | |
| | | | | | | | |
| \$ 1,344,825 | \$ (9,691,591) | \$ (277,526,489) | \$ (24,332,313) | \$ (20,483,416) | \$ (31,550,993) | | |
| 9,698,662 | 2,551,470 | 4,254,631 | 23,776,181 ⁽²⁰⁾ | (1,037,269) | 3,458,951 | | |
| <u>\$ 11,043,487</u> | <u>\$ (7,140,121)</u> | <u>\$ (273,271,858)</u> | <u>\$ (556,132)</u> | <u>\$ (21,520,685)</u> | <u>\$ (28,092,042)</u> | | |

⁽²³⁾ In 2012, the City recorded \$11.2 million due to the suburban municipalities for overcharging of sewer rates (see note 15).



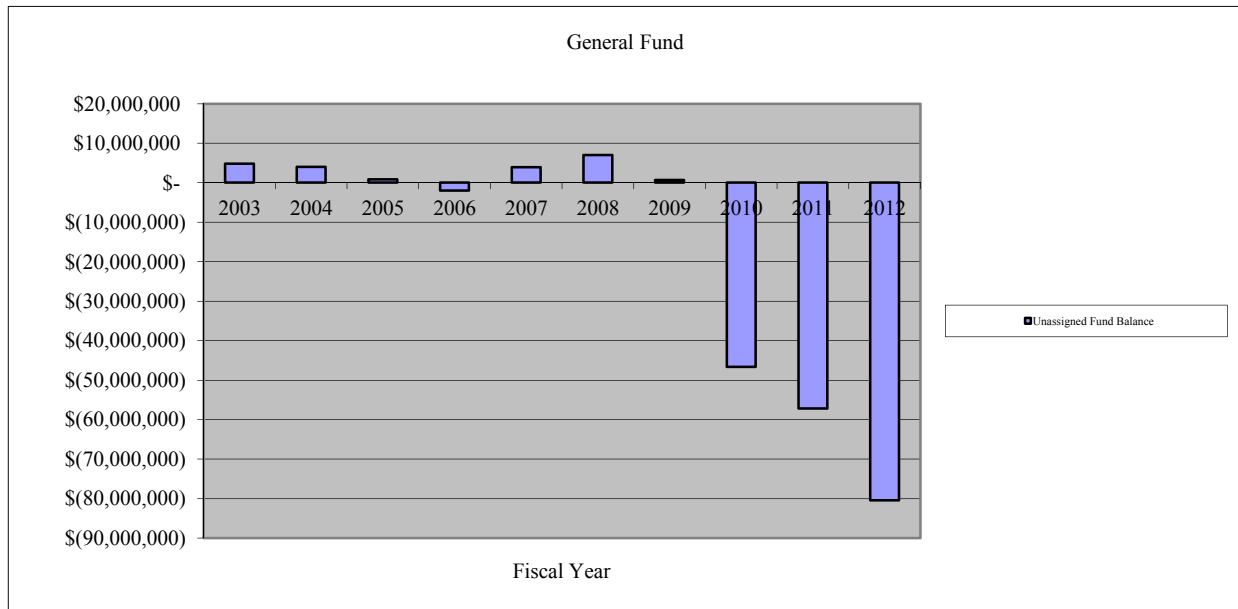
City of Harrisburg, Pennsylvania
Fund Balances, Governmental Funds, Last Ten Fiscal Years
(modified accrual basis of accounting)

| | Fiscal Year | | | |
|--------------------------------|----------------------|----------------------|---------------------|---------------------|
| | 2003 ⁽¹⁾ | 2004 | 2005 | 2006 |
| General Fund | | | | |
| Nonspendable | \$ 947,763 | \$ 193,409 | \$ 139,708 | \$ 106,929 |
| Restricted | 2,812,550 | 2,644,191 | 2,716,687 | 2,569,019 |
| Unassigned | 4,814,680 | 4,015,163 | 882,880 | (1,970,092) |
| Total General Fund | <u>\$ 8,574,993</u> | <u>\$ 6,852,763</u> | <u>\$ 3,739,275</u> | <u>\$ 705,856</u> |
| Other Governmental Funds | | | | |
| Restricted | \$ 5,164,878 | \$ 4,226,867 | \$ 4,019,165 | \$ 3,984,833 |
| Unassigned | - | - | - | - |
| Total Other Governmental Funds | <u>\$ 5,164,878</u> | <u>\$ 4,226,867</u> | <u>\$ 4,019,165</u> | <u>\$ 3,984,833</u> |
| Total Governmental Funds | <u>\$ 13,739,871</u> | <u>\$ 11,079,630</u> | <u>\$ 7,758,440</u> | <u>\$ 4,690,689</u> |

- (1) There was a restatement of fund balance to record receivables in accordance with GASB 33 in the amount of \$1,125,838 and change the presentation of the expendable trust fund to a governmental fund in accordance with GASB 34 in the amount of \$128,807.
- (2) Proceeds from \$8.3 million capital lease.
- (3) Proceeds from \$1.3 million sale of City artifacts and 1.5 mill real estate tax increase.
- (4) Proceeds received in 2007 from the sale of assets were utilized to fund a \$1.9 million principal payment on the Revenue Bonds, Series of 2006 in January, 2008; no such similar significant proceeds materialized in 2008.
- (5) Use of the majority of the Capital Lease proceeds (see note 2) and \$4.8 million dollars the City paid honoring its guarantee obligations on The Harrisburg Authority Resource Recovery Facility debt.
- (6) Accrual of approximately \$44.6 million, \$10.4 million, and \$13.4 million in 2010, 2011, and 2012, respectively, for reimbursements due to The Harrisburg Authority bond insurer and Dauphin County, pursuant to the City's guarantee obligations under The Harrisburg Authority Resource Recovery Facility debt. For 2012, an additional \$8.98 million is accrued for City related General Obligation Bonds and Notes, Series D and F, due to the bond insurer for payments they made on the City's behalf.

Source: City's audited basic financial statements

| Fiscal Year | | | | | |
|---------------------------|-----------------------------|--------------------------|-----------------------------|-----------------------------|-----------------------------|
| 2007 | 2008 | 2009 | 2010 | 2011 | 2012 |
| \$ 107,951 | \$ 75,791 | \$ 53,306 | \$ 47,047 | \$ 474,352 | \$ 490,332 |
| 10,280,014 ⁽²⁾ | 6,499,564 | 3,262,015 ⁽⁵⁾ | 2,717,083 | 2,476,338 | 2,107,755 |
| 3,884,092 ⁽³⁾ | 7,018,632 | 698,496 ⁽⁵⁾ | (46,604,704) ⁽⁶⁾ | (57,177,439) ⁽⁶⁾ | (80,393,973) ⁽⁶⁾ |
| <u>\$ 14,272,057</u> | <u>\$ 13,593,987</u> | <u>\$ 4,013,817</u> | <u>\$ (43,840,574)</u> | <u>\$ (54,226,749)</u> | <u>\$ (77,795,886)</u> |
| | | | | | |
| \$ 3,788,171 | \$ 2,640,194 ⁽⁴⁾ | \$ 1,718,422 | \$ 2,100,021 | \$ 1,235,793 | \$ 933,180 |
| - | - | (16,496) | - | (2,581) | 447,938 |
| <u>\$ 3,788,171</u> | <u>\$ 2,640,194</u> | <u>\$ 1,701,926</u> | <u>\$ 2,100,021</u> | <u>\$ 1,233,212</u> | <u>\$ 1,381,118</u> |
| <u>\$ 18,060,228</u> | <u>\$ 16,234,181</u> | <u>\$ 5,715,743</u> | <u>\$ (41,740,553)</u> | <u>\$ (52,993,537)</u> | <u>\$ (76,414,768)</u> |



City of Harrisburg, Pennsylvania
Changes in Fund Balances, Governmental Funds, Last Ten Fiscal Years
(modified accrual basis of accounting)

| | Fiscal Year | | | |
|---|----------------------|-----------------------|-----------------------|-----------------------|
| | 2003 | 2004 | 2005 | 2006 |
| Revenues | | | | |
| Taxes | \$ 21,363,287 | \$ 23,370,790 | \$ 24,246,730 | \$ 23,825,971 |
| Licenses and permits | 423,696 | 490,719 | 483,281 | 508,799 |
| Intergovernmental revenues | 20,170,175 | 16,703,296 | 20,023,430 | 16,193,248 |
| Department earnings and program revenue | 21,933,561 | 18,445,931 | 20,045,806 | 18,569,091 |
| Fines and forfeits | 1,697,651 | 1,811,458 | 1,752,381 | 1,690,845 |
| Investment income | 68,877 | 340,138 | 482,026 | 441,384 |
| Miscellaneous | 3,833,537 | 2,345,679 | 1,668,796 | 3,306,786 |
| Total revenues | \$ 69,490,784 | \$ 63,508,011 | \$ 68,702,450 | \$ 64,536,124 |
| Expenditures | | | | |
| Current | | | | |
| General government | \$ 11,548,582 | \$ 12,343,903 | \$ 15,436,778 | \$ 14,166,029 |
| Building & housing development | 8,057,397 | 6,740,051 | 6,068,648 | 6,760,858 |
| Public safety | 29,474,614 | 29,115,507 | 32,493,418 | 31,413,352 |
| Public works | 5,176,582 | 5,404,400 | 5,338,939 | 5,913,597 |
| Parks and recreation | 4,141,567 | 3,651,103 | 3,871,001 | 4,279,564 |
| Incinerator | - | - | - | 6,119,838 |
| Tourism | - | - | - | - |
| Capital outlay | | | | |
| Infrastructure | 78,956 | (19,931) | 17,140 | 35,713 |
| Other | 304,522 | 685,053 | 11,947 | - |
| Debt service | | | | |
| Principal retirements | 9,322,572 | 15,290,392 | 8,282,138 | 8,385,421 |
| Interest and fiscal charges | 1,010,029 | 1,079,473 | 440,827 | 541,827 |
| Total expenditures | \$ 69,114,821 | \$ 74,289,951 | \$ 71,960,836 | \$ 77,616,199 |
| Excess of revenues over (under) expenditures | \$ 375,963 | \$ (10,781,940) | \$ (3,258,386) | \$ (13,080,075) |
| Other financing sources (uses) | | | | |
| Proceeds from debt | \$ 627,800 | \$ 6,540,147 | \$ 251,687 | \$ 11,159,450 |
| Proceeds from sale of assets | - | 1,033,000 | 626,033 | 2,350 |
| Transfers in | 8,852,997 | 10,437,623 | 8,707,948 | 7,744,517 |
| Transfers out | (8,660,761) | (9,889,071) | (9,648,472) | (8,893,993) |
| Total other financing sources (uses) | \$ 820,036 | \$ 8,121,699 | \$ (62,804) | \$ 10,012,324 |
| Net change in fund balances | \$ 1,195,999 | \$ (2,660,241) | \$ (3,321,190) | \$ (3,067,751) |
| Debt service as a percentage of noncapital expenditures | 16.6% | 23.0% | 12.8% | 12.1% |

- (1) Represents Pennsylvania Infrastructure Bank Note issued to re-surface various streets City-wide.
- (2) Represents proceeds from the issuance on an \$8.3 million capital lease to finance the purchase of City-wide equipment and vehicles.
- (3) Includes approximately \$4.2 million of transfers from the General Fund to the Capital Projects Fund for the purchase of capital equipment related to the \$8.3 million capital lease.
- (4) This amount shows the City's portion of The Harrisburg Authority Resource Recovery guarantees that were paid or accrued during the year.
- (5) Difference is due to a \$4.3 million decrease in administrative charges collected from the Water Fund due to its increased debt service payments.
- (6) This significant increase is attributed to the City receiving \$7.4 million from the Harrisburg Parking Authority for ground lease extension/ prepayment of rent on land parcels under three downtown parking garages.
- (7) A significant portion of this approximate \$3.5 million difference from the prior year is comprised of overall City medical costs increasing by more than \$1 million during 2011, and the effect of the City contributing 2011 pension system state aid revenue to the Police Pension Plan in excess of the required minimum municipal obligation for this year (note the related accrual of approximately \$1.9 million Due to City Police Pension Plan for current liabilities under Governmental Activities as of December 31, 2011).

