

# **City of Harrisburg, Pennsylvania**

## Comprehensive Annual Financial Report

Year Ended December 31, 2017 with  
Independent Auditor's Report

**MaherDuessel**

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**CITY OF HARRISBURG, PENNSYLVANIA**  
**COMPREHENSIVE ANNUAL FINANCIAL REPORT**  
**FISCAL YEAR ENDED DECEMBER 31, 2017**

**MAYOR**

Eric Papenfuse

**CITY COUNCIL**

Wanda R. D. Williams, President  
Benjamin J. Allatt, Vice President  
Shamaine A. Daniels  
Westburn Majors  
Cornelius Johnson  
Ausha Green  
David Madsen

**CITY CONTROLLER**

Charles DeBrunner

**CITY TREASURER**

Daniel Miller

**DEPARTMENT OF ADMINISTRATION**

**PREPARED BY:**

Bruce Weber  
Finance Director

Bryan McCutcheon  
Accounting Manager

Erika Regalado  
Budget Manager

**SPECIAL ACKNOWLEDGEMENTS:**

Keisha George-Williams  
Auditor

Melissa Mayo  
Staff Accountant/Financial Analyst

Jonathan Hicks/Rebecca Vollmer  
Grants Managers

NOTE: the above information is as of September 2018

**CITY OF HARRISBURG, PENNSYLVANIA**  
**COMPREHENSIVE ANNUAL FINANCIAL REPORT**  
**Fiscal year ended December 31, 2017**

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**CITY OF HARRISBURG, PENNSYLVANIA**

**COMPREHENSIVE ANNUAL FINANCIAL REPORT**

**Fiscal year ended December 31, 2017**

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# The City of

Department of Administration



# Harrisburg

Bureau of Financial Management

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September 25, 2018

To The Honorable Eric Papenfuse, Mayor,  
Honorable Members of City Council, and  
Citizens of the City of Harrisburg, Pennsylvania

The Comprehensive Annual Financial Report (CAFR) of the City of Harrisburg (City), Pennsylvania, for the year ending December 31, 2017, is submitted herewith. This report is prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) and audited in accordance with auditing standards generally accepted in the United States by a firm of licensed certified public accountants.

The financial statements herein were prepared by the City's management, which is responsible for both the accuracy of the data presentation and the completeness and fairness of this report taken as a whole. To provide a reasonable basis for making these representations, management of the City has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with GAAP. Because internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free of material misstatement. The data presented, we believe, is accurate in all material aspects; and all disclosures necessary to enable the reader to acquire the maximum understanding of the City's financial activity have been provided.

The City's financial statements have been audited by Maher Duessel, a firm of licensed certified public accountants. The goal of the independent audit is to provide reasonable assurance that the financial statements of the City for the year ended December 31, 2017, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City's financial statements for the year ended December 31, 2017, are fairly presented, in all material respects, in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

GAAP require that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditor.

**Rev. Dr. Martin Luther King, Jr. City Government Center  
10 North Second Street X Harrisburg, PA 17101  
Tel: (717) 255-3040**

As recipient of federal and state financial assistance, the City is required to undergo an annual single audit in conformity with the provisions of the Single Audit Act of 1984, as amended, and U.S. Office of Management and Budget Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Information related to this single audit, including the schedule of expenditures of federal awards, findings and recommendations, and independent auditors' reports on the internal control structure and compliance with applicable laws and regulations for the year ended December 31, 2017, will be included in a separately issued document.

## ***PROFILE OF THE GOVERNMENT***

The City provides a full range of services which include police and fire protection; codes enforcement; trash collection; parks maintenance; streets and infrastructure construction and maintenance; community and economic development programs; and recreational, enrichment activities and cultural events. In addition to general governmental activities, City officials appoint voting board members and have other financial accountability for the Harrisburg Parking Authority (HPA), Harrisburg Downtown Improvement District, Inc., and the Harrisburg Redevelopment Authority (HRA); therefore, these activities are included in the financial reporting entity. However, Capital Region Water (CRW) and the City of Harrisburg Housing Authority have not met the established criteria of GASB Statement No. 14, as amended, for inclusion in the financial reporting entity and accordingly are excluded from this report. Additionally, the City is a participant with other municipalities in a joint venture with the Cumberland-Dauphin-Harrisburg Transit Authority that provides bus services to all its participants.

The City has been the capital of the Commonwealth of Pennsylvania since 1812, as well as the County Seat of Dauphin County since the County's creation in 1785. It is the center of the Harrisburg-Carlisle Metropolitan Statistical Area (MSA), which is composed of the three Central Pennsylvania counties of Dauphin, Cumberland, and Perry.

### ***Budgeting Controls***

The City maintains budgetary controls to ensure compliance with legal provisions embodied in the annual appropriated budget approved by City Council. Activities of the General Fund, Debt Service Fund, State Liquid Fuels Tax Fund and Act 101 Host Fee Fund (both non-major governmental funds), and the Neighborhood Services Fund are included in the annual appropriated budget. Grant programs, accounted for in the Grant Programs Fund, are administered under project budgets which are determined by contracts with federal and state grant agencies. Appropriations are authorized by ordinance at the fund level, with the exception of the General Fund, which is appropriated at the functional office or department level, except for the Department of Administration, which has separate budgets for administration and general expenditures. Appropriations are further defined through the establishment of more detailed major category budgets. These are the legal levels of budgetary control. Budgetary transfers and supplemental appropriations occurred during 2017. This process is described in Note 1S to the financial statements.

Fiscal control is also achieved in the Capital Projects Fund through provisions of bond indentures and ordinances authorizing appropriations at the project level. The City also maintains an encumbrance accounting system as one technique of accomplishing budgetary control. Most encumbered amounts lapse at year-end. However, encumbrances generally are re-appropriated or rolled over as part of the following year's budget.

## ***Cash Management***

The City's current investment policy is to minimize credit and market risks while maintaining a competitive yield on its portfolio. All cash that is temporarily idle is invested in interest bearing demand deposits or in a state-wide money market fund, thereby increasing the average yield on idle funds. A portion of the City's cash and investments are maintained in bank trust accounts under the management of trustees. This cash is classified under "Restricted Assets" in the financial statements.

An ordinance of City Council requires that all deposits be held in insured, federally regulated banks or financial institutions and that all amounts in excess of federal insurance be fully collateralized in accordance with state statute, which requires banks to pledge a pool of eligible assets against the total of its public funds on deposit. Although such pooled collateral does not constitute a multiple financial institution collateral pool as defined in GASB Statement No. 3, City management believes collateralization in accordance with state statute adequately protects the City's deposits.

## ***Risk Management***

The Bureau of Financial Management is responsible for the evaluation and acquisition of appropriate insurance coverage for the City. This involves the negotiation and procurement of all insurance coverage agreements and third-party insurance adjusters for traditional insurance and self-insurance programs including general liability, public officials liability, workers' compensation, law enforcement liability, employee benefits liability, liquor liability, excess liability, fidelity-crime, cyber risk liability, public entity management liability, public entity employment practices liability, garage-keepers legal liability, automobile, property, fire, flood, earthquake, TRIA, business interruption, fine arts and boiler and machinery coverage. This bureau, in conjunction with the City Solicitor's Office on litigation cases, processes all insurance claims and submits them to the appropriate insurance companies for consideration. Additional program responsibilities include risk financing, special risk administration, employee health and safety matters, and workplace injury issues.

An important mission of this bureau is to provide a loss control strategy so as to limit potential hazards or damages by allowing elected and administrative officials of the City to gain greater control over financial losses caused by these circumstances. This strategy includes the examination, inspection, and evaluation of all City facilities, activities, procedures and policies. The City contracts with its insurance broker and third-party administrators to assist the bureau in executing this strategy.

The Bureau of Human Resources is responsible for the management and administration of all facets of the workers' compensation program including report preparation, claims processing, and medical service monitoring. In fact, the City has an aggressive citywide program earmarked to lower workers' compensation costs. The program, which has significantly lowered costs, brings employees who have been on long-term disability leave back to gainful employment positions. These employees, who have been released by their primary physician, perform light-duty assignments for different departments within the City. This not only cuts back on the costs associated with idle workers, but also contributes to the productive operations of the City.

***Other***

The Department of Public Safety includes the Bureaus of Police and Fire. The Bureau of Police attained Pennsylvania state accreditation (PLEAC) in 2003 and was successful in attaining re-accreditation in 2015. In 1998, the Harrisburg Bureau of Police adopted a Bureau-wide Community Policing Program, which is geared to fostering a closer working relationship between police and the citizens of Harrisburg. The Bureau currently operates four community-policing stations located throughout Harrisburg as well as maintaining its core operations at Police Headquarters. The Bureau will continue to develop and upgrade plans in their community-policing efforts, with officers participating in a variety of programs such as the Police Athletic League community crime watch groups, and crime prevention. It is the Bureau's intent to continue to utilize federal and state grants to assist with the goals and objectives of the Police Bureau. All Divisions, Platoons, Units, and sections within the Police Bureau work together in a concerted effort to provide the citizens of Harrisburg quality law enforcement service and protection.

The Bureau of Vehicle Management continued to provide fleet services and maintenance to the City's equipment fleet. The services within the Bureau includes providing a total management program for all equipment, and providing the Commonwealth of Pennsylvania Safety and Emission Inspections Programs. The Bureau services the fleet by performing the necessary preventative maintenance and mechanical/sheet metal repairs

The City of Harrisburg continued to provide quality of life events in 2017, even with constrains of a tight fiscal environment. The list of events included New Year's Eve celebrations, Patriot-News Artsfest, Shakespeare in the Park, July 4<sup>th</sup> activities, Kipona Weekend, and the Annual Holiday Parade. These events occurred through securing of sponsorship dollars.

The City continues to provide all necessary services for a safe and secure living environment, while mending financially and operationally. After years of struggle and uncertainty, the City has begun the process of putting its past behind it and now can look forward to planning for a bright and more prosperous future for its citizens as well as for the broader Central PA community.

Respectfully submitted,

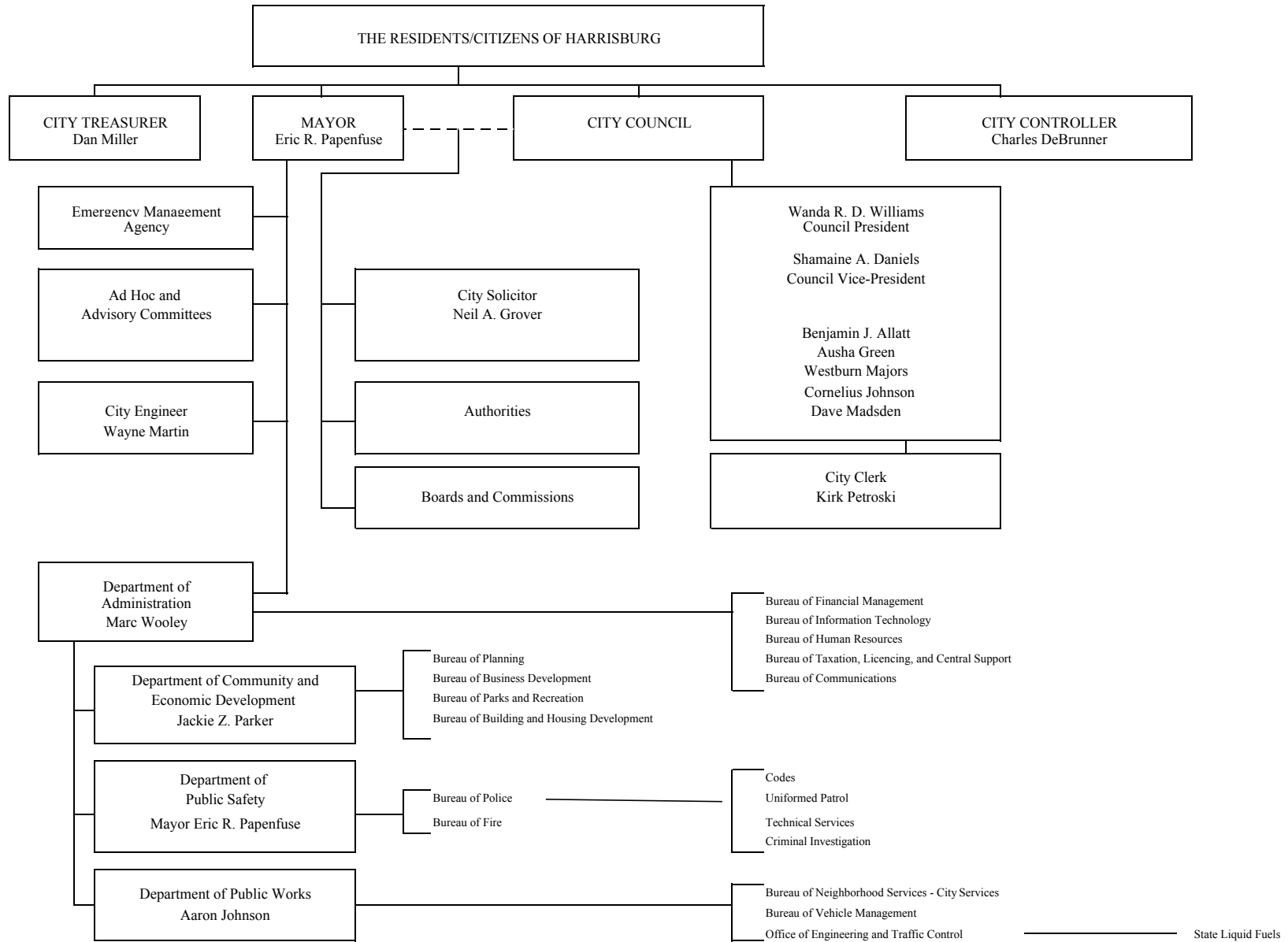
A handwritten signature in cursive script that reads "Bruce Weber". The signature is written in dark ink and is positioned above the printed name and title.

Bruce Weber

Director of Financial Management



**CITY OF HARRISBURG  
2017 ORGANIZATIONAL CHART**



CITY OF HARRISBURG, PENNSYLVANIA

LIST OF ELECTED OFFICIALS

The City is an Optional Third Class City and is governed by a Plan A, Mayor - Council form of government.

The elected officials of the City for the calendar-year 2017 are:

	<u>First Sworn In</u>	<u>Term Expires</u>
<u>Mayor</u>		
Eric Papenfuse	January 2014	January 2018
<u>City Council Members</u>		
Wanda R. D. Williams, President	January 2006	January 2018
Shamaine A. Daniels, Vice President	January 2014	January 2018
Benjamin J. Allatt	January 2014	January 2018
Ausha Green	October 2017	January 2020
Westburn Majors	January 2016	January 2020
Cornelius Johnson	January 2016	January 2020
Dave Madsen	September 2017	January 2018
<u>City Controller</u>		
Charles DeBrunner	January 2014	January 2018
<u>City Treasurer</u>		
Daniel Miller	July 2016	January 2018

## Independent Auditor's Report

**The Honorable  
Eric R. Papenfuse, Mayor  
and Honorable Members  
of City Council  
City of Harrisburg,  
Pennsylvania**

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Harrisburg, Pennsylvania (City) as of and for the year ended December 31,

2017, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Harrisburg Downtown Improvement District, Inc., which represent 1 percent, -2 percent, and 6 percent, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units. Those statements were audited by another auditor whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Harrisburg Downtown Improvement District, Inc., is based solely on the report of another auditor. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. The financial statements of the Harrisburg Parking Authority, the Harrisburg Downtown Improvement District, Inc., and the Redevelopment Authority of the City of Harrisburg were not audited in accordance with *Government Auditing Standards*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of

expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### *Opinions*

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City, as of December 31, 2017, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### *Other Matters*

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis (MD&A), budgetary comparison information, and historical pension plan and other post-employment benefit plan information on pages i through xiii, 101 through 103, and 104 through 111, respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and statistical section, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated September 25, 2018, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

*Maher Duessel*

Harrisburg, Pennsylvania  
September 25, 2018

This section of the City of Harrisburg's (City) Comprehensive Annual Financial Report (CAFR) presents Management's Discussion and Analysis of the City's financial performance during the year ending December 31, 2017. Readers are encouraged to consider the information within the context of the preceding Transmittal Letter and the following financial statements. The discussion also focuses on the **primary government** and unless otherwise noted, component units are not included.

### **Financial Highlights**

- The City's assets and deferred outflows of resources as of December 31, 2017 exceeded liabilities and deferred inflows of resources by \$31,320,853, whereas at the end of 2016 assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$24,329,371. This government-wide increase in net position for 2017 amounts to \$6,991,482, including \$5,224,910 for governmental activities and \$1,766,572 for business-type activities (see below the individual summary explanations highlighting these increases in the City's net position); the three component classifications of net position are summarized as follows:
  - Net investment in capital assets, in the amount of \$65,477,008 and \$57,789,161 as of December 31, 2017 and 2016, respectively, represents all capital assets including infrastructure.
  - Restricted net position with external restrictions imposed by creditors or laws or regulations of other governments amounted to \$25,955,979 and \$26,346,723 as of December 31, 2017 and 2016, respectively.
  - Unrestricted net position, which is net position not restricted for any particular purpose, amounts to (\$60,112,134) and (\$59,806,513) as of December 31, 2017 and 2016, respectively.
- As noted above for governmental activities, net position increased \$5,224,910 during the current year. The overall significant activities comprising this increase include \$69,245,990 in total expenses, \$17,833,890 in total program revenues, and \$56,637,010 in general revenues and other changes in net position.
- As noted above for business-type activities, net position increased \$1,766,572 during the current year. The overall significant activities comprising this increase include \$13,606,234 in total expenses, \$15,035,652 in total program revenues, and \$337,154 in general revenues and other changes in net position.

## **Overview of the Financial Statements**

The financial section of the CAFR consists of five parts in the following order: the independent auditor's report on the financial statement audit, Management's Discussion and Analysis (MD&A), the basic financial statements, required supplementary information, and other supplementary information. The basic financial statements can be further classified into the following three types: government-wide financial statements, fund financial statements, and notes to the basic financial statements.

1. **Government-Wide Financial Statements** The government-wide financial statements provide a summary of the City's financial condition in a similar fashion to the private business sector. The focus of these statements is the economic resources measurement and full accrual basis of accounting.

The City's net position is reported as the difference between combined assets and deferred outflows of resources, and combined liabilities and deferred inflows of resources. Increases and decreases in net position serve as a good indicator of the financial condition improving or deteriorating.

The Statement of Activities presents information on how net position changed during the year. All changes are recorded as soon as the change occurs even though cash may not be received yet; cash flow may even occur in a later fiscal year, such as uncollected taxes and vacation leave earned, but not used. The Statement of Net Position and the Statement of Activities distinguish between functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The City's governmental activities are comprised of general government, community and economic development, public safety (police and fire), public works, environment, and interest on long-term debt. The business-type activities of the City are accounted for within the Harrisburg Senators Fund and the Neighborhood Services Fund.

2. **Fund Financial Statements** A fund is a grouping of related accounts used to control resources that are separated by activity. Fund accounting is used by the City to monitor and show compliance with budgetary requirements. Funds are either governmental, proprietary, or fiduciary funds.
  - a. **Governmental Funds** Governmental funds are used to account for the functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such

information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental fund financial statements is narrower than that of the government-wide financial statements, it is useful to compare the information presented by both in order to better understand the long-term impact of near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide reconciliation to facilitate the comparison between governmental funds and governmental activities.

The City reports three major governmental funds: (1) the General Fund, which accounts for all financial resources of the general government except those accounted for in another fund; (2) the Grant Programs Fund, which accounts for the revenues and expenditures of federal, state, and other grant programs including the Community Development Block Grant Entitlement Program; and (3) the Debt Service Fund, which accounts for the accumulation of resources, which are principally transfers from other funds, for the payment of general long-term obligation principal, interest, and related costs. Data from all the other non-major governmental funds are combined into a single aggregated presentation with individual fund data provided in the form of combining statements in supplementary information.

- b. **Proprietary Funds** The City's proprietary funds are all classified as enterprise funds. They are used to account for the operations that are financed and operated in a manner similar to private business enterprises. The intent of the governing body is that the expenses of providing goods and services to the general public on a continuing basis be financed or recovered primarily through user charges or when the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, and/or other purposes.

The City reports two major enterprise funds: (1) the Harrisburg Senators Fund, which accounts for the revenues and expenses associated with the payment of debt on the financing of a new stadium of the Harrisburg Senators, a AA minor league baseball franchise formerly owned by the City; and (2) the Neighborhood Services Fund, which includes the revenues and expenses associated with the provision of refuse collection services to the residents and commercial establishments of the City, the collection and remittance of incinerator/resource recovery disposal fees billed by the City and remitted to the Lancaster County Solid Waste Management Authority for its provision of solid waste incineration services to the residents and commercial and industrial establishments of the City, and the fiscal management of the former City services (public



works function) expenditures portion of the General Fund relative to serving the public community.

- c. **Fiduciary Funds** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The City's fiduciary funds are all classified as trust and agency funds. Fiduciary fund financial statements report similarly to proprietary funds.
3. **Notes to the Basic Financial Statements** The Notes give additional information that is necessary to understand fully the data provided in the government-wide and fund financial statements. The notes to the financial statements begin immediately following the basic financial statements.
4. **Other Information** The City adopts an annual appropriated budget for its General Fund. A budgetary comparison schedule has been provided for the General Fund, in required supplementary information, to demonstrate compliance with this budget. In addition, this report also presents certain required supplementary information concerning the City's progress in funding its obligation to provide pension and other post-employment benefits to its employees. The combining statements referred to earlier in connection with non-major governmental funds and agency funds are presented immediately following the required supplementary information.

**CITY OF HARRISBURG, PENNSYLVANIA**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**DECEMBER 31, 2017**

**Government-wide Financial Analysis**

**CITY OF HARRISBURG**  
**CONDENSED STATEMENT OF NET POSITION**  
**DECEMBER 31, 2017 AND 2016**

	Governmental Activities		Business-type Activities		Totals	
	2017	2016	2017	2016	2017	2016
Current and other assets	\$ 86,044,693	\$ 78,466,607	\$ 16,734,029	\$ 17,147,095	\$ 102,778,722	\$ 95,613,702
Capital assets, net accum. deprec.	91,124,858	91,253,597	34,258,438	32,499,604	125,383,296	123,753,201
Total assets	177,169,551	169,720,204	50,992,467	49,646,699	228,162,018	219,366,903
Deferred outflows for pensions	8,710,311	17,626,420	1,116,736	890,313	9,827,047	18,516,733
Current and other liabilities	14,806,724	13,230,693	1,546,656	1,095,760	16,353,380	14,326,453
Noncurrent liabilities	173,350,257	184,259,199	13,681,614	14,470,929	187,031,871	198,730,128
Total liabilities	188,156,981	197,489,892	15,228,270	15,566,689	203,385,251	213,056,581
Deferred inflows for pensions	3,138,923	497,684	144,038	-	3,282,961	497,684
Net investment in						
capital assets	38,466,843	31,676,658	27,010,165	26,112,503	65,477,008	57,789,161
Restricted	22,966,422	24,561,407	2,989,557	1,785,316	25,955,979	26,346,723
Unrestricted	(66,849,307)	(66,879,017)	6,737,173	7,072,504	(60,112,134)	(59,806,513)
Total net position	\$ (5,416,042)	\$ (10,640,952)	\$ 36,736,895	\$ 34,970,323	\$ 31,320,853	\$ 24,329,371

Net position and its change generally serve over time as a useful indicator of the government's financial position. For 2017, the changes in net position for governmental activities and business-type activities decreased \$3,596,327 from 2016 and increased \$6,079,465 from 2016, respectively. The decrease for governmental activities is comprised of \$1,201,043 more in program revenues, \$4,017,334 more in expenses, and \$780,036 less in general revenues/other changes in net position. The increase for business-type activities is comprised of \$1,318,877 more in program revenues, \$991,386 less in expenses, and \$3,769,202 more in general revenues/other changes in net position. Sections appear later in this discussion with more detailed explanations as to the decreased change in net position for governmental activities (page ix) and the increased change in net position for business-type activities (page x).

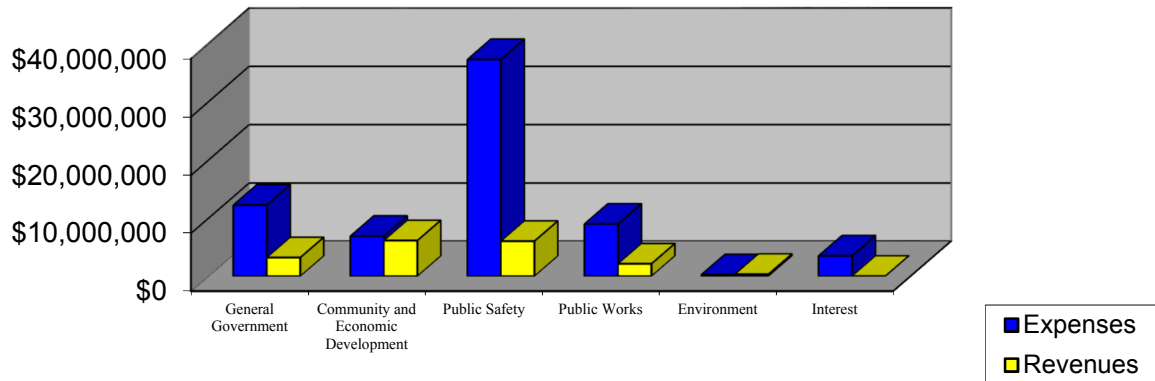
The largest portion of the City's net position is its investment in capital assets (i.e., land, artifacts, building, land and building improvements, equipment and furniture, infrastructure), less any related outstanding debt used to acquire those assets. These capital assets are used by the City to provide services to its citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted the resources needed to repay this debt must come from other sources as these capital assets cannot be used to liquidate these debt obligations.

**CITY OF HARRISBURG, PENNSYLVANIA**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**DECEMBER 31, 2017**

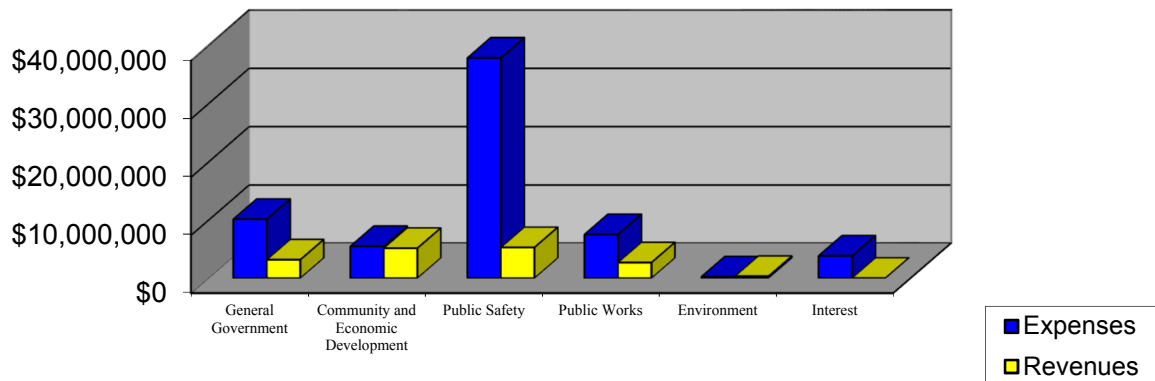
**CITY OF HARRISBURG**  
**CHANGES IN NET POSITION**  
**YEARS ENDED DECEMBER 31, 2017 AND 2016**

	Governmental Activities		Business-type Activities		Totals	
	2017	2016	2017	2016	2017	2016
<b>Revenues</b>						
Program revenues:						
Charges for services	\$ 8,552,265	\$ 8,164,063	\$ 14,983,835	\$ 13,675,010	\$ 23,536,100	\$ 21,839,073
Operating grants and contributions	9,155,652	7,706,809	51,817	41,765	9,207,469	7,748,574
Capital grants and contributions	125,973	761,975	-	-	125,973	761,975
General revenues:						
Taxes	45,481,025	43,292,385	-	-	45,481,025	43,292,385
Grants and contributions not restricted to specific functions	8,863,715	8,216,905	-	-	8,863,715	8,216,905
Other	2,589,935	2,448,766	39,489	26,942	2,629,424	2,475,708
<b>Total revenues</b>	<b>74,768,565</b>	<b>70,590,903</b>	<b>15,075,141</b>	<b>13,743,717</b>	<b>89,843,706</b>	<b>84,334,620</b>
<b>Expenses</b>						
General government	12,283,431	10,194,954	-	-	12,283,431	10,194,954
Community/Economic development	6,921,061	5,509,957	-	-	6,921,061	5,509,957
Public safety	37,246,320	37,862,228	-	-	37,246,320	37,862,228
Public works	9,023,397	7,558,344	-	-	9,023,397	7,558,344
Environment	262,425	250,661	-	-	262,425	250,661
Interest on long-term debt	3,509,356	3,852,512	-	-	3,509,356	3,852,512
Neighborhood services	-	-	12,317,774	13,317,968	12,317,774	13,317,968
Harrisburg Senators	-	-	1,288,460	1,279,652	1,288,460	1,279,652
<b>Total expenses</b>	<b>69,245,990</b>	<b>65,228,656</b>	<b>13,606,234</b>	<b>14,597,620</b>	<b>82,852,224</b>	<b>79,826,276</b>
Change in net position before transfers	5,522,575	5,362,247	1,468,907	(853,903)	6,991,482	4,508,344
Transfers	(297,665)	3,458,990	297,665	(3,458,990)	-	-
Change in net position	5,224,910	8,821,237	1,766,572	(4,312,893)	6,991,482	4,508,344
Net position, January 1	(10,640,952)	(19,462,189)	34,970,323	39,283,216	24,329,371	19,821,027
<b>Net position, December 31</b>	<b>\$ (5,416,042)</b>	<b>\$ (10,640,952)</b>	<b>\$ 36,736,895</b>	<b>\$ 34,970,323</b>	<b>\$ 31,320,853</b>	<b>\$ 24,329,371</b>

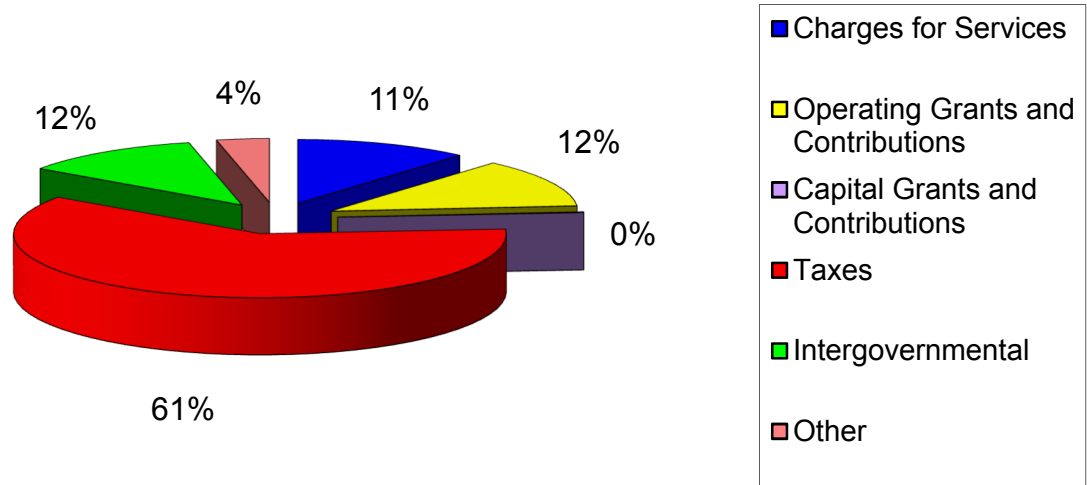
### Expenses and Program Revenues Governmental Activities - 2017



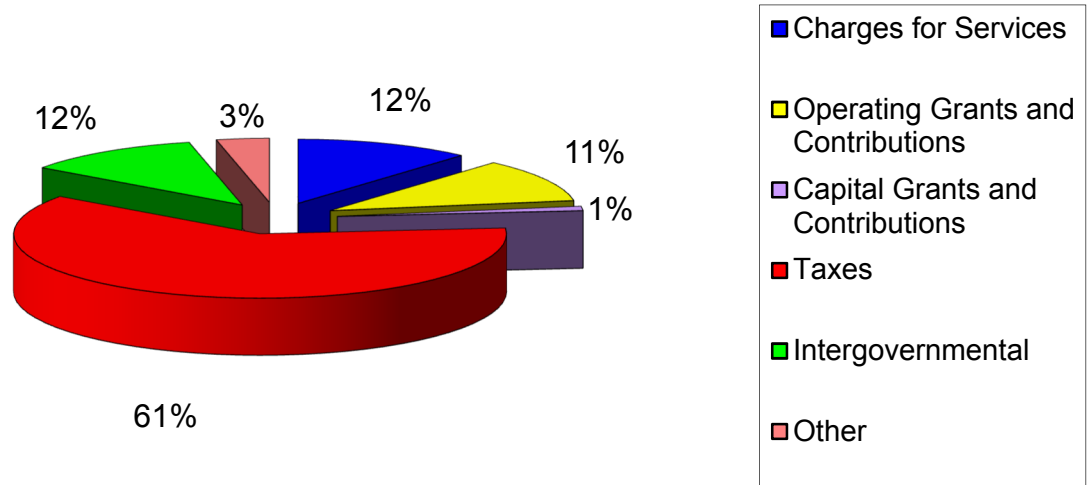
### Expenses and Program Revenues Governmental Activities - 2016



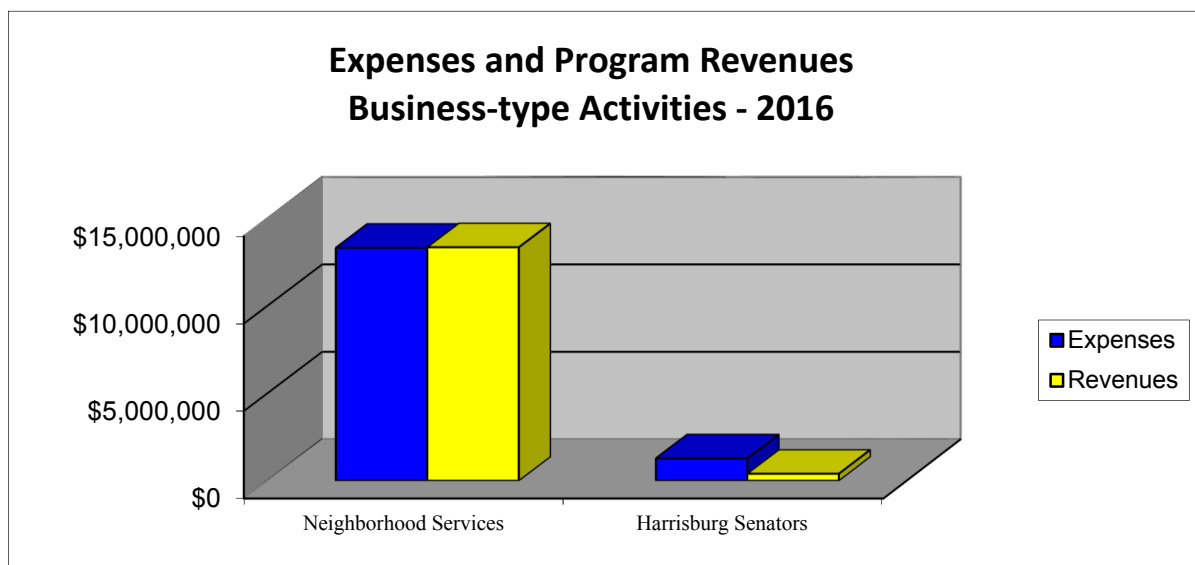
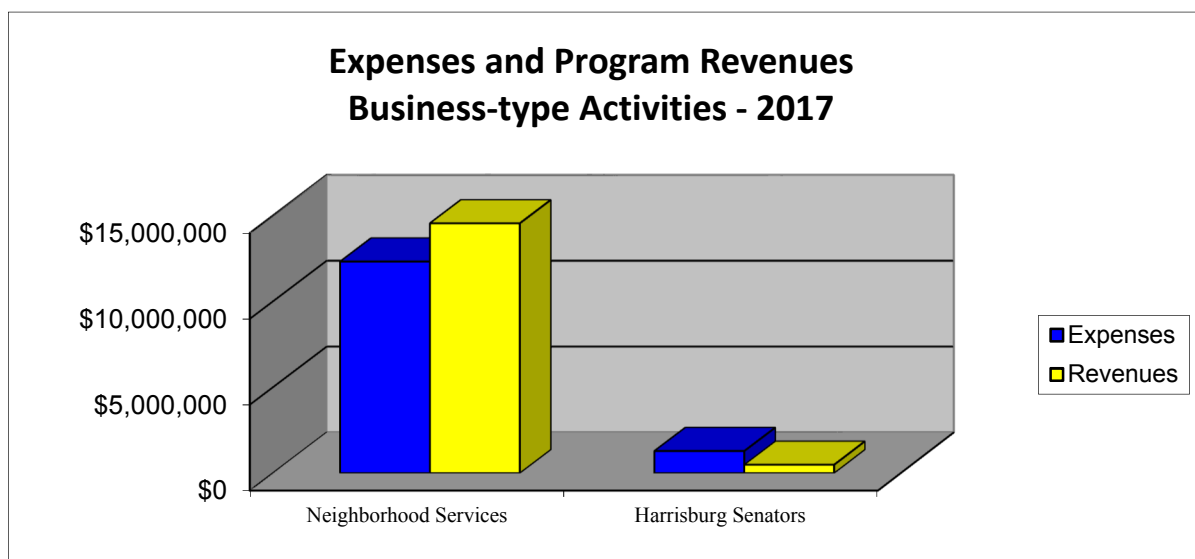
**Revenues by Source - Governmental Activities  
 2017**



**Revenues by Source - Governmental Activities  
 2016**



**Governmental Activities:** Change in net position in 2017 for governmental activities amounted to \$5,224,910 compared with a change in net position of \$8,821,237 occurring for 2016, for a resulting decrease of \$3,596,327 in such change. This decrease is comprised of General Government expenses increasing by \$2,088,477 mainly due to an increase of \$353,400 in related pension expense and the occurring release of \$1,695,999 in Harrisburg Strong Plan growth funds for applicable settlement distributions, and Public Works expenses increasing by \$1,465,053 mostly due to an increase of \$1,416,221 in related pension expense.



**Business-Type Activities:** Change in net position in 2017 for business-type activities amounted to \$1,766,572 compared with a change in net position of (\$4,312,893) occurring for 2016, for a resulting increase of \$6,079,465 in such change. This increase is comprised of Charges for services revenue increasing by \$1,218,036 for the Neighborhood Services Fund due to increases in both refuse and disposal utility billing revenues related to the City realizing a full year's benefit from acquiring several new commercial billing accounts from private waste haulers, Transfers – internal activities positively increasing by \$3,756,655 mainly due to prior year internal transfers between governmental and business-type activities reflecting the need to establish certain liability balances within the then new Neighborhood Services Fund, and Neighborhood services expenses decreasing by \$1,000,194 related to several factors including \$120,438 less in compensated absences expense due to the prior year being significantly affected by the transfer of accrued leave liability from governmental activities to business-type activities, \$284,098 less in workers' compensation expense as a result of an adjustment to the calculated reserve for incurred losses, \$377,565 less in miscellaneous contracted services reflecting very significant costs occurring in the prior year arising from a January 2016 winter storm event, and \$206,234 less in property taxes applicable to the City's public works complex facility attributed to 2016 including multiple years of such unpaid taxes.

### **Financial Analysis of the City's Funds**

**Governmental Funds** The focus of the City's governmental funds is to provide information on near term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements; in particular unassigned fund balance may serve as a useful measure of government's net resources available for spending at the end of the fiscal year. As of December 31, 2017, the City's governmental funds reported a combined ending fund balance of \$47,788,919 representing an increase of \$5,583,776 during 2017.

The General Fund is the City's primary operating governmental fund and experienced a net increase in fund balance during 2017 amounting to \$3,639,850 including total revenues of \$64,614,063 affected by increases in taxes, building permit fees, and insurance reimbursements; total expenditures of \$51,000,227 affected by increases in settlement distributions, consulting and capital expenditures for information technology, public safety expenditures relative to personnel and pension, and public works expenditures involving traffic control and building upgrades; and total net other financing uses of \$9,973,986 affected by decreases in bond insurance advances and transfers in from the Capital Projects Fund.

The Grant Programs Fund generally does not report a fund balance. In this fund, revenue is recognized only when allowable expenditures are incurred and the legal and contractual requirements of the individual programs are met. The fund balance of the Other

Governmental Funds increased during 2017 by \$1,978,552, and such change is comprised of several factors including \$905,234 in hotel tax revenue within the Capital Projects Fund not transferred to the General Fund, \$264,198 in grant funding support from PennDOT specific to the City's Third Street infrastructure project within the Capital Projects Fund, \$500,000 in interfund transfer from the General Fund to the Capital Projects Fund for enabling additional financial resources for the City's ongoing street and road improvement projects, and \$338,983 in resulting excess of revenues over expenditures applicable to the State Liquid Fuels Tax Fund.

### **General Fund Budgetary Highlights**

On a budgetary (non-GAAP) basis, the General Fund's actual amounts for 2017 resulted in a positive net change in fund balance of \$2,263,560, resulting in an overall net \$11.2 million favorable variance when compared to final budget amounts for the fiscal year; this favorable variance is summarized with several related factors as follows:

Total revenues being over budget by approximately \$4.3 million is mainly comprised of \$962,620 in stronger real estate tax revenue and associated penalty amounts, \$1,945,752 in higher than anticipated collections for local services taxes reflecting a too conservative budget estimation, \$648,606 in higher than anticipated collections for earned income taxes, and \$689,800 more in building permit fees related to the Bureau of Codes experiencing increased activity correlated with the City expanding its staff of inspectors.

Total expenditures being under budget by approximately \$9.2 million is mostly comprised of several favorable variances including \$2,069,904 for the Bureau of Police (personnel and capital costs), \$291,876 for the Bureau of Fire (capital costs), \$172,830 for Codes Enforcement (personnel costs), \$2,495,180 for Traffic and Engineering (consulting, engineering, and capital costs), \$879,979 for Vehicle Management (fuels and vehicle parts/supplies), \$2,352,543 in medical benefit claim costs reflecting excess budget estimation, \$670,126 for the Bureau of Information Technology (consulting and capital costs), and \$184,396 for the Bureau of Parks and Recreation (personnel costs).

Total net other financing uses being over budget by approximately \$2.3 million is more reflective of \$2.2 million in transfer-in reimbursement from the Federal Grants Fund not occurring prior to the end of the year, related to the General Fund providing temporary advance funds for costs associated with the South 14<sup>th</sup> Street sinkhole project prior to receipt of Federally awarded pre-disaster mitigation/disaster recovery grant funding.

Finally, the beginning of year budgetary basis fund balance has been restated by approximately \$1.2 million, so as to reflect the reclassification of previously reported special revenue funds now recognized as being part of the General Fund's financial statement presentation.



### **Capital Asset and Debt Administration**

1. **Capital assets** The City's capital assets for its governmental activities and business-type activities as of December 31, 2017 amount to \$91,124,858 and \$34,258,438 (net of accumulated depreciation), respectively. This investment in capital assets includes land, artifacts, buildings, land and building improvements, equipment and furniture, and infrastructure.

Major capital asset events during 2017 included the following:

- Governmental activities: Highlighted capital additions are comprised of \$1.2 million for buildings including improvements for the City Government Center, \$1.4 million for machinery and equipment including assets of an information technology nature, and \$1.6 million for infrastructure including various traffic control and lighting upgrades.
- Business-type activities: Highlighted capital additions are comprised of \$2.7 million for machinery and equipment including the sanitation/public works department upgrading its vehicles fleet with the acquisition of 7 new rear-loading refuse trucks.

Additional information on the City's capital assets can be found beginning on page 56 of this report.

2. **Long-term debt** The only debt activity in the City's governmental or business-type activities was the required principal and interest payments under existing debt arrangements, including restructuring activity relative to the City's bond insurer.

Additional information on the City's long-term debt can be found beginning on page 59 of this report.

### **Economic Factors**

Arguably, one of the most significant factors affecting financial position is the City's ongoing efforts to achieve a healthy budget free from previous burdening structural deficit conditions as it continues to further manage existing debt service requirements.

Additionally, the most significant unfunded mandate affecting the City is the liberal allowance for tax-exemption existing in Pennsylvania. What was already a broadly-accommodating state law was further

loosened several years ago by additional state legislative action. Today, approximately 49% of all real estate in the City is exempt from paying any type of taxes under state law. The number of properties achieving tax-exemption increases by the year. Some of the tax exempt-properties are among the greatest generators of demand for City services, and what results is a continuing inequitable and unfair burden on the City placing a higher tax rate on those who do pay property taxes.

Some of the factors affecting the City's costs are matters over which a local government has little control; other factors are only marginally controllable. The following items represent circumstances which will impact future costs:

- (a) Healthcare costs tend to rise each year and the City does continue to project these costs to remain substantial; however, even with some occurring staff size increases within various City departments in recent years these costs have somewhat stabilized. It is still anticipated that as the City continues to become more fully staffed, there will be a related increase in such costs.
- (b) Salaries and wages for the City's Police (FOP), Firefighter (IAFF), and Non-Uniformed (AFSCME) collective bargaining units were negotiated to 1% increases for fiscal year 2016; for fiscal year 2017, increases of .5% (twice), 2%, and 1% occurred for FOP, IAFF, and AFSCME, respectively; and for fiscal year 2018, increases of .5% (twice), 2%, and 1% again are to occur for FOP, IAFF, and AFSCME, respectively.
- (c) Pension benefits and OPEB obligations of the primary government are also considered here, as these liabilities have experienced continuous increases in recent years.
- (d) The Harrisburg Strong Plan provides for the agreed-to settlement of reimbursable amounts owed to several suburban municipalities in accordance with a negotiated compromise of the involved claim, and reimbursement to the City's bond insurer for advances made on the City's behalf involving the 1997 Series General Obligation Refunding Bonds and Notes. These related repayments have been scheduled to occur over multiple years beginning in 2013 through fiscal year 2032.

### **Requests for Information**

This financial report is designed for those who have an interest in the City's finances. Questions concerning any of the information provided in this report, requests for additional information, or complete financial statements for the discretely presented component units should be addressed to the City's Bureau of Financial Management, The Rev. Dr. Martin Luther King Jr., City Government Center, 10 North Second Street, Suite 302, Harrisburg, PA 17101. You may also find more information regarding the City at our website [www.harrisburgpa.gov](http://www.harrisburgpa.gov).

**CITY OF HARRISBURG, PENNSYLVANIA**  
**STATEMENT OF NET POSITION**  
**DECEMBER 31, 2017**

	Primary Government			Component Units	Total
	Governmental Activities	Business-type Activities	Total		
<b>Assets</b>					
Cash and cash equivalents	\$ 24,401,514	\$ 7,085,225	\$ 31,486,739	\$ 2,587,963	\$ 34,074,702
Investments, at fair value	10,703,473	3,671	10,707,144	-	10,707,144
Receivables, net of allowance for uncollectible accounts					
Taxes	14,306,390	-	14,306,390	-	14,306,390
Accounts	-	3,810,630	3,810,630	138,869	3,949,499
Rent	1,120,335	-	1,120,335	895,609	2,015,944
Loans	628,105	-	628,105	197,745	825,850
Lease	-	-	-	6,192,636	6,192,636
Notes	8,113,624	-	8,113,624	-	8,113,624
Grants	-	-	-	11,338	11,338
Other	4,004,030	1,311,912	5,315,942	-	5,315,942
Internal balances	268,410	(268,410)	-	-	-
Due from component unit	895,608	-	895,608	-	895,608
Other assets	846,503	43,936	890,439	15,566	906,005
Restricted assets					
Cash and cash equivalents	6,218,554	407,508	6,626,062	-	6,626,062
Investments, at fair value	4,538,241	658,740	5,196,981	1,232,859	6,429,840
Security deposit	-	1,350,000	1,350,000	-	1,350,000
Net pension asset	9,999,906	2,330,817	12,330,723	-	12,330,723
Capital assets, not being depreciated	27,101,669	370,021	27,471,690	30,000	27,501,690
Capital assets, less accumulated depreciation and amortization	64,023,189	33,888,417	97,911,606	47,658,088	145,569,694
<b>Total assets</b>	<b>177,169,551</b>	<b>50,992,467</b>	<b>228,162,018</b>	<b>58,960,673</b>	<b>287,122,691</b>
<b>Deferred Outflows of Resources</b>					
Deferred outflows of resources for pensions	8,710,311	1,116,736	9,827,047	-	9,827,047

(continued)

	Primary Government			Component Units	Total
	Governmental Activities	Business-type Activities	Total		
<b>Liabilities</b>					
Accounts payable and other current liabilities	3,473,509	1,400,423	4,873,932	246,621	5,120,553
Matured bond coupons	20,097	-	20,097	-	20,097
Accrued liabilities	7,142,171	146,233	7,288,404	117,742	7,406,146
Due to primary government	-	-	-	1,405,609	1,405,609
Unearned revenue	4,170,947	-	4,170,947	-	4,170,947
Noncurrent liabilities:					
Due within one year	11,425,692	910,089	12,335,781	2,254,916	14,590,697
Due in more than one year	53,839,567	7,943,192	61,782,759	20,645,889	82,428,648
Net pension liability	11,254,140	-	11,254,140	-	11,254,140
Other post-employment benefits	80,337,588	4,828,333	85,165,921	-	85,165,921
Liability under guarantee	16,493,270	-	16,493,270	-	16,493,270
<b>Total liabilities</b>	<b>188,156,981</b>	<b>15,228,270</b>	<b>203,385,251</b>	<b>24,670,777</b>	<b>228,056,028</b>
<b>Deferred Inflows of Resources</b>					
Deferred inflows of resources for pensions	3,138,923	144,038	3,282,961	-	3,282,961
Deferred lease revenue	-	-	-	56,490,862	56,490,862
<b>Total deferred inflows of resources</b>	<b>3,138,923</b>	<b>144,038</b>	<b>3,282,961</b>	<b>56,490,862</b>	<b>59,773,823</b>
<b>Net position</b>					
Net investment in capital assets	38,466,843	27,010,165	65,477,008	(24,636,119)	40,840,889
Restricted for:					
Revolving loan program	300,259	-	300,259	172,855	473,114
Environment	523,414	-	523,414	-	523,414
Public works	1,604,909	-	1,604,909	-	1,604,909
Community and economic development	99,796	-	99,796	-	99,796
Neighborhood mitigation	-	-	-	223,447	223,447
Tourism	2,058,525	-	2,058,525	-	2,058,525
Debt service	-	658,740	658,740	-	658,740
Growth funds	8,312,026	-	8,312,026	-	8,312,026
Net pension asset	9,999,906	2,330,817	12,330,723	-	12,330,723
Other	67,587	-	67,587	-	67,587
Insurer agreement	-	-	-	320,621	320,621
Unrestricted	(66,849,307)	6,737,173	(60,112,134)	1,718,230	(58,393,904)
<b>Total net position</b>	<b>\$ (5,416,042)</b>	<b>\$ 36,736,895</b>	<b>\$ 31,320,853</b>	<b>\$ (22,200,966)</b>	<b>\$ 9,119,887</b>

The accompanying notes are an integral part of these financial statements.