| Fiscal Year | | | | | | |
|----------------------|-----------------------|------------------------|------------------------|------------------------|------------------------|----------|
| 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | |
| \$ 27,297,475 | \$ 26,836,116 | \$ 26,230,929 | \$ 25,425,340 | \$ 25,707,066 | \$ 28,175,334 | (9) |
| 510,735 | 540,748 | 583,353 | 575,711 | 571,412 | 570,995 | |
| 19,836,881 | 16,829,300 | 18,091,064 | 14,820,544 | 13,450,439 | 18,163,947 | (10) |
| 19,308,242 | 20,187,491 | 22,323,176 | 20,287,979 | 15,547,452 | 8,514,496 | (5) (11) |
| 1,974,002 | 2,109,236 | 1,743,629 | 1,957,649 | 1,668,694 | 1,642,640 | |
| 724,020 | 507,785 | 379,309 | 538,857 | 8,038,576 | 650,718 | (6) |
| 5,189,161 | 3,798,167 | 1,961,084 | 1,321,676 | 1,650,815 | 917,194 | |
| <u>\$ 74,840,516</u> | <u>\$ 70,808,843</u> | <u>\$ 71,312,544</u> | <u>\$ 64,927,756</u> | <u>\$ 66,634,454</u> | <u>\$ 58,635,324</u> | |
| | | | | | | |
| \$ 14,271,691 | \$ 9,503,511 | \$ 13,768,258 | \$ 11,202,467 | \$ 10,058,300 | \$ 12,691,299 | (12) |
| 8,591,941 | 5,673,155 | 4,410,411 | 5,457,781 | 3,460,977 | 3,934,643 | |
| 28,309,666 | 30,801,966 | 31,478,085 | 31,875,517 | 35,241,660 | 31,512,809 | (7) |
| 6,176,533 | 6,287,360 | 6,016,600 | 4,521,472 | 7,191,147 | 8,289,312 | (8) (13) |
| 5,232,885 | 3,931,704 | 3,458,682 | 2,590,809 | 2,371,843 | 425,549 | (13) |
| 714,171 | - | 8,006,987 | 45,592,518 | 8,719,710 | 13,933,799 | (4) |
| 571,251 | 97,564 | 139,027 | 2,555 | 1,084 | 71 | |
| - | 2,245,948 | 232,383 | - | - | 310,876 | |
| 1,425 | 4,503,504 | 2,687,884 | - | - | - | |
| 7,994,171 | 11,063,705 | 10,961,653 | 12,001,986 | 11,808,735 | 11,598,481 | |
| 927,500 | 1,150,297 | 1,013,183 | 767,776 | 672,338 | 829,314 | |
| <u>\$ 72,791,234</u> | <u>\$ 75,258,714</u> | <u>\$ 82,173,153</u> | <u>\$ 114,012,881</u> | <u>\$ 79,525,794</u> | <u>\$ 83,526,153</u> | |
| | | | | | | |
| <u>\$ 2,049,282</u> | <u>\$ (4,449,871)</u> | <u>\$ (10,860,609)</u> | <u>\$ (49,085,125)</u> | <u>\$ (12,891,340)</u> | <u>\$ (24,890,829)</u> | |
| | | | | | | |
| \$ 8,275,085 | \$ 2,400,000 | \$ 151,085 | \$ - | \$ - | \$ - | |
| 1,308,407 | 573,523 | - | 537,173 | - | - | |
| 9,926,213 | 15,425,398 | 16,812,279 | 13,841,525 | 14,396,637 | 16,005,057 | (3) |
| (8,189,448) | (15,775,097) | (16,621,193) | (12,749,869) | (12,758,281) | (14,535,459) | (3) |
| <u>\$ 11,320,257</u> | <u>\$ 2,623,824</u> | <u>\$ 342,171</u> | <u>\$ 1,628,829</u> | <u>\$ 1,638,356</u> | <u>\$ 1,469,598</u> | |
| | | | | | | |
| \$ 13,369,539 | \$ (1,826,047) | \$ (10,518,438) | \$ (47,456,296) | \$ (11,252,984) | \$ (23,421,231) | |
| | | | | | | |
| 12.9% | 18.0% | 15.9% | 11.3% | 16.1% | 16.1% | |

(8) A significant portion of this approximate \$2.5 million difference from the prior year is comprised of overall City medical costs increasing by more than \$1 million during 2011, over \$400,000 in expenses materializing from the reclassification of Operations and Revenue departmental positions to this Public works line item, and the occurrences of several sewer main collapses requiring repairs in 2011 as opposed to no such similar events in 2010.

(9) Increased due to .8 mill real estate tax increase and increased Parking Tax rate from 15% to 20% effective January 1, 2012.

(10) Attributed to increased revenue of about \$4 million for the Federal funded 7th Street Widening project and receipt of a \$2 million PA DCED grant.

(11) Attributed to decreased administrative service charges of \$0.6 million and \$6.0 million from the Water and Sewer Funds in accordance with the Receiver's instruction, which is detailed at length per the Financial Recovery Plan footnote (Note 21) to the basic financial statements.

(12) This increase is primarily due to higher health benefit costs in 2012 of \$1.5 million over 2011 levels.

(13) In 2012, Parks Maintenance was moved from Parks and Recreation to Public Works. In addition, the entire Park Ranger Corp was eliminated.

Source: City's audited basic financial statements

City of Harrisburg, Pennsylvania
Tax Revenues by Source, Governmental Funds, Last Ten Fiscal Years
(modified accrual basis of accounting)

| Fiscal Year | Property (Real Estate) ⁽¹⁾ | Real Estate Transfer ⁽²⁾ | Local Services/ Occupational Privilege ⁽³⁾ | Earned Income ⁽⁴⁾ | Business Privilege/ Mercantile ⁽⁵⁾ | Total |
|--------------------|--|--|--|-------------------------------------|--|---------------|
| 2003 | \$ 13,618,418 | \$ 850,269 ⁽⁶⁾ | \$ 332,578 | \$ 3,235,092 | \$ 3,326,930 ⁽⁷⁾ | \$ 21,363,287 |
| 2004 | 15,194,054 ⁽⁸⁾ | 885,956 | 336,509 | 3,111,689 | 3,842,582 | 23,370,790 |
| 2005 | 13,321,183 | 1,101,829 | 2,782,396 ⁽³⁾ | 3,346,735 | 3,694,587 | 24,246,730 |
| 2006 | 12,806,048 | 818,858 | 3,022,551 | 3,390,099 | 3,788,415 | 23,825,971 |
| 2007 | 16,077,025 ⁽⁹⁾ | 843,295 | 2,867,389 | 3,605,142 | 3,904,624 | 27,297,475 |
| 2008 | 16,346,529 | 1,044,116 | 1,950,343 ⁽¹⁰⁾ | 3,810,890 | 3,684,238 | 26,836,116 |
| 2009 | 15,263,068 | 404,348 ⁽¹¹⁾ | 2,353,697 | 3,831,531 | 4,378,285 | 26,230,929 |
| 2010 | 15,484,982 | 382,718 | 2,596,232 | 3,231,178 ⁽¹²⁾ | 3,730,230 | 25,425,340 |
| 2011 | 15,638,244 | 307,406 | 2,209,877 ⁽¹³⁾ | 3,692,714 | 3,858,825 | 25,707,066 |
| 2012 | 16,820,831 ⁽¹⁴⁾ | 451,528 | 1,768,175 ⁽¹³⁾ | 3,997,191 | 5,137,609 ⁽¹⁵⁾ | 28,175,334 |
| Change | | | | | | |
| 2003-2012 | 23.5% | -46.9% | 431.7% | 23.6% | 54.4% | 31.9% |

⁽¹⁾ The Dauphin County Board of Assessments performs property assessments. The City levies the tax on 100% of the value assigned by the County. The tax within the City is levied as two rates (termed "Two-Rate Property Tax"), one on land and one on buildings.

⁽²⁾ The City imposes a Real Estate Transfer Tax of 1% of the selling price or market value of real estate transferred within the City. This tax is collected by the County for which the County is paid a 2% commission on transfer taxes collected. The City shares this tax equally with the School District.

⁽³⁾ For the years 1999 through 2004, the City levied an Occupational Privilege Tax of \$10.00 per person for anyone working within the City. This tax was withheld by the employer and allocated equally between the City and School District. Beginning in 2005, the City started receiving the new Emergency and Municipal Service Tax (EMS). This tax was created by the Pennsylvania Legislature in November 2004 and replaced the Occupational Privilege Tax. This tax enabled Pennsylvania municipalities to increase their previous levy of the tax from \$10.00 to \$52.00 per year on a similar tax base. The School District continues to receive \$5.00 of the levy.

⁽⁴⁾ City residents pay an Earned Income Tax (EIT) of 1%, which is shared equally with the School District. Non-residents who work within the City and who do not pay an Earned Income Tax to the municipality of their residence also pay the 1% EIT. This tax is administered by the Capital Tax Collection bureau (CTCB) for which the CTCB is paid a 2.5% commission on the EIT collected. Since the EIT is withheld by the employer, a high level of compliance exists.

⁽⁵⁾ The City levies a Business Privilege and Mercantile Tax on gross receipts. The City shares equally the Mercantile portion of this tax with the School District. Additionally, there are taxes and fees levied on mechanical devices (pinball, billiard tables, video games, etc.). Also, a 10% Amusement Tax is levied on admission prices to places of amusement, entertainment or recreation within the City. The City shares this tax equally with the School District. A Parking Tax of 15% is also levied on the consideration paid by patrons of the City parking garages and lots.

⁽⁶⁾ Many properties were transferred within the City in 2003 due to favorable mortgage rates.

⁽⁷⁾ The Parking Tax was increased from 10% to 15% in 2003, producing approximately \$400,000 in new revenue.

⁽⁸⁾ In 2004, the City of Harrisburg sold the 2003 and prior years delinquent real estate tax liens to the Harrisburg Redevelopment Authority.

⁽⁹⁾ Includes a 1.5 mill real estate tax increase.

⁽¹⁰⁾ The newly named Local Services Tax decreased by approximately \$900,000 due to changes in state collection laws and income exemption limits, effective January 1, 2008.

⁽¹¹⁾ Declined to poor economy and decline in housing market.

⁽¹²⁾ Decrease from the prior year is attributed to distributions from the City's earned income tax collector changing from estimated payments to actual collections.

⁽¹³⁾ Collections have decreased due to national economic factors and increased exoneration filings.

⁽¹⁴⁾ Includes a .8 mill, \$1.2 million, real estate tax increase.

⁽¹⁵⁾ Includes a \$1.3 million increase in parking tax revenue resulting from two related rate changes: parking tax rate increasing from 15% to 20% and the other being the change in the City's applicable remittance rate from two-thirds to 50% to the Harrisburg Parking Authority.

Source: City's audited basic financial statements

City of Harrisburg, Pennsylvania

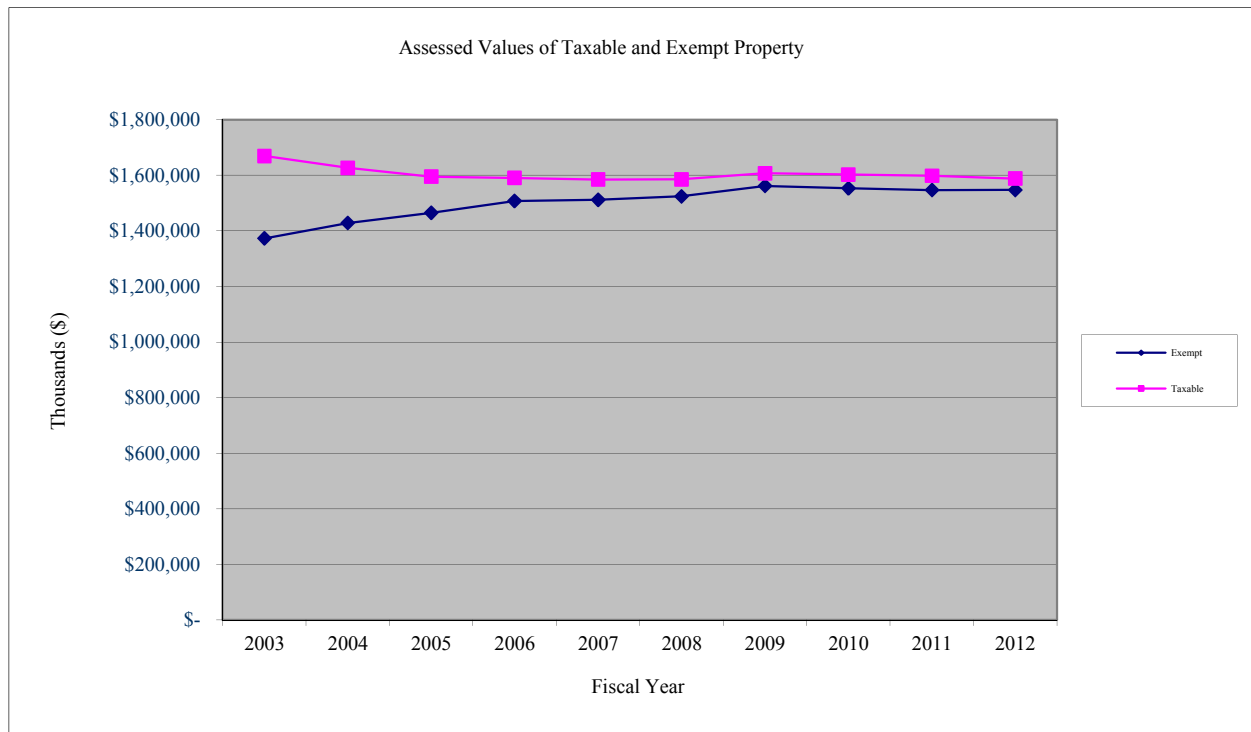
Assessed Value and Estimated Actual Value of Taxable Property, Last Ten Fiscal Years

(in thousands of dollars)

| Fiscal Year | Residential Property | Commercial Property | Industrial Property | Agriculture/ Land/ Lots | Less: Tax Exempt Property | Total Taxable Assessed Value | Total Direct Tax Rate | Estimated Actual Taxable Value |
|-------------|----------------------|---------------------|---------------------|-------------------------------|------------------------------------|---------------------------------------|--------------------------------|---|
| 2003 | \$ 646,254 | \$ 868,543 | \$ 125,800 | \$ 29,221 | \$ 1,373,032 | \$ 1,669,818 | \$ 8.60 | \$ 1,168,606 |
| 2004 | 646,228 | 825,326 | 125,800 | 29,206 | 1,428,326 | 1,626,560 | 8.66 | 1,316,425 |
| 2005 | 618,009 | 856,381 | 113,874 | 6,394 | 1,465,007 | 1,594,658 | 8.63 | 1,288,189 |
| 2006 | 621,096 | 848,692 | 112,824 | 7,761 | 1,507,443 | 1,590,373 | 8.64 | 1,450,906 |
| 2007 | 621,796 | 843,480 | 111,655 | 7,903 | 1,511,890 | 1,584,834 | 10.15 ⁽¹⁾ | 1,444,979 |
| 2008 | 622,984 | 843,324 | 110,496 | 8,135 | 1,524,166 | 1,584,939 | 10.08 | 1,651,877 |
| 2009 | 625,341 | 865,269 | 108,157 | 8,290 | 1,561,769 | 1,607,057 | 10.07 | 1,682,241 |
| 2010 | 648,161 | 837,782 | 108,643 | 8,591 | 1,553,494 | 1,603,178 | 10.01 | 1,884,423 |
| 2011 | 648,670 | 840,292 | 100,948 | 8,401 | 1,546,742 | 1,598,312 | 10.07 | 1,878,944 |
| 2012 | 648,788 | 836,013 | 95,839 | 7,657 | 1,547,066 | 1,588,297 | 10.90 ⁽²⁾ | 2,000,942 |

⁽¹⁾ Includes a 1.5 mill real estate tax increase.

⁽²⁾ Includes a .8 mill real estate tax increase.

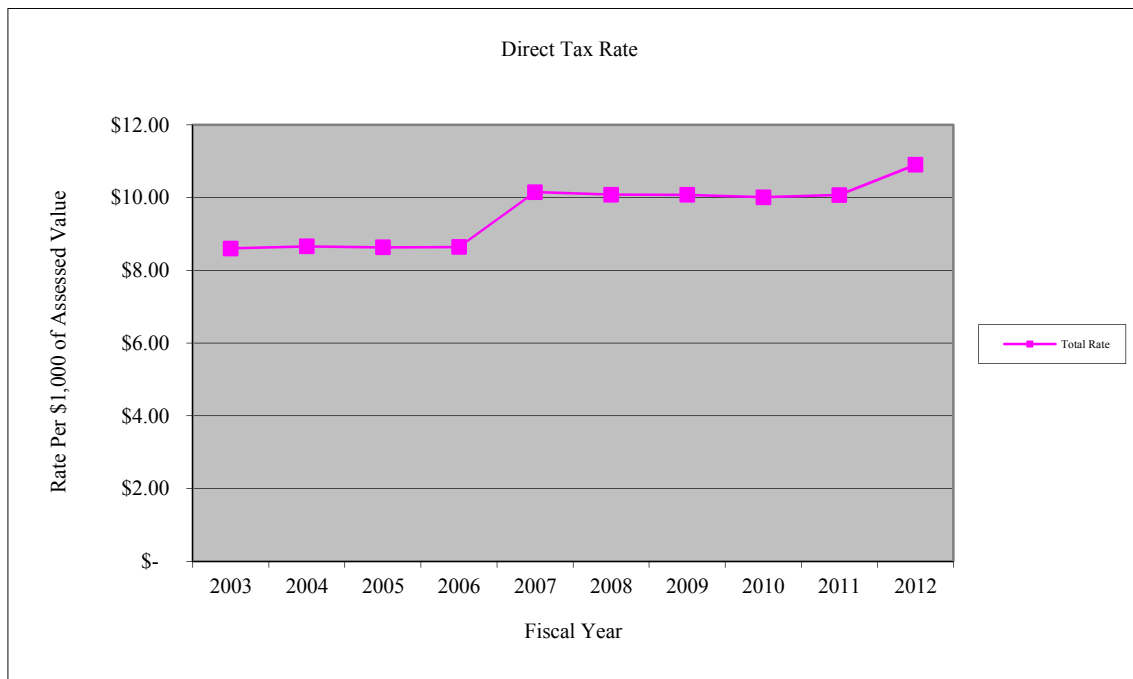


Source: State Tax Equalization Board (www.steb.state.pa.us)

City of Harrisburg, Pennsylvania
Direct and Overlapping Property Tax Rates, Last Ten Fiscal Years
(rate per \$1,000 of assessed value)

| Fiscal Year | City Direct Rates ⁽¹⁾ | | | | | Overlapping Rates ⁽¹⁾ | |
|-------------|----------------------------------|---------------------------------|------------------------|---------------------|-------------------------------------|----------------------------------|----------------|
| | Basic Rate | General Obligation Debt Service | Dauphin County Library | Recreation Purposes | Total Direct Rate ⁽²⁾⁽³⁾ | Harrisburg School District | Dauphin County |
| 2003 | \$ 1.58 | \$ 5.00 | \$ 0.03 | \$ 1.99 | \$ 8.60 | \$ 21.23 | \$ 6.13 |
| 2004 | 1.55 | 4.99 | 0.03 | 2.09 | 8.66 | 21.23 | 7.23 |
| 2005 | 0.86 | 5.60 | 0.03 | 2.14 | 8.63 | 21.23 | 7.23 |
| 2006 | 1.05 | 5.58 | 0.03 | 1.98 | 8.64 | 21.23 | 7.23 |
| 2007 | 4.56 | 3.62 | 0.03 | 1.94 | 10.15 ⁽⁴⁾ | 22.35 | 7.23 |
| 2008 | 1.80 | 6.45 | 0.03 | 1.80 | 10.08 | 23.75 | 7.23 |
| 2009 | 0.80 | 7.44 | 0.03 | 1.81 | 10.07 | 25.20 | 7.23 |
| 2010 | 2.26 | 6.34 | 0.01 | 1.40 | 10.01 | 26.31 | 7.23 |
| 2011 | 0.76 | 7.44 | 0.03 | 1.84 | 10.07 | 26.31 | 7.23 |
| 2012 | 3.69 | 6.85 | - | 0.36 | 10.90 ⁽⁵⁾ | 26.96 | 7.23 |

- (1) The City's direct property tax rate may be increased only by a majority vote of City Council. Overlapping rates are those of other tax levying entities that apply to property owners within the City of Harrisburg.
- (2) This amount represents an equivalent single tax rate. The City actually utilizes a split-rate, or two-rate, tax system whereby land is currently taxed at a rate six times greater than the tax rate on buildings and improvements.
- (3) The City is permitted by the Third Class City Code to levy real estate taxes up to 25 mills on every dollar of assessed valuation for general City purposes. However, under an order of court dated December 20, 1982, the City was authorized to exceed the statutory general millage rate, up to a maximum of 30 mills.
- (4) Includes a 1.5 mill real estate tax increase.
- (5) Includes a .8 mill real estate tax increase.



Source: City's Approved Budget Document

City of Harrisburg, Pennsylvania
Principal Property Taxpayers, Current Year and Nine Years Ago

(in thousands of dollars)

| <u>Taxpayer</u> | <u>2012</u> | | | <u>2003</u> | | |
|--|---|-------------|--|---|-------------|--|
| | <u>Taxable Assessed Value⁽¹⁾</u> | <u>Rank</u> | <u>Percentage of Total City Taxable Assessed Value</u> | <u>Taxable Assessed Value⁽¹⁾</u> | <u>Rank</u> | <u>Percentage of Total City Taxable Assessed Value</u> |
| Harrisburg Redevelopment Authority | \$ 98,097 | 1 | 6.08 | \$ - | - | - |
| ESL, Inc./Pa Natl Realty Trust | 29,685 | 2 | 1.84 | 29,685 | 3 | 1.77 |
| M&T Bank (formerly Allfirst Bank) | 20,024 | 3 | 1.24 | 23,525 | 5 | 1.40 |
| Harrisburg Hotel Assoc. (Hilton Hotel) | 15,718 | 4 | 0.97 | 18,523 | 7 | 1.10 |
| KTR Harrisburg LLC | 13,737 | 5 | 0.85 | - | - | - |
| Keystone Central Storage | 12,247 | 6 | 0.76 | - | - | - |
| Strawberry Square Associates | 9,341 | 7 | 0.58 | 11,916 | 10 | 0.71 |
| 365-369 Ocean Avenue LLC | 8,984 | 8 | 0.56 | - | - | - |
| Pinnacle Health System | 7,757 | 9 | 0.48 | - | - | - |
| M and B Holdings, LLC | 7,265 | 10 | 0.45 | - | - | - |
| Walnut & Third Inc. | - | - | - | 19,000 | 6 | 1.13 |
| Susquehanna Chestnut Partners | - | - | - | 17,148 | 8 | 1.02 |
| Harristown Development Corp. | - | - | - | 144,344 | 1 | 8.61 |
| Central Storage & Transfer Co. | - | - | - | 14,335 | 9 | 0.86 |
| Super Rite Food Inc. | - | - | - | 24,088 | 4 | 1.44 |
| PA Higher Education Assistance Agency | - | - | - | 34,039 | 2 | 2.03 |
| Total | <u>\$ 222,855</u> | | <u>13.81</u> | <u>\$ 336,603</u> | | <u>20.07</u> |

⁽¹⁾ This table reflects the City's ten highest taxpayers based on the flat tax amount. This may not positively correlate to the assessed value because the City utilizes a split-rate, or two-rate, tax system whereby land is currently taxed at a rate six times greater than the tax rate on buildings and improvements.