**CITY OF HARRISBURG, PENNSYLVANIA**  
**STATEMENT OF ACTIVITIES**  
**YEAR ENDED DECEMBER 31, 2017**

Functions/Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Primary government				
Governmental activities				
General government	\$ 12,283,431	\$ 3,173,538	\$ -	\$ 29,974
Community and economic development	6,921,061	482,700	5,661,191	-
Public safety	37,246,320	3,806,802	2,168,164	63,210
Public works	9,023,397	763,992	1,326,297	32,789
Environment	262,425	325,233	-	-
Interest on long-term debt	3,509,356	-	-	-
Total governmental activities	<u>69,245,990</u>	<u>8,552,265</u>	<u>9,155,652</u>	<u>125,973</u>
Business-type activities				
Harrisburg Senators	1,288,460	488,384	-	-
Neighborhood services	12,317,774	14,495,451	51,817	-
Total business-type activities	<u>13,606,234</u>	<u>14,983,835</u>	<u>51,817</u>	<u>-</u>
Total primary government	<u>\$ 82,852,224</u>	<u>\$ 23,536,100</u>	<u>\$ 9,207,469</u>	<u>\$ 125,973</u>
Component units				
Harrisburg Parking Authority	\$ 1,603,687	\$ 182,777	\$ -	\$ -
Harrisburg Downtown Improvement District	802,229	626,603	117,680	-
Redevelopment Authority	4,532,086	8,574,696	54,281	72,221
Total component units	<u>\$ 6,938,002</u>	<u>\$ 9,384,076</u>	<u>\$ 171,961</u>	<u>\$ 72,221</u>

General revenues  
Property taxes  
Real estate transfer taxes  
Local services taxes  
Earned income taxes  
Business privilege taxes  
Franchise taxes  
Public utility realty taxes  
Payments in lieu of taxes  
Grants and contributions not restricted to specific functions  
Gain on sale of assets  
Other income  
Unrestricted investment earnings  
Transfers - internal activities  
Extraordinary item  
Total general revenues, transfers, and extraordinary item  
Change in net position  
Net position - January 1, 2017 - restated  
Net position - December 31, 2017

Net (Expense) Revenue and  
Changes in Net Position

Primary Government				
Governmental Activities	Business-type Activities	Total	Component Units	Total
\$ (9,079,919)	\$ -	\$ (9,079,919)	\$ -	\$ (9,079,919)
(777,170)	-	(777,170)	-	(777,170)
(31,208,144)	-	(31,208,144)	-	(31,208,144)
(6,900,319)	-	(6,900,319)	-	(6,900,319)
62,808	-	62,808	-	62,808
(3,509,356)	-	(3,509,356)	-	(3,509,356)
<u>(51,412,100)</u>	<u>-</u>	<u>(51,412,100)</u>	<u>-</u>	<u>(51,412,100)</u>
-	(800,076)	(800,076)	-	(800,076)
-	2,229,494	2,229,494	-	2,229,494
-	1,429,418	1,429,418	-	1,429,418
<u>(51,412,100)</u>	<u>1,429,418</u>	<u>(49,982,682)</u>	<u>-</u>	<u>(49,982,682)</u>
-	-	-	(1,420,910)	(1,420,910)
-	-	-	(57,946)	(57,946)
-	-	-	4,169,112	4,169,112
-	-	-	2,690,256	2,690,256
17,676,374	-	17,676,374	-	17,676,374
636,111	-	636,111	-	636,111
6,565,218	-	6,565,218	-	6,565,218
11,558,850	-	11,558,850	-	11,558,850
7,854,818	-	7,854,818	-	7,854,818
604,679	-	604,679	-	604,679
42,611	-	42,611	-	42,611
542,364	-	542,364	-	542,364
8,863,715	-	8,863,715	-	8,863,715
27,412	-	27,412	-	27,412
-	3,655	3,655	37,514	41,169
2,562,523	35,834	2,598,357	1,211,748	3,810,105
(297,665)	297,665	-	-	-
-	-	-	613,506	613,506
<u>56,637,010</u>	<u>337,154</u>	<u>56,974,164</u>	<u>1,862,768</u>	<u>58,836,932</u>
5,224,910	1,766,572	6,991,482	4,553,024	11,544,506
<u>(10,640,952)</u>	<u>34,970,323</u>	<u>24,329,371</u>	<u>(26,753,990)</u>	<u>(2,424,619)</u>
<u>\$ (5,416,042)</u>	<u>\$ 36,736,895</u>	<u>\$ 31,320,853</u>	<u>\$ (22,200,966)</u>	<u>\$ 9,119,887</u>

The accompanying notes are an integral  
part of these financial statements.

**CITY OF HARRISBURG, PENNSYLVANIA**  
**BALANCE SHEET - GOVERNMENTAL FUNDS**  
**DECEMBER 31, 2017**

	General	Grant Programs	Debt Service	Other Governmental Funds	Total Governmental Funds
<b>ASSETS</b>					
Assets					
Cash and cash equivalents	21,417,354	\$ 2,978,071	\$ -	\$ 6,089	\$ 24,401,514
Investments, at fair value	2,646,990	2,003,134	41,208	6,012,141	10,703,473
Receivables, net of allowance for uncollectible accounts					
Taxes	14,264,119	-	-	42,271	14,306,390
Rent	1,120,335	-	-	-	1,120,335
Loans	300,259	327,846	-	-	628,105
Notes	8,113,624	-	-	-	8,113,624
Other	2,695,009	961,955	-	347,066	4,004,030
Due from other funds	5,853,272	720,351	-	305,998	6,879,621
Due from component unit	895,608	-	-	-	895,608
Other assets	269,768	576,735	-	-	846,503
Restricted assets					
Cash and cash equivalents	3,841,372	-	-	2,377,182	6,218,554
Investments, at fair value	4,538,241	-	-	-	4,538,241
Total assets	<u>\$ 65,955,951</u>	<u>\$ 7,568,092</u>	<u>\$ 41,208</u>	<u>\$ 9,090,747</u>	<u>\$ 82,655,998</u>

(continued)

	General	Grant Programs	Debt Service	Other Governmental Funds	Total Governmental Funds
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCE</b>					
Liabilities					
Accounts payable	\$ 2,573,687	\$ 684,307	\$ -	\$ 215,515	\$ 3,473,509
Accrued liabilities	683,230	11,219	-	1,661	696,110
Compensated absences	58,837	-	-	-	58,837
Matured bond coupons payable	-	-	20,097	-	20,097
Due to other funds	795,220	3,448,951	35,385	2,331,655	6,611,211
Unearned revenue	134,015	3,423,615	-	-	3,557,630
Total liabilities	<u>4,244,989</u>	<u>7,568,092</u>	<u>55,482</u>	<u>2,548,831</u>	<u>14,417,394</u>
Deferred inflows of resources					
Unavailable revenue - taxes	9,705,810	-	-	-	9,705,810
Unavailable revenue - notes receivable	8,113,624	-	-	-	8,113,624
Unavailable revenue - component unit	743,685	-	-	-	743,685
Unavailable revenue - other entities	1,886,566	-	-	-	1,886,566
Total deferred inflows of resources	<u>20,449,685</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>20,449,685</u>
Fund balance					
Nonspendable	269,768	-	-	-	269,768
Restricted for					
Revolving loan program	300,259	-	-	-	300,259
Environment	-	-	-	523,414	523,414
Public works	-	-	-	1,604,909	1,604,909
Community and economic development	-	-	-	99,796	99,796
Tourism	-	-	-	2,058,525	2,058,525
Other	67,587	-	-	-	67,587
Capital projects	-	-	-	1,755,272	1,755,272
Growth funds	8,312,026	-	-	-	8,312,026
Assigned for					
General government	27,734	-	-	-	27,734
Capital projects	-	-	-	500,000	500,000
Public works	102,428	-	-	-	102,428
Public safety	785,002	-	-	-	785,002
Community and economic development	279,129	-	-	-	279,129
2018 budget	9,212,650	-	-	-	9,212,650
Encumbrances					
Public works	739,713	-	-	-	739,713
Public safety	46,521	-	-	-	46,521
Community and economic development	36,126	-	-	-	36,126
Unassigned	21,082,334	-	(14,274)	-	21,068,060
Total fund balance	<u>41,261,277</u>	<u>-</u>	<u>(14,274)</u>	<u>6,541,916</u>	<u>47,788,919</u>
Total liabilities, deferred inflows of resources, and fund balance	<u>\$ 65,955,951</u>	<u>\$ 7,568,092</u>	<u>\$ 41,208</u>	<u>\$ 9,090,747</u>	<u>\$ 82,655,998</u>

The accompanying notes are an integral part of these financial statements.



**CITY OF HARRISBURG, PENNSYLVANIA**  
**RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET POSITION**  
**DECEMBER 31, 2017**

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Fund balance - total governmental funds \$ 47,788,919

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.

Governmental capital assets	\$ 258,388,104	
Less accumulated depreciation	<u>(167,263,246)</u>	91,124,858

Receivables that are not available to pay for current-period expenditures and, therefore, are reported as unavailable in the funds.		20,449,685
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Net pension asset, net of related deferred inflows and outflows of resources		15,571,294
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Guarantee fees are reported on the statement of net position for governmental activities and amortized over the life of the guarantee period, but are not available to pay current-period expenditures and, therefore, are not reported in the funds.		(613,317)
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Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.

Workers' compensation	(1,986,397)	
Bonds payable	(12,226,042)	
Notes payable	(27,793,667)	
Capital leases payable	(2,036,439)	
Compensated absences	(5,085,575)	
Compensated absences due and payable at December 31, 2017	58,837	
Claims and judgments	(675,000)	
Due to bond insurer	(14,912,139)	
Settlement with suburban municipalities	(1,225,000)	
Liability under guarantee	(16,493,270)	
Net pension liability	(11,254,140)	
Other post-employment benefits	(80,337,588)	
Accrued interest payable	<u>(5,771,061)</u>	<u>(179,737,481)</u>

Net position of governmental activities		<u>\$ (5,416,042)</u>
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The accompanying notes are an integral part of these financial statements.

**CITY OF HARRISBURG, PENNSYLVANIA**

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -  
GOVERNMENTAL FUNDS  
YEAR ENDED DECEMBER 31, 2017**

	General	Grant Programs	Debt Service	Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>					
Taxes	44,093,231	\$ -	\$ -	\$ -	\$ 44,093,231
Licenses and permits	707,027	-	-	-	707,027
Intergovernmental revenue	8,792,363	5,403,658	-	1,915,728	16,111,749
Department earnings and program revenue	5,610,151	78,744	-	1,175,149	6,864,044
Fines and forfeits	865,222	-	-	-	865,222
Investment income	1,865,868	5,549	118	33,394	1,904,929
Miscellaneous	2,680,201	15,367	-	-	2,695,568
<b>Total revenues</b>	<b>64,614,063</b>	<b>5,503,318</b>	<b>118</b>	<b>3,124,271</b>	<b>73,241,770</b>
<b>Expenditures</b>					
<b>Current</b>					
General government	10,075,684	5,110	-	-	10,080,794
Community and economic development	1,801,784	3,555,906	-	-	5,357,690
Public safety	32,098,578	1,139,599	-	-	33,238,177
Public works	6,014,321	32,789	-	1,005,104	7,052,214
Environment	-	-	-	260,458	260,458
Capital outlay	-	-	-	124,950	124,950
<b>Debt service</b>					
Principal retirements	1,009,830	510,000	9,843,440	5,177	11,368,447
Interest and fiscal charges	30	95,037	106,394	-	201,461
<b>Total expenditures</b>	<b>51,000,227</b>	<b>5,338,441</b>	<b>9,949,834</b>	<b>1,395,689</b>	<b>67,684,191</b>
<b>Excess of revenues over (under) expenditures</b>	<b>13,613,836</b>	<b>164,877</b>	<b>(9,949,716)</b>	<b>1,728,582</b>	<b>5,557,579</b>
<b>Other financing sources (uses)</b>					
Debt issuance	296,450	-	-	-	296,450
Sale of general capital assets	27,412	-	-	-	27,412
Transfers in	795,380	336,117	9,949,834	500,000	11,581,331
Transfers out	(11,093,228)	(500,994)	(34,744)	(250,030)	(11,878,996)
<b>Total other financing sources (uses)</b>	<b>(9,973,986)</b>	<b>(164,877)</b>	<b>9,915,090</b>	<b>249,970</b>	<b>26,197</b>
<b>Net change in fund balances</b>	<b>3,639,850</b>	<b>-</b>	<b>(34,626)</b>	<b>1,978,552</b>	<b>5,583,776</b>
<b>Fund balances - beginning of year - restated</b>	<b>37,621,427</b>	<b>-</b>	<b>20,352</b>	<b>4,563,364</b>	<b>42,205,143</b>
<b>Fund balances - end of year</b>	<b>\$ 41,261,277</b>	<b>\$ -</b>	<b>\$ (14,274)</b>	<b>\$ 6,541,916</b>	<b>\$ 47,788,919</b>

The accompanying notes are an integral part of these financial statements.

**CITY OF HARRISBURG, PENNSYLVANIA**  
**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES**  
**YEAR ENDED DECEMBER 31, 2017**

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Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balance - total governmental funds \$ 5,583,776

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

Capital outlays	\$ 5,677,867	
Depreciation expense	<u>(5,631,606)</u>	46,261

When recognizing the sale of capital assets, the governmental funds report the total proceeds of the sale. Only the gain or loss on the sale is reported with the governmental activities. (175,000)

The net pension asset (liability) is recorded as an asset (liability) in the government-wide financial statements, but not in the fund financial statements. This amount represents the change in the net pension asset (liability), net of deferred inflows and outflows of resources. (5,111,367)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. 1,536,667

Governmental funds report guarantee fees as revenues when received. However, in the statement of activities, the fees are amortized over the guarantee period and reported as investment income.

Amortization		109,094
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The issuance of long-term debt (i.e., bonds, leases) provides current financial resources to governmental funds, while the repayment of principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.

Issuance	(296,450)	
Principal repayments	10,368,120	
Settlement with suburban municipalities	<u>1,000,000</u>	11,071,670

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Workers' compensation	595,174	
Vested compensated absences	(55,655)	
Other post-employment benefits	(3,801,683)	
Accrued interest	(997,132)	
Amortization of liability under guarantee	(1,266,459)	
Amortization of bond discounts	<u>(2,310,436)</u>	<u>(7,836,191)</u>

Change in net position of governmental activities		<u>\$ 5,224,910</u>
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The accompanying notes are an integral part of these financial statements.

**CITY OF HARRISBURG, PENNSYLVANIA**  
**STATEMENT OF NET POSITION - PROPRIETARY FUNDS**  
**DECEMBER 31, 2017**

	Harrisburg Senators Fund	Neighborhood Services Fund	Total Proprietary Funds
<b>ASSETS</b>			
Current assets			
Cash and cash equivalents	\$ -	\$ 7,085,225	\$ 7,085,225
Investments, at fair value	-	3,671	3,671
Receivables, net of allowance for uncollectible accounts			
Accounts	-	3,810,630	3,810,630
Other	-	1,311,912	1,311,912
Due from other funds	78,386	614	79,000
Prepaid expenses and other assets	43,936	-	43,936
Total current assets	<u>122,322</u>	<u>12,212,052</u>	<u>12,334,374</u>
Long-term assets			
Restricted assets			
Cash and cash equivalents	111,726	295,782	407,508
Investments, at fair value	658,740	-	658,740
Security deposit	-	1,350,000	1,350,000
Net pension asset	-	2,330,817	2,330,817
Capital assets, not being depreciated	-	370,021	370,021
Capital assets, less accumulated depreciation and amortization	29,978,902	3,909,515	33,888,417
Total long-term assets	<u>30,749,368</u>	<u>8,256,135</u>	<u>39,005,503</u>
Total assets	<u>30,871,690</u>	<u>20,468,187</u>	<u>51,339,877</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred outflows of resources for pension	-	1,116,736	1,116,736
<b>LIABILITIES</b>			
Current liabilities			
Accounts payable	-	1,400,423	1,400,423
Accrued liabilities	39,920	106,313	146,233
Due to other funds	-	347,410	347,410
Current portion of workers' compensation	-	260,450	260,450
Current portion of lease rental bonds payable	340,000	-	340,000
Current portion of capitalized lease obligations	-	278,721	278,721
Current portion of vested compensated absences	-	30,918	30,918
Total current liabilities	<u>379,920</u>	<u>2,424,235</u>	<u>2,804,155</u>
Long-term liabilities			
Workers' compensation	-	640,448	640,448
Lease rental bonds payable	5,761,411	-	5,761,411
Capitalized lease obligations	-	1,058,253	1,058,253
Vested compensated absences	-	483,080	483,080
Other post-employment benefits	-	4,828,333	4,828,333
Total long-term liabilities	<u>5,761,411</u>	<u>7,010,114</u>	<u>12,771,525</u>
Total liabilities	<u>6,141,331</u>	<u>9,434,349</u>	<u>15,575,680</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred inflows of resources for pensions	-	144,038	144,038
<b>NET POSITION</b>			
Net investment in capital assets	24,067,603	2,942,562	27,010,165
Restricted			
Debt service	658,740	-	658,740
Net pension asset	-	2,330,817	2,330,817
Unrestricted	4,016	6,733,157	6,737,173
Total net position	<u>\$ 24,730,359</u>	<u>\$ 12,006,536</u>	<u>\$ 36,736,895</u>

The accompanying notes are an integral part of these financial statements.

**CITY OF HARRISBURG, PENNSYLVANIA**  
**STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION -**  
**PROPRIETARY FUNDS**  
**YEAR ENDED DECEMBER 31, 2017**

	Harrisburg Senators Fund	Neighborhood Services Fund	Total Proprietary Funds
Operating revenues			
Charges for service	<u>\$ 488,384</u>	<u>\$ 14,495,451</u>	<u>\$ 14,983,835</u>
Operating expenses			
Salaries and wages	-	3,148,874	3,148,874
Fringe benefits	-	42,832	42,832
Communications	-	81,918	81,918
Professional fees	-	9,536	9,536
Utilities	-	297,853	297,853
Insurance	-	66,600	66,600
Maintenance and repairs	25,000	324,839	349,839
Contracted services	-	7,193,754	7,193,754
Property taxes	-	69,069	69,069
Rent	-	97,709	97,709
Supplies	-	548,685	548,685
Depreciation and amortization	<u>928,600</u>	<u>390,951</u>	<u>1,319,551</u>
Total operating expenses	<u>953,600</u>	<u>12,272,620</u>	<u>13,226,220</u>
Operating income (loss)	<u>(465,216)</u>	<u>2,222,831</u>	<u>1,757,615</u>
Nonoperating revenues (expenses)			
State subsidy	-	51,817	51,817
Investment income	1,762	34,072	35,834
Miscellaneous income	-	3,655	3,655
Interest expense	(328,716)	(45,154)	(373,870)
Amortization of bond issue costs	<u>(6,144)</u>	<u>-</u>	<u>(6,144)</u>
Total nonoperating revenues (expenses)	<u>(333,098)</u>	<u>44,390</u>	<u>(288,708)</u>
Income (loss) before transfers	<u>(798,314)</u>	<u>2,267,221</u>	<u>1,468,907</u>
Transfers in	<u>297,665</u>	<u>-</u>	<u>297,665</u>
Change in net position	<u>(500,649)</u>	<u>2,267,221</u>	<u>1,766,572</u>
Net position - beginning of year	<u>25,231,008</u>	<u>9,739,315</u>	<u>34,970,323</u>
Net position - end of year	<u>\$ 24,730,359</u>	<u>\$ 12,006,536</u>	<u>\$ 36,736,895</u>

The accompanying notes are an integral part of these financial statements.

**CITY OF HARRISBURG, PENNSYLVANIA**  
**STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS**  
**YEAR ENDED DECEMBER 31, 2017**

	Harrisburg Senators Fund	Neighborhood Services Fund	Total Proprietary Funds
Cash flows from operating activities			
Received from user charges	\$ 488,384	\$ 14,676,261	\$ 15,164,645
Payments to employees for services	-	(3,200,044)	(3,200,044)
Payments for fringe benefits	-	(1,107,051)	(1,107,051)
Payments to suppliers for goods and services	(25,000)	(8,899,924)	(8,924,924)
Net cash provided by operating activities	463,384	1,469,242	1,932,626
Cash flows from noncapital financing activities			
State subsidy	-	93,582	93,582
Transfers in	297,665	-	297,665
Net cash provided by noncapital financing activities	297,665	93,582	391,247
Cash flows from capital and related financing activities			
Acquisition and construction of capital assets	-	(2,699,158)	(2,699,158)
Sales of assets	-	3,655	3,655
Interest paid	(327,403)	(45,154)	(372,557)
Lease, bond and note payments	(325,000)	(354,736)	(679,736)
Net cash used in capital and related financing activities	(652,403)	(3,095,393)	(3,747,796)
Cash flows from investing activities			
Sale (purchase) of investments	(499)	274,032	273,533
Investment income	1,420	34,072	35,492
Net cash provided by investing activities	921	308,104	309,025
Net increase (decrease) in cash and cash equivalents	109,567	(1,224,465)	(1,114,898)
Cash and cash equivalents (including restricted cash) - beginning of year	2,159	8,605,472	8,607,631
Cash and cash equivalents (including restricted cash) - end of year	\$ 111,726	\$ 7,381,007	\$ 7,492,733

(continued)

**CITY OF HARRISBURG, PENNSYLVANIA**  
**STATEMENT OF CASH FLOWS - ALL PROPRIETARY FUNDS (CONT'D)**  
**YEAR ENDED DECEMBER 31, 2017**

	Harrisburg Senators Fund	Neighborhood Services Fund	Total Proprietary Funds
Reconciliation of operating income (loss) to net cash provided by operating activities			
Operating income (loss)	\$ (465,216)	\$ 2,222,831	\$ 1,757,615
Adjustments to reconcile operating income (loss) to net cash provided by operating activities			
Depreciation and amortization	928,600	390,951	1,319,551
Provision for uncollectible accounts	-	2,326,650	2,326,650
Changes in assets and liabilities			
Accounts receivable	-	(2,434,982)	(2,434,982)
Deferred outflows of resources for pension	-	(226,423)	(226,423)
Due from/to other funds	-	289,142	289,142
Net pension asset	-	(1,203,742)	(1,203,742)
Accounts payable and other accrued costs	-	73,680	73,680
Workers' compensation	-	(283,641)	(283,641)
Vested compensated absences	-	(51,170)	(51,170)
Deferred inflows of resources for pension	-	144,038	144,038
Other post-employment benefits	-	221,908	221,908
Net cash provided by operating activities	<u>\$ 463,384</u>	<u>\$ 1,469,242</u>	<u>\$ 1,932,626</u>
Noncash investing, capital, and financing activities			
Amortization of bond discount	<u>\$ 6,144</u>	<u>\$ -</u>	<u>\$ 6,144</u>

The accompanying notes are an integral part of these financial statements.

**CITY OF HARRISBURG, PENNSYLVANIA**  
**STATEMENT OF FIDUCIARY NET POSITION**  
**DECEMBER 31, 2017**

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	Police Pension Trust Fund	Agency Funds
<b>ASSETS</b>		
Cash and cash equivalents	\$ -	\$ 922,796
Receivables		
Interest and dividends	5,248	-
Total receivables	5,248	-
Investments, at fair value		
Money market funds	716,979	-
Mutual funds		
Equity	60,307,789	-
Fixed income	20,424,110	-
Partnership	2,852,848	-
Total investments	84,301,726	-
Total assets	84,306,974	922,796
<b>LIABILITIES</b>		
Due to other governments	-	447,413
Escrow liabilities	-	475,383
Total liabilities	-	\$ 922,796
<b>NET POSITION</b>		
Restricted for police pension benefits	\$ 84,306,974	

The accompanying notes are an integral part of these financial statements.



**CITY OF HARRISBURG, PENNSYLVANIA**  
**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - POLICE PENSION TRUST FUND**  
**YEAR ENDED DECEMBER 31, 2017**

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Additions	
Contributions	
Plan member	\$ 542,472
Employer	<u>3,319,118</u>
Total contributions	<u>3,861,590</u>
Investment income	
Interest and dividend income	2,128,367
Net appreciation in fair value of investments	<u>9,719,246</u>
Total investment income	11,847,613
Less investment expense	<u>(204,397)</u>
Net investment income	<u>11,643,216</u>
Total additions	<u>15,504,806</u>
Deductions	
Pension benefits	6,226,579
Administrative expenses	<u>50,943</u>
Total deductions	<u>6,277,522</u>
Change in net position	9,227,284
Net position - beginning of year	<u>75,079,690</u>
Net position - end of year	<u><u>\$ 84,306,974</u></u>

The accompanying notes are an integral part of these financial statements.

**Harrisburg Parking Authority**

On December 23, 2013, the Harrisburg Parking Authority Component Unit entered into an Asset Transfer Agreement for the City of Harrisburg Parking System for a majority of its parking facilities, meters, and lots. Subsequent to December 23, 2013, the Harrisburg Parking Authority maintains an operating interest in the City Island Garage and certain parking lots. Although the Harrisburg Parking Authority maintains an operating interest in the City Island Garage as of December 31, 2017, the Asset Transfer Agreement stipulates that the City Island Garage could also be transferred once negotiations with certain interested parties are complete.

**Harrisburg Downtown Improvement District, Inc.**

The Harrisburg Downtown Improvement District, Inc. Component Unit, a Pennsylvania non-profit corporation, was formed on April 22, 2004, under provisions of the Neighborhood Improvement District Act, as of December 20, 2000, to provide neighborhood improvement district management association services, overseeing a neighborhood improvement district located in the Downtown Business District of Harrisburg, Pennsylvania. Such services shall include services which improve the ability of commercial establishments to service its consumers, transportation, public relations programs, advertising, district maintenance, security services, and services which improve the ability of property owners to enjoy a safer and more attractive neighborhood.

**Redevelopment Authority of the City of Harrisburg**

The Redevelopment Authority of the City of Harrisburg Component Unit is incorporated under the provisions of the Commonwealth of Pennsylvania Urban Development Act Number 385 of May 24, 1945, as amended, for the purpose of providing redevelopment and other related activities within the City.

**CITY OF HARRISBURG, PENNSYLVANIA**  
**STATEMENT OF NET POSITION - COMPONENT UNITS**  
**DECEMBER 31, 2017**

<b>ASSETS</b>	Harrisburg Parking Authority	Harrisburg Downtown Improvement District	Redevelopment Authority	Total Component Units
Current assets				
Cash and cash equivalents	\$ 1,337,073	\$ 404,394	\$ 846,496	\$ 2,587,963
Receivables, net of allowance for uncollectible accounts				
Accounts	20,116	4,409	114,344	138,869
Grants	-	-	11,338	11,338
Rent	895,609	-	-	895,609
Loans	-	-	24,483	24,483
Lease	-	-	577,136	577,136
Prepaid expenses and other assets	8,556	7,010	-	15,566
Total current assets	<u>2,261,354</u>	<u>415,813</u>	<u>1,573,797</u>	<u>4,250,964</u>
Restricted assets				
Investments, at fair value	-	-	1,232,859	1,232,859
Total restricted assets	<u>-</u>	<u>-</u>	<u>1,232,859</u>	<u>1,232,859</u>
Loans receivable	-	-	173,262	173,262
Lease receivable	-	-	5,615,500	5,615,500
Capital assets, not being depreciated	-	-	30,000	30,000
Capital assets, less accumulated depreciation	4,083,017	-	43,556,204	47,639,221
Project costs, less accumulated amortization	-	18,867	-	18,867
Total assets	<u>6,344,371</u>	<u>434,680</u>	<u>52,181,622</u>	<u>58,960,673</u>

(continued)

	Harrisburg Parking Authority	Harrisburg Downtown Improvement District	Redevelopment Authority	Total Component Units
<b>LIABILITIES</b>				
Current liabilities (payable from current assets)				
Accounts payable and accrued liabilities	95,527	29,909	121,185	246,621
Due to primary government	895,609	-	510,000	1,405,609
Accrued interest payable	-	-	104,187	104,187
Total current liabilities (payable from current assets)	<u>991,136</u>	<u>29,909</u>	<u>735,372</u>	<u>1,756,417</u>
Current liabilities (payable from restricted assets)				
Current portion of revenue bonds payable	-	-	1,910,000	1,910,000
Current portion of revenue notes payable	-	-	344,916	344,916
Total current liabilities (payable from restricted assets)	<u>-</u>	<u>-</u>	<u>2,254,916</u>	<u>2,254,916</u>
Noncurrent liabilities				
Compensated absences	-	-	13,555	13,555
Revenue bonds payable, net of discount	-	-	19,896,429	19,896,429
Revenue notes payable, net of discount	-	-	578,628	578,628
Due to other governments	-	-	170,832	170,832
Total liabilities	<u>991,136</u>	<u>29,909</u>	<u>23,649,732</u>	<u>24,670,777</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred lease revenue	<u>-</u>	<u>-</u>	<u>56,490,862</u>	<u>56,490,862</u>
<b>NET POSITION</b>				
Net position				
Net investment in capital assets	4,083,017	-	(28,719,136)	(24,636,119)
Restricted				
Revolving loan program	-	-	172,855	172,855
Insurer agreement	320,621	-	-	320,621
Neighborhood mitigation	-	-	223,447	223,447
Unrestricted	<u>949,597</u>	<u>404,771</u>	<u>363,862</u>	<u>1,718,230</u>
Total net position	<u>\$ 5,353,235</u>	<u>\$ 404,771</u>	<u>\$ (27,958,972)</u>	<u>\$ (22,200,966)</u>

The accompanying notes are an integral part of these financial statements.

**CITY OF HARRISBURG**  
**STATEMENT OF ACTIVITIES - COMPONENT UNITS**  
**YEAR ENDED DECEMBER 31, 2017**

	Program Revenues			
	Expenses	Charges for Services	Operating Contributions and Grants	Capital Contributions and Grants
Harrisburg Parking Authority	\$ 1,603,687	\$ 182,777	\$ -	\$ -
Harrisburg Downtown Improvement District	802,229	626,603	117,680	-
Redevelopment Authority	4,532,086	8,574,696	54,281	72,221
<b>Total component units</b>	<b>\$ 6,938,002</b>	<b>\$ 9,384,076</b>	<b>\$ 171,961</b>	<b>\$ 72,221</b>

General revenues  
Miscellaneous income  
Unrestricted investment earnings  
Extraordinary item

Total general revenues and extraordinary item

Change in net position

Net position - January 1, 2017 - restated

Net position - December 31, 2017

Net (Expense) Revenue and  
Changes in Net Position

Harrisburg Parking Authority	Harrisburg Downtown Improvement District	Redevelopment Authority	Total
\$ (1,420,910)	\$ -	\$ -	\$ (1,420,910)
-	(57,946)	-	(57,946)
-	-	4,169,112	4,169,112
<u>(1,420,910)</u>	<u>(57,946)</u>	<u>4,169,112</u>	<u>2,690,256</u>
-	-	37,514	37,514
1,202,000	1,545	8,203	1,211,748
613,506	-	-	613,506
<u>1,815,506</u>	<u>1,545</u>	<u>45,717</u>	<u>1,862,768</u>
394,596	(56,401)	4,214,829	4,553,024
<u>4,958,639</u>	<u>461,172</u>	<u>(32,173,801)</u>	<u>(26,753,990)</u>
<u>\$ 5,353,235</u>	<u>\$ 404,771</u>	<u>\$ (27,958,972)</u>	<u>\$ (22,200,966)</u>

The accompanying notes are an integral  
part of these financial statements.

## 1. Summary of Significant Accounting Policies

The City of Harrisburg, Pennsylvania (City) was founded by John Harris II in 1785, established as a borough in 1791 and incorporated as a City on March 19, 1860. The City operates as a Mayor-Council form of government and provides all municipal services to its residents.

The accounting policies of the City conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The following is a summary of the significant policies:

### A. *Reporting Entity*

The City used guidance contained in governmental accounting standards to evaluate the possible inclusion of related entities (Authorities, Boards, Councils, etc.) within its reporting entity. The criteria used by the City for inclusion are financial accountability and the nature and significance of the relationships. In determining financial accountability in a given case, the City reviews the applicability of the following criteria. The City is financially accountable for:

- Organizations that make up the legal City entity.
- Legally separate organizations if City officials appoint a voting majority of the organization's governing body and the City is able to impose its will on the organization or if there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the City, as defined below:
  - **Impose its Will** – If the City can significantly influence the programs, projects, or activities of, or the level of services performed or provided by, the organization.
  - **Financial Benefit or Burden** – Exists if the City (1) is entitled to the organization's resources or (2) is legally obligated or has otherwise assumed the obligation to finance the deficits of, or provide support to, the organization or (3) is obligated in some manner for the debt of the organization.
- Organizations that are fiscally dependent on the City. Fiscal dependency is established if the organization is unable to adopt its budget, levy taxes, set rates or charges, or issue bonded debt without approval by the City.

Based on the foregoing criteria, the reporting entity has been defined to include all the entities for which the City is financially accountable or for which there is another significant relationship. Specific information on the nature of the various potential component units and a description of how the aforementioned criteria have been considered in determining whether or not to include or exclude such units in the City's

financial statements are provided in the following paragraphs. Separately published audit reports of the component units and joint venture are available for public inspection in the City's Finance Office.

*Blended Component Units*

Some component units, despite being legally separate from the primary government (City), are so intertwined with the primary government that they are, in substance, the same as the primary government and are reported as part of the primary government. The component unit reported in this way is the City of Harrisburg Leasing Authority.

**City of Harrisburg Leasing Authority**

The City of Harrisburg Leasing Authority was formed pursuant to the Municipality Authorities Act in 1986 for the purpose of acquiring and leasing facilities and equipment to the City. The five-member Board of Directors is appointed by the Mayor. The City of Harrisburg Leasing Authority's only financial transaction is the financing of City projects. There was no activity during the year ended December 31, 2017.

*Discretely Presented Component Units*

Component units which are not blended as part of the primary government are discretely presented, which entails reporting component unit financial data in a column separate from the financial data of the primary government. The component units presented in this way are the following:

- Harrisburg Parking Authority
- Harrisburg Downtown Improvement District, Inc.
- Redevelopment Authority of the City of Harrisburg

**Harrisburg Parking Authority**

The Harrisburg Parking Authority (Authority) was incorporated in 1972 under the Pennsylvania Parking Authority Law of 1947. The Authority is an agency of the Commonwealth of Pennsylvania, which owns and operates parking facilities in the City. The five-member Board of Directors is appointed by the Mayor and members can be removed from the Board at will.

On December 23, 2013, the Authority entered into an Asset Transfer Agreement for the City of Harrisburg Parking System (Agreement) dated December 1, 2013 with Pennsylvania Economic Development Financing Authority (PEDFA). Under the Agreement, the Authority agreed to lease, for a period of approximately 40 years,



certain parking facilities, meters, and lots for an upfront acquisition price of approximately \$267 million, plus four notes receivable, with a present value of approximately \$12 million. At closing on December 23, 2013, at request of the City, the Authority assigned the notes receivable to the City, Dauphin County (County), and the bond insurer. Any surplus revenues (as defined in the Agreement), are to be paid on the notes receivable, with 75% going to the bond insurer and the County and 25% going to the City, until such time as the bond insurer and the County are made whole and then all amounts going to the City.

Because the lease qualified as a capital lease, all associated capital assets were removed from the Authority's financial statements as of the closing date. At the end of 40 years, all associated capital assets are to be returned to the Authority (or the City if the Authority is not in existence) along with any capital reserve monies (funded by PEDFA through an extensive formula in the PEDFA indenture) for deferred maintenance. In accordance with an agreement with the bond insurer, any amounts received after the transfer of assets by the Authority in respect of its ownership of the parking assets transferred, in excess of reserves agreed upon by the Authority and the bond insurer, are to be promptly paid to the bond insurer. Within 30 days following June 30, 2015, any surplus amount held and received by the Authority after closing of the transfer of assets is to be promptly paid to the bond insurer. At December 31, 2017, such transfer has not taken place as the Authority and the bond insurer are currently in the settlement process.

Subsequent to the asset transfer date of December 23, 2013, the Authority maintained an operating interest in the City Island Garage and certain parking lots. Although the Authority maintains an operating interest in the City Island Garage as of December 31, 2017, the Agreement stipulates that the City Island Garage could also be transferred once negotiations with certain interested parties are complete.

**Harrisburg Downtown Improvement District, Inc.**

The Harrisburg Downtown Improvement District, Inc., a Pennsylvania non-profit corporation, (Corporation) was formed on April 22, 2004 under the provisions of the Neighborhood Improvement District Act, as of December 20, 2000, to provide neighborhood improvement district management association services, overseeing a neighborhood improvement district located in the downtown business district of Harrisburg, Pennsylvania. On September 14, 2004, City Council adopted an ordinance to establish a Neighborhood Improvement District (District) to replace the Harrisburg Downtown Improvement District Authority by providing the same business improvements and administrative services to a larger downtown business district. Effective September 30, 2004, the Harrisburg Downtown Improvement District Authority was terminated and all assets, liabilities, and contractual rights were assumed by the Corporation.

On September 14, 2010, the Corporation was re-authorized by City Council to administer services to the District for a five-year term beginning January 1, 2011 and ending December 31, 2015. On December 15, 2015, the Corporation was re-authorized by City Council for a two-year term beginning January 1, 2016 to administer services to the District. The authorization to administer the District shall automatically terminate on December 31, 2017, unless the governing body of the City legislatively authorizes its continuation. On September 12, 2017, the Corporation was re-authorized by City Council for a five-year term beginning January 1, 2018 to administer services to the District.

**Redevelopment Authority of the City of Harrisburg**

The Redevelopment Authority of the City of Harrisburg (Redevelopment Authority) was established in 1949 pursuant to the Urban Redevelopment Act of 1945 (Public Law – 991). The Redevelopment Authority is administered by a five-member Board of Directors, all of whom are appointed by the Mayor. The Redevelopment Authority provides a broad range of urban renewal and maintenance programs within the City. The Redevelopment Authority also coordinates efforts to improve the economic vitality, the housing stock, and overall living conditions within the City. The City guarantees certain debt of the Redevelopment Authority projects.

The Harrisburg Land Bank (Land Bank) is a blended component unit presented in the Redevelopment Authority's financial statements. The Land Bank is governed by seven board members, five of which serve as members of the Redevelopment Authority and two appointed by the Mayor. The Land Bank was created under the Pennsylvania Land Bank Act and its purpose is to deter blight and return vacant property to productive status, thereby enabling the transformation of vacant, blighted, abandoned, and tax-delinquent spaces into vibrant City places.

*Potential Component Units Excluded*

**Capital Region Water**

Capital Region Water (CRW) was incorporated in 1957 under the provisions of the Municipality Authorities Act. CRW is administered by a five-member Board of Directors, all of whom are appointed by the Mayor and confirmed by City Council. The purpose of CRW is, among other things, to engage in public works projects relating to the ownership and operation of the water system and wastewater treatment and conveyance systems. CRW also maintains responsibility for winding down certain administrative, contractual, and minor operating activities of the previously owned resource recovery facility. The City has no financial accountability over CRW's operations. CRW operates and reports on a calendar year.

**City of Harrisburg Housing Authority**

The City of Harrisburg Housing Authority (Housing Authority) was established in 1937 pursuant to the Housing Authorities Law to promote the availability of safe and sanitary dwelling accommodations at affordable rents to families of low income. The Housing Authority is administered by a five-member Board of Directors, all of whom are appointed by the Mayor.

The Housing Authority operates low-rent subsidized housing projects established within the City. The Housing Authority manages the acquisition of federal and state funds for the construction of and/or improvements to low income properties and reviews programs with the landlords to ensure compliance with various rules and regulations. The City has no financial accountability over the Housing Authority's operations.

The Housing Authority operates and reports on a calendar year.

**Joint Venture**

The City is a participant with other municipalities in a joint venture that provides services to the constituents of all the participants. The City has no financial or equity interest in the joint venture. The following is a summary of the significant facts and circumstances for the joint venture for the year ended June 30, 2017:

Name of Organization	Cumberland-Dauphin-Harrisburg Transit Authority
Services Provided	Bus Service
City Board representation	Two of seven members
Fiscal Year	June 30
Current Assets	\$ 3,753,210
Capital Assets, Net	\$ 19,393,725
Total Assets and Deferred Outflows of Resources	\$ 24,253,328
Net Position	\$ 15,518,518
Operating Revenue	\$ 6,639,022
Operating Loss	\$ (17,473,927)
Change in Net Position	\$ (658,998)
City Contribution to Operations	\$ 255,996

**Related Organizations**

The City Council and Mayor are also responsible for appointing the members of several boards, but the City's accountability for these organizations does not extend beyond making appointments. These boards include:

Broad Street Market Authority	Harrisburg Human Relations Commission
Planning Commission	License and Tax Appeals
Private Industry Council	Electrical Code Advisory and Licensing
Tri-County Regional Planning Commission	Building Code Board of Appeals
Emergency Planning Committee	Housing Code Board of Appeals
Board of Health	Civil Service Board
Historical and Architectural Review Board	Zoning Hearing Board
Plumbing Board	Revolving Loan Review Committee
Susquehanna Area Regional Airport Authority	

The amounts the City appropriated to these organizations during the year ended December 31, 2017 were immaterial to the basic financial statements.

The City owns the building occupied by the National Civil War Museum (Museum) and the related artifacts (collectively, the facilities). In April 2001, the City entered into a lease, license, and operating agreement with the Museum to lease the facilities for \$1 per year, to operate and manage the museum, and to license elements of the museum. The term of the agreement continues through January 1, 2031. After the first five years, the City can notify the Museum that it would like to renegotiate the rent payment based on the organization's ability to pay. In October 2009, the agreement was amended to extend the term for lease, license, and operations to January 31, 2039 and to provide the Museum with the right of first refusal option to purchase any or all of the artifacts.

In November 2017, the City and the Museum entered into a second amendment to the lease, license, and operating agreement. The second amendment grants the Museum the option to purchase the artifacts for \$5,250,000. The Museum may exercise this purchase option by written notice to the City on or before December 31, 2022 and the City agrees not to sell the artifacts prior to that date. Closing must be held within 90 days after exercise of the option. The City also agrees to create a \$1 million reserve fund from the proceeds of the sale of the artifacts which will be used to pay for capital improvements to the building. Any remaining proceeds in excess of the reserve balance will be used for improvements and maintenance of Reservoir Park. Should the Museum not exercise the purchase option by December 31, 2022, the Museum's right of first refusal and the City's limitation on sale of the artifacts remain in force provided that, during the five-year period beginning January 1, 2023, the City will have the right to sell up to 20% of the value of the artifacts. After the five-year period, the limitation applicable to each successive five-year period will be reduced to ten percent. In

addition, the second amendment to the lease, license, and operating agreement revised the rental agreement for the use of the building. Annual rental income would be as follows: 1) July 1, 2017 to June 30, 2020 - \$45,000; 2) July 1, 2020 to June 30, 2023 - \$60,000; 3) July 1, 2023 to June 30, 2026 - \$75,000; 4) July 1, 2026 to June 30, 2029 - \$85,000; and 5) July 1, 2029 to December 31, 2039 - \$100,000. During the first five years, the rent would offset approximately \$288,000 owed to the Museum by the City for reimbursement of capital improvements to the building. The Museum has the option to extend the term of the lease at a continued rate of \$100,000 per year for a term from January 1, 2040 to a date no later than the December 31 immediately preceding the 30<sup>th</sup> anniversary of the closing date on the purchase of the artifacts. Finally, at closing on the purchase of the artifacts, the Museum will make a payment on its outstanding debt obligation sufficient to reduce the unpaid balance to \$250,000 and notify CRW to release the \$250,000 certificate of deposit held as collateral by the bank for satisfaction of the debt.

**B. *Government-Wide and Fund Financial Statements***

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely, to a significant extent, on fees and charges to external parties for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

***C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation***

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and pension trust fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Benefits and refunds of the Combined Police Pension Plan are recognized when due and payable in accordance with the terms of the plan.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered available when they are collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Real estate, earned income, local services, mercantile, franchise, and hotel taxes, intergovernmental revenue, departmental earnings, and investment income are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. All other governmental fund revenues are recorded as cash is received because they are generally not measurable until actually received. In determining when to recognize intergovernmental revenues (grants and entitlements), the legal and contractual requirements of the individual programs are used as guidance.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on general long-term obligations are recognized when due. Prepaid items and inventory purchases are reported as expenditures in the year when the items are purchased. Expenditures for claims, judgments, compensated absences, contingent liabilities, and employer pension and other post-employment benefit contributions are reported to the extent that they mature each period.

The City reports unavailable revenue on its governmental fund balance sheet. Unavailable revenues arise when a potential revenue does not meet the “measurable” and “available” criteria for recognition in the current period. Unearned revenues arise when resources are received by the government before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the government has a legal claim to the resources, the deferred inflow of resources for

unavailable revenue and the liability for unearned revenue is removed from the governmental fund balance sheet and revenue is recognized.

The City reports the following major governmental funds:

**General Fund** – Accounts for all financial resources except those accounted for in another fund. The General Fund is the general operating fund of the City.

**Grant Programs Fund** - Accounts for the revenues and expenditures of federal, state, and other grant programs including the Community Development Block Grant Entitlement Program.

**Debt Service Fund** – Accounts for the accumulation of resources, which are principally transfers from other funds, for the payment of general long-term obligation principal, interest, and related costs.

The City reports the following major proprietary funds:

**Harrisburg Senators Fund** - Accounts for the revenues and expenses associated with the payment of debt on the financing of a new stadium of the Harrisburg Senators, a minor league franchise formerly owned by the City.

**Neighborhood Services Fund** – Created in 2016, this fund accounts for the revenues and expenses associated with the provision of refuse collection and disposal services to residential, commercial, and industrial establishments of the City, as well as Parks and Recreation maintenance services and road repair services, as those are related to the facilitation of refuse collection and disposal services, broadly defined.

In addition, the City reports the following fund types:

**Pension Trust Fund** – Accounts for the accumulation of resources for pension benefit payments and the withdrawals of qualified distributions of police personnel.

**Agency Funds** – Account for situations where the City’s role is purely custodial in nature (assets equal liabilities) and do not involve the measurement of results of operations and do not have a measurement focus. The City’s agency funds include the school tax collection fund, which is used to account for the collection and payment to the school district of property taxes billed and collected on its behalf, and the payroll and other escrow liabilities fund, which is used to account for the collection and payment of miscellaneous escrow liabilities.

Component units are accounted for as follows:

The discretely presented component units are accounted for as enterprise funds. As such, they account for the activities similar to those found in the private sector, where the determination of net income is necessary or useful for sound financial administration. Services from such activities are provided to outside parties.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the enterprise funds and other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City and its component units' practice to use restricted resources first, then unrestricted resources as they are needed.

**D. *Cash and Cash Equivalents***

For the purpose of the statement of cash flows, highly liquid investments (including restricted assets) with a maturity of three months or less when purchased are considered to be cash equivalents.

**E. *Investments***

The City and its component units' investment in external investment pools are valued at amortized cost, which approximates fair value. All other City and component unit investments are stated at fair value. The City and its component units categorize fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs.



**F. Allowance for Uncollectible Accounts**

The allowance for uncollectible accounts is based upon historical ratios established according to experience and other factors which, in the judgment of City officials, deserve recognition in estimating possible losses. Management believes that they have adequately provided for future probable losses.

**G. Loans Receivable**

The City has loans receivable issued from the City's Department of Building and Housing Development (DBHD) in the amount of \$964,431 and the Mayor's Office of Equal Economic Opportunity (MOEEO) in the amount of \$1,630,767, net of allowances for uncollectible accounts of \$669,387 and \$1,297,706, respectively. The balance of loans receivable that is reported in the General Fund, net of allowance for uncollectible accounts, is presented as restricted fund balance. The balance of the loans receivable that is reported in the Grant Programs Fund, net of allowance for uncollectible accounts, is presented as unearned revenue. Write-offs are determined based on events of loan default, bankruptcy, or negotiated settlement with the City.

The Redevelopment Authority's loans receivable consists of loans made to various entities for redevelopment projects within the City. The loans vary in term and require full payment of principal and interest at the end of the loan term. As of December 31, 2017, there was \$197,745 of loans receivable.

The Redevelopment Authority also received two Up-Front Grants in the amount of \$10.6 million from the United States Department of Housing and Urban Development for a redevelopment project within the City. The grant funds were loaned to developers for use in connection with a low-income housing project. The loans vary in term and require full payment of principal and interest at the end of the loan term. By their nature, the likelihood that these loans will be collected is remote and, as a result, the loans are completely offset with an allowance for doubtful accounts at December 31, 2017.

**H. Rent Receivable**

Management has assessed the rent receivables referenced in Note 4 for collectability and deemed the amounts to be fully collectable. Rent receipts are applied to the oldest receivables first.

**I. *Interfund Receivables and Payables***

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either “due to/from other funds” (i.e., the current portion of interfund loans) or “advances to/from other funds” (i.e., the non-current portion of interfund loans). During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as “due to/from other funds” on the balance sheet or statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as “internal balances.”

**J. *Security Deposit***

At December 31, 2017, the Neighborhood Services Fund has presented a security deposit in the amount of \$1.35 million. This amount represents the amount set aside to secure the City’s obligations to the owner of the resource recovery facility under the Municipal Waste Disposal Agreement. The amount has been deposited pursuant to the Second Addendum to Assignment, Amendment, and Restatement of the Disposal Agreement.

**K. *Capital Assets***

*Primary Government*

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, dams, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if historical cost is not available. Assets acquired prior to 1982 have been valued by applying an inflation index to current replacement cost to determine estimated historical costs. The cost of such assets amounted to \$2,447,811 at December 31, 2017. Donated capital assets are recorded at acquisition value at the date of donation. Acquisition value is the price that the City would have paid to acquire an asset with equivalent service potential in an orderly market transaction at the acquisition date.

The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend lives are not capitalized.

Artifacts, totaling \$18,474,000, have been recorded at cost in the governmental activities column of the government-wide financial statements and are not being depreciated.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Capital assets of the primary government are depreciated using the straight-line method over the following estimated useful lives:

Buildings and improvements	5 to 100 years
Equipment and furniture	5 to 20 years
Infrastructure	50 to 150 years

*Component Units*

*Harrisburg Parking Authority*

The Authority's capital assets in service and construction in progress are stated on the basis of cost. Donated capital assets are recorded at acquisition value at the date of donation. Acquisition value is the price that the Authority would have paid to acquire an asset with equivalent service potential in an orderly market transaction at the acquisition date. Capital assets are defined by the Authority as assets with an initial, individual cost of \$10,000 for land, buildings, and related improvements, or \$1,000 for furniture and equipment purposes, and an estimated useful life in excess of three years. Maintenance and repairs, which do not significantly extend the value or life of capital assets, are expensed as incurred.

The Authority's depreciation expense is computed using the straight-line method over the estimated useful asset life of thirty years. Interest is capitalized on assets acquired with tax-exempt debt. The amount of interest to be capitalized is calculated by offsetting interest costs incurred from the date of the borrowing until completion of the project with interest earned on invested proceeds over the same period.

*Harrisburg Downtown Improvement District, Inc.*

Property and equipment are carried at cost. Depreciation is computed using the straight-line method over the useful lives of the assets. Management has set a policy using a dollar amount to capitalize expenditures of \$5,000. Leasehold improvements pertain to the design and construction of certain improvements within the Harrisburg

Downtown Improvement District, Inc.'s leased space, which are stated at cost and depreciated over the lease term using the straight-line method of depreciation.

*Redevelopment Authority of the City of Harrisburg*

All capital assets are capitalized at historical cost at the acquisition date. Donated capital assets are recorded at acquisition value at the date of donation. Acquisition value is the price that the Redevelopment Authority would have paid to acquire an asset with equivalent service potential in an orderly market transaction at the acquisition date. The Redevelopment Authority maintains a capitalization threshold of \$5,000 for vehicles, equipment, and furniture and fixtures. Leasehold improvements, land improvements, buildings, and building improvements have a capitalization threshold of \$25,000. All capital assets are depreciated, except for land, land improvements (excavation, fill, grading, landscaping), construction in progress, easements, and rights of way.

Depreciation is computed using the straight-line method over the following useful lives:

Buildings and building improvements	30-40 years
Land improvements	20 years
Furniture and fixtures	10 years
Leasehold improvements	7-10 years
Vehicles	7-10 years
Equipment	5 years

**L. *Vested Compensated Absences***

*Primary Government*

Vested compensated absences represent vested portions of accumulated unpaid vacation, sick pay, and other employee benefit amounts. It is the City's policy to permit employees to accumulate a limited amount of earned but unused vacation, sick pay, and other employee benefit amounts, which will be paid to employees upon separation from City service. All vested compensated absences are accrued when incurred in the government-wide, proprietary, and fiduciary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

*Component Unit*

*Redevelopment Authority of the City of Harrisburg*

The Redevelopment Authority's employees are granted vacation benefits in varying amounts depending on the number of years of service. Employees may accumulate up to 37.5 hours of vacation leave, which may be carried over to subsequent years. Sick leave benefits accrue up to a maximum of 675 hours but can only be used as sick time and not taken in pay. Sick leave accumulated in excess of 675 hours may be converted, at the discretion of the Executive Director, to vacation time. The conversion of sick leave to vacation leave will occur on the ratio of three (3) hours excess sick leave to one (1) hour vacation leave. The vacation leave accrued in this manner may be carried over to the new calendar year in addition to the maximum vacation leave carryover otherwise permitted. The liability related to compensated absences is reported in the statement of net position.

**M. *Long-term Obligations***

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable statement of net position. Bond premiums and discounts are amortized over the life of the related obligation using the effective interest method. Debt is reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses.

**N. *Deferred Inflows and Outflows of Resources for Pensions***

In conjunction with pension accounting requirements, the differences in the City's expected and actual experience, changes of assumptions, the City's contributions subsequent to the measurement date, and the difference between projected and actual earnings on pension plan investments are recorded as deferred inflows or outflows of resources related to pension on the government-wide and proprietary fund financial statements. These amounts are determined based on the actuarial valuations performed for the pension plans.

**O. Encumbrances**

Encumbrance accounting, under which purchase orders, contracts, and other commitments for expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the governmental and proprietary fund types. Encumbrances are recorded when purchase orders are issued, but are not considered expenditures until liabilities for payment are incurred. Encumbrances outstanding at year-end for unfilled obligations of the current year budget are reappropriated in the succeeding year. The City reports encumbrances in its governmental funds as assigned fund balance, if the individual fund's fund balance is not presented as restricted. The General Fund had encumbrances of \$822,360 relating to contract services, equipment, and operating materials and supplies. Encumbrance accounting is used in proprietary fund types as a tool for budgetary control, but is not reported on the statement of net position. There are no encumbrances for the proprietary funds at December 31, 2017.

**P. Fund Equity and Net Position**

In the government-wide financial statements and the proprietary and pension trust fund types in the fund financial statements, net position is classified in the following categories:

**Net Investment in Capital Assets** – This category groups all capital assets, including infrastructure, into one component of net position. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction, or improvement of these assets reduces this category.

**Restricted Net Position** – This category presents external restrictions imposed by creditors, grantors, contributors or laws or regulations of other governments, and restrictions imposed by law through constitutional provisions or enabling legislation.

**Unrestricted Net Position** – This category represents the net position of the City, that is not restricted for any project or other purpose.

Sometimes the City and its component units will fund outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the financial statements, a flow assumption must be made about the order in which resources are considered to be applied. It is the City's and its component units' policy to consider restricted net position to have been depleted before unrestricted net position is applied.

In the fund financial statements, governmental funds report fund balance in categories based on the level of constraints placed upon the funds. The levels are as follows:

***Nonspendable*** – This category represents funds that are not in spendable form and includes such items as prepaid expenditures.

***Restricted*** – This category represents funds that are limited in use due to constraints on purpose and circumstances of spending that are legally enforceable by outside parties.

***Assigned*** – This category represents intentions of the City to use funds for specific purposes.

***Unassigned*** – This category represents all other funds not otherwise defined.

Sometimes the City will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of assigned and unassigned fund balance). In order to calculate the amounts to report as restricted, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which resources are considered to be applied. It is the City's policy to consider restricted fund balance to have been depleted before using any component of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, assigned fund balance is applied first. Unassigned fund balance is applied last.

**Q. Pensions**

All full-time employees of the City, with the exception of police officers, are covered by an agent-multiple employer public employee retirement system, the Pennsylvania Municipal Retirement System (PMRS). Police officers are covered by the Combined Police Pension Plan, a single-employer pension plan. Contributions to the plans are made in amounts sufficient to fund current service costs and to fund prior and past service costs over a forty-year period. Member employees contribute amounts to the plans based on a percentage of salary. The City funds its pension plans on the basis of normal cost plus the amortization of prior service cost over thirty years in accordance with Act 205 - 1984 of the Pennsylvania legislature. Pension expense is based upon normal cost plus the equivalent to interest on the unfunded prior service costs. As of January 1, 2017, the date of the most recent actuarial valuation, the actuarial accrued pension liability exceeded the actuarial value of assets in the Combined Police Pension Plan in the amount of \$14,011,211. However, the actuarial value of assets exceeded the actuarial accrued pension liability in the Non-uniformed Employees' and Combined Firefighters' Pension Plans in the amounts of \$15,696,592 and \$8,306,138, respectively.

**R. Risk Management**

*Primary Government*

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City purchases commercial insurance for all risks of loss including workers' compensation excess coverage for those risks related to injuries of employees. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

The City is self-insured for workers' compensation. As a self-insurer, the City is required to fund an already established trust fund, dollar for dollar, once the City has passed a total liability threshold as established by the Commonwealth of Pennsylvania. Accordingly, the City has established a trust fund for workers' compensation claims. The City provides coverage for up to a maximum of \$1,000,000 for any covered paid or volunteer firefighter, \$800,000 for any covered paid or volunteer police officer, and \$650,000 for each non-uniformed workers' compensation claim and has purchased commercial coverage for claims in excess of coverage.

In the government-wide financial statements and proprietary fund types in the fund financial statements, the liability for outstanding claims is reported in the applicable statement of net position. A liability for these amounts is reported in governmental funds only if they have matured. The accrued cost for unpaid claims was \$1,986,397 and \$900,898 in the governmental activities and business-type activities, respectively, at December 31, 2017. These claims liabilities are discounted to present value at a discount rate of 5% and are based on the requirements of governmental accounting standards, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated.

Change in the claims' liability amounts were as follows:

	Governmental Activities	Business-type Activities	2017	2016
Beginning - January 1	\$ 2,581,571	\$ 1,184,539	\$ 3,766,110	\$ 3,672,732
Current year claims and changes in estimates	94,002	(49,526)	44,476	684,148
Claim payments	(689,176)	(234,115)	(923,291)	(590,770)
Ending - December 31	<u>\$ 1,986,397</u>	<u>\$ 900,898</u>	<u>\$ 2,887,295</u>	<u>\$ 3,766,110</u>



*Component Units*

The City's discretely presented component units are exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. Significant losses are covered by commercial insurance. There were no significant reductions in insurance coverages in 2017. Settlement amounts have not exceeded insurance coverages for the current year or three prior years.

**S. *Budgets and Budgetary Accounting***

Formal budgetary integration is employed as a management control device during the year for the General Fund (which includes the Neighborhood Mitigation Fund, Special Events Fund, Fire Protection Fund, Police Protection Fund, Parks and Recreation Fund, WHBG-TV Fund, and Events Fund), Debt Service Fund, State Liquid Fuels Tax Fund and Host Municipal Fees Fund (both non-major governmental funds), and Neighborhood Services Fund (a proprietary fund). Annual fund budgets are adopted by specific ordinance passed by City Council. The City has established the following procedures relating to the preparation and adoption of the annual budget.

1. During August, the Office of Budget and Analysis allows office/department heads and bureau chiefs, and/or their own budget staff, to enter their subsequent year requested operating and revenue budgets (requests) into the Pentamation (eFinance) Account System Budget Module (system), including notes.
2. During this process, the Office of Budget and Analysis works on all personnel projections for the subsequent year, and confirms these amounts with office/department heads.
3. After the office/department heads and bureau chiefs have entered their requests into the system, the Mayor shall, not later than the month of November, require all office/department heads and bureau chiefs to submit requests for appropriations for the ensuing budget year, and to appear before the Mayor or the Business Administrator or other officer at public hearings, which shall be held during that month, on the various requests.
4. After the public hearings, the budget staff reviews the office/department heads'/bureau chiefs' expenditure projects and submits a first draft to the Business Administrator. Subsequent to the Business Administrator's review, the draft and recommendations are forwarded to the Mayor.
5. Mayoral hearings are then held with each office/department/bureau to discuss their budgets as submitted and allow them to substantiate projected

expenditures. During this time, the Mayor will make cuts to the budget as deemed necessary.

6. A second draft is then given to the Mayor with the results of the meeting held between the Mayor, office/department heads/bureau chiefs, and budget staff. The Mayor reviews the budget, with budget staff, and makes additional cuts and revenue enhancements. This process is repeated until a balanced budget is achieved.
7. On the fourth Tuesday of November, the final Mayoral recommended budget is presented to City Council.
8. Council holds Budget and Finance Committee meetings with office/department heads and bureau chiefs present to substantiate the proposed budget and arrive at any amendments to the budget.
9. By December 31, the budget, as amended by Council, is legally enacted through the passage of an ordinance. During the month of January following a municipal election, however, City Council may amend the Budget with proper notice for public inspection of the proposed budget amendment. Any amended budget ordinance must be adopted by City Council before the 16<sup>th</sup> of February. Within 15 days after the adoption of the budget ordinance, a copy of same must be filed with the Commonwealth of Pennsylvania, Department of Community and Economic Development.

Appropriations are authorized by ordinance at the fund level with the exception of the General Fund, which is appropriated at the functional office or department level except for the Office of Administration, which has separate budgets for administration and general expenditures. Appropriations are further defined through the establishment of more detailed line-item budgets. These specifics represent the legal levels of budgetary control.

The Business Administrator may authorize transfers up to \$20,000 among line-items within a department or office. However, no transfers shall be permitted into or within any personnel line-items to augment any individual wage or salary allocation previously established by City Council for any position without City Council approval, except to accommodate payments to employees as required under applicable laws or collective bargaining agreements. City Council approval is required for transfers in excess of \$20,000 along budgetary line-items. In the absence of budgeted financing, City Council may approve a supplemental appropriation from unappropriated fund balances; or from a new, unanticipated, and unbudgeted revenue source(s) received during the course of the budget year. Therefore, the legal level of control is the line item budget. Supplemental appropriations (or reallocations) were enacted during 2017.

Budget to actual comparison by department for the City's General Fund is included in required supplementary information.

**T. *Use of Estimates***

Management of the City and its discretely presented component units have made a number of estimates and assumptions relating to the reporting of amounts and disclosures to prepare the financial statements in conformity with accounting principles generally accepted in the United States of America. Actual results could differ from those estimates.

**U. *Non-Recourse Debt Issue***

The Redevelopment Authority participates in various bond issues for which it has limited liability. Acting solely in an agency capacity, the Redevelopment Authority serves as a financing conduit, bringing the ultimate borrower and the ultimate lender together to do business. Although the Redevelopment Authority is a party to the trust indentures with the trustees, the agreements are structured such that there is no recourse against the Redevelopment Authority in the case of default. As such, the corresponding debt is not reflected on the statement of net position of the Redevelopment Authority. As of December 31, 2017, non-recourse debt issues of the Redevelopment Authority totaled approximately \$7.6 million including approximately \$6.1 million on behalf of the City.

**V. *Pending Changes in Accounting Principles***

In June 2015, the Governmental Accounting Standards Board (GASB) issued Statement No. 75, "*Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions.*" This Statement addressed reporting by governments that provide other post-employment benefits (OPEB) to their employees and for governments that finance OPEB for employees of other governments. This Statement replaces the requirements of Statement No. 45. The provisions of GASB Statement No. 75 are effective for the City's December 31, 2018 financial statements.

In January 2017, the GASB issued Statement No. 84, "*Fiduciary Activities.*" This Statement improves guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. The provisions of GASB Statement No. 84 are effective for the City's December 31, 2019 financial statements.

In March 2017, the GASB issued Statement No. 85, "*Omnibus 2017.*" This Statement addresses practice issues identified during implementation and application of certain GASB Statements related to a variety of topics, including blending component units, goodwill, fair value measurement and application, and post-employment benefits. The

provisions of GASB Statement No. 85 are effective for the City's December 31, 2018 financial statements.

In May 2017, the GASB issued Statement No. 86, "*Certain Debt Extinguishment Issues.*" This Statement improves consistency in accounting and financial reporting for certain debt extinguishments. The provisions of GASB Statement No. 86 are effective for the City's December 31, 2018 financial statements.

In June 2017, the GASB issued Statement No. 87, "*Leases.*" This Statement improves the accounting and financial reporting for leases. The provisions of GASB Statement No. 87 are effective for the City's December 31, 2020 financial statements.

In March 2018, the GASB issued Statement No. 88, "*Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements.*" This Statement improves the information that is disclosed in the notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. The provisions of GASB Statement No. 88 are effective for the City's December 31, 2019 financial statements.

In June 2018, the GASB issued Statement No. 89, "*Accounting for Interest Cost Incurred Before the end of a Construction Period.*" This Statement improves financial reporting by providing users of financial statements with more relevant information about capital assets and the cost of borrowing for a reporting period. The resulting information also will enhance the comparability of information about capital assets and the cost of borrowing for a reporting period for both governmental activities and business-type activities. The provisions of GASB Statement No. 89 are effective for the City's December 31, 2020 financial statements.

The effect of implementation of these Statements has not yet been determined.

## **2. Deposits and Investments**

### *Primary Government*

The deposit and investment policy of the City adheres to state statutes and prudent business practices. City deposits must be held in insured, federally regulated banks or financial institutions and must be fully collateralized in accordance with state statutes. Permissible investments include direct obligations of the U.S. Treasury and U.S. Governmental agencies; certificates of deposit issued by insured banks, bank and trust companies, and savings and loan associations; short-term commercial paper issued by a public corporation; banker's acceptance; repurchase agreements not to exceed 30 days,

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secured by U.S. Government obligations with collateral to be delivered to a third-party custodian; shares of registered investment companies whose portfolios consist solely of government securities; general obligation bonds of any state, Pennsylvania subdivisions, or any of its agencies or instrumentalities backed by the full faith and credit of the issuing entity and having the highest rating of a recognized bond rating agency; and pooled funds of public agencies of the Commonwealth of Pennsylvania. Any investment authorized by 20 Pa. C.S. Ch. 73 (relating to fiduciary investments) is an authorized investment for any pension or retirement fund. This policy is in accordance with applicable Pennsylvania statutes. There were no deposit or investment transactions that were in violation of either state statutes or the policy of the City at December 31, 2017, nor during the year then ended.

Proceeds from debt and other funds, which are held in bank trust accounts in the City's name and administered by trustees for payment of revenue bonds and the enterprise fund portion of general long-term debt, are classified as restricted assets since their use is limited by applicable bond indentures.

During the year ended December 31, 2013, the City received proceeds from the leasing of certain of the Authority's assets. Certain of the proceeds, held at December 31, 2017, are maintained in a segregated bank account restricted for the following purposes: \$3.7 million to fund a yet to be established other post-employment benefit trust fund; and \$4.6 million to fund a City growth fund.

***Deposits***

At December 31, 2017, the deposits of the City, including component units, were as follows:

Reconciliation to statement of net position:	
Governmental activities	
Unrestricted	\$ 24,401,514
Restricted	6,218,554
Business-type activities	
Unrestricted	7,085,225
Restricted	407,508
Fiduciary funds - agency fund	922,796
Total primary government	<u>\$ 39,035,597</u>
Component units	
Unrestricted	<u>\$ 2,587,963</u>

***Custodial Credit Risk.*** Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The City has no policy, other than

as presented above, that further limits its custodial credit deposit risk. As of December 31, 2017, the City's book balance was \$39,035,597, and the bank balance was \$40,511,911. Of the bank balance, \$1,000,000 was covered by Federal Depository Insurance, \$39,484,644 was collateralized under Act No. 72 of the 1971 Session of the Pennsylvania General Assembly (Act), in which financial institutions were granted the authority to secure deposits of public bodies by pledging a pool of assets, as defined in the Act, to cover all public funds deposited in excess of federal depository insurance limits. Of the remaining bank balance of \$27,267 was invested in an external investment pool with the Pennsylvania Local Government Investment Trust (PLGIT).

The City uses PLGIT to ensure safety and maximize efficiency, liquidity, and yield for City funds. PLGIT was created to meet the investment needs of local governments, school districts, municipal authorities, and other types of governments in the Commonwealth of Pennsylvania. PLGIT's investment objective is to seek high current income, consistent with preservation of capital and maintenance of liquidity. PLGIT issues separately audited financial statements that are available to the public. Further information regarding PLGIT and its investment strategies can be found at [www.plgit.com](http://www.plgit.com). The fair value of the City's position in the external investment pool is equivalent to the value of the pool shares. The Commonwealth of Pennsylvania provides external regulatory oversight for the external investment pool.

The City is invested in PLGIT-Class shares, which require no minimum balance, no minimum initial investment, and have a one-day minimum investment period. At December 31, 2017, PLGIT carried a AAA rating and had an average weighted maturity of less than one year.

### ***Workers' Compensation***

In accordance with the provisions of the Pennsylvania Workers' Compensation Act, the City has secured an exemption from the necessity of insuring its workers' compensation liability and has elected to maintain a separate bank account to provide a reserve for claimants entitled to benefits. Since inception, a total of \$600,000 has been deposited in a bank account through December 31, 2017. Interest of \$1,496,743 has been earned on the deposits and claims of \$700,000 have been paid from the bank account from inception through December 31, 2017. During 2006, the City withdrew \$1,300,000 to fund operating deficits of the General Fund. At December 31, 2006, the City had deposited \$1,050,000 back into the fund, giving the City total assets held as reserves of \$1,146,743 at December 31, 2017, of which \$144,214 is included in the General Fund, \$725,814 is included in the General Fund as due to CRW, and \$276,715 is included in the Neighborhood Services Fund at December 31, 2017.

*Component Units*

*Harrisburg Parking Authority*

The Parking Authority Law limits the Authority to the type of deposits it may make. Authorized types of investments include U.S. Treasury bills, other short-term U.S. government obligations, short-term commercial paper issued by a public corporation, banker's acceptances, insured or collateralized time deposits, and certificates of deposit.

The Authority uses an external investment pool to ensure safety and maximize efficiency, liquidity, and yield for Authority funds. These funds are invested in the Pennsylvania Treasurer's INVEST Program (INVEST), which separately issues audited financial statements that are available to the public. The fair value of the Authority's position in the external investment pool is equivalent to the value of the pool shares. The Commonwealth of Pennsylvania provides external regulatory oversight for the external investment pool. The Authority is invested in INVEST - Daily Pool, which requires no minimum balance, no minimum initial investments, and has no required investment period.

***Custodial Credit Risk.*** At December 31, 2017, the Authority's cash deposits have a book and bank balance of \$1,337,073 and \$1,340,166, respectively. Of the bank balance, \$11,533 was covered by federal depository insurance. The remaining \$1,328,633 was invested in INVEST. At December 31, 2017, INVEST carried a AAA rating and had an average weighted maturity of less than one year.

*Harrisburg Downtown Improvement District, Inc.*

***Concentrations of Credit Risk.*** Credit risk is limited to assessments receivable, investments, and cash balances. As of December 31, 2017, the Corporation had \$147,806 and \$204,496 on deposit in each money market account.

*Redevelopment Authority of the City of Harrisburg*

***Custodial Credit Risk.*** The Redevelopment Authority does not have a deposit policy for custodial credit risk. As of December 31, 2017, the Redevelopment Authority's book balance was \$846,496 and the bank balance was \$883,501. Of the bank balance, \$590,020 was covered by federal depository insurance. The remaining balance of \$293,481 was collateralized under Act No. 72 of the 1971 Session of the Pennsylvania General Assembly (Act), in which financial institutions were granted the authority to secure deposits of public bodies by pledging a pool of assets, as defined in the Act, to cover all public funds deposited in excess of federal depository insurance limits.

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***Investments***

At December 31, 2017, the investments of the City were as follows:

	Total	Fair Value Measurements	
		Level 1	Level 3
Primary Government			
Unrestricted investments			
External investment pool	\$ 10,707,144	\$ 10,707,144	\$ -
Total unrestricted investments	10,707,144	10,707,144	-
Restricted investments			
Money market funds	5,196,981	5,196,981	-
Total restricted investments	5,196,981	5,196,981	-
Fiduciary funds			
Money market funds	716,979	716,979	-
Mutual funds			
Equity	60,307,789	60,307,789	-
Fixed income	20,424,110	20,424,110	-
Partnership	2,852,848	-	2,852,848
Total fiduciary funds	84,301,726	81,448,878	2,852,848
Total primary government	\$ 100,205,851	\$ 97,353,003	\$ 2,852,848
Component Units			
Restricted investments			
Money market funds			\$ 1,232,001
External investment pool			858
Total restricted investments			1,232,859
Total component units			\$ 1,232,859

For financial statement purposes, the City's balance held in PLGIT, an external investment pool, is disclosed as a deposit.

***Primary Government***

***Partnership (Equus Investment Partnership X, L.P.).*** At December 31, 2017, the City has \$2,852,848 invested in Equus Investment Partnership X, L.P (Partnership). The Partnership invests in and acquires, holds, operates, and disposes of operational real estate through equity interests. The valuation of the Partnership is determined in good faith from information provided by the General Partner of the limited partnership. The fair value of the Partnership is based on valuation methods including, but not limited to, the following: (1) forecast of future net cash flows based on the General Partner's analysis of future earnings from the investment plus anticipated net proceeds from the sale, deposition or resolution of the investment, discounted at a risk-adjusted rate; (2) prevailing market capitalization rates or earnings multiples applied to stabilized income or adjusted earnings from the investment; (3) recent sales of comparable investments;



(4) independent third-party appraisals; and (5) sale negotiations and bona fide purchase offers received from independent parties. The discounted cash flow technique is the primary method employed by the General Partner supplemented by one or more of the other valuation techniques described above, as applicable. Two significant unobservable inputs used in the discounted cash flow technique are discount rate and terminal capitalization rate. These unobservable inputs are inter-related. A significant increase in the discount or terminal capitalization rate in isolation would result in a significantly lower fair value measurement. The estimated fair values do not necessarily represent the prices at which the real estate investments would sell, since market prices can only be determined by negotiation between a willing buyer and a willing seller. This investment is classified within Level 3 of the valuation hierarchy.

***Custodial Credit Risk.*** Custodial credit risk is the risk that the counterparty to an investment transaction will fail and the government will not recover the value of the investment or collateral securities that are in possession of an outside party. The City has no policy, other than as presented above, that further limits its custodial credit investment risk. Of the City's total investments of \$100,205,851, \$84,301,726 was held by the broker or dealer or by its trust department or agent, in the name of the City of Harrisburg Police Pension Plan, and \$15,904,125 was held by the counterparty's trust department or agent not in the City's name.

The City uses an external investment pool to ensure safety and maximize efficiency, liquidity, and yield for the City's funds. These funds are invested in the Pennsylvania Treasurer's INVEST. The City's investment in INVEST is valued at amortized cost, which approximates fair value. At December 31, 2017, INVEST carried a AAA rating and had an average maturity of less than one year.

***Concentration of Credit Risk.*** The City's Combined Police Pension Plan's investment policy places the following limits on the amount the Plan may invest in any one issuer: 1) Not more than 5% of the total stock portfolio valued at market may be invested in the common stock of any one corporation; 2) Not more than 40% of the total stock portfolio valued at market may be held in any one industry sector; 3) Fixed income securities of any one issuer shall not exceed 5% of the total bond portfolio; and 4) Cash equivalents shall be held in funds complying with Rule 2(a)-7 of the Investment Company Act of 1940. Other than as noted above, the City has no other limit on the amount the City may invest in any one issuer. At December 31, 2017, there were no investments that represent more than five percent of the City's total investments.

***Credit Risk.*** The City's Combined Police Pension Plan's investment policy limits the overall rating of the fixed income investments, as calculated by the investment advisor, to investment grade, based on the rating of one nationally recognized statistical rating organization. Other than as noted above, the City does not have a formal policy relating

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to credit risk of investments. The City's investments had the following level of exposure to credit risk as of December 31, 2017:

	<u>Fair Value</u>	<u>Rating</u>
Money market funds	\$ 5,913,960	AAA
External investment pool	10,707,144	AAA
Mutual funds - fixed income	18,594,733	*A
Mutual funds - fixed income	1,829,377	*BB
Partnership	2,852,848	Unrated

\* This is the weighted-average quality rating for a mutual fund made up of fixed income securities.

**Interest Rate Risk.** The City does not have a formal policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The following is a list of the City's money market, external investment pool, and fixed income investments and their related average maturities:

<u>Investment Type</u>	<u>Fair Value</u>	<u>Investment Maturities</u>	
		<u>2018</u>	<u>2024-2028</u>
Money market funds	\$ 5,913,960	\$ 5,913,960	\$ -
External investment pool	10,707,144	10,707,144	-
Mutual funds - fixed income	20,424,110	-	20,424,110
Total	<u>\$ 37,045,214</u>	<u>\$ 16,621,104</u>	<u>\$ 20,424,110</u>

*Component Unit*

*Redevelopment Authority of the City of Harrisburg*

Restricted investments represent resources set aside for liquidation of specific obligations.

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The fair value of the investments of the Redevelopment Authority at December 31, 2017 were as follows:

<u>Investments</u>	<u>Fair Value</u>
Money market funds	\$ 1,232,001
External investment pool	<u>858</u>
Total investments	<u>\$ 1,232,859</u>

The money market funds are valued using quoted market prices (Level 1 inputs).

The Redevelopment Authority uses an external investment pool to ensure safety and maximize efficiency, liquidity, and yield for the Redevelopment Authority's funds. These funds are invested in the Pennsylvania Treasurer's INVEST.

***Custodial Credit Risk.*** The Redevelopment Authority does not have an investment policy for custodial credit risk. At December 31, 2017, the Redevelopment Authority's money market funds were not exposed to custodial credit risk, because those investments are not evidenced by securities in book entry or paper form.

***Concentration of Credit Risk.*** The Redevelopment Authority places no limit on the amount the Redevelopment Authority may invest in any one issuer. At December 31, 2017, there were no issuers who held more than 5% of the Redevelopment Authority's investments.

***Credit Risk.*** The Redevelopment Authority does not have a formal policy that would limit its investment choices with regard to credit risk. The Redevelopment Authority's investments had the following level of exposure to credit risk as of December 31, 2017:

	<u>Fair Value</u>	<u>Rating</u>
Money market funds	\$ 1,232,001	AAA
External investment pool	858	AAA

***Interest Rate Risk.*** The Redevelopment Authority does not have a formal policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The Redevelopment Authority's money market funds and external investment pool have a related average maturity of less than one year as of December 31, 2017.

### **3. Taxes**

Based upon assessed valuations provided by the County, the City bills and collects its own property taxes. Delinquent accounts are turned over to the County, which collects the taxes on behalf of the City. The schedule for property taxes levied for 2017 is as follows:

January 1, 2017	- lien date
January 31, 2017	- original levy date
January 31 – March 31, 2017	- 2% discount period
April 1 – May 31, 2017	- face payment period
June 1 – December 31, 2017	- 10% penalty period
January 1, 2018	- turned over to County for collection

The City is permitted by the Third-Class City Code to levy real estate taxes up to 25 mills on every dollar of assessed valuation for general City purposes. However, under an order of court dated December 20, 1982, the City was authorized to exceed the statutory general millage rate, up to a maximum of 30 mills.

The real property tax imposed by the City in 2017 was 5.16 mills on improvements and 30.97 mills on land. Both land and improvements are assessed at 100% of market value, with an effective combined equivalent single millage rate of 10.9098 mills.

Property taxes are recorded as of the date levied. Amounts not collected within sixty days after the end of the year are reported as unavailable in the governmental funds.

In addition, City taxes may be paid in four installments due on or before January 31, March 31, May 31, and July 31 of the tax year with no discount period allowed. Any delinquent installment is subject to a penalty of 10%.

### **4. Rent Receivable**

#### *Primary Government*

In accordance with the Agreement, as disclosed in Note 1, the City receives monthly rent payments from PEDFA based upon the flow of funds. As a result of this, governmental activities investment earnings for the year ended December 31, 2017 include rent revenue in the amount of \$1,596,056, of which \$1,120,335 is recorded as rent receivable as of December 31, 2017. The receivable is offset with an unavailable revenue in the General Fund, as payments were not received in the City's availability period.

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Contingent upon the available funds in accordance with the Agreement, as disclosed in Note 1, the following amounts are to be received by the City in future years:

Period ending December 31,	Rent
2018	\$ 1,762,331
2019	2,241,682
2020	1,057,258
2021	1,071,587
2022	1,086,345
2023-2027	5,669,072
2028-2032	6,110,403
2033-2037	6,622,025
2038-2042	7,215,138
2043-2047	7,902,715
2048-2052	8,699,807
2053	1,846,448
Total	<u>\$ 51,284,811</u>

*Component Unit*

*Harrisburg Parking Authority*

In accordance with the Agreement, as disclosed in Note 1, the Authority receives monthly rent payments from PEDFA based upon the flow of funds. During the year ended December 31, 2013, the Authority entered into the 2013 Harrisburg Downtown Parking Cooperation Agreement with the City and HDC, of which the Authority directs these monthly rent payments received from PEDFA directly to the City. The Authority reports the rent revenue in the year provided for under the Agreement. As a result of this, rent revenue and corresponding transfer to the City for the year ended December 31, 2017 amounted to \$1,202,000, of which \$895,609 is recorded as rent receivable and due to the City as of December 31, 2017. The City has reported a receivable from the Authority. A portion of the receivable is offset with an unavailable revenue in the General Fund, as payments were not received in the City's availability period.

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Contingent upon the available funds in accordance with the Agreement, as disclosed in Note 1, the following amounts are to be received by the Authority and then disbursed to the City in future years:

Period ending December 31,	Rent
2018	\$ 1,238,060
2019	1,275,201
2020	1,313,458
2021	1,352,861
2022	1,393,447
2023-2027	7,619,940
2028-2032	8,833,598
2033-2037	10,240,562
2038-2042	11,871,618
2043-2047	13,762,459
2048-2052	15,954,462
2053	3,483,730
Total	<u>\$ 78,339,396</u>

In November 2016, the Authority’s Board approved to file suit against PEDFA for failure to pay rent and City payments and failure to deliver an annual budget. PEDFA has asserted that there are ambiguities in the Agreement as to whether accrued rent from prior years has to be paid, and as to the level of the waterfall at which accrued rent within the current year has to be paid. The Authority disputes that there is any ambiguity in the Agreement. The Authority contends that it is entitled to immediate release of the withheld rent and payment of accrued and unpaid rent for all years as funds become available in accordance with the waterfall, as defined in the Agreement.

**5. Notes Receivable**

On December 23, 2013, the Authority entered into an Agreement dated December 1, 2013 with PEDFA. Under the Agreement, the Authority agreed to lease, for a period of approximately forty years, certain parking facilities, meters, and lots for an upfront acquisition price of approximately \$267 million, plus four notes receivable, with a present value of approximately \$12 million. At closing on December 23, 2013, at the request of the City, the Authority assigned the notes receivable to the City, County, and Bond Insurer. Any surplus revenues (as defined in the Agreement), are to be paid on the notes receivable, with 75% going to the Bond Insurer and the County and 25% going to the City, until such time as the Bond Insurer and the County are made whole and then

all amounts going to the City. The present value of the City's notes, discounted at 5.833 percent over forty years, in the amount of approximately \$8.1 million, is presented as notes receivable on the Governmental Activities statement of net position and General Fund balance sheet. The General Fund balance sheet also presents this amount as unavailable revenue.

**6. Interfund Balances and Transfers**

The composition of interfund balances at December 31, 2017 is as follows:

<u>Primary Government</u>	<u>Due from Other Funds</u>	<u>Due to Other Funds</u>
General Fund	\$ 5,853,272	\$ 795,220
Grant Programs Fund	720,351	3,448,951
Debt Service Fund	-	35,385
Nonmajor governmental funds	<u>305,998</u>	<u>2,331,655</u>
Total governmental funds	<u>6,879,621</u>	<u>6,611,211</u>
Harrisburg Senators Fund	78,386	-
Neighborhood Services Fund	<u>614</u>	<u>347,410</u>
Total proprietary funds	<u>79,000</u>	<u>347,410</u>
Total primary government	<u><u>\$ 6,958,621</u></u>	<u><u>\$ 6,958,621</u></u>

These amounts represent short-term receivables and payables for unsettled transactions and short-term borrowings between funds for the purposes of cash flow.

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The composition of interfund transfers for the year ended December 31, 2017 is as follows:

<u>Primary Government</u>	<u>Transfers In</u>	<u>Transfers Out</u>
General Fund	\$ 795,380	\$ 11,093,228
Grant Programs Fund	336,117	500,994
Debt Service Fund	9,949,834	34,744
Nonmajor governmental funds	500,000	250,030
Total governmental funds	<u>11,581,331</u>	<u>11,878,996</u>
Harrisburg Senators Fund	297,665	-
Total proprietary funds	<u>297,665</u>	<u>-</u>
Total primary government	<u>\$ 11,878,996</u>	<u>\$ 11,878,996</u>

Interfund transfers were made primarily to fund debt service, to move excess cash per budgeted transfers, to provide for capital project fund expenditures, and to reimburse for other funds for grant related expenditures.

**7. Intergovernmental Revenue**

The General Fund intergovernmental revenue for the year ended December 31, 2017 is as follows:

Commonwealth of Pennsylvania, Pension System Aid	\$ 2,639,729
Commonwealth of Pennsylvania, general appropriation	5,000,000
Commonwealth of Pennsylvania, Gaming Control Board grant	30,993
Commonwealth of Pennsylvania, Bus Stops Optimization grant	4,684
Utilities payments in lieu of taxes from other governments	42,611
Harrisburg Parking Authority	<u>1,074,346</u>
	<u>\$ 8,792,363</u>



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The City also participates in a number of state and federal grant programs. Revenues from these programs are as follows:

Grant Programs Fund	
Community Development Block Grant	\$ 1,987,423
Lead Based Paint Grant	1,093,765
HOME Program	520,067
Emergency Solutions Grant	183,507
Federal and Pennsylvania Emergency Management Agency	1,088,178
State capital projects	286,249
Public Safety Partnership and Community Policing grants	182,114
Highway Planning and Construction Grant	32,789
Other federal grants	29,566
	<u>\$ 5,403,658</u>

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**8. Capital Assets**

Capital asset activity for the year ended December 31, 2017 is as follows:

*Primary Government*

	Beginning of Year	Additions	Retirements and Dispositions	End of Year
Governmental activities				
Capital assets, not being depreciated				
Land	\$ 7,144,863	\$ -	\$ -	\$ 7,144,863
Construction-in-progress	-	1,482,806		1,482,806
Artifacts	18,649,000	-	(175,000)	18,474,000
Total capital assets, not being depreciated	<u>25,793,863</u>	<u>1,482,806</u>	<u>(175,000)</u>	<u>27,101,669</u>
Capital assets, being depreciated				
Buildings	64,846,261	1,219,676	-	66,065,937
Improvements	24,917,648	-	-	24,917,648
Equipment and furniture	34,969,370	1,399,039	-	36,368,409
Infrastructure	102,358,095	1,576,346	-	103,934,441
Total capital assets, being depreciated	<u>227,091,374</u>	<u>4,195,061</u>	<u>-</u>	<u>231,286,435</u>
Less accumulated depreciation for				
Buildings	(39,885,168)	(1,705,013)	-	(41,590,181)
Improvements	(9,060,554)	(395,154)	-	(9,455,708)
Equipment and furniture	(33,044,796)	(668,883)	-	(33,713,679)
Infrastructure	(79,641,122)	(2,862,556)	-	(82,503,678)
Total accumulated depreciation	<u>(161,631,640)</u>	<u>(5,631,606)</u>	<u>-</u>	<u>(167,263,246)</u>
Total capital assets, being depreciated, net	<u>65,459,734</u>	<u>(1,436,545)</u>	<u>-</u>	<u>64,023,189</u>
Governmental activities, capital assets, net	<u>\$ 91,253,597</u>	<u>\$ 46,261</u>	<u>\$ (175,000)</u>	<u>\$ 91,124,858</u>

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	Beginning of Year	Additions	Retirements and Dispositions	End of Year
Business-type activities				
Capital assets, not being depreciated				
Land	\$ -	\$ 62,686	\$ -	\$ 62,686
Construction-in-progress	-	307,335	-	307,335
Total capital assets, not being depreciated	-	370,021	-	370,021
Capital assets, being depreciated				
Buildings	37,704,816	37,058	-	37,741,874
Equipment and furniture	5,068,791	2,671,306	-	7,740,097
Total capital assets, being depreciated	42,773,607	2,708,364	-	45,481,971
Less accumulated depreciation for				
Buildings	(6,797,311)	(929,214)	-	(7,726,525)
Equipment and furniture	(3,476,692)	(390,337)	-	(3,867,029)
Total accumulated depreciation	(10,274,003)	(1,319,551)	-	(11,593,554)
Total capital assets being depreciated, net	32,499,604	1,388,813	-	33,888,417
Business-type activities, capital assets, net	\$ 32,499,604	\$ 1,758,834	\$ -	\$ 34,258,438

Depreciation and amortization expense was charged to functions/programs as follows:

Governmental activities:		
General government		\$ 1,661,323
Community and economic development		677,786
Public safety		729,049
Public works		2,563,448
Total depreciation expense - governmental activities		<u>\$ 5,631,606</u>
Business-type activities:		
Harrisburg Senators		\$ 928,600
Neighborhood Services		390,951
Total depreciation expense - business-type activities		<u>\$ 1,319,551</u>

*Component Units*

	Beginning of Year	Additions	Retirements	End of Year
Harrisburg Parking Authority				
Buildings and improvements	\$ 7,999,997	\$ -	\$ -	\$ 7,999,997
Less accumulated depreciation	(3,708,568)	(208,412)	-	(3,916,980)
Harrisburg Parking Authority, capital assets, net	\$ 4,291,429	\$ (208,412)	\$ -	\$ 4,083,017

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	Beginning of Year	Additions	Retirements	End of Year
Harrisburg Downtown Improvement District, Inc.				
Capital assets, being depreciated				
Leasehold improvements	\$ 30,000	\$ -	\$ -	\$ 30,000
Visitor information center equipment	6,897	-	-	6,897
Marketing and office equipment	57,335	-	-	57,335
Total capital assets, being depreciated	<u>94,232</u>	<u>-</u>	<u>-</u>	<u>94,232</u>
Less accumulated depreciated for				
Equipment and leasehold improvements	(94,106)	(126)	-	(94,232)
Total accumulated depreciation	<u>(94,106)</u>	<u>(126)</u>	<u>-</u>	<u>(94,232)</u>
Total capital assets, being depreciated, net	<u>126</u>	<u>(126)</u>	<u>-</u>	<u>-</u>
Project costs, being amortized				
Plaza improvement project costs	39,908	-	-	39,908
DID territory improvement project costs	44,687	-	-	44,687
Total project costs, being amortized	<u>84,595</u>	<u>-</u>	<u>-</u>	<u>84,595</u>
Less accumulated amortization for				
Project costs	(61,402)	(4,326)	-	(65,728)
Total accumulated amortization	<u>(61,402)</u>	<u>(4,326)</u>	<u>-</u>	<u>(65,728)</u>
Total project costs, being amortized, net	<u>23,193</u>	<u>(4,326)</u>	<u>-</u>	<u>18,867</u>
Harrisburg Downtown Improvement District, Inc. capital assets and project costs, net	<u>\$ 23,319</u>	<u>\$ (4,452)</u>	<u>\$ -</u>	<u>\$ 18,867</u>
	Beginning of Year	Additions	Retirements	End of Year
Redevelopment Authority of the City of Harrisburg				
Capital assets, not being depreciated				
Land	\$ 30,000	\$ -	\$ -	\$ 30,000
Total capital assets, not being depreciated	<u>30,000</u>	<u>-</u>	<u>-</u>	<u>30,000</u>
Capital assets, being depreciated				
Buildings	2,093,040	-	-	2,093,040
Buildings - leased	38,847,761	-	-	38,847,761
Leasehold improvements	6,861,227	-	-	6,861,227
Total capital assets being depreciated	<u>47,802,028</u>	<u>-</u>	<u>-</u>	<u>47,802,028</u>
Less accumulated depreciation for				
Buildings	(392,445)	(52,326)	-	(444,771)
Buildings - leased	(1,079,104)	(1,294,925)	-	(2,374,029)
Leasehold improvements	(1,255,493)	(171,531)	-	(1,427,024)
Total accumulated depreciation	<u>(2,727,042)</u>	<u>(1,518,782)</u>	<u>-</u>	<u>(4,245,824)</u>
Total capital assets being depreciated, net	<u>45,074,986</u>	<u>(1,518,782)</u>	<u>-</u>	<u>43,556,204</u>
Redevelopment Authority of the City of Harrisburg, capital assets, net	<u>\$ 45,104,986</u>	<u>\$ (1,518,782)</u>	<u>\$ -</u>	<u>\$ 43,586,204</u>

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**9. Long-Term Liabilities**

Long-term liability activity for the year ended December 31, 2017 is as follows:

*Primary Government*

	Beginning of Year	Additions	Accretion	Retirements/ Settlements	End of Year	Current Portion
Governmental activities:						
Workers' compensation claims	\$ 2,581,571	\$ 94,002	\$ -	\$ (689,176)	\$ 1,986,397	\$ 574,267
Bonds payable (Note 10)	15,895,938	-	825,104	(4,495,000)	12,226,042	4,328,144
Notes payable (Note 12)	31,262,954	-	1,485,332	(4,954,619)	27,793,667	4,830,583
Capital lease obligations (Note 14)	2,391,882	46,450	-	(401,893)	2,036,439	327,953
Vested compensated absences	5,100,316	3,649,478	-	(3,664,219)	5,085,575	364,745
Due to bond insurer (Note 13)	14,678,747	250,000	-	(16,608)	14,912,139	-
Settlement with suburban municipalities (Note 15)	2,225,000	-	-	(1,000,000)	1,225,000	1,000,000
<b>Governmental activities Long-term liabilities</b>	<b>\$ 74,136,408</b>	<b>\$ 4,039,930</b>	<b>\$ 2,310,436</b>	<b>\$ (15,221,515)</b>	<b>\$ 65,265,259</b>	<b>\$ 11,425,692</b>
Business-type activities:						
Workers' compensation claims	\$ 1,184,539	\$ -	\$ -	\$ (283,641)	\$ 900,898	\$ 260,450
Bonds payable (Note 10)	6,423,087	-	3,324	(325,000)	6,101,411	340,000
Capital lease obligations (Note 14)	1,691,710	-	-	(354,736)	1,336,974	278,721
Vested compensated absences	565,168	328,744	-	(379,914)	513,998	30,918
<b>Business-type activities Long-term liabilities</b>	<b>\$ 9,864,504</b>	<b>\$ 328,744</b>	<b>\$ 3,324</b>	<b>\$ (1,343,291)</b>	<b>\$ 8,853,281</b>	<b>\$ 910,089</b>

Workers' compensation claims and compensated absences typically have been liquidated by the General Fund and the enterprise funds.