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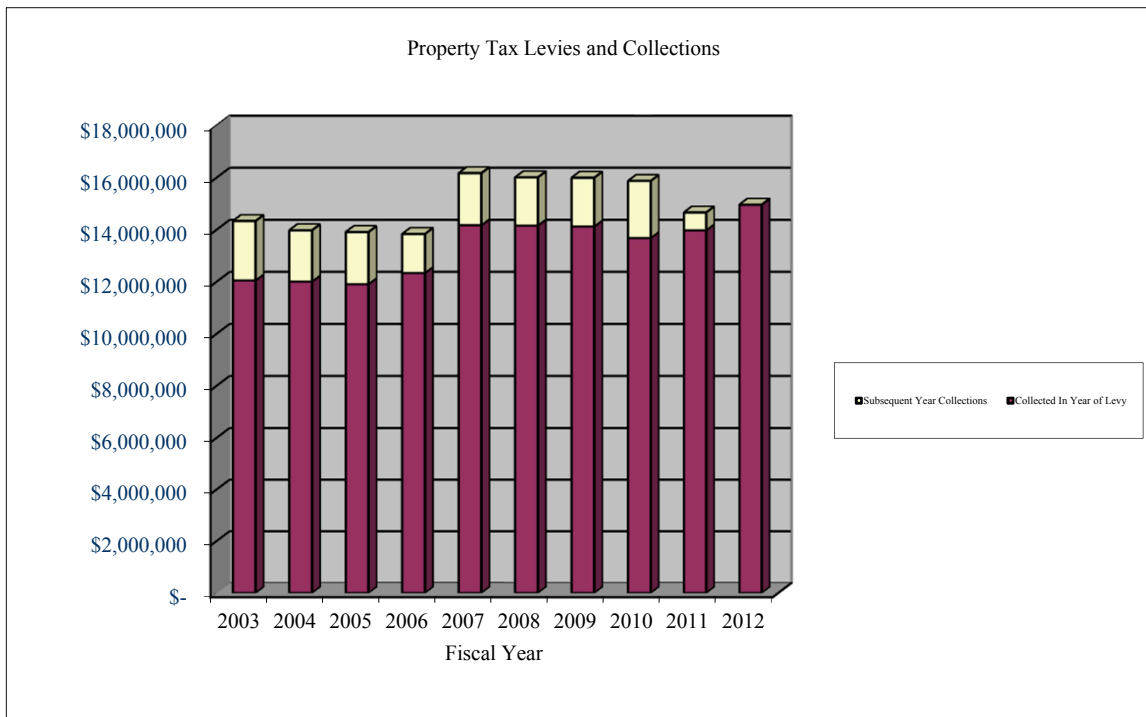
City of Harrisburg, Pennsylvania
Property Tax Levies and Collections, Last Ten Fiscal Years

| Year | Adjusted Levy | Collected within the Fiscal Year of the Levy | | Collections in Subsequent Years | Total Collections to Date | |
|------|---------------------------|--|-----------|---------------------------------|---------------------------|-----------|
| | | Amount | % of Levy | | Amount | % of Levy |
| 2003 | \$ 14,422,121 | \$ 12,061,330 | 83.63% | \$ 2,282,549 | \$ 14,343,879 | 99.46% |
| 2004 | 14,067,468 | 12,019,060 | 85.44% | 1,971,371 | 13,990,431 | 99.45% |
| 2005 | 13,993,086 | 11,919,276 | 85.18% | 1,999,812 | 13,919,088 ⁽¹⁾ | 99.47% |
| 2006 | 13,953,657 | 12,348,277 | 88.49% | 1,497,789 | 13,846,066 ⁽¹⁾ | 99.23% |
| 2007 | 16,365,833 ⁽²⁾ | 14,185,140 ⁽²⁾ | 86.68% | 2,000,001 | 16,185,141 | 98.90% |
| 2008 | 16,246,021 | 14,172,465 | 87.24% | 1,848,923 | 16,021,388 | 98.62% |
| 2009 | 16,357,583 | 14,135,034 | 86.41% | 1,874,139 | 16,009,173 | 97.87% |
| 2010 | 16,403,464 | 13,690,437 | 83.46% | 2,194,296 | 15,884,733 | 96.84% |
| 2011 | 16,336,288 | 13,987,495 | 85.62% | 684,705 | 14,672,200 | 89.81% |
| 2012 | 17,530,589 ⁽³⁾ | 14,972,310 ⁽³⁾ | 85.41% | - | 14,972,310 | 85.41% |

⁽¹⁾ Includes \$1.5 million and \$1.2 million in proceeds from the sale of the City's tax liens for the years 2004 and prior, and 2005, respectively.

⁽²⁾ Real Estate Tax billing increased over \$2.4 million due to a 1.5 mill tax rate increase.

⁽³⁾ Real Estate Tax billing increased \$1.2 million due to a .8 mill tax rate increase.



Source: City's Bureau of Information Technology and Dauphin County Tax Claims Bureau

City of Harrisburg, Pennsylvania
Ratios of Outstanding Debt by Type, Last Ten Fiscal Years

| Fiscal Year | Governmental Activities | | | | | Business-type Activities |
|-------------|--------------------------|---------------------|---------------------|---------------------------|---------------------------|--------------------------|
| | General Obligation Bonds | Lease Revenue Bonds | Lease Revenue Notes | General Obligation Notes | Capital Leases | Lease Rental |
| 2003 | \$ 57,009,537 | \$ - | \$ 105,000 | \$ 40,482,006 | \$ 7,063,689 | \$ 10,870,514 |
| 2004 | 52,071,077 | - | - | 42,112,528 | 6,684,473 | 9,827,270 |
| 2005 | 49,886,425 | - | - | 42,405,157 | 5,482,349 | 8,708,596 |
| 2006 | 47,480,766 | 7,200,000 | - | 46,638,776 | 4,084,633 | 7,508,856 |
| 2007 | 44,881,318 | 7,200,000 | - | 47,109,546 | 11,244,437 ⁽³⁾ | 6,219,694 |
| 2008 | 42,050,335 | 5,281,310 | - | 50,013,240 ⁽⁵⁾ | 9,043,850 | 4,830,416 |
| 2009 | 38,632,381 | 4,621,147 | - | 49,892,925 | 6,896,367 | 3,335,910 |
| 2010 | 34,327,832 | 3,946,148 | - | 49,172,908 | 4,876,773 | 3,045,269 |
| 2011 | 31,642,633 | 3,216,148 | - | 46,485,095 | 3,179,449 | 1,681,127 |
| 2012 | 28,810,787 | 2,431,148 | - | 43,752,312 | 2,430,303 | 1,597,167 |

⁽¹⁾ Personal Income information estimated based on the Harrisburg-Carlisle, Pennsylvania Metropolitan Statistical Area (See Page 170).

⁽²⁾ Population information based on U.S. Census Bureau Data for the City of Harrisburg (See Page 163).

⁽³⁾ New \$8.7 million capital lease to purchase vehicles and equipment.

⁽⁴⁾ Proceeds from sale of Harrisburg Senators minor league baseball franchise were used to retire \$9 million Senators Revenue Bonds, Series A-1 of 2005.

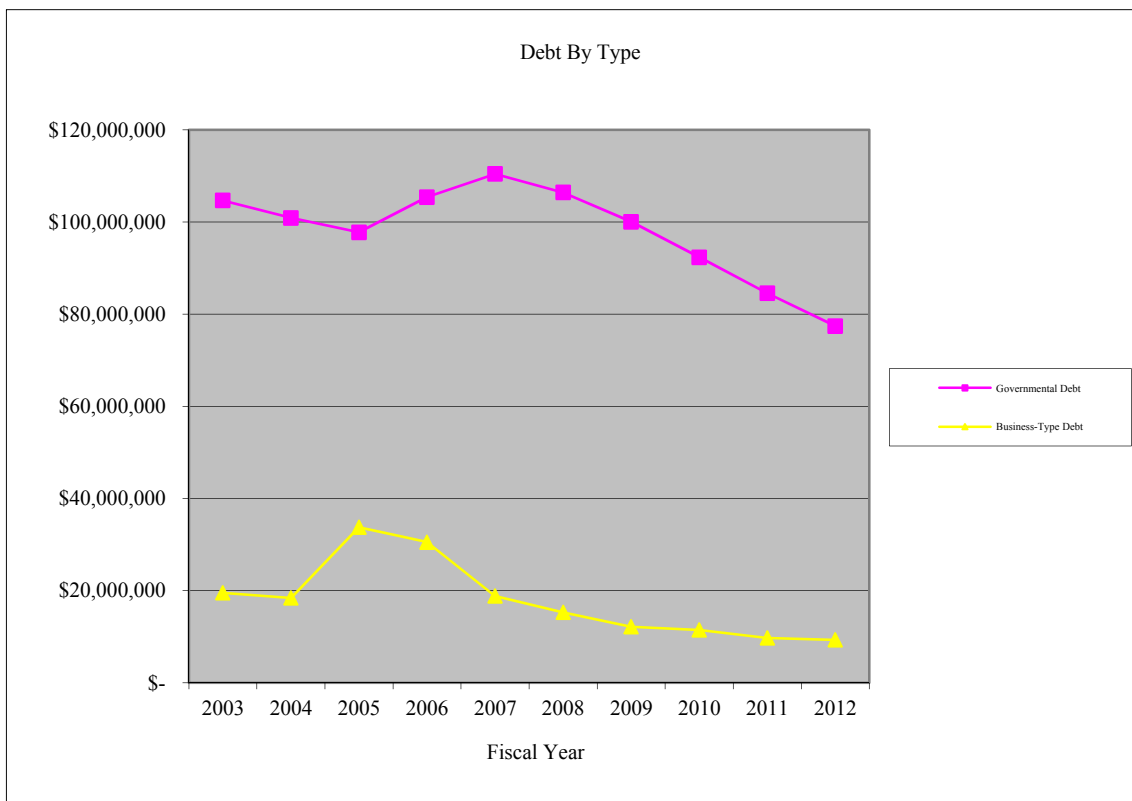
⁽⁵⁾ Includes \$2.4 million Pennsylvania Infrastructure Bank Note to resurface various streets City-wide.

Note: It is noted here that for the year ended December 31, 2012, the City was unable to make the required debt service payments totaling \$4,500,000 and \$4,165,000 for its General Obligation Refunding Bonds - Series D of 1997 and General Obligation Refunding Notes - Series F of 1997, respectively. Accordingly, the City's bond insurer was required to make these payments on behalf of the City under a bond insurance agreement, and the amounts are reflected in the "Due to bond insurer" liabilities line item of the City's Statement of Net Position as of December, 31, 2012.

Source: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

Business-type Activities

| | General Obligation Bonds | Lease Revenue Bonds | Revenue Bonds | Unamortized Discount | Capital Leases | Total Primary Government | % of Personal Income⁽¹⁾ | Per Capita⁽²⁾ |
|----|---|------------------------------------|--------------------------|---------------------------------|---------------------------|---|---|-------------------------------------|
| \$ | 8,269,505 | \$ - | \$ - | \$ - | \$ 391,816 | \$ 124,192,067 | 7.79% | \$ 2,584 |
| | 8,204,472 | - | - | - | 376,512 | 119,276,332 | 7.20% | 2,510 |
| | 6,533,360 | - | 18,000,000 | (141,607) | 667,120 | 131,541,400 | 7.68% | 2,779 |
| | 4,824,157 | - | 17,815,000 | (134,169) | 516,766 | 135,934,785 | 7.63% | 2,873 |
| | 3,012,207 | - | 8,790,000 ⁽⁴⁾ | (62,940) | 861,055 ⁽³⁾ | 129,255,317 | 7.18% | 2,726 |
| | 1,272,038 | - | 8,570,000 | (58,490) | 666,900 | 121,669,599 | 6.51% | 2,563 |
| | 47,559 | - | 8,345,000 | (54,135) | 504,316 | 112,221,470 | 6.12% | 2,367 |
| | - | - | 8,110,000 | (49,879) | 356,516 | 103,785,567 | 5.32% | 2,095 |
| | - | - | 7,865,000 | (45,733) | 222,391 | 94,246,110 | 4.64% | 1,910 |
| | - | - | 7,605,000 | (41,704) | 150,447 | 86,735,460 | 4.28% | 1,760 |



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City of Harrisburg, Pennsylvania

Ratio of Net General Bonded Debt To Assessed Value, Last Ten Fiscal Years

(in thousands of dollars, except Net General Bonded Debt Per Capita)

| Year | Population ⁽¹⁾ | Taxable Assessed Value | General Bonded Debt ⁽²⁾ | Less Debt Service Funds | Net General Bonded Debt | Ratio of Net General Bonded Debt to Assessed Value | Net General Bonded Debt Per Capita |
|------|---------------------------|------------------------|------------------------------------|-------------------------|-------------------------|--|------------------------------------|
| 2003 | 48,062 | \$ 1,669,818 | \$ 97,605 | ⁽³⁾ \$ 98 | \$ 97,507 | 5.84 | \$ 2,028.78 |
| 2004 | 47,528 | 1,626,560 | 97,593 | 65 | 97,528 | 6.00 | 2,052.01 |
| 2005 | 47,332 | 1,594,658 | 96,504 | 69 | 96,435 | 6.05 | 2,037.42 |
| 2006 | 47,307 | 1,590,373 | 95,423 | 58 | 95,365 | 6.00 | 2,015.88 |
| 2007 | 47,416 | 1,584,834 | 93,944 | 1,976 | 91,968 | 5.80 | 1,939.60 |
| 2008 | 47,464 | 1,584,939 | 94,965 | 154 | 94,811 | 5.98 | 1,997.53 |
| 2009 | 47,418 | 1,607,057 | 351,129 | ⁽⁴⁾ (16) | 351,145 | 21.85 | 7,405.31 |
| 2010 | 49,528 | 1,603,178 | 314,604 | 433 | 314,171 | 19.60 | 6,343.30 |
| 2011 | 49,333 | 1,598,312 | 306,402 | (3) | 306,405 | 19.17 | 6,210.95 |
| 2012 | 49,279 | 1,588,297 | 297,789 | 1 | 297,788 | 18.75 | 6,042.90 |

⁽¹⁾ Source: per U.S. Census Records "Quick Facts" information for Harrisburg, PA population history

⁽²⁾ General Bonded Debt includes general obligation bonds, lease revenue bonds, and notes payable of the primary government, as well as debt of other entities guaranteed by the primary government. Amounts do not include Section 108 promissory notes and debt which is credited or excluded pursuant to the PA Local Government Unit Debt Act or is to be repaid with enterprise funds.