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*Component Unit*

	Beginning of Year	Additions	Amortization	Retirements	End of Year	Current Portion
Redevelopment Authority of the City of Harrisburg:						
Bonds payable (Note 10)	\$ 40,750,000	\$ -	\$ -	\$ (1,880,000)	\$ 38,870,000	\$ 1,910,000
Notes payable (Note 12)	988,504	-	-	(64,960)	923,544	344,916
Due to other governments	170,832	-	-	-	170,832	-
Total long-term liabilities	41,909,336	-	-	(1,944,960)	39,964,376	2,254,916
Less:						
Unamortized discount	(18,695,434)	-	1,631,863	-	(17,063,571)	-
Redevelopment Authority of the City of Harrisburg						
Long-term liabilities	<u>\$ 23,213,902</u>	<u>\$ -</u>	<u>\$ 1,631,863</u>	<u>\$ (1,944,960)</u>	<u>\$ 22,900,805</u>	<u>\$ 2,254,916</u>

**10. Bonds Payable**

Bonds payable at December 31, 2017 are as follows:

	Primary Government		Total Primary Government
	Governmental Activities	Business-type Activities	
Bonds payable	\$ 12,226,042	\$ 6,125,000	\$ 18,351,042
Unamortized discount	-	(23,589)	(23,589)
Total bonds payable	<u>\$ 12,226,042</u>	<u>\$ 6,101,411</u>	<u>\$ 18,327,453</u>
	Component Unit		
	Redevelopment Authority		
Bonds payable	\$ 38,870,000		
Unamortized discount	<u>(17,063,571)</u>		
Total bonds payable	<u>\$ 21,806,429</u>		

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Bonds payable are accounted for in the following activities:

	Governmental Activities	Business-type Activities	Total Primary Government
	<u>                    </u>	<u>                    </u>	<u>                    </u>
General Obligation Bonds			
Series D of 1997	\$ 12,226,042	\$ -	\$ 12,226,042
Total general obligation bonds	<u>12,226,042</u>	<u>-</u>	<u>12,226,042</u>
Revenue Bonds			
Senators Revenue Bonds			
Series A-2 of 2005	-	6,125,000	6,125,000
Less: Unamortized discount	<u>-</u>	<u>(23,589)</u>	<u>(23,589)</u>
Total revenue bonds	<u>-</u>	<u>6,101,411</u>	<u>6,101,411</u>
Total bonds payable	<u>\$ 12,226,042</u>	<u>\$ 6,101,411</u>	<u>\$ 18,327,453</u>

Bonds payable are accounted for in the Redevelopment Authority:

Guaranteed Revenue Bonds, Series A of 1998	\$ 38,870,000
Less: Unamortized discount	<u>(17,063,571)</u>
Total bonds payable	<u>\$ 21,806,429</u>

A settlement agreement was entered into on January 30, 2015 between the City, Assured Guaranty Municipal Corporation (AGM), and the Redevelopment Authority related to certain portions of the Strawberry Square Site located in City (Verizon Building) and subject to the Federally Taxable Guaranteed Revenue Bonds, Series A of 1998.

If sufficient revenues are not generated to pay the debt service on the Federally Taxable Guaranteed Revenue Bonds, Series A of 1998, any shortfalls in funds will be paid for by the City. In accordance with the Reimbursement Agreement between the City and the Redevelopment Authority, the Redevelopment Authority is required to reimburse the City for amounts paid by the City under the guarantee. Interest will accrue on amounts owed by the Redevelopment Authority at a rate of 8% annually. In September 2017, \$500,000 was paid by the City to the Redevelopment Authority under the guarantee. As of December 31, 2017, interest of \$10,000 was accrued by the Redevelopment Authority on the \$500,000 paid by the City. The City considers the \$510,000 due from the Redevelopment Authority to be 100% uncollectible and, therefore, no receivable has been recorded. Based on anticipated deficits of future cash flows, the City has

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accrued the present value of future anticipated payments under the guarantee in the amount of approximately \$16.5 million at December 31, 2017.

In April 2018, an additional \$500,000 was paid by the City to the Redevelopment Authority to be used toward the May 2018 principal payment of the Federally Taxable Guaranteed Revenue Bonds, Series A of 1998.

During the year ended December 31, 2017, the Redevelopment Authority filed two notices of material events with the Electronic Municipal Market Access System (EMMA) with respect to its inability to make required debt service payments, including draws on the debt service reserve fund and payments by the City under the guarantee agreement, with respect to the Redevelopment Authority's Federally Taxable Guaranteed Revenue Bonds, Series A of 1998. These draws were necessary for the Redevelopment Authority to make debt service payments under this bond issue.

Under the terms of its respective debt agreements, the City is required to maintain certain balances in restricted trust accounts, to make timely payments to the trustee or to a sinking fund for principal and interest, and to insure and maintain assets acquired with the proceeds of the debt. During the year ended December 31, 2017, the City was not in compliance with such covenants. See Note 22 for further information on the City's compliance.

The composition of bonds outstanding included in the primary government at December 31, 2017 is as follows:

General Obligation Bonds

5.50%-5.52%, General Obligation Refunding Bonds, Series D of 1997, dated December 30, 1997, principal payable in semi-annual installments of \$1,261,929 to \$4,328,144 through September 15, 2022, to be serviced through general revenues of the City, issued to advance refund the City's General Obligation Bonds, Series B-1 of 1997, which was originally issued to fund certain capital projects of the City. \$ 12,226,042

Revenue Bonds

5.00%-5.29%, Senators Revenue Bonds, Series A-2 of 2005, dated January 2005 Series A-2 matures at various amounts from 2006 through 2030, issued to renovate the baseball stadium. 6,125,000

Total primary government bonds payable 18,351,042

Less: unamortized discount (23,589)

Net primary government bonds payable \$ 18,327,453



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The composition of bonds outstanding of the Redevelopment Authority at December 31, 2017 is as follows:

Revenue Bonds	
Guaranteed Revenue Bonds, Series A of 1998, dated December 19, 1998, consisting of term bonds maturing from 2018 to 2033 in annual installments of various amounts.	\$ 38,870,000
Less: unamortized discount	<u>(17,063,571)</u>
Net Redevelopment Authority of the City of Harrisburg	<u>\$ 21,806,429</u>

Debt Service Requirements

The annual requirements to amortize all bonds outstanding as of December 31, 2017 are as follows:

	General Obligation		Revenue		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
Primary Government						
2018	\$ 4,328,144	\$ 161,856	\$ 340,000	\$ 310,859	\$ 4,668,144	\$ 472,715
2019	4,093,455	401,545	360,000	293,287	4,453,455	694,832
2020	1,261,929	223,071	375,000	274,690	1,636,929	497,761
2021	1,266,741	308,259	395,000	254,895	1,661,741	563,154
2022	1,275,773	399,227	420,000	233,705	1,695,773	632,932
2023-2027	-	-	2,435,000	809,443	2,435,000	809,443
2028-2030	-	-	1,800,000	146,005	1,800,000	146,005
	<u>12,226,042</u>	<u>1,493,958</u>	<u>6,125,000</u>	<u>2,322,884</u>	<u>18,351,042</u>	<u>3,816,842</u>
Less unamortized discount	-	-	(23,589)	-	(23,589)	-
Primary Government, net	<u>\$ 12,226,042</u>	<u>\$ 1,493,958</u>	<u>\$ 6,101,411</u>	<u>\$ 2,322,884</u>	<u>\$ 18,327,453</u>	<u>\$ 3,816,842</u>
	General Obligation		Revenue		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
Redevelopment Authority of the City of Harrisburg						
2018	\$ -	\$ -	\$ 1,910,000	\$ -	\$ 1,910,000	\$ -
2019	-	-	1,930,000	-	1,930,000	-
2020	-	-	1,960,000	-	1,960,000	-
2021	-	-	1,990,000	-	1,990,000	-
2022	-	-	2,010,000	-	2,010,000	-
2023-2027	-	-	10,470,000	-	10,470,000	-
2028-2032	-	-	11,250,000	-	11,250,000	-
2033	-	-	7,350,000	-	7,350,000	-
	-	-	<u>38,870,000</u>	-	<u>38,870,000</u>	-
Less unamortized discount	-	-	(17,063,571)	-	(17,063,571)	-
Redevelopment Authority of the City of Harrisburg, net	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 21,806,429</u>	<u>\$ -</u>	<u>\$ 21,806,429</u>	<u>\$ -</u>
Total	<u>\$ 12,226,042</u>	<u>\$ 1,493,958</u>	<u>\$ 27,907,840</u>	<u>\$ 2,322,884</u>	<u>\$ 40,133,882</u>	<u>\$ 3,816,842</u>

**11. Defeasance of Debt**

The City and its component units defeased general obligation and other bonds in prior years by placing the proceeds of net bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liabilities for the defeased bonds are not included in the City's financial statements. At December 31, 2017, the following bonds outstanding are considered defeased:

City of Harrisburg	
General Obligation Bonds, Series A of 1995	\$ 7,870,000
Harrisburg Parking Authority	
Parking Revenue Bonds, Series T of 2007	<u>13,490,000</u>
	<u>\$ 21,360,000</u>

**12. Notes Payable**

The City entered into various promissory notes under Section 108 of the Housing and Community Development Act of 1974 (Public Law 93-383), as amended. The proceeds from the notes were to administer acquisition, relocation, clearance, rehabilitation, and disposal of City properties. These notes do not have continuing compliance requirements.

As collateral, the City pledged all grants approved or for which the City may become eligible under Title I of the Housing and Community Development Act of 1974, as amended, and program income derived from disposition by sale or lease of any real property to the extent acquired or rehabilitated with the guaranteed loan funds, including any interest earned on such disposition proceeds.

Interest payments are required to be made to the Federal Financing Bank on the daily unpaid principal balances.

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The composition of promissory notes outstanding under Section 108 (included in governmental activities) at December 31, 2017 is as follows:

Variable based on 90-day LIBOR plus 20 basis points (1.89% at December 31, 2017), Section 108 Note, dated May 13, 2000, interest payable semiannually and principal payable in annual installments of \$315,000 to \$335,000, through August 1, 2019, to be serviced through general revenues of the City. \$ 650,000

Variable based on 90-day LIBOR plus 20 basis points (1.89% at December 31, 2017), Section 108 Note, dated September 14, 2006, interest payable quarterly and principal payable in annual installments of \$210,000 to \$225,000, through August 1, 2026, to be serviced through general revenues of the City. 1,905,000

2,555,000

The composition of notes payable included in the primary government at December 31, 2017 is as follows:

5.50%-5.52%, General Obligation Refunding Notes, Series F of 1997, dated December 31, 1997, principal payable in annual installments of \$3,792,948 to \$6,113,793 beginning September 15, 1999 through September 15, 2022, to be serviced through general revenues of the City, issued to currently refund the City's General Obligation Bonds, Series of 1995, which was originally issued to pay for certain capital projects of the City. 24,952,720

4.13%, Pennsylvania Infrastructure bank loan, principal payable through March 26, 2018, to be serviced through general revenues of the City, used to fund City street resurfacing projects. 285,947

25,238,667

Total primary government notes payable \$ 27,793,667

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The composition of notes payable of the Redevelopment Authority at December 31, 2017 is as follows:

3.75%, 2000 Infrastructure Bank Loan, for bridge financing of the Transportation Center improvements until grant money is received and is payable in annual installments through December 31, 2009. However, the final principal payment has not been paid as of December 31, 2017, as the Redevelopment Authority is seeking loan forgiveness.	\$ 271,427
2008 loan agreement, for financing construction of Susquehanna Harbor Safe Haven and is to be forgiven over a fifteen-year period, given that certain compliance requirements are met.	216,669
4.83% for the first three years and variable based on the prime rate thereafter (4.50% at December 31, 2017), 2008 loan agreement, for financing construction of Susquehanna Harbor Safe Haven, and is payable through December 10, 2026.	<u>435,448</u>
Total Redevelopment Authority of the City of Harrisburg	<u><u>\$ 923,544</u></u>

The annual requirements to amortize all notes payable outstanding as of December 31, 2017, using interest rates in effect at December 31, 2017 for variable rate issues, are as follows:

Year Ending December 31,	Governmental Activities	
	Principal	Interest
Primary Government		
2018	\$ 4,830,583	\$ 202,538
2019	4,337,949	407,528
2020	6,323,793	1,092,148
2021	5,898,539	1,397,866
2022	5,547,803	1,679,064
2023-2026	855,000	42,037
	<u>\$ 27,793,667</u>	<u>\$ 4,821,181</u>
	Redevelopment Authority of the City of Harrisburg	
Year Ending December 31,	Principal	Interest
2018	\$ 344,916	\$ 125,677
2019	75,334	16,929
2020	77,263	14,999
2021	79,282	12,981
2022	81,392	10,870
2023-2026	265,357	20,365
	<u>\$ 923,544</u>	<u>\$ 201,821</u>

### **13. Due to Bond Insurer**

At times during 2013, the City's bond insurer made payments to bondholders on behalf of the City. These amounts and the accrued interest were reported as due to the bond insurer in the City's General Fund, because they were due and payable. During the year ended December 31, 2013, the City and the bond insurer entered into an agreement to restructure the amounts due to the bond insurer. Under the agreement, the City's is obligated to reimburse the bond insurer for payments made pursuant to the insurance policy at an interest rate of 6.10% per annum compounded semi-annually. In return, the bond insurer has agreed to forebear from exercising its rights and remedies under the Bonds, the Ordinance, and other applicable law. During the year ended December 31, 2017, the bond insurer paid \$250,000 to bondholders on behalf of the City. The balance due to bond insurer at December 31, 2017 was \$14,912,139.

Under the agreement, repayment is based on a schedule that includes future drawdowns. As such, no repayment schedule is available for amounts due at December 31, 2017. However, principal payments are not scheduled to begin until 2023.

### **14. Leases**

#### ***Capitalized Lease Obligations***

##### *Primary Government*

The City leased certain equipment under long-term lease agreements which were classified as capital leases. Capital leases were issued during the years ended December 31, 2015, 2016, and 2017. As of December 31, 2017, the governmental activities and business-type activities included equipment and furniture under capital leases with a net book value of \$2,833,655 and \$1,706,084, respectively. Restricted assets of the Capital Projects Fund include approximately \$83,000, in capital lease proceeds held by the City pending disbursement.

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The future minimum payments under capital leases and the minimum lease payments at December 31, 2017 are as follows:

Lease year ending December 31,	Governmental Activities	Business-type Activities	Total
2018	\$ 395,970	\$ 315,877	\$ 711,847
2019	395,970	393,177	789,147
2020	395,970	360,610	756,580
2021	395,969	354,811	750,780
2022	386,139	-	386,139
2023	289,605	-	289,605
Total commitment under capital lease	2,259,623	1,424,475	3,684,098
Less amount representing interest	(223,184)	(87,501)	(310,685)
Present value of future minimum lease payments	<u>\$ 2,036,439</u>	<u>\$ 1,336,974</u>	<u>\$ 3,373,413</u>

*Component Units*

***Transportation Center Lease Income***

The Redevelopment Authority leases space and parking to a commercial rail company and other tenants with lease ending dates varying through 2022. Additionally, the Redevelopment Authority leases space to a non-profit corporation with a lease ending date of June 30, 2018. These leases are noncancellable operating leases.

Minimum rentals on noncancellable leases through 2022 are as follows:

Lease year ending December 31,	
2018	\$ 244,584
2019	90,585
2020	77,566
2021	78,651
2022	<u>72,187</u>
Total minimum lease payments	<u>\$ 563,573</u>

***Strawberry Square Lease***

The Redevelopment Authority received ownership of the Verizon Building after expiration of the lease with Verizon, which terminated on February 29, 2016. Upon expiration of the lease with Verizon, the Harristown Development Corporation (HDC) leased the Verizon Building from the Redevelopment Authority pursuant to a lease

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agreement entered into on January 30, 2015. HDC also entered into another agreement with the Department of General Services of the Commonwealth of Pennsylvania (DGS) to sublease the Verizon Building (DGS lease).

The term of the DGS lease, associated with the SO3 Tower of Strawberry Square, commenced March 1, 2016, the day after the expiration of the Verizon Lease, and expires by its terms on February 28, 2033. For the period from March 1, 2016 to March 31, 2025, monthly installments are due to the Redevelopment Authority in the amount of \$50,000 per month. For the period April 1, 2025 to February 28, 2033, monthly installments are due to the Redevelopment Authority in the amount of \$62,500 per month. These rentals obtained from the DGS lease and paid by HDC to the Redevelopment Authority are expected to pay a portion of the payments due on the Federally Taxable Guaranteed Revenue Bonds, Series A of 1998.

The term of the DGS lease, associated with the SO1 and SO2 Towers of Strawberry Square, commenced March 1, 2016, the day after the expiration of the Verizon Lease, and expires by its terms on April 1, 2025. The rentals, obtained from the DGS lease and paid by HDC to the Redevelopment Authority, were expected to pay a portion of the payments due on the Federally Taxable Guaranteed Revenue Bonds, Series B of 1998. However, the lease rentals were paid up-front through the Commonwealth of Pennsylvania's issuance of the Certificates of Participation, Series 2016 on December 15, 2016.

The deferred lease revenue in the amount of \$56,490,862 at December 31, 2017 will be reduced annually by the amount of rental income revenue recognized over the term of the lease. During the year ended December 31, 2017, the Redevelopment Authority recognized \$7,458,849 of rental income.

The present value of the future minimum lease payments at December 31, 2017 is as follows:

Year Ending December 31,	Amount
2018	\$ 577,136
2019	540,800
2020	505,940
2021	473,260
2022	442,340
2023-2027	2,019,764
2028-2032	1,591,376
2033	42,020
Total	<u>\$ 6,192,636</u>

**15. Settlement with Suburban Municipalities**

The City had an agreement to transport and treat sewage for several suburban municipalities, from whom the City collected fees for such transportation and treatment. The suburban municipalities alleged that the City had overcharged for at least 10 years, evidenced by the alleged excessive transfer of "administrative fees" from the sewer fund into the City's General Fund. The municipalities claimed they were owed approximately \$15 million in reimbursement. The Receiver, with the cooperation and agreement of the suburban municipalities, through their counsel, negotiated a compromise of the claim and other amounts that might be owed to the suburban municipalities as a result of the overcharging of sewer rates. In settlement of these claims, in addition to the City's agreement to credit certain amounts as part of the suburban municipalities' prospective financial commitments to the comprehensive overhaul of the sewer system, the City will make payments to the suburban municipalities pursuant to the following payment schedule.

<u>Year Ending December 31,</u>	
2018	\$ 1,000,000
2019	<u>225,000</u>
	<u><u>\$ 1,225,000</u></u>

**16. Pension Plans**

*Primary Government*

***Plan Description and Administration***

The City has four defined benefit pension plans. Two of the plans, Non-uniformed Employees' Plans A and B, are controlled by provisions of Ordinance-Bill No. 49-1984, adopted pursuant to Act 15. On January 2, 2002, the assets of Plans A and B were combined, but the requirements for eligibility and benefits remain separate. The Combined Firefighters' Plan is controlled by provisions of Ordinance-Bill No. 44-2002. For these plans, the City contributes to the PMRS. The remaining plan, the Combined Police Pension Plan, was established January 1, 1999 under Ordinance-Ordinance No. 21 of 1998 and is controlled by the provisions of Ordinance No. 5 of 2001, as amended. This ordinance withdrew the Police Officers' Plan A and Police Officers' Plan B from PMRS, and established an amended and restated pension plan for police officers of the City. The Combined Police Pension Plan is a single-employer pension plan and is controlled by a separate independent board of trustees.



The plans have been established to cover substantially all full-time employees. Employees become eligible for participation in a plan immediately upon employment and become fully vested after 20 years of service for Non-uniformed Employees' A Plan, 10 years for Non-uniformed Employees' B and Combined Firefighters' Plans, and 20 years for the Combined Police Pension Plan. The plans have been established by City ordinance in accordance with the authority for municipal contributions required by Act 205-1984 (Act 205) of the Pennsylvania legislature, as amended by Act 189-1990. The plans require covered employees to contribute a percentage of total compensation.

PMRS issues a separate Comprehensive Annual Financial Report (CAFR), which may be obtained by writing to the Pennsylvania Municipal Retirement System, P.O. Box 1165, Harrisburg, PA 17108-1165 or by calling 1-800-622-7968.

In addition, the City of Harrisburg Police Pension Board issues a separate publicly available financial report that includes financial statements and required supplementary information for the Combined Police Pension Fund. That report may be obtained by writing to the City of Harrisburg Police Pension Board, The Reverend Dr. Martin Luther King, Jr. City Government Center, 10 North Second Street, Harrisburg PA 17101 or by calling 717-255-6507.

The Combined Police Pension Plan is governed by the City of Harrisburg Police Pension Board, which consists of three persons appointed by the City, three persons appointed by the representatives of the Members' collective bargaining unit, and a neutral person appointed by a majority of the first six representatives. The City of Harrisburg Police Pension Board is responsible for the management of the Combined Police Pension Plan assets, appointment of the Combined Police Pension Plan trustee or custodian, and selection of investment advisors and managers.

Administrative costs, including the investment manager, custodial trustee, and actuarial services, are charged to the Combined Police Pension Plan and funded through investment earnings.

### ***Benefit Provisions***

Act 205 of 1984, the Municipal Pension Plan Funding Standard and Recovery Act (Act 205), grants the authority to establish and amend the benefit terms of the Non-uniformed Employees' Plan A and B and Combined Firefighters' Plan to City Council. As outlined in Ordinance No. 21 of 1998, as amended by Ordinance No. 5 of 2001, the authority to establish and amend benefit provisions of the Combined Police Pension plan rests with the participants' collective bargaining unit and the City's administration. It then must be approved by the Board of the Combined Police Pension Plan and ratified and enacted by City Council.

The benefits provided by the plans differ by employment group and are based upon average compensation and length of service. Normal benefits are calculated at 2.5% per year of credited service multiplied by the final average annual salary for the Non-uniformed Employees' A and Combined Firefighters' plan. In no case may the benefit exceed 50% of the final average annual salary. The benefits provided by the Non-uniformed Employees' B plan are calculated at 2.0% per year of credited service multiplied by the final average annual salary. In no case may the benefit exceed 75% of the final average annual salary. For participants of the Combined Police Pension Plan, participants are eligible for normal retirement after attainment of age 50. For participants of the Combined Police Pension Plan hired after September 2013, participants are eligible for normal retirement after attainment of age 50 and completion of 20 years of service. The benefits provided by the Combined Police Pension Plan are calculated at 50% of the participant's average monthly compensation, plus an incremental pension equal to 2.5% of the average monthly compensation for each complete year of service in excess of 20 years, up to a maximum of 65% of average monthly compensation for participants who complete 26 years of service. An additional 5% of average monthly compensation is added to participants who complete 27 years of service, up to a maximum monthly pension of 70% of average monthly compensation. Effective September 2013, the benefit provisions of the Combined Police Pension Plan for new hires were changed to decrease the maximum monthly pension to 50% of average monthly compensation plus an incremental pension equal to 1/40<sup>th</sup> of the pension for each complete year of service in excess of 20 years and before age 65, up to a maximum of \$100 per additional month. The Combined Police Pension Plan defines average monthly compensation as the final annualized basic compensation rate, including longevity payments, or the average monthly compensation, including longevity payments, received during the last five years of employment, if higher.

The plans provide retirement, disability, and death benefits to plan members and their beneficiaries. Cost-of-living allowances are provided at the discretion of the plans.

In addition, Non-uniformed Employees' Plan A is closed to new entrants.

### ***Contributions***

Act 205 requires that annual contributions be based upon the plan's minimum municipal obligation (MMO). The MMO is based upon the plan's bi-annual actuarial valuation.

Contributions by the City are determined under the entry age normal method. Unfunded past service liability is amortized over the average future service of active participants.

Employee contributions to the plan are based on a percentage of compensation. There are no active employees of the Non-uniformed plan A at December 31, 2017. Non-uniformed employees are required to contribute 5% of annual compensation for plan B, currently reduced to 4%. Fire and police employees contribute 5% of annual compensation plus \$1 per month. An interest rate of 5.25% is applied to the non-uniformed and fire employees' accounts. Employees' accumulated contributions plus interest (if applicable) will be returned upon termination or death if no other benefits are payable under the plan. As outlined in Ordinance No. 21 of 1998, as amended, the authority to make amendments to the contribution rate of the Combined Police Pension Plan participants rests with the participants' collective bargaining unit and the City's administration. It then must be approved by the Board of the Combined Police Pension Plan and ratified and enacted by City Council. The plans are also eligible to receive an allocation of state aid from the General Municipal Pension System State Aid Program, which must be used for pension funding. Any funding requirements established by the MMO in excess of employee contributions and state aid must be paid by the City in accordance with Act 205.

The Commonwealth of Pennsylvania allocates foreign fire and casualty insurance premium collections to aid individual municipalities. The monies received must be contributed to the pension plans or used to pay debt service on unfunded pension liability bonds. Significant actuarial assumptions used to compute the actuarially determined contribution requirements are the same as those used to compute the annually required contribution. During the year ended December 31, 2016, the City made a contribution of \$280,858 to the Combined Firefighters' Pension Plan. The MMO for the year ended December 31, 2016 was \$280,858. During the year ended December 31, 2017, the City made the minimum municipal obligation contribution of \$327,146 to the Combined Firefighters' Pension Plan. The 2017 contribution is reported as a deferred outflow of resources at December 31, 2017. The City made the minimum municipal obligation contribution of \$3,319,118 to the Combined Police Pension Plan for the year ended December 31, 2017.

Contributions are recognized when due as required by Act 205.

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***Plan Membership***

Membership related to the Non-uniform Employees' and Combined Firefighters' Plans at December 31, 2016 and membership related to the Combined Police Plan at December 31, 2017 consisted of the following:

	Non-Uniformed Employees'	Combined Firefighters'	Combined Police
Active members	180	72	132
Inactive members or beneficiaries currently receiving benefits	204	131	213
Inactive members entitled to but not yet receiving benefits	31	1	2
	<u>415</u>	<u>204</u>	<u>347</u>

***Changes in the Net Pension Liability (Asset)***

The changes in the net pension liability (asset) of the City for the year ended December 31, 2017 were as follows:

***Non-uniformed Employees' Pension Plan:***

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability (Asset)
Balances at December 31, 2016 (based on the measurement date of December 31, 2015)	\$60,419,220	\$69,788,087	\$ (9,368,867)
Changes for the year:			
Service cost	724,376	-	724,376
Interest	3,252,606	-	3,252,606
Changes of assumptions	1,595,806	-	1,595,806
Changes from experience	(828,876)	-	(828,876)
Contributions - employer	-	144	(144)
Contributions - member	-	332,840	(332,840)
Investment income	-	5,307,177	(5,307,177)
Benefit payments, including refunds	(4,065,011)	(4,065,011)	-
Administrative expenses	-	(205,486)	205,486
Net changes	<u>678,901</u>	<u>1,369,664</u>	<u>(690,763)</u>
Balances at December 31, 2017 (based on the measurement date of December 31, 2016)	<u>\$61,098,121</u>	<u>\$71,157,751</u>	<u>\$ (10,059,630)</u>
Plan fiduciary net position as a percentage of the total pension liability			<u>116.5%</u>

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The net pension asset of the Non-uniformed Employees' Pension Plan is allocated between the governmental activities and the business-type activities in the amounts of \$7,728,813 and \$2,330,817, respectively, at December 31, 2017.

*Combined Firefighters' Pension Plan:*

	Increase (Decrease)		
	<u>Total Pension Liability</u>	<u>Plan Fiduciary Net Position</u>	<u>Net Pension Liability (Asset)</u>
Balances at December 31, 2016 (based on the measurement date of December 31, 2015)	\$67,341,475	\$69,259,543	\$ (1,918,068)
Changes for the year:			
Service cost	1,093,507	-	1,093,507
Interest	3,660,185	-	3,660,185
Changes of assumptions	1,972,328	-	1,972,328
Changes for experience	(306,406)	-	(306,406)
Contributions - employer	-	280,858	(280,858)
Contributions - member	-	262,850	(262,850)
Investment income	-	6,428,418	(6,428,418)
Benefit payments, including refunds	(3,823,520)	(3,823,520)	-
Administrative expenses	-	(199,487)	199,487
Net changes	<u>2,596,094</u>	<u>2,949,119</u>	<u>(353,025)</u>
Balances at December 31, 2017 (based on the measurement date of December 31, 2016)	<u>\$69,937,569</u>	<u>\$72,208,662</u>	<u>\$ (2,271,093)</u>
Plan fiduciary net position as a percentage of the total pension liability			<u>103.2%</u>

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*Combined Police Pension Plan:*

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability
Balances at December 31, 2016	\$92,939,765	\$75,079,690	\$17,860,075
Changes for the year:			
Service cost	1,504,157	-	1,504,157
Interest	7,309,215	-	7,309,215
Changes for experience	(2,624,640)	-	(2,624,640)
Changes of assumptions	2,659,196	-	2,659,196
Contributions - employer	-	3,319,118	(3,319,118)
Contributions - member	-	542,472	(542,472)
Investment income	-	11,643,216	(11,643,216)
Benefit payments, including refunds	(6,226,579)	(6,226,579)	-
Administrative expenses	-	(50,943)	50,943
Net changes	<u>2,621,349</u>	<u>9,227,284</u>	<u>(6,605,935)</u>
Balances at December 31, 2017	<u>\$95,561,114</u>	<u>\$84,306,974</u>	<u>\$11,254,140</u>
Plan fiduciary net position as a percentage of the total pension liability			<u>88.2%</u>

***Actuarial Assumptions***

The total pension liability for the Non-uniformed Employees' Pension Plan and the Combined Firefighters' Pension Plan was determined by an actuarial valuation performed on January 1, 2017, with liabilities measured at December 31, 2016, using the following actuarial assumptions, applied to all periods in the measurement:

Actuarial assumptions:

Investment rate of return	5.25%
Projected salary increases	2.8% - 7.05%*
* includes inflation rate of 2.8%	
Post-retirement cost-of-living adjustments	2.8%, subject to plan limitations

Actuarial assumptions based on PMRS Experience Study for the period January 1, 2009 to December 31, 2013

Pre-retirement mortality:

Males: RP 2000 Male Non-Annuitant table projected 15 years with Scale AA  
Females: RP 2000 Female Non-Annuitant table projected 15 years with Scale AA and then set back 5 years

Post-retirement mortality:

Males: RP 2000 Male Annuitant table projected 5 years with Scale AA  
Females: RP 2000 Female Annuitant table projected 10 years with Scale AA

For the Combined Police Pension Plan, the total pension liability was measured as of December 31, 2016 and was determined by the January 1, 2017 actuarial valuation. No significant events or changes occurred between the valuation date and the fiscal year end.

The January 1, 2017 actuarial valuation for the Combined Police Pension Plan used the entry age normal actuarial cost method and IRS 2017 Static Combined Table for Small Plans mortality table. The actuarial assumptions include: a) 8.00% investment rate of return, b) a projected salary increase of 5.00%, c) 3.00% inflation rate, d) level dollar closed amortization method, and e) 11-year remaining amortization period.

*Changes in Actuarial Assumptions* – The actuarial assumptions for the Non-uniformed Employees' Pension Plan and the Combined Firefighters' Pension Plan noted above were used for the prior measurement date of December 31, 2015 except for investment return assumption for municipal assets decreased from 5.50% to 5.25%.

The actuarial assumptions for the Combined Police Pension Plan noted above were used for the prior measurement date of December 31, 2016, except that the mortality table

was updated from the RP-2000 Table for Males and Females to the IRS 2017 Static Combined Table for Small Plans.

*Investment Policy* - The Combined Police Pension Plan’s policy in regard to the allocation of invested assets is established and may be amended by the Board of the Combined Police Pension Plan. The Board of the Combined Police Pension Plan seeks to achieve long-term growth of the Combined Police Pension Plan’s assets by maximizing long-term rate of return on investments and minimizing risk of loss to fulfill the Combined Police Pension Plan’s current and long-term pension obligations.

*Long-Term Expected Rate of Return* – The PMRS System’s (System) long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimates of expected future real rates of return are developed for each major asset class, for the portfolio as a whole, and at different levels of probability or confidence. There are four steps to this method used by the System and an in-depth description of the process, including the anticipated rate of return by asset class, can be found at [www.pMrs.state.pa.us](http://www.pMrs.state.pa.us). Based on the four-part analysis, the PMRS Board established the System’s long-term expected rate of return at 7.5%. The rationale for the difference between the System’s long-term expected rate of return and the discount rate can be found at [www.pMrs.state.pa.us](http://www.pMrs.state.pa.us).

The long-term expected rate of return on the Combined Police Pension Plan’s investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class for the Combined Police Pension Plan as of December 31, 2017 are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Domestic equity	46.0%	5.5% - 7.5%
International equity	25.0%	4.5% - 6.5%
Fixed income	25.0%	1.0% - 3.0%
Limited partnerships	3.0%	5.5% - 7.5%
Cash	1.0%	0.0% - 1.0%
	<u>100.0%</u>	

*Rate of Return* - The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested. For the year ended December 31, 2017, the annual money-weighted rate of return on Combined Police Pension Plan investments, net of investment expense, was 16.01%.



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*Discount Rate* – The discount rate adopted by the PMRS Board and used to measure the individual participating municipalities’ total pension liability as of December 31, 2016 was 5.25%. The projection of cash flows for each underlying municipal plan, used to determine if any adjustment to the discount rate was required, used the following assumptions: 1) member contributions will be made at the current contribution rate, 2) participating plan sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate, and 3) the System’s long-term expected rate of return will be used in the depletion testing of the projected cash flows. Based on those assumptions, the PMRS pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

The discount rate used to measure the total pension liability as of December 31, 2017 was 8.00% for the Combined Police Pension Plan. The Combined Police Pension Plan’s fiduciary net position is projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investment was applied to all periods of projected benefit payments to determine the total pension liability.

*Sensitivity of the Net Pension Liability (Asset) Changes in the Discount Rate* – The following presents the net pension liability (asset) of the Plans, calculated using the discount rate described above, as well as what the Plan’s net pension liability (asset) would be if they were calculated using a discount rate that is one-percentage-point lower or higher than the current rates:

	1% Decrease (4.25%)	Current Discount Rate (5.25%)	1% Increase (6.25%)
Non-uniformed Employees'	\$ (2,973,876)	\$ (10,059,630)	\$ (16,071,601)
Combined Firefighters'	\$ 6,564,131	\$ (2,271,093)	\$ (9,598,786)

	1% Decrease (7.00%)	Current Discount Rate (8.00%)	1% Increase (9.00%)
Combined Police	\$ 21,399,076	\$ 11,254,140	\$ 2,663,114

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Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

For the year ended December 31, 2017, the City recognized pension expense of \$8,757,631 in the governmental activities and (\$1,286,127) in the business-type activities.

At December 31, 2017, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Governmental Activities</u>	<u>Business-Type Activities</u>
<u>Deferred Outflows of Resources:</u>		
Differences between expected and actual experience	\$ 1,402,914	\$ 404,855
City contributions subsequent to measurement date	327,146	-
Changes of assumptions	6,458,058	316,180
Net difference between projected and actual earnings on pension plan investments	<u>522,193</u>	<u>395,701</u>
Total deferred outflows of resources	<u><u>\$ 8,710,311</u></u>	<u><u>\$ 1,116,736</u></u>
<u>Deferred Inflows of Resources:</u>		
Differences between expected and actual experience	\$ 3,108,595	\$ 144,038
Changes of assumptions	<u>30,328</u>	<u>-</u>
Total deferred inflows of resources	<u><u>\$ 3,138,923</u></u>	<u><u>\$ 144,038</u></u>

The differences in the City's expected and actual experience and changes of assumptions are recognized over the average expected remaining service lives of active and inactive members. The difference between the projected and actual earnings on the pension plan investments is recognized over five years. City contributions subsequent to the measurement date will be recorded as a reduction to the pension liability during the year ending December 31, 2018.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year ending December 31,</u>	<u>Governmental Activities</u>	<u>Business-Type Activities</u>
2018	\$ 3,908,468	\$ 623,042
2019	2,505,557	218,186
2020	655,390	190,813
2021	(1,825,173)	(59,343)
	<u>\$ 5,244,242</u>	<u>\$ 972,698</u>

## **17. Other Post-Employment Benefits**

### ***Plan Descriptions***

In addition to the pension benefits described in Note 16, the City provides certain post-employment healthcare benefits to its retirees through one single-employer, defined benefit OPEB plan. However, within this one plan, there are four groups of employees with different types of benefits. A separate financial statement is not issued for the plan.

### **Police**

Section 9 of the Basic Labor Agreement between the City of Harrisburg and the Fraternal Order of Police, Capital City Lodge No. 12, effective January 1, 2004, establishes retiree's eligibility for post-retirement life insurance and medical benefits.

### ***Retired prior to December 31, 1991:***

**Benefits:** The health care coverage currently includes medical, prescription drugs, dental and vision. The City would pay the cost of coverage for the retiree, including spouse and dependents, from retirement until the retiree's Medicare eligibility. Upon reaching Medicare age, retiree must pay the full premium to continue coverage. If retiree dies, coverage for spouse and dependents continues until the spouse reaches Medicare eligibility. Currently, two retirees have been "grandfathered" and the City continues to pay for coverage after Medicare age.

*Retire between January 1, 1992 and September 18, 2013:*

Eligibility: Any officer that is eligible for the Combined Police Pension Plan benefits

Benefits: The health care coverage currently includes medical, prescription drugs, dental, vision, and life insurance. The City would pay the full premium for paid-up life insurance in the amount of \$5,000 for the retiree only. The City would pay the cost of coverage for medical, prescription drug, dental, and vision for the retiree, including spouse and dependents.

*Retire after September 19, 2013 and hired prior to September 18, 2013:*

Eligibility: Any officer that is eligible for the Combined Police Pension Plan benefits

Benefits: The health care coverage currently includes medical, prescription drugs, dental, vision (under the same plans as active employees which may be modified to the extent that coverage is modified for active employees), and life insurance. The City would pay the full premium for paid-up life insurance in the amount of \$5,000 for the retiree only. Retirees and their dependents shall not be eligible for post-retirement health care if the retiree or dependent has available health care coverage elsewhere at a reasonably comparable benefit level and at the same or lower cost. The City would pay the cost of coverage for medical, prescription drug, dental, and vision for the retiree less a percentage of the retiree's pension ranging from 2% to 5% until the retiree reaches Medicare age. Upon reaching Medicare age, the City will reimburse a maximum monthly amount ranging from \$260 to \$350 for a Medicare Supplement Plan.

*Hired after September 18, 2013:* Not eligible for post-retirement health benefits.

All police officers hired prior to January 1, 1987, and retiring subsequent to January 1, 1987, who have completed twenty (20) years of actual service may continue to participate in the City's group health insurance (including family coverage) in effect at the time of retirement as noted above provided that the retired employee or his/her spouse does not have alternative health care coverage in the following six areas: (a) physician services, (b) hospital services, (c) major medical, (d) dental, (e) vision, (f) prescription. In those areas where alternative health care coverage is available, the City is not required to provide coverage in that area.

Firefighters

Article 14, Section 2a and 2b and Article 15 of the Collective Bargaining Agreement between Local Union No. 428 of the International Association of Firefighters (AFL-CIO), effective January 1, 2006, establishes retiree's eligible for post-retirement medical and life insurance benefits, respectively.

*Retired prior to December 31, 1986:*

Benefits: The health care coverage currently includes medical, prescription drugs, dental and vision. The retiree would pay the cost of coverage for the retiree and his or her spouse. If the retiree dies, the spouse may continue coverage. In such case, the spouse would pay for the full cost of coverage.

*Retired between January 1, 1987 and December 31, 1992:*

Eligibility: Any firefighter that is eligible for the Combined Firefighters' Pension Plan benefits

Benefits: The health care coverage currently includes medical, prescription drugs, dental and vision. The City would pay the cost of coverage for the retiree. The retiree must pay for any additional coverage for his or her spouse and dependents. Upon reaching age 65, the City will provide supplemental coverage, major medical, and prescription unless prescription is provided by another agency. This benefit is for the retired firefighter only. If the retiree dies, the spouse may continue coverage, in which case the spouse would pay for the full cost of coverage.

*Retire between January 1, 1993 and April 22, 2014:*

Eligibility: Any firefighter that is eligible for the Combined Firefighters' Pension Plan benefits

Benefits: The health care coverage currently includes medical, prescription drugs, dental, vision and life insurance. The City would pay the full premium for paid-up life insurance in the amount of \$5,000 for the retiree only. The City would pay the cost of coverage for medical, prescription drug, dental, and vision for the retiree, including spouse through Medicare eligibility. Once Medicare eligible, the City will reimburse the retiree for the Medicare Part B premium. If the retiree dies, the City continues full coverage for the spouse and eligible dependents. If the firefighter dies in the line of duty, the City continues full coverage for the spouse and eligible dependents.

*Retire after April 23, 2014 and hired prior to April 22, 2014:*

Eligibility: Any firefighter that is eligible for the Combined Firefighters' Pension Plan benefits

Benefits: The health care coverage currently includes medical, prescription drugs, dental, vision (under the same plans as active employees which may be modified to the extent that coverage is modified for active employees), and life insurance. The City would pay the full premium for paid-up life insurance in the amount of \$5,000 for the retiree only. Retirees and their dependents shall not be eligible for post-retirement health care if the retiree or dependent has available health care coverage elsewhere at a reasonably comparable benefit level and at the same or lower cost. The City would pay the cost of coverage for medical, prescription drug, dental, and vision for the retiree less a percentage of the retiree's pension ranging from 2% to 5% until the retiree reaches Medicare age with certain exceptions. Upon reaching Medicare age, the City will reimburse a maximum monthly amount ranging from \$260 to \$350 for a Medicare Supplement Plan. If the retiree dies, the City continues full coverage for the spouse and eligible dependents. If the firefighter dies in the line of duty, the City continues full coverage for the spouse and eligible dependents. Currently, four retirees have been "grandfathered" and the City continues to pay for coverage.

*Hired after April 23, 2014:* Not eligible for post-retirement health benefits.

Non-uniformed management employees:

An inter-office memo, distributed by the Mayor to City management employees, establishes retirees' eligibility for post-employment medical benefits.

*Retire prior to August 4, 2002:*

Benefits: The health care coverage currently includes medical, prescription drugs, dental and vision. The retiree would pay the full cost of coverage for the retiree and his or her spouse. If the retiree dies, the spouse may continue coverage. In such case, the spouse and any eligible dependents would pay for the full cost of coverage. Currently, one retiree has been "grandfathered" and the City continues to pay the cost of full coverage.

*Retire after August 5, 2002 and hired prior to January 31, 2008:*

Eligibility: Any non-uniformed management employee who is eligible for the Non-uniformed Employees' Pension Plan benefits.

Benefits: The health care coverage currently includes medical, prescription drugs, dental, vision, and life insurance. The City would pay the full premium for paid-up life insurance in the amount of \$5,000 for the retiree only. The City would pay the cost of coverage for medical and prescription drug for the retiree and spouse. The retiree would pay for any additional coverage for eligible dependents. Retiree would pay for dental and vision coverage. If retiree dies, full coverage for spouse and eligible dependents continues. In such case, the City would pay the full medical and prescription drug premium for the spouse and the spouse would pay for coverage for any eligible dependents. Currently, there are two retirees and one active employee that are covered under the Police contract.

*Retire after August 5, 2002 and hired after February 1, 2008:*

Eligibility: Any non-uniformed management employee who is eligible for the Non-uniformed Employees' Pension Plan benefits.

Benefits: The health care coverage currently includes medical, prescription drugs, dental, vision, and life insurance. The City would pay the full premium for paid-up life insurance in the amount of \$5,000 for the retiree only. The City would pay the cost of coverage for medical coverage for the retiree. The retiree would pay for any additional coverage for spouse and any eligible dependents. Retiree would pay for prescription drug, dental, and vision coverage. If retiree dies, full coverage for spouse and eligible dependents continues. In such case, the spouse and eligible dependents would pay the full cost of coverage.

Non-uniformed union employees:

Articles X, XI, and XII of the Collective Bargaining Agreement between the City and the Local 521 American Federation of State, County and Municipal Employees District Council 90, effective January 1, 2007, establish retirees' eligibility for post-retirement life insurance and medical benefits.

*Retire prior to December 31, 1996:*

Benefits: The health care coverage currently includes medical, prescription drugs, dental, and vision. The retiree would pay the cost of coverage for the retiree and his or her spouse and eligible dependents. If the retiree dies, the spouse may continue coverage. In such case, the spouse and any eligible dependents would pay for the full cost of coverage.

*Retire between January 1, 1997 and December 31, 2001:*

Benefits: The health care coverage currently includes medical, prescription drugs, dental, and vision. The City would pay fifty percent of the medical premium for single coverage. The retiree would pay the remaining fifty percent of the premium for single coverage. For any coverage other than single coverage, the retiree would pay the difference. Retiree would pay full premiums for prescription drug, dental, and vision. If retiree dies, full coverage for spouse and eligible dependents continues. In such case, the spouse and eligible dependents would pay for the full cost of coverage.

*Retired between January 1, 2002 and May 30 2007, except between January 1, 2004 and April 30, 2004:*

Benefits: The health care coverage currently includes medical, prescription drugs, dental, and vision. The City would pay sixty percent of the medical premium for single coverage. The retiree would pay the remaining forty percent of the premium for single coverage. For any coverage other than single coverage, the retiree would pay the difference. Retiree would pay full premiums for prescription drug, dental, and vision. If retiree dies, full coverage for spouse and eligible dependents continues. In such case, the spouse and eligible dependents would pay for the full cost of coverage.

*Retired between January 1, 2004 and April 30, 2004:*

Benefits: The health care coverage currently includes medical, prescription drugs, dental, and vision. The City would pay the cost of the medical coverage for the retiree. Retiree would pay for additional premiums for coverage for his or her spouse and eligible dependents. The City would pay for seventy-five percent of the coverage for prescription drug for the retiree. Retiree would pay for the remaining twenty-five percent of the coverage for prescription drug and for any additional coverage for his or her spouse and any eligible dependents. Retiree must pay for full coverage for dental and vision coverage. If retiree dies, full coverage for spouse and eligible dependents continues. In such case, the spouse and eligible dependents would pay for the full cost of coverage.

*Retire between June 1, 2007 and September 18, 2013:*

Eligibility: Non-uniformed union employee must be eligible for the Non-uniformed Employees' Pension Plan benefits.

Benefits: The health care coverage currently includes medical, prescription drugs, dental, vision, and life insurance. The City would pay the full premium for paid-up



life insurance in the amount of \$5,000 for the retiree only. If the retiree has attained age 60 and completed 20 years of service, the City pays 100% of medical premium for single coverage. The City would pay the full cost single coverage for medical or a percentage thereof based on the retiree's age and years of service. If retiree is disabled after completion of 20 years of service, attained age 55 and completed 20 years of service, or attained age 65 and completed 15 years of service, the City would pay 60% of premium for single coverage. Otherwise, retiree would pay for full cost of coverage. For any coverage other than single, the retiree would pay the difference in the premiums. Retirees would pay for prescription drug, dental, and vision coverage. If retiree dies, full coverage for spouse and eligible dependents continues. In such case, the spouse and eligible dependents would pay for the full cost of coverage.

*Retire between September 19, 2013 and December 31, 2014:*

Eligibility: Non-uniformed union employee must be eligible for the Non-uniformed Employees' Pension Plan benefits and satisfy the Rule of 85 Window requirements as of December 31, 2013.

Benefits: The health care coverage currently includes medical, prescription drugs, dental, vision (under the same plans as active employees which may be modified to the extent that coverage is modified for active employees), and life insurance. The City would pay the full premium for paid-up life insurance in the amount of \$5,000 for the retiree only. If the retiree has attained age 55 as of December 31, 2013, the City pays full medical premiums for single coverage until the retiree reaches Medicare age. If the retiree has not attained age 55 as of December 31, 2013, the City pays 60% of the medical premium for single coverage until the retiree reaches Medicare age. For any coverage other than single, the retiree must pay any difference between the premiums. The retiree must pay the full premium of prescription drug, dental, and vision coverage. Upon reaching Medicare age, the City will reimburse a maximum monthly amount ranging from \$260 to \$350 for a Medicare Supplement Plan.

*Retire after September 19, 2013 and hired prior to September 18, 2013 (not under the Rule of 85 Window):*

Eligibility: Non-uniformed union employee must be eligible for the Non-uniformed Employees' Pension Plan benefits.

Benefits: The health care coverage currently includes medical, prescription drugs, dental, vision (under the same plans as active employees which may be modified to the extent that coverage is modified for active employees), and life insurance. The City would pay the full premium for paid-up life insurance in the amount of

\$5,000 for the retiree only. If retiree has attained age 60 and completed 20 years of service, the retiree shall pay an amount equal to the amount which the employee would pay for individual coverage as of the date of retirement. The City pays 60% of the cost of health insurance for employees retiring on or after January 1, 2002 with 20 or more years of service or at least 15 years of service at age 65. Upon reaching Medicare eligibility, the retiree shall be eligible only for Medicare supplement reimbursement schedule. Otherwise, the retiree would pay 100% of the medical premium for single coverage. For any coverage other than single, the retiree must pay any difference between the premiums. Retirees must pay full premium for prescription drug, dental, and vision coverage. Upon reaching Medicare age, the City will reimburse a maximum monthly amount ranging from \$260 to \$350 for a Medicare Supplement Plan. Retirees and their dependents shall not be eligible for post-retirement health care if the retiree or dependent has available health care coverage elsewhere at a reasonably comparable benefit level and at the same or lower cost.

*Hired after September 18, 2013:* Not eligible for post-retirement health benefits.

Effective for the period beginning January 1, 2017 and through December 31, 2018, any employee who would meet a Rule of 80 (combination of employee's age and years of service totaling 80) by no later than December 31, 2018 shall be eligible for normal retirement without applying an early retirement reduction. Those employees retiring under this early retirement window and the Rule of 80 will not receive post-retirement healthcare unless they qualify under the existing post-retirement healthcare provisions as found in the current collective bargaining agreement.

#### ***Funding Policy and Annual OPEB Costs***

The City's contribution is based on projected pay-as-you-go financing requirements. For the year ended December 31, 2017, the City contributed \$6,380,080 to the OPEB Plan.

The City has opted to not fully fund the OPEB contributions and will continue to fund the annual OPEB costs on a pay-as-you-go basis.

The City pays the cost of coverage for the police, fire, non-uniform management, and non-uniform union retirees (including dependents) based on the various criteria described above.

The City's annual OPEB costs are calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and to amortize

any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the ARC are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future.

***Actuarial Methods and Assumptions***

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of benefits provided at the time of the valuation and on the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities consistent with the long-term perspective of the calculation. The projections of benefits for financial reporting purposes do not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future.

Information as of the latest actuarial valuation follows:

Valuation date	1/1/2016
Actuarial cost method	Entry age normal, level dollar
Actuarial assumptions	
Interest rate	4.5%
Salary increases	5.0%
Amortization period	30 year open period
Healthcare cost trend rate	6.5% in 2016, 6.0% in 2017, and 5.5% in 2018 through 2020, rates gradually decrease from 5.4% in 2021 to 3.8% in 2075

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***Annual OPEB Cost and Net OPEB Obligation***

The City's annual OPEB costs and net OPEB obligations to the Plan for the year ended December 31, 2017 were as follows:

	Governmental Activities	Business-type Activities	Total
Annual required contribution	\$ 11,046,914	\$ 683,609	\$ 11,730,523
Interest on net OPEB obligation	3,404,845	237,802	3,642,647
Adjustment to ARC	(4,645,077)	(324,422)	(4,969,499)
Annual OPEB cost	9,806,682	596,989	10,403,671
Contribution made	(6,004,999)	(375,081)	(6,380,080)
Change in Net OPEB Obligation	3,801,683	221,908	4,023,591
Net OPEB Obligation, beginning	76,535,905	4,606,425	81,142,330
Net OPEB Obligation, ending	<u>\$ 80,337,588</u>	<u>\$ 4,828,333</u>	<u>\$ 85,165,921</u>

During the year ended December 31, 2013, sewer operations were transferred to CRW and the sewer fund was eliminated. While the City still retains the OPEB liability for sewer retirees, through the shared services agreement, CRW has agreed to reimburse the City for these costs. Therefore, the OPEB liability for sewer retirees has been transferred to governmental activities, with a related amount due from CRW.

***Three-Year Trend Information***

Year	Annual OPEB Cost (AOC)	Percentage of AOC Contributed	Net OPEB Obligation
2017	\$ 10,403,671	61.48%	\$ 85,165,921
2016	10,494,816	58.22%	81,142,330
2015	9,020,316	62.67%	76,757,716

***Funded Status and Schedule of Funding Progress***

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) - Entry Age (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
1/1/2016	\$ -	\$ 155,120,287	\$ 155,120,287	0.00%	\$ 18,398,262	843.12%

The schedule of funding progress, presented as required supplementary information following the notes to financial statements, presents multi-year trend information about

whether the actuarial value of plan assets are increasing or decreasing over time relative to the actuarial accrued liability for benefits.

## **18. Accumulated Deficits**

### *Component Unit*

#### *Redevelopment Authority of the City of Harrisburg*

The Redevelopment Authority's net position (deficit) at December 31, 2017 is related to the Federally Taxable Guaranteed Revenue Bonds, Series A of 1998 bond issuance and the deferred lease revenue. The deferred lease revenue will be reduced annually by the amount of rental income revenue recognized over the term of the lease. The City guarantees the payment of the bond issuance.

## **19. Restatement**

### *Primary Government*

Beginning fund balance of the General Fund has been increased by \$1,009,774 (and nonmajor governmental fund fund balance decreased by a like amount) from the fund balance originally stated of \$36,611,653 to fund balance restated of \$37,621,427. The restatement was made to include the fund balance of six funds that the City had previously treated as special revenue funds, but which no longer met the requirements to be reported as special revenue funds.

### *Component Unit*

#### *Redevelopment Authority of the City of Harrisburg*

Beginning net position of the Redevelopment Authority has been decreased by \$25,000 from (\$32,148,801) to (\$32,173,801). Net position was restated to properly account for advance payments from the Pennsylvania National Fire Museum related to a purchase option contained in the lease agreement.

## **20. Financial Recovery Plan**

For several years, the City had been exploring various options to close its structural budget gap and address its Resource Recovery Facility debt issue. In 2008, the City

applied for and was awarded a \$100,000 Pennsylvania Department of Community and Economic Development Act 47 Early Intervention Program Grant to develop a Management and Financial Audit and Five-Year Financial Plan. During 2009, the City hired a national management consulting firm to conduct a thorough review of the City's finances and operations and to develop the Plan. An Emergency Financial Plan and Five-Year Plan (Plan) was issued in March 2010 and implementation immediately began. Due to City Council's failure to adopt the Plan, the Administration filed a Petition for Determination of Municipal Financial Distress on October 1, 2010 under Pennsylvania's Municipalities Financial Recovery Act of 1987 (Act 47). The City was accepted into the Act 47 program on December 15, 2010. The Act 47 program allowed the City to obtain assistance from the Commonwealth of Pennsylvania in developing a new financial recovery plan. A Municipal Financial Recovery Act Recovery Plan (Recovery Plan) was submitted by the Act 47 coordinator to the City on June 13, 2011. City Council rejected the Recovery Plan in July 2011. Immediately thereafter, and pursuant to Act 47, the Mayor became the Act 47 coordinator. As such, she developed her own Plan and submitted it to City Council on August 2, 2011. City Council rejected this second Plan on August 31, 2011. The Mayor submitted an amended version of her Plan to City Council, but Council rejected this amended Plan on September 13, 2011.

Pennsylvania's governor signed legislation on October 20, 2011 authorizing the State to declare a fiscal emergency in Harrisburg. On November 18, 2011, a Receiver was appointed under this legislation to implement a preliminary Recovery Plan and take control of the City's finances. The Receiver unveiled his Recovery Plan for the City on February 6, 2012. The full Recovery Plan and subsequent status reports related thereto can be viewed at <http://dced.pa.gov/download/harrisburg-strong-plan-pdf/?wpdmdl=57498>. The Recovery Plan was approved by the Commonwealth Court on March 9, 2012.

In the Recovery Plan, the Receiver indicated that the City's financial distress is a very complicated problem. He further indicated that it cannot be solved easily or quickly. He identified three primary challenges to be addressed in connection with the fiscal recovery of the City: first, the extraordinary amount of debt related to CRW's Resource Recovery Facility (Incinerator) which the City guaranteed; second, the City's structural budget deficit (the amount by which the City's operating expenditures consistently exceed its revenues); and third, filling of the Business Administrator/Chief of Staff position (termed Chief Operating Officer in the Plan) which had been vacant since January 2011, to lead and manage the entire staff and oversee the implementation of the Receiver's Recovery Plan Initiatives.

To address the burden of the Incinerator debt, the Receiver called for the possible sale and/or long-term lease of the Incinerator and separate parking facilities owned and operated by the Authority. The Recovery Plan also assumed the potential for so called "stranded debt" (the amount of debt remaining after the proceeds of the sale or lease

of assets was applied to the Incinerator debt) and set forth contributions to be made by various stakeholders. Since the contributions required from stakeholders could not be determined until the value of the assets was known, CRW and the Authority were directed to participate in a Request for Qualifications and Proposals (RFQ&P) process to determine interested parties with respect to two sets of assets: the Incinerator and parking facilities. Unrelated to the Incinerator debt problem, CRW was also directed to undertake an RFQ&P process for management and operation of its water and wastewater assets.

With these processes, the Receiver, with the advice of the relevant entity, would then be in a position to negotiate with one or more offerors and, ultimately, with the various stakeholders regarding any stranded debt or other issues related to the asset transactions. Both entities have since undertaken these processes. The Receiver was authorized under Act 47 to proceed with all transactions related to the assets of the City and the entities, and to cause the sale, lease, conveyance, assignment or other use or disposition of those assets.

To address the City's structural budget deficit, an annual gap in excess of \$11 million as estimated by the Receiver, the Recovery Plan called for a combination of concessions from the labor unions, an increase in the resident Earned income Tax (EIT), service efficiencies, and additional revenues from fees and outside sources. During October 2012, City Council approved a 1% increase in the EIT effective January 1, 2013, and an Act 47 grant funded fee study was completed, with certain of the study's proposed fee increases being considered for approval by City Council in 2013.

Having achieved a comprehensive solution indicating consensual agreements with stakeholders, the Receiver filed a modified recovery plan with the Commonwealth Court on August 26, 2013 entitled the "Harrisburg Strong Plan." In the days leading to this filing, City Council took action on various issues related to the sale of the Incinerator, Parking System monetization, earned income tax rate extension through 2016, and Fraternal Order of Police (FOP) and American Federation of State, County and Municipal Employees (AFSCME) labor contracts concession amendments.

A hearing was held before the Court on September 19, 2013, at which counsel for the Mayor, City Council, Dauphin County, Assured Guaranty Municipal Assurance Corporation (AGM), and the suburban communities all stated support for the Harrisburg Strong Plan. On September 23, 2013, the Court issued an Order confirming the Harrisburg Strong Plan and directed its implementation in accordance with the terms of the Plan.

As of March 1, 2014, the City is no longer in receivership.

The City Council adopted a Modified Recovery Plan of the Act 47 Coordinator on April 27, 2016 that included an extension of both the increased Local Services Tax and the increased EIT through December 31, 2018, which had been set forth in the annual proposed budget revenue and expenditures projections by the Coordinator. The Modified Recovery Plan, including the increased tax rates, was approved by the Commonwealth Court of Pennsylvania on July 20, 2016.

An Exit Plan process was legislated by amendments to Act 47 approved in 2014. The Coordinator for the City filed the newly required Financial Condition Report on March 22, 2018 recommending the City receive a three-year extension of its “distressed municipality” status. This was to be done through an Exit Plan to be prepared by the Coordinator. The process for review and adoption of an Exit Plan for the City is underway.

## **21. Commitments and Contingencies**

In the normal course of business, there are outstanding various commitments and contingent liabilities in addition to the normal encumbrances for the purchase of goods and services.

### *Primary Government*

#### **Federal and State**

Under the terms of federal and state grants, periodic audits and compliance reviews are required and certain costs may be questioned as not being appropriate expenditures under the terms of the grants. Such audits and compliance reviews could lead to reimbursement to the grantor agencies.

#### **Construction Commitments**

At December 31, 2017, the City has a contractual commitment for projects of approximately \$7 million.

#### **Transfer and Transition Agreement and Shared Services Agreement**

In November 2013, the City and CRW entered into a transfer agreement related to the Sewer Collection System (transfer agreement) and a transition agreement related to the Water, Wastewater, and Stormwater Systems (transition agreement). In conjunction with the transfer and transition agreements, the City and CRW entered into a shared services agreement whereby the City agreed to perform certain services with respect to



and for the benefit of the water system and combined sewer system and CRW agreed to perform certain services with respect to and for the benefit of the City's Neighborhood Services Fund, Green Infrastructure Projects, and other initiatives. The services performed by the City under the shared services agreement relate to payment processing services, information technology services, operations and revenue services, and public works services. The services performed by CRW under the shared services agreement include revenue billing and collection functions for the City's Neighborhood Services Fund including the implementation of a lockbox system. As of April 2015, CRW opened their own office for billing and collections and no longer used any of the City's information technology services or operations and revenue services. Each of these services, including the term of the services, is detailed in a shared services schedule incorporated into the shared services agreement.

The City and CRW, in advance of performing the services, are to prepare a budget for the total cost of the services and the total cost is to be agreed upon by both parties. Within 60 days after the end of the term of each shared service, the City and CRW are to reconcile the actual costs of providing the services to the budgeted costs. Payments due to either the City or CRW are payable within 30 days of the finalization of the reconciliation. During the year ended December 31, 2017, the City and CRW were billed based on pay-as-you-go expenditures incurred for OPEB costs related to water and sewer retirees and certain receivables and payables have been recorded based on these amounts. A reconciliation based on actual cost incurred from the date of transfer through December 31, 2017 is still being negotiated and any changes will be made prospectively.

*Component Unit*

*Harrisburg Downtown Improvement District, Inc.*

A contract effective January 1, 2011 and ending December 31, 2013, was entered into with ABM Janitorial Services to provide all services and labor necessary to commence and complete a cleaning program with the District. The vendor will be compensated on a cost-plus basis not to exceed \$302,512 annually. Hourly wage rates, supplies, equipment expenses, and other costs are detailed in the proposal. Yearly 12-month extensions since the end date have been agreed upon. A 12-month extension was agreed upon in December 2017 to continue through December 2018 with subsequent 12-month extensions.

**Guarantees**

The City is contingently liable under various agreements which guarantee debt of entities not included in the primary government's financial statements aggregating \$21,806,429 at December 31, 2017, all of which is for guarantees of component unit

debt, and maturing at various dates through 2033. Information regarding the component unit debt guarantees is discussed in Note 10.

## **22. Compliance**

### *Primary Government*

Management of the City believes that the City has complied, in all material respects, with all applicable finance related legal and contractual provisions including applicable covenants of bond indentures, except as noted below.

The City has issued multiple notices of material events with EMMA with respect to its inability to make required debt service payments with respect to the City's General Obligation Refunding Bonds and Notes, Series D and F of 1997 for the years ended December 31, 2012 through 2017.

## **23. Litigation**

The City and its component units are involved in several lawsuits. Management of each entity believes that none of the litigation outstanding against the City or its component units will have a material adverse effect on the financial position of the City or its component units at December 31, 2017. The City has accrued for such cases that it believes are estimable and probable.

### *Primary Government*

Several contractors that provided construction services to the developer of the Capital View Commerce Center (CVCC Project) have asserted claims against the City and a financial institution (Bank), both of which were involved in financing for the CVCC Project. Plaintiff contractors claim that they have not been paid by the developer of the CVCC Project and that, on a variety of legal theories, they are entitled to payment directly by the City and the Bank. The City has asserted preliminary objections to the contractors' claims, including that the Court lacks jurisdiction and that the claims asserted by the plaintiff contractors have no legal merit. The City's preliminary objections have been briefed and argued to the Court, which has not indicated when it will render its decision. At this point, the City is unable to state whether an outcome unfavorable to the City is either probable or remote, nor is the City able to estimate the amount or range of loss, if any, in the event of an unfavorable outcome. Legal Counsel for the contracting companies did issue a letter query in 2017 on reviving the matter for discussion of resolution. The City believes it has no likely exposure on these stale claims.

A paving contractor that performed a major street paving project for the City in 2008 is seeking damages in the form of a price escalation clause that they allege was incorporated into the contract. The City has taken the position that the contractor was bound to the prices included in their bid, and that there was no price escalation clause in the contract. The City has responded to the plaintiff's requests for discovery. The plaintiff filed a motion for summary judgment, to which the City filed a response. The Court ruled in the City's favor denying the plaintiff's motion for summary judgment by Order of Court dated May 19, 2011. Because of the bankruptcy filing of City Council in October 2011, and subsequently due to the confirmation of a Receiver, the contractor and the City agreed to a temporary stay in this case until September 2012. Since September 2012, the plaintiff has made no attempt to lift the stay. The City has and will continue to vigorously defend this lawsuit and believes it is reasonably possible that the City will prevail. This case amounts to approximately \$250,000. Legal Counsel for the contractor issued a letter notice in 2017 seeking to revive the claim. Should the stale matter be allowed to proceed, it will be likely decided on a contract interpretation or procedural issue. No additional judicial filings have been made in the matter.

The United States Environmental Protection Agency (EPA) had issued an order against the City under the Clean Water Act requiring the City to provide certain information in response to EPA inquiries into the issues involving what were the City's combined sewer overflows and its municipal separate storm water system program. The EPA considered the City to be in violation of the Clean Water Act and other regulatory mandates. The City, CRW, the EPA, and the Pennsylvania Department of Environmental Protection have entered into a Partial Settlement Agreement of those claims, which has been lodged in the U.S. District Court for the Middle District of Pennsylvania, wherein the City is not required to pay any federal or state fines or penalties. This matter remains an open Consent Decree. The City anticipates that it will be permitted to be released from the partial Consent Decree as all remaining related issues are within the control of CRW.

An extraordinary series of holes in the street and on the private property of homeowners suddenly appeared starting in February 2014. Issues of liability for a utility collapse/water main break versus other causes of these events have been the subject of engineering reviews and analysis. The cost of restoration of the street and abatement of the underlying fissures are projected to be more than \$4,000,000, while the overall cost of public acquisition and demolition of 53 homes impacted by the matter has been estimated to exceed \$6,000,000. The City has secured Federal and State disaster relief funding, as well as other public grant funds to underwrite the acquisition of the properties and the requisite relocation costs of property owners and tenants. Identification of additional funding sources to complete the required remediation and demolition of the area remains underway, which is anticipated to represent more than \$2,000,000 of the overall sinkhole project costs. Acquisition and demolition are expected to be completed in 2018. While the issues related to the sinkhole originally were considered to create a litigation risk, any such risk now appears de minimus.

The City is a party to a series of related legal actions arising from the collapse of a privately-owned wall onto a neighboring property. While the City does not view a likelihood of fiscal exposure in terms of liability, the nature of the matter presents numerous uncertainties that could create future fiscal risk to the City in litigation-related expenses. The City has accrued \$250,000 on the matter as a likely cost arising from the litigation.

The City is a party to an Ordinance challenge in a federal district court proceeding on First Amendment grounds for protests in front of women's health clinics. The likely costs and risks associate with such proceedings are not insubstantial, but are not yet estimable. Nonetheless, the City anticipates the case will require the use of litigation-related resources over several years, with expenses to date already exceeding \$150,000.

The City is defending ongoing claims by a property owner alleging that rates for the collection and disposal of solid waste and recycling are impermissible, which they now seek to convert to a class action with a demand for disgorgement of funds collected. The City will continue to defend the action. The matter is complex litigation that the City anticipates will require the use of litigation-related resources over several years.

The City received a notice of claim related to the claims of wrongful death arising from a boating accident at the Dock Street Dam in May 2018. A mother and child died after a motor boat smashed into the dam after dark. The operator has been criminally charged related to the deaths. The City was notified that additional signage and buoy requirements are necessary and a review of dam safety issues is underway.

The City received a notice of claim related to a claim for wrongful death of a motorcyclist arising from a 2018 intersection collision with a police vehicle. The matter remains under review.

## **24. Subsequent Events**

Subsequent events with respect to material event notices with EMMA and debt related items are included in the respective notes.

In April 2018, the City entered into a \$2 million loan agreement with the Commonwealth of Pennsylvania Department of Transportation Infrastructure Bank for the purpose of restoring, repairing, and improving City streets. The loan requires annual payments of principal and interest for 10 years and bears interest at 2.125%.

In April 2018, the City entered into two lease agreements for the purchase of certain equipment totaling \$584,115 and \$955,716. The leases require quarterly principal and

interest payments of \$32,397 and \$52,854, respectively, for five years and bear interest at 4.066%.

**25. Extraordinary Item – Harrisburg University (HU) Settlement**

*Component Unit*

Harrisburg Parking Authority

Extraordinary items are transactions or other events that are both unusual in nature and infrequent in occurrence. During the year ended December 31, 2017, the Authority received as settlement in the amount of \$613,506 from HU. The settlement was payment on a 2013 note receivable entered into as a result of the Agreement referenced in Note 1. The note receivable was deemed uncollectible by the Authority's management during the year ended December 31, 2013. The amount received of \$613,506 represents the \$500,000 note receivable balance and accrued interest of \$113,506.

**REQUIRED SUPPLEMENTARY  
INFORMATION**

**CITY OF HARRISBURG, PENNSYLVANIA**  
**BUDGETARY COMPARISON SCHEDULE**  
**BUDGETARY (NON-GAAP) BASIS - GENERAL FUND**  
**YEAR ENDED DECEMBER 31, 2017**  
**REQUIRED SUPPLEMENTARY INFORMATION**

	Budget		Variance of Original with Final Budget Positive (Negative)	Actual Amounts	Variance of Actual with Final Budget Positive (Negative)
	Original Amounts	Final Amounts			
Revenues					
Taxes	\$ 40,941,743	\$ 40,941,743	\$ -	\$ 44,715,226	\$ 3,773,483
Licenses and permits	644,244	644,244	-	709,247	65,003
Intergovernmental revenue	4,273,142	4,273,142	-	3,900,538	(372,604)
Departmental earnings	10,523,167	10,647,659	124,492	11,179,189	531,530
Fines and forfeits	733,000	733,000	-	865,222	132,222
Investment income	1,903,452	1,903,452	-	1,873,456	(29,996)
Miscellaneous	2,844,754	3,352,985	508,231	3,538,223	185,238
Total revenues	<u>61,863,502</u>	<u>62,496,225</u>	<u>632,723</u>	<u>66,781,101</u>	<u>4,284,876</u>
Expenditures					
General government					
Elected and appointed offices					
City Council	415,742	416,195	(453)	331,116	85,079
Mayor	242,363	242,363	-	215,802	26,561
City Controller	162,723	162,723	-	148,435	14,288
City Treasurer	426,081	426,081	-	342,794	83,287
City Solicitor	697,765	762,661	(64,896)	578,483	184,178
Total elected and appointed offices	<u>1,944,674</u>	<u>2,010,023</u>	<u>(65,349)</u>	<u>1,616,630</u>	<u>393,393</u>
Office of administration					
Administration	3,529,179	4,296,821	(767,642)	3,173,962	1,122,859
General expenditures	15,199,051	15,442,549	(243,498)	14,253,702	1,188,847
Total general government	<u>20,672,904</u>	<u>21,749,393</u>	<u>(1,076,489)</u>	<u>19,044,294</u>	<u>2,705,099</u>
Community and economic development	1,874,264	1,983,223	(108,959)	1,585,358	397,865
Public safety	27,721,523	28,214,196	(492,673)	25,475,591	2,738,605
Public works	7,195,036	8,713,100	(1,518,064)	5,301,235	3,411,865
Total expenditures	<u>57,463,727</u>	<u>60,659,912</u>	<u>(3,196,185)</u>	<u>51,406,478</u>	<u>9,253,434</u>
Excess of revenues over (under) expenditures before other financing sources (uses)	<u>4,399,775</u>	<u>1,836,313</u>	<u>(2,563,462)</u>	<u>15,374,623</u>	<u>13,538,310</u>
Other financing sources (uses)					
Sale of assets	-	-	-	27,412	27,412
Transfers in	202,458	2,918,207	2,715,749	330,623	(2,587,584)
Transfers out	(9,190,136)	(13,741,006)	(4,550,870)	(13,469,098)	271,908
Total other financing sources (uses)	<u>(8,987,678)</u>	<u>(10,822,799)</u>	<u>(1,835,121)</u>	<u>(13,111,063)</u>	<u>(2,288,264)</u>
Net change in fund balance	(4,587,903)	(8,986,486)	(4,398,583)	2,263,560	11,250,046
Fund balance - beginning of year, budgetary basis - restated	<u>4,645,988</u>	<u>11,721,818</u>	<u>7,075,830</u>	<u>32,474,534</u>	<u>20,752,716</u>
Fund balance - end of year, budgetary basis	<u>\$ 58,085</u>	<u>\$ 2,735,332</u>	<u>\$ 2,677,247</u>	<u>\$ 34,738,094</u>	<u>\$ 32,002,762</u>

**CITY OF HARRISBURG, PENNSYLVANIA**

**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – BUDGETARY COMPARISON SCHEDULE  
YEAR ENDED DECEMBER 31, 2017**

**REQUIRED SUPPLEMENTARY INFORMATION**

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**1. Budgetary Data**

Annual budgets are legally adopted for the General Fund (which includes the Neighborhood Mitigation Fund, Special Events Fund, Fire Protection Fund, Police Protection Fund, Parks and Recreation Fund, WHBG-TV Fund, and Events Fund), Debt Service Fund, Neighborhood Services Fund, and the following nonmajor governmental funds: State Liquid Fuels Tax Fund and Host Municipality Fees Fund. Budgets for governmental funds are prepared on a cash basis. Specific funds exempted from legally adopted budgetary requirements include:

- Grant Programs Fund
- Capital Projects Fund (nonmajor governmental fund)
- Parks and Property Improvement Fund (nonmajor governmental fund)
- Harrisburg Senators Fund

Several different grant programs, which are accounted for in the Grant Programs Fund, are administered under project budgets determined by contracts with state and federal grantor agencies. Effective expenditure control is achieved in the Capital Projects Fund through debt provisions and supplemental appropriations of City Council. Control over spending in the Parks and Property Improvement Fund is achieved through the use of internal spending limits.

The actual results of operations, presented in accordance with accounting principles generally accepted in the United States of America, differ from the budgetary basis used in preparation of the 2017 budget for governmental funds. The budget for the General Fund was prepared on a cash basis. For the purpose of preparing the Budgetary Comparison Schedule – Budgetary (Non-GAAP) Basis – General Fund, the actual results of operations have been presented on a budgetary basis consistent with the City's budgeted revenues and expenditures.



**CITY OF HARRISBURG, PENNSYLVANIA****NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – BUDGETARY COMPARISON SCHEDULE  
YEAR ENDED DECEMBER 31, 2017****REQUIRED SUPPLEMENTARY INFORMATION**

A reconciliation of the differences between the budgetary basis and GAAP basis financial statements of the General Fund is as follows:

	Fund Balance, Beginning of Year	Revenues	Expenditures	Financing Sources (Uses) and Special Items	Fund Balance, End of Year
Budgetary basis	\$ 32,474,534	\$ 66,781,101	\$ (51,406,478)	\$ (13,111,063)	\$ 34,738,094
Taxes receivable	14,223,851	40,268	-	-	14,264,119
Other assets	13,741,420	132,859	913,916	2,165,543	16,953,738
Accounts payable	(2,206,062)	(69,594)	(297,971)	-	(2,573,627)
Accrued liabilities	(667,146)	-	(74,981)	-	(742,127)
Advances and amounts due to other funds	(797,550)	-	2,330	-	(795,220)
Unearned and unavailable revenue	(19,147,620)	(1,436,080)	-	-	(20,583,700)
Reclassifications	-	(834,491)	(137,043)	971,534	-
GAAP basis	<u>\$ 37,621,427</u>	<u>\$ 64,614,063</u>	<u>\$ (51,000,227)</u>	<u>\$ (9,973,986)</u>	<u>\$ 41,261,277</u>

\* Beginning of year fund balance – budgetary basis was restated by \$1,235,338 to include the fund balance of six funds that the City had previously treated as special revenue funds, but which no longer met the requirements to be reported as special revenue funds.

## 2. Compliance

Because the legal level of budgetary control is so detailed that it is not practical to demonstrate compliance within this document, the City has prepared a separate budgetary report to demonstrate compliance at the line item level. However, there were thirteen instances where the City' exceeded the budgeted expenditure amount on a line item level.

**CITY OF HARRISBURG, PENNSYLVANIA**  
**SCHEDULE OF CHANGES IN THE NET PENSION ASSET AND**  
**RELATED RATIOS - NON-UNIFORMED EMPLOYEES' PENSION PLAN**  
**YEAR ENDED DECEMBER 31, \***  
**REQUIRED SUPPLEMENTARY INFORMATION**

	2017	2016	2015
<b>Total Pension Liability</b>			
Service cost	\$ 724,376	\$ 737,701	\$ 1,126,817
Interest	3,252,606	3,244,391	2,971,992
Changes of assumptions	1,595,806	335,514	-
Benefit payments, including refunds	(4,065,011)	(4,242,451)	(4,075,097)
Differences between expected and actual experience	(828,876)	-	6,989,303
Transfers	-	-	(3,135,289)
<b>Net Changes in Total Pension Liability</b>	678,901	75,155	3,877,726
<b>Total Pension Liability - Beginning</b>	60,419,220	60,344,065	56,466,339
<b>Total Pension Liability - Ending (a)</b>	<u>\$ 61,098,121</u>	<u>\$ 60,419,220</u>	<u>\$ 60,344,065</u>
<b>Plan Fiduciary Net Position:</b>			
Contributions - employer	\$ 144	\$ -	\$ 14,004
Contributions - plan member	332,840	388,780	199,463
Investment income (loss)	5,307,177	(414,677)	3,833,485
Benefit payments, including refunds	(4,065,011)	(4,242,451)	(4,075,097)
Administrative expense	(205,486)	(176,532)	(155,705)
Transfers	-	-	(3,135,317)
<b>Net Change in Plan Fiduciary Net Position</b>	1,369,664	(4,444,880)	(3,319,167)
<b>Plan Fiduciary Net Position - Beginning</b>	69,788,087	74,232,967	77,552,134
<b>Plan Fiduciary Net Position - Ending (b)</b>	<u>\$ 71,157,751</u>	<u>\$ 69,788,087</u>	<u>\$ 74,232,967</u>
<b>Net Pension Asset - Ending (a-b)</b>	<u>\$ (10,059,630)</u>	<u>\$ (9,368,867)</u>	<u>\$ (13,888,902)</u>
<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>	<u>116.46%</u>	<u>115.51%</u>	<u>123.02%</u>
<b>Employee Covered Payroll</b>	<u>\$ 8,413,551</u>	<u>\$ 7,259,478</u>	<u>\$ 6,497,415</u>
<b>Net Pension Asset as a Percentage of Employee Covered Payroll</b>	-119.56%	-129.06%	-213.76%

\* The amounts presented for each fiscal year were determined as of the measurement date, which is December 31 of the immediately preceding fiscal year. This schedule is intended to illustrate information for 10 years. However, until a full 10-year trend is compiled, the City is presenting information for those years only for which information is available.

See accompanying note to required supplementary information - pension information.

**CITY OF HARRISBURG, PENNSYLVANIA**  
**SCHEDULE OF CHANGES IN THE NET PENSION ASSET AND**  
**RELATED RATIOS - COMBINED FIREFIGHTERS' PENSION PLAN**  
**YEAR ENDED DECEMBER 31, \***  
**REQUIRED SUPPLEMENTARY INFORMATION**

	2017	2016	2015
<b>Total Pension Liability</b>			
Service cost	\$ 1,093,507	\$ 1,253,437	\$ 1,325,049
Interest	3,660,185	3,611,615	3,536,047
Changes of assumptions	1,972,328	(60,658)	-
Benefit payments, including refunds	(3,823,520)	(3,700,881)	(3,614,868)
Differences between expected and actual experience	(306,406)	-	241,776
<b>Net Changes in Total Pension Liability</b>	2,596,094	1,103,513	1,488,004
<b>Total Pension Liability - Beginning</b>	67,341,475	66,237,962	64,749,958
<b>Total Pension Liability - Ending (a)</b>	<u>\$ 69,937,569</u>	<u>\$ 67,341,475</u>	<u>\$ 66,237,962</u>
<b>Plan Fiduciary Net Position:</b>			
Contributions - employer	\$ 280,858	\$ 358,000	\$ 22,130
Contributions - plan member	262,850	250,526	226,360
Investment income (loss)	6,428,418	(595,792)	4,191,372
Benefit payments, including refunds	(3,823,520)	(3,700,881)	(3,614,868)
Administrative expense	(199,487)	(169,934)	(154,993)
<b>Net Change in Plan Fiduciary Net Position</b>	2,949,119	(3,858,081)	670,001
<b>Plan Fiduciary Net Position - Beginning</b>	69,259,543	73,117,624	72,447,623
<b>Plan Fiduciary Net Position - Ending (b)</b>	<u>\$ 72,208,662</u>	<u>\$ 69,259,543</u>	<u>\$ 73,117,624</u>
<b>Net Pension Asset - Ending (a-b)</b>	<u>\$ (2,271,093)</u>	<u>\$ (1,918,068)</u>	<u>\$ (6,879,662)</u>
<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>	<u>103.25%</u>	<u>102.85%</u>	<u>110.39%</u>
<b>Employee Covered Payroll</b>	<u>\$ 4,716,216</u>	<u>\$ 4,886,967</u>	<u>\$ 5,001,992</u>
<b>Net Pension Asset as a Percentage of Employee Covered Payroll</b>	-48.15%	-39.25%	-137.54%

\* The amounts presented for each fiscal year were determined as of the measurement date, which is December 31 of the immediately preceding fiscal year. This schedule is intended to illustrate information for 10 years. However, until a full 10-year trend is compiled, the City is presenting information for those years only for which information is available.

See accompanying note to required supplementary information - pension information.

**CITY OF HARRISBURG, PENNSYLVANIA**  
**SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND**  
**RELATED RATIOS - COMBINED POLICE PENSION PLAN**  
**YEAR ENDED DECEMBER 31, \***  
**REQUIRED SUPPLEMENTARY INFORMATION**

	2017	2016	2015	2014
<b>Total Pension Liability:</b>				
Service cost	\$ 1,504,157	\$ 1,564,700	\$ 1,490,190	\$ 1,542,107
Interest	7,309,215	7,106,970	6,895,688	6,403,162
Changes of assumptions	2,659,196	-	4,507,561	-
Benefit payments, including refunds	(6,226,579)	(6,008,655)	(5,630,072)	(5,351,314)
Differences between expected and actual experience	(2,624,640)	-	(753,653)	-
<b>Net Changes in Total Pension Liability</b>	<b>2,621,349</b>	<b>2,663,015</b>	<b>6,509,714</b>	<b>2,593,955</b>
<b>Total Pension Liability - Beginning</b>	<b>92,939,765</b>	<b>90,276,750</b>	<b>83,767,036</b>	<b>81,173,081</b>
<b>Total Pension Liability - Ending (a)</b>	<b><u>\$95,561,114</u></b>	<b><u>\$92,939,765</u></b>	<b><u>\$90,276,750</u></b>	<b><u>\$83,767,036</u></b>
<b>Plan Fiduciary Net Position:</b>				
Contributions - employer	\$ 3,319,118	\$ 2,906,315	\$ 2,972,450	\$ 2,424,298
Contributions - plan member	542,472	479,598	462,539	478,549
Investment income	11,643,216	4,175,445	586,944	4,082,703
Benefit payments, including refunds	(6,226,579)	(6,008,655)	(5,630,072)	(5,351,314)
Administrative expense	(50,943)	(53,331)	(48,790)	(58,924)
<b>Net Change in Plan Fiduciary Net Position</b>	<b>9,227,284</b>	<b>1,499,372</b>	<b>(1,656,929)</b>	<b>1,575,312</b>
<b>Plan Fiduciary Net Position - Beginning</b>	<b>75,079,690</b>	<b>73,580,318</b>	<b>75,237,247</b>	<b>73,661,935</b>
<b>Plan Fiduciary Net Position - Ending (b)</b>	<b><u>\$84,306,974</u></b>	<b><u>\$75,079,690</u></b>	<b><u>\$73,580,318</u></b>	<b><u>\$75,237,247</u></b>
<b>Net Pension Liability - Ending (a-b)</b>	<b><u>\$11,254,140</u></b>	<b><u>\$17,860,075</u></b>	<b><u>\$16,696,432</u></b>	<b><u>\$8,529,789</u></b>
<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>	<b><u>88.22%</u></b>	<b><u>80.78%</u></b>	<b><u>81.51%</u></b>	<b><u>89.82%</u></b>
<b>Employee Covered Payroll</b>	<b><u>\$8,689,052</u></b>	<b><u>\$8,628,184</u></b>	<b><u>\$8,887,141</u></b>	<b><u>\$9,363,263</u></b>
<b>Net Pension Liability as a Percentage of Employee Covered Payroll</b>	<b>129.52%</b>	<b>207.00%</b>	<b>187.87%</b>	<b>91.10%</b>

\* This schedule is intended to illustrate information for 10 years. However, until a full 10-year trend is compiled, the City is presenting information for those years only for which information is available.

See accompanying note to required supplementary information - pension information.

**CITY OF HARRISBURG, PENNSYLVANIA**  
**SCHEDULES OF CITY CONTRIBUTIONS**  
**NON-UNIFORMED EMPLOYEES' AND COMBINED FIREFIGHTERS' PENSION PLANS**  
**YEAR ENDED DECEMBER 31, \***  
**REQUIRED SUPPLEMENTARY INFORMATION**

	2017	2016	2015	2014	2013	2012	2011	2010	2009	2008
<b>NON-UNIFORMED EMPLOYEES' PENSION PLAN:</b>										
<b>Schedule of City Contributions</b>										
Actuarially determined contribution under Act 205	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Contributions in relation to the actuarially determined contributions	144	-	14,004	-	-	-	-	-	-	-
Contribution deficiency (excess)	(144)	\$ -	\$ (14,004)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered employee payroll	8,413,551	\$ 7,259,478	\$ 6,497,415							
Contributions as a percentage of employee covered payroll	0.00%	0.00%	0.22%							
<b>COMBINED FIREFIGHTERS' PENSION PLAN:</b>										
<b>Schedule of City Contributions</b>										
Actuarially determined contribution under Act 205	\$ 280,858	\$ 358,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 834	\$ -
Contributions in relation to the actuarially determined contributions	280,858	358,000	22,130	-	-	-	-	-	-	-
Contribution deficiency (excess)	\$ -	\$ -	\$ (22,130)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 834	\$ -
Covered employee payroll	\$ 4,716,216	\$ 4,886,967	\$ 5,001,992							
Contributions as a percentage of employee covered payroll	5.96%	7.33%	0.44%							

\* The amounts presented for each fiscal year were determined as of the measurement date, which is the December 31 of the immediately preceding fiscal year. This schedule is intended to illustrate information for 10 years. However, until a full 10-year trend is compiled, the City is presenting information for those years only for which information is available.

See accompanying note to required supplementary information - pension information.

**CITY OF HARRISBURG, PENNSYLVANIA**  
**SCHEDULE OF CITY CONTRIBUTIONS AND INVESTMENT RETURNS**  
**COMBINED POLICE PENSION PLAN**  
**YEAR ENDED DECEMBER 31, 2017**  
**REQUIRED SUPPLEMENTARY INFORMATION**

	2017	2016	2015	2014	2013	2012	2011	2010	2009	2008
<b>COMBINED POLICE PENSION PLAN:</b>										
<b>Schedule of City Contributions</b>										
Actuarially determined contribution under Act 205	\$ 3,319,118	\$ 2,906,315	\$ 2,972,450	\$ 2,034,070	\$ 2,146,827	\$ 1,517,751	\$ 1,551,579	\$ 314,094	\$ 275,869	\$ 285,274
Contributions in relation to the actuarially determined contributions	3,319,118	2,906,315	2,972,450	2,424,298	2,594,752	2,524,734	4,510,723	314,094	275,869	285,274
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ (390,228)	\$ (447,925)	\$ (1,006,983)	\$ (2,959,144)	\$ -	\$ -	\$ -
Covered employee payroll	\$ 8,689,052	\$ 8,628,184	\$ 8,887,141	\$ 9,363,263	\$ 10,240,017	\$ 10,358,429	\$ 10,250,723	\$ 9,650,596	\$ 9,524,752	\$ 9,137,927
Contributions as a percentage of employee covered payroll	38.20%	33.68%	33.45%	25.89%	25.34%	24.37%	44.00%	3.25%	2.90%	3.12%
<b>Investment Returns</b>										
Annual money-weighted rate of return, net of investment expense	16.01%	6.08%	1.01%	6.05%	15.30%					

\* This schedule is intended to illustrate information for 10 years. However, until a full 10-year trend is compiled, the City is presenting information for those years only for which information is available.

See accompanying note to required supplementary information - pension information.

**CITY OF HARRISBURG, PENNSYLVANIA**

**NOTE TO REQUIRED SUPPLEMENTARY INFORMATION – PENSION INFORMATION**

**YEAR ENDED DECEMBER 31, 2017**

**REQUIRED SUPPLEMENTARY INFORMATION**

---

**1. Actuarial Methods and Assumptions**

Methods and assumptions used to determine the contribution rates required under Act 205 for the year ended December 31, 2016 (presented as the subsequent year on the preceding schedules) are as follows:

	<u>Non-uniformed Employees' and Combined Firefighters'</u>
Actuarial valuation date	1/1/2015
Actuarial cost method	Entry age normal
Amortization method	Level dollar closed
Remaining amortization period	Based on periods in Act 205
Asset valuation method	Based on the municipal reserves
Actuarial assumptions:	
Investment rate of return	5.5%
Projected salary increases	Age related scale with merit and inflation component
Underlying inflation rate	3.0%
Post-retirement cost-of-living adjustment increase	3.0%, subject to plan limitations
Pre-retirement mortality:	
Males: RP 2000 with 1 year set back	
Females: RP 2000 with 5 year set back	
Post-retirement mortality:	
Males and females: Sex distinct RP 2000 Combined Healthy Mortality	

**Change in Actuarial Assumptions**

The December 31, 2015 assumptions were based on the PMRS Experience Study for the period covering January 1, 2009 through December 31, 2013 issued by the actuary in July 2015 first effective.

The December 31, 2016 investment return assumption for municipal assets decreased from 5.50% to 5.25%.

**CITY OF HARRISBURG, PENNSYLVANIA**

NOTE TO REQUIRED SUPPLEMENTARY INFORMATION – PENSION INFORMATION

YEAR ENDED DECEMBER 31, 2016

REQUIRED SUPPLEMENTARY INFORMATION

---

The information presented in the required supplementary information was determined as part of the actuarial valuations at the dates indicated. Methods and assumptions used to determine contribution rates required under Act 205 for the year ended December 31, 2017 are as follows:

	<u>Combined Police</u>
Actuarial valuation date	1/1/2015
Actuarial cost method	Entry age normal
Amortization method	Level dollar closed
Asset valuation method	Smoothed value with a corridor of 80% to 120% of market value
Remaining amortization period	10 years
Actuarial assumptions:	
Investment rate of return	8.0%
Projected salary increases	5.0%
Underlying inflation rate	3.0%
Post-retirement mortality table	RP2000 mortality table

Change in Actuarial Assumptions

In the January 1, 2017 actuarial valuation, the mortality table was updated from the RP-2000 Table for Males and Females to the IRS 2017 Static Combined Table for Small Plans.

In the January 1, 2015 actuarial valuation, the mortality table was updated from the UP 1984 Table to the RP-2000 Table for Males and Females



**CITY OF HARRISBURG, PENNSYLVANIA**  
**OTHER POST-EMPLOYMENT BENEFIT PLAN**  
**YEAR ENDED DECEMBER 31, 2016**  
**REQUIRED SUPPLEMENTARY INFORMATION**

---

Schedule of Funding Progress 01/01/12-01/01/16

Actuarial Valuation Date	(a) Actuarial Value of Assets	(b) Actuarial Accrued Liability (AAL)	(c) Unfunded AAL (FAAL) (b-a)	(d) Funded Ratio (a/b)	(e) Covered Payroll	UAAAL as a Percentage of Covered Payroll (c/e)
01/01/12	* \$ -	\$ 148,055,171	\$ 148,055,171	0.00 %	\$ 23,361,420	633.76 %
01/01/14	-	133,006,585	133,006,585	0.00	18,893,017	704.00
01/01/16	-	155,120,287	155,120,287	0.00	18,398,262	843.12

\* - revised for removal of active sewer employees from the City's employee base and revision of policies during the year ended December 31, 2013

Schedule of Required Employer Contributions 2012-2017

Year Ended December 31	(f) Annual Required Contribution (ARC)	Actuarial Valuation Date Basis for ARC	(g) Employer Contribution	Percentage Contribution (g/f)
2012	\$ 15,654,748	01/01/12	\$ 4,476,131	28.59%
2013	16,194,677	01/01/12	4,783,417	29.54%
2014	10,216,593	01/01/14	5,375,266	52.61%
2015	10,223,974	01/01/14	5,653,446	55.30%
2016	11,753,620	01/01/16	6,110,202	51.99%
2017	11,730,523	01/01/16	6,380,080	54.39%

**SUPPLEMENTARY INFORMATION  
COMBINING AND INDIVIDUAL NONMAJOR FUND  
FINANCIAL STATEMENTS AND SCHEDULES**

**CITY OF HARRISBURG, PENNSYLVANIA**

DESCRIPTION OF FUNDS

NONMAJOR GOVERNMENTAL FUNDS

---

**State Liquid Fuels Tax Fund**

The State Liquid Fuels Tax Fund is used to account for state aid revenue used primarily for building and improving City roads and bridges in accordance with policies and procedures of the County Liquid Fuels Tax Act of 1981 and Liquid Fuels Act 655.

**Host Municipality Fees Fund**

The Host Municipality Fees Fund is used to account for \$1 per ton of municipal waste processed inside the host municipality limits. The fee is restricted for environmental related purposes.

**Parks and Property Improvement Fund**

The Parks and Property Improvement Fund is used to account for contributions that have been restricted for improvements to specific parks and properties in the City.

**Capital Projects Fund**

The Capital Projects Fund is used to account for financial resources to be used for the acquisition, construction, or improvement of major capital facilities (other than those financed by proprietary funds).

**CITY OF HARRISBURG, PENNSYLVANIA**  
**COMBINING BALANCE SHEET - NONMAJOR GOVERNMENTAL FUNDS**  
**DECEMBER 31, 2017**

	Special Revenue				Total Nonmajor Governmental Funds
	State Liquid Fuels Tax Fund	Host Municipality Fees Fund	Parks and Property Improvement Fund	Capital Projects	
<b>ASSETS</b>					
Cash and cash equivalents	\$ 394	\$ 5,695	\$ -	\$ -	\$ 6,089
Investments, at fair value	1,611,703	554,507	172,699	3,673,232	6,012,141
Receivables, net of allowance for uncollectible accounts					
Taxes	-	-	-	42,271	42,271
Other	-	82,868	-	264,198	347,066
Due from other funds	-	-	-	305,998	305,998
Restricted assets					
Cash and cash equivalents	-	-	-	2,377,182	2,377,182
<b>Total assets</b>	<b>\$ 1,612,097</b>	<b>\$ 643,070</b>	<b>\$ 172,699</b>	<b>\$ 6,662,881</b>	<b>\$ 9,090,747</b>
<b>LIABILITIES AND FUND BALANCE</b>					
Liabilities					
Accounts payable	\$ 7,188	\$ 117,995	\$ -	\$ 90,332	\$ 215,515
Accrued liabilities	-	1,661	-	-	1,661
Due to other funds	-	-	72,903	2,258,752	2,331,655
Total liabilities	<u>7,188</u>	<u>119,656</u>	<u>72,903</u>	<u>2,349,084</u>	<u>2,548,831</u>
Fund balance					
Restricted for					
Environment	-	523,414	-	-	523,414
Public works	1,604,909	-	-	-	1,604,909
Community and economic development	-	-	99,796	-	99,796
Tourism	-	-	-	2,058,525	2,058,525
Capital projects	-	-	-	1,755,272	1,755,272
Assigned for					
Capital projects	-	-	-	500,000	500,000
Total fund balance	<u>1,604,909</u>	<u>523,414</u>	<u>99,796</u>	<u>4,313,797</u>	<u>6,541,916</u>
<b>Total liabilities and fund balance</b>	<b>\$ 1,612,097</b>	<b>\$ 643,070</b>	<b>\$ 172,699</b>	<b>\$ 6,662,881</b>	<b>\$ 9,090,747</b>

**CITY OF HARRISBURG, PENNSYLVANIA**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES**  
**IN FUND BALANCE - NONMAJOR GOVERNMENTAL FUNDS**  
**YEAR ENDED DECEMBER 31, 2017**

	Special Revenue			Capital Projects	Total Nonmajor Governmental Funds
	State Liquid Fuels Tax Fund	Host Municipality Fees Fund	Parks and Property Improvement Fund		
<b>Revenues</b>					
Intergovernmental revenue	\$ 1,326,297	\$ 325,233	\$ -	\$ 264,198	\$ 1,915,728
Department earnings and program revenue	-	-	-	1,175,149	1,175,149
Investment income	17,790	1,870	-	13,734	33,394
<b>Total revenues</b>	<b>1,344,087</b>	<b>327,103</b>	<b>-</b>	<b>1,453,081</b>	<b>3,124,271</b>
<b>Expenditures</b>					
Current					
Public works	1,005,104	-	-	-	1,005,104
Environment	-	260,458	-	-	260,458
Capital outlay	-	-	-	124,950	124,950
Debt service					
Principal retirements	-	-	-	5,177	5,177
<b>Total expenditures</b>	<b>1,005,104</b>	<b>260,458</b>	<b>-</b>	<b>130,127</b>	<b>1,395,689</b>
Excess of revenues over expenditures	338,983	66,645	-	1,322,954	1,728,582
Other financing sources (uses)					
Transfers in	-	-	-	500,000	500,000
Transfers out	-	-	-	(250,030)	(250,030)
<b>Total other financing sources (uses)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>249,970</b>	<b>249,970</b>
Net change in fund balances	338,983	66,645	-	1,572,924	1,978,552
Fund balances - beginning of year	1,265,926	456,769	99,796	2,740,873	4,563,364
Fund balances - end of year	\$ 1,604,909	\$ 523,414	\$ 99,796	\$ 4,313,797	\$ 6,541,916

**CITY OF HARRISBURG, PENNSYLVANIA**

DESCRIPTION OF FUNDS

AGENCY FUNDS

---

**Agency Funds**

The School Tax Collection Fund is used to account for the collection and payment to the school district of property taxes billed and collected on its behalf.

The Payroll and Other Escrow Liabilities Fund is used to account for the collection and payment of miscellaneous escrow liabilities.