⁽³⁾ The Guaranteed Resource Recovery Notes, Series A&B of 2000, in the amount of \$25,190,000 at December 31, 2002, were refunded with the excludable Guaranteed Resource Recovery Bonds and Notes, Series A - F of 2003.

⁽⁴⁾ City's obligation for Resource Recovery Facility debt has been added due to the City having to honor its guarantees.

Sources: City's Bureau of Information Technology and audited basic financial statements

City of Harrisburg, Pennsylvania
Direct and Overlapping Bonded Debt
As of December 31, 2012

| <u>Direct Bonded Debt</u> | Gross Bonded Debt Outstanding ⁽¹⁾ | Credits/ Exclusions ⁽²⁾ | Net Bonded Debt Outstanding |
|---|--|---------------------------------------|-----------------------------------|
| <u>Primary Government:</u> | | | |
| General Obligation Refunding Bonds, Series D of 1997 | \$ 28,810,787 | \$ - | \$ 28,810,787 |
| General Obligation Refunding Notes, Series F of 1997 | 37,106,954 | - | 37,106,954 |
| Pennsylvania Infrastructure Bank Notes, 2003 and 2008 | 1,690,358 | - | 1,690,358 |
| Senators Revenue Bonds, Series A2 of 2005 | 7,605,000 | 7,605,000 | - |
| Lease Revenue Bonds, Series of 2006 | 2,431,148 | 2,431,148 | - |
| Less: Unamortized Discount | (41,704) | (41,704) | - |
| Total Primary Government | \$ 77,602,543 | \$ 9,994,444 | \$ 67,608,099 |
| <u>Component Units:</u> | | | |
| <u>The Harrisburg Authority:</u> | | | |
| Guaranteed Sewer Revenue Notes, Series A and B of 1998 | \$ 1,242,689 | \$ 1,242,689 | \$ - |
| Guaranteed Sewer Revenue Note of 2009 | 1,611,235 | 1,611,235 | - |
| Water Revenue Bonds, Series A of 2001 | 2,670,000 | 2,670,000 | - |
| Water Revenue Bonds, Series A, B, and C of 2002 | 41,615,000 | 41,615,000 | - |
| Water Revenue Bonds, Series A of 2004 | 36,535,000 | 36,535,000 | - |
| Water Revenue Bonds, Series of 2008 | 69,420,000 | 69,420,000 | - |
| Guaranteed Resource Recovery Bonds, Series A of 1998 | 11,165,000 | - | 11,165,000 |
| Guaranteed Resource Recovery Bonds, Series A, D, E, and F of 2003 | 135,870,000 | - | 135,870,000 |
| Guaranteed Resource Recovery Notes, Series A of 2002 | 12,350,000 | - | 12,350,000 |
| Guaranteed Resource Recovery Notes, Series B and C of 2003 | 53,370,000 | - | 53,370,000 |
| 2008 Covanta Construction Loan | 19,823,500 | - | 19,823,500 |
| Less: Deferred Loss on Refunding/Unamortized Premium | (15,874,546) | (13,477,356) | (2,397,190) |
| Total The Harrisburg Authority | \$ 369,797,878 | \$ 139,616,568 | \$ 230,181,310 |
| <u>Harrisburg Parking Authority:</u> | | | |
| Guaranteed Parking Revenue Bonds, Series K of 2000 | \$ 11,800,000 | \$ 11,800,000 | \$ - |
| Guaranteed Parking Revenue Bonds, Series J of 2001 | 25,930,000 | 25,930,000 | - |
| Guaranteed Parking Revenue Bonds, Series N of 2003 | 2,825,000 | 2,825,000 | - |
| Guaranteed Parking Revenue Bonds, Series O of 2003 | 6,680,000 | 6,680,000 | - |
| Guaranteed Parking Revenue Bonds, Series P of 2005 | 16,450,000 | 16,450,000 | - |
| Guaranteed Parking Revenue Bonds, Series R of 2007 | 15,905,000 | 15,905,000 | - |
| Parking Revenue Bonds, Series T of 2007 | 17,300,000 | 17,300,000 | - |
| Parking Revenue Bonds, Series U of 2011 | 10,645,000 | 10,645,000 | - |
| Less: Deferred Loss on Refunding/Unamortized Premium | (2,478,469) | (2,478,469) | - |
| Total Harrisburg Parking Authority | \$ 105,056,531 | \$ 105,056,531 | \$ - |
| <u>Harrisburg Redevelopment Authority:</u> | | | |
| Guaranteed Revenue Bonds, Series A and B of 1998 | \$ 93,590,000 | \$ 93,590,000 | \$ - |
| Infrastructure Bank Loan, 2000 | 271,427 | 271,427 | - |
| 2008 Loan: Susquehanna Harbor Safe Haven | 577,026 | 577,026 | - |
| Less: Unamortized Discount | (41,655,010) | (41,655,010) | - |
| Total Harrisburg Redevelopment Authority | \$ 52,783,443 | \$ 52,783,443 | \$ - |
| Total Component Units | \$ 527,637,852 | \$ 297,456,542 | \$ 230,181,310 |
| <u>Potential Component Units Excluded:</u> | | | |
| <u>Harristown Development Corporation:</u> | | | |
| Lease Revenue Bonds, Series of 1992 | \$ 3,680,354 | \$ 3,680,354 | \$ - |
| Guaranteed Revenue Bonds, Series of 2001 | - | - | - |
| Guaranteed Revenue Bonds, Series of 2004 | - | - | - |
| Total Potential Component Units Excluded | \$ 3,680,354 | \$ 3,680,354 | \$ - |
| Total Direct Bonded Debt | \$ 608,920,749 | \$ 311,131,340 | \$ 297,789,409 |

(Continued)

City of Harrisburg, Pennsylvania
Direct and Overlapping Bonded Debt (Continued)
As of December 31, 2012

| <u>Overlapping Bonded Debt</u> | <u>Gross Bonded Debt Outstanding ⁽¹⁾</u> | <u>Credits/ Exclusions ⁽²⁾</u> | <u>Net Bonded Debt Outstanding</u> |
|--|---|---|--|
| Dauphin County Bonds and Notes ⁽³⁾ | \$ 33,507,550 | \$ 2,677,519 | \$ 30,830,030 |
| Harrisburg School District General Obligation Bonds and Notes ⁽⁴⁾ | 265,659,929 | 38,883,452 | 226,776,477 |
| | <u>\$ 299,167,479</u> | <u>\$ 41,560,971</u> | <u>\$ 257,606,507</u> |
| Total Direct and Overlapping Bonded Debt | <u><u>\$ 908,088,228</u></u> | <u><u>\$ 352,692,311</u></u> | <u><u>\$ 555,395,916</u></u> |

Source Calculations for the above:

| | <u>Gross Bonded Debt</u> | <u>Exclusion</u> | <u>Net Bonded Debt</u> |
|-----------------------------------|----------------------------------|----------------------------|--------------------------------|
| | \$ 306,602,833 * | \$ 24,500,000 * | \$ 282,102,833 |
| | <u>10.93%</u> | <u>10.93%</u> | <u>10.93%</u> |
| | <u><u>\$ 33,507,550</u></u> | <u><u>\$ 2,677,519</u></u> | <u><u>\$ 30,830,030</u></u> |
| Assessed Value City of Harrisburg | <u>\$ 1,588,297,100</u> | | |
| Assessed Value Dauphin County | <u>\$ 14,533,333,450</u> | | |
| Pro-Rata Share Hbg/County | <u>10.93%</u> | | |

(1) Gross Bonded Debt Outstanding does not include \$4,955,000 Section 108 promissory notes.

(2) Credits/Exclusions represent all bonds which are not general obligation bonds of the City and are self-liquidating under the PA Local Government Unit Debt Act, portions of general obligation and lease revenue bonds which are payable from enterprise funds of the City.

(3) Pro Rata 10.93% based on assessed value of share of: Nonelectoral Debt in the amount of \$160,006,500; Lease Rental Debt in the amount of \$146,596,333; and exclusions from Lease Rental Debt in the amount of \$24,500,000.

(4) 100% based on repayment by City residents through school tax.

* Obtained County information from available prior year 2011 and comparative 2012 debt statement documentation.

Sources: City's audited basic financial statements and applicable debt statement filings with the Commonwealth, Dauphin County, and School District.

City of Harrisburg, Pennsylvania
Legal Debt Margin, Last Ten Fiscal Years
(dollars in thousands)

| | Fiscal Year | | | |
|---|-------------|------------|------------|------------|
| | 2003 | 2004 | 2005 | 2006 |
| Total Revenues-Past Three Years ⁽¹⁾ | \$ 150,258 | \$ 165,253 | \$ 174,330 | \$ 181,878 |
| Exclusions-Past Three Years ⁽²⁾ | (11,418) | (16,375) | (15,964) | (14,901) |
| Net Revenue-Past Three Years | 138,840 | 148,878 | 158,366 | 166,978 |
| Annual Arithmetic Average (Borrowing Base) | 46,280 | 49,626 | 52,789 | 55,659 |
| Net Nonelectoral Debt Limit (250% of Borrowing Base) | 115,700 | 124,065 | 131,972 | 139,148 |
| Net Nonelectoral and Lease Rental Debt Limit (350% of Borrowing Base) | 161,980 | 173,691 | 184,761 | 194,807 |
| Net Bonded Debt Outstanding-Nonelectoral ⁽³⁾ | 80,500 | 80,593 | 79,504 | 78,423 |
| Net Bonded Debt Outstanding-Nonelectoral and Lease Rental ⁽³⁾ | 97,605 | 97,593 | 96,504 | 95,423 |
| Remaining Borrowing Capacity (Debt Margin): | | | | |
| Nonelectoral ⁽⁴⁾ | \$ 35,200 | \$ 43,472 | \$ 52,468 | \$ 60,725 |
| As A Percentage of Debt Limit | 30.4% | 35.0% | 39.8% | 43.6% |
| Nonelectoral & Lease Rental ⁽⁵⁾ | \$ 64,375 | \$ 76,098 | \$ 88,257 | \$ 99,384 |
| As A Percentage of Debt Limit | 39.7% | 43.8% | 47.8% | 51.0% |

Note: The statutory borrowing limit of the City under the Commonwealth's Local Government Unit Debt Act is computed as a percentage of the City's "Borrowing Base", calculated as the annual arithmetic average of total "Revenues" (as defined by the Debt Act) for the three full fiscal years ended next preceding the date of incurring debt.

(1) General Fund total revenues, plus other financing sources.

(2) Exclusions represent non-recurring or subsidized receipts.

(3) See page 164.

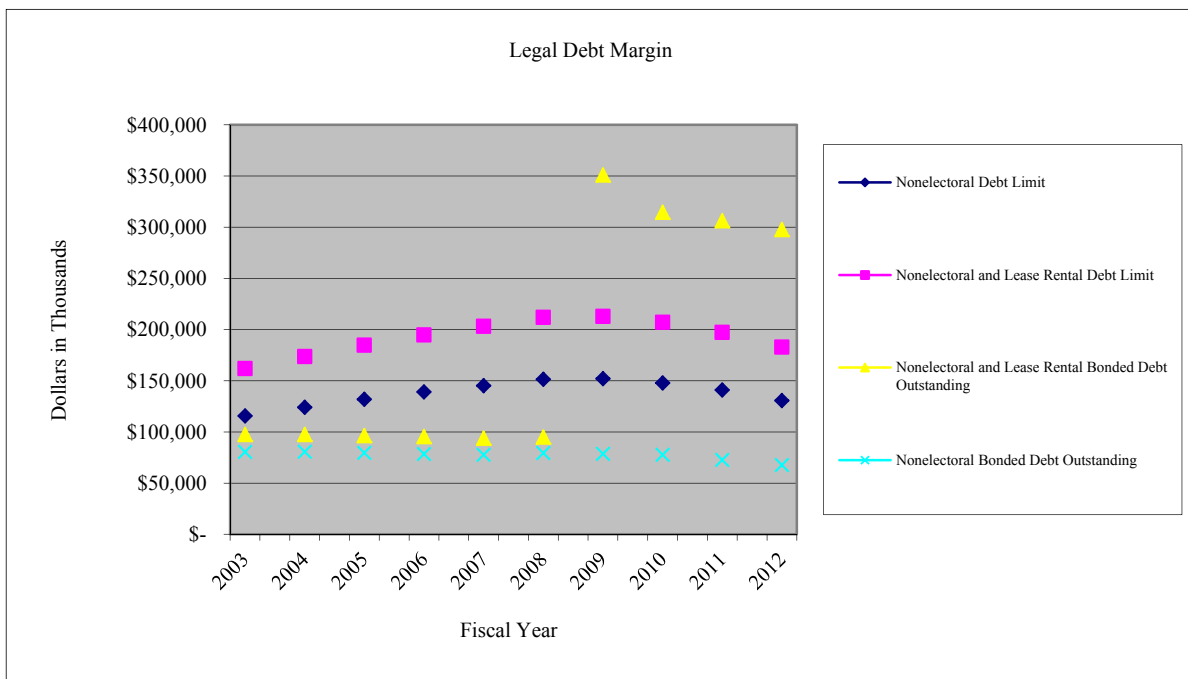
(4) Under the Debt Act, new nonelectoral debt may not be incurred if the net amount of such new nonelectoral debt plus all outstanding net nonelectoral debt would cause total net nonelectoral debt to exceed 250 % of the Borrowing Base.