**CITY OF HARRISBURG, PENNSYLVANIA**  
**COMBINING STATEMENT OF FIDUCIARY NET POSITION - AGENCY FUNDS**  
**DECEMBER 31, 2017**

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	<u>School Tax Collection</u>	<u>Payroll and Other Escrow Liabilities</u>	<u>Total Agency Funds</u>
<b>ASSETS</b>			
Cash and cash equivalents	\$ 447,413	\$ 475,383	\$ 922,796
Total assets	<u>447,413</u>	<u>475,383</u>	<u>922,796</u>
<b>LIABILITIES</b>			
Due to other governments	447,413	-	447,413
Escrow liabilities	<u>-</u>	<u>475,383</u>	<u>475,383</u>
Total liabilities	<u>\$ 447,413</u>	<u>\$ 475,383</u>	<u>\$ 922,796</u>

**CITY OF HARRISBURG, PENNSYLVANIA**  
**COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES - AGENCY FUNDS**  
**YEAR ENDED DECEMBER 31, 2017**

	Beginning of Year	Additions	Deductions	End of Year
<b>School Tax Collection</b>				
Assets				
Cash and cash equivalents	\$ 299,056	\$ 38,451,265	\$ 38,302,908	\$ 447,413
Liabilities				
Due to other governments	\$ 299,056	\$ 38,451,265	\$ 38,302,908	\$ 447,413
<b>Payroll and Other Escrow Liabilities</b>				
Assets				
Cash and cash equivalents	\$ 877,926	\$ 30,245,985	\$ 30,648,528	\$ 475,383
Liabilities				
Due to City's General Fund	\$ 201,759	\$ -	\$ 201,759	\$ -
Escrow liabilities	676,167	30,245,985	30,446,769	475,383
Total liabilities	\$ 877,926	\$ 30,245,985	\$ 30,648,528	\$ 475,383
<b>Total Agency Funds</b>				
Assets				
Cash and cash equivalents	\$ 1,176,982	\$ 68,697,250	\$ 68,951,436	\$ 922,796
Liabilities				
Due to other governments	\$ 299,056	\$ 38,451,265	\$ 38,302,908	\$ 447,413
Due to City's General Fund	201,759	-	201,759	-
Escrow liabilities	676,167	30,245,985	30,446,769	475,383
Total liabilities	\$ 1,176,982	\$ 68,697,250	\$ 68,951,436	\$ 922,796



## Statistical Section

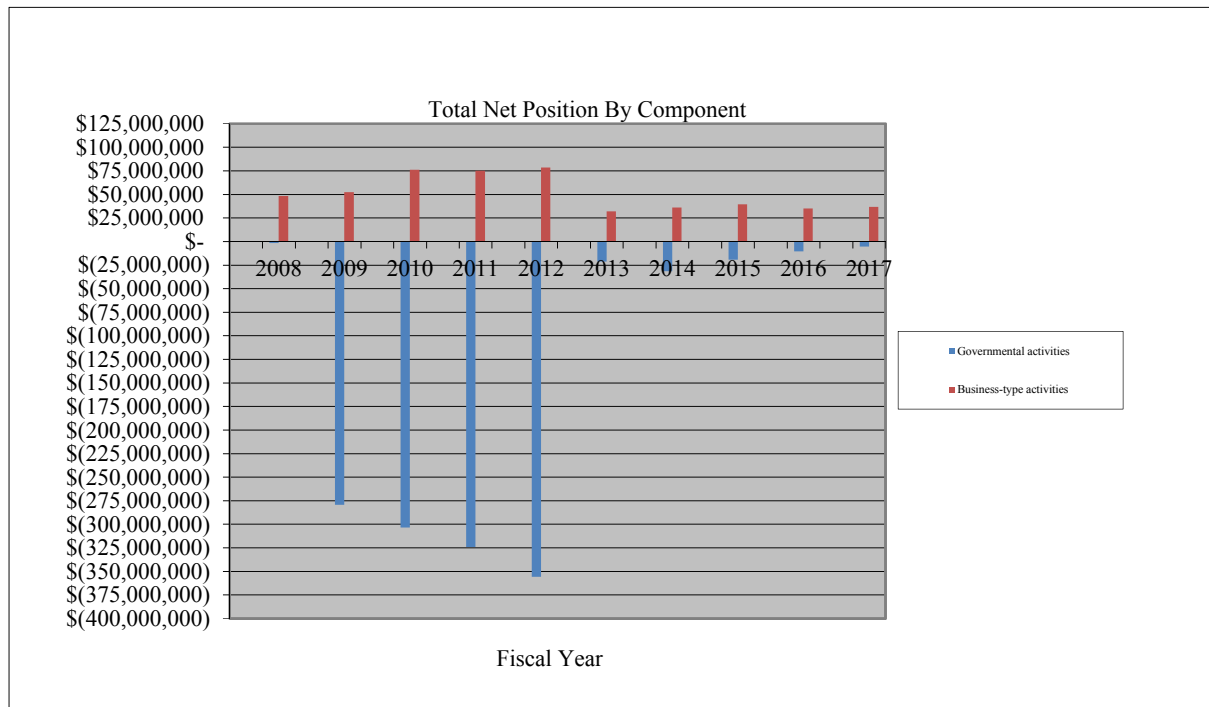
This section of the City of Harrisburg's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

<u>Contents</u>	<u>Page(s)</u>
<b>Financial Trends</b>	
These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	120 - 137
<b>Revenue Capacity</b>	
These schedules contain information to help the reader assess the City's most significant revenue sources.	138 - 143
<b>Debt Capacity</b>	
The schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the its ability to issue additional debt in the future.	144 - 151
<b>Demographic and Economic Information</b>	
These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place and to help make comparisons over time and with other governments.	152 - 154
<b>Operating Information</b>	
These schedules contain information about the City's operations and resources to help the reader understand how the City's financial information relates to the services it provides and the activities it performs.	155 - 160

**City of Harrisburg, Pennsylvania**  
**Net Position by Component, Last Ten Fiscal Years**  
*(accrual basis of accounting)*

	Fiscal Year			
	2008	2009	2010	2011
<b>Governmental activities</b>				
Net investment in capital assets	\$ 30,518,850	\$ 29,652,340	\$ 26,965,615	\$ 29,241,273
Restricted	1,130,021	1,069,700	640,116	3,090,228 <sup>(6)</sup>
Unrestricted	(33,523,545) <sup>(1)</sup>	(310,123,203) <sup>(1)</sup>	(331,339,207) <sup>(1)</sup>	(356,548,393) <sup>(1)</sup>
<b>Total governmental activities net position</b>	<b>\$ (1,874,674)</b>	<b>\$ (279,401,163) <sup>(2)</sup></b>	<b>\$ (303,733,476)</b>	<b>\$ (324,216,892)</b>
<b>Business-type activities</b>				
Net investment in capital assets	\$ 34,753,854	\$ 45,126,740 <sup>(3)</sup>	\$ 68,133,744 <sup>(5)</sup>	\$ 68,661,765
Restricted	7,044,942	658,387 <sup>(4)</sup>	658,243	658,245
Unrestricted	6,254,761	6,523,061	7,292,382	5,727,090
<b>Total business-type activities net position</b>	<b>\$ 48,053,557</b>	<b>\$ 52,308,188</b>	<b>\$ 76,084,369</b>	<b>\$ 75,047,100</b>
<b>Primary government</b>				
Net investment in capital assets	\$ 65,272,704	\$ 74,779,080	\$ 95,099,359	\$ 97,903,038
Restricted	8,174,963	1,728,087	1,298,359	3,748,473
Unrestricted	(27,268,784)	(303,600,142)	(324,046,825)	(350,821,303)
<b>Total primary government net position</b>	<b>\$ 46,178,883</b>	<b>\$ (227,092,975)</b>	<b>\$ (227,649,107)</b>	<b>\$ (249,169,792)</b>

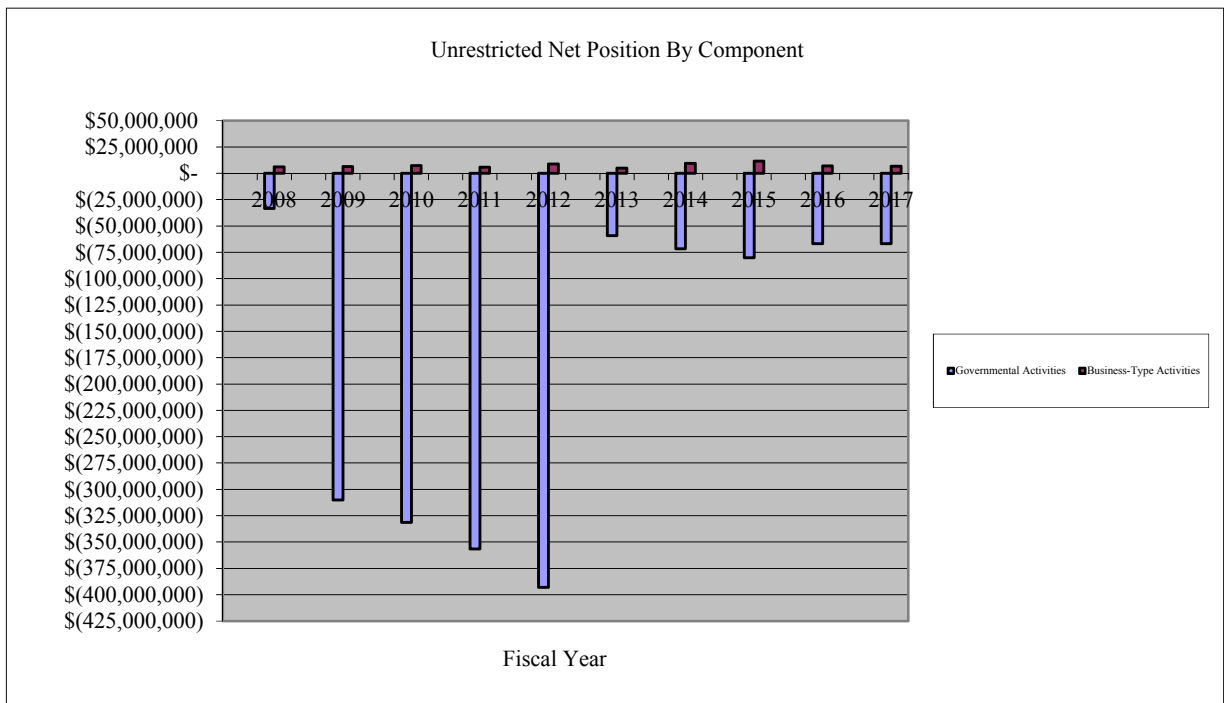
- (1) Implemented GASB Statement No. 45, which required the City to record approximately \$12.7 million of post-employment benefits annually. For 2012, the City recorded liabilities of \$11.2 million due to the suburban municipalities for overcharging of sewer rates (see Note 15).
- (2) Increased due to the City having to honor its guarantee obligations on Capital Region Water Resource Recovery Facility debt.
- (3) Increase is primarily attributed to the improvements and upgrades to the Harrisburg Senators baseball stadium of \$11 million funded through debt-related construction funds and state grants.
- (4) Attributed to reclassification of \$6.4 million in bond-related construction funds from restricted to net investment in capital assets.
- (5) Increased primarily due to completion of phase II of the Harrisburg Senators Stadium repairs project.



Source: City's audited basic financial statements; see page 123 for continuation of footnote explanations

Fiscal Year					
2012	2013	2014	2015	2016	2017
\$ 34,549,918	\$ 24,665,069	\$ 26,922,301	\$ 27,613,046	\$ 31,676,658 <sup>(13)</sup>	\$ 38,466,843 <sup>(17)</sup>
2,582,918	13,102,159	13,174,481	33,087,175 <sup>(11)</sup>	24,561,407 <sup>(14)</sup>	22,966,422 <sup>(18)</sup>
(392,900,721) <sup>(1)</sup>	(59,250,223) <sup>(7)</sup>	(71,664,488) <sup>(9)</sup>	(80,162,410) <sup>(11)</sup>	(66,879,017) <sup>(15)</sup>	(66,849,307)
<u>\$ (355,767,885)</u>	<u>\$ (21,482,995)</u>	<u>\$ (31,567,706)</u>	<u>\$ (19,462,189)</u>	<u>\$ (10,640,952)</u>	<u>\$ (5,416,042)</u>
\$ 68,909,584	\$ 26,230,948 <sup>(8)</sup>	\$ 25,835,917	\$ 25,436,201	\$ 26,112,503	\$ 27,010,165 <sup>(19)</sup>
658,262	658,241	658,241	2,283,243 <sup>(11)</sup>	1,785,316	2,989,557 <sup>(20)</sup>
8,938,205	4,922,700	9,476,502 <sup>(10)</sup>	11,563,772 <sup>(12)</sup>	7,072,504 <sup>(16)</sup>	6,737,173
<u>\$ 78,506,051</u>	<u>\$ 31,811,889</u>	<u>\$ 35,970,660</u>	<u>\$ 39,283,216</u>	<u>\$ 34,970,323</u>	<u>\$ 36,736,895</u>
\$ 103,459,502	\$ 50,896,017	\$ 52,758,218	\$ 53,049,247	\$ 57,789,161	\$ 65,477,008
3,241,180	13,760,400	13,832,722	35,370,418	26,346,723	25,955,979
(383,962,516)	(54,327,523)	(62,187,986)	(68,598,638)	(59,806,513)	(60,112,134)
<u>\$ (277,261,834)</u>	<u>\$ 10,328,894</u>	<u>\$ 4,402,954</u>	<u>\$ 19,821,027</u>	<u>\$ 24,329,371</u>	<u>\$ 31,320,853</u>

- <sup>(6)</sup> \$2.4 million increase is attributed to current year financial statement reclassification of revolving loan program's net position.
- <sup>(7)</sup> Increase is attributed to the \$184 million contribution from the Harrisburg Parking Authority applicable to the parking facility lease and elimination of the \$164 million debt guaranty/insurance involving Capital Region Water and Dauphin County.
- <sup>(8)</sup> Decrease is primarily due to the \$48.9 million transfer of Sewer Fund operations and ownership to Capital Region Water in November, 2013.
- <sup>(9)</sup> Significant decrease is attributed to the City adopting the provisions of GASB Statement No. 70 resulting in a \$13.3 million restatement of beginning net position, so as to properly reflect the recording of a financial guarantee liability associated with the Series A of 1998 Revenue Bonds issued by the Harrisburg Redevelopment Authority (see Note 10).
- <sup>(10)</sup> Significant increase is mostly attributed to the overall positive change in net position occurring for the City's Incinerator (Disposal) Fund; this change approximated \$4.1 million in 2014.



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**City of Harrisburg, Pennsylvania**  
**Net Position by Component, Last Ten Fiscal Years (continued)**  
*(accrual basis of accounting)*

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- (11) The overall increase in restricted and unrestricted net position for governmental activities, and increase in restricted net position for business-type activities, are attributed to the City adopting GASB Statement Nos. 68 and 71 relative to pension plan reporting and pension contributions occurring subsequent to measurement (see Note 1). This implementation has resulted in a \$13.4 million restatement of beginning net position for governmental activities and a \$2.5 million restatement of beginning net position for business-type activities (specifically, the City's Sanitation Fund).
- (12) Noted increase in unrestricted net position is attributed to the City's Incinerator (Disposal) Fund producing \$1.9 million in net operating revenue for 2015.
- (13) Change is attributed to a \$4.2 million net increase including a \$1 million decrease in net capital assets, a \$1.2 million decrease in fund balance for the Capital Projects Fund, and a \$6.4 million decrease in related long-term debt (bonds and notes payable).
- (14) Decrease in the restricted position was impacted by the approximate \$9 million decrease in net pension asset involving related adjustments for Fire and Non-Uniform pension activity.
- (15) This significant change was most affected by over \$4 million in tax revenue increase resulting from the increased local services tax, the below noted \$4.2 million related to liabilities transferred from governmental activities to the business-type activity, Neighborhood Services, and \$3.2 million less in City services (public works function) expenses occurring as a result of creation of the business-type activity, Neighborhood Services, for accommodating such former governmental activity expenses.
- (16) Decrease is attributed to \$4.2 million in recorded transfer from governmental activities to the new business-type activity, reflecting the need to establish liability balances in this new activity involving a capital lease, OPEB, workers' compensation, and compensated absences formerly recognized in prior years in the governmental activities which then accounted for such public works/City services activity.
- (17) Increase in net investment in capital assets is mostly comprised of a \$6.6 million net decrease in related General Obligation bonds and notes payable.
- (18) Decrease in restricted of approximately \$1.6 million reflects the 2017 release of Harrisburg Strong Plan growth funds for settlement distributions to Assured Guaranty Municipal Corp. (\$1,356,799) and the County of Dauphin (\$339,200).
- (19) Increase in 2017 reflects the City's significant additions to its proprietary capital assets through the Neighborhood Services Fund and also the occurring business-type debt reduction of all outstanding lease rental bonds and capitalized lease obligations related to proprietary capital assets.
- (20) Increase in restricted of approximately \$1.2 million is attributed to the increase in net position for the net pension asset.

**City of Harrisburg, Pennsylvania**  
**Changes in Net Position, Last Ten Fiscal Years**  
*(accrual basis of accounting)*

	Fiscal Year					
	2008	2009	2010	2011	2012	2013
<b>Expenses</b>						
Governmental activities:						
General government	\$ 11,227,267	\$ 11,284,960	\$ 12,176,174	\$ 9,610,524 <sup>(8)</sup>	\$ 10,819,415	\$ 10,163,508
Community and economic development	6,074,003	4,830,380	5,828,521	3,822,733	4,235,693	5,191,903
Public safety	43,249,161 <sup>(1)</sup>	43,145,655	42,992,219	42,751,189	40,859,175	38,100,377
Public works	9,439,071	9,053,138	7,530,749	9,723,212	10,947,141 <sup>(10)</sup>	9,882,691
Parks and recreation	4,797,981	4,569,158	3,605,131	3,432,543	1,338,934 <sup>(10)</sup>	1,410,958
Incinerator	-	8,006,987 <sup>(3)</sup>	15,597,533 <sup>(3)</sup>	7,554,484 <sup>(3)</sup>	10,367,451 <sup>(3)</sup>	- <sup>(19)</sup>
Tourism, environment	280,072	139,027	14,055	1,084	71	3,256
Interest on long-term debt	5,859,272	5,413,550	4,977,654	4,588,166	4,510,977	4,937,270
<b>Total governmental activities expenses</b>	<b>80,926,827</b>	<b>86,442,855</b>	<b>92,722,036</b>	<b>81,483,935</b>	<b>83,078,857</b>	<b>69,689,963</b>
Business-type activities:						
Sewer	15,093,480 <sup>(2)</sup>	18,523,561	15,774,669	16,482,029	9,863,885 <sup>(11)</sup>	8,745,389
Neighborhood services	-	-	-	-	-	-
Sanitation	3,380,182	3,026,609	3,271,570	2,683,966	2,711,335	3,169,601
Harrisburg Senators	677,038	623,263	1,172,073	1,374,984	1,396,634	1,365,436
Incinerator	-	6,306,580 <sup>(4)</sup>	6,100,599	6,234,436	5,809,063	5,820,527
<b>Total business-type activities expenses</b>	<b>19,150,700</b>	<b>28,480,013</b>	<b>26,318,911</b>	<b>26,775,415</b>	<b>19,780,917</b>	<b>19,100,953</b>
<b>Total primary government expenses</b>	<b>\$ 100,077,527</b>	<b>\$ 114,922,868</b>	<b>\$ 119,040,947</b>	<b>\$ 108,259,350</b>	<b>\$ 102,859,774</b>	<b>\$ 88,790,916</b>
<b>Program Revenues</b>						
Governmental activities:						
Charges for services:						
General government	\$ 14,879,393	\$ 18,120,575 <sup>(5)</sup>	\$ 16,059,751	\$ 11,836,225 <sup>(9)</sup>	\$ 4,201,175 <sup>(11)</sup>	\$ 7,274,749 <sup>(15)</sup>
Community and economic development	2,214,519	1,616,505	1,259,402	1,189,218	979,188	1,186,535
Public safety	4,215,536	3,758,960	4,149,302	3,067,837	5,057,422 <sup>(12)</sup>	3,361,590 <sup>(16)</sup>
Public works	2,375,503	1,991,260	1,961,451	1,933,490	1,951,430	1,842,993
Environment	-	-	-	-	-	295,700
Parks and recreation	175,629	118,749	180,879	129,320	129,749	147,003
Incinerator	714,171	-	-	-	-	-
Operating grants and contributions	9,387,069	8,540,464	9,531,510	7,854,858	9,476,900 <sup>(13)</sup>	12,092,005 <sup>(17)</sup>
Capital grants and contributions	2,163,278	3,903,498	436,474	990,057	5,819,787 <sup>(14)</sup>	2,912,221
<b>Total governmental activities program revenue</b>	<b>36,125,098</b>	<b>38,050,011</b>	<b>33,578,769</b>	<b>27,001,005</b>	<b>27,615,651</b>	<b>29,112,796</b>
Business-type activities:						
Charges for services:						
Sewer	15,054,421	14,272,553	14,945,166	14,591,775	12,255,817	9,137,190 <sup>(18)</sup>
Neighborhood services	-	-	-	-	-	-
Sanitation	4,204,769	4,205,746	5,033,905	4,235,209	4,281,800	4,163,737
Harrisburg Senators	715,113	450,386	449,886	438,539	437,464	503,650
Incinerator	-	7,115,890 <sup>(4)</sup>	6,476,927	6,658,440	6,608,376	7,672,805
Operating grants and contributions	137,294	3,214,952 <sup>(5)</sup>	312,997	36,337	51,853	106,051
Capital grants and contributions	1,025,582	3,633,962 <sup>(6)</sup>	23,962,564 <sup>(7)</sup>	1,400,791 <sup>(7)</sup>	1,049,542	315,242
<b>Total business-type activities program revenue</b>	<b>21,137,179</b>	<b>32,893,489</b>	<b>51,181,445</b>	<b>27,361,091</b>	<b>24,684,852</b>	<b>21,898,675</b>
<b>Total primary government program revenues</b>	<b>\$ 57,262,277</b>	<b>\$ 70,943,500</b>	<b>\$ 84,760,214</b>	<b>\$ 54,362,096</b>	<b>\$ 52,300,503</b>	<b>\$ 51,011,471</b>

<sup>(1)</sup> Attributed to implementation of GASB Statement No. 45.

<sup>(2)</sup> Attributed to increased administrative service charges of \$831,370 and implementation of GASB Statement No. 45.

<sup>(3)</sup> This amount represents the City's portion of Capital Region Water Resource Recovery Facility debt guarantee obligations paid or accrued during the year.

<sup>(4)</sup> This change accounts for the collection and remittance of incinerator/resource recovery disposal fees billed by the City and remitted to Capital Region Water for its provisions of solid waste incineration services.

<sup>(5)</sup> This change represents \$3,200,000 of Operating Transfers In from Capital Region Water into the Sewer Fund and subsequent remittance to the General Fund as administrative service charges.

<sup>(6)</sup> This change represents \$2,000,000 from State Grants occurring in the Harrisburg Senators Fund.

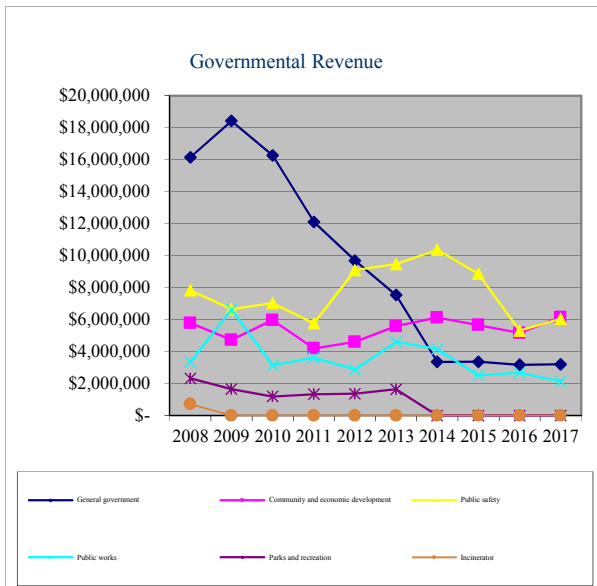
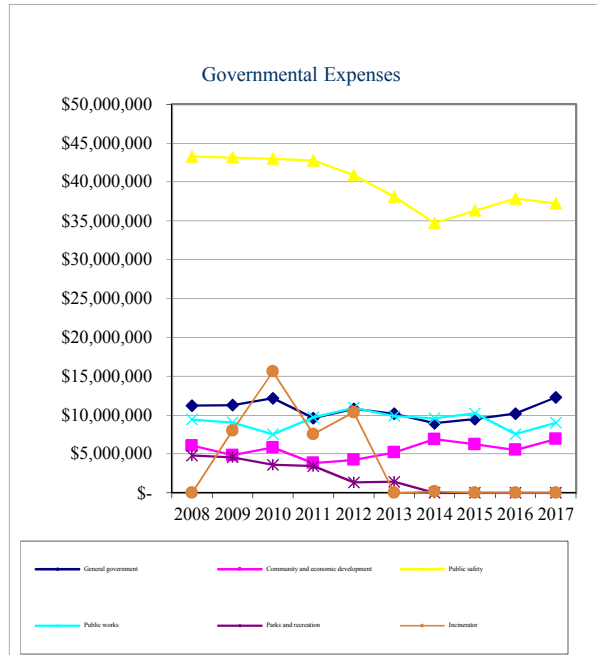
<sup>(7)</sup> This change represents \$19.5 million in state grants for the improvements and upgrades to the Harrisburg Senators baseball stadium.

<sup>(8)</sup> Decrease of approximately \$2.5 million from the prior year is attributed to lower City engineering costs and Operations and Revenue expenses occurring by \$750,000 and \$979,000, respectively, and lower depreciation and compensated absences occurring by \$509,000 and \$560,000, respectively.

<sup>(9)</sup> Difference is attributed to a \$4.3 million decrease in administrative service charges collected from the Water Fund due to its increased debt service payments.

Source: City's audited basic financial statements; see pages 128 through 131 for continuation of footnote explanations

Fiscal Year				
2014	2015	2016	2017	
\$ 8,962,050 <sup>(29)</sup>	\$ 9,490,724	\$ 10,194,954	\$ 12,283,431 <sup>(58)</sup>	
6,906,424 <sup>(37)</sup>	6,229,752	5,509,957	6,921,061 <sup>(59)</sup>	
34,720,194 <sup>(30)</sup>	36,322,347 <sup>(38)</sup>	37,862,228 <sup>(48)</sup>	37,246,320	
9,593,222	10,229,336 <sup>(39)</sup>	7,558,344 <sup>(49)</sup>	9,023,397 <sup>(60)</sup>	
- <sup>(37)</sup>	-	-	-	
157,733	-	-	-	
159,205	249,209	250,661	262,425	
4,217,747	3,814,480	3,852,512	3,509,356	
<u>64,716,575</u>	<u>66,335,848</u>	<u>65,228,656</u>	<u>69,245,990</u>	
- <sup>(31)</sup>	-	-	-	
-	-	13,317,968 <sup>(50)</sup>	12,317,774 <sup>(61)</sup>	
1,916,478 <sup>(32)</sup>	2,612,193 <sup>(40)</sup>	- <sup>(50)</sup>	-	
1,309,197	1,294,895	1,279,652	1,288,460	
5,677,460	6,861,088 <sup>(41)</sup>	- <sup>(50)</sup>	-	
<u>8,903,135</u>	<u>10,768,176</u>	<u>14,597,620</u>	<u>13,606,234</u>	
<u>\$ 73,619,710</u>	<u>\$ 77,104,024</u>	<u>\$ 79,826,276</u>	<u>\$ 82,852,224</u>	
\$ 2,436,259 <sup>(33)</sup>	\$ 3,241,988	\$ 2,791,311	\$ 3,173,538	
492,080 <sup>(37)</sup>	1,514,166 <sup>(42)</sup>	451,678 <sup>(51)</sup>	482,700	
3,729,313	3,046,433	3,413,670	3,806,802	
2,871,146	844,318 <sup>(43)</sup>	1,191,418	763,992	
285,393	299,278	315,986	325,233	
- <sup>(37)</sup>	-	-	-	
-	-	-	-	
13,214,573	10,997,750 <sup>(44)</sup>	7,706,809 <sup>(52)</sup>	9,155,652 <sup>(62)</sup>	
347,311 <sup>(34)</sup>	736,564	761,975	125,973	
<u>23,376,075</u>	<u>20,680,497</u>	<u>16,632,847</u>	<u>17,833,890</u>	
- <sup>(31)</sup>	-	-	-	
-	-	13,277,415 <sup>(50)</sup>	14,495,451 <sup>(63)</sup>	
4,035,097	3,883,460	- <sup>(50)</sup>	-	
345,558	379,738	397,595	488,384	
9,789,279	8,772,452 <sup>(45)</sup>	- <sup>(50)</sup>	-	
-	46,609	41,765	51,817	
-	-	-	-	
<u>14,169,934</u>	<u>13,082,259</u>	<u>13,716,775</u>	<u>15,035,652</u>	
<u>\$ 37,546,009</u>	<u>\$ 33,762,756</u>	<u>\$ 30,349,622</u>	<u>\$ 32,869,542</u>	



- <sup>(10)</sup> In 2012, Parks Maintenance was moved from Parks and Recreation to Public Works. In addition, the entire Park Ranger Corp was eliminated.
- <sup>(11)</sup> Attributed to decreased administrative service charges of \$0.6 million and \$6.4 million from the Water and Sewer Funds, respectively, in accordance with the Receiver's directive, which is detailed at length per the Financial Recovery Plan footnote (Note 20) to the basic financial statements.
- <sup>(12)</sup> Commonwealth of Pennsylvania increased capital fire protection payment to the City by \$2.004 million in 2012.
- <sup>(13)</sup> In 2012, the City received a Community Conservation and Employment Program grant from PA DCED in the amount of \$2.0 million, of which \$1.75 million was expended on public safety. Further, the City realized approximately \$600,000 in emergency management assistance for damage done by Tropical Storm Lee.
- <sup>(14)</sup> Attributed to increased revenue of about \$4 million for the Federal funded 7th Street Widening project and a Community Development Block Grant of \$.7 million.
- <sup>(15)</sup> Attributed to recognition of various debt guaranty fees for debt that was defeased, and to noted increase in Express Scripts rebate revenue.
- <sup>(16)</sup> Attributed to Capital Fire Protection proceeds from Commonwealth of Pennsylvania decreased from \$2.5 million to \$496,000.
- <sup>(17)</sup> Attributed to PA DCED grant for public safety (operating costs) increased from \$1,950,000 to \$4,504,000.
- <sup>(18)</sup> Attributed to the transition of the Sewer Fund's operating activity in November, 2013 to Capital Region Water.
- <sup>(19)</sup> Decrease is attributed to defeasance of all Resource Recovery Facility debt, resulting from the sale of this facility and proceeds received from the monetization of certain City parking system facilities.

# City of Harrisburg, Pennsylvania

## Changes in Net Position, Last Ten Fiscal Years (Continued)

(accrual basis of accounting)

	Fiscal Year			
	2008	2009	2010	2011
<b>Net (Expense)/Revenue</b>				
Governmental activities	\$ (44,801,729)	\$ (48,392,844)	\$ (59,143,267)	\$ -
Business-type activities	1,986,479	4,413,476	24,862,534	-
Total primary government net expense	<u>\$ (42,815,250)</u>	<u>\$ (43,979,368)</u>	<u>\$ (34,280,733)</u>	<u>\$ -</u>
<b>General Revenues and Other Changes in Net Position</b>				
Governmental activities:				
Taxes				
Property taxes	\$ 15,879,973	\$ 16,378,324	\$ 15,828,894	\$ 15,872,051
Real estate transfer taxes	1,044,116	404,348	382,718	307,406
Local services taxes	1,950,258	2,353,229	2,821,776	2,163,391
Occupational privilege taxes	85	469	-	-
Earned income taxes	3,810,889	3,831,531	4,297,332	3,330,468
Business privilege taxes	3,980,739	3,594,777	3,486,359	3,324,267
Franchise taxes	510,448	551,253	546,911	539,612
Public utility realty taxes	36,288	37,641	38,093	36,328
Payments in lieu of taxes	429,151	420,839	410,244	420,286
Grants and contributions	7,340,486	6,561,795	5,315,339	5,780,373
Litigation settlement	-	450,000	-	-
Other income and gain on sale of assets	-	-	87,173	-
Unrestricted investment earnings	477,404	363,094	504,459	586,976
Transfers - internal activities	(349,699)	191,086	1,091,656	1,638,356
Extraordinary Item:				
Contingent liability for component unit debt	-	(264,272,031) <sup>(21)</sup>	-	-
Special Item	-	-	-	-
Total governmental activities	<u>35,110,138</u>	<u>(229,133,645)</u>	<u>34,810,954</u>	<u>33,999,514</u>
Business-type activities				
Investment earnings and other income	215,292	32,241	5,303	15,411
Transfers - internal activities	349,699	(191,086)	(1,091,656)	(1,638,356)
Special Item	-	-	-	-
Total business-type activities	<u>564,991</u>	<u>(158,845)</u>	<u>(1,086,353)</u>	<u>(1,622,945)</u>
Total primary government general revenues	<u>\$ 35,675,129</u>	<u>\$ (229,292,490)</u>	<u>\$ 33,724,601</u>	<u>\$ 32,376,569</u>
<b>Change in Net Position</b>				
Governmental activities	\$ (9,691,591)	\$ (277,526,489)	\$ (24,332,313)	\$ 33,999,514
Business-type activities	2,551,470	4,254,631	23,776,181 <sup>(22)</sup>	(1,622,945)
Total primary government change in net position	<u>\$ (7,140,121)</u>	<u>\$ (273,271,858)</u>	<u>\$ (556,132)</u>	<u>\$ 32,376,569</u>

<sup>(20)</sup> Includes a .8 mill real estate tax increase.

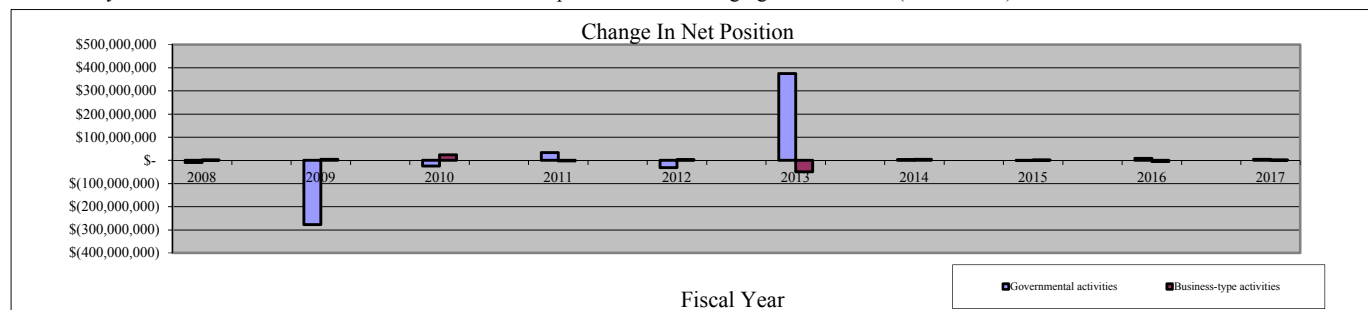
<sup>(21)</sup> Due to the City having to honor its guarantee obligations on Capital Region Water Resource Recovery Facility debt.

<sup>(22)</sup> \$19.5 million in state grant for upgrades to the Harrisburg Senators baseball stadium was received.

<sup>(23)</sup> Includes an increase in Parking Tax rate from 15% to 20%.

<sup>(24)</sup> State Pension System Aid decreased by about \$2 million in 2012, whereas it had increased by about the same amount in 2011.

<sup>(25)</sup> The City recorded \$11.2 million due to the suburban municipalities for overcharging of sewer rates (see Note 15).



Source: City's audited basic financial statements; see pages 128 through 131 for continuation of footnote explanations



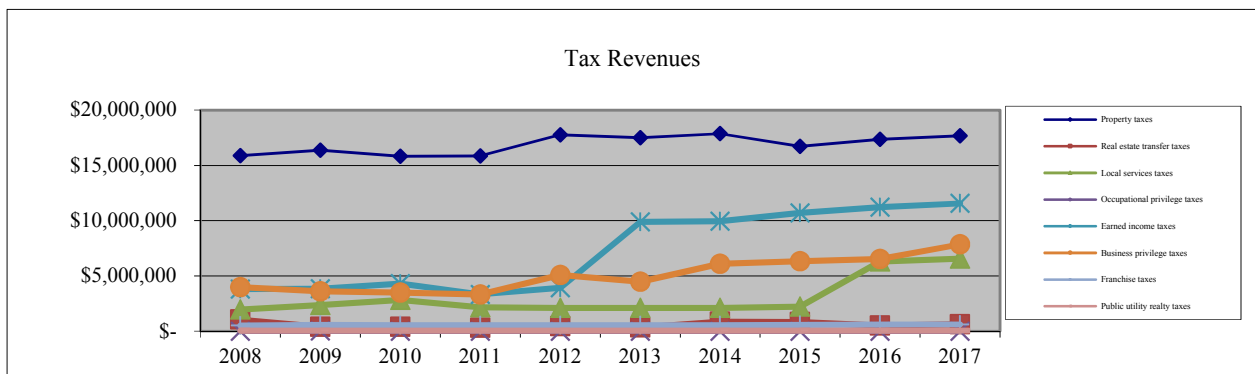
Fiscal Year					
2012	2013	2014	2015	2016	2017
\$ (55,463,206)	\$ -	\$ (41,340,500)	\$ (45,655,351)	\$ (48,595,809)	\$ (51,412,100)
4,903,935	-	5,266,799	2,314,083	(880,845)	1,429,418
<u>\$ (50,559,271)</u>	<u>\$ -</u>	<u>\$ (36,073,701)</u>	<u>\$ (43,341,268)</u>	<u>\$ (49,476,654)</u>	<u>\$ (49,982,682)</u>

\$ 17,777,740 <sup>(20)</sup>	\$ 17,496,972	\$ 17,879,236	\$ 16,728,825 <sup>(46)</sup>	\$ 17,358,638 <sup>(53)</sup>	\$ 17,676,374
451,528	321,959	842,215	821,880	506,260	636,111
2,088,885	2,095,891	2,101,956	2,202,865	6,294,598 <sup>(53)</sup>	6,565,218
-	-	-	-	-	-
3,934,680	9,883,939 <sup>(26)</sup>	9,950,837	10,693,585	11,236,882 <sup>(53)</sup>	11,558,850
5,089,375 <sup>(23)</sup>	4,473,456	6,088,309 <sup>(35)</sup>	6,316,908	6,537,626	7,854,818 <sup>(56)</sup>
542,255	546,156	549,778	560,101	588,505	604,679
35,704	36,557	39,469	45,699	41,845	42,611
360,226	428,299	1,011,832	171,068 <sup>(47)</sup>	728,031	542,364
2,793,634 <sup>(24)</sup>	2,609,214	3,538,398 <sup>(36)</sup>	3,358,159	8,216,905 <sup>(54)</sup>	8,863,715
-	-	-	-	-	-
-	526,866	26,104	73,532	10,000	27,412
593,588	489,288	1,441,824	1,894,824	2,438,766	2,562,523
1,469,598	559,694	1,111,837	1,472,238	3,458,990 <sup>(55)</sup>	(297,665) <sup>(57)</sup>
-	-	-	-	-	-
(11,225,000) <sup>(25)</sup>	335,393,766 <sup>(27)</sup>	-	-	-	-
<u>23,912,213</u>	<u>374,862,057</u>	<u>44,581,795</u>	<u>44,339,684</u>	<u>57,417,046</u>	<u>56,637,010</u>
24,614	20,213	3,809	2,038	26,942	39,489
(1,469,598)	(559,694)	(1,111,837)	(1,472,238)	(3,458,990) <sup>(55)</sup>	297,665 <sup>(57)</sup>
-	(48,840,470) <sup>(28)</sup>	-	-	-	-
<u>(1,444,984)</u>	<u>(49,379,951)</u>	<u>(1,108,028)</u>	<u>(1,470,200)</u>	<u>(3,432,048)</u>	<u>337,154</u>
<u>\$ 22,467,229</u>	<u>\$ 325,482,106</u>	<u>\$ 43,473,767</u>	<u>\$ 42,869,484</u>	<u>\$ 53,984,998</u>	<u>\$ 56,974,164</u>
\$ (31,550,993)	\$ 374,862,057	\$ 3,241,295	\$ (1,315,667)	\$ 8,821,237	\$ 5,224,910
3,458,951	(49,379,951)	4,158,771	843,883	(4,312,893)	1,766,572
<u>\$ (28,092,042)</u>	<u>\$ 325,482,106</u>	<u>\$ 7,400,066</u>	<u>\$ (471,784)</u>	<u>\$ 4,508,344</u>	<u>\$ 6,991,482</u>

<sup>(26)</sup> Due to 1% increase in the Earned Income Tax effective January 1, 2013.

<sup>(27)</sup> Increased primarily due to \$184 million contribution from the Harrisburg Parking Authority because of parking facility lease, and elimination of debt guaranty/insurance of \$164 million involving Capital Region Water and Dauphin County.

<sup>(28)</sup> Decreased primarily due to \$48.9 million transfer of operations of the sewer segment to Capital Region Water in November, 2013.



**City of Harrisburg, Pennsylvania**  
**Changes in Net Position, Last Ten Fiscal Years (continued)**

*(accrual basis of accounting)*

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- <sup>(29)</sup> Decrease relates to total City salaries decreasing by about 9% in 2014 due to several retirements occurring in 2013 and to noted decrease in applicable legal expenses by over \$400,000.
- <sup>(30)</sup> Significant portion of decrease is attributable to the 2014 public safety other post-employment benefits liability adjustment being approximately \$5 million less compared with the same adjustment for 2013.
- <sup>(31)</sup> No noted sewer business-type activities for 2014 pertain to the prior year transfer of Sewer Fund operations and ownership to Capital Region Water.
- <sup>(32)</sup> Decrease is attributed to approximately \$900,000 less in general administrative charges distributed to the General Fund, mainly resulting from concerns over conserving cash for the Sanitation Fund.
- <sup>(33)</sup> Decrease is comprised of several factors including \$2.6 million less in amortized debt guarantee fees resulting from prior year extinguishment of the involved debt associated with Capital Region Water and the Harrisburg Parking Authority, and approximately \$1.7 million less in administrative service charges revenue from the Water and Sewer Funds as a result of the prior year transition and transfer of the water and wastewater collection and conveyance systems from the City to Capital Region Water.
- <sup>(34)</sup> Decrease is related to substantial completion occurring in 2013 for the Federal funded Seventh Street widening project.
- <sup>(35)</sup> The City is no longer remitting 50% of its parking tax collections to the Harrisburg Parking Authority.
- <sup>(36)</sup> Approximately \$1 million was realized related to the new parking system ground lease created from the late prior year monetization of City parking system assets.
- <sup>(37)</sup> Beginning in 2014 and due to a change in City budget unit classification, the formerly described Building and housing development line item now includes the Parks and recreation line item and has been collectively renamed as Community and economic development; also in 2014, activity associated with the City's Bureau of Codes Enforcement has been reclassified from aforementioned Building and housing development to the Public safety line item.
- <sup>(38)</sup> Increase from the prior year is mainly attributed to the effects of implementing GASB Statement No. 68 relative to pension plan reporting, with resulting pension expense amounting to \$1.2 million for the Bureau of Police and \$500,000 for the Bureau of Fire.
- <sup>(39)</sup> Increase from the prior year is attributed to \$575,000 in pension expense resulting from the implementation of GASB Statement No. 68 relative to pension plan reporting.
- <sup>(40)</sup> Increase from the prior year is related to more utilization of available budgeted amount for general administrative charges benefiting the General Fund.
- <sup>(41)</sup> Increase of \$1.2 million over the prior year resulted from the significant purchase of various trash and recycling containers, in support of the City's strong efforts for reducing abandoned trash problems and promoting the related recycling initiative.
- <sup>(42)</sup> Revenue increase from the prior year is attributed to previously deferred revenue being properly recognized as program income in 2015 for both the HOME Investment Partnership Program (HOME) and the Community Development Block Grant (CDBG).
- <sup>(43)</sup> Decrease in the public works line item is mostly impacted by \$1,476,772 less in reimbursement for shared services with Capital Region Water occurring due to the reconciliation of involved over-billings, and \$365,911 less in other public works revenue resulting from primarily the City receiving agreed-to funds in 2014 to help offset the cost of relocating its public works complex.
- <sup>(44)</sup> Operating grant revenue decreased significantly in 2015 including \$136,603 less in disaster grants funding due to less involved projects, \$546,766 less in Lead-Based Paint Hazard Control revenue due to this grant program reaching its near conclusion in 2015, over \$800,000 less in Staffing for Adequate Fire and Emergency Response revenue due to this grant program being substantially completed in 2014, and approximately \$1 million less in needed and combined CDBG and HOME entitlement funds due to previously deferred program income being utilized.
- <sup>(45)</sup> Decrease in ready-to-dispose charge revenue is related to a \$1.2 million warranted adjustment for increasing the receivable allowance on certain significantly large utility billing accounts.
- <sup>(46)</sup> Decrease in property tax revenue is related to a noted decrease in the change of current year collections of prior years' tax levies. Specifically, such collections in 2014 increased by \$641,000 over prior year 2013 whereas for 2015 these collections decreased by \$457,000 from prior year 2014, resulting in an overall comparative year-to-year negative change of approximately \$1.1 million.
- <sup>(47)</sup> Significant decrease from the prior year is attributed to a related payment of \$600,000 applicable to two fiscal years being received and fully recognized as revenue within 2014; as a result, the combination of an additional \$300,000 being received in 2014 and \$300,000 less being recognized in 2015 accounts for the majority of this noted revenue decrease.

**City of Harrisburg, Pennsylvania**  
**Changes in Net Position, Last Ten Fiscal Years (continued)**

*(accrual basis of accounting)*

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- <sup>(48)</sup> Increase in public safety expenses can be attributed to noted increases in pension expense for both Police - \$847,605, and Fire - \$927,741.
- <sup>(49)</sup> The majority of the noted decrease here is a combination of \$1.2 million more in engineering and traffic expenses related to traffic control devices, streetlighting system upgrades, streets and roads resurfacing, and bridge improvements, and \$3.2 million less in City services (public works function) expenses as a result of creation of the new business-type activity for accommodating such former governmental activity expenses as well as costs previously segregated in prior years within the former business-type activities.
- <sup>(50)</sup> As part of preliminary budget planning/preparation work for the General Fund, the City advanced the idea of combining the Sanitation and Incinerator (Disposal) Funds, along with the City Services (public works function) portion of the General Fund, into a newly appropriated proprietary fund with the purpose of serving the public community (or neighborhood); thus the creation of the Neighborhood Services Fund for 2016, primarily funded with operating refuse and disposal collections and also relieving a significant budget pressure from the General Fund as to the fiscal management of costs related to City services/public works and, thus, shifting costs from governmental activities to business-type activities.
- <sup>(51)</sup> Decrease here is primarily attributed to approximately \$900,000 less in program income being utilized within the Community Development Block Grant program, as more of such revenue occurred in the prior year further offsetting the need to draw additional entitlement funds relative to the payment of program expenses.
- <sup>(52)</sup> Decrease in operating grants and contributions would include \$4,504,000 less in state grant funding from PA DCED, \$181,652 more in annual funds allocation for the State Liquid Fuels Tax Fund, \$500,495 in new Federally awarded disaster assistance grant funding from FEMA associated with an extreme 2016 winter storm event, \$188,303 in additional state funding from PA DEP in the form of a Section 902 municipal recycling grant, and \$303,817 more in Federal Lead Hazard Control funds as a new lead program achieved stronger effect in 2016 involving lead abatement inspection, assessment, and technical assistance.
- <sup>(53)</sup> See "Tax Revenues by Source" schedule within this statistical section at pages 138 and 139 for individual detailed explanation specific to the noted increase in this tax revenue.
- <sup>(54)</sup> Increase from the prior year is attributed to intergovernmental revenue classification for the \$4,504,000 received in 2016 as a direct appropriation from the state, plus \$775,043 more in realized parking system ground lease revenue the Harrisburg Parking Authority.
- <sup>(55)</sup> Increase in internal transfers in between governmental and business-type activities includes \$4.2 million reflecting the need to establish liability balances in the new business-type activity for a capital lease, OPEB, workers' compensation, and compensated absences, \$355,613 from the Federal Grants Fund to the Neighborhood Services Fund related to newly awarded disaster assistance grant funding from FEMA, and \$1,749,261 less in interfund support to the governmental activities from the business-type activities compared with that in prior year 2015.
- <sup>(56)</sup> Increase from the prior year is attributed to the year-to-year change effect on mercantile business privilege (mbp) taxes revenue related to the involved year-end receivable adjustment, and also due to an approximate increase of \$150,000 in parking tax revenue resulting from Standard Parking implementing a monthly rate increase on specific parking spaces applicable to the Commonwealth of Pennsylvania. The aforementioned year-to-year change effect from the mbp tax receivable/revenue adjustment amounts to \$1,111,887, wherein such revenue decreased by \$408,595 from 2015 to 2016 but then it increased by \$703,292 from 2016 to 2017; a large part of this revenue increase in 2017 occurred from the City allowing for improved revenue recognition of such current year taxes collected in the subsequent year.
- <sup>(57)</sup> The large change in interfund transfers is mostly related to the prior year \$4.2 million in internal transfers between governmental and business-type activities which reflected the need to establish liability balances in the then new business-type activity, i.e., Neighborhood Services Fund, for a capital lease, OPEB, workers' compensation, and compensated absences. The 2017 year-end amount of \$297,665 mostly represents the supporting subsidy portion the General Fund provides as funding to assist in paying the annual debt service requirements on the Harrisburg Senators Revenue Bonds, Series A-2 of 2005.
- <sup>(58)</sup> Increase in expenses is mostly attributed to an increase of \$353,400 in related pension expense and the occurring release of \$1,695,999 in Harrisburg Strong Plan growth funds for applicable settlement distributions.
- <sup>(59)</sup> Increase in expenses is mostly comprised of an increase of \$570,864 in Community Development grants expense mainly due to expansion of activity for the Lead-Based Paint Hazard Control program, and an increase of \$851,186 in the expense associated with adjusting the City's liability under guarantee applicable to the Revenue Bonds, Series A of 1998 issued by the Harrisburg Redevelopment Authority.
- <sup>(60)</sup> Increase in expenses is mostly related to pension expense within Public Works governmental activities increasing by \$1,416,221 over the prior year.
- <sup>(61)</sup> Change is attributable to several material expense decreases including \$120,438 less in the severance pay line due to a larger occurring effect in 2016 of the involved transfer of accrued leave liability from governmental activities to business-type activities, \$284,098 less in workers' compensation expense as a result of the calculated reserve for incurred losses being significantly reduced due to eliminating applicable reserve amounts for years with no open claims, \$377,565 less in miscellaneous contracted services which relates to the very significant emergency snow removal services provided by various contractors arising out of the extreme winter storm event in January 2016, and \$206,234 less in property taxes on the public works complex facility located on Paxton Street with 2016 including multiple years of such taxes and related interest and 2017 reflecting only a single year's worth of such taxes.

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**City of Harrisburg, Pennsylvania**  
**Changes in Net Position, Last Ten Fiscal Years (continued)**  
*(accrual basis of accounting)*

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- <sup>(62)</sup> Overall increase is best explained from changes occurring in various grant funding including \$1,088,178 in new Federal pre-disaster mitigation/disaster recovery grants applicable to the South 14th Street sinkhole project, \$500,495 less in Federal disaster assistance from FEMA associated with an extreme 2016 winter storm event, an increase of \$566,422 in revenue applicable to the Lead-Based Paint Hazard Control grant due to expanded program activities, and an increase of \$264,198 in support from the PA Department of Transportation's Multimodal Transportation Fund specific to the City's Third Street infrastructure project.
- <sup>(63)</sup> Increase in revenue over the prior year is mostly related to the occurring increases in the refuse and disposal utility billing revenue lines for the Neighborhood Services Fund; more specifically for 2017, both of these revenue lines each experienced an approximate 8% increase due to the City realizing a full year's benefit from acquiring several new commercial billing accounts from private waste haulers.

**City of Harrisburg, Pennsylvania**  
**Fund Balances, Governmental Funds, Last Ten Fiscal Years**  
*(modified accrual basis of accounting)*

	Fiscal Year			
	2008	2009	2010	2011
General Fund				
Nonspendable	\$ 75,791	\$ 53,306	\$ 47,047	\$ 474,352
Restricted	6,499,564	3,262,015 <sup>(2)</sup>	2,717,083	2,476,338
Assigned	-	-	-	-
Unassigned	7,018,632	698,496 <sup>(2)</sup>	(46,604,704) <sup>(3)</sup>	(57,177,439) <sup>(3)</sup>
Total General Fund	<u>\$ 13,593,987</u>	<u>\$ 4,013,817</u>	<u>\$ (43,840,574)</u>	<u>\$ (54,226,749)</u>
Other Governmental Funds				
Restricted	\$ 2,640,194 <sup>(1)</sup>	\$ 1,718,422	\$ 2,100,021	\$ 1,235,793
Assigned	-	-	-	-
Unassigned	-	(16,496)	-	(2,581)
Total Other Governmental Funds	<u>\$ 2,640,194</u>	<u>\$ 1,701,926</u>	<u>\$ 2,100,021</u>	<u>\$ 1,233,212</u>
Total Governmental Funds	<u>\$ 16,234,181</u>	<u>\$ 5,715,743</u>	<u>\$ (41,740,553)</u>	<u>\$ (52,993,537)</u>

(1) Proceeds received in 2007 from the sale of assets were utilized to fund a \$1.9 million principal payment on the Revenue Bonds, Series of 2006 in January, 2008; no such similar significant proceeds materialized in 2008.

(2) Use of the majority of capital lease proceeds of \$8.3 million and \$4.8 million the City paid honoring its guarantee obligations on Capital Region Water Resource Recovery Facility debt.

(3) Accrual of approximately \$44.6 million, \$10.4 million, and \$13.4 million in 2010, 2011, and 2012, respectively, for reimbursements due to Capital Region Water's bond insurer and Dauphin County, pursuant to the City's guarantee obligations under the Capital Region Water Resource Recovery Facility debt. For 2012, an additional \$8.98 million is accrued for City related General Obligation Bonds and Notes, Series D and F, due to the bond insurer for payments the bond insurer made on the City's behalf.

(4) With the proceeds from the parking lease transaction, \$6.7 million is to fund a City Growth fund and \$3.7 million is to fund a yet to be established other post-employment benefit trust fund.

(5) Due to the defeasance and restructuring of debt, and received proceeds from the parking lease transaction occurring in December, 2013.

(6) Increase is attributed in large part to realized increases in collected property taxes due to improved economic stability, in real estate transfer taxes due to some larger properties being sold, and in parking tax collections due to the City no longer remitting 50% of such collections to the Harrisburg Parking Authority.

(7) Increase in assigned fund balance is noted to be attributed to significantly larger encumbrance commitments still in effect at year-end compared with the prior year; such amounts in particular for the general government and public safety functions increased by over a combined \$750,000.

(8) Increase in restricted fund balance from the prior year is mostly attributed to approximately \$2.1 million in remaining proceeds of a \$3 million lease/purchase agreement within the Capital Projects Fund for financing costs associated with the City's streetlight LED conversion/upgrade project.

(9) Increase in assigned fund balance is attributed to a combination of utilizing \$3,842,908 for the funding of subsequent year 2017's operating budget and \$507,479 less occurring in existing encumbrance commitments still in effect at year-end compared to the prior year.

(10) The increase in net change in overall General Fund fund balance amounts to \$9.5 million including the net increase of \$3.3 million noted at (9) above, resulting in approximately \$6 million of this total increase being applicable to unassigned fund balance. For the noted \$9.5 million, it is comprised of the following: \$6,124,750 increase in tax revenue, \$5,265,424 increase in intergovernmental revenue, \$1,373,521 increase in investment income, \$716,594 increase in departmental earnings, \$2,035,613 less in public works expenditures, and \$6,732,993 less in transfers in, an other financing source.

(11) Decrease in restricted fund balance includes a \$405,643 increase in fund balance for the State Liquid Fuels Tax Fund resulting from the impact of a larger funds allocation from Pennsylvania Department of Transportation, and due to a \$1.2 million decrease in fund balance for the Capital Projects Fund resulting from the impact of continued infrastructure outlays for the City's further investment in its streetlight LED conversion/upgrade project.

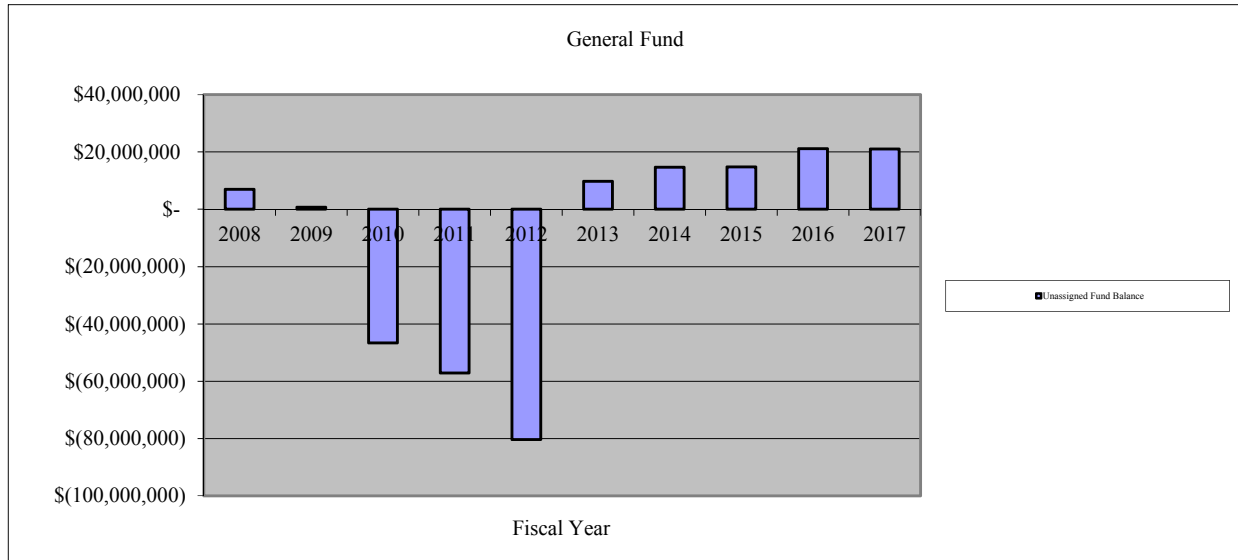
(12) Decrease in restricted portion is comprised of the 2017 release of Harrisburg Strong Plan growth funds for settlement distributions to Assured Guaranty Municipal Corp. (\$1,356,799) and the County of Dauphin (\$339,200).

(13) Increase in assigned fund balance is attributed to a combination of change increases in both the available funding for the subsequent year's operating budget (\$4.9 million increase) and the resulting reclassification effect of previously reported special revenue funds now recognized as being part of the General Fund (\$1.2 million increase).

(14) Increase in assigned portion involves the Capital Projects Fund which received \$500,000 in interfund support from the General Fund enabling the availability of additional financial resources for the City's ongoing street and road improvement projects.

Source: City's audited basic financial statements

Fiscal Year					
2012	2013	2014	2015	2016	2017
\$ 490,332	\$ 594,786	\$ 329,649	\$ 119,732	\$ 12,854	\$ 269,768
2,107,755	11,572,226 <sup>(4)</sup>	11,011,089	10,557,940	10,415,991	8,679,872 <sup>(12)</sup>
-	739,319	773,176	1,674,539 <sup>(7)</sup>	5,009,968 <sup>(9)</sup>	11,229,303 <sup>(13)</sup>
(80,393,973) <sup>(3)</sup>	9,753,859 <sup>(5)</sup>	14,648,078 <sup>(6)</sup>	14,761,238	21,172,840 <sup>(10)</sup>	21,082,334
<u>\$ (77,795,886)</u>	<u>\$ 22,660,190</u>	<u>\$ 26,761,992</u>	<u>\$ 27,113,449</u>	<u>\$ 36,611,653</u>	<u>\$ 41,261,277</u>
\$ 933,180	\$ 2,076,026	\$ 2,867,253	\$ 6,247,482 <sup>(8)</sup>	\$ 5,573,138 <sup>(11)</sup>	\$ 6,041,916
-	276,965	108,426	32,398	20,352	500,000 <sup>(14)</sup>
447,938	-	-	-	-	(14,274)
<u>\$ 1,381,118</u>	<u>\$ 2,352,991</u>	<u>\$ 2,975,679</u>	<u>\$ 6,279,880</u>	<u>\$ 5,593,490</u>	<u>\$ 6,527,642</u>
<u>\$ (76,414,768)</u>	<u>\$ 25,013,181</u>	<u>\$ 29,737,671</u>	<u>\$ 33,393,329</u>	<u>\$ 42,205,143</u>	<u>\$ 47,788,919</u>



**City of Harrisburg, Pennsylvania**  
**Changes in Fund Balances, Governmental Funds, Last Ten Fiscal Years**  
*(modified accrual basis of accounting)*

	Fiscal Year			
	2008	2009	2010	2011
<b>Revenues</b>				
Taxes	\$ 26,836,116	\$ 26,230,929	\$ 25,425,340	\$ 25,707,066
Licenses and permits	540,748	583,353	575,711	571,412
Intergovernmental revenues	16,829,300	18,091,064	14,820,544	13,450,439
Department earnings and program revenue	20,187,491	22,323,176	20,287,979	15,547,452 <sup>(5)</sup>
Fines and forfeits	2,109,236	1,743,629	1,957,649	1,668,694
Investment income	507,785	379,309	538,857	8,038,576 <sup>(6)</sup>
Miscellaneous	3,798,167	1,961,084	1,321,676	1,650,815
<b>Total revenues</b>	<b>\$ 70,808,843</b>	<b>\$ 71,312,544</b>	<b>\$ 64,927,756</b>	<b>\$ 66,634,454</b>
<b>Expenditures</b>				
Current				
General government	\$ 9,503,511	\$ 13,768,258	\$ 11,202,467	\$ 10,058,300
Community/Economic development	5,673,155	4,410,411	5,457,781	3,460,977
Public safety	30,801,966	31,478,085	31,875,517	35,241,660 <sup>(7)</sup>
Public works	6,287,360	6,016,600	4,521,472	7,191,147 <sup>(8)</sup>
Parks and recreation	3,931,704	3,458,682	2,590,809	2,371,843
Incinerator	-	8,006,987 <sup>(4)</sup>	45,592,518 <sup>(4)</sup>	8,719,710 <sup>(4)</sup>
Tourism, environment	97,564	139,027	2,555	1,084
Capital outlay				
Infrastructure	2,245,948 <sup>(1)</sup>	232,383	-	-
Other	4,503,504 <sup>(2)</sup>	2,687,884	-	-
Debt service				
Principal retirements	11,063,705	10,961,653	12,001,986	11,808,735
Interest and fiscal charges	1,150,297	1,013,183	767,776	672,338
<b>Total expenditures</b>	<b>\$ 75,258,714</b>	<b>\$ 82,173,153</b>	<b>\$ 114,012,881</b>	<b>\$ 79,525,794</b>
Excess of revenues over (under) expenditures	\$ (4,449,871)	\$ (10,860,609)	\$ (49,085,125)	\$ (12,891,340)
Other financing sources (uses)				
Debt issuance and capital lease	\$ 2,400,000	\$ 151,085	\$ -	\$ -
Sale of general capital assets	573,523	-	537,173	-
Transfers in	15,425,398 <sup>(3)</sup>	16,812,279	13,841,525	14,396,637
Transfers out	(15,775,097) <sup>(3)</sup>	(16,621,193)	(12,749,869)	(12,758,281)
<b>Total other financing sources (uses)</b>	<b>\$ 2,623,824</b>	<b>\$ 342,171</b>	<b>\$ 1,628,829</b>	<b>\$ 1,638,356</b>
Special Items	\$ -	\$ -	\$ -	\$ -
<b>Net change in fund balances</b>	<b>\$ (1,826,047)</b>	<b>\$ (10,518,438)</b>	<b>\$ (47,456,296)</b>	<b>\$ (11,252,984)</b>
Debt service % of noncapital expenditures	17.8%	15.1%	11.2%	15.7%

<sup>(1)</sup> Represents Pennsylvania Infrastructure Bank Note issued to re-surface various streets City-wide.

<sup>(2)</sup> Represents proceeds from the issuance on an \$8.3 million capital lease to finance the purchase of City-wide equipment and vehicles.

<sup>(3)</sup> Includes approximately \$4.2 million of transfers from the General Fund to the Capital Projects Fund for the purchase of capital equipment related to the \$8.3 million capital lease.

<sup>(4)</sup> This amount shows the City's portion of Capital Region Water Resource Recovery Facility guarantees that were paid or accrued during the year.

<sup>(5)</sup> Difference is due to a \$4.3 million decrease in administrative charges collected from the Water Fund due to its increased debt service payments.

<sup>(6)</sup> This significant increase is attributed to the City receiving \$7.4 million from the Harrisburg Parking Authority for ground lease extension/prepayment of rent on land parcels under three downtown parking garages.

<sup>(7)</sup> A significant portion of this approximate \$3.5 million difference from the prior year is comprised of overall City medical costs increasing by more than \$1 million during 2011, and the effect of the City contributing 2011 pension system state aid revenue to the Police Pension Plan in excess of the required minimum municipal obligation for this year (note the related accrual of approximately \$1.9 million Due to City Police Pension Plan for current liabilities under Governmental Activities as of December 31, 2011).

<sup>(8)</sup> A significant portion of this approximate \$2.5 million difference from the prior year is comprised of overall City medical costs increasing by more than \$1 million during 2011, over \$400,000 in expenses materializing from the reclassification of Operations and Revenue departmental positions to this Public Works line item, and the occurrences of several sewer main collapses requiring repairs in 2011.



Fiscal Year						
2012	2013	2014	2015	2016	2017	
\$ 28,175,334 <sup>(9)</sup>	\$ 33,800,797 <sup>(14)</sup>	\$ 37,111,849 <sup>(20)</sup>	\$ 36,941,877	\$ 43,066,627 <sup>(31)</sup>	\$ 44,093,231 <sup>(31)</sup>	
570,995	576,806	587,194	594,605	617,899	707,027	
18,163,947 <sup>(10)</sup>	15,660,815 <sup>(15)</sup>	15,710,743	12,855,157 <sup>(26)</sup>	14,777,727 <sup>(32)</sup>	16,111,749 <sup>(39)</sup>	
8,514,496 <sup>(11)</sup>	8,962,351	8,268,902	6,960,035 <sup>(27)</sup>	6,816,040	6,864,044	
1,642,640	1,389,577	862,340	867,340	816,614	865,222	
650,718	539,569	1,002,329	660,548	2,048,335 <sup>(33)</sup>	1,904,929	
917,194	2,216,712	2,617,911	2,385,392	2,474,978	2,695,568	
<u>\$ 58,635,324</u>	<u>\$ 63,146,627</u>	<u>\$ 66,161,268</u>	<u>\$ 61,264,954</u>	<u>\$ 70,618,220</u>	<u>\$ 73,241,770</u>	
\$ 12,691,299 <sup>(12)</sup>	\$ 8,667,837	\$ 7,763,945	\$ 7,870,905	\$ 7,287,778	\$ 10,080,794 <sup>(40)</sup>	
3,934,643	4,678,380	5,104,315 <sup>(25)</sup>	4,211,729 <sup>(28)</sup>	4,129,228	5,357,690 <sup>(41)</sup>	
31,512,809	29,252,036	31,182,115	31,336,833	30,531,518	33,238,177 <sup>(42)</sup>	
8,289,312 <sup>(13)</sup>	8,648,063	7,476,953	7,453,238	5,716,254 <sup>(34)</sup>	7,052,214 <sup>(43)</sup>	
425,549 <sup>(13)</sup>	458,622	- <sup>(25)</sup>	-	-	-	
13,933,799 <sup>(4)</sup>	15,402,608 <sup>(4)</sup>	- <sup>(21)</sup>	-	-	-	
71	3,256	159,205	243,713	377,323	260,458	
310,876	30,006	-	1,113,208 <sup>(29)</sup>	2,026,008 <sup>(35)</sup>	-	
-	-	-	-	-	124,950	
11,598,481	22,851,839 <sup>(16)</sup>	11,662,174 <sup>(22)</sup>	11,096,626	11,819,843	11,368,447	
829,314	658,165	226,012	222,250	307,451	201,461	
<u>\$ 83,526,153</u>	<u>\$ 90,650,812</u>	<u>\$ 63,574,719</u>	<u>\$ 63,548,502</u>	<u>\$ 62,195,403</u>	<u>\$ 67,684,191</u>	
<u>\$ (24,890,829)</u>	<u>\$ (27,504,185)</u>	<u>\$ 2,586,549</u>	<u>\$ (2,283,548)</u>	<u>\$ 8,422,817</u>	<u>\$ 5,557,579</u>	
\$ -	\$ 3,865,000 <sup>(17)</sup>	\$ 1,000,000 <sup>(23)</sup>	\$ 4,254,033 <sup>(30)</sup>	\$ 1,000,000 <sup>(36)</sup>	\$ 296,450 <sup>(44)</sup>	
-	2,606,115 <sup>(18)</sup>	26,104 <sup>(24)</sup>	212,935	-	27,412	
16,005,057	16,336,704	17,224,004	17,636,919	12,344,626 <sup>(37)</sup>	11,581,331	
(14,535,459)	(15,777,010)	(16,112,167)	(16,164,681)	(12,955,629) <sup>(38)</sup>	(11,878,996)	
<u>\$ 1,469,598</u>	<u>\$ 7,030,809</u>	<u>\$ 2,137,941</u>	<u>\$ 5,939,206</u>	<u>\$ 388,997</u>	<u>\$ 26,197</u>	
<u>\$ -</u>	<u>\$ 121,901,325 <sup>(19)</sup></u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	
<u>\$ (23,421,231)</u>	<u>\$ 101,427,949</u>	<u>\$ 4,724,490</u>	<u>\$ 3,655,658</u>	<u>\$ 8,811,814</u>	<u>\$ 5,583,776</u>	
14.9%	25.9%	18.7%	18.1%	20.2%	17.1%	

<sup>(9)</sup> Increased due to .8 mill real estate tax increase and increased Parking Tax rate from 15% to 20% effective January 1, 2012.

<sup>(10)</sup> Attributed to increased revenue of about \$4 million for the Federal funded 7th Street Widening project and receipt of a \$2 million PA DCED grant.

<sup>(11)</sup> Attributed to decreased administrative service charges of \$0.6 million and \$6.0 million from the Water and Sewer Funds in accordance with the Receiver's instruction, which is detailed at length per the Financial Recovery Plan footnote (see Note 20) to the basic financial statements.

<sup>(12)</sup> This increase is primarily due to higher health benefit costs in 2012 of \$1.5 million over 2011 levels.

<sup>(13)</sup> In 2012, Parks Maintenance was moved from Parks and Recreation to Public Works. In addition, the entire Park Ranger Corp was eliminated.

<sup>(14)</sup> Attributed to \$6.7 million increase in Earned Income Tax due to the EIT rate increased 1% effective January 1, 2013.

<sup>(15)</sup> Attributed to Capital Fire Protection proceeds from Commonwealth of Pennsylvania decreased from \$2.5 million to \$496,000.

<sup>(16)</sup> Debt service principal retirements occurred of \$4.5 million in suburban municipalities settlement and \$6 million in bond insurer reimbursement.

<sup>(17)</sup> \$3.865 million was recognized in debt issuance due to applicable amounts advanced by the City's bond insurer relative to the bondholders of the 1997 Series General Obligation Refunding Bonds and Notes.

<sup>(18)</sup> The City collected \$2.6 million proceeds from the sale of historic artifacts.

<sup>(19)</sup> Attributed to \$170 million proceeds from the Harrisburg Parking Authority, net of \$50 million paid to Capital Region Water for defeasing the Resource Recovery Facility debt.

Source: City's audited basic financial statements; see pages 136 and 137 for continuation of footnote explanations

**City of Harrisburg, Pennsylvania**  
**Changes in Fund Balances, Governmental Funds, Last Ten Fiscal Years (continued)**  
*(modified accrual basis of accounting)*

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- <sup>(20)</sup> Attributed to several factors including the returning confidence in the City's financial stability prompting stronger taxpayer motivation for the remittance of prior years' property tax amounts, occurrence of some significantly larger properties being sold increasing real estate transfer tax revenue, and resulting increase in parking tax revenue related to the City no longer remitting 50% of such collections to the Harrisburg Parking Authority.
- <sup>(21)</sup> Relates to the prior year \$15.4 million representing a finalized receivable write-off for debt guarantee payments associated with Capital Region Water.
- <sup>(22)</sup> Primarily attributable to bond insurer reimbursements and the suburban municipalities settlement payment being less in amount for 2014, (approximately \$6 million less and \$3 million less, respectively).
- <sup>(23)</sup> With some return of financial stability occurring for the City in 2014, less in debt issuance was required for involved amounts advanced by the City's bond insurer relative to the bondholders of the 1997 Series General Obligation Refunding Bonds and Notes (see related Note at page 144).
- <sup>(24)</sup> Relates to the majority of auction proceeds from the sale of the City's historic artifacts collection being received in 2013.
- <sup>(25)</sup> Beginning in 2014 and due to a change in City budget unit classification, the formerly described Building and housing development line item now includes the Parks and recreation line item and has been collectively renamed as Community and economic development; also in 2014, activity associated with the City's Bureau of Codes Enforcement has been reclassified from aforementioned Building and housing development to the Public safety line item.
- <sup>(26)</sup> Noted decrease of approximately \$2.9 million is comprised of various factors related to general revenue and grant programs revenue. For general, parking system ground lease revenue decreased by \$645,500 from the prior year due to an adjustment related to this revenue not being received within sixty days of year-end; for grant programs, noted significant decreases included approximately \$1 million less in needed and combined Community Development Block Grant and HOME Investment Partnership Program entitlement funding due to previously deferred program income being utilized, \$546,766 less in Lead-Based Paint Hazard Control revenue due to this grant program reaching its near conclusion in 2015, and over \$800,000 less in Staffing for Adequate Fire and Emergency Response revenue due to this grant program being substantially completed in 2014.
- <sup>(27)</sup> Overall decrease of \$1.3 million is mainly attributed to \$1,476,772 less in reimbursement for shared services with Capital Region Water due to the reconciliation of involved over-billings.
- <sup>(28)</sup> Overall decrease of \$900,000 is related to contracted home improvement services being less in 2015 by approximately \$400,000 due to smaller available project budget occurring through the HOME Investment Partnership Program, and also to \$546,766 less in Lead-Based Paint Hazard Control expenditures due to this grant program reaching its near conclusion in 2015.
- <sup>(29)</sup> Increase here reflects the City's further investment in its streetlights infrastructure costs via the current ongoing streetlight LED conversion/upgrade project.
- <sup>(30)</sup> Noted increase is attributed to approximately \$3 million in lease/purchase proceeds occurring within the Capital Projects Funds for financing costs associated with the City's streetlight LED conversion/upgrade project.
- <sup>(31)</sup> See "Tax Revenues by Source" schedule within this statistical section at pages 138 and 139 for individual detailed explanations comprising this overall increase in tax revenue.
- <sup>(32)</sup> Increase in intergovernmental revenue would include \$775,043 more in realized parking system ground lease revenue from Harrisburg Parking Authority, \$257,532 more in grant revenue from PA Energy Development Authority in support of the streetlight LED upgrade project, \$500,495 in new Federally awarded disaster assistance grant funding from FEMA associated with an extreme 2016 winter storm event, and \$188,303 in additional state funding from PA Department of Environmental Protection in the form of a Section 902 municipal recycling grant.
- <sup>(33)</sup> Increase in investment income is comprised of \$1,344,197 more in realized parking system priority payment revenue from PA Economic Development Financing Authority.
- <sup>(34)</sup> Decrease of approximately \$2 million here is a combination of \$1.2 million more in engineering and traffic expenditures related to traffic control devices, streetlighting system upgrades, streets and roads resurfacing, and bridge improvements, and \$3.2 million less in City services (public works function) expenditures as a result of creation of the new proprietary Neighborhood Services Fund for accommodating such former General Fund expenditures as well as costs previously segregated in prior years within the former Sanitation and Incinerator Funds.
- <sup>(35)</sup> The \$2,026,008 represents continuation of the City's further investment in its streetlight LED conversion/upgrade project, with these particular costs being accounted for within the Capital Projects Fund.
- <sup>(36)</sup> Decrease from the prior year is attributed to the approximate \$3 million in lease/purchase proceeds referenced above at (30) fully occurring in 2015.
- <sup>(37)</sup> Decrease here relates to General Fund transfers wherein \$4,504,000 less in state grant funding from PA DCED transferred from the State Grants Fund, \$1,749,261 less in interfund support transferred from the proprietary utility fund, and \$858,976 more in debt service funding transferred into the Debt Service Fund. The \$4,504,000 support for public safety expenditures was received in 2016 into the General Fund as intergovernmental revenue directly appropriated from the State's approved budget; the prior year appropriation of \$1,749,261 from the former Sanitation Fund was not similarly budgeted in 2016 for the new Neighborhood Services Fund; and the \$858,976 additional amount of debt service funding for 2016 is applicable to the debt financing associated with the streetlight LED conversion/upgrade project.
- <sup>(38)</sup> Transfers out decreased due to \$4,504,000 less being transferred from the State Grants Fund (see (37) above for comments), \$858,976 more for debt service being transferred from the General Fund (see (37) above for comments), and \$188,303 more in state grant funding from PA DEP being transferred from the State Grants Fund to the General Fund.
- <sup>(39)</sup> Increase is attributed to changes occurring in various grant funding including \$1,088,178 in new Federal pre-disaster mitigation/disaster recovery grants applicable to the South 14th Street sinkhole project, \$500,495 less in Federal disaster assistance from FEMA associated with an extreme 2016 winter storm event, an increase of \$566,422 in revenue applicable to the Lead-Based Paint Hazard Control grant, and an increase of \$264,198 in support from the PA Department of Transportation's Multimodal Transportation Fund specific to the City's Third Street infrastructure project.

## City of Harrisburg, Pennsylvania

### Changes in Fund Balances, Governmental Funds, Last Ten Fiscal Years (continued)

(modified accrual basis of accounting)

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- <sup>(40)</sup> Change is attributable to several material expenditure increases including \$426,476 in consulting and capital for advancing capabilities of the Bureau of Information Technology, \$130,390 in staff expansion and capital office equipment for the Office of Tax Enforcement, \$175,400 in awarded "signing" bonus amounts for current City employees of the non-uniformed collective bargaining unit, \$102,617 more occurring in legal liability settlement claims, and the occurring release of \$1,695,999 in Harrisburg Strong Plan growth funds for applicable settlement distributions.
- <sup>(41)</sup> Increase is comprised of \$570,864 more in expenditures within the Federal Grants Fund mostly due to expansion of activity for the Lead-Based Paint Hazard Control program, \$246,547 in new consulting and capital expenditures within the State Grants Fund related to improvements for the City's parks and playgrounds, and \$367,304 more in expenditures within the General Fund's budget unit for Parks and Recreation mostly related to such staff expansion and additional consulting and capital for the City's parks, pools, and playgrounds.
- <sup>(42)</sup> Increase is comprised of \$1,088,178 in new Federal grant expenditures of pre-disaster mitigation/disaster recovery funding applicable to the South 14th Street sinkhole project, \$860,715 more in expenditures within the Bureau of Police due to increases in both new uniformed personnel and the City's related pension minimum municipal obligation for 2017, \$516,156 more in expenditures within the Bureau of Fire due to the hiring of new uniformed personnel for 2017, and \$149,111 more in expenditures within the Bureau of Codes Enforcement mostly attributable to an increase in personnel via the hiring of new codes enforcement officers.
- <sup>(43)</sup> In 2017 the City made significant capital expenditures through its Bureau of Traffic and Engineering related to improvement needs for traffic and lighting infrastructure and for the City Government Center building; the resulting increase in these expenditures is mostly comprised of \$446,139 in traffic control equipment and devices, \$30,436 in State Street promenade lighting, and \$792,512 in combined costs for upgraded HVAC controls/equipment and new roof replacement at the City Government Center.
- <sup>(44)</sup> Decrease is mostly attributed to the City only taking \$250,000 in bond insurance advances related to the deficiency payments for the March 2017 maturities of its General Obligation Refunding Bonds (Series D of 1997) and Notes (Series F of 1997); such bond insurance advances totaled to \$1 million in 2016.

**City of Harrisburg, Pennsylvania**  
**Tax Revenues by Source, Governmental Funds, Last Ten Fiscal Years**  
*(modified accrual basis of accounting)*

<b>Fiscal Year</b>	<b>Property (Real Estate) <sup>(1)</sup></b>	<b>Real Estate Transfer <sup>(2)</sup></b>	<b>Local Services/ Occupational Privilege <sup>(3)</sup></b>	<b>Earned Income <sup>(4)</sup></b>	<b>Business Privilege/ Mercantile <sup>(5)</sup></b>	<b>Total</b>
2008	\$ 16,346,529	\$ 1,044,116	\$ 1,950,343 <sup>(6)</sup>	\$ 3,810,890	\$ 3,684,238	\$ 26,836,116
2009	15,263,068	404,348 <sup>(7)</sup>	2,353,697	3,831,531	4,378,285	26,230,929
2010	15,484,982	382,718	2,596,232	3,231,178 <sup>(8)</sup>	3,730,230	25,425,340
2011	15,638,244	307,406	2,209,877	3,692,714	3,858,825	25,707,066
2012	16,820,831 <sup>(10)</sup>	451,528	1,768,175	3,997,191	5,137,609 <sup>(11)</sup>	28,175,334
2013	16,957,734	321,959	2,382,812 <sup>(9)</sup>	9,354,884 <sup>(4)</sup>	4,783,408	33,800,797
2014	17,715,941 <sup>(14)</sup>	842,215 <sup>(12)</sup>	1,995,814	10,080,370	6,477,509 <sup>(13)</sup>	37,111,849
2015	16,836,917 <sup>(15)</sup>	821,880	2,219,720	10,455,466	6,607,894	36,941,877
2016	17,370,946 <sup>(16)</sup>	506,260 <sup>(17)</sup>	6,376,249 <sup>(18)</sup>	11,397,276 <sup>(19)</sup>	7,415,896 <sup>(20)</sup>	43,066,627
2017	17,564,616	636,111	6,647,473	11,556,629	7,688,402 <sup>(21)</sup>	44,093,231
Change						
2008-2017	7.5%	-39.1%	240.8%	203.3%	108.7%	64.3%

<sup>(1)</sup> The Dauphin County Board of Assessments performs property assessments. The City levies the tax on 100% of the value assigned by the County. The tax within the City is levied as two rates (termed "Two-Rate Property Tax"), one on land and one on buildings.

<sup>(2)</sup> The City imposes a Real Estate Transfer Tax of 1% of the selling price or market value of real estate transferred within the City. This tax is collected by the County for which the County is paid a 2% commission on transfer taxes collected. The City shares this tax equally with the School District.

<sup>(3)</sup> For the years 1999 through 2004, the City levied an Occupational Privilege Tax of \$10.00 per person for anyone working within the City. This tax was withheld by the employer and allocated equally between the City and School District. Beginning in 2005, the City started receiving the new Emergency and Municipal Service Tax (EMS). This tax was created by the Pennsylvania Legislature in November 2004 and replaced the Occupational Privilege Tax. This tax enabled Pennsylvania municipalities to increase their previous levy of the tax from \$10.00 to \$52.00 per year on a similar tax base. The School District continues to receive \$5.00 of the levy.

<sup>(4)</sup> Prior to 2013, City residents were subject to an Earned Income Tax (EIT) of 1%, which was shared equally with the School District; effective January 1, 2013, the EIT rate was increased to 2% with the City's portion becoming 1.50% (a resulting increase by a factor of 3) and the School District's portion being maintained at .50%. The beginning effects of the new rate are noted here in the significant increase in this revenue for 2013. Non-residents who work within the City and who do not pay an Earned Income Tax to the municipality of their residence also pay the 1% EIT. This tax is administered by the Keystone Collections Group (KCG) for which KCG is paid a 2.5% commission on the EIT collected. Because the EIT is withheld by the employer, a high level of compliance exists.

<sup>(5)</sup> The City levies a Business Privilege and Mercantile Tax on gross receipts. The City shares equally the Mercantile portion of this tax with the School District. Additionally, there are taxes and fees levied on mechanical devices (pinball, billiard tables, video games, etc.). Also, a 10% Amusement Tax is levied on admission prices to places of amusement, entertainment or recreation within the City. The City shares this tax equally with the School District. A parking tax rate, increased in 2012 from 15% to 20%, is also levied on the consideration paid by patrons of the City parking garages and lots.

<sup>(6)</sup> The newly named Local Services Tax decreased by approximately \$900,000 due to changes in state collection laws and income exemption limits, effective January 1, 2008.

<sup>(7)</sup> Declined to poor economy and decline in housing market.

<sup>(8)</sup> Attributed to distributions from the City's earned income tax collector changing from estimated payments to actual collections.

<sup>(9)</sup> Noted increase in local service/occupational privilege taxes can be attributed to more stabilized national economic factors occurring in general resulting in 2013 revenue being much more comparable to recent prior years of 2009 through 2011.

<sup>(10)</sup> Includes a .8 mill, or \$1.2 million, real estate tax increase.

<sup>(11)</sup> Includes a \$1.3 million increase in parking tax revenue resulting from two related rate changes: parking tax rate increasing from 15% to 20% and the other being the change in the City's applicable remittance rate from two-thirds to 50% to the Harrisburg Parking Authority.

<sup>(12)</sup> Attributed to the occurrence of some significantly larger properties being sold during 2014.

<sup>(13)</sup> Related to the effect of the new parking management agreement, being fully in effect at the beginning of 2014 and resulting in the City no longer remitting 50% of its parking tax collections to the Harrisburg Parking Authority.

<sup>(14)</sup> Attributed to returning confidence in the City's financial stability prompting stronger taxpayer motivation for the remittance of prior years' tax amounts.

Source: City's audited basic financial statements; see page 139 for continuation of footnote explanations

## City of Harrisburg, Pennsylvania

### Tax Revenues by Source, Governmental Funds, Last Ten Fiscal Years (continued)

*(modified accrual basis of accounting)*

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- <sup>(15)</sup> Decrease in property tax revenue is related to a noted decrease in the change of current year collections of prior years' tax levies; see further related comments at footnote (46) on page 128.
- <sup>(16)</sup> Increase in property tax revenue is related to noted increase in the change of current year collections of prior years' tax levies; specifically, such collections in 2015 decreased by \$456,900 from prior year 2014 whereas for 2016 these collections increased by \$79,700 over prior year 2015, resulting in an overall comparative year-to-year positive change of \$536,600.
- <sup>(17)</sup> Transfer taxes for 2016 have decreased to a total more comparable to years recently prior to 2014, whereas for both 2014 and 2015 there were more occurrences of significantly larger properties being sold.
- <sup>(18)</sup> The noted significant increase in Local Services Tax reflects the City's implementation in 2016 via ordinance of an increase in this tax levy, which triples the annual amount from \$52 to \$156 for all individuals engaged in occupation within the City's corporate limits.
- <sup>(19)</sup> From the inception of the Earned Income Tax increase effective in 2013 (see footnote (4) here), this revenue has been steadily increasing over the recent years which reflects ongoing productive efforts by Keystone Collections Group in coordinating collections from employers and remittances to the City. Further, a recent stabilization in fluctuation is noted here as the \$11.4 million total for 2016 compares reasonably well with City collections amounting to \$11.5 million for the twelve months ended June 30, 2017.
- <sup>(20)</sup> Increase in mercantile business privilege taxes for 2016 is attributed to over \$600,000 more from local businesses reflecting an economic market upturn occurring from 2015 to 2016, as compared with an occurring downturn from 2014 to 2015, and to over \$400,000 more in parking taxes revenue resulting from Standard Parking increasing parking garage rates at the beginning of 2016.
- <sup>(21)</sup> A significant portion of the 2017 increase in mercantile business privilege taxes is attributed to additional parking tax revenue occurring from a monthly rate increase charged by Standard Parking (SP) to the Commonwealth of Pennsylvania, on applicable parking spaces specific to the State and its master lease agreement with SP.

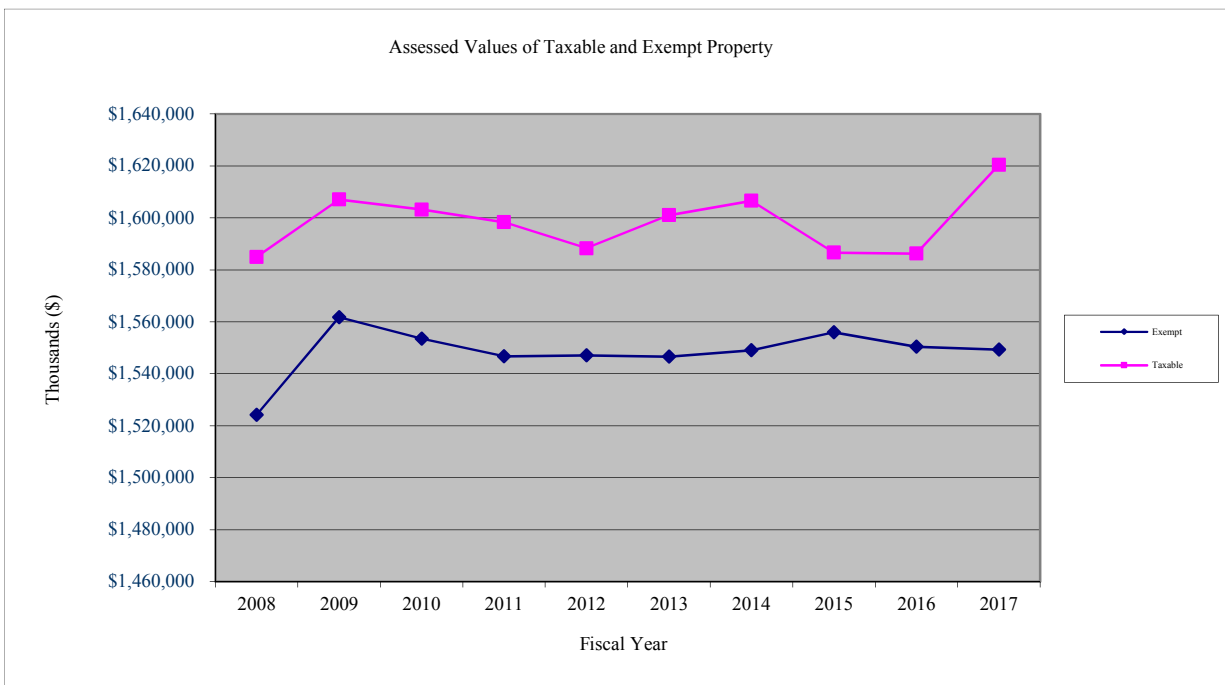
# City of Harrisburg, Pennsylvania

## Assessed Value and Estimated Actual Value of Taxable Property, Last Ten Fiscal Years

(in thousands of dollars)

Fiscal Year	Residential Property	Commercial Property	Industrial Property	Agriculture/Land/Lots	Tax Exempt Property	Total Taxable Assessed Value	Total Direct Tax Rate	Estimated Actual Taxable Value
2008	\$ 622,984	\$ 843,324	\$ 110,496	\$ 8,135	\$ 1,524,166	\$ 1,584,939	\$ 10.08	\$ 1,651,877
2009	625,341	865,269	108,157	8,290	1,561,769	1,607,057	10.07	1,682,241
2010	648,161	837,782	108,643	8,591	1,553,494	1,603,177	10.01	1,884,423
2011	648,670	840,292	100,948	8,401	1,546,742	1,598,311	10.07	1,878,944
2012	648,788	836,013	95,839	7,657	1,547,066	1,588,297	10.90 <sup>(1)</sup>	2,000,942
2013	741,200	754,166	91,175	14,481	1,546,591	1,601,022	10.98	1,996,897
2014	747,412	764,682	86,690	7,811	1,549,077	1,606,595	10.96	2,022,608
2015	763,086	728,719	87,076	7,739	1,555,990	1,586,620	10.96	1,993,566
2016	764,404	727,292	86,912	7,620	1,550,386	1,586,229	10.85	2,017,424
2017	745,388	780,559	86,805	7,616	1,549,281	1,620,368	10.90	2,062,026

<sup>(1)</sup> Includes a .8 mill real estate tax increase.

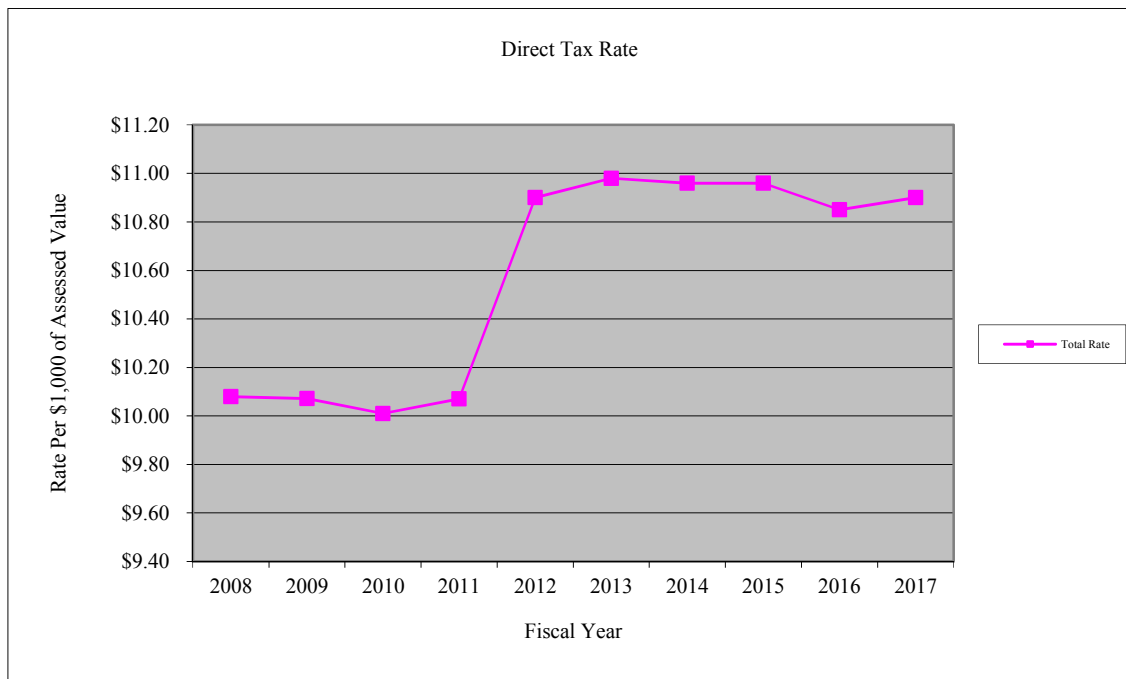


Source: Commonwealth of Pennsylvania's State Tax Equalization Board data

**City of Harrisburg, Pennsylvania**  
**Direct and Overlapping Property Tax Rates, Last Ten Fiscal Years**  
*(rate per \$1,000 of assessed value)*

Fiscal Year	City Direct Rates <sup>(1)</sup>					Overlapping Rates <sup>(1)</sup>	
	Basic Rate	General Obligation Debt Service	Dauphin County Library	Recreation Purposes	Total Direct Rate <sup>(2)(3)</sup>	Harrisburg School District	Dauphin County
2008	\$ 1.80	\$ 6.45	\$ 0.03	\$ 1.80	\$ 10.08	\$ 23.75	\$ 7.23
2009	0.80	7.44	0.03	1.81	10.07	25.20	7.23
2010	2.26	6.34	0.01	1.40	10.01	26.31	7.23
2011	0.76	7.44	0.03	1.84	10.07	26.31	7.23
2012	3.69	6.85	-	0.36	10.90 <sup>(4)</sup>	26.96	7.23
2013	3.85	6.87	-	0.26	10.98	26.96	7.23
2014	5.11	5.59	-	0.26	10.96	27.92	7.23
2015	5.11	5.59	-	0.26	10.96	27.92	7.23
2016	4.93	5.45	-	0.47	10.85	27.92	7.23
2017	5.30	5.02	-	0.58	10.90	27.80	7.23

- (1) The City's direct property tax rate may be increased only by a majority vote of City Council. Overlapping rates are those of other tax levying entities that apply to property owners within the City of Harrisburg.
- (2) This amount represents an equivalent single tax rate. The City actually utilizes a split-rate, or two-rate, tax system whereby land is currently taxed at a rate six times greater than the tax rate on buildings and improvements.
- (3) The City is permitted by the Third Class City Code to levy real estate taxes up to 25 mills on every dollar of assessed valuation for general City purposes. However, under an order of court dated December 20, 1982, the City was authorized to exceed the statutory general millage rate, up to a maximum of 30 mills.
- (4) Includes a .8 mill real estate tax increase.