(5) Under the Debt Act, new lease rental debt or new nonelectoral debt may not be incurred if the net amount of such new debt plus all outstanding net nonelectoral debt and net lease rental debt would cause the total net nonelectoral plus net lease rental debt to exceed 350 % of the Borrowing Base.

(6) City's obligation for Resource Recovery Facility debt has been added due to the City having to honor its guarantee. Therefore, they are no longer self-liquidating.

Source: City's audited basic financial statements and annual debt statement filings with the Commonwealth; exclusions per City's Bureau of Financial Management

| Fiscal Year | | | | | | |
|-------------|------------|-----------------------------|--------------|--------------|--------------|--|
| 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | |
| \$ 191,542 | \$ 196,980 | \$ 196,313 | \$ 182,527 | \$ 182,023 | \$ 169,554 | |
| (17,327) | (15,287) | (13,899) | (5,077) | (12,896) | (12,778) | |
| 174,215 | 181,692 | 182,415 | 177,450 | 169,127 | 156,776 | |
| 58,072 | 60,564 | 60,805 | 59,150 | 56,376 | 52,259 | |
| 145,179 | 151,410 | 152,012 | 147,875 | 140,939 | 130,647 | |
| 203,251 | 211,975 | 212,817 | 207,025 | 197,315 | 182,905 | |
| 77,614 | 79,345 | 78,545 | 77,676 | 72,733 | 67,608 | |
| 93,944 | 94,965 | 351,129 ⁽⁶⁾ | 314,604 | 306,402 | 297,789 | |
| \$ 67,565 | \$ 72,065 | \$ 73,467 | \$ 70,199 | \$ 68,206 | \$ 63,039 | |
| 46.5% | 47.6% | 48.3% | 47.5% | 48.4% | 48.3% | |
| \$ 109,307 | \$ 117,010 | \$ (138,312) ⁽⁶⁾ | \$ (107,579) | \$ (109,087) | \$ (114,884) | |
| 53.8% | 55.2% | -65.0% | -52.0% | -55.3% | -62.8% | |



City of Harrisburg, Pennsylvania
Schedule of Revenue Bond Coverage-Component Unit-The Harrisburg Authority
Last Ten Fiscal Years
(accrual basis of accounting, in thousands of dollars)

| Year | Revenue Available ⁽¹⁾ | Expenses ⁽²⁾ | Net Revenue Available for Debt Service ⁽³⁾ | Debt Service Requirements ⁽⁴⁾ | | | Coverage |
|------|----------------------------------|--------------------------|---|--|-----------|--------------------------|----------|
| | | | | Principal | Interest | Total | |
| 2003 | \$ 44,303 ⁽⁵⁾ | \$ 23,274 ⁽⁵⁾ | \$ 21,029 | \$ 4,166 | \$ 14,276 | \$ 18,442 ⁽⁶⁾ | 1.14 |
| 2004 | 40,306 ⁽⁷⁾ | 21,183 ⁽⁵⁾ | 19,123 | 4,194 | 19,308 | 23,502 ⁽⁶⁾ | 0.81 |
| 2005 | 41,195 ⁽⁷⁾ | 23,511 | 17,685 | 4,441 | 21,442 | 25,883 | 0.68 |
| 2006 | 40,050 | 28,594 ⁽⁸⁾ | 11,456 | 5,135 | 21,816 | 26,951 | 0.43 |
| 2007 | 45,620 ⁽⁹⁾ | 32,650 | 12,970 | 5,255 | 23,307 | 28,562 | 0.45 |
| 2008 | 55,027 ⁽⁹⁾ | 37,301 | 17,726 | 6,550 | 25,794 | 32,344 | 0.55 |
| 2009 | 56,620 | 41,966 | 14,654 | 9,030 | 25,576 | 34,606 | 0.42 |
| 2010 | 58,612 | 39,147 | 19,465 | 48,468 ⁽¹⁰⁾ | 20,565 | 69,033 | 0.28 |
| 2011 | 59,482 | 40,687 | 18,795 | 8,837 | 18,467 | 27,304 | 0.69 |
| 2012 | 53,786 ⁽¹¹⁾ | 35,670 ⁽¹²⁾ | 18,116 | 9,309 | 16,579 | 25,888 | 0.70 |

Note: The Harrisburg Authority has pledged the operating revenue of the Water Fund, Sewer Fund, and Resource Recovery Fund, which consists primarily of user charges, as the funding source for payment of all corresponding debt service.

- (1) For years 2003 through 2005, the coverage ratio is based on the bond indentures and includes total operating and nonoperating revenues. It also includes surplus carryover from prior year(s), representing beginning of year unrestricted cash and cash equivalents as revenue available for debt service, as well as current year deposits to certain debt service funds restricted for subsequent year's debt service. The City implemented Governmental Accounting Standards Board Statement 44 (GASB 44) during 2006, and as such, the revenue calculation for 2006 and all subsequent years includes operating revenue only.
- (2) For years 2003 through 2005, the coverage ratio includes total operating expenses excluding depreciation and total nonoperating expenses excluding interest expense and amortization. The City implemented GASB 44 during 2006, and as such, the expenses included in the debt service coverage ratio includes operating expenses excluding depreciation.
- (3) Nonrecurring or extraordinary items of revenue or expense have not been included in determining net revenue available for debt service.
- (4) Includes debt service requirements on bonds and notes outstanding. Excludes lump sum payoffs or defeasances.
- (5) Decline in revenues continued and expenses decreased in 2003 and 2004 due to the planned shutdown of the Resource Recovery Facility on June 18, 2003, to undertake a complete retrofit of the facility.
- (6) In July 2002, the Authority issued \$48,825,000 Water Revenue Refunding Bonds, Series A, B, C and D of 2002. A portion of this series was used to prepay the 2003 principal payments due on the Water Revenue Bonds, Series of 1994.
- (7) 2004 and 2005 debt service on the Guaranteed Resource Recovery Bonds and Notes, Series A of 1998, A of 2002 and A, B, C, D, E, and F of 2003 paid with capitalized interest which is not includable in the definition of revenue available.
- (8) Operating expenses increased in anticipation of the Resource Recovery Facility retrofit project nearing completion and start-up.
- (9) Revenues increased due to the Resource Recovery Facility coming back on line for a partial year in 2007 and a full year in 2008.
- (10) Increase in principal debt service payments by the Authority involves the full redemption and maturity in 2010 of approximately \$40 million in Sewer Revenue Refunding Bonds, 2nd and 3rd Series of 1989 and Guaranteed Resource Recovery Notes, C and D Series of 2007.
- (11) Decreased due to disconnection of Swatara Township from the sewer system, rebuilding of turbine in mid-November resulting in reduced capacity at incinerator. In addition, electric pricing and ferrous metal pricing declines caused a portion of the decrease.
- (12) Attributed to decreased administrative fee of \$6.5 million from Sewer Fund.

Source: City's and component unit's audited basic financial statements

City of Harrisburg, Pennsylvania

Schedule of Revenue Bond Coverage-Component Unit-Harrisburg Parking Authority and Coordinated Parking Fund

Last Ten Fiscal Years

(accrual basis of accounting, in thousands of dollars)

| Year | Revenue Available ⁽¹⁾ | Expenses ⁽²⁾ | Net Revenue Available for Debt Service ⁽³⁾ | Debt Service Requirements | | | Coverage |
|------|----------------------------------|-------------------------|---|---------------------------|----------|----------|----------|
| | | | | Principal | Interest | Total | |
| 2003 | \$ 12,958 | \$ 7,013 | \$ 5,945 | \$ 2,195 | \$ 4,293 | \$ 6,488 | 0.92 |
| 2004 | 14,517 | 9,421 | 5,096 | 1,800 | 3,887 | 5,687 | 0.90 |
| 2005 | 13,758 | 8,078 | 5,680 | 2,510 | 4,019 | 6,529 | 0.87 |
| 2006 | 13,584 | 7,538 | 6,047 | 2,570 | 4,717 | 7,287 | 0.83 |
| 2007 | 13,995 | 8,335 | 5,660 | 2,640 | 5,074 | 7,714 | 0.73 |
| 2008 | 14,364 | 9,489 | 4,875 | 2,175 | 5,568 | 7,743 | 0.63 |
| 2009 | 15,440 | 8,849 | 6,591 | 2,865 | 5,308 | 8,173 | 0.81 |
| 2010 | 15,315 | 7,988 | 7,327 | 3,710 | 4,481 | 8,191 | 0.89 |
| 2011 | 15,870 | 6,705 | 9,165 | 3,525 | 4,335 | 7,860 | 1.17 |
| 2012 | 15,178 | 6,027 | 9,151 | 3,665 | 4,196 | 7,861 | 1.16 |

Note: The Parking Authority has pledged operating revenue consisting primarily of parking tax and parking meter collections as the funding source for the payment of all corresponding debt service.

- ⁽¹⁾ For years 2003 through 2005, includes total operating and nonoperating revenues. The City implemented Governmental Accounting Standards Board Statement 44 (GASB 44) during 2006, and as such, the revenue portion of the coverage ratio includes operating revenue only.
- ⁽²⁾ For years 2003 through 2005, the coverage ratio includes total operating expenses excluding depreciation and total nonoperating expenses excluding interest expense and amortization. The City implemented GASB 44 during 2006, and as such, the expenses included in the debt service coverage ratio includes operating expenses excluding depreciation.
- ⁽³⁾ Nonrecurring or extraordinary items of revenue or expense have not been included in determining net revenue available for debt service.

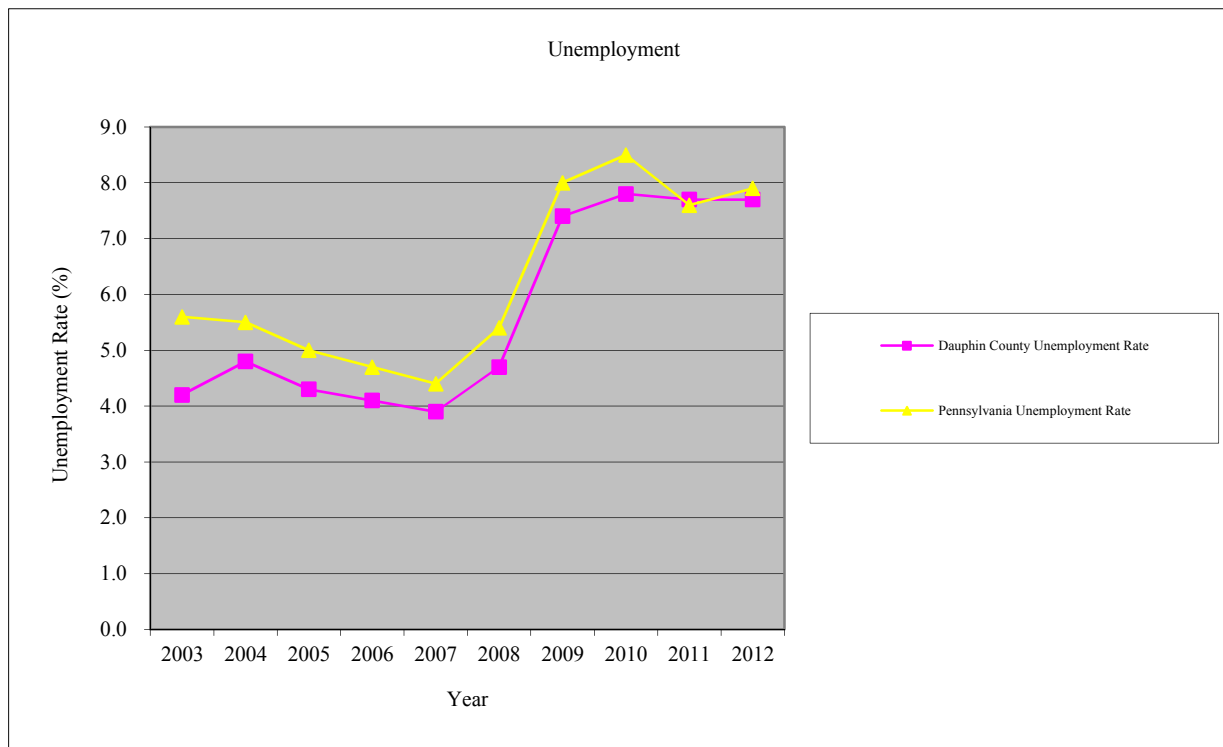
Source: City's and component unit's audited basic financial statements

City of Harrisburg
Demographic and Economic Statistics, Last Ten Calendar Years

(all figures in thousands except population and per capita personal income)

| Fiscal Year | Population | Personal Income⁽¹⁾ | Per Capita Personal Income | Dauphin County Civilian Labor Force | Dauphin County Unemployment Rate % | Pennsylvania Civilian Labor Force | Pennsylvania Unemployment Rate % |
|--------------------|-------------------|--------------------------------------|-----------------------------------|--|---|--|---|
| 2003 | 48,062 | \$ 1,594,399 | \$ 33,174 | 143.7 | 4.2 | 6,170.0 | 5.6 |
| 2004 | 47,528 | 1,657,006 | 34,864 | 136.1 | 4.8 | 6,275.0 | 5.5 |
| 2005 | 47,332 | 1,712,858 | 36,188 | 135.0 | 4.3 | 6,292.0 | 5.0 |
| 2006 | 47,307 | 1,781,535 | 37,659 | 136.3 | 4.1 | 6,306.0 | 4.7 |
| 2007 | 47,416 | 1,799,390 | 37,949 | 134.9 | 3.9 | 6,287.0 | 4.4 |
| 2008 | 47,464 | 1,868,563 | 39,368 | 136.8 | 4.7 | 6,395.0 | 5.4 |
| 2009 | 47,418 | 1,832,611 | 38,648 | 137.2 | 7.4 | 6,404.0 | 8.0 |
| 2010 | 49,528 | 1,950,809 | 39,388 | 133.3 | 7.8 | 6,358.0 | 8.5 |
| 2011 | 49,333 | 2,029,954 | 41,148 | 136.0 | 7.7 | 6,351.0 | 7.6 |
| 2012 | 49,279 | 2,025,515 | 41,103 | 140.0 | 7.7 | 6,478.0 | 7.9 |

⁽¹⁾ Personal income estimated based on personal income figures for the Harrisburg-Carlisle, Pennsylvania Metropolitan Statistical Area, which includes the combined counties of Cumberland, Dauphin, and Perry.



Source: Personal income from the Bureau of Economic Analysis web site (www.bea.gov). Civilian labor force and unemployment rates from the PA Department of Labor and Industry, Bureau of Research and Statistics web site (www.dli.state.pa.us).

City of Harrisburg, Pennsylvania
Principal Employers, Current Year and Nine Years Ago

| <u>Employer</u> | <u>2012</u> | | | <u>2003</u> | | |
|---|------------------|-------------|---|------------------|-------------|---|
| | <u>Employees</u> | <u>Rank</u> | <u>Percentage of Dauphin-Carlisle MSA Labor Force</u> | <u>Employees</u> | <u>Rank</u> | <u>Percentage of Dauphin-Carlisle MSA Labor Force</u> |
| Commonwealth of Pennsylvania | 18,782 | 1 | 6.51 | 22,173 | 1 | 8.12 |
| U.S. Government | 17,500 | 2 | 6.07 | 15,704 | 2 | 5.75 |
| Giant Food Stores | 8,902 | 3 | 3.09 | 3,900 | 5 | 1.43 |
| Wellspan Health | 8,704 | 4 | 3.02 | | | - |
| Hershey Entertainment & Resorts Co. | 7,500 | 5 | 2.60 | 1,500 | 10 | 0.55 |
| Lancaster General Health | 7,009 | 6 | 2.43 | | | - |
| JFC Staffing Companies | 6,529 | 7 | 2.26 | | | - |
| Weis Markets, Inc. | 4,500 | 8 | 1.56 | | | - |
| TE Connectivity, Ltd. | 3,900 | 9 | 1.35 | | | - |
| Pinnacle Health System | 3,167 | 10 | 1.10 | 2,794 | 6 | 1.02 |
| Highmark Blue Shield (Capital Blue Cross) | | | - | 1,644 | 9 | 0.60 |
| Hershey Foods Corporation | - | | - | 7,000 | 3 | 2.56 |
| U.S. Army War College | - | | - | 1,677 | 8 | 0.61 |
| Tyco Electronics Corp. | - | | - | 4,700 | 4 | 1.72 |
| Dauphin County | - | | - | 2,200 | 7 | 0.81 |
| Total | <u>86,493</u> | | <u>30.00</u> | <u>63,292</u> | | <u>23.17</u> |

Note: The Dauphin-Carlisle, Pennsylvania Metropolitan Statistical Area is comprised of Cumberland, Dauphin, and Perry County.

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City of Harrisburg, Pennsylvania

Full-time-Equivalent City Government Employees by Function/Program, Last Ten Fiscal Years

| Department - Office/Bureau | Full-time-Equivalent Employees as of December 31, | | | | | | | | | |
|--|--|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
| | 2003 | 2004 | 2005 | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 |
| General government | | | | | | | | | | |
| City Council | 9 | 10 | 10 | 8 | 10 | 9 | 10 | 9 | 8 | 8 |
| Office of Mayor | 10 | 10 | 10 | 5 | 6 | 5 | 3 | 4 | 3 | 3 |
| Office of City Controller | 4 | 4 | 4 | 4 | 4 | 4 | 2 | 3 | 3 | 3 |
| Office of City Treasurer | 9 | 10 | 10 | 10 | 8 | 8 | 9 | 7 | 6 | 7 |
| Office of City Solicitor | 7 | 7 | 6 | 6 | 7 | 5 | 6 | 4 | 3 | 4 |
| Human Relations Commission | 3 | 3 | 2 | 2 | 2 | 3 | 3 | 3 | - | - |
| Office of City Engineer | 6 | 6 | 6 | 5 | 4 | 4 | 3 | 3 | - | - |
| Mayor's Office of Economic Development/Sepcial Proj. | 9 | 8 | 8 | 5 | 5 | 5 | 6 | - | - | - |
| Administration | | | | | | | | | | |
| Office of the Director | 4 | 3 | 3 | 4 | 2 | 3 | 2 | 2 | 1 | 2 |
| Insurance and Risk Mgmt. | 3 | 2 | - | - | - | - | - | - | - | - |
| Financial Management | 10 | 9 | 10 | 7 | 7 | 7 | 6 | 5 | 6 | 7 |
| Information Technology | 18 | 15 | 14 | 12 | 11 | 11 | 11 | 9 | 8 | 9 |
| Human Resources | 7 | 7 | 8 | 6 | 7 | 7 | 5 | 5 | 6 | 6 |
| Mayor's Office Labor Relations | 3 | 3 | 2 | - | - | - | - | - | - | - |
| Operations & Revenue | 28 | 19 | 17 | 13 | 12 | 14 | 13 | 17 | 9 | 8 |
| Building & Housing Development | | | | | | | | | | |
| Office of Director | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 |
| Planning | 5 | 5 | 3 | 3 | 2 | 4 | 4 | 3 | 1 | 1 |
| Codes Enforcement | 24 | 23 | 16 | 12 | 13 | 13 | 13 | 12 | 11 | 12 |
| Economic Development | - | - | - | - | - | - | - | 4 | 1 | 1 |
| Neighborhood Development | 16 | 16 | 14 | 13 | 13 | 11 | 11 | 9 | 12 | 11 |
| Public Safety | | | | | | | | | | |
| Parking Enforcement Unit | 14 | 14 | 10 | 9 | 12 | 11 | 14 | 12 | - | - |
| Office of Police Chief | 10 | 8 | 9 | 5 | 5 | 4 | 4 | 5 | 3 | 163 |
| Police Operations Division | 122 | 124 | 121 | 118 | 110 | 112 | 115 | 123 | 121 | - |
| Police Service Division | 37 | 36 | 40 | 32 | 38 | 38 | 40 | 25 | 21 | - |
| Criminal Investigation Div. | 37 | 32 | 31 | 33 | 34 | 37 | 39 | 35 | 31 | - |
| Fire | 100 | 100 | 97 | 92 | 88 | 93 | 89 | 84 | 71 | 71 |
| Public Works | | | | | | | | | | |
| Office of Director | 1 | 1 | 1 | 1 | 1 | 1 | 2 | - | 10 | 8 |
| Dock Street Dam Project | - | - | - | - | - | - | - | - | - | - |
| City Services | 19 | 13 | 16 | 23 | 21 | 21 | 24 | 23 | 22 | 31 |
| Sanitation | 30 | 25 | 25 | 23 | 25 | 25 | 25 | 23 | 20 | 20 |
| State Liquid Fuels | - | 8 | 9 | - | - | - | - | - | - | - |
| Traffic Engineering | 9 | 9 | - | - | - | - | - | - | - | - |
| Vehicle Management | 17 | 14 | 12 | 12 | 12 | 12 | 11 | 11 | 10 | 10 |
| Building Maintenance | 11 | 10 | 10 | 8 | 9 | 8 | 7 | - | - | - |
| Water | 40 | 37 | 34 | 29 | 31 | 31 | 31 | 29 | 28 | 27 |
| Sewerage | 42 | 38 | 34 | 33 | 35 | 34 | 34 | 34 | 31 | 32 |
| Parks and Recreation | | | | | | | | | | |
| Office of Director | 8 | 7 | 10 | 8 | 10 | 11 | 9 | 7 | 2 | 4 |
| Recreation | 8 | 8 | 7 | 5 | 5 | 5 | 3 | 3 | 2 | - |
| Parks Maintenance | 25 | 14 | 14 | 14 | 15 | 15 | 14 | 12 | 10 | - |
| Incineration and Steam Generation | | | | | | | | | | |
| Operations | 15 | 16 | 43 | 43 | - | - | - | - | - | - |
| Total Employees | 721 | 675 | 667 | 604 | 565 | 572 | 569 | 526 | 461 | 449 |

Source: City's Bureau of Human Resources

City of Harrisburg, Pennsylvania
Operating Indicators by Function/Program, Last Ten Fiscal Years

| Function/Program | Fiscal Year | | | |
|---|-------------|-----------|------------|-----------|
| | 2003 | 2004 | 2005 | 2006 |
| Building & Housing Development | | | | |
| Permits Issued | | | | |
| Construction-Residential | 40 | 49 | 10 | 43 |
| Construction-Commercial | 5 | 12 | 8 | 3 |
| Repairs/Alterations/Additions-Residential | 1,330 | 1,452 | 1,507 | 1,621 |
| Repairs/Alterations/Additions-Commercial | 373 | 333 | 335 | 237 |
| Demolition Permits | 79 | 83 | 73 | 57 |
| Vacant Structure Rehabilitation Program (HOP) | 9 | 8 | 5 | 6 |
| HOP Units Sold | 10 | 14 | 2 | 5 |
| HOP Investor Rehabilitation | - | 3 | - | - |
| Downpayment/Closing Cost Assistance | 5 | 6 | 1 | 5 |
| Mortgage Tax Credit Certificate Program | 7 | 7 | 4 | 10 |
| Home Improvement Program | 13 | 15 | 27 | 17 |
| Lead Based Paint Clearances | 30 | 41 | 47 | 72 |
| New Construction-Single Family Residential | 18 | 344 | 24 | 12 |
| Rental Rehabilitation Program | 7 | 57 | - | - |
| Acquisition (Includes HOP Units Sold) | 55 | 225 | 33 | 4 |
| Disposition (Excludes Rehabbed Units Sold) | 5 | 16 | 25 | 13 |
| Neighborhood Facility/Community Center | | | | |
| Improvements | 4 | 5 | 7 | 6 |
| Adopt-A-Block (Blocks Adopted) | 227 | 237 | 239 | 239 |
| Adopt-A-Lot (Lots Adopted) | 21 | 73 | 13 | - |
| Public Safety | | | | |
| Police | | | | |
| Homicide | 9 | 12 | 13 | 13 |
| Rape | 24 | 52 | 43 | 41 |
| Robbery | 267 | 369 | 434 | 449 |
| Assault | 256 | 244 | 260 | 271 |
| Burglary | 481 | 483 | 621 | 627 |
| Theft | 1,635 | 1,431 | 1,375 | 1,477 |
| Motor Vehicle Theft | 137 | 110 | 108 | 100 |
| Arson | 26 | 25 | 17 | 33 |
| Police Calls For Service | 50,034 | 48,816 | 48,854 | 50,940 |
| Fire | | | | |
| Fire, Explosion | 417 | 644 | 548 | 535 |
| Over Pressure Rupture | 11 | 29 | 74 | 161 |
| Rescue Call | 1,117 | 628 | 594 | 615 |
| Hazardous Condition, Standby | 251 | 306 | 220 | 246 |
| Service Calls | 221 | 257 | 220 | 259 |
| Good Intent Calls | 452 | 222 | 220 | 230 |
| False Calls | 809 | 849 | 768 | 871 |
| Other | 8 | 33 | 100 | 9 |
| Vehicle Management | | | | |
| Trucks Repaired | 790 | 925 | 748 | 625 |
| Passenger Vehicles Repaired | 1,049 | 993 | 891 | 759 |
| Heavy Equipment Repaired | 600 | 461 | 353 | 311 |
| Miscellaneous Equipment Repaired | 162 | 72 | 34 | 61 |
| Preventive Maintenance Performed | 439 | 441 | 377 | 347 |
| Gasoline Dispensed (Gallons) | 188,626 | 261,500 | 268,045 | 240,987 |
| Diesel Dispensed (Gallons) | 204,388 | 198,357 | 238,036 | 215,424 |
| Sewerage | | | | |
| Kilowatt Hours Produced | 1,226,440 | 1,658,720 | 2,456,080 | 2,146,520 |
| Process & Septic Waste Gallons Received | 12,256,640 | 7,988,900 | 10,780,473 | 8,892,197 |
| Tons of Sludge Disposed | 18,064 | 15,041 | 14,661 | 13,308 |