Source: City Council's approved ordinance documentation for the 2017 property tax levies and distribution

**City of Harrisburg, Pennsylvania**  
**Principal Property Taxpayers, Current Year and Prior Nine Years**

(in thousands of dollars)

<u>Taxpayer</u>	<u>2017</u>			<u>2008</u>		
	<u>Taxable Assessed Value<sup>(1)</sup></u>	<u>Rank</u>	<u>Percentage of Total City Taxable Assessed Value</u>	<u>Taxable Assessed Value<sup>(1)</sup></u>	<u>Rank</u>	<u>Percentage of Total City Taxable Assessed Value</u>
Harrisburg Redevelopment Authority	\$ 98,115	1	6.05	\$ 98,121	1	6.19
ESL, Inc./Penn National Realty Trust	29,685	2	1.83	29,685	2	1.87
Sage Market Square Plaza, LP	19,525	3	1.20	-	-	-
M&T Bank (formerly Allfirst Bank)	18,912	4	1.17	21,163	3	1.34
2012 Harrisburg Investment, LLC	16,066	5	0.99	-	-	-
KTR Harrisburg, LLC	13,737	6	0.85	-	-	-
Norfolk Southern Corp.	13,377	7	0.83	-	-	-
Pinnacle Health System	12,427	8	0.77	8,071	10	0.51
Icon Owner Pool 4 Northwest/MI	12,247	9	0.76	-	-	-
Walnut & Third, Inc.	11,334	10	0.70	19,000	5	1.20
Selco Service Corp.	-	-	-	19,900	4	1.26
Harrisburg Hotel Assoc. (Hilton Hotel)	-	-	-	18,523	6	1.17
Keystone Central Storage	-	-	-	14,336	7	0.90
Strawberry Square Associates	-	-	-	11,917	8	0.75
365-369 Ocean Avenue, LLC	-	-	-	8,984	9	0.57
Total	<u>\$ 245,425</u>		<u>15.14</u>	<u>\$ 249,700</u>		<u>15.75</u>

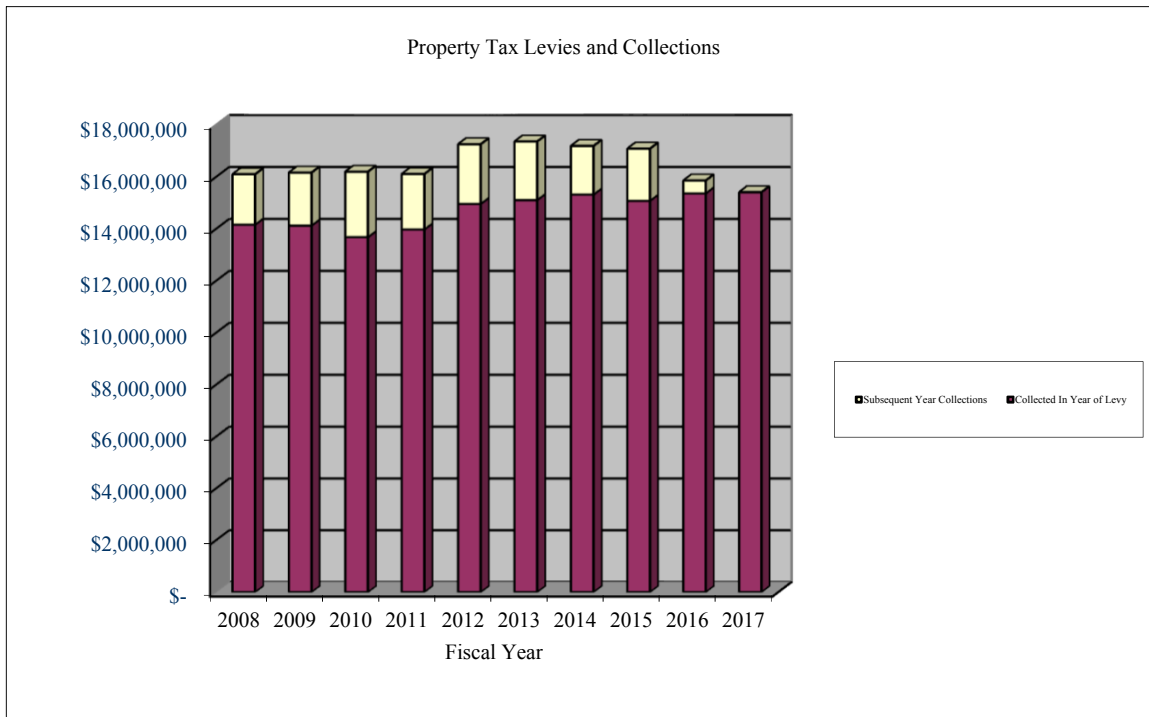
(1) This table reflects the City's top principal taxpayers based on the highest appraisal value amounts. This presentation may not positively correlate to the assessed value because the City utilizes a split-rate, or two-rate, tax system whereby land is currently taxed at a rate six times greater than the tax rate on buildings and improvements.



**City of Harrisburg, Pennsylvania**  
**Property Tax Levies and Collections, Last Ten Fiscal Years**

Year	Adjusted Levy	Collected within the Fiscal Year of the Levy		Collections in Years Subsequent to Levy Year	Total Collections to Date	
		Amount	% of Levy		Amount	% of Levy
2008	\$ 16,246,021	\$ 14,172,465	87.24%	\$ 1,939,548	\$ 16,112,013	99.18%
2009	16,357,583	14,135,034	86.41%	2,041,231	16,176,265	98.89%
2010	16,403,464	13,690,437	83.46%	2,519,721	16,210,158	98.82%
2011	16,336,288	13,987,495	85.62%	2,132,625	16,120,120	98.68%
2012	17,530,589 <sup>(1)</sup>	14,972,310 <sup>(1)</sup>	85.41%	2,297,341	17,269,651	98.51%
2013	17,654,979	15,117,935	85.63%	2,254,527	17,372,462	98.40%
2014	17,556,354	15,330,754	87.32%	1,872,160	17,202,914	97.99%
2015	17,558,378	15,089,913	85.94%	2,007,583	17,097,496	97.38%
2016	17,515,445	15,375,462	87.78%	493,989	15,869,451	90.60%
2017	17,695,459	15,420,839	87.15%	-	15,420,839	87.15%

<sup>(1)</sup> Real Estate Tax billing increased \$1.2 million due to a .8 mill tax rate increase.



Source: City's Bureau of Information Technology and Dauphin County Tax Claims Bureau

**City of Harrisburg, Pennsylvania**  
**Ratios of Outstanding Debt by Type, Last Ten Fiscal Years**

Fiscal Year	Governmental Activities					
	General Obligation Bonds	Lease Revenue Bonds	Other (Reimbursement Settlements)	General Obligation Notes	Capital Leases	Liability under Guarantee
2008	\$ 42,050,335	\$ 5,281,310	\$ -	\$ 50,013,240 <sup>(3)</sup>	\$ 9,043,850	\$ -
2009	38,632,381	4,621,147	-	49,892,925	6,896,367	-
2010	34,327,832	3,946,148	-	49,172,908	4,876,773	-
2011	31,642,633	3,216,148	-	46,485,095	3,179,449	-
2012	28,810,787	2,431,148	-	43,752,312	2,430,303	-
2013	25,828,776	92,449 <sup>(4)</sup>	18,460,000 <sup>(6)</sup>	41,120,600	2,308,342	-
2014	22,691,899	- <sup>(4)</sup>	17,949,370 <sup>(6)</sup>	37,740,413	331,891 <sup>(7)</sup>	14,316,584 <sup>(10)</sup>
2015	19,384,564	-	17,421,609 <sup>(6)</sup>	34,580,572	3,420,351 <sup>(8)</sup>	15,311,538 <sup>(10)</sup>
2016	15,895,938	-	16,903,747 <sup>(6)</sup>	31,262,954	2,391,882	15,726,811 <sup>(10)</sup>
2017	12,226,042	-	16,137,139 <sup>(6)</sup>	27,793,667	2,036,439	16,493,270 <sup>(10)</sup>

<sup>(1)</sup> Personal income information is estimated based on the Harrisburg-Carlisle, Pennsylvania Metropolitan Statistical Area (see page 152).

<sup>(2)</sup> Population information is based on various on-line research information for population history and per capita personal income (see page 147).

<sup>(3)</sup> Includes \$2.4 million Pennsylvania Infrastructure Bank Note to resurface various streets City-wide.

<sup>(4)</sup> This revenue bond debt was fully satisfied in 2014 via the completion of received proceeds from the sale of historic artifacts.

<sup>(5)</sup> Elimination of lease rental debt relates to the transitioning of Sewer Fund ownership and operation to Capital Region Water.

<sup>(6)</sup> Amount is comprised of remaining settlement payments due to several suburban municipalities in accordance with a negotiated compromise of the involved claim, and reimbursement due to the City's bond insurer for advances made on the City's behalf involving the 1997 Series General Obligation Refunding Bonds and Notes (see below Note).

<sup>(7)</sup> As a result of the effects from the culmination of the Harrisburg Strong Plan in late 2013, the City was financially enabled in 2014 to significantly pay-down much of its debt obligations associated with various assets under capital lease.

<sup>(8)</sup> Increase is due to securing \$3,069,144 in lease/purchase proceeds for financing costs associated with the City's streetlight LED conversion/upgrade project.

<sup>(9)</sup> Increase is mostly attributed to securing \$1,647,151 in lease/purchase proceeds for financing the acquisition of 7 new rear-loading refuse trucks.

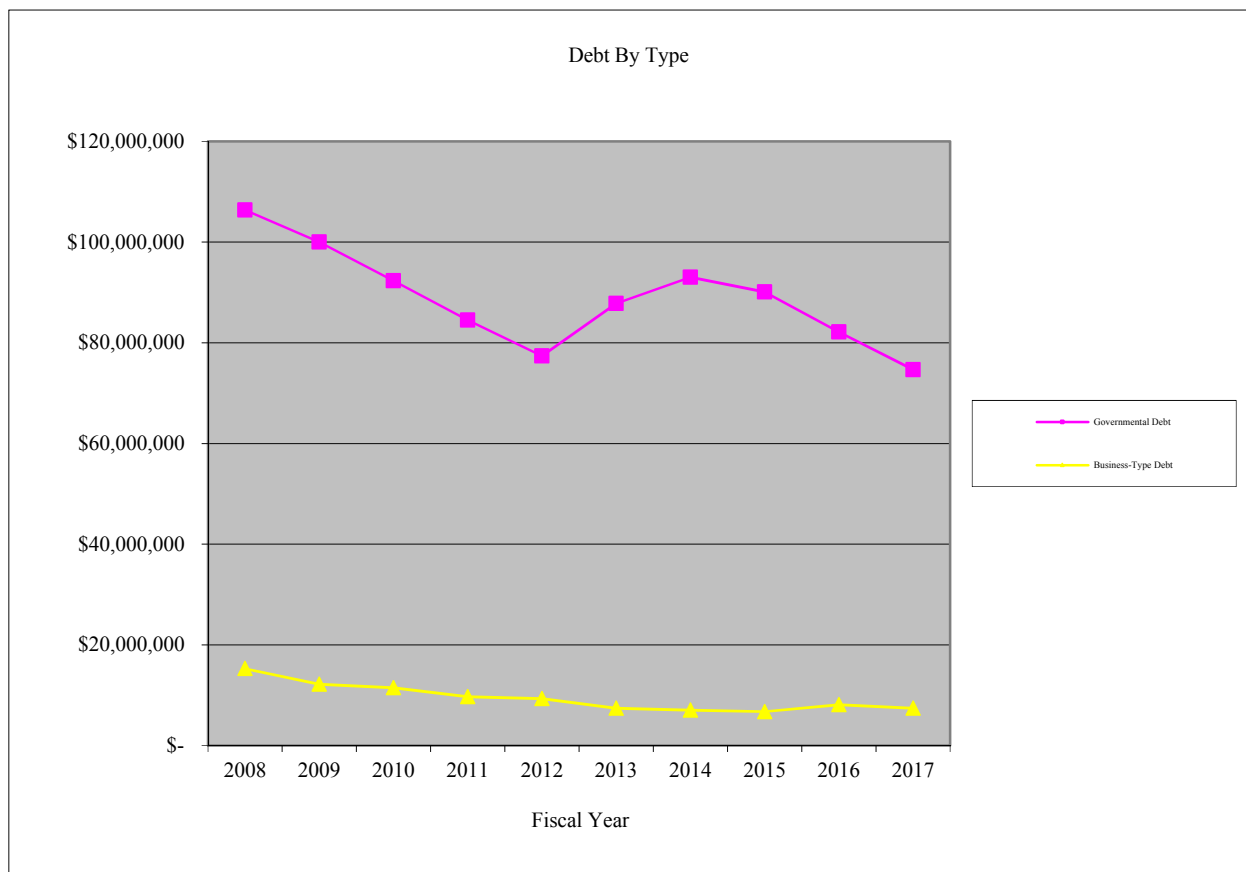
<sup>(10)</sup> In the event of insufficient supporting lease revenues occurring, the City is to guarantee the related debt service on the Federally Taxable Guaranteed Revenue Bonds, Series A of 1998 issued by the Harrisburg Redevelopment Authority. This liability reflects the present value of future anticipated payments under this guarantee.

Note: For both years ended December 31, 2012 and 2013, the City was unable to make the required debt service payments for its General Obligation Refunding Bonds - Series D of 1997, \$4,500,000 in 2012 and \$4,500,000 in 2013, and for its General Obligation Refunding Notes - Series F of 1997, \$4,165,000 in 2012 and \$4,170,000 in 2013. Similarly in years 2014 through 2017, the City was unable to pay certain portions of the required total debt service payments for this General Obligation debt, specifically \$518,445 in 2014, \$518,328 in 2015, \$518,417 in 2016, and \$129,705 in 2017 on the Series D Bonds and \$481,555 in 2014, \$481,672 in 2015, \$481,583 in 2016, and \$120,295 in 2017 on the Series F Notes. Accordingly, the City's bond insurer was required to make these payments on behalf of the City under an insurance policy agreement.

Source: Details for the City's outstanding debt can be found in the notes to the basic financial statements.

**Business-type Activities**

<b>General Obligation Bonds</b>	<b>Lease Rental</b>	<b>Revenue Bonds</b>	<b>Unamortized Discount</b>	<b>Capital Leases</b>	<b>Total Primary Government</b>	<b>% of Personal Income<sup>(1)</sup></b>	<b>Per Capita<sup>(2)</sup></b>
\$ 1,272,038	\$ 4,830,416	\$ 8,570,000	\$ (58,490)	\$ 666,900	\$ 121,669,599	6.35%	\$ 2,563
47,559	3,335,910	8,345,000	(54,135)	504,316	112,221,470	5.96%	\$ 2,367
-	3,045,269	8,110,000	(49,879)	356,516	103,785,567	5.16%	\$ 2,095
-	1,681,127	7,865,000	(45,733)	222,391	94,246,110	4.48%	\$ 1,910
-	1,597,167	7,605,000	(41,704)	150,447	86,735,460	3.98%	\$ 1,760
-	- <sup>(5)</sup>	7,335,000	(37,800)	89,476	95,196,843	4.32%	\$ 1,927
-	-	7,055,000	(34,028)	23,288 <sup>(7)</sup>	100,074,417	4.41%	\$ 2,039
-	-	6,760,000	(30,396)	11,209	96,859,447	4.05%	\$ 1,940
-	-	6,450,000	(26,913)	1,691,710 <sup>(9)</sup>	90,296,129	3.78%	\$ 1,846
-	-	6,125,000	(23,589)	1,336,974	82,124,942	3.39%	\$ 1,669



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**City of Harrisburg, Pennsylvania**

**Ratio of Net General Bonded Debt To Assessed Value, Last Ten Fiscal Years**

*(in thousands of dollars, except Net General Bonded Debt Per Capita)*

Year	Population <sup>(1)</sup>	Taxable Assessed Value	General Bonded Debt <sup>(2)</sup>	Less Debt Service Funds	Net General Bonded Debt	Ratio of Net General Bonded Debt to Assessed Value	Net General Bonded Debt Per Capita
2008	47,464	\$ 1,584,939	\$ 94,965	\$ 154	\$ 94,811	5.98	\$ 1,997.53
2009	47,418	1,607,057	351,129	<sup>(3)</sup> (16)	351,145	21.85	7,405.31
2010	49,528	1,603,178	314,604	433	314,171	19.60	6,343.30
2011	49,333	1,598,312	306,402	(3)	306,405	19.17	6,210.95
2012	49,279	1,588,297	297,789	1	297,788	18.75	6,042.90
2013	49,401	1,601,022	80,904	<sup>(4)</sup> 277	80,627	5.04	1,632.09
2014	49,082	1,606,595	88,658	108	88,550	5.51	1,804.12
2015	49,919	1,586,620	83,138	32	83,106	5.24	1,664.82
2016	48,904	1,586,229	76,724	20	76,704	4.84	1,568.46
2017	49,192	1,620,368	70,095	(14)	70,109	4.33	1,425.21

<sup>(1)</sup> Source: per various on-line research information for Harrisburg, PA population history

<sup>(2)</sup> General Bonded Debt includes general obligation bonds, lease revenue bonds, and notes payable of the primary government, as well as debt of other entities guaranteed by the primary government. Amounts do not include Section 108 promissory notes and debt which is credited or excluded pursuant to the PA Local Government Unit Debt Act or is to be repaid with enterprise funds.

<sup>(3)</sup> City's obligation for Resource Recovery Facility debt has been added due to the City having to honor its guarantees.

<sup>(4)</sup> Significant reduction in bonded debt from the prior year is attributed to the culmination of the Harrisburg Strong Plan near the end of 2013, with resulting effects from the elimination of various component unit debt previously guaranteed by the City for Capital Region Water and the Harrisburg Parking Authority.

Source: City's audited basic financial statements, and Commonwealth of Pennsylvania's State Tax Equalization Board data

**City of Harrisburg, Pennsylvania**  
**Direct and Overlapping Bonded Debt**  
**As of December 31, 2017**

<u>Direct Bonded Debt</u>	<u>Gross Bonded Debt Outstanding <sup>(1)</sup></u>	<u>Credits/ Exclusions <sup>(2)</sup></u>	<u>Net Bonded Debt Outstanding</u>
<u>Primary Government:</u>			
General Obligation Refunding Bonds, Series D of 1997	\$ 12,226,042	\$ -	\$ 12,226,042
General Obligation Refunding Notes, Series F of 1997	24,952,720	-	24,952,720
Settlement Amounts due to Suburban Municipalities	1,225,000	-	1,225,000
Reimbursement Amounts due to Bond Insurer	14,912,139	-	14,912,139
Pennsylvania Infrastructure Bank Note of 2008	285,947	-	285,947
Senators Revenue Bonds, Series A-2 of 2005	6,125,000	6,125,000	-
Less: Unamortized Discount	(23,589)	(23,589)	-
Total Primary Government	<u>\$ 59,703,259</u>	<u>\$ 6,101,411</u>	<u>\$ 53,601,848</u>
 <u>Component Units:</u>			
Harrisburg Redevelopment Authority:			
Guaranteed Revenue Bonds, Series A of 1998	\$ 38,870,000	\$ 38,870,000	\$ -
Less: Unamortized Discount	(17,063,571)	(17,063,571)	-
Liability under Guarantee (Revenue Bonds, Series A of 1998)	-	(16,493,270)	16,493,270
2000 Infrastructure Bank Loan	271,427	271,427	-
2008 Loan: Susquehanna Harbor Safe Haven	435,448	435,448	-
Total Harrisburg Redevelopment Authority	<u>\$ 22,513,304</u>	<u>\$ 6,020,034</u>	<u>\$ 16,493,270</u>
Total Component Units	<u>\$ 22,513,304</u>	<u>\$ 6,020,034</u>	<u>\$ 16,493,270</u>
 Total Direct Bonded Debt	 <u>\$ 82,216,563</u>	 <u>\$ 12,121,445</u>	 <u>\$ 70,095,118</u>

(Continued)

**City of Harrisburg, Pennsylvania**  
**Direct and Overlapping Bonded Debt (Continued)**  
**As of December 31, 2017**

<u>Overlapping Bonded Debt</u>	<u>Gross Bonded Debt Outstanding <sup>(1)</sup></u>	<u>Credits/ Exclusions <sup>(2)</sup></u>	<u>Net Bonded Debt Outstanding</u>
Dauphin County Bonds and Notes <sup>(3)</sup>	\$ 33,626,623	\$ 17,533,465	\$ 16,093,158
Harrisburg School District General Obligation Bonds and Notes <sup>(4)</sup>	230,920,000	33,391,032	197,528,968
	<u>\$ 264,546,623</u>	<u>\$ 50,924,497</u>	<u>\$ 213,622,126</u>
Total Direct and Overlapping Bonded Debt	<u>\$ 346,763,186</u>	<u>\$ 63,045,942</u>	<u>\$ 283,717,244</u>

Source Calculations for the above:

	<u>Gross Bonded Debt</u>	<u>Exclusion</u>	<u>Net Bonded Debt</u>
	\$ 315,123,535 *	\$ 164,310,503 *	\$ 150,813,032
	<u>10.67%</u>	<u>10.67%</u>	<u>10.67%</u>
	<u>\$ 33,626,623</u>	<u>\$ 17,533,465</u>	<u>\$ 16,093,158</u>
Assessed Value City of Harrisburg	<u>\$ 1,620,368,200</u>		
Assessed Value Dauphin County	<u>\$ 15,184,877,650</u>		
Pro-Rata Share Harrisburg/County	<u>10.67%</u>		

(1) Gross Bonded Debt Outstanding does not include \$2,555,000 in Section 108 promissory notes.

(2) Credits/Exclusions represent all bonds which are not general obligation bonds of the City and are self-liquidating under the PA Local Government Unit Debt Act, portions of general obligation and lease revenue bonds which are payable from enterprise funds of the City.

(3) Pro Rata 10.67% based on assessed value of share of: Nonelectoral Debt in the amount of \$97,773,144; Lease Rental Debt in the amount of \$217,350,391; and exclusions from Lease Rental Debt in the amount of \$164,310,503.

(4) 100% based on repayment by City residents through school tax.

\* Obtained information from Debt Statement included in the Official Statement dated November 29, 2017.

Sources: City's audited basic financial statements and applicable debt statement documentation for Dauphin County and Harrisburg School District

**City of Harrisburg, Pennsylvania**  
**Legal Debt Margin, Last Ten Fiscal Years**  
*(dollars in thousands)*

	Fiscal Year			
	2008	2009	2010	2011
Total Revenues-Past Three Years <sup>(1)</sup>	\$ 196,980	\$ 196,313	\$ 182,527	\$ 182,023
Exclusions-Past Three Years <sup>(2)</sup>	(15,287)	(13,899)	(5,077)	(12,896)
Net Revenue-Past Three Years	181,692	182,415	177,450	169,127
Annual Arithmetic Average (Borrowing Base)	60,564	60,805	59,150	56,376
Net Nonelectoral Debt Limit (250% of Borrowing Base)	151,410	152,012	147,875	140,939
Net Nonelectoral and Lease Rental Debt Limit (350% of Borrowing Base)	211,975	212,817	207,025	197,315
Net Bonded Debt Outstanding-Nonelectoral <sup>(3)</sup>	79,345	78,545	77,676	72,733
Net Bonded Debt Outstanding-Nonelectoral and Lease Rental <sup>(3)</sup>	94,965	351,129 <sup>(6)</sup>	314,604	306,402
Remaining Borrowing Capacity (Debt Margin):				
Nonelectoral <sup>(4)</sup>	\$ 72,065	\$ 73,467	\$ 70,199	\$ 68,206
As A Percentage of Debt Limit	47.6%	48.3%	47.5%	48.4%
Nonelectoral & Lease Rental <sup>(5)</sup>	\$ 117,010	\$ (138,312) <sup>(6)</sup>	\$ (107,579)	\$ (109,087)
As A Percentage of Debt Limit	55.2%	-65.0%	-52.0%	-55.3%

Note: The statutory borrowing limit of the City under the Commonwealth's Local Government Unit Debt Act is computed as a percentage of the City's "Borrowing Base", calculated as the annual arithmetic average of total "Revenues" (as defined by the Debt Act) for the three full fiscal years ended next preceding the date of incurring debt.

(1) General Fund total revenues, plus other financing sources.

(2) Exclusions represent non-recurring or subsidized receipts.

(3) See pages 148 and 149 for applicable net bonded debt particulars relative to 2017.

(4) Under the Debt Act, new nonelectoral debt may not be incurred if the net amount of such new nonelectoral debt plus all outstanding net nonelectoral debt would cause total net nonelectoral debt to exceed 250 % of the Borrowing Base.

(5) Under the Debt Act, new lease rental debt or new nonelectoral debt may not be incurred if the net amount of such new debt plus all outstanding net nonelectoral debt and net lease rental debt would cause the total net nonelectoral plus net lease rental debt to exceed 350 % of the Borrowing Base.

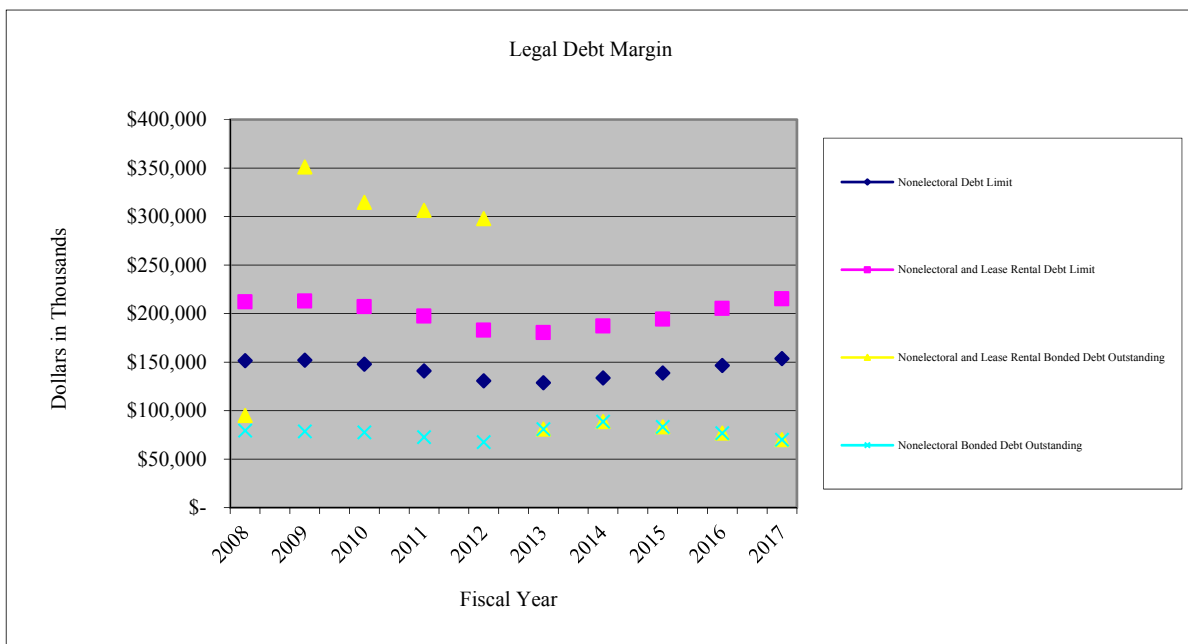
(6) City's obligation for the Resource Recovery Facility debt has been added due to the City having to honor its related guarantee; therefore, this debt is no longer self-liquidating.

(7) Decrease here is attributed to the defeasance of previously existing Resource Recovery Facility debt.

Source: City's audited basic financial statements and annual debt statement filings with the Commonwealth; exclusions per City's Bureau of Financial Management



Fiscal Year						
2012	2013	2014	2015	2016	2017	
\$ 169,554	\$ 167,331	\$ 165,854	\$ 172,772	\$ 181,040	\$ 187,780	
(12,778)	(12,777)	(5,468)	(6,264)	(5,098)	(3,323)	
156,776	154,554	160,386	166,508	175,942	184,457	
52,259	51,518	53,462	55,503	58,647	61,486	
130,647	128,795	133,655	138,757	146,618	153,714	
182,905	180,313	187,117	194,259	205,266	215,200	
67,608	80,904	88,658	83,138	76,724	70,095	
297,789	80,904 <sup>(7)</sup>	88,658	83,138	76,724	70,095	
\$ 63,039	\$ 47,891	\$ 44,997	\$ 55,619	\$ 69,894	\$ 83,619	
48.3%	37.2%	33.7%	40.1%	47.7%	54.4%	
\$ (114,884)	\$ 99,409	\$ 98,459	\$ 111,121	\$ 128,542	\$ 145,105	
-62.8%	55.1%	52.6%	57.2%	62.6%	67.4%	

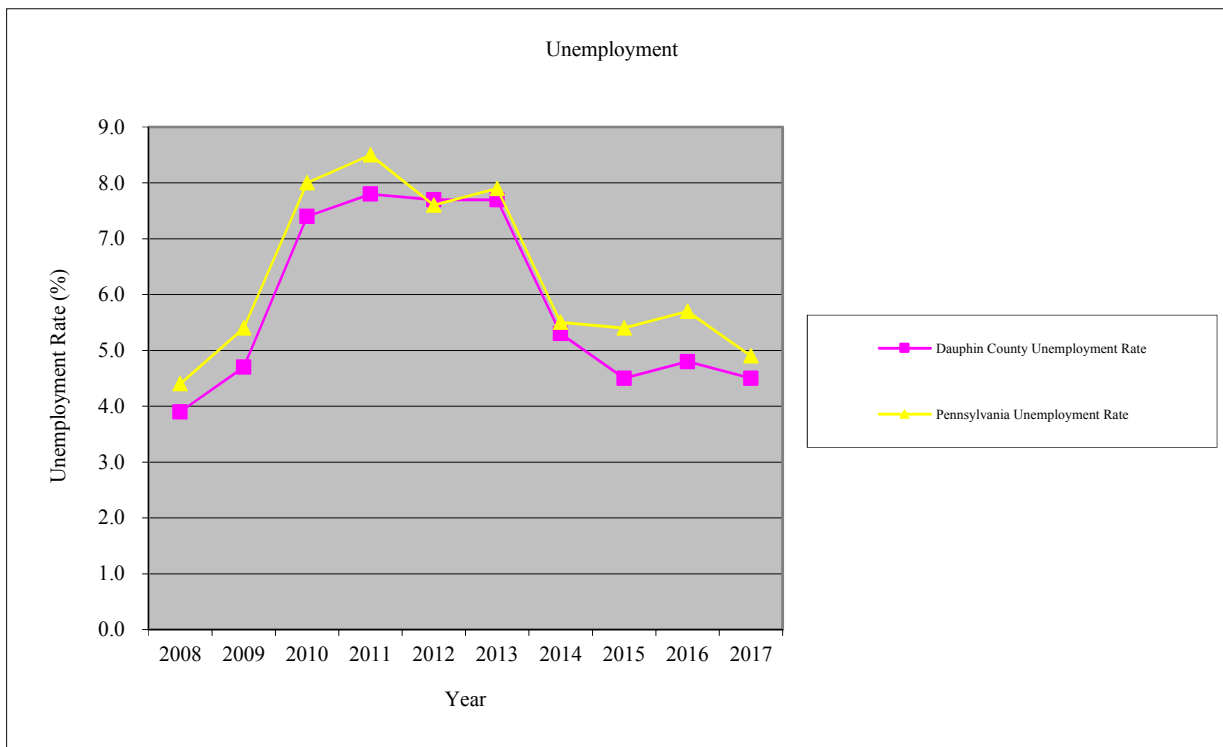


**City of Harrisburg**  
**Demographic and Economic Statistics, Last Ten Calendar Years**

*(all figures in thousands except population and per capita personal income)*

<b>Fiscal Year</b>	<b>Population</b>	<b>Personal Income<sup>(1)</sup></b>	<b>Per Capita Personal Income</b>	<b>Dauphin County Civilian Labor Force</b>	<b>Dauphin County Unemployment Rate %</b>	<b>Pennsylvania Civilian Labor Force</b>	<b>Pennsylvania Unemployment Rate %</b>
2008	47,464	\$ 1,914,698	\$ 40,340	136.8	3.9	6,287.0	4.4
2009	47,418	1,881,688	39,683	137.2	4.7	6,395.0	5.4
2010	49,528	2,010,837	40,600	133.3	7.4	6,404.0	8.0
2011	49,333	2,103,806	42,645	136.0	7.8	6,358.0	8.5
2012	49,279	2,178,083	44,199	139.7	7.7	6,351.0	7.6
2013	49,401	2,203,779	44,610	141.3	7.7	6,478.0	7.9
2014	49,082	2,268,079	46,210	139.1	5.3	6,363.0	5.5
2015	49,919	2,393,466	47,947	141.0	4.5	6,415.0	5.4
2016	48,904	2,387,298	48,816	142.5	4.8	6,515.0	5.7
2017	49,192	2,426,100	49,319	141.7	4.5	6,429.0	4.9

<sup>(1)</sup> Personal income estimated based on personal income figures for the Harrisburg-Carlisle, Pennsylvania Metropolitan Statistical Area which includes the combined counties of Cumberland, Dauphin, and Perry.



Source: various internet research utilized in the obtaining of data for population, civilian labor forces, and unemployment rates

**City of Harrisburg, Pennsylvania**  
**Principal Employers, Current Year and Prior Nine Years**

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<u>Employer</u>	<u>2017</u>			<u>2008</u>		
	<u>Employees</u>	<u>Rank</u>	<u>Percentage of Harrisburg-Carlisle MSA Labor Force</u>	<u>Employees</u>	<u>Rank</u>	<u>Percentage of Harrisburg-Carlisle MSA Labor Force</u>
Commonwealth of Pennsylvania	20,770	1	6.99	24,000	1	8.28
U.S. Federal Government	19,263	2	6.48	18,000	2	6.21
Wellspan Health	14,141	3	4.76	7,322	5	2.53
Hershey Medical Center/College of Medicine	10,536	4	3.54	7,291	6	2.52
Lancaster General Health	7,906	5	2.66	6,647	8	2.29
Pinnacle Health System	6,174	6	2.08	-	-	-
JFC Staffing Companies	5,875	7	1.98	11,193	3	3.86
Highmark Health (BlueShield)	3,800	8	1.28	5,200	10	1.79
Summit Health	3,258	9	1.10	-	-	-
Harrisburg Area Community College	2,651	10	0.89	-	-	-
Hershey Entertainment/Resorts Company	-	-	-	8,200	4	2.83
Giant Food Stores	-	-	-	7,000	7	2.41
The Hershey Company	-	-	-	6,500	9	2.24
Total	<u>94,374</u>		<u>31.74</u>	<u>101,353</u>		<u>34.97</u>

Note: The Harrisburg-Carlisle, Pennsylvania Metropolitan Statistical Area (MSA) is comprised of Cumberland, Dauphin, and Perry Counties.

Source: Central Pennsylvania Business Journal (employee totals for 2017 are estimates) and review of Harrisburg-Carlisle, Pennsylvania MSA data

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**City of Harrisburg, Pennsylvania**

**Full-time Equivalent City Government Employees by Department - Office/Bureau, Last Ten Fiscal Years**

<u>Department - Office/Bureau</u>	<u>Full-time-Equivalent Employees as of December 31,</u>									
	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
General government										
City Council	9	10	9	8	8	8	9	9	9	9
Office of Mayor	5	3	4	3	3	3	4	4	3	4
Office of City Controller	4	2	3	3	3	3	2	3	3	3
Office of City Treasurer	8	9	7	6	7	6	5	5	5	7
Office of City Solicitor	5	6	4	3	4	4	5	4	7	5
Human Relations Commission	3	3	3	-	-	-	-	-	-	-
Office of City Engineer	4	3	3	-	-	-	-	-	-	-
Mayor's Office of Economic Development/Sepcial Proj.	5	6	-	-	-	-	-	-	-	-
Administration:										
Office of the Director	3	2	2	1	2	2	1	1	1	1
Insurance and Risk Mgmt.	-	-	-	-	-	-	-	1	1	1
Financial Management	7	6	5	6	7	4	5	6	6	7
Information Technology	11	11	9	8	9	5	4	7	6	5
Human Resources	7	5	5	6	6	5	4	4	4	4
Communications	-	-	-	-	-	-	-	2	6	6
Operations & Revenue	14	13	17	9	8	4	3	4	5	5
Community and Economic Development										
Office of Director	1	1	1	1	1	1	2	4	7	9
Planning	4	4	3	1	1	1	2	2	2	1
Codes Enforcement	13	13	12	11	12	12	-	-	-	-
Economic Development	-	-	4	1	1	1	1	-	-	-
Neighborhood Development	11	11	9	12	11	10	10	12	12	11
Public Safety										
Parking Enforcement Unit	11	14	12	-	-	-	-	-	-	-
Office of Police Chief	4	4	5	3	163	145	150	147	142	143
Police Operations Division	112	115	123	121	-	-	-	-	-	-
Police Service Division	38	40	25	21	-	-	-	-	-	-
Criminal Investigation Div.	37	39	35	31	-	-	-	-	-	-
Codes Enforcement	-	-	-	-	-	-	12	12	12	14
Fire	93	89	84	71	71	65	76	76	73	80
Public Works										
Office of Director	1	2	-	10	8	10	9	11	- <sup>(3)</sup>	-
Office of Traffic & Engineering	-	-	-	-	-	-	-	-	14 <sup>(3)</sup>	16
Neighborhood (City) Services	21	24	23	22	31	31	28	31	63 <sup>(3)</sup>	68
Sanitation	25	25	23	20	20	19	20	23	- <sup>(3)</sup>	-
Vehicle Management	12	11	11	10	10	9	9	9	11	9
Building Maintenance	8	7	-	-	-	-	-	-	-	-
Water	31	31	29	28	27	- <sup>(1)</sup>	-	-	-	-
Sewer	34	34	34	31	32	- <sup>(1)</sup>	-	-	-	-
Parks and Recreation										
Office of Director	11	9	7	2	4	4	- <sup>(2)</sup>	-	-	-
Recreation	5	3	3	2	-	-	- <sup>(2)</sup>	-	-	-
Parks Maintenance	15	14	12	10	-	-	- <sup>(2)</sup>	-	-	-
<b>Total Employees</b>	<b>572</b>	<b>569</b>	<b>526</b>	<b>461</b>	<b>449</b>	<b>352</b>	<b>361</b>	<b>377</b>	<b>392</b>	<b>408</b>

(1) Water and Sewer Fund employees were transferred to Capital Region Water effective November 4, 2013.

(2) Beginning in 2014 and due to changes in City budget unit classification, Parks and Recreation activity became classified under the expanded Community and Economic Development function.

(3) Resulting from creation in 2016 of the Neighborhood Services Fund, which now includes the former Sanitation Fund, Incinerator Fund, and Bureau of City Services, several Public Works departments have been reclassified including a new Bureau of Traffic and Engineering within the General Fund.

**City of Harrisburg, Pennsylvania**  
**Operating Indicators by Department/Function, Last Ten Fiscal Years**

<u>Department/Function</u>	<u>Fiscal Year</u>			
	<u>2008</u>	<u>2009</u>	<u>2010 (1)</u>	<u>2011</u>
Community and Economic Development				
Vacant Structure Rehabilitation Program (HOP)	11	27	3	4
HOP Units Sold	7	7	-	-
Home Improvement Program	18	16	14	6
Lead Based Paint Clearances	33	48	48	11
New Construction-Single Family Residential	4	52	5	2
Rental Rehabilitation Program	4	25	92	-
Acquisition (Includes HOP Units Sold)	11	27	9	-
Disposition (Excludes Rehabbed Units Sold)	32	17	7	-
Neighborhood Facility/Community Center				
Improvements	Not Available	2	6	5
Adopt-A-Block and Adopt-A-Lot	245	245	Not Available	Not Available
Housing Rehabilitation Program	-	-	-	-
Parks and Recreation:				
People Attending Special Events	1,930,550	2,317,750	2,042,750	151,300
Parks Permits Issued	980	747	233	859
Sponsor Dollars Raised	\$ 437,725	\$ 364,250	\$ 364,760	\$ 352,938
Recreational Attendance - Parks (Year-Round)	554,770	2,800,515	15,468	8,142
Calls For Tree Work	202	138	20	50
Tree Removal Notices Sent	40	39	59	-
Public Safety				
Police:				
Homicide	9	19	15	8
Rape	46	48	56	61
Robbery	483	495	431	375
Assault	242	1,529	1,491	1,394
Burglary	743	476	659	660
Theft	1,637	1,532	1,372	1,616
Motor Vehicle Theft	235	169	184	249
Non-Traffic Citations Issued	Not Available	Not Available	Not Available	Not Available
Parking Tickets Issued	Not Available	Not Available	Not Available	Not Available
Arson	31	20	25	11
Police Calls For Service	49,863	53,134	52,048	105,113
Fire:				
Fire, Explosion	493	434	464	354
Over Pressure Rupture	166	150	140	87
Rescue Call	708	737	796	759
Hazardous Condition, Standby	306	262	302	314
Service Calls	243	254	212	223
Good Intent Calls	253	282	275	254
False Calls	758	752	699	706
Other	5	8	3	47
Codes (permits issued):				
Construction-Residential	5	9	64	21
Construction-Commercial	5	5	1	8
Construction-Industrial	-	-	-	-
Repairs/Alterations/Additions-Residential	1,320	1,220	1,084	952
Repairs/Alterations/Additions-Commercial	245	213	252	241
Repairs/Alterations/Additions-Industrial	-	-	-	-
Demolition Permits	38	26	40	33

Fiscal Year						
2012	2013 <sup>(1)</sup>	2014	2015	2016	2017	
-	-	-	Not Available	-	-	
-	-	12	-	-	-	
16	20	14	21	4	7	
9	71	53	Not Available	14	66	
-	-	-	-	-	-	
-	-	-	Not Available	-	-	
-	-	12	-	-	-	
-	-	-	-	-	-	
6	1	2	3	-	Not Available	
23	22	4	7	7	10	
-	-	-	36	15	8	
160,248	Not Available	Not Available	Not Available	Not Available	Not Available	
194	153	65	121	181	225	
\$ 317,405	Not Available	Not Available	Not Available	\$ 350,000	\$ 218,735	
13,176	Not Available	Not Available	500,000	500,000	500,000	
63	100	Not Available	85	200	150	
-	51	-	25	8	18	
7	17	17	17	16	13	
50	46	38	21	72	52	
360	340	270	199	177	178	
1,350	225	215	229	1,176	765	
645	644	489	418	428	349	
1,640	1,287	1,236	839	854	963	
210	136	141	109	143	183	
Not Available	Not Available	2,508	2,170	2,000	1,143	
Not Available	Not Available	29,964	21,226	20,043	20,156	
12	17	24	19	30	15	
105,500	Not Available	84,186	83,689	80,480	77,445	
374	312	387	377	361	386	
113	94	103	134	143	148	
625	668	650	724	774	767	
198	195	220	231	246	243	
197	216	254	254	211	171	
243	248	370	320	361	324	
647	665	775	694	590	651	
5	5	3	2	8	2	
20	-	11	9	-	29	
16	6	8	6	8	11	
-	-	-	-	-	1	
822	784	756	620	659	738	
218	252	176	168	188	217	
-	-	-	-	-	10	
35	37	34	14	25	23	

**City of Harrisburg, Pennsylvania**  
**Operating Indicators by Department/Function, Last Ten Fiscal Years**

<u>Department/Function</u>	<u>Fiscal Year</u>			
	<u>2008</u>	<u>2009</u>	<u>2010 <sup>(1)</sup></u>	<u>2011</u>
(Continued)				
Public Works				
Vehicle Management:				
Trucks Repaired	623	834	723	641
Passenger Vehicles Repaired	766	816	889	830
Heavy Equipment Repaired	154	206	152	85
Miscellaneous Equipment Repaired	50	72	43	36
Preventive Maintenance Performed	675	848	818	727
Gasoline Dispensed (Gallons)	190,000	190,670	210,220	188,988
Diesel Dispensed (Gallons)	225,000	236,785	220,762	214,120
Sewerage:				
Kilowatt Hours Produced	2,400,000	2,950,000	1,660,000	1,940,000
Process & Septic Waste Gallons Received	13,985,450	18,864,150	19,544,150	17,724,900
Tons of Sludge Disposed	16,240	14,990	15,796	13,300
Incident Reports Requiring Parts & Labor	445	458	389	342
Volume in Millions of Gallons Received	279	8,395	8,100	11,400
Regulating Chambers Cleaned	58	58	58	58
Flood Chambers Cleaned	46	46	46	46
Sanitation:				
Number of Trash Collection/Recycling Routes	12	12	12	12
Tons of Refuse Collected	30,200	26,186	26,189	28,925
Tons of Recyclables Collected	1,700	1,436	1,257	1,225

Note: No operating indicators are available for general government.

- (1) Most of this information was gathered by new members of departments, and so the manner in which this information was obtained could have an impact on the figures.
- (2) Represents information through November 3, 2013 due to the transfer of sewer operations to Capital Region Water.
- (3) Due to the transfer of the sewer segment to Capital Region Water in November, 2013.



Fiscal Year					
2012	2013 <sup>(1)</sup>	2014	2015	2016	2017
654	683	627	636	694	927
515	522	439	481	345	485
88	100	70	72	76	145
24	29	35	33	63	233
609	602	345	455	406	499
175,910	151,869	137,343	97,724	97,804	102,003
176,979	90,610	87,839	66,813	86,557	86,904
2,220,000	1,511,100 <sup>(2)</sup>	- <sup>(3)</sup>	-	-	-
19,712,000	9,343,950 <sup>(2)</sup>	- <sup>(3)</sup>	-	-	-
13,118	10,247 <sup>(2)</sup>	- <sup>(3)</sup>	-	-	-
261	370 <sup>(2)</sup>	- <sup>(3)</sup>	-	-	-
8,200	6,566 <sup>(2)</sup>	- <sup>(3)</sup>	-	-	-
58	58 <sup>(2)</sup>	- <sup>(3)</sup>	-	-	-
46	44 <sup>(2)</sup>	- <sup>(3)</sup>	-	-	-
12	11	11	12	13	13
27,607	26,559	26,151	26,439	29,451	29,170
1,300	1,382	1,977	1,276	2,120	2,446

**City of Harrisburg, Pennsylvania**  
**Capital Asset Statistics by Department/Function, Last Ten Fiscal Years**

	Source: various City Departments									
	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Community and Economic Development										
Parks and Recreation:										
Vehicles	26	29	26	28	30	22	26	6 <sup>(3)</sup>	6	6
Number of Parks	7	7	7	7	7	7	7	7	7	7
Acreage of Park Land	450	450	450	450	450	450	450	450	450	450
Number of Playgrounds	16	16	16	16	16	16	16	19	19	19
Swimming Pools	2	2	2	2	2	2	2	2	2	2
Ball Fields, with City Island soccer field	2	2	2	2	2	2	2	3	3	3
Public Safety										
Police:										
Vehicles	75	114	124	119	119	115	122	132	108	124
Motorcycles	3	3	3	3	3	3	3	3	3	3
Stations	1	1	1	1	1	1	1	1	1	1
Fire:										
Fire Stations	4	4	4	4	4	4	3	3	3	
Fire Engines	6	5	5	5	4	4	4	4	4	7
Ladder Trucks	4	4	4	4	7	7	7	5	5	3
Vehicles	9	4	6	7	21	10	7	7	5	6
Trailers	-	-	-	-	-	-	-	-	-	10 <sup>(3)</sup>
PA Task Force One:										
Tractor Trailers	3	4	4	1	3	1	1	1	1	1
Box Trucks	5	5	5	1	-	-	-	-	-	-
Vehicles	11	12	12	3	5	2	2	2	2	2
Public Works										
Highway:										
Vehicles	-	-	-	-	-	-	-	27 <sup>(3)</sup>	25	27
Heavy Equipment	-	-	-	-	-	-	-	17 <sup>(3)</sup>	20	20
Street Sweepers	-	-	-	-	-	-	-	4 <sup>(3)</sup>	4	5
Trailers	-	-	-	-	-	-	-	2 <sup>(3)</sup>	2	10
Vehicle Maintenance Center:										
Vehicles	-	-	-	-	-	-	-	7 <sup>(3)</sup>	4	5
Parks Maintenance:										
Vehicles	-	-	-	-	-	-	-	20 <sup>(3)</sup>	20	21
Heavy Equipment	-	-	-	-	-	-	-	16 <sup>(3)</sup>	13	13
Trash Packers	-	-	-	-	-	-	-	2 <sup>(3)</sup>	2	1
Trailers	-	-	-	-	-	-	-	14 <sup>(3)</sup>	12	16
Traffic Engineering:										
Vehicles	-	-	-	-	-	-	-	8 <sup>(3)</sup>	8	9
Heavy Equipment	-	-	-	-	-	-	-	3 <sup>(3)</sup>	6	2
Trailers	-	-	-	-	-	-	-	4 <sup>(3)</sup>	1	9
Municipal Streets (miles)	203.6	203.6	203.6	203.6	203.6	203.6	165.0	165.0	165.0	158.0 <sup>(4)</sup>
State Streets (miles)	35.4	35.4	35.4	35.4	35.4	35.4	35.4	35.4	35.4	35.4
Traffic Signals	99	99	99	99	99	99	99	100	100	100
Streetlights	5,098	5,098	5,098	5,098	5,098	5,098	6,154	6,154	6,154	6,154
<sup>(1)</sup> Bridges	19	19	19	19	19	19	19	18	18	18
Dams and Flood Control	5	5	5	5	5	5	1	1	1	1
Sanitation:										
Sanitation Packers/Vehicles	12	12	14	15	14	14	14	17	20	31
Sewer:										
Sanitary Sewers (feet)	250,756	250,756	250,756	250,756	250,756	250,756	- <sup>(2)</sup>	-	-	-
Stormwater Sewers (feet)	151,808	151,808	151,808	151,808	151,808	151,808	- <sup>(2)</sup>	-	-	-
Sanitary and Stormwater (feet)	457,320	457,320	457,320	457,320	457,320	457,320	- <sup>(2)</sup>	-	-	-

Notes: No capital asset indicators are available for general government.

From 2009, all "vehicle" figures were provided by the City's Vehicle Maintenance Center (unlike in prior years).

<sup>(1)</sup> Includes three partially owned bridges which, due to shared ownership, the City is only responsible for maintenance of sidewalks, parapet walls, and lighting.

<sup>(2)</sup> Attributed to the transfer of sewer operations to Capital Region Water in November, 2013.

<sup>(3)</sup> New categorizations added as provided by the City's Vehicle Maintenance Center for various vehicles and related equipment.

<sup>(4)</sup> The City's Engineering Dept. obtained a recent and more accurate measurement of City streets/roadways, reflected here for 2017 as compared with prior years.