| Fiscal Year | | | | | | |
|-------------|---------------|------------|---------------|---------------|------------|--|
| 2007 | 2008 | 2009 | 2010 * | 2011 | 2012 | |
| 50 | 5 | 9 | 64 | 21 | 20 | |
| 7 | 5 | 5 | 1 | 8 | 16 | |
| 1496 | 1,320 | 1,220 | 1,084 | 952 | 822 | |
| 230 | 245 | 213 | 252 | 241 | 218 | |
| 76 | 38 | 26 | 40 | 33 | 35 | |
| 8 | 11 | 27 | 3 | 4 | - | |
| 7 | 7 | 7 | - | - | - | |
| - | - | - | - | - | - | |
| - | - | - | - | - | - | |
| - | - | - | - | - | - | |
| 18 | 18 | 16 | 14 | 6 | 16 | |
| 38 | 33 | 48 | 48 | 11 | 9 | |
| 17 | 4 | 52 | 5 | 2 | - | |
| 0 | 4 | 25 | 92 | - | - | |
| 29 | 11 | 27 | 9 | - | - | |
| 61 | 32 | 17 | 7 | - | - | |
| 5 | Not Available | 2 | 6 | 5 | 6 | |
| 239 | 239 | 239 | Not Available | Not Available | 1 | |
| 6 | 6 | 6 | Not Available | Not Available | 22 | |
| 12 | 9 | 19 | 15 | 8 | 7 | |
| 46 | 46 | 48 | 56 | 61 | 50 | |
| 404 | 483 | 495 | 431 | 375 | 360 | |
| 260 | 242 | 1,529 | 1,491 | 1,394 | 1,350 | |
| 666 | 743 | 476 | 659 | 660 | 645 | |
| 1,728 | 1,637 | 1,532 | 1,372 | 1,616 | 1,640 | |
| 165 | 235 | 169 | 184 | 249 | 210 | |
| 29 | 31 | 20 | 25 | 11 | 12 | |
| 48,017 | 49,863 | 53,134 | 52,048 | 105,113 | 105,500 | |
| 548 | 493 | 434 | 464 | 354 | 374 | |
| 143 | 166 | 150 | 140 | 87 | 113 | |
| 684 | 708 | 737 | 796 | 759 | 625 | |
| 346 | 306 | 262 | 302 | 314 | 198 | |
| 297 | 243 | 254 | 212 | 223 | 197 | |
| 276 | 253 | 282 | 275 | 254 | 243 | |
| 883 | 758 | 752 | 699 | 706 | 647 | |
| 7 | 5 | 8 | 3 | 47 | 5 | |
| 886 | 623 | 834 | 723 | 641 | 654 | |
| 839 | 766 | 816 | 889 | 830 | 515 | |
| 201 | 154 | 206 | 152 | 85 | 88 | |
| 23 | 50 | 72 | 43 | 36 | 24 | |
| 566 | 675 | 848 | 818 | 727 | 609 | |
| 221,616 | 190,000 | 190,670 | 210,220 | 188,988 | 175,910 | |
| 221,506 | 225,000 | 236,785 | 220,762 | 214,120 | 176,979 | |
| 1,618,440 | 2,400,000 | 2,950,000 | 1,660,000 | 1,940,000 | 2,220,000 | |
| 13,985,450 | 13,985,450 | 18,864,150 | 19,544,150 | 17,724,900 | 19,712,000 | |
| 14,255 | 16,240 | 14,990 | 15,796 | 13,300 | 13,118 | |

City of Harrisburg, Pennsylvania
Operating Indicators by Function/Program, Last Ten Fiscal Years

| Function/Program | Fiscal Year | | | |
|---|--------------------|---------------|---------------|---------------|
| | 2003 | 2004 | 2005 | 2006 |
| Incident Reports Requiring Parts & Labor | 499 | 428 | 454 | 410 |
| Volume in Millions of Gallons Received | 338 | 324 | 282 | 264 |
| Regulating Chambers Cleaned | 58 | 58 | 58 | 58 |
| Flood Chambers Cleaned | 46 | 46 | 46 | 46 |
| Sanitation | | | | |
| Number of Trash Collection Routes | 13 | 13 | Not Available | Not Available |
| Tons of Refuse Collected | 33,212 | 32,838 | Not Available | Not Available |
| Tons of Recyclables Collected | 1,656 | 1,736 | Not Available | Not Available |
| Parks and Recreation | | | | |
| Non Traffic Citations Issued | 90 | Not Available | 48 | 13 |
| Parking Tickets Issued | 499 | Not Available | 387 | 322 |
| People Attending Special Events | 1,441,350 | 1,688,701 | 1,865,600 | 1,828,300 |
| Parks Permits Issued | 1,090 | 1,047 | 949 | 587 |
| Sponsor Dollars Raised | 235,153 | 361,336 | 392,026 | 420,900 |
| Recreation Bureau Attendance (Year-Round) | 585,760 | 539,800 | 606,800 | 503,175 |
| Calls For Tree Work | 211 | 220 | 271 | 312 |
| Removal Notices Sent | 77 | 64 | 64 | 72 |

Notes: No operating indicators are available for the general government.

* Most of this information was gathered by new members of departments, so the manner in which this information was obtained could have an impact on the figures.

| Fiscal Year | | | | | | |
|-------------|-----------|-----------|-----------|---------|---------|--|
| 2007 | 2008 | 2009 | 2010 * | 2011 | 2012 | |
| 406 | 445 | 458 | 389 | 342 | 261 | |
| 256 | 279 | 8,395 | 8,100 | 11,400 | 8,200 | |
| 58 | 58 | 58 | 58 | 58 | 58 | |
| 46 | 46 | 46 | 46 | 46 | 46 | |
| 12 | 12 | 12 | 12 | 12 | 12 | |
| 34,281 | 30,200 | 26,186 | 26,189 | 28,925 | 27,607 | |
| 1,788 | 1,700 | 1,436 | 1,257 | 1,225 | 1,300 | |
| 7 | 17 | 30 | 19 | - | - | |
| 167 | 229 | 160 | 126 | - | - | |
| 1,936,500 | 1,930,550 | 2,317,750 | 2,042,750 | 151,300 | 160,248 | |
| 684 | 980 | 747 | 233 | 859 | 194 | |
| 439,990 | 437,725 | 364,250 | 364,760 | 352,938 | 317,405 | |
| 582,975 | 554,770 | 2,800,515 | 15,468 | 8,142 | 13,176 | |
| 399 | 202 | 138 | 20 | 50 | 63 | |
| 92 | 40 | 39 | 59 | - | - | |

City of Harrisburg, Pennsylvania
Capital Asset Statistics by Function/Program, Last Ten Fiscal Years

| Function/Program | Fiscal Year | | | | | | | | | |
|------------------------------|--------------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
| | 2003 | 2004 | 2005 | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 |
| Building and Housing | | | | | | | | | | |
| Vehicles | 1 | 1 | 1 | 1 | 1 | 1 | 16 | 18 | 19 | 18 |
| Public Safety | | | | | | | | | | |
| Police | | | | | | | | | | |
| Vehicles | 107 | 105 | 103 | 102 | 75 | 75 | 114 | 124 | 119 | 119 |
| Motorcycles | 3 | 3 | 3 | 3 | 3 | 3 | 3 | 3 | 3 | 3 |
| Stations | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 |
| Fire | | | | | | | | | | |
| Fire Stations | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 4 |
| Fire Engines | 6 | 6 | 6 | 6 | 6 | 6 | 5 | 5 | 5 | 4 |
| Ladder Trucks | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 7 |
| Vehicles | 9 | 9 | 9 | 9 | 9 | 9 | 4 | 6 | 7 | 21 |
| PA Task Force One: | | | | | | | | | | |
| Tractor Trailers | 2 | 3 | 3 | 3 | 3 | 3 | 4 | 4 | 1 | 3 |
| Box Trucks | 2 | 4 | 5 | 5 | 5 | 5 | 5 | 5 | 1 | - |
| Vehicles | 3 | 6 | 11 | 11 | 11 | 11 | 12 | 12 | 3 | 5 |
| Public Works | | | | | | | | | | |
| Municipal Streets (Miles) | 203.6 | 203.6 | 203.6 | 203.6 | 203.6 | 203.6 | 203.6 | 203.6 | 203.6 | 203.6 |
| State Streets (Miles) | 35.4 | 35.4 | 35.4 | 35.4 | 35.4 | 35.4 | 35.4 | 35.4 | 35.4 | 35.4 |
| Traffic Signals | 99 | 99 | 99 | 99 | 99 | 99 | 99 | 99 | 99 | 99 |
| Street Lights | 5,098 | 5,098 | 5,098 | 5,098 | 5,098 | 5,098 | 5,098 | 5,098 | 5,098 | 5,098 |
| Bridges ⁽¹⁾ | 19 | 19 | 19 | 19 | 19 | 19 | 19 | 19 | 19 | 19 |
| Dams and Flood Control | 5 | 5 | 5 | 5 | 5 | 5 | 5 | 5 | 5 | 5 |
| Sanitation | | | | | | | | | | |
| Sanitation Packers | 12 | 12 | 12 | 12 | 12 | 12 | 12 | 14 | 15 | 14 |
| Sewer | | | | | | | | | | |
| Sanitary Sewers (Feet) | 250,756 | 250,756 | 250,756 | 250,756 | 250,756 | 250,756 | 250,756 | 250,756 | 250,756 | 250,756 |
| Stormwater Sewers (Feet) | 151,808 | 151,808 | 151,808 | 151,808 | 151,808 | 151,808 | 151,808 | 151,808 | 151,808 | 151,808 |
| Sanitary & Stormwater (Feet) | 457,320 | 457,320 | 457,320 | 457,320 | 457,320 | 457,320 | 457,320 | 457,320 | 457,320 | 457,320 |
| Parks and recreation | | | | | | | | | | |
| Vehicles | 26 | 26 | 26 | 26 | 26 | 26 | 29 | 26 | 28 | 30 |
| Number of Parks | 7 | 7 | 7 | 7 | 7 | 7 | 7 | 7 | 7 | 7 |
| Acreage of Park Land | 450 | 450 | 450 | 450 | 450 | 450 | 450 | 450 | 450 | 450 |
| Number of Playgrounds | 16 | 16 | 16 | 16 | 16 | 16 | 16 | 16 | 16 | 16 |
| Swimming Pools | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 |
| Ball Fields | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 |

Notes: No capital asset indicators are available for the general government.

Since 2009, all "vehicle" figures were received from the Vehicle Management Center, unlike in prior years.

⁽¹⁾ Includes three partially owned bridges, which due to shared ownership, the City is only responsible for sidewalks, parapet walls, and lighting.

Sources: Various city departments